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INTERIOR DEPARTMENT APPROPRIATIONS FOR 1954

HEARINGS

BEFORE THE

U.S. CONGRESS. HOUSE.
SUBCOMMITTEE OF THE
COMMITTEE ON APPROPRIATIONS
HOUSE OF REPRESENTATIVES

EIGHTY-THIRD CONGRESS

FIRST SESSION

SUBCOMMITTEE ON INTERIOR DEPARTMENT

BEN F. JENSEN, Iowa, Chairman

IVOR D. FENTON, Pennsylvania MICHAEL KIRWAN, Ohio
HAMER H. BUDGE, Idaho W. F. NORRELL, Arkansas
CARSON W. CULP, *Executive Secretary to the Subcommittee*

PART 2

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facilities represented by the \$2,671,000 budget cut, which fall in this category, are as follows:

105	117	122	148	1 299	312	702
106	118	123	150	301	338	711
108	119	136	206	1 304	1 399	1 799
1 111	120	141	1 224	305	632	840

1 Facility appears in more than one category.

Strategic metals and chemicals (abbreviation, SMC).—This category includes lines, substations, and related facilities which either directly or through a distributor serve industry operations which are processing strategic metals or chemicals. A great many of these plants are already in operation, many are expanding, and others are being constructed. Requirements for typical operations in this category include: Electric power for processing of fissionable materials, for the expansion of chlorine and caustic plants, for new aluminum plants and for the expansion of others, for a large ferronickel plant and a silumin (silicon aluminum) plant, and for a wide variety of mining, metals processing, and chemical applications. The facilities in the budget for 1954, after deferring facilities represented by the \$2,671,000 budget cut, which fall in this category, are as follows:

1 111	130	225	308
116	143	1 304	701

1 Facility appears in more than one category.

Military installations (abbreviation, MI).—There are numerous Army, Navy Air Force, and Coast Guard installations located within the Administration's service territory, many of them served directly from the Federal grid system. For the purposes of classification, however, only the Puget Sound Navy Yard has been included in this category. The facilities in the budget for 1954, after deferring facilities represented by the \$2,671,000 budget cut, which fall in this category, are as follows:

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Essential civilian services (abbreviation, ECS).—Lines, substations, and related facilities in this defense category supply electric power, through the lines of a distributor, to a host of manufacturing, processing, agricultural, and forest products activities. Included, in addition to these businesses, which comprise the numerous lumbering, plywood, paper pulp, small chemical, and metals plants, irrigation, farming, food processing, and other manufacturing enterprises of the Northwest, are the community requirements of large-population areas contiguous to the larger defense installations such as the Hanford AEC plant, Puget Sound Navy Yard, etc. The facilities in the budget for 1954, after deferring facilities represented by the \$2,671,000 budget cut, which fall in this category, are as follows:

115	222	1 299	334	636
132	228	307	337	637
137	229	321	1 399	699
204	232	324	623	705
209	233	325	624	709
218	234	330	629	1 799
219	236	332	633	

1 Facilities appear in more than one category.

System operations control (abbreviated SOC).—While given a separate classification, the facilities in this group cannot, in reality, be separated from those of the other four categories, whether it be carrier current telemetering, or stream gaging, or a shop or maintenance building, or a truck, these facilities are necessary to the efficient economical operation, maintenance, and construction of the Federal system. In the case of communications facilities, for example, the very integrity of the system's protection system rests on the reliability of carrier and microwave channels. Other channels are necessary for remotely operating and controlling substations, for keeping the dispatcher continuously advised of loading conditions at key and critical points in the network through telemetering, for rapid location and correction of line outages, and for generally regulating and controlling the supply of power from the generating station to the load. The facilities in the

budget for 1954, after deferring facilities represented by the \$2,671,000 budget cut, which fall in this category, are as follows:

112	146	1 224	341	719	820	850
145	216	1 299	622	810	830	860

1 Facility appears in more than one category.

Mr. BUDGE. It is somewhat difficult for me, at least, to determine which have the highest priority.

Mr. JENSEN. Do you have anything else that you would like to say?

Mr. RAVER. I want to thank you and this committee.

Mr. RAVER. Looking back over a long period of years, I think this committee has done a marvelous job for the Northwest. I do not know that you have agreed with everything we have done or not. That region is really moving forward as a result of the program you people have supported.

Mr. JENSEN. I know that we have struggled with a lot of things with you, but regardless of what party has been in power, we have made great sums available to the Bonneville Power Administration.

Mr. RAVER. You certainly have. You have been very gracious to me personally in all the difficulties we have had to thrash out, and I appreciate that.

Mr. JENSEN. With that, we will say goodbye for the time being, and good luck to all of you.

WEDNESDAY, MARCH 18, 1953.

BUREAU OF INDIAN AFFAIRS

WITNESSES

W. BARTON GREENWOOD, EXECUTIVE OFFICER
 DR. BURNET M. DAVIS, ACTING CHIEF, BRANCH OF HEALTH
 MRS. HILDEGARD THOMPSON, CHIEF, BRANCH OF EDUCATION
 EVAN L. FLORY, CHIEF, BRANCH OF SOIL AND MOISTURE CONSERVATION

Mr. JENSEN. We have before the committee this morning the Bureau of Indian Affairs. I understand that Mr. W. Barton Greenwood, the executive officer of the Bureau, is heading this Department before this committee this morning; is that right, Mr. Greenwood?

Mr. GREENWOOD. That is right, Mr. Chairman.

Mr. JENSEN. How long have you been with the Department, Mr. Greenwood?

Mr. GREENWOOD. Mr. Chairman, with the exception of a period of 5 1/2 years when I was with the Bureau of the Budget I have been with the Bureau of Indian Affairs since 1920.

Mr. JENSEN. So you have been with the Indian Bureau about 27 years altogether?

Mr. GREENWOOD. That is right.

Mr. JENSEN. Well, you should know something about it.

Mr. GREENWOOD. I think I know a little bit about it.

Mr. JENSEN. I know you have been before this committee every year, I believe, since I have been a member of this committee.

Mr. GREENWOOD. I think that is right. I think I was here the first year you were a member of the committee.

TRIBAL FUNDS

Amounts available for obligation

	1952 actual	1953 estimate	1954 estimate
Appropriation or estimate.....	\$30, 116, 369	\$25, 000, 000	\$25, 000, 000
Prior year balance available.....	79, 015, 416	83, 783, 288	88, 747, 083
Reimbursements from non-Federal sources.....	1, 545	1, 500	3, 100
Reimbursements from other accounts.....	245, 163	220, 000	220, 000
Total available for obligation.....	110, 278, 493	109, 004, 788	113, 970, 183
Balance available in subsequent year.....	-83, 783, 288	-88, 747, 083	-92, 562, 968
Obligations incurred.....	26, 495, 205	20, 257, 705	21, 407, 215

NOTE.—Reimbursements from non-Federal sources above are from the proceeds of sale of personal property (40 U. S. C. 481 (c)).

Obligations by activities

Description	1952 actual	1953 estimate	1954 estimate
1. Permanent authorizations:			
(a) Payment to Indian tribes.....	\$18, 868, 129	\$8, 718, 702	\$10, 274, 525
(b) Miscellaneous tribal activities.....	5, 392, 603	8, 480, 979	7, 549, 037
2. Annual authorizations:			
(a) Health, education, and welfare services.....	635, 072	745, 396	796, 412
(b) Resources management.....	601, 932	721, 067	874, 134
(c) Construction and land acquisition.....	114, 780	711, 250	240, 000
(d) General tribal affairs.....	663, 237	741, 357	1, 129, 454
3. Indefinite authorizations:			
(a) Tribal credit fund.....	217, 907	136, 524	540, 553
4. Reimbursements from non-Federal sources:			
(a) Replacement of personal property sold.....	1, 545	1, 500	3, 100
Obligations incurred.....	26, 495, 205	20, 257, 705	21, 407, 215

Obligations by objects

Object classification	1952 actual	1953 estimate	1954 estimate
Total number of permanent positions.....	256	274	280
Full-time equivalent of all other positions.....	724	725	728
Average number of all employees.....	970	985	996
Average salaries and grades:			
General schedule grade:			
Average salary.....	\$3, 046	\$4, 013	\$4, 082
Average grade.....	GS-5.1	GS-5.1	GS-5.2
Crafts, protective, and custodial grades:			
Average salary.....	\$3, 412	\$3, 438	\$3, 528
Average grade.....	CPC-5.4	CPC-5.3	CPC-5.3
Ungraded positions: Average salary.....	\$2, 595	\$3, 753	\$3, 378
01 Personal services:			
Permanent positions.....	\$925, 626	\$1, 012, 127	\$1, 054, 599
Part-time and temporary positions.....	1, 734, 445	1, 734, 533	1, 717, 511
Regular pay in excess of 52-week base.....	4, 225	4, 338	4, 850
Payment above basic rates.....	10, 151	11, 837	12, 315
Total personal services.....	2, 674, 450	2, 762, 835	2, 789, 275
02 Travel.....	104, 252	110, 252	113, 245
03 Transportation of things.....	17, 452	18, 795	19, 275
04 Communication services.....	9, 520	9, 875	9, 700
05 Rents and utility services.....	32, 451	34, 700	37, 000
06 Printing and reproduction.....	2, 950	2, 500	3, 100
07 Other contractual services.....	970, 154	892, 100	998, 420
08 Supplies and materials.....	995, 400	997, 130	1, 115, 740
09 Equipment.....	104, 015	76, 000	79, 100
10 Lands and structures.....	453, 413	196, 500	185, 400
11 Grants, subsidies, and contributions.....	1, 261, 910	1, 271, 343	1, 292, 275
12 Pensions, annuities, and insurance claims.....	18, 727, 029	12, 540, 800	13, 350, 000
16 Investments and loans.....	1, 175, 209	1, 380, 250	1, 450, 000
Subtotal.....	26, 529, 505	20, 292, 080	21, 442, 590
Deduct charges for quarters and subsistence.....	34, 300	35, 375	35, 375
Obligations incurred.....	26, 495, 205	20, 257, 705	21, 407, 215

Analysis of expenditures

	1952 actual	1953 estimate	1954 estimate
Unliquidated obligations, start of year.....	\$489, 310	\$644, 246	\$550, 451
Obligations incurred during the year.....	26, 495, 205	20, 257, 705	21, 407, 215
Total.....	26, 984, 515	20, 903, 951	21, 957, 666
Deduct:			
Reimbursable obligations.....	246, 708	221, 500	223, 100
Unliquidated obligations, end of year.....	644, 246	550, 451	550, 566
Total expenditures.....	26, 093, 561	20, 130, 000	21, 184, 000

Mr. JENSEN. With respect to the tribal funds request, we will insert page 142 of the justification into the record.
(The matter referred to follows:)

Indian tribal funds

Annual authorization, 1953..... \$2, 920, 000
Budget estimate, 1954..... 3, 040, 000

No part of the funds contained in this estimate represents a charge upon the Federal Treasury. This item reflects the disbursement of funds to the credit of Indian tribes or bands under numerous special acts of Congress in compliance with the terms of the various trusts and for carrying out tribal programs recommended by the tribal governing bodies with the approval of the Commissioner of Indian Affairs.

The budget schedule reflects, under the permanent authorization, disbursements from the tribal trust funds authorized by permanent legislation and, under the annual and indefinite authorizations, amounts requested annually by the various tribes for carrying out various tribal activities.

The estimate, therefore, is restricted to the funds requested annually as required by section 27 of the act of May 18, 1916 (39 Stat., p. 158).

All amounts in the estimate have been requested properly by the Indians except the sum of \$500,000 for miscellaneous tribes, which is required to provide for additional resolutions that can be anticipated during the fiscal year.

THURSDAY, APRIL 2, 1953.

ADMINISTRATION, DEPARTMENT OF THE INTERIOR

WITNESSES

CLARENCE A. DAVIS, SOLICITOR
D. OTIS BEASLEY, ADMINISTRATIVE ASSISTANT SECRETARY
SIDNEY D. LARSON, DIRECTOR, DIVISION OF BUDGET AND FINANCE
DALE L. ROTHROCK, CHIEF, FISCAL DIVISION

Amounts available for obligation

	1952 actual	1953 estimate	1954 estimate
Appropriation or estimate.....	\$2, 290, 911	\$2, 525, 000	\$2, 660, 000
Reimbursements from non-Federal sources.....	1, 235	200	500
Reimbursements from other accounts.....	32, 213	25, 000	25, 000
Total available for obligation.....	2, 324, 359	2, 550, 200	2, 685, 500
Unobligated balance, estimated savings.....	-57, 833		
Obligations incurred.....	2, 266, 526	2, 550, 200	2, 685, 500

NOTE.—Reimbursements from non-Federal sources above are from the proceeds of sale of personal property (40 U. S. C. 481 (c)).