

# Department-wide Programs

**Overview**—Department-wide programs support the U.S. Department of the Interior bureaus and offices through the execution of activities broad in scope and effect. These programs complement the many diverse activities of the Department and help to achieve key strategic goals.

For the benefit of all Americans, the Office of Natural Resources Revenue (ONRR) collects, accounts for, and verifies natural resource and energy revenues due to States, Tribes, individual American Indian beneficiaries, Alaska Natives, and the U.S. Treasury. ONRR effectively and accurately collects and disburses revenue to recipients, including 35 States, 32 Tribes, some 37,000 individual Indian mineral owners, and U.S. Treasury accounts. ONRR strives to improve the management and oversight of royalty and other revenue collection and disbursement activities.

The Payments in Lieu of Taxes (PILT) program supports the activities and functions of Interior's land management bureaus by funding payments to local governments with Federal lands within their boundaries. These payments help local jurisdictions offset costs associated with maintaining infrastructure that supports Federal lands within their boundaries. Through the Central Hazardous Materials Fund (CHF), the Department remediates hazardous substances on Interior lands, working collaboratively with bureaus and offices to approach those activities in a consistent and coordinated fashion. The Department's Wildland Fire Management program funds fire preparedness, fire suppression, fuels management, and rehabilitation activities the land management agencies and the Bureau of Indian Affairs perform. The Natural



# **Department-wide Programs Funding**

Resource Damage Assessment and Restoration program coordinates the Department's restoration efforts for resources damaged as a result of oil spills or hazardous substance releases where Interior-managed lands, endangered species, migratory birds, or Tribal resources are affected.

The Department of the Interior's Working Capital Fund is a revolving fund that finances centralized administrative and business services in lieu of operating duplicative systems and processes in each bureau and office. The Working Capital Fund also provides the mechanism to collect funds for shared services provided to Interior and other Federal agencies in business areas such as payroll, acquisition, and accounting. The Department's budget also includes appropriated funding for a separate Working Capital Fund account supporting Department-wide activities. The Department's Franchise Fund provides reimbursable acquisition services to Interior customers and other Federal agencies.

#### Payments in Lieu of Taxes

**Mission**—The Payments in Lieu of Taxes (PILT) program makes payments to more than 1,900 local government units in 49 States, the District of Columbia, Guam, Puerto Rico, and the U.S. Virgin Islands to help offset the costs of services and infrastructure incurred by local jurisdictions with certain Federal lands. PILT payments help local governments carry out vital services, such as firefighting and police protection, constructing public schools and roads, and conducting search-and-rescue operations. In recent years, PILT monies have been used to fund projects to build county buildings, purchase new police cruisers, and upgrade 911 emergency services.

**Budget Overview**—The 2021 budget proposes \$442.0 million in current funding for PILT. The amount proposed supports this important program while balancing Departmental funding priorities.

#### Office of Natural Resources Revenue

**Mission**—The Office of Natural Resources Revenue (ONRR), under CFR Title 30–Mineral Resources, ensures revenue from Federal and Indian mineral leases is effectively, efficiently, and accurately collected, accounted for, analyzed, audited, and disbursed in a timely fashion to recipients. Revenue distributions, which totaled \$11.7 billion in 2019, benefit States, Tribes, individual Indian mineral royalty owners, and U.S. Treasury accounts.

**Budget Overview**—The 2021 budget requests \$148.5 million for ONRR's receipts management programs. The request maintains ONRR's essential revenue management functions, which ensure the accurate collection, accounting, and disbursement of revenue from Federal and Indian leases. The 2021 budget continues ONRR's multiyear effort to modernize its core system, the Minerals Revenue Management Support System (MRMSS). The



modernization effort will provide the capacity, flexibility, and agility to deploy new technologies as they become available and will allow ONRR to reduce long-term operations and maintenance costs. The budget includes funding for ONRR to support Osage Trust Accounting activities pending a final rulemaking. ONRR estimates the budget will support total staffing of 624 full-time equivalents in 2021.



Management **Reforms**—The 2021 budget helps to advance several significant management reforms. The budget supports the Administration's priority workforce goal to incentivize employee performance to better recognize high-performing employee contributions to mission achievement across the office. In 2021, the Department proposes to consolidate all agency ethics staffing and funding within the Departmental Ethics Office in the Office of the Solicitor. The 2021 budget therefore assumes a transfer of \$260,000 associated with current office ethics activities. The budget also supports operations and maintenance of an enterprisewide grants management and tracking system, GrantSolutions.

**Fixed Costs**—Fixed costs of \$2.2 million are fully funded.

### **Central Hazardous Materials Fund**

**Mission**—The mission of the Central Hazardous Materials Fund (CHF) is to protect public health and

the environment by addressing the most contaminated sites within national parks, in national wildlife refuges, and on other Department-managed public lands. CHF funds remediation projects using the authorities under the Comprehensive Environmental Response, Compensation, and Liability Act, known as the Superfund statute. The program provides Interior bureaus with legal, technical, and project management expertise to address their highest priority cleanup problems. CHF is funded through two revenue sources: annual appropriations and recoveries from Potentially Responsible Parties (PRPs). The program is authorized to receive, retain, and use recoveries from PRPs to fund cleanup projects. Since CHF was established in 1995, the program has received more than \$116.0 million in recoveries from PRPs and has avoided more than \$755.2 million in bureau spending through in-kind remediation work performed by PRPs and other parties.



Remediation of radioactive waste on DOI lands

**Budget Overview**—The 2021 budget request is \$1.9 million to support CHF program management and legal staff. CHF estimates the budget will support staffing of 4 full-time equivalents. Recoveries from PRPs will fund remediation projects. CHF will fund the highest priority remediation projects based on the availability of recoveries and focus resources on remediation projects with viable PRPs. During the transition from appropriated funds to a greater reliance on funds recovered from PRPs, the program office will continue to conduct internal control reviews, prioritization of projects, financial management activities, and technical support.

The 2021 request reflects an adjustment for completion of a one-time competitive grant program to fund decontamination and remediation of facilities at land-grant universities subjected to radium contamination by actions of the former United States Bureau of Mines. The 2021 budget does not request additional funding.

**Management Reforms**—The 2021 budget helps to advance several significant management reforms. The budget supports the Administration's priority workforce goal to incentivize employee performance to better recognize high-performing employee contributions to mission achievement across the office. In 2021, the Department proposes to consolidate all agency ethics staffing and funding within the Departmental Ethics Office in the Office of the Solicitor. The 2021 budget assumes a transfer of \$2,000 associated with current office ethics activities.

**Fixed Costs**—Fixed costs of \$18,000 are fully funded.

### Wildland Fire Management

**Mission**—The goal of the Wildland Fire Management program is to achieve a coordinated response to manage wildfire through an integrated, cost-efficient, and operationally effective wildland fire management program that meets resource and safety objectives. The guiding program principles and priorities are to create fire-resilient landscapes, promote fire-adapted communities, and safely and effectively respond to wildfires through direct program activities and strong Federal, Tribal, State, and local collaboration.

**Budget Overview**—The 2021 budget request for the Wildland Fire Management program reflects a major investment of resources in a key Administration priority: active forest and vegetative management. The 2021 budget includes funding for DOI's Plan to Transform the Firefighting Workforce to better meet the demands of today's longer, larger, and more complex wildfires. This includes substantial investments in the Administration's priority to more aggressively implement active fuels management to reduce the threat of catastrophic wildfires. The budget supports base staff within the Office of Wildland Fire, and program funding supports additional allocated FTEs for work conducted by the bureaus.

The budget proposes \$368.1 million for Preparedness-which includes a \$28.0 million investment in DOI's Plan to Transform the Firefighting Workforce—to expand the capacity of the wildland fire workforce and response capabilities. The additional funds will enable DOI to hire more full-time professionals. The budget will also enable Interior to extend the duration of temporary hires and career seasonals as the program seeks administrative authority to extend the duration of temporary hires. Interior's ability to recruit and train full-time fire personnel has steadily declined, leaving the program excessively dependent on temporary personnel and contractors, a workforce model incompatible with a fire season that has now become a fire year, with larger, costlier, and more complex fires. The requested funding will strengthen DOI's ability to maintain its initial-attack success rate and provide effective wildfire response throughout the fire year. In the short term, this increased capacity will enable DOI to have more firefighting resources mobilized and available year-round to respond quickly whenever and wherever wildfires strike. In the long term, this increased capacity will address challenges in recruitment, retention, and succession planning to build the next generation of wildland fire management professionals and will put DOI's wildland fire management program more in line with other wildland fire agencies.

The 2021 budget makes a significant investment in the Fuels Management program to strengthen the workforce and enhance the capacity of the program to actively reduce and manage the vegetation that fuels wildfires, especially in the wildland urban interface. The budget proposes \$227.9 million for Fuels Management, which is a total program increase of \$30.9 million more than the FY 2020 enacted level. This includes a \$22.0 million



A firefighter uses a drip torch to ignite slash piles on BLM's Trout Springs Prescribed Fire in southwest Idaho.

investment in DOI's Plan to Transform the Firefighting Workforce and funds to increase the strategic placement of fuels treatments to reduce the intensity, severity, and negative impacts of wildfire and to better support a safe and effective response. The budget maintains funding for the Burned Area Rehabilitation program of \$20.5 million. The Administration is unequivocal about the need to accelerate active vegetation management to reduce wildland fire risk. The budget continues to support the 2019 interagency package of vegetation management reform legislation, providing needed authority for Interior and the U.S. Department of Agriculture to better manage critical landscapes and protect people and neighboring communities. The budget includes \$3.0 million for the Joint Fire Science program.

In accordance with Division O of the Consolidated Appropriations Act, 2018 (P.L. 115-141), the budget funds Suppression Operations at \$383.7 million and assumes the availability of \$310.0 million as

the Department's share of the Wildfire Cap Adjustment established under Division O. The combination of the Suppression Operations funding and the cap adjustment will better ensure sufficient firefighting funds are available in even the most severe wildfire years.

**Management Reforms**—The 2021 budget helps to advance several significant management reforms. The budget supports the Administration's priority workforce goal to incentivize employee performance to better recognize high-performing employee contributions to mission achievement across the office. In 2021, the Department proposes to consolidate all agency ethics staffing and funding within the Departmental Ethics Office in the Office of the Solicitor. The 2021 budget assumes a transfer of \$10,000 associated with current office ethics activities.

**Fixed Costs**—Fixed costs of \$10.2 million are fully funded.

## Natural Resource Damage Assessment and Restoration

**Mission**—The mission of the Natural Resource Damage Assessment and Restoration (NRDAR) program is to restore natural resources injured as a result of oil spills or hazardous substance releases into the environment. Damage assessments, conducted in partnership with other affected State, Tribal, and Federal co-trustees, provide the basis for determining the restoration needs that address impairment or loss of these resources and the services provided to the public.

**Budget Overview**—The 2021 request for NRDAR is \$4.7 million. The budget includes funding for damage assessments and restoration activities. NRDAR estimates the budget will support staffing of 11 full-time equivalents in 2021.

The NRDAR Fund supports natural resource damage assessment and restoration planning and implementation at hundreds of sites nationwide in partnership with Federal, State, and Tribal co-trustees. In 2021, \$618.0 million is anticipated to flow into the Fund from receipts recovered through settled damage assessment cases, advanced cooperative assessment funds, and earned interest. By statute, receipts such as these can only be used by trustees to restore lands and resources or to reimburse past assessment costs.

The budget request includes \$1.5 million for Damage Assessments. The requested funding, along with assessment funds recovered from previously settled cases, will support new damage assessment cases and defray the costs of ongoing assessments. The request for Restoration Support is \$1.9 million. The budget includes \$200,000 for Inland Oil Spill Preparedness and \$1.1 million for Program Management in 2021. Receipts and discretionary appropriations will enable the NRDAR program to prioritize restoration of lands and resources.

**Management Reforms**—The 2021 budget helps to advance several significant management reforms. The budget supports the Administration's priority workforce goal to incentivize employee performance to better recognize high-performing employee contributions to mission achievement across the office. In 2021, the Department proposes to consolidate all agency ethics staffing and funding within the Departmental Ethics Office in the Office of the Solicitor. The 2021 budget therefore assumes a transfer of \$5,000 associated with current office ethics activities.

**Fixed Costs**—Fixed costs of \$136,000 are fully funded.

### Working Capital Fund

**Mission**—The Department's Working Capital Fund provides centralized services and systems to Interior bureaus and offices and to other customers.

**Budget Overview**—The budget includes \$78.5 million for the appropriated portion of the Department's Working Capital Fund.

Maintaining Financial and Business Operations— The 2021 budget includes \$46.8 million for the operation and maintenance of the Financial and Business Management System. The request includes funding required for steady-state operations and maintenance of the Department's integrated financial system of record.

Strengthening Interior's Cybersecurity Posture—The 2021 budget includes \$18.0 million to continue the Department's remediation of its cybersecurity systems and processes. The Department is focused on its capability to quickly address significant cybersecurity requirements. The request supports Department of Homeland Security Continuous Diagnostics and Mitigation investments to identify, isolate, and quantify cyber threats. The budget includes funding to accelerate the implementation of the Security Information and Event Management (SIEM) system. This investment will allow the Department to address an Interior Office of Inspector General recommendation to accelerate SIEM implementation and to comply with the Federal Information Security Modernization Act (FISMA), which stipulates that agency leadership must take remedial actions to address known vulnerabilities and threats.

Shared Services—The 2021 budget proposes \$13.7 million for Shared Services projects to optimize business practices for a shared environment, support operational decision making through reporting, enable regionwide security, and train users. The 2021 budget request proposes to invest in projects focused on streamlining business processes (such as Human Resources, Acquisition, and Information Technology), increasing the use of shared services, enhancing technology solutions, and implementing Category Management principles for DOI's business functions.

**Non-Appropriated Working Capital Fund**— Estimated collections for 2021 total \$208.6 million for centralized billing and \$369.9 million for directbilled activities.

#### **Interior Franchise Fund**

**Mission**—The Interior Franchise Fund provides business support services to Federal agencies on a competitive basis at customer discretion.

**Budget Overview**—The Government Management Reform Act of 1994 authorized creation of six executive agency pilot franchise funds. The Director of the Office of Management and Budget approved the Department of the Interior's application for a pilot program in May 1996, and the Interior Franchise Fund was established in the 1997 Interior and Related Agencies Appropriations Act. The 2008 Consolidated Appropriations Act provided permanent franchise fund authority. Interior Franchise Fund activities, such as acquisition services, are executed for a variety of Federal agency customers on a reimbursable basis.

# SUMMARY OF BUREAU APPROPRIATIONS

(all dollar amounts in thousands)

#### Comparison of 2021 Request with 2020 Enacted

	2020 Enacted		2021	2021 Request		Change	
	FTE	Amount	FTE	Amount	FTE	Amount	
Current							
Wildland Fire Management	28	952,338	28	1,003,090	0	+50,752	
Central Hazardous Materials Fund	4	22,010	4	1,874	0	-20,136	
Natural Resource Damage Assessment and							
Restoration Fund	17	7,767	11	4,709	-6	-3,058	
Working Capital Fund	90	55,735	90	78,513	0	+22,778	
Payments in Lieu of Taxes	2	500,000	2	441,976	0	-58,024	
Office of Natural Resources Revenue	622	147,330	619	148,474	-3	+1,144	
Subtotal, Current	763	1,685,180	754	1,678,636	-9	-6,544	
Permanent and Other							
Natural Resource Damage Assessment							
and Restoration Fund	0	618,000	0	618,000	0	0	
Subtotal, Permanent and Other	0	618,000	0	618,000	0	0	
Allocation and Reimbursable							
Office of Natural Resources Revenue	5	0	5	0	0	0	
Working Capital Fund	1,283	0	1,284	0	+1	0	
Interior Franchise Fund	130	0	130	0	0	0	
Subtotal, Allocation and Reimbursable	1,418	0	1,419	0	+1	0	
Total, Department-wide Programs	2,181	2,303,180	2,173	2,296,636	-8	-6,544	

# **HIGHLIGHTS OF BUDGET CHANGES**

By Appropriation Activity/Subactivity

# APPROPRIATION: Payments in Lieu of Taxes

	2019 Actual	2020 Enacted	2021 Request	Change
TOTAL APPROPRIATION	516,130	500,000	441,976	-58,024

### Detail of Budget Changes

	2021 Change
	from
	2020 Enacted
TOTAL APPROPRIATION	-58,024
PILT Payments	-58,024

#### APPROPRIATION: Office of Natural Resources Revenue

	2019 Actual	2020 Enacted	2021 Request	Change
TOTAL APPROPRIATION	137,505	147,330	148,474	+1,144

#### Detail of Budget Changes

	2021 Change from 2020 Enacted
TOTAL APPROPRIATION	+1,144
Office of Natural Resources Revenue	+1,144
Transfer Ethics Program to Solicitor	-260
GrantSolutions Enterprise System	+67
Osage Trust Accounting	-881
Fixed Costs	+2,218

# APPROPRIATION: Central Hazardous Materials Fund

TOTAL APPROPRIATION	2019 Actual	2020 Enacted	2021 Request	Change -20,136
IOTAL AFFROFRIATION	10,010	22,010	1,874	-20,136
	Detail of Budg	et Changes		
	2021 Change			
	from			
	2020 Enacted			
TOTAL APPROPRIATION	-20,136			
Central Hazardous Materials Fund	-20,136			
Transfer Ethics Program to Solicitor	-2			
One-Time Competitive Grant Program	-12,000			
Transition to Use of Recoveries Funds	-8,152			
Fixed Costs	+18			

# APPROPRIATION: Wildland Fire Management

	2019 Actual	2020 Enacted	2021 Request	Change
 Preparedness	322,179	332,784	368,068	+35,284
Suppression Operations	388,135	383,657	383,657	0
Fuels Management	189,000	194,000	227,895	+33,895
Other Operations				
Burned Area Rehabilitation	20,470	20,470	20,470	0
Fire Facilities	18,427	18,427	0	-18,427
Joint Fire Science	3,000	3,000	3,000	0
Subtotal, Other Operations	41,897	41,897	23,470	-18,427
TOTAL APPROPRIATION (w/o transfers)	941,211	952,338	1,003,090	+50,752
U.S. Forest Service Transfers	+47,849	0	0	0
TOTAL APPROPRIATION (w/transfers)	989,060	952,338	1,003,090	+50,752
Cap Adjustment	[0]	[300,000]	[310,000]	[+10,000]

# Detail of Budget Changes

	2021 Change from 2020 Enacted		2021 Change from 2020 Enacted
TOTAL APPROPRIATION	+50,752	Fuels Treatment Capacity	+8,934
Wildland Fire Management Preparedness Transfer Ethics Program to Solicitor	+50,752 +35,284 -10	Fixed Costs Other Operations Fire Facilities	+2,961 -18,427 -18,427
DOI's Plan to Transform the Firefighting Workforce	+28,010	Subtotals for Changes Across Multiple Subactivities	
Fixed Costs Fuels Management DOI's Plan to Transform the Firefighting Workforce	+7,284 +33,895 +22,000	DOI's Plan to Transform the Firefighting Workforce Fixed Costs	[+50,010] [+10,245]

# APPROPRIATION: Natural Resource Damage Assessment and Restoration Fund

	2019 Actual	2020 Enacted	2021 Request	Change
Damage Assessments	2,000	2,000	1,500	-500
Restoration Support	2,667	2,667	1,920	-747
Oil Spill Preparedness	1,000	1,000	200	-800
Program Management	2,100	2,100	1,089	-1,011
TOTAL APPROPRIATION	7,767	7,767	4,709	-3,058

### Detail of Budget Changes

	2021 Change
	from
	2020 Enacted
TOTAL APPROPRIATION	-3,058
Damage Assessments	-500
Restoration Support	-747
Restoration Support Activities	-812
Fixed Costs	+65
Inland Oil Spill Preparedness	-800
Program Management	-1,011
Program Management Activities	-1,077
Transfer Ethics Program to Solicitor	-5
Fixed Costs	+71
Subtotals for Changes Across Multiple Subactivities	
Fixed Costs	[+136]

#### APPROPRIATION: Working Capital Fund

	2019 Actual	2020 Enacted	2021 Request	Change
TOTAL APPROPRIATION	55,735	55,735	78,513	+22,778

#### Detail of Budget Changes

	2021 Change from
	2020 Enacted
TOTAL APPROPRIATION	+22,778
Working Capital Fund	+22,778
Financial and Business Management	
System—Migration Activities	+1,000
Shared Services-New Initiatives	+13,715
Cybersecurity – Enterprise SIEM Implementation	+8,063