



# BUREAU OF INDIAN EDUCATION

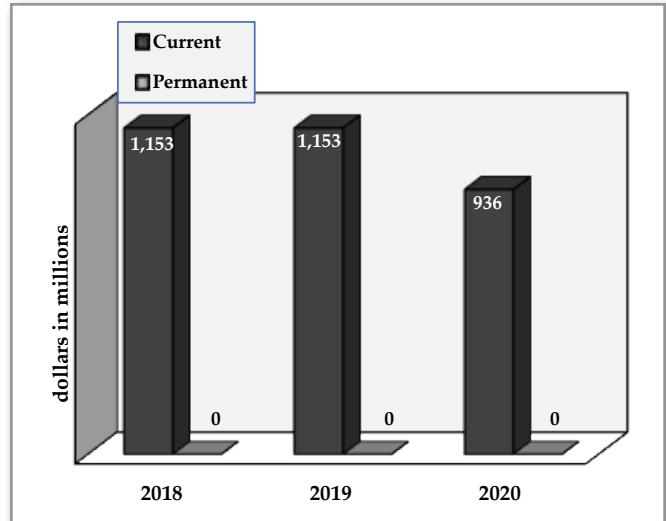
**Mission**—The mission of the Bureau of Indian Education (BIE) is to provide quality education opportunities from early childhood through life in accordance with a Tribe's needs for cultural and economic well-being, in keeping with the wide diversity of Indian Tribes and Alaska Native villages as distinct cultural and governmental entities.

**Budget Overview**—The 2020 President's budget for BIE is \$936.3 million in current appropriations. The budget prioritizes programs serving the broadest number of students and proposes reductions in more narrowly focused activities. BIE estimates the budget supports staffing of 2,448 full-time equivalents in 2020.

The United States has a trust and treaty responsibility to provide eligible Indian students with a quality education. BIE serves as a capacity builder and service provider to support Tribes in delivering culturally appropriate education with high academic standards to allow students across Indian Country to achieve success. BIE funding supports classroom instruction, student transportation, Native language development programs, cultural enrichment, gifted and talented programs, and school maintenance. In some schools, mostly in remotely located sites, funding also supports residential costs. BIE also operates 2 post-secondary schools and administers grants for 29 tribally controlled colleges and universities and 2 Tribal technical colleges.

The budget proposes to strengthen BIE as an independent bureau with a separate budget structure to advance ongoing BIE reforms to improve learning and student outcomes at BIE schools. A key aspect

## BIE Funding



of this effort is decoupling overlapping functions of the Bureau of Indian Affairs (BIA) and BIE to better deliver services to schools, maximize efficiency, and build capacity within BIE. The Bureau of Indian Education will retain existing programs and gradually assume direct responsibility for acquisition, safety, and facilities management. Aligning resources with management responsibilities addresses recommendations of the Government Accountability Office and will provide BIE the autonomy and accountability needed to improve service delivery to, and by, BIE-funded schools.

The budget establishes two primary Treasury accounts for BIE funding, Operation of Indian Education Programs and Education Construction. Funding previously requested for BIE activities in the Operation of Indian Programs account is shifted to BIE's new operating account, with no significant changes to the budget structure. Similarly, funding for Education Construction programs previously

## BUREAU OF INDIAN EDUCATION FACTS

- The Bureau of Indian Education provides education services to 47,000 individual students with an Average Daily Membership of 41,000 students in 23 States, 169 elementary and secondary schools, and 14 dormitories.
- Currently, 131 or 72 percent of BIE-funded elementary schools, secondary schools, and dormitories are tribally controlled and operate under the direction of individual Tribal governments.
- BIE also provides funding to 33 colleges, universities, and post-secondary schools.

shown in the Indian Affairs Construction account, is now in the new Education Construction account. The 2020 budget maintains existing Administrative Provisions for both BIA and BIE, and proposes appropriations language allowing for the transfer of funding between accounts with reporting to Congress, as the bureaus transition to the new funding structure.

**Operation of Indian Education Programs**—The 2020 budget for the Operation of Indian Education Programs account is \$867.4 million. This newly created account includes existing programs formerly in the BIE activity. The core mission of BIE is to support the BIE school system and administer grants to higher education Tribal institutions. In 2020, priority is given to programs that directly support classroom operations at BIE-funded elementary and secondary schools and post-secondary Tribal colleges and universities. Activities which do not directly support BIE school programs or facilities are a lower priority.

The budget supports the BIE Strategic Direction, a 5-year plan first released in August 2018, that continues implementation of the BIE reform to improve services to Indian students. The plan was developed through a year-long process that included consultation with Tribes and key stakeholders. The Strategic Direction includes clear milestones and actions to identify successful programs and approaches from preschool through post-secondary education and fosters tailored solutions at the individual school level. At the core of this plan is a commitment to working collaboratively with Tribes, school boards, employees, and other stakeholders

throughout the development, implementation, and refinement of the Strategic Direction.

*Elementary and Secondary Programs*—The request includes \$726.8 million to provide base funding for the operation of the entire BIE elementary and secondary school system of 169 elementary and secondary schools and 14 dormitories providing educational services to 47,000 individual students in 23 States. Funds support the basic and supplemental education programs at BIE-funded schools, student transportation, facilities operations, and maintenance. The budget proposes \$20.9 million for Early Child and Family Development to pilot early childhood activities outlined in the BIE Strategic Direction. Education Program Enhancements is funded at \$14.3 million and supports continued school improvement activities and native language immersion programs in BIE-funded schools. The budget continues to invest in activities that promote educational self-determination for Tribal communities and includes \$81.5 million for Tribal Grant Support Costs for Tribes that choose to operate BIE-funded schools. This level of funding supports 100 percent of the estimated requirement. The budget also includes \$14.8 million for the Johnson-O’Malley program authorized to support the education of eligible Indian students enrolled in public schools and previously private schools.

*Post-Secondary Programs*—The request includes \$98.0 million for Post-Secondary Programs to operate 2 post-secondary institutions, administer grants to 29 tribally operated colleges, and fund 2 Tribal technical colleges. These programs provide Tribal communities with the necessary resources

and facilities to teach Indian students the skills they need for career success. Post-secondary education of Tribal members is also an important component in the economic development of many Tribes. The request preserves funding for classroom instruction and other core services. The 2020 budget reflects the full transition of Haskell Indian Nations University and Southwestern Indian Polytechnic Institute funding to forward funding.

*Education Management*—The request includes \$42.6 million for education management and information technology to optimize learning opportunities for students of all ages. Funding includes \$32.3 million for Education Program Management (EPM), which will enable BIE to build much-needed capacity in such areas as acquisition, school safety and repairs, performance tracking, and technical support to the field. EPM also supports staff at BIE Education Resource Centers to provide direct and customized technical assistance to schools. Other management activities include data collection, analysis and reporting, financial and accounting functions, oversight and coordination of major facility repairs, and managing grant applications. BIE information technology includes the wide area network infrastructure and general support systems used by BIE-funded schools.

*Tribal Priority Allocations*—The 2020 budget proposes Tribal Priority Allocation funding of \$16.1 million.

**Education Construction**—In addition to support through the Administration’s Public Lands Infrastructure Fund legislative proposal, the 2020 budget includes \$68.9 million in annual funding for Education Construction. The budget includes \$62.8 million for facility improvement and repair at existing schools to provide an environment conducive to educational achievement. Available funding from prior years will complete school construction on the 2004 school replacement list and continue design/build construction for schools on the 2016 school replacement list. The budget includes \$5.1 million for BIE employee housing repair and new funding of \$1.0 million for employee housing replacement. In 2020, BIE will continue to manage new construction activities through a reimbursable agreement with Indian Affairs. BIE will work with Indian Affairs to implement changes in the facility improvement and repair activities to improve validation at the school level upon completion of needed repairs.

**Fixed Costs**—Fixed costs of \$1.9 million are fully funded.

**SUMMARY OF BUREAU APPROPRIATIONS**  
**(all dollar amounts in thousands)**

*Comparison of 2020 Request with 2019 CR <sup>1/</sup>*

|  | 2019 CR        |                    | 2020 Request |                | Change      |                 |
|--|----------------|--------------------|--------------|----------------|-------------|-----------------|
|  | FTE            | Amount             | FTE          | Amount         | FTE         | Amount          |
| <b>Current</b>   |                |                    |              |                |             |                 |
| Operation of Indian Education Programs .....             | [2,318]        | [914,413]          | 2,410        | 867,416        | +92         | -46,997         |
| Education Construction.....                              | [8]            | [238,245]          | 7            | 68,858         | -1          | -169,387        |
| Subtotal, Current .....                                  | [2,326]        | [1,152,658]        | 2,417        | 936,274        | +91         | -216,384        |
| <b>Allocation and Reimbursable</b>                       |                |                    |              |                |             |                 |
| Reimbursable (2020 agreements) .....                     | [0]            | [0]                | 31           | 0              | +31         | 0               |
| Reimbursable (prior year agreements) <sup>2/</sup> ..... | [597]          | [0]                | [566]        | [0]            | [-31]       | [0]             |
| Subtotal, Allocation and Reimbursable .....              | [597]          | 0                  | 31           | 0              | +31         | 0               |
| <b>TOTAL, BUREAU OF INDIAN EDUCATION .....</b>           | <b>[2,923]</b> | <b>[1,152,658]</b> | <b>2,448</b> | <b>936,274</b> | <b>+122</b> | <b>-216,384</b> |

<sup>1/</sup> The 2020 budget proposes to establish the Bureau of Indian Education (BIE) as an independent bureau with a separate budget structure.

<sup>2/</sup> As BIE transitions to a separate budget structure, BIE staff paid with Dept. of Education funding will shift from the Bureau of Indian Affairs account, as funding agreements are renewed.

## **HIGHLIGHTS OF BUDGET CHANGES** *By Appropriation Activity/Subactivity*

### **APPROPRIATION: Operation of Indian Education Programs**

|   | 2018 Actual      | 2019 CR          | 2020 Request   | Change         |
|---|------------------|------------------|----------------|----------------|
| <b>Elementary and Secondary (<i>forward funded</i>)</b>                 |                  |                  |                |                |
| ISEP Formula Funds .....  | [402,906]        | [402,906]        | 404,092        | +1,186         |
| ISEP Program Adjustments .....  | [5,457]          | [5,457]          | 5,467          | +10            |
| Education Program Enhancements .....                                    | [12,248]         | [12,248]         | 14,273         | +2,025         |
| Tribal Education Departments .....                                      | [2,500]          | [2,500]          | 2,500          | 0              |
| Student Transportation .....  | [56,285]         | [56,285]         | 56,363         | +78            |
| Early Childhood and Family Development .....                            | [18,810]         | [18,810]         | 20,852         | +2,042         |
| Tribal Grant Support Costs.....   | [81,036]         | [81,036]         | 81,508         | +472           |
| <b>Subtotal, Elementary and Secondary (<i>forward funded</i>)</b> ..... | <b>[579,242]</b> | <b>[579,242]</b> | <b>585,055</b> | <b>+5,813</b>  |
| <b>Elementary/Secondary Programs</b>                                    |                  |                  |                |                |
| Facilities Operations .....   | [66,608]         | [66,608]         | 66,710         | +102           |
| Facilities Maintenance .....  | [59,552]         | [59,552]         | 59,684         | +132           |
| Juvenile Detention Center Education.....                                | [500]            | [500]            | 500            | 0              |
| Johnson-O'Malley Assistance Grants ( <i>TPA</i> ) .....                 | [14,903]         | [14,903]         | 14,835         | -68            |
| <b>Subtotal, Elementary/Secondary Programs</b> .....                    | <b>[141,563]</b> | <b>[141,563]</b> | <b>141,729</b> | <b>+166</b>    |
| <b>Post Secondary Programs (<i>forward funded</i>)</b>                  |                  |                  |                |                |
| Haskell & SIPI.....   | [16,885]         | [16,885]         | 19,480         | +2,595         |
| Tribal Colleges and Universities .....                                  | [69,793]         | [69,793]         | 69,793         | 0              |
| Tribal Technical Colleges .....   | [7,505]          | [7,505]          | 7,537          | +32            |
| <b>Subtotal, Post Secondary Programs (<i>forward funded</i>)</b> .....  | <b>[94,183]</b>  | <b>[94,183]</b>  | <b>96,810</b>  | <b>+2,627</b>  |
| <b>Post Secondary Programs</b>  |                  |                  |                |                |
| Haskell & SIPI.....   | [22,513]         | [22,513]         | 0              | -22,513        |
| Tribal Colleges and Universities Supplements ( <i>TPA</i> ) .....       | [1,220]          | [1,220]          | 1,220          | 0              |
| Scholarships and Adult Education ( <i>TPA</i> ) ..                      | [34,996]         | [34,996]         | 0              | -34,996        |
| Special Higher Education Scholarships ...                               | [2,992]          | [2,992]          | 0              | -2,992         |
| Science Post Graduate Scholarship Fund.....                             | [2,450]          | [2,450]          | 0              | -2,450         |
| <b>Subtotal, Post Secondary Programs</b> .....                          | <b>[64,171]</b>  | <b>[64,171]</b>  | <b>1,220</b>   | <b>-62,951</b> |
| <b>Education Management</b>   |                  |                  |                |                |
| Education Program Management.....                                       | [24,957]         | [24,957]         | 32,300         | +7,343         |
| Education IT .....  | [10,297]         | [10,297]         | 10,302         | +5             |
| <b>Subtotal, Education Management</b> .....                             | <b>[35,254]</b>  | <b>[35,254]</b>  | <b>42,602</b>  | <b>+7,348</b>  |
| <b>TOTAL APPROPRIATION</b> .....  | <b>[914,413]</b> | <b>[914,413]</b> | <b>867,416</b> | <b>-46,997</b> |

**APPROPRIATION: Operation of Indian Education Programs (continued)**

*Detail of Budget Changes*

|  | <u>2020 Change<br/>from 2019 CR</u> |  | <u>2020 Change<br/>from 2019 CR</u> |
|--|-------------------------------------|--|-------------------------------------|
| TOTAL APPROPRIATION .....                                | -46,997                             |  |                                     |
| Transfer from OIP to create separate BIE                 |                                     |  |                                     |
| Bureau .....   | [+914,413]                          | Haskell and SIPI - one-time forward          |                                     |
| Elementary and Secondary ( <i>forward funded</i> ) ..... | [+579,242]                          | funding adjustment.....                      | -16,885                             |
| Elementary/Secondary Programs .....                      | [+141,563]                          | Haskell and SIPI - Program Change.....       | -3,137                              |
| Post Secondary Programs ( <i>forward funded</i> ) .....  | [+94,183]                           | Fixed Costs .....                            | +136                                |
| Post Secondary Programs .....                            | [+64,171]                           |  |                                     |
| Education Management .....                               | [+35,254]                           |  |                                     |
| Elementary and Secondary ( <i>forward funded</i> )...    | +5,813                              | Post Secondary Programs .....                | -62,951                             |
| Education Program Enhancements .....                     | +2,000                              | Internal Transfer, Haskell and SIPI          |                                     |
| Early Childhood and Family Dev .....                     | +2,000                              | transition annual funding to forward         |                                     |
| Tribal Grant Support Costs - Funds 100                   |                                     | funding.....                                 | -22,513                             |
| Percent of Need .....                                    | +472                                | Scholarships and Adult Education (TPA) ..... | -34,333                             |
| Fixed Costs .....  | +1,341                              | Tribal Transfer - Scholarships and Adult     |                                     |
| Elementary and Secondary .....                           | +166                                | Education (TPA) .....                        | -663                                |
| Tribal Transfer - Johnson O'Malley Grants                |                                     | Special Higher Education Scholarships ...    | -2,992                              |
| (TPA) .....  | -82                                 | Science Post Graduate Scholarship Fund..     | -2,450                              |
| Fixed Costs .....  | +248                                |  |                                     |
| Post Secondary Programs ( <i>forward funded</i> ) ....   | +2,627                              | Education Management .....                   | +7,348                              |
| Internal Transfer, Haskell and SIPI                      |                                     | Education Program Management.....            | +7,218                              |
| transition annual funding to forward                     |                                     | Fixed Costs .....                            | +130                                |
| funding.....   | +22,513                             |  |                                     |
|  |                                     | Subtotals for Changes Across Multiple        |                                     |
|  |                                     | Subactivities                                |                                     |
|  |                                     | New Bureau - Internal Transfer               |                                     |
|  |                                     | from BIA.....                                | [+914,413]                          |
|  |                                     | Internal and Tribal Transfers, Net.....      | [-745]                              |
|  |                                     | Fixed Costs .....                            | [+1,855]                            |

**APPROPRIATION: Education Construction**

|   | 2018 Actual   | 2019 CR       | 2020 Request | Change   |
|---|---------------|---------------|--------------|----------|
| Replacement School Construction.....    | [105,504]     | [105,504]     | 0            | -105,504 |
| Replacement Facility Construction ..... | [23,935]      | [23,935]      | 0            | -23,935  |
| Replacement/New Employee Housing.....   | [0]           | [0]           | 1,000        | +1,000   |
| Employee Housing Repair.....            | [13,574]      | [13,574]      | 5,062        | -8,512   |
| Facilities Improvement and Repair ..... | [95,232]      | [95,232]      | 62,796       | -32,436  |
| <br>TOTAL APPROPRIATION .....           | <br>[238,245] | <br>[238,245] | 68,858       | -169,387 |

***Detail of Budget Changes***

2020 Change  
from 2019 CR

|   |            |
|---|------------|
| TOTAL APPROPRIATION .....               | -169,387   |
| Transfer from Construction to create    |            |
| separate BIE Bureau.....                | [+238,245] |
| Replacement School Construction.....    | -105,504   |
| Replacement Facility Construction ..... | -23,935    |
| Replacement/ New Employee Housing.....  | +1,000     |
| Employee Housing Repair.....            | -8,514     |
| Facilities Improvement and Repair ..... | -32,441    |
| Fixed Costs.....                        | +7         |