



EDDIE BAZA CALVO
Governor

RAY TENORIO
Lieutenant Governor

Office of the Governor of Guam

JAN 27 2015

The Honorable Sally Jewell
Secretary
U.S. Department of the Interior
1849 C Street, N.W.
Washington, D.C. 20240

Dear Secretary Jewell,

Hafa Adai and Greetings from Guam! I am presenting to you Guam's most recent report, *Impact of the Compacts of Free Association on Guam: FY 2004 through FY 2014*. Pursuant to U.S. Public Law 106-504, the Government of Guam has expended over 144 million in local dollars in Fiscal Year 2014 to provide educational and social services to citizens from the Freely Associated States (FAS) who have migrated to Guam under the provisions of the Compacts of Free Association. The grand total for FY 2004 through FY 2014 now stands at \$856 million in accrued costs.

This report also includes Guam's *Compact Impact Reconciliation* showing the un-reimbursed Compact Impact costs were over \$269 million from FY 1987 through FY 2003. Aside from declining Guam's request for \$200 million in debt-relief pursuant to U.S. Public Law 108-188, we continue to identify and record the accrued and un-reimbursed costs resulting from demands placed on our educational and social services by migrants from the Federated States of Micronesia, the Republic of the Marshall Islands, and the Republic of Palau. However, please note that the enormous un-reimbursed costs increasing every year are affecting our government finances.

With nearly three decades since the signing of the Compacts of Free Association, Guam continues to see a growing influx of FAS migrants and their children to Guam. Regardless of the rising number of FAS students in Guam's public school system to the increased demand in health care and social services, we still continue to welcome our Pacific islanders who chose to live, work and afford themselves a valuable education on Guam, for that is the Guamanian dream.

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As recommended by the U.S. Government Accountability Office, we hope to obtain proper guidance from your office on estimating compact impact costs accordingly to ensure Guam receives its due reimbursement for providing services to the FAS population living on Guam.

I look forward to your support in our efforts to recover costs we have incurred as well as explore other options to offset these costs for providing services to citizens of the FAS under the Compacts of Free Association.

Sincerely,



EDDIE BAZA CALVO
Governor of Guam

Enclosure

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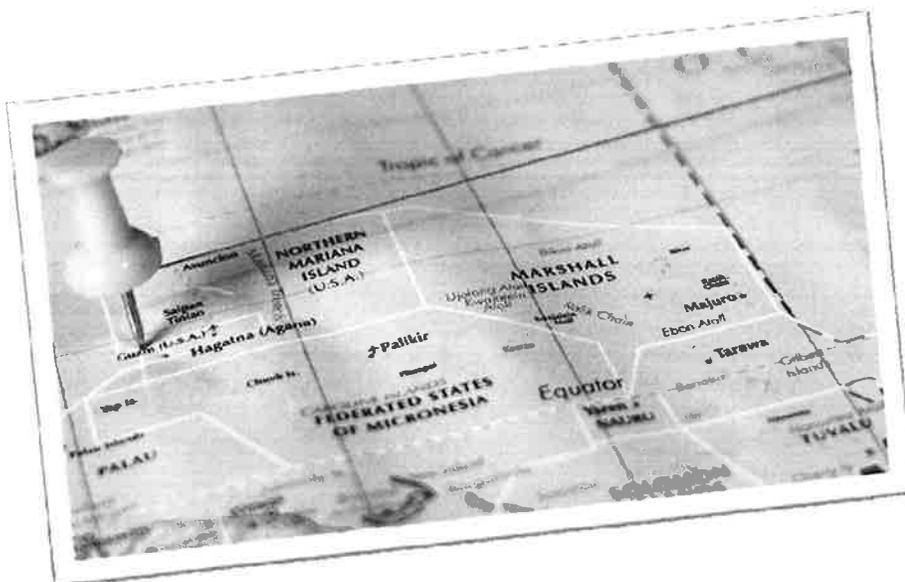
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**IMPACT
OF THE COMPACTS
OF FREE ASSOCIATION
ON GUAM
FY 2004 to FY 2014**



**Office of the Governor
Government of Guam**

January 2015

**IMPACT OF THE COMPACTS
OF FREE ASSOCIATION ON GUAM**

FY 2004 through FY 2014

Office of the Governor
Government of Guam
January 2015

Table of Contents

IMPACT OF THE COMPACTS OF FREE ASSOCIATION ON GUAM	1
Overview	1
EDUCATION	4
1. Department of Education.....	4
2. Department of Public Works	6
3. Guam Community College.....	9
4. University of Guam	12
PUBLIC SAFETY	14
1. Department of Corrections	14
2. Office of the Attorney General of Guam (formerly Department of Law)	15
3. Department of Youth Affairs.....	18
4. Department of Military Affairs, Office of Civil Defense	21
5. Guam Fire Department	21
6. Guam Police Department.....	22
7. Public Defender Service Corporation.....	24
8. Judiciary of Guam	27
HEALTH AND WELFARE	29
1. Department of Public Health and Social Services	29
2. Guam Memorial Hospital Authority.....	35
3. Guam Behavioral Health and Wellness Center	35
SUPPLEMENTAL DATA	41
1. Population of Guam.....	42
2. FAS Population	43
COMPACT IMPACT ASSISTANCE GRANTS: FY 2004 TO FY 2008	44
COMPACT IMPACT ASSISTANCE GRANTS: FY 2009 TO FY 2014	45
COMPACT IMPACT RECONCILIATION: FY 1987 TO FY 2003	47

IMPACT OF THE COMPACTS OF FREE ASSOCIATION ON GUAM FY 2004 through FY 2014

Overview

Since 1947, the United Nations Trusteeship was entered between the United States and the district islands in the Pacific administered by the Department of the Navy and then by the Department of the Interior. Formerly known as the Trust Territory of the Pacific Islands, the district islands developed into three sovereign nations, the Federated States of Micronesia (FSM), the Republic of the Marshall Islands (RMI), and the Republic of Palau. These nations entered into a relationship known as the Compact of Free Association with the United States to be given financial assistance and commitments in exchange for international defense authority.

The Compact of Free Association Act of 1985 (P.L.99-239), implemented in 1986, establishes the relationship between the United States, FSM and RMI. The Compact of Free Association Act of 1985 (P.L.99-658), implemented in November 1994, establishes the relationship between the United States and the Republic of Palau. The Compact of Free Association Amendments Act of 2003 (P.L.108-188) renewed the original Compact of Free Association (P.L. 99-239) between the United States, FSM and RMI. Compact immigration provisions authorize unrestricted immigration into the United States, its territories and possessions, enabling citizens of these nations to enter into, lawfully engage in occupations, and establish residence as non-immigrant aliens.

In recognition of the possible adverse impact to Guam's economy of providing health care, education, job training and public assistance to the peoples of foreign nations not domiciled on Guam, Congress promised to appropriate sums to cover costs incurred by Guam resulting from any increased demands placed on educational and social services by immigrants from FSM, RMI, and the Republic of Palau (collectively known as the Freely Associated States, or FAS). Pursuant to Public Law 106-504, annual reports are to be submitted to the Secretary of the Department of the Interior who "shall review and forward any such reports to the Congress with the comments of the Administration." Guam has been providing annual reports to the Department of Interior since 1987.

A provision in Public Law 108-188 authorized the President of the United States, at the request of the Governors of Guam and the Commonwealth of the Northern Mariana Islands (CNMI), to release, reduce, or waive, in whole or in part, any amounts owed to the United States Government as an offset for past un-reimbursed Compact impact costs by their respective governments. Guam's Compact Impact Reconciliation Report and the verification by an independent accounting firm were submitted to the Department of the Interior on April 13, 2004. The un-reimbursed Compact Impact cost for the period FY 1987 to FY 2003 totaled \$269 million. The un-reimbursed costs include \$178 million for education, \$48 million for health, welfare and labor, and \$43 million for public safety. Guam's request for \$200 million in debt-relief was declined.

This report also examines the amount of assistance provided to citizens of the Freely Associated States by Guam for the period FY 2004 through FY 2014 and provides an update to the Compact Impact Reconciliation Report. The Government of Guam finds that the currently identified locally funded cost incurred for providing educational and social services to citizens of the Freely Associated States was \$33.2 million in FY 2004, \$33.6 million in FY 2005, \$43.3 million in FY 2006, \$46.5 million in FY 2007, \$56.1 in FY 2008, \$64.1 million in FY 2009, \$71.6 million in FY 2010, \$100.9 million in FY 2011, \$122.3 million in FY 2012, \$140.3 million in FY 2013, and \$144.3 million in FY 2014 for a total of **\$856.1 million** (unaudited) for the past eleven fiscal years. Refer to Table 1.

UNAUDITED

Table 1. Compact Impact Costs, Guam (Unaudited), FY 2004 to FY 2014

	Total	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Cost for Services to FAS Citizens *	\$856,109,701	\$144,285,599	\$140,314,445	\$122,268,674	\$100,926,324	\$71,582,120	\$64,067,808	\$56,060,271	\$46,478,199	\$43,296,355	\$33,583,713	\$33,246,192
Education												
Department of Education /a	\$422,372,483	\$53,090,746	\$9,899,378	\$3,316,002	\$3,997,149	\$4,488,886	\$7,246,076	\$5,233,498	\$9,726,782	\$8,385,903	\$6,266,954	\$20,710,109
Department of Public Works - Bus Operations	\$375,952,507	\$47,998,840	\$4,579,991	\$4,979,169	\$9,429,474	\$30,590,698	\$33,927,829	\$1,190,331	\$25,774,777	\$24,628,875	\$22,715,647	\$17,224,876
Guam Community College	\$19,069,252	\$1,250,932	\$1,388,460	\$1,055,051	\$1,033,874	\$820,377	\$48,768	\$948,053	\$734,770	\$773,077	\$59,527	\$16,563
University of Guam	\$19,980,403	\$1,789,345	\$1,835,398	\$2,117,968	\$1,971,125	\$1,855,659	\$1,517,689	\$1,950,074	\$1,881,016	\$1,628,164	\$1,896,882	\$1,537,503
	\$16,370,321	\$2,053,629	\$2,094,529	\$2,150,214	\$1,562,876	\$1,232,152	\$1,051,810	\$1,145,040	\$1,338,219	\$1,355,787	\$1,054,888	\$1,331,167
Public Safety	\$142,320,136	\$26,754,323	\$19,201,009	\$15,533,771	\$25,062,115	\$15,865,724	\$7,263,042	\$6,729,977	\$7,683,774	\$9,977,913	\$9,920,136	\$3,328,352
Department of Corrections	\$39,932,349	\$7,584,924	\$6,483,755	\$5,381,964	\$4,723,716	\$7,577,990						
Office of the Attorney General	\$6,439,206	\$2,620,152										
Department of Youth Affairs	\$17,270,118	\$2,907,541	\$2,634,968	\$1,781,509	\$2,006,461	\$1,624,964	\$1,492,547	\$1,079,337	\$1,330,834	\$1,004,601	\$87,115	\$59,241
Department of Military Affairs, Office of Civil Defense /b	\$75,534	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$33,022	\$31,421	\$2,432	\$8,659
Guam Fire Department	\$24,556,287	\$3,367,123	\$3,095,448	\$2,401,559	\$2,644,335	\$2,521,192	\$2,072,322	\$2,064,774	\$1,883,952	\$1,711,719	\$1,494,096	\$1,299,767
Guam Police Department	\$24,725,589	\$3,592,644	\$3,144,241	\$2,736,522	\$2,428,779	\$2,173,712	\$2,198,486	\$2,059,178	\$1,630,995	\$1,668,399	\$1,795,103	\$1,298,530
Public Defender Services Corporation	\$8,732,130	\$992,362	\$28,826	\$47,818	\$19,654	\$1,558,478	\$28,008	\$54,671	\$29,383	\$68,751	\$508,268	\$484,901
Judiciary of Guam	\$20,588,923	\$5,689,577	\$2,913,771	\$2,284,399	\$2,339,170	\$2,228,388	\$775,679	\$972,017	\$76,148	\$92,906	\$785,589	\$891,279
Health and Welfare	\$291,417,081	\$4,440,530	\$1,215,058	\$3,418,901	\$1,867,060	\$21,217,510	\$19,558,690	\$14,096,796	\$9,065,643	\$7,932,539	\$1,396,623	\$7,207,731
Department of Public Health and Social Services	\$205,966,083	\$4,441,798	\$3,972,152	\$8,768,709	\$15,025,194	\$14,468,888	\$14,232,328	\$10,988,531	\$8,776,809	\$7,592,845	\$491,088	\$7,207,731
Division of Public Health	\$8,942,815	\$903,434	\$74,965	\$87,413	\$1,364,760	\$69,460	\$1,519,245	\$1,222,950	\$246,447	\$78,561	\$263,418	\$112,162
Chief Public Health Office	\$198,176	\$92,859	\$105,317									
Bureau of Community Health Services	\$22,392											
Bureau of Communicable Disease Control	\$3,103,307		\$206,035	\$614,744	\$991	\$991	\$1,089,599	\$841,510		\$350,428		
Bureau of Family Health and Nursing Services	\$1,434,524	\$258,655	\$289,700	\$313,198	\$356,826					\$218,145		
Bureau of Primary Care Services	\$4,053,919	\$553,920	\$793,948	\$468,180	\$393,190	\$437,972	\$429,646	\$381,440	\$246,447	\$187,596		\$112,162
Bureau of Professional Support Services	\$130,497					\$130,497						
Division of Public Welfare	\$193,748,925	\$42,970,437	\$2,630,342	\$7,560,798	\$13,345,561	\$13,601,925	\$12,468,050	\$9,463,242	\$8,242,550	\$6,571,256		\$6,893,764
Bureau of Economic Security	\$79,382,561	\$24,918,478	\$25,810,299	\$4,011,158	\$2,452,464		\$1,266,776	\$923,366				
SNAP ("Food Stamps")	\$73,328,308	\$23,328,852	\$24,233,018	\$2,558,828	\$1,179,704		\$1,179,704	\$83,202				
Public Assistance (PA)	\$6,053,253	\$1,591,626	\$1,577,281	\$1,454,330	\$1,272,760		\$87,072	\$70,184				
Bureau of Health Care Financing /c	\$109,469,391	\$17,506,996	\$16,304,470	\$13,316,390	\$9,632,179	\$12,656,014	\$10,759,739	\$8,005,287	\$8,242,550	\$6,152,002		\$6,893,764
Medically Indigent Program (MIP) **	\$55,737,810	\$8,113,764	\$3,697,315	\$3,373,484	\$5,053,155	\$7,983,667	\$7,251,469	\$4,898,458	\$5,071,088	\$4,458,407		\$4,837,013
Medicaid (MAP) **	\$53,731,582	\$8,393,232	\$12,607,155	\$9,942,906	\$4,579,024	\$4,672,357	\$3,508,270	\$3,106,829	\$3,171,462	\$1,693,595		\$2,056,752
Bureau of Social Services Administration	\$4,896,973	\$544,963	\$15,573	\$23,250	\$1,260,918	\$945,911	\$442,535	\$534,569		\$419,254		\$201,805
Division of Senior Citizens	\$3,274,343	\$567,927	\$66,845	\$220,498	\$314,873	\$297,513	\$244,033	\$302,339	\$287,812	\$243,028	\$227,670	\$201,805
Division of Environmental Health ***	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Guam Behavioral Health and Wellness Center	\$10,821,631	\$2,319,508	\$2,276,685	\$779,443	\$1,628,768	\$2,049,611		\$233,553	\$288,834	\$339,694	\$905,535	
Guam Memorial Hospital Authority ****	\$74,629,367	\$17,679,224	\$14,966,221	\$13,870,749	\$15,213,098	\$4,699,001	\$5,326,362	\$2,874,712				

Note: Sums may not total due to rounding.
 * Costs for which reimbursement is requested
 ** Gross charges as reported by Guam Memorial Hospital Authority (FY 2004)
 *** Net cost for Division of Environmental Health is zero, as cost of service is recouped from health certificate fee
 **** Total arrears as reported by Guam Memorial Hospital Authority
 a/ Estimated local expenditure for FY 2014
 b/ P.L. 24-289 consolidated Office of Civil Defense and Office of Veterans Affairs under Department of Military Affairs
 c/ Includes MIP and MAP for FY 2004; data shown is Guam Memorial Hospital Authority charges for FY 2004

EDUCATION

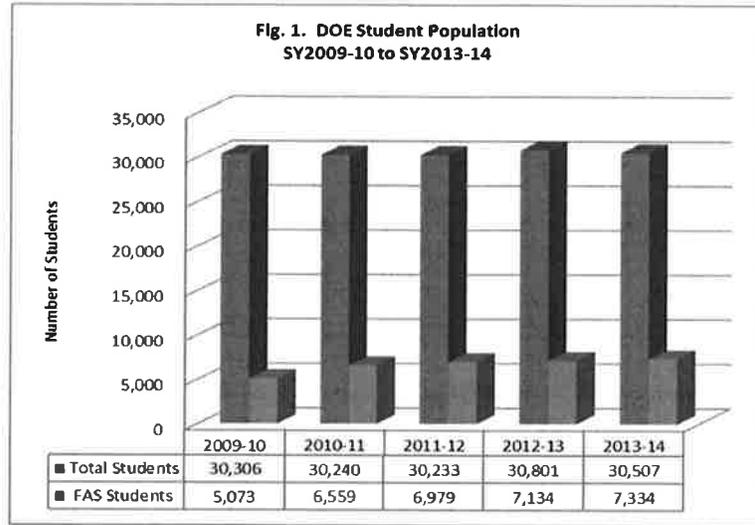
1. Department of Education (formerly, Guam Public School System)

The Department of Education (DOE), formerly known as the Guam Public School System (GPSS), provides a comprehensive instructional program and activities in the public schools for students in order to develop physical, social and occupational skills as well as essential guidance to develop the attitudes, values and skill for success in society. The department makes available to all students of Guam the opportunity to benefit from a free public education.

The Compacts of Free Association affords FAS citizens the right to attend school on Guam without special permit. No period of residency is required.

The Department of Education continues to be the largest single agency on impact cost. DOE enrollment decreased from 31,340 students in FY 2003 to 29,745 students in FY 2004 (SY 2003-2004). FAS student enrollment increased from 3,735 students in FY 2003 to 4,023 students in FY 2004 (SY 2003-2004). In FY 2005 (SY 2004-2005), the total enrollment rose slightly to 29,881 students. In FY 2005 (SY 2004-2005), the total FAS student enrollment was 4,525 students, accounting for 15.1 percent of GPSS's total enrollment compared to 13.5 percent in FY 2004 and 12.0 percent in FY 2003. In FY 2006 (SY 2005-2006), the enrollment was 29,965 students. In FY 2006 (SY 2005-2006), FAS student enrollment was 4,898 students, or 16.3 percent of the total enrollment. For FY 2007 (SY 2006-2007), enrollment increased to 31,724 students. In FY 2007 (SY 2006-2007), FAS student enrollment was 5,149 students, representing 16.2 percent of the total enrollment. For FY 2008 (SY 2007-2008), enrollment decreased to 30,362 students. In FY 2008 (SY 2007-2008), FAS student enrollment was 5,603 students, or 18.5 percent of the total enrollment. For FY 2009 (SY 2008-2009), the total enrollment was 30,155 students. In FY 2009 (SY 2008-2009), FAS student enrollment decreased to 5,442 students, or 18.0 percent of the total enrollment. For FY 2010 (SY 2009-2010), the total enrollment increased slightly to 30,306 students from the previous school year. In FY 2010 (SY 2009-2010), FAS student enrollment again decreased to 5,073 students, or 16.7 percent of the total enrollment. For FY 2011 (SY 2010-2011), the total enrollment decreased to 30,240 students. In FY 2011 (SY 2010-2011), FAS student enrollment was 6,559 students, or 21.7 percent of the total enrollment. For FY 2012 (SY 2011-2012), the total enrollment was 30,233 students. In FY 2012 (SY 2011-2012), FAS student enrollment was 6,979 students, or 23.1 percent of the total enrollment. For FY 2013, the total enrollment rose to 30,801 students. In FY 2013 (SY 2012-2013), FAS student enrollment was 7,134 students or 23.2 percent of the total enrollment. In FY 2014 (SY 2013-2014), total enrollment decreased slightly to 30,507 students. In FY 2014, FAS student enrollment was 7,334 or 24 percent of total enrollment.

Figure 1 shows Department of Education's student population for the School Years 2009-2010 to 2013-2014. Total students from the Freely Associated States nearly doubled between SY 2003-2004 and SY 2013-2014 from 4,023 FAS students in SY 2003-2004 to 7,334 in SY 2013-2014. Total FAS student population



has risen steadily for the past five years from 16.7 percent in SY 2009-2010 to representing nearly a quarter of Guam's public school population in SY 2013-2014.

For FY 2004 (SY2003-2004) the cost incurred by the Department of Education (DOE) to educate 3,507 FAS students (4,023 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$4,912 per pupil was \$17,224,876. For FY 2005 (SY2004-2005) the cost incurred by DOE to educate 4,009 FAS students (4,525 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,666 per pupil was \$22,715,647. For FY 2006 (SY2005-2006) the cost incurred by DOE to educate 4,382 FAS students (4,898 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,620 per pupil was \$24,628,875. For FY 2007 (SY2006-2007) the cost incurred by DOE to educate 4,633 FAS students (5,149 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,563 per pupil was \$25,774,777. For FY 2008 (SY2007-2008) the cost incurred by DOE to educate 5,087 FAS students (5,603 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,131 per pupil was \$31,190,331. For FY 2009 (SY2008-2009) the cost incurred by DOE to educate 4,926 FAS students (5,442 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,867 per pupil was \$33,827,829. For FY 2010 (SY2009-2010) the cost incurred by DOE to educate 4,557 FAS students (5,073 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,713 per pupil was \$30,590,698. For FY 2011 (SY2010-2011) the cost incurred by DOE to educate 6,043 FAS students (6,559 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,525 per pupil was \$39,429,474. For FY 2012 (SY2011-2012) the cost incurred by DOE to educate 6,463 FAS students (6,979 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$7,426 per pupil was \$47,993,169. For FY 2013 (SY 2012-2013) the cost incurred by DOE to educate 6,618 FAS students (7,134 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$8,247 per pupil was \$54,579,991. For FY 2014 (SY 2013-2014) the cost incurred by DOE to educate 6,818 FAS students (7,334 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$7,040 per pupil was \$47,996,840.

The total cost incurred by the Department of Education was \$375,952,507 for FY 2004 through FY 2014. Refer to Table 2.

2. Department of Public Works – Bus Operations

The mission of the Department of Public Works' (DPW) Bus Operations is to: (1) provide transportation services for both public and private school students in accordance with an approved routing schedule for the school year, (2) to provide safe bussing services for school related activities, and (3) provide emergency evacuation and other bussing services as authorized by the Governor of Guam and applicable local statutes.

For FY 2004, the cost to the Department of Public Works for providing bussing services to FAS students in the public school system was \$616,563. In FY 2005, the cost for bussing services was \$599,527. In FY 2006, the cost for bussing services was \$773,077. In FY 2007, the cost for bussing services was \$734,770. In FY 2008, the cost for bussing services was \$948,053. In FY 2009, the cost for bussing services was \$848,768. In FY 2010, the cost for bussing services was \$820,377. In FY 2011, the cost for bussing services was \$1,033,674. In FY 2012, the cost for bussing services was \$1,055,051. In FY 2013, the cost for bussing services was \$1,388,460. In FY 2014, the cost for bussing services was \$1,250,932. The total cost incurred by the Department of Public Works Bus Operations was \$10,069,252 for FY 2004 through FY 2014. Refer to Table 3.

Table 2: Guam Department of Education

Department of Education	Department of Education												
	FY 2014 SY 2013-2014	FY 2013 SY 2012-2013	FY 2012 SY 2011-2012	FY 2011 SY 2010-2011	FY 2010 SY 2009-2010	FY 2009 SY 2008-2009	FY 2008 SY 2007-2008	FY 2007 SY 2006-2007	FY 2006 SY 2005-2006	FY 2005 SY 2004-2005	FY 2004 SY 2003-2004		
Total Students (ADM)*	30,507	30,801	30,233	30,240	30,306	30,155	30,362	31,724	29,965	29,881	29,745		
Total FAS Students	7,334	7,134	6,979	6,559	5,073	5,442	5,603	5,149	4,898	4,525	4,023		
Federated States of Micronesia	6,566	6,341	6,291	5,758	4,413	4,735	4,870	4,379	4,168	3,787	3,273		
Chuuk	4,948	4,799	4,462	4,299	3,425	3,486	3,535	3,271	3,092	2,800	2,406		
Kosrae	188	165	224	188	143	127	142	136	132	130	112		
Pohnpei	983	945	1,218	863	381	720	702	608	610	543	485		
Yap	437	432	387	408	377	380	386	364	334	314	270		
Not Stated	0	0	0	0	87	22	105	0	0	0	0		
Marshall Islands	138	134	207	141	118	117	97	99	96	89	100		
Republic of Palau	640	659	481	660	542	590	636	671	634	649	650		
Percent FAS Students	24%	23.2%	23.1%	21.7%	16.7%	18.0%	18.5%	16.2%	16.3%	15.1%	13.5%		
FAS Student Enrollment - Minus Baseline **	6,818	6,618	6,463	6,043	4,557	4,926	5,087	4,633	4,382	4,009	3,507		
Total Program Expenditure ***	214,760,870	\$ 254,022,109	\$ 224,505,257	\$ 197,310,482	\$ 203,441,230	\$ 207,080,427	\$ 186,160,966	\$ 176,490,186	\$ 168,417,216	\$ 169,310,615	\$ 146,094,649		
Per Pupil Cost	\$ 7,040	\$ 8,247	\$ 7,426	\$ 6,525	\$ 6,713	\$ 6,887	\$ 6,131	\$ 5,563	\$ 5,620	\$ 5,666	\$ 4,912		
Total FAS Students Expenditures	\$ 47,996,840	\$ 54,579,991	\$ 47,993,169	\$ 39,429,474	\$ 30,590,698	\$ 33,827,829	\$ 31,190,331	\$ 25,774,777	\$ 24,628,875	\$ 22,715,647	\$ 17,224,876		
CUMULATIVE FAS STUDENT COST	\$ 375,952,507												

Note: Sums may not total due to rounding

* Average Daily Membership

** Number of students from the FAS for whom reimbursement is requested

*** Total program expenditure estimated for FY 2014

Table 3: Department of Public Works Bus Operations

Department of Public Works Bus Operations												
DPW Bus Operations	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004	
School Year	SY 2013-2014	SY 2012-2013	SY 2011-2012	SY 2010-2011	SY 2009-2010	SY 2008-2009	SY 2007-2008	SY 2006-2007	SY 2005-2006	SY 2004-2005	SY 2003-2004	
Total Bus Operations Expenditures	\$ 7,003,971	\$ 8,107,953	\$ 6,266,966	\$ 6,756,429	\$ 6,725,042	\$ 6,647,652	\$ 6,954,315	\$ 6,119,062	\$ 6,536,045	\$ 5,476,344	\$ 6,410,184	
Total Students	38,174	38,646	38,390	39,499	37,356	38,581	37,315	38,583	37,048	36,620	36,461	
Total Private School Enrollment *	6,581	6,948	7,029	8,404	6,587	7,768	6,953	6,859	6,587	6,293	6,286	
Total GPSS (DOE) Student Enrollment	31,593	31,698	31,361	31,095	30,769	30,823	30,362	31,724	30,461	30,327	30,175	
Per Pupil Cost of Bus Operations	\$ 183	\$ 210	\$ 163	\$ 171	\$ 180	\$ 172	\$ 186	\$ 159	\$ 176	\$ 150	\$ 176	
Total Public School FAS Enrollment	7,334	7,134	6,979	6,559	5,073	5,442	5,603	5,149	4,898	4,525	4,023	
Total FSM/RMI Students	6,694	6,475	6,498	5,899	4,531	4,852	4,967	4,478	4,264	3,876	3,373	
Total Palau Students	640	659	481	660	542	590	636	671	634	649	650	
Total Public School FSM/RMI Baseline Enrollment **	87	87	87	87	87	87	87	87	87	87	87	
Total Public School Palau Baseline Enrollment **	429	429	429	429	429	429	429	429	429	429	429	
Total Public School FAS Enrollment Minus Baseline ***	6,818	6,618	6,463	6,043	4,557	4,926	5,087	4,633	4,382	4,009	3,507	
Total FAS Student Bus Operations Expenditures	\$ 1,250,932	\$ 1,368,460	\$ 1,055,051	\$ 1,033,674	\$ 820,377	\$ 848,768	\$ 948,053	\$ 734,770	\$ 773,077	\$ 599,527	\$ 616,563	
CUMULATIVE FAS STUDENT COST	\$ 10,069,252											

NOTE: Sums may not add due to rounding

NOTE: FY 2010 FAS student enrollment estimated from total Pacific Islander count

* Catholic Schools and independent private schools

** Number of students resident prior to implementation of Compacts

*** Number of students from the FAS for whom reimbursement is requested

3. Guam Community College

The Guam Community College (GCC) was created to provide educational programs that lead to an associate degree, certificate, or a high school diploma. Per the Guam Community College mandate, GCC is a multi-faceted public career and technical educational institution to strengthen and consolidate career and technical education on Guam. GCC provides technical, vocational and other related occupational training aimed at developing skilled workers for Guam. It coordinates vocational-technical education programs in all public schools, and expands and maintains secondary and post-secondary educational programs in the vocational-technical fields. The College also maintains short-term extension and apprenticeship training programs in Guam.

Students from the Freely Associated States (FAS) completed 3,978 credit hours during Academic Year (AY) 2003-2004 (FY 2004). The locally funded cost to GCC in FY 2004 for providing educational services to FAS students was \$1,537,503. FAS students completed 4,401 credit hours during AY 2004-2005 (FY 2005). The locally funded cost to GCC in FY 2005 for providing educational services to FAS students was \$1,896,882. FAS students completed 3,555 credit hours during AY 2005-2006 (FY 2006). The locally funded cost to GCC in FY 2006 for providing educational services to FAS students was \$1,628,164. FAS students completed 3,638 credit hours during AY 2006-2007 (FY 2007). The locally funded cost to GCC in FY 2007 for providing educational services to FAS students was \$1,881,016. FAS students completed 2,808 credit hours during AY 2007-2008 (FY 2008). The locally funded cost to GCC in FY 2008 for providing educational services to FAS students was \$1,950,074. FAS students completed 3,286 credit hours during AY 2008-2009 (FY 2009). The locally funded cost to GCC in FY 2009 for providing educational services to FAS students was \$1,517,669. FAS students completed 4,341 credit hours during AY 2009-2010 (FY 2010). The locally funded cost to GCC in FY 2010 for providing educational services to FAS students was \$1,855,659. FAS students completed 3,303 credit hours during AY 2010-2011 (FY 2011). The locally funded cost to GCC in FY 2011 for providing educational services to FAS students was \$1,971,125. FAS students completed 3,495 credit hours during AY 2011-2012 (FY 2012). The locally funded cost to GCC in FY 2012 for providing educational services to FAS students was \$2,117,568. FAS students completed 3,465 credit hours during AY 2012-2013 (FY 2013). The locally funded cost to GCC in FY 2013 for providing educational services to FAS students was \$1,835,398. FAS students completed 3,485 credit hours during AY 2013-2014 (FY 2014). The locally funded cost to GCC in FY 2014 for providing educational services to FAS students was \$1,789,345. This amount represents a 2.5 percent decline when compared to FY 2013.

While the total FY 2014 credit hours of instruction for all post secondary students revealed an increase of 14.9 percent, from 30,611 total credit hours in FY2013 to 35,172 total credit hours in FY2014, the overall credit hours of instruction for Compact persons increased marginally by 0.6 percent during the same period, from 3,465 credit hours in FY 2013 to 3,485 credit hours in FY 2014.

The total locally funded cost to the Guam Community College for providing educational services to FAS students was \$19,980,403 for the past eleven academic years. Refer to Table 4.

Table 4: Guam Community College

Guam Community College													
Guam Community College	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004	FY 2003-2004	FY 2004
	AY 2013-2014	AY 2012-2013	AY 2011-2012	AY 2010-2011	AY 2009-2010	AY 2008-2009	AY 2007-2008	AY 2006-2007	AY 2005-2006	AY 2004-2005	AY 2003-2004	AY 2003-2004	AY 2003-2004
Total Expenditures	\$ 18,058,518	\$ 16,214,535	\$ 18,360,433	\$ 18,032,539	\$ 15,924,854	\$ 16,465,504	\$ 14,736,669	\$ 14,635,533	\$ 13,630,318	\$ 15,002,652	\$ 13,638,475	\$ 13,638,475	\$ 13,638,475
Total Postsecondary Credit Hours	35,172	30,611	30,304	30,217	37,254	35,651	21,220	28,306	29,761	34,808	35,287	35,287	35,287
Total FAS Credit Hours	3,485	3,465	3,495	3,303	4,341	3,286	2,808	3,638	3,555	4,401	3,978	3,978	3,978
Cost per Credit Hours	\$ 513	\$ 530	\$ 606	\$ 597	\$ 427	\$ 462	\$ 694	\$ 517	\$ 458	\$ 431	\$ 387	\$ 387	\$ 387
Total FAS Student Expenditures	\$ 1,789,345	\$ 1,835,398	\$ 2,117,568	\$ 1,971,125	\$ 1,855,659	\$ 1,517,669	\$ 1,950,074	\$ 1,881,016	\$ 1,628,164	\$ 1,996,882	\$ 1,537,503	\$ 1,537,503	\$ 1,537,503
CUMMULATIVE FAS STUDENT COST	\$ 19,980,403												

NOTE: Sums may not add due to rounding

4. University of Guam

The University of Guam (UOG) is a Land Grant Institution that enables individuals to pursue an education in various fields of study and discipline. The University also provides the support services needed to accomplish its mission and maintain its accreditation, conducts research studies, and provides public services to the people of Guam. It also provides financial assistance to students and encourages recipients to attain a specialized discipline in order to meet Guam's present and future manpower needs. The University offers residents continuing education programs, which further assist in the development and retention of an efficient and qualified workforce.

Students from the Freely Associated States completed 3,746 credit hours during AY 2003-2004 (FY 2004). The locally funded cost to UOG in FY 2004 for providing educational services to FAS students was \$1,331,167. Students from the FAS completed 2,649 credit hours during AY 2004-2005 (FY 2005). The locally funded cost to UOG in FY 2005 for providing educational services to FAS students was \$1,054,898. Students from the FAS completed 3,859 credit hours during AY 2005-2006 (FY 2006). The locally funded cost to UOG in FY 2006 for providing educational services to FAS students was \$1,355,787. Students from the FAS completed 4,509 credit hours during AY 2006-2007 (FY 2007). The locally funded cost to UOG in FY 2007 for providing educational services to FAS students was \$1,388,219. Students from the FAS completed 3,731 credit hours during AY 2007-2008 (FY 2008). The locally funded cost to UOG in FY 2008 for providing educational services to FAS students was \$1,145,040. Students from the FAS completed 3,607 credit hours during AY 2008-2009 (FY 2009). The locally funded cost to UOG in FY 2009 for providing educational services to FAS students was \$1,051,810. Students from the FAS completed 5,009 credit hours during AY 2009-2010 (FY 2010). The locally funded cost to UOG in FY 2010 for providing educational services to FAS students was \$1,232,152. Students from the FAS completed 5,651 credit hours during AY 2010-2011 (FY 2011). The locally funded cost to UOG in FY 2011 for providing educational services to FAS students was \$1,562,876. Students from the FAS completed 6,016 credit hours during AY 2011-2012 (FY 2012). The locally funded cost to UOG in FY 2012 for providing educational services to FAS students was \$2,150,214. Students from the FAS completed 7,100 credit hours during AY 2012-2013 (FY 2013). The locally funded cost to UOG in FY 2013 for providing educational services to FAS students was \$2,094,529. Students from the FAS completed 8,325 credit hours during AY 2013-2014 (FY 2014). The locally funded cost to UOG in FY 2014 for providing educational services to FAS students was \$2,053,629.

The total locally funded cost to the University of Guam for providing educational services to FAS students was \$16,370,321 for the past eleven academic years. Refer to Table 5.

Table 5: University of Guam

University of Guam		University of Guam												
		FY 2014 AY 2013-2014	FY 2013 AY 2012-2013	FY 2012 AY 2011-2012	FY 2011 AY 2010-2011	FY 2010 AY 2009-2010	FY 2009 AY 2008-2009	FY 2008 AY 2007-2008	FY 2007 AY 2006-2007	FY 2006 AY 2005-2006	FY 2005 AY 2004-2005	FY 2004 AY 2003-2004		
Enrollment														
Enrollment														
Fall UOG	3,836	3,702	3,721	3,639	3,550	3,387	3,282	3,176	3,034	2,923	2,988			
Spring UOG	3,628	3,513	3,530	3,536	3,424	3,297	3,040	3,049	2,839	1,547	2,817			
Fall FSM, MI, PW	360	304	240	229	224	160	173	204	186	164	182			
Spring FSM, MI, PW	338	299	261	239	213	151	143	186	171	65	148			
Credit Hour Production														
Fall, UOG	45,599	43,686	43,686	42,977	41,883	39,034	38,007	36,408	35,187	33,678	34,612			
Spring, UOG	43,253	41,166	41,498	41,063	39,433	38,406	34,929	34,853	32,248	18,607	32,392			
Fall FAS (FSM, MI, and PW)	4,294	3,583	2,917	2,694	2,552	1,809	2,034	2,314	1,874	1,874	1,980			
Spring FAS (FSM, MI, and PW)	4,031	3,517	3,099	2,957	2,457	1,798	1,697	2,195	1,985	775	1,766			
Allowable Cost Per Credit Hour	\$ 247	\$ 295	\$ 357	\$ 277	\$ 246	\$ 292	\$ 307	\$ 297	\$ 351	\$ 398	\$ 355			
Total FAS Student Expenditures	\$ 2,053,629	\$ 2,094,529	\$ 2,150,214	\$ 1,562,876	\$ 1,232,152	\$ 1,051,810	\$ 1,145,040	\$ 1,338,219	\$ 1,355,787	\$ 1,054,898	\$ 1,331,167			
CUMULATIVE FAS STUDENT COST	\$ 16,370,321													

NOTE: Sums may not total due to rounding

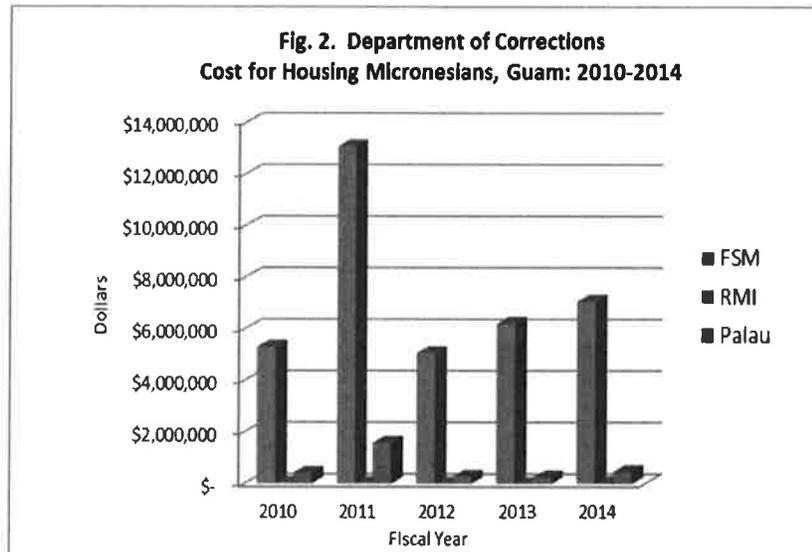
PUBLIC SAFETY

1. Department of Corrections

The Department of Corrections protects the public from the destructive action of law offenders by operating a safe, secure, humane and efficient corrections system, and provide staff services for the judiciary, the Parole Board, probation officers and interested agencies of the Executive Branch. The Department provides custodial care to prison inmates, and the parole and detainee population in accordance with judicial disposition. Custodial care is provided for inmates on-island and off-island and includes services for rehabilitation, security, transportation, and treatment. The Department also makes recommendations for the potential release of inmates to the Parole Board.

For FY 2010, the Department of Corrections identified 873 intakes of citizens of the Freely Associated States (FAS) who were incarcerated a total of 58,755 client-days. The Department has determined that it costs \$98.00 per day to house an individual person. For FY 2010, the Department of Corrections expended a total of \$5,757,990 for the housing of FAS clients. For FY 2011, the Department of Corrections expended a total of \$14,723,716 for the housing of FAS clients. For FY 2012, the Department of Corrections expended a total of \$5,381,964 for the housing of FAS clients. In FY 2013, the Department of Corrections identified 1,130 intakes of citizens of the Freely Associated States (FAS) who were incarcerated a total of 54,706 client-days. The Department has determined that it costs \$118.52 per day to house an individual person. For FY 2013, the Department of Corrections expended a total of \$6,483,755 for the housing of FAS clients.

Figure 2 illustrates the Department of Corrections' cost to house individuals from the Freely Associated States for fiscal years 2010 to 2014. Fiscal year 2011 saw the largest expense by the department for housing the FAS individuals at a cost of \$14.7 million. In FY 2012, total expenditures dropped by more than half at \$5.4 million with gradual increase in expenditures in FY 2013 and FY 2014.



In FY2014, client intakes of FAS citizens to the Department of Corrections decreased from 1,130 intakes in 2013 to 1,036 intakes in 2014. While the number of FAS clients housed at DOC decreased 8 percent between 2013 and 2014, total clients days at DOC increased nearly 20 percent, from 54,706 client days in 2013 to 63,997 client days in 2014. The Department of Corrections expended a total of \$7,584,924 to house the FAS clients.

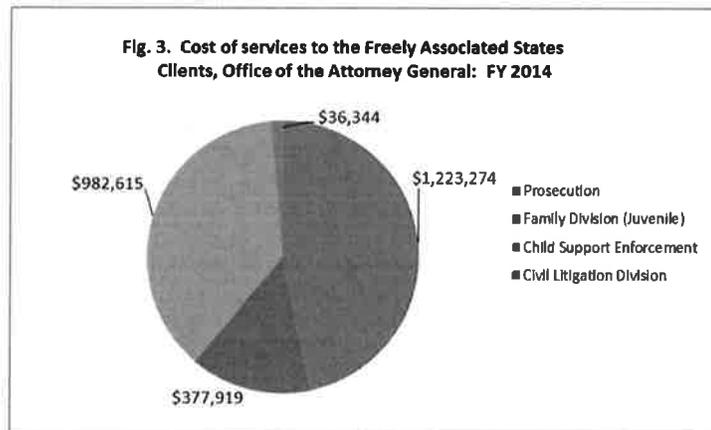
The Department of Corrections expended a total of \$39,932,350 for the housing of FAS clients the past five fiscal years. Refer to Table 6.

2. Office of the Attorney General of Guam (formerly Department of Law)

The Office of the Attorney General of Guam, as the legal representative office for the people of Guam, is responsible for judicious execution of all applicable laws. The Department prosecutes all criminal violations of Guam law, through trial and appeal. It processes, investigates and resolves all consumer complaints and claims files against the government. Furthermore, it collects, enforces and distributes child support obligations.

For FY 2004, the cost to the Office of the Attorney General of Guam for cases involving Freely Associated States (FAS) clients was \$753,975. For FY 2005, the cost for cases involving FAS clients was \$517,533. For FY 2006, the cost for cases involving FAS citizens was \$988,116. For FY 2007, the cost for cases involving FAS clients was \$1,549,430. No reports were submitted by the Office of the Attorney General of Guam between FY 2008 and FY 2013.

Figure 3 illustrates the cost for cases involving FAS clients as reported by the Office of the Attorney General. In FY 2014, the cost for cases involving FAS clients totaled \$2.6 million. The Prosecution Division reported the largest expense of the Attorney General's Office for cases involving 934 FAS caseload participants at \$1.2M. The Child Support Division followed spending close to \$1M involving 1,748 FAS caseload participants. The Family Division reported cost of services involving 237 FAS cases at \$377,919.



The total cost incurred by the Office of the Attorney General of Guam to provide services to FAS clients was \$6,439,206 for FY 2004 through FY 2014. Refer to Table 7.

Table 6: Department of Corrections

Department of Corrections					
Department of Corrections	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010
Total FAS Clients	1,036	1,130	1,132	1,004	873
Federated States of Micronesia	966	1,073	1,043	926	816
Chuuk	842	908	873	782	714
Kosrae	9	15	19	18	11
Pohnpei	74	100	94	74	57
Yap	41	50	57	52	34
Marshall Islands	5	11	11	9	6
Republic of Palau	65	46	78	69	51
Total FAS Client-days	63,997	54,706	54,918	150,242	58,755
Federated States of Micronesia	59,724	52,429	51,813	133,696	54,190
Chuuk	51,852	45,020	43,665	115,441	47,780
Kosrae	428	650	892	1,200	558
Pohnpei	3,665	4,115	4,185	8,905	3,938
Yap	3,779	2,644	3,071	8,150	1,914
Marshall Islands	275	40	149	251	260
Republic of Palau	3,998	2,237	2,956	16,295	4,305
Cost per Client-day	\$ 118.52	\$ 118.52	\$ 98.00	\$ 98.00	\$ 98.00
Federated States of Micronesia	\$ 7,078,488	\$ 6,213,885	\$ 5,077,674	\$ 13,102,208	\$ 5,310,620
Chuuk	\$ 6,145,499	\$ 5,335,770	\$ 4,279,170	\$ 11,313,218	\$ 4,682,440
Kosrae	\$ 50,727	\$ 77,038	\$ 87,416	\$ 117,600	\$ 54,684
Pohnpei	\$ 434,376	\$ 487,710	\$ 410,130	\$ 872,690	\$ 385,924
Yap	\$ 447,887	\$ 313,367	\$ 300,958	\$ 798,700	\$ 187,572
Marshall Islands	\$ 32,593	\$ 4,741	\$ 14,602	\$ 24,598	\$ 25,480
Republic of Palau	\$ 473,843	\$ 265,129	\$ 289,688	\$ 1,596,910	\$ 421,890
Total FAS Expenditures	\$ 7,584,924	\$ 6,483,755	\$ 5,381,964	\$ 14,723,716	\$ 5,757,990
CUMMULATIVE COST FOR FAS CLIENTS	\$ 39,932,349				

Note: Sums may not add due to rounding

Table 7: Office of the Attorney General of Guam

Office of the Attorney General of Guam											
Office of the Attorney General	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Prosecution Division											
Total expenditures	\$ 3,875,446	—	—	—	—	—	—	\$ 2,985,371	\$ 2,124,756	\$ 698,335	\$ 920,128
Total caseload participants	2,959	—	—	—	—	—	—	1,410	1,608	1,425	1,424
FAS caseload participants *	934	—	—	—	—	—	—	331	217	217	217
Percent of total caseload	32%	—	—	—	—	—	—	23%	13%	15%	15%
Cost of services involving FAS cases	\$ 1,223,274	—	—	—	—	—	—	\$ 700,821	\$ 286,736	\$ 106,343	\$ 140,216
Family Division (Juvenile)											
Total expenditures	\$ 741,487	—	—	—	—	—	—	\$ 995,124	\$ 708,252	\$ 232,778	\$ 306,709
Total caseload participants	465	—	—	—	—	—	—	584	601	480	626
FAS caseload participants	237	—	—	—	—	—	—	161	148	74	117
Percent of total caseload	51%	—	—	—	—	—	—	28%	25%	15%	19%
Cost of services involving FAS cases	\$ 377,919	—	—	—	—	—	—	\$ 274,341	\$ 174,411	\$ 35,887	\$ 57,324
Child Support Enforcement Division											
Total expenditures	\$ 3,751,699	—	—	—	—	—	—	\$ 4,391,463	\$ 4,482,515	\$ 3,823,400	\$ 4,550,565
Total caseload participants	6,674	—	—	—	—	—	—	650	576	489	597
FAS caseload participants	1,748	—	—	—	—	—	—	85	69	48	73
Percent of total caseload	26%	—	—	—	—	—	—	13%	12%	10%	12%
Cost of services involving FAS cases	\$ 982,615	—	—	—	—	—	—	\$ 574,268	\$ 536,968	\$ 375,303	\$ 556,434
Civil Litigation Division											
Total expenditures	\$ 2,396,455	—	—	—	—	—	—	—	—	—	—
Total caseload participants	1,055	—	—	—	—	—	—	—	—	—	—
FAS caseload participants	16	—	—	—	—	—	—	—	—	—	—
Percent of total caseload	2%	—	—	—	—	—	—	—	—	—	—
Cost of services involving FAS cases	\$ 36,344	—	—	—	—	—	—	—	—	—	—
Expenditures for FAS Cases	\$ 2,620,152	\$ -	\$ 998,116	\$ 517,533	\$ 753,975						
CUMMULATIVE COST FOR FAS CASES	\$ 6,439,206										

NOTE: Sums may not add due to rounding

* Caseload estimated from 1998 to 2007 data

3. Department of Youth Affairs

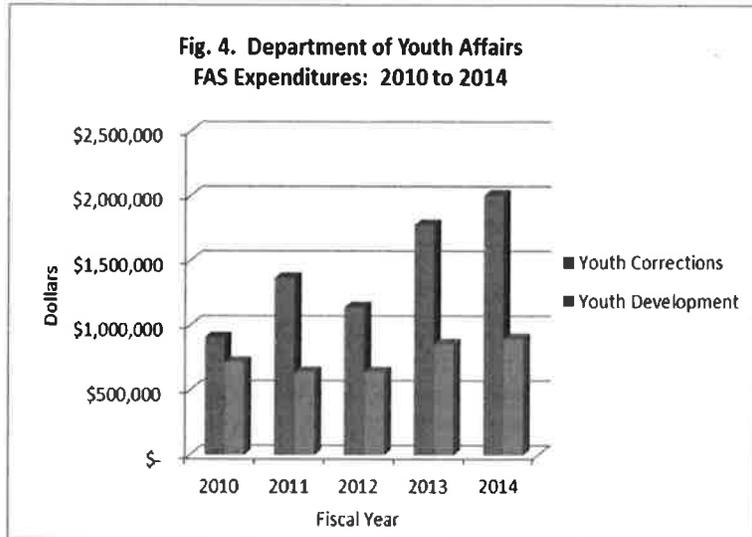
The Department of Youth Affairs (DYA) is responsible for operating and maintaining the island's youth correctional facility. It provides correctional services for youth clientele, including custodial care, treatment and rehabilitation services for those adjudicated by the courts. The Department administers the juvenile delinquency prevention programs, as well as provides for the development of pre-vocational skill and training. The Department of Youth Affairs has three service divisions: Division of Special Services (Youth Corrections), Division of Youth Development, and the Division of Vocational Rehabilitation and Support Services.

The Department of Youth Affairs reported a total of 245 Compact of Free Association clients confined to the Youth Correctional Facility and Cottage Homes for Fiscal Year 2014, up 35 percent from the number for Compact of Free Association clients confined to the facility from the previous year. DYA reported that FAS client days rose from 5,231 days in FY 2013 to 9,268 client days in FY 2014. The Youth Corrections Division has found that the cost of providing services to 76 clients from the Freely Associated States was \$339,487 for FY 2004. For FY 2005, the cost was \$301,997 for 58 FAS clients. For FY 2006, the cost was \$691,183 for 174 FAS clients. For FY 2007, the cost was \$965,710 for 248 FAS clients. For FY 2008, the cost was \$827,711 for 199 FAS clients. For FY 2009, the cost was \$1,228,005 for 190 clients. For FY 2010, the cost was \$908,806 for 182 FAS clients. For FY 2011, the cost was \$1,366,646 for 303 FAS clients. For FY 2012, the cost was \$1,142,363 for 143 FAS clients. For FY 2013, the cost was \$1,777,226 for 182 FAS clients. For FY 2014, the cost was \$2,008,838 for 245 FAS clients.

The Department of Youth Affairs reported a total of 57 Compact of Free Association clients under the Aftercare and Jumpstart Programs for Fiscal Year 2014. The 57 Compact clients account for 50 percent of the total program clients under the Youth Development Division in 2014. The estimated cost per day for clients served under the Aftercare and Jumpstart Programs in FY 2014 is \$84.71 which includes all services provided, meals/snacks, transportation, operational and personnel expenses. Services provided include intensive home and school monitoring, 24-hour crisis intervention, individual and family counseling, peer support group, sports/recreation, computer literacy, community service, educational fieldtrips, life skills presentations, arts and crafts, homework assistance, beautification projects, and mentoring activities.

The Youth Development Division has found that the cost of providing services to 35 clients from the Freely Associated States was \$250,754 for FY 2004. For FY 2005, the cost was \$515,117 for 49 FAS clients. For FY 2006, the cost was \$313,419 for 26 FAS clients. For FY 2007, the cost was \$365,124 for 23 FAS clients. For FY 2008, the cost was \$251,626 for 27 FAS clients. For FY 2009, the cost was \$264,541 for 43 clients. For FY 2010, the cost was \$716,158 for 54 FAS clients. For FY 2011, the cost was \$639,816 for 73 FAS clients. For FY 2012, the cost was \$639,146 for 77 FAS clients. For FY 2013, the cost was \$857,742 for 66 FAS clients. For FY 2014, the cost was \$898,704 for 57 FAS clients.

The Department of Youth Affairs has seen a rise in cost of services provided to Compact of Free Association clients (Fig. 4). The Youth Corrections Division reported the majority of expenses for the department at \$2.0 Million in FY2014, or close to 70 percent of total expenditures to FAS clients during the period. The Youth Corrections Division



reported an increase in FAS expenditures from \$1.7 million in FY 2013 to \$2.0 million in FY 2014. The Youth Development Division of DYA reported a steady increase in FAS expenditures from \$639,816 in FY 2011 to \$898,704 in FY 2014

The Department of Youth Affairs (DYA) has found that the cost of providing services to clients from the Freely Associated States was \$590,241 for FY 2004. For FY 2005, the cost was \$817,115. For FY 2006, the cost was \$1,004,601. For FY 2007, the cost was \$1,330,834. For FY 2008, the cost was \$1,079,337. For FY 2009, the cost was \$1,492,547. For FY 2010, the cost was \$1,624,964. For FY 2011, the cost was \$2,006,461. For FY 2012, the cost was \$1,781,509. For FY 2013, the cost was \$2,634,968; and \$2,907,541 for FY 2014.

The total cost to the Department of Youth Affairs was \$17,270,118 for the past eleven fiscal years. Refer to Table 8.

Table 8: Department of Youth Affairs

Department of Youth Affairs											
DYA Division	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Youth Corrections											
Total Program Clients	459	315	322	565	500	520	676	846	669	441	428
Total FAS Clients	245	182	143	303	182	190	199	248	174	58	76
Total Program Client-days	15,147	8,283	23,262	14,458	17,284	21,574	21,199	17,342	16,354	15,197	17,097
Total FAS Client-days	9,268	5,231	10,492	7,512	5,344	8,245	7,555	5,591	4,035	1,864	2,869
Total Program Expenditures	\$ 3,283,110	\$ 2,814,140	\$ 2,532,753	\$ 2,630,320	\$ 2,939,334	\$ 3,213,218	\$ 2,322,521	\$ 2,995,411	\$ 2,801,389	\$ 2,462,154	\$ 2,023,080
Average Expenditure per Client-day	\$ 216.75	\$ 339.75	\$ 108.88	\$ 181.93	\$ 170.06	\$ 148.94	\$ 109.56	\$ 172.73	\$ 171.30	\$ 162.02	\$ 118.33
Total FAS Expenditures	\$ 2,008,838	\$ 1,777,226	\$ 1,142,363	\$ 1,366,646	\$ 908,806	\$ 1,228,005	\$ 827,711	\$ 965,710	\$ 691,183	\$ 301,997	\$ 339,487
Youth Development											
Total Program Clients	113	112	176	172	161	165	165	121	180	276	235
Total FAS Clients	57	66	77	73	54	43	27	23	26	49	35
Total Program Client-days	20,959	21,251	31,702	33,279	31,127	29,013	26,825	21,926	25,514	32,008	35,373
Total FAS Client-days	10,609	11,340	14,293	13,934	10,994	6,680	4,379	4,126	3,437	7,529	5,168
Total Program Expenditures	\$ 1,775,467	\$ 1,607,396	\$ 1,417,631	\$ 1,528,092	\$ 2,027,637	\$ 1,148,973	\$ 1,541,415	\$ 1,940,307	\$ 2,326,611	\$ 2,189,916	\$ 1,716,313
Average Expenditure per Client-day	\$ 84.71	\$ 75.64	\$ 44.72	\$ 45.92	\$ 65.14	\$ 39.60	\$ 57.46	\$ 88.49	\$ 91.19	\$ 68.42	\$ 48.52
Total FAS Expenditures	\$ 898,704	\$ 857,742	\$ 639,146	\$ 639,816	\$ 716,158	\$ 264,541	\$ 251,626	\$ 365,124	\$ 313,419	\$ 515,117	\$ 250,754
Total Expenditures for FAS Clients	\$ 2,907,541	\$ 2,634,968	\$ 1,781,509	\$ 2,006,461	\$ 1,624,964	\$ 1,492,547	\$ 1,079,337	\$ 1,330,834	\$ 1,004,601	\$ 817,115	\$ 590,241
CUMMULATIVE COST FOR FAS CLIENTS	\$ 17,270,118										

Note: Sums may not add due to rounding

4. Department of Military Affairs, Office of Civil Defense

The Department of Military Affairs is tasked with controlling the operations of the Guam Army and Air National Guard and protecting Guam and the United States of America in time of war, rebellion, riot, imminent danger or any state of emergency. Guam Public Law 24-298 consolidated the Office of Veterans Affairs and Office of Civil Defense with the Department of Military Affairs. The Department now includes responsibilities for the administration of veterans programs and services for citizens who served in the Armed Forces. The Department is also tasked with planning and development of programs that provide for the safety and protection of life and property in the event of natural disasters such as typhoons, earthquakes, floods and seismic waves as well as Homeland Security.

The cost of providing services by the Office of Civil Defense (OCD) to Guam's FAS population was calculated by dividing OCD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2004, the cost for OCD protective services for FAS citizens was \$8,659. For FY 2005, the cost of OCD protective services for FAS citizens was \$2,432. For FY 2006, the cost for OCD protective services for FAS citizens was \$31,421. For FY 2007, the cost for OCD protective services for FAS citizens was \$33,022. For FY 2008 through FY 2014, OCD expended no local funds.

The total cost of Office of Civil Defense protective services for FAS citizens was \$75,534 for the past eleven fiscal years.

5. Guam Fire Department

The Guam Fire Department is responsible for fire prevention and suppression and related hazards. The Department also provides emergency ambulatory medical and land and sea rescue services, all in the prevention of unnecessary loss of life and property. Guam Fire Department services are provided to all Guam residents, irrespective of citizenship or residency status, including visitors and military personnel and their dependents when they are on civilian lands.

The cost of providing services to Guam's FAS population was calculated by dividing GFD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2004, the cost for GFD protective services for FAS citizens was \$1,299,767. For FY 2005, the cost was \$1,494,096. For FY 2006, the cost was \$1,711,719. For FY 2007, the cost was \$1,883,952. For FY 2008, the cost was \$2,064,774. For FY 2009, the cost was \$2,072,322. For FY 2010, the cost was \$2,521,192. For FY 2011, the cost was \$2,644,335. For FY 2012, the cost was \$2,401,559. For FY 2013, the cost was \$3,095,448. For FY 2014, the cost was \$3,367,123.

The total cost to the Guam Fire Department for providing protective services for FAS citizens was \$24,556,287 for the past eleven fiscal years.

6. Guam Police Department

The Guam Police Department is responsible for deterring and suppressing all crimes and providing overall protection of life and property from injuries and loss. The Department provides island-wide police coverage, and includes investigative services in the areas of criminal, juvenile, traffic, special investigations and crime laboratory. Police protection is provided uniformly to each person on Guam, including visitors and military personnel and dependents while they are on civilian lands.

Expenditures for general police protection services to FAS citizens is determined by apportioning GPD's fiscal year expenditures by the percent of FAS citizens (with the baseline of 2,413 persons subtracted) to the de facto population of Guam. In FY 2004 the cost for police protective services for FAS citizens was \$1,299,530. For FY 2005, the cost was \$1,795,103. For FY 2006, the cost was \$1,668,399. For FY 2007, the cost was \$1,630,995. For FY 2008, the cost was \$2,059,178. For FY 2009, the cost was \$2,196,486. For FY 2010, the cost was \$2,173,712. For FY 2011, the cost was \$2,428,799. For FY 2012, the cost was \$2,736,522. For FY 2013, the cost was \$3,144,241 and \$3,592,644 for FY 2014.

The total cost to the Guam Police Department for providing protective services to FAS citizens was \$24,725,589 for the past eleven fiscal years.

For FY 2004 through FY 2014, the three protective services agencies expended a total of \$49,357,410 for protective services to FAS citizens. Refer to Table 9.

Table 9: Protective Services Agencies

Protective Services Agencies	Protective Services Agencies										
	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total expenditures for general protective services	\$ 61,260,961	\$ 57,918,729	\$ 50,288,178	\$ 52,145,107	\$ 51,150,152	\$ 48,171,910	\$ 49,636,203	\$ 46,142,843	\$ 46,981,625	\$ 48,063,810	\$ 40,200,075
Guam Fire Department	\$ 29,637,942	\$ 28,732,909	\$ 23,495,539	\$ 27,180,373	\$ 27,467,946	\$ 23,385,380	\$ 24,851,781	\$ 24,501,600	\$ 23,572,744	\$ 21,816,524	\$ 20,035,125
Guam Police Department	\$ 31,623,019	\$ 29,185,820	\$ 26,772,639	\$ 24,964,734	\$ 23,682,206	\$ 24,786,530	\$ 24,784,422	\$ 21,211,777	\$ 22,976,171	\$ 26,211,777	\$ 20,031,470
Office of Civil Defense /a	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 429,466	\$ 432,710	\$ 35,509	\$ 133,480
Total population of Guam (de facto)	173,925	172,948	171,954	170,380	170,297	169,134	170,154	170,228	169,815	169,571	168,541
Resident Population (de jure)	161,001	160,378	159,914	159,600	159,358	159,323	159,169	158,967	158,711	158,398	158,024
Average Daily Visitors	12,824	12,570	12,040	10,780	10,939	9,811	10,985	11,261	11,104	11,173	10,517
FAS population on Guam	22,161	21,045	19,989	18,989	18,044	17,401	16,550	15,502	14,744	14,026	13,347
FAS baseline population *	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413
FSM and RMI baseline /b	637	637	637	637	637	637	637	637	637	637	637
Palau baseline /c	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776
FAS population minus baseline /d	19,748	18,632	17,576	16,576	15,631	14,988	14,137	13,089	12,331	11,613	10,934
Percent of total population	11.36%	10.77%	10.22%	9.73%	9.18%	8.86%	8.31%	7.69%	7.26%	6.85%	6.49%
Cost of general protective services for FAS citizens	\$ 6,959,767	\$ 6,239,689	\$ 5,138,081	\$ 5,073,115	\$ 4,694,904	\$ 4,268,808	\$ 4,123,952	\$ 3,547,969	\$ 3,411,539	\$ 3,291,630	\$ 2,607,957
Guam Fire Department	\$ 3,367,123	\$ 3,095,448	\$ 2,401,559	\$ 2,644,335	\$ 2,521,192	\$ 2,072,322	\$ 2,064,774	\$ 1,883,952	\$ 1,711,719	\$ 1,494,096	\$ 1,299,767
Guam Police Department	\$ 3,592,644	\$ 3,144,241	\$ 2,736,522	\$ 2,428,779	\$ 2,173,712	\$ 2,196,486	\$ 2,059,178	\$ 1,630,995	\$ 1,668,399	\$ 1,795,103	\$ 1,299,530
Office of Civil Defense	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 33,022	\$ 31,421	\$ 2,432	\$ 8,659

Cumulative Cost of Protective Services By Agency	
Guam Fire Department	\$ 24,556,287
Guam Police Department	\$ 24,725,589
Office of Civil Defense	\$ 75,534
Cumulative Total Cost	\$ 49,357,410

NOTE: Sums may not add due to rounding

* FAS population resident prior to implementation of the Compacts

a/ Office of Civil Defense, Department of Military Affairs; no local funds expended in FY 2008 to FY 2013 (100% federal funds)

b/ Number of citizens from the Federated States of Micronesia and the Republic of the Marshall Islands resident prior to implementation of Compact in 1986

c/ Number of citizens from the Republic of Palau resident prior to implementation of Compact in 1994

d/ Number of citizens from the FAS for whom reimbursement is requested

7. Public Defender Service Corporation

The Public Defender Service Corporation (PDSC) is a public corporation affiliated with the judicial branch of Guam. The incorporating statute of the Public Defender Service Corporation provides that the Corporation will handle criminal and civil cases as follows:

Criminal cases: It shall be the duty of the Corporation to defend indigent persons charged in criminal cases before the courts of Guam

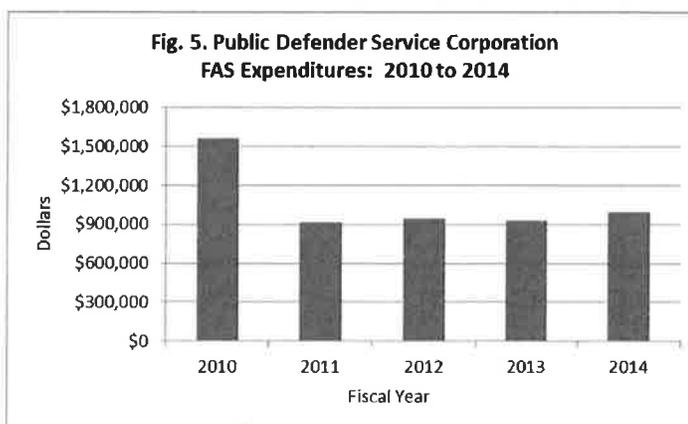
Civil matters: The Corporation shall render legal aid and assistance to those persons in Guam, who, under rules established by the Corporation, are in need of legal assistance and representation and who are unable to afford an attorney in private practice

The court also has the power to appoint the Public Defender Service Corporation in certain civil and domestic matters such as assigning counsel as guardian ad litem in child or adult abuse cases, child custody situations and guardianships and counsel who may be appointed for persons charged with criminal contempt in civil and domestic matters. These appointments arise out of the inherent powers of the court and are covered by court rules regarding appointment of counsel in non-criminal matters.

Services provided to indigent persons fall under one of four program areas: Criminal, Civil, Juvenile, and Domestic.

For FY 2004, the PDSC expended \$484,901 on 316 cases involving citizens of the Freely Associated States (FAS) out of a total of 1,527 cases. For FY 2005, the PDSC expended \$508,268 on 333 cases involving FAS citizens out of a total of 1,709 cases. For FY 2006, the PDSC expended \$580,751 on 412 cases involving FAS citizens out of a total of 1,939 cases. For FY 2007, the PDSC expended \$529,393 on 339 cases involving FAS citizens out of a total of 1,731 criminal cases. For FY 2008, the PDSC expended \$554,671 on 369 cases involving FAS citizens out of a total of 1,857 cases. For FY 2009, the PDSC expended \$726,008 on 469 cases involving FAS citizens out of a total of 1,878 cases.

The largest FAS expenditure was reported in FY 2010 by Public Defender Service Corporation at \$1.5 million, with the Criminal Program reporting \$1.2 million in program expenses involving FAS cases. Total program expenses involving FAS cases rose 7 percent between FY 2013 and FY 2014, from \$928,826 to \$992,362 respectively (Figure 5).



For FY 2010, the PDSC expended \$1,559,478 on 1,144 cases involving FAS citizens out of a total of 2,229 cases. For FY 2011, the PDSC expended \$919,654 on 586 cases involving FAS citizens out of a total of 2,222 cases. For FY 2012, the PDSC expended \$947,818 on 537 cases involving FAS citizens out of a total of 2,108 cases. For FY 2013, the PDSC expended \$928,826 on 558 cases involving FAS citizens out of a total of 2,123 cases. For FY 2014, the PDSC expended \$992,362 on 499 cases involving FAS citizens out of a total of 1,848 cases.

For FY 2004 through FY 2014, the Public Defender Service Corporation expended a total of \$8,732,130 for services to FAS citizens. Refer to Table 10.

Table 10: Public Defender Service Corporation

Public Defender Service Corporation											
PDSC	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
PSDC Total											
Total program expenditure	\$ 3,675,121	\$ 3,633,865	\$ 3,720,672	\$ 3,487,152	\$ 3,038,528	\$ 2,907,129	\$ 2,791,394	\$ 2,703,182	\$ 2,733,194	\$ 2,608,501	\$ 2,343,178
Total cases	1,848	2,123	2,108	2,222	2,229	1,878	1,857	1,731	1,939	1,709	1,527
Total FAS cases	499	558	537	586	1,144	469	369	339	412	333	316
FSM Total	474	523	489	526	1,083	419	342	295	374	292	260
Chuuk	406	456	400	426	327	351	283	251	311	221	203
Kosrae	11	3	11	17	55	10	10	3	6	10	2
Pohnpei	35	37	46	46	55	31	30	26	29	31	30
Yap	22	27	32	37	22	27	19	15	28	30	25
Not Stated	0	0	0	0	624	0	0	0	0	0	0
Marshall Islands	5	4	7	5	6	0	1	0	0	0	2
Republic of Palau	20	31	41	55	55	50	26	44	38	41	54
Unit cost of service	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 992,362	\$ 928,826	\$ 947,818	\$ 919,654	\$ 1,559,478	\$ 726,008	\$ 554,671	\$ 529,393	\$ 580,751	\$ 508,268	\$ 484,901
Criminal Program											
Total program expenditure	\$ 2,817,991	\$ 2,726,553	\$ 2,832,864	\$ 2,820,167	\$ 2,449,634	\$ 2,547,995	\$ 2,271,296	\$ 2,145,680	\$ 2,046,724	\$ 1,943,020	\$ 1,781,552
Total cases	1,417	1,638	1,605	1,797	1,797	1,646	1,511	1,374	1,452	1,273	1,161
Total FAS cases	473	521	505	548	878	431	326	298	361	285	279
FSM Total	449	488	460	493	827	383	300	263	327	248	235
Chuuk	385	422	375	398	265	319	246	223	268	183	181
Kosrae	10	3	10	16	45	9	10	3	6	10	2
Pohnpei	35	36	45	45	45	30	25	22	27	28	28
Yap	19	27	30	34	21	25	19	15	26	27	24
Not Stated	0	0	0	0	451	0	0	0	0	0	0
Marshall Islands	5	4	7	3	5	0	1	0	0	0	2
Republic of Palau	19	29	38	52	46	48	25	35	34	37	42
Unit cost of service	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 940,656	\$ 867,237	\$ 891,337	\$ 860,018	\$ 1,196,872	\$ 667,185	\$ 490,035	\$ 465,366	\$ 508,862	\$ 435,005	\$ 428,125
Civil Program											
Total program expenditure	\$ 218,757	\$ 141,488	\$ 213,568	\$ 155,368	\$ 185,392	\$ 136,223	\$ 172,865	\$ 167,094	\$ 176,199	\$ 187,739	\$ 138,105
Total cases	110	85	121	99	136	88	115	107	125	123	90
Total FAS cases	15	15	16	9	96	10	12	8	9	16	11
FSM Total	14	14	13	9	89	9	11	6	7	15	10
Chuuk	12	14	10	7	47	8	10	5	7	15	9
Kosrae	1	0	0	0	8	0	0	0	0	0	0
Pohnpei	0	0	1	1	8	1	1	1	0	0	1
Yap	1	0	2	1	1	0	0	0	0	0	0
Not Stated	0	0	0	0	25	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0	0	0	0	0	0
Republic of Palau	1	1	3	0	7	1	1	2	2	1	1
Unit cost of service	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 29,831	\$ 24,968	\$ 28,240	\$ 14,124	\$ 130,865	\$ 15,480	\$ 18,038	\$ 12,493	\$ 12,686	\$ 24,421	\$ 16,879
Juvenile Program											
Total program expenditure	\$ 586,667	\$ 609,230	\$ 638,939	\$ 480,229	\$ 374,874	\$ 204,335	\$ 311,157	\$ 331,066	\$ 467,984	\$ 418,215	\$ 379,021
Total cases	295	366	362	306	275	132	207	212	332	274	247
Total FAS cases	10	22	16	28	167	25	31	31	41	30	25
FSM Total	10	21	16	23	164	25	31	24	39	28	14
Chuuk	9	20	15	20	14	23	27	21	35	22	12
Kosrae	0	0	1	1	2	1	0	0	0	0	0
Pohnpei	0	1	0	0	2	0	4	3	2	3	1
Yap	1	0	0	2	0	1	0	0	2	3	1
Not Stated	0	0	0	0	146	0	0	0	0	0	0
Marshall Islands	0	0	0	2	1	0	0	0	0	0	0
Republic of Palau	0	1	0	3	2	0	0	7	2	2	11
Unit cost of service	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 19,887	\$ 36,620	\$ 28,240	\$ 43,943	\$ 227,651	\$ 38,700	\$ 46,598	\$ 48,411	\$ 57,793	\$ 45,790	\$ 36,362
Domestic Program											
Total program expenditure	\$ 51,706	\$ 56,595	\$ 35,300	\$ 31,388	\$ 28,627	\$ 18,576	\$ 36,076	\$ 59,342	\$ 42,288	\$ 59,527	\$ 44,500
Total cases	26	34	20	20	21	12	24	38	30	39	29
Total FAS cases	1	0	0	1	3	3	0	2	1	2	1
FSM Total	1	0	0	1	3	2	0	2	1	1	1
Chuuk	0	0	0	1	1	1	0	2	1	1	1
Kosrae	0	0	0	0	0	0	0	0	0	0	0
Pohnpei	0	0	0	0	0	0	0	0	0	0	0
Yap	1	0	0	0	0	1	0	0	0	0	0
Not Stated	0	0	0	0	2	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0	0	0	0	0	0
Republic of Palau	0	0	0	0	0	1	0	0	0	1	0
Unit cost of service	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 1,989	\$ -	\$ -	\$ 1,569	\$ 4,090	\$ 4,644	\$ -	\$ 3,123	\$ 1,410	\$ 3,053	\$ 1,534
Total Expenditures by PDSC	\$ 3,675,121	\$ 3,533,865	\$ 3,720,672	\$ 3,487,152	\$ 3,038,528	\$ 2,907,129	\$ 2,791,394	\$ 2,703,182	\$ 2,733,194	\$ 2,608,501	\$ 2,343,178
Total FAS Cases Expenditures	\$ 992,362	\$ 928,826	\$ 947,818	\$ 919,654	\$ 1,559,478	\$ 726,008	\$ 554,671	\$ 529,393	\$ 580,751	\$ 508,268	\$ 484,901
CUMULATIVE FAS CLIENT COST	\$ 8,732,130										

Note: Sums may not add due to rounding

8. Judiciary of Guam – Superior Court of Guam

The Superior Court of Guam (SCOG) is vested with original jurisdiction in all cases arising under the laws of Guam, civil or criminal, in law or equity, regardless of the amount in controversy. Exceptions to the jurisdiction of the Superior Court are causes arising under the Constitution, treaties, laws of the United States, and any matter involving the Guam income tax.

In FY 2004, the Superior Court of Guam expended \$891,279 on 453 cases involving citizens of the Freely Associated States out of a total of 10,553 cases. For FY 2005, the Superior Court of Guam expended \$785,589 on 329 cases involving FAS citizens out of a total of 9,345 cases. For FY 2006, the Superior Court of Guam expended \$982,906 on 447 cases involving FAS citizens out of a total of 10,619 cases. For FY 2007, the Superior Court of Guam expended \$726,148 on 276 cases involving FAS citizens out of a total of 10,021 cases. For FY 2008, the Superior Court of Guam expended \$972,017 on 294 cases involving FAS citizens out of a total of 9,267 cases. For FY 2009, the Superior Court of Guam expended \$775,679 on 230 cases involving FAS citizens out of a total of 9,347 cases. For FY 2010, the Superior Court of Guam expended \$2,228,388 on 640 cases involving FAS citizens out of a total of 9,422 cases. For FY 2011, the Superior Court of Guam expended \$2,339,170 on 647 cases involving FAS citizens out of a total of 9,176 cases. For FY 2012, the Superior Court of Guam expended \$2,284,399 on 531 cases involving FAS citizens out of a total of 8,276 cases. For FY 2013, the Superior Court of Guam expended \$2,913,771 on 750 cases involving FAS citizens out of a total of 8,478 cases. For FY 2014, the Superior Court of Guam expended \$5,689,577 on 1,261 cases involving FAS citizens out of a total of 7,827 cases.

The Superior Court of Guam has expended a total of \$20,588,923 for the past eleven fiscal years for cases involving citizens of the Freely Associated States. Refer to Table 11.