SOUTHCENTRAL FEDERAL SUBSISTENCE

REGIONAL ADVISORY COUNCIL MEETING

PUBLIC MEETING

VOLUME I

TELEPHONIC October 7, 2020 9:00 a.m.

## COUNCIL MEMBERS PRESENT:

Greg Encelewski, Chairman
Aaron Bloomquist
Ed Holsten
Andrew McLaughlin
Michael Opheim
Diane Selanoff
Gloria Stickwan
John Whissel
Dennis Zadra

Regional Council Coordinator, DeAnna Perry

Recorded and transcribed by:

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Page 2
                      PROCEEDINGS
 1
 2
                     (Telephonic - 10/7/2020)
 3
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5
                     (On record)
 6
 7
                     CHAIRMAN ENCELEWSKI: I have 9:00
     o'clock, 9:02, so I'm going to call the regular
 8
     Southcentral Alaska Subsistence Regional Advisory
9
     Council to order, October 7th, and we're doing this by
10
     teleconference. We also have a video there but it's
11
     just to look at so we could see each other.
12
     hopefully this will work but I got us going so DeAnna,
13
     so you could go ahead and figure out the next step on
14
     the invocation, if Gloria's there, or someone else
15
16
     you've got there.
17
                     MS. PERRY: Okay, thanks, Mr. Chair.
18
     Just checking if Gloria Stickwan has joined us.
19
20
                     (No comments)
21
22
                     MS. PERRY: Okay.
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25
                     I will go ahead and take the roll for
     the Southcentral Regional Advisory Council. When I
26
     call your name, if you can let me know you're present
27
     or here that would be great.
28
29
                     Edward Holsten.
30
31
                     (No comments)
32
33
34
                     MS. PERRY: Greg Encelewski.
35
                     (No comments)
36
37
                     MS. PERRY: Diane Selanoff.
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39
40
                     MS. SELANOFF:
                                    Here.
41
                     MS. PERRY: Gloria Stickwan.
42
43
44
                     (No comments)
45
                     MS. PERRY: Dennis Zadra.
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47
48
                     MR. ZADRA: I am here.
49
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Page 3
                     MS. PERRY: Michael Opheim.
 1
 2
                     MR. OPHEIM: Here.
 3
 4
5
                     MS. PERRY: Andy McLaughlin.
6
 7
                     MR. MCLAUGHLIN: Here.
8
                     MS. PERRY: Aaron Bloomquist.
9
10
                     MR. BLOOMQUIST: Here. Here.
11
12
                     MS. PERRY: John Whissel.
13
14
15
                     (No comments)
16
17
                     MS. PERRY: Okay. So I know some folks
     are on team so I just wanted to remind you that you
18
     still need to call into the audio and I'll just remind
19
     folks if you are on mute go ahead and take yourself off
20
     mute on the phone and I'll swing back around to
21
22
     doublecheck some Council members.
23
                     Ed Holsten, are you still with us.
2.4
25
26
                     MR. HOLSTEN: Yes, I am.
27
28
                     MS. PERRY: Thank you.
29
                     And, Greg, I know you were talking
30
31
     earlier, are you still there.
32
33
                     CHAIRMAN ENCELEWSKI: Yes, I'm here.
34
                     MS. PERRY: Okay. Gloria Stickwan,
35
     were you able to join us.
36
37
                     (No comments)
38
39
40
                     MS. PERRY: Okay. And John Whissel.
41
                     (No comments)
42
43
44
                     MS. PERRY: Okay. I saw John on the
     video earlier but I don't see him now.
45
46
                     John Whissel are you with us.
47
48
                     (No comments)
49
50
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SOUTHCENTRAL RAC MEETING
                                10/7/2020 SOUTHCENTRAL FEDERAL SUBSISTENCE RAC MEETING
                                                             Page 4
                       MS. PERRY: Okay. Mr. Chair, we do
      have seven Council members present and participating,
  2
      you do have a quorum so we could move forward.
  3
  4
                       MS. STICKWAN: Hello.
  5
                                              Hello.
  6
  7
                      MS. PERRY: Gloria, is that you.
  8
                       (No comments)
  9
 10
                      MS. PERRY: Gloria.
 11
 12
                      MS. STICKWAN: Yeah, I'm here.
 13
 14
 15
                       MS. PERRY: Okay. I see you're on
 16
      teams but you still need to call the video -- or call
      the audio line.
 17
 18
 19
                       (Teleconference interference -
 20
      participants not muted)
 21
 22
                      MS. PERRY: I'm getting quite a bit of
      feedback, I'll just remind folks if you have your
 23
      computer -- hi, John, I see you now -- if you have your
 2.4
 25
      computer speakers on you may want to turn those down.
      Everybody should be listening to their audio on their
 26
      phones and that's going to help us not have some of the
 27
 28
      feedback that we're having.
 29
                      All right.
 30
 31
                       Okay. So, again, if you can hear me,
 32
 33
      if you're on the teams, if you're on the video you'll
      need to call into the audio.
 34
 35
                       (Teleconference interference -
 36
 37
      participants not muted)
 38
                      MS. PERRY: All of the audio team will
 39
 40
      now be muted.
 41
                       Okay. All right. So I see John and
 42
      Gloria so now we do have our full Council participating
 43
      and, Mr. Chair, again all nine Council members are
 44
      present by phone. If it's okay with you I'd like to go
 45
      ahead and do a little housekeeping notes for everybody,
 46
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47 48

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this is kind of a new forum for all of us and if that's

okay with you I'll do that now.

Page 5

CHAIRMAN ENCELEWSKI: Okay, that would be fine, DeAnna. If Gloria's here she could go ahead and do our invocation just to get us started though.

3 4 5

1

2.

MS. PERRY: Okay. Gloria, did you join us on the phone?

6 7

(No comment)

8 9 10

CHAIRMAN ENCELEWSKI: Well, I guess we'll come back to her. Go ahead, DeAnna.

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MS. PERRY: Okay. Alrighty. So, again, welcome everybody to our meeting, the Regional Advisory Council meetings are usually held in person, however, due to Covid19 and the limitations and restrictions from that, we're conducting our business by teleconference. It'll be a different platform for us and we're going to be asking everybody's indulgence and patience right up front because it takes a lot to work these kinds of meetings behind the scenes to make them smooth and engaging and that's one of the reasons why we're also doing it by video. You know the public participation in these meetings is key and I know that we'll all be doing our best kind of in this collaborative atmosphere that we can offer at the time to make sure that the Council business is concluded.

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So for folks on the phone, if you'll hit star-6 when you're not speaking, that will place you in mute and that will curtail some of our distractions and our feedback and things like that. you're on team, which is our video component, I'll be trying to keep an eye on that and muting everyone on that end. Again, we have to capture everything for the administrative record, by our court reporter, so we have a dedicated audio line and that's why these are split out. So I know it's a little cumbersome to do it that way but that was our work around that. The video is more or less available as a bonus. We know that a lot of materials, a lot of data are given at the last minute and folks are -- Staff are feverishly putting their reports and things together and normally when you walk into our meeting there's a handout table and you can go and get that information right then. Of course, with everybody living in different areas, that wasn't able to happen, so hopefully we can give realtime information by making the material available on line. And, of course, we can email that to you after the

Page 6

meeting as well. 1 2 So, again, sort of a cursory go around, 3 4 I know all the Council members are present. I'm going to go back to the phones just to make sure that I've 5 captured everybody who has called in. I'll start first 6 7 with the agencies and, again, as I call yours, let me know that you're on. It might be easier just asking 8 everyone instead of a free for all and asking who's on 9 10 the phone. 11 So far I have Jackie Keating from 12 ADF&G. Amy Craver from National Park Service. Robbin 13 LaVine from Office of Subsistence Management. Jason 14 Dye with Fish and Game Sportfish. Jordan Rymer, he's 15 with Forest Service. Dave Sarafin is on with Fish and 16 Wildlife Service. Lisa Maas, Office of Subsistence 17 Management. Jared Stone with Office of Subsistence 18 Management. (Indiscernible) with the Forest Service. 19 (Indiscernible) Forest Service. Milo Burcham Forest 20 Service. Daniel Donnelly Forest Service. Matt Piche 21 22 from the Village of Eyak. Tom Kron Office of Subsistence Management. Jessica Warmbrodt with the 23 Forest Service. Todd Eskelin on the Kenai. And I know 24 25 of one person in the public, Tom Carpenter who's with 26 27 28 So I'll go back and ask for Staff that I don't know if you're on yet or not, and, again, if 29 you could let me go. 30 31 Dave Schmid, Regional Forester of the 32 33 Forest Service. 34 (No comments) 35 36 37 MS. PERRY: Okay. 38 MS. CELLARIUS: This is Barbara 39 40 Cellarius with the Park Service. 41 MS. PERRY: Hi Barbara. 42 43 44 MS. CELLARIUS: And Dave Sarafin is with the Park Service as well. 45 46 47 MS. PERRY: Right. 48

49 50 MS. CELLARIUS: You indicated that he

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Page 7
     was with....
 2.
                     MS. PERRY: Oh.
 3
 4
5
                     (Phones cutting out)
 6
 7
                     MS. PERRY: Okay. All right. Do I have
     Hannah Vorhees on the phone.
8
9
10
                     (No comment)
11
                     MS. PERRY: Steve (Indiscernible).
12
13
                     (No comment)
14
15
                     MS. PERRY: Ben Mulligan.
16
17
                     (No comment)
18
19
                     MS. PERRY: Mark Burch.
20
21
22
                     (No comment)
23
                     MS. PERRY: Okay. One last call for
24
25
     Staff folks. If I've not called your name or you
     haven't spoke yet, if you could do that now just so
26
     that we can have a complete records of participants.
27
     Normally we have sign-in sheets at our meeting but, of
28
     course, we don't in this environment.
29
30
31
                     So any other Staff that I haven't
     called.
32
33
34
                     (No comments)
35
                     MS. PERRY: So now I'd like to ask if
36
     there are any other participants on line and I'll try
37
     to do this alphabetically so that everyone's not trying
38
     to speak at once. We are anticipating that there might
39
40
     be quite a few folks calling in from the public.
     I'll ask if you could state your name, spell your name,
41
     again, for the court reporter, your agency or group or
42
     community that you represent and also if you could let
43
44
     me know if you wish to provide testimony during the
     meeting and for what agenda item. That will help us
45
     run a smoother meeting a little bit later, once we come
46
     to those agenda items.
47
48
49
                     So if your last name starts with an A
50
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Page 8
     through G and you've not previously identified
     yourself, can you please do that now?
 2
 3
                     MR. BUTLER: Yes, Mike Butler, M-I-K-E
 4
                   I'm a Cordova resident and calling in and
 5
     B-U-T-L-E-R.
     I would like to make comment about the Federal
 6
 7
     subsistence dipnet season on the Lower Copper.
 8
                     MS. PERRY: Okay. So that's Proposal
9
10
     21-10?
11
12
                     MR. BUTLER: Yes.
13
14
                     MS. PERRY: Okay.
                                        Thank you, Mr.
     Butler. We will make note of that.
15
16
                     MS. FISCHER: Hi, this is Rachel
17
     Fischer, R-A-C-H-E-L F-I-S-C-H-E-R with Chuqach
18
19
     Regional Resources Commission. And I do not wish to
20
     provide testimony today.
21
22
                     MS. PERRY: Okay, Ms. Fischer, I'm
     sorry I was muting someone and I didn't have an
23
     opportunity to get your first name.
24
25
26
                     MS. FISCHER: Rachel, R-A-C-H-E-L.
27
28
                     MS. PERRY: Thank you, Rachel.
29
                                  Judy Caminer, J-U-D-Y C-
30
                     MS. CAMINER:
31
     A-M-I-N-E-R, member of the public.
32
33
                     MS. PERRY: Hi Judy.
34
                     MS. CAMINER: Hi.
35
36
37
                     MS. BRUMMER: Hi, this is Christine
     Brummer, C-H-R-I-S-T-I-N-E, and the last name's B-R-U-M
38
     as in Mary, M as in Michael E-R. And I am a UAA
39
40
     graduate student that's been working on a thesis that
     has a case study that -- in the past, and I would like
41
     to provide public testimony on the Moose Pass proposal,
42
     it's RP19-01.
43
44
45
                     Thank you.
46
47
                     MS. PERRY: Okay.
                                        Thank you,
48
     Christine.
49
50
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Page 9
                     Any other members of the public, if
     your last name starts A through G, I'm just making note
 2
     of your name and your community and if you're wanting
 3
 4
     to provide public testimony during the meeting.
5
 6
                     MR. CARPENTER: Yeah, this is Tom
 7
     Carpenter with the Copper River Prince William Sound
     Advisory Committee. I'd like to provide public
8
     testimony on FP21-10.
9
10
                     MS. PERRY: Okay, thank you, Mr.
11
12
     Carpenter.
13
                     MR. ESTES: Jeff Estes, Moose Pass
14
     resident.
15
16
17
                     MS. PERRY: Okay. And, Jeff, will you
    be providing any public testimony today?
18
19
20
                     MR. ESTES: Possibly, yes.
21
22
                     MS. PERRY: Okay. And do you know, off
     hand, what proposals that'll be just so we make sure
23
     that we call on you at that time?
2.4
25
                     MR. ESTES: On the rural determination
26
27
     of Moose Pass area.
28
                     MS. PERRY: Okay. Any other public
29
     joining us that their last name starts A through G.
30
31
                     MR. CARTER: Jesse Carter. I'd like to
32
33
    provide testimony.....
34
                     MS. PERRY: Okay.
35
36
37
                     MR. CARTER: .....for the -- let's see
     I'm looking at a note here, of the FP21-10.
38
39
40
                     MS. PERRY: Okay. And that was Jesse
     Carter?
41
42
                     MR. CARTER: Jesse, J-E-S-S-E C-A-R-T-E-
43
44
     R.
45
                     MS. PERRY: Okay, thank you.
46
     anyone else, last name starting A through G.
47
48
                     (No comments)
49
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Page 10
                     MS. PERRY: Okay. Any public members,
     if your last name starts H through O, if you could
 2.
     identify both names and say what community you're from
 3
 4
     and if you're going to testify, if you could do that
     now.
 5
 6
 7
                     MS. KOVALSIK: Hi, Chelsea Kovalsik with
     Chuqach Regional Resources Commission. And my last
8
     name is -- well, my first name is C-H-E-L-S-E-A and my
9
10
     last name is K-O-V as in Victor, A-L-C-S-I-K, and I do
     not wish to provide public testimony.
11
12
                     MS. PERRY: Thank you.
13
14
15
                     Anyone else?
16
17
                     (No comments)
18
19
                     MS. PERRY: Last names that starts H
20
     through 0.
21
22
                     MS. MILLER: Sarah Miller. That's S-A-
     R-A-H M-I-L-E-R. I'm the environmental coordinator
23
    for Native Village of Kluti-Kaah, and I do not wish to
2.4
25
    provide public testimony.
26
27
                     MS. PERRY: Thank you.
28
                     Anyone else?
29
30
31
                     (No comments)
32
33
                     MS. PERRY: Okay. So if your last name
     starts with P through T, if you could identify yourself
34
     at this time.
35
36
37
                     MR. MILLER: I'm sorry, I'm G through
     M, I didn't....
38
39
40
                     MS. PERRY: Okay.
41
                     MR. MILLER: Odin Miller with Ahtna
42
     InterTribal Resource Commission and I don't wish to
43
44
    provide public testimony.
45
                     MS. PERRY: Okay. I -- I heard that
46
     you were from the Ahtna InterTribal Commission but I --
47
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49 50 actually get your name, could I ask you to repeat that

your phone was cutting out on my end and I didn't

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Page 11
     please.
 1
 2
                     MR. MILLER: Odin, O-D-I-N.
 3
 4
5
                     MS. PERRY: Oh, Odin, hi Odin.
6
 7
                     MR. MILLER: Hi.
8
                     MS. PERRY: Okay. Anyone else, last
9
10
     name H through O, or P through T.
11
                     MS. STICKWAN: Gloria Stickwan.
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13
                     MS. PERRY: Hi Gloria.
14
15
                     MS. STICKWAN: Hi.
16
17
                     MS. PERRY: And will you be providing
18
19
     any public testimony?
20
                     MS. STICKWAN: No.
21
22
                     MS. PERRY: Okay. Any public, last name
23
     P through T.
24
25
26
                     (No comments)
27
28
                     MS. PERRY: All right. And do we have
     anybody last name starting U through Z.
29
30
                     MR. WILLIAMS: Good morning. My name's
31
     Darrel Williams, D-A-R-R-Y-L W-I-L-L-I-A-M-S. I'm with
32
33
     the Ninilchik Traditional Council. I'm on the agenda
     to provide the subsistence fishery report and I may or
34
     may not speak on other topics.
35
36
37
                     MS. PERRY: All right. You'll just let
     us know as we go through our agenda then.
38
39
40
                     Okay. So I think we have everyone that
    has called in identified, especially those that want to
41
     provide testimony. That'll help us out, again, as we
42
     move farther into our agenda.
43
44
                     As a reminder, we're trying out a
45
     companion videoconference with our official meeting
46
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teleconference and this is really to share visual information. There'll be no audio on that channel so obviously you all know the number to call in here, but

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OUTHCENTRAI

Page 12

if you want to know the number to call for that video link, it's 18004781456 and they can email that link to you.

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2.

For public testimony there'll be time for tribal and public comment on non-agenda items and the Chair will announce these each morning. That'll be an opportunity for those present as well as those participating on the phone to speak to non-agenda items. There will also be time for the public to provide comments on the proposals that the Council will deliberate. If you are not on the video conference, again, I've got a starting list here, you can let us know that you'd like to speak by unmuting your phone, star-6, and letting us know. If you're on video conference you'll note that you have a little hand raise feature and if you hover over your screen there'll be a bar that comes up at the bottom and if you move over to this little ellipsis that says more actions, you can click on that and there's the opportunity to raise a hand, or on some computers if you have the software you'll actually see a raised hand icon on your bar so you can also try to get our attention that way as well.

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Usually we have sign-in sheets at our meetings and, again, for those folks that may have joined us in the last couple of minutes, I'll ask again probably around lunchtime for names. In this environment, it's really important for those speaking at any time during this two day meeting to identify yourselves, and, again, this is for the court reporter for our administrative record and it's very helpful if you spell your name.

34 35 36

Okay. I just want to see if Federal Subsistence Board member and Regional Forester Dave Schmid has joined us for our welcome.

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37

(No comment)

41 42 43

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MS. PERRY: Okay. Mr. Chair, I believe that the Regional Forester wanted to provide some welcoming comments. I know his time is limited this morning so maybe it'll be a little bit later this morning.

46 47 48

I'll turn it back over to you for our next agenda item, Mr. Chair.

Page 13

CHAIRMAN ENCELEWSKI: Okay, thanks. Before we get started, Gloria, do you want to do an invocation for us please.

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MS. STICKWAN: Okay.

6 7

(Invocation)

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CHAIRMAN ENCELEWSKI: Thank you, Gloria, very good. Okay, we got the roll call, we got the -- I'm going to do a welcome. So the welcome --DeAnna kind of covered the welcome because we had the public here and them record them, so things might get a little disjointed but I hope not. I would ask that when everyone speaks it's one at a time and just take a moment and make sure we're not talking over someone when we come to public comments and stuff. As you know there may be a time limit on that, we want to keep it succinct and allow others to talk so that'll be the way we'll try to go through that.

21 22

I want to welcome everyone, this is kind of unsettled times, although it would be great if we could meet person to person, it's really hard when you can't see the person and see some of the compassion and feelings that they express towards items and other things so I hope you've all done well and had a good summer. I'm not going to go on because we have a lot of other stuff we're going to say but I just wanted to give you a real warm-hearted welcome.

31 32

I'll try and keep us on task.

33 34

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36 37

I look at this agenda, it's really a fairly short meeting. I know the Cordova issue is on there but it's really an issue that should be able to be ferreted out fairly quickly.

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Anyway, with that said we're going to go ahead and move on.

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My fellow Council members I want to say greetings to you, I didn't get to formally see you and say hi, but I'm glad you are all here and present. any time just if you need to get on, I'll stop and we'll make sure that you're heard.

46 47

Great.

48 49

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Page 14
                     DeAnna, I don't there's any more
     introductions.
                     If you do get Dave on sometime just
 2.
     stop me and we'll let him go ahead.
 3
 4
                     MS. PERRY: Okay, that sounds great.
5
 6
 7
                     (Teleconference interference -
8
     participant placed line on hold, interference)
9
10
                     CHAIRMAN ENCELEWSKI: Okay. Council,
     if you guys want to review and adopting the agenda.
11
12
                     MR. WHISSEL: This is John Whissel, I
13
14
     move to adopt the agenda.
15
16
                     CHAIRMAN ENCELEWSKI: I got a motion to
17
     adopt the agenda by John, is there a second.
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19
                     MR. OPHEIM: Second, Michael.
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                     CHAIRMAN ENCELEWSKI: Michael seconded.
21
22
     Any discussion on the agenda.
23
                     (No comments)
24
25
26
                     CHAIRMAN ENCELEWSKI: Hearing none, all
     in favor aye.
27
28
                     IN UNISON: Aye.
29
30
31
                     CHAIRMAN ENCELEWSKI: Is there any
     opposed.
32
33
34
                     (No opposing votes)
35
                     CHAIRMAN ENCELEWSKI: Okay. It carries
36
37
     and we'll try and follow the agenda the best possible.
38
39
                     Next item, No. 6. We're going to review
40
     and approve previous minutes. It's on Page 5.
41
                     MR. WHISSEL: Mr. Chair. John Whissel
42
     moves to approve the minutes from the March 2020
43
44
     meeting.
45
                     CHAIRMAN ENCELEWSKI: March 4th and
46
     5th, okay. John moved, is there a second.
47
48
                     MR. OPHEIM: I'll second, Michael.
49
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Page 15
                     CHAIRMAN ENCELEWSKI: Okay. Michael
     seconds that. Any discussion.
 2
 3
 4
                     (No comments)
5
 6
                     CHAIRMAN ENCELEWSKI: Hearing no
 7
     discussion on that all in favor of approval of the
     minutes of March 2020 say aye.
8
9
10
                     IN UNISON: Aye.
11
12
                     CHAIRMAN ENCELEWSKI: Any opposed to
13
     that motion.
14
15
                     (No opposing votes)
16
17
                     CHAIRMAN ENCELEWSKI: Okay.
                                                   The
     minutes are approved, great.
18
19
20
                     Okay.
21
22
                     MS. PERRY: Greq. Excuse me, Mr.
     Chair.
23
2.4
25
                     CHAIRMAN ENCELEWSKI:
                                           Yes.
26
                     MS. PERRY: This is DeAnna. I am
27
     getting a series of beeps on my end and I don't know if
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     everyone else is hearing that or if it's just my phone.
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     Is anyone else hearing that?
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                     REPORTER: This is the court reporter.
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     So that happens when a participant is taking another
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     phone call, they put us on hold and then we're hearing
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          I can actually stop and call the operator to
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     remove them if you'd like me to.
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                     MS. PERRY: If you would, yes.
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     I think that would be hard to.....
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                     REPORTER: Okay, hold on just a moment.
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                     MS. PERRY: All right.
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                     (Pause)
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                     REPORTER: Okay, I think it's gone.
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                     (Pause)
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Page 16

REPORTER: Okay, I would go ahead and move forward.

MS. PERRY: Thank you. Thank you everybody for your patience. Mr. Chair, if you would go ahead. Thank you.

CHAIRMAN ENCELEWSKI: Thank you folks for getting that fixed up.

We are now down to reports under the Council members. So I'm going to just go through the Council, and Ed I'm just going to start with you and I'm going to start that way just because that's the way we're listed in the deal. We'll go right down and skip me, and get me at the end and we'll go through each one of you if you want to go ahead and give a report.

Ed.

MR. HOLSTEN: Hello, this is Ed Holsten. Good morning everybody.

I have just a quick update. In the Cooper Landing area, we had a real good run of sockeye, the first run, up at the falls. The second run was a little late. They came in fairly strong but it was a week or two late. And I think this is about the first time -- not the first time, but I could probably count on one hand the number of times I'd seen pink salmon in the upper river and actually a couple of pinks in the Russian River. Kind of the downside of the summer has been the effects of Covid19 on our community. Princess Lodge, big employer was shut down for the year and the rumor has it Princess is going to sell their lodges in the state. Guide business way down. B&B's way down. So this is the second summer in a row, last summer we had the fire really shut the community down. And then with Covid this year, it's been kind of a double-whammy for Cooper Landing.

The only other news around here is the Cooper Landing bypass, which had been talked about for about 40 years is under construction now. It's a five year project and they're doing a lot of clearing.

But, anyway, that's about all I have to

 say.

Page 17

Thank you. 1 2 CHAIRMAN ENCELEWSKI: Thank you, Ed. 3 4 Good, if you have something later we'll just go ahead and add to it. 5 6 7 We'll move on to Diane, if you're on the line, you go right ahead. 8 9 10 (No comments) 11 MS. PERRY: Diane Selanoff. 12 13 MS. SELANOFF: Yes, sorry. Hi, good 14 morning everybody. This is a little bit different to 15 be having our meetings all so differently. 16 17 (Teleconference interference -18 19 participants not muted) 20 MS. SELANOFF: At least we can do 21 22 business, at least, since March and April in many different capacities. 23 2.4 25 But I want to say that our salmon season was a little bit slow this year. It didn't seem 26 like the numbers were there in their normal abundance. 27 So being home and not traveling, a lot of people have 28 done a lot more subsistence fishing and gathering, 29 although I can say that it felt like the volume of fish 30 that were being caught for subsistence has been 31 extremely better but it was definitely noticed that the 32 33 salmon were reduced. And I'm not saying that because more people were, you know, concentrating around 34 subsistence fishing, but in all it just (indiscernible) 35 -- but that's all I have. 36 37 I'm not going to keep you, I know we 38 39 have a long way to go. 40 41 Thank you, have a good morning. 42 CHAIRMAN ENCELEWSKI: Thank you, Diane. 43 44 Okay, Gloria, do you want to go ahead. 45 46 MS. STICKWAN: Good morning. I want to 47

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49 50 say we had low fish runs here, we didn't get very many

sockeyes or chinook. The water was high most of the

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Page 18

summer so that probably was may have been one of the reasons. Had to stop and repair the wheel all summer. The summer was not as hot as last year but -- and not very many people got any moose either so we'll have a hard year, I guess.

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CHAIRMAN ENCELEWSKI: Thanks, Gloria.

Dennis.

MR. ZADRA: All right. Can everyone

12 hear me?

CHAIRMAN ENCELEWSKI: Loud and clear.

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MR. ZADRA: Okay. Yeah, I guess I will reiterate what Gloria had said about the weak salmon runs. We definitely had a very weak run on the Copper River. The commercial fleet only had five 12 hour fishing periods the entire early season so -- and the numbers were just not there and, you know, I don't think we reached the minimum of escapement at Mile Lake either so that's -- that's got to be addressed. And the runs in the Sound were also relatively weak. Sockeyes coming back to the Main Bay Hatchery were pretty small and there wasn't that many of them. And the Esther Hatchery with the chums, they struggled getting their cost recovery and brood stocks. So we did not have much time fishing on them either.

 On a brighter note, it is a fantastic berry season. We've had, from the salmonberries, blueberries, all the berries seem to just really be thriving and so that was gone. And we've definitely seen an uptick in the number of black bears and also that seems positive. Moose hunt — the moose hunt here, the local subsistence hunt went very well, and it's still going on but everybody's doing very well getting their moose.

So I guess that's all I have.

CHAIRMAN ENCELEWSKI: Well, that's good. I'm glad they got the moose anyway, but that's good, thank you, Dennis.

Michael Opheim.

MR. OPHEIM: Well, a couple of things

Page 19

here. The Covid stuff hasn't really affected us, we just got a few scares here at the end of the season, a few locals kind of got a brush there but nobody's been positive luckily.

2.

We've had bear issues all summer it seems like. We had a bad berry year. Salmon returns weren't that good so bears were in town and they were hitting garbage cans pretty hard. We couldn't seem to train the people to keep the garbage inside or taken to the dump in a timely manner so I think we had at least one bear put down because of that. Kind of a bummer. The person didn't use the meat, just dumped the carcass. Fish and Game came over and had a talk with the gentleman. And we've had one moose harvested in the area. We haven't had any locals be lucky enough here yet that I've heard. We've had probably six bears harvested that we've tagged here at the tribe, so that was kind of nice.

We had our fish weir in again. That got blown out and we were all set to have a good run go through there, probably 80 fish below the weir before it blew out and that would have been a pretty big run for us on that stream out there.

But not many tourists. You know we never really closed the community down but, you know, there wasn't too many people until later in the day. In August, I think, we had about a normal return of people in the community so that was really kind of nice.

We have a clam project going there working with the Alutiiq Tribe shellfish hatchery and we're trying to do something to get our clams back. And this year we went out in the field and we actually found a few clams that we planted in our area and so hopefully those will continue to grow and they'll replenish our little bay here, would be nice for us.

And I think we have a few more rabbits in the area, that was kind of nice. I guess our bloom must be picking up. So we hope to see a few more of those. Not too many spruce hens it seems like this year.

But, yeah, it's been an interesting year around here.

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That's all I've got.

1 2 3

CHAIRMAN ENCELEWSKI: Alrighty Michael,

thank you.

Andy.

MR. MCLAUGHLIN: Yeah, thank you, Mr. Chair. From Prince William Sound southwest area down here.

I could say that the silvers were showing up late. There's actually still some trickling in right now. It's been so much rain for the past three or four weeks, all the humpies have been watched out of the streams and -- but it was pretty thick with them probably some hatchery strays in that overflow of most of the local streams around here.

Blueberries were really incredible. Salmonberries weren't so great down here at the lower levels but if you'd go up about 500 feet elevation they must have got a different pollination up there because the salmonberries, mid-level up the mountains and higher were just real thick and robust, but the ones down low didn't do so hot.

Reflective of Diane Selanoff and Gloria and everybody else's comments about the low salmon, our reds didn't do so great this year, and the small size they'd go right through gillnets. They' -- you'd see your corks go but then they'd just move on through. So the catch on reds was a lot less than normal.

Let's see, no clamming at all primarily -- probably due to my input locally because of that Kodiak death from the paralytic shellfish poisoning. That's the same waters that flows through here like a big river and then it flows on out to Kodiak. So we knew that some stuff had happened in Yakutat on the other side of Cordova from here and so anyhow no clamming has been going on here. People are waiting for the more safer winter months but the water being so warm, that's a little iffy.

 Very little seine boat activity in the bay this year, commercial fishing wise. The village here, due to Covid, closed all its borders so signs at all docks, and nobody allowed to come and walk around

Page 21

like a normal year.

 I would say the bears have been on an increase from that low of like three years ago. And the deer population is probably not quite, if you took an average of population of the past 20 years, it's lower than the average, but it's better than it was after that snowpocalypse like seven years ago.

Let's see, nobody went for goats yet because you kind of wait for some snowy weather and cold up top to push them down to where they're more accessible. They get up in the cliffs where people can't get to them early on.

And we've had such wet conditions here, but it's been pretty mild and a few grouse, very few grouse.

So that's it for Chenega Bay.

 $\label{eq:CHAIRMAN ENCELEWSKI: All right, Andy, thanks for a good report. Thank you. \\$ 

Aaron.

MR. BLOOMQUIST: Yeah, thanks, guys, can you hear me okay?

CHAIRMAN ENCELEWSKI: Sure.

MR. BLOOMQUIST: All right. Well, I spent the spring, summer and most of the fall in Copper Center again this year.

The spring was really un -- kind of unknown with all of the crazy Covid stuff, especially since I run a guide business out there and it turned out being relatively normal. There were quite a few bears around and we were able to get a bunch of them. Fewer rabbits. I've noticed other years, I think -- I think we're kind of on the downswing of that. And we saw lots and lots of furbearers all over the place when we were running around in the spring.

 Salmon season was kind of a mix really. It seems like it was a little tougher to get reds in the wheels. My local friends that do a lot of dipnetting there from Copper Center and Gulkana, you

Page 22

know, from boats and stuff, they were doing okay. They were able to get enough but not anything crazy. The Gulkana had a pretty low run of kings this year but not exceptionally so compared to a few other years. But the rest of the drainages in the valley actually had really really good king salmon fishing. I think it was probably of a factor of those poor guys in Cordova being shut down all the time, a bunch of those kings got through and the Klutina and other drainages were good.

This fall it seems like it's been -- I've got my little baby on my lap here so she's coughing in the phone, sorry about that. It sounds like it's been a little bit tough. The weather was garbage for the first part of moose season. The sheep had a bad winter pretty much throughout the Interior, probably worse, the farther north you go, the north Wrangells was real bad, the south Wrangells was kind of bad but not horrible. I was in there a few weeks ago and not a lot of lands anyways.

Yes, she wants some input.

Caribou so far at least on the Richardson Highway side there hasn't been very many of them. I've heard some disappointment from local friends in the valley there that have been wanting to hunt with their families and the new wildlife special actions that are in place right now that are letting that happen from the Anchorage to the valley, lots of people here in Palmer and Wasilla are disappointed with it. So hopefully we lose that case in court.

 $$\operatorname{It}$$  seems like there's no grouse this year, at least the areas that I've been there's very few.

And going into winter the weather's

So that's all I've got.

Thank you.

CHAIRMAN ENCELEWSKI: Okay, thanks,

47 Aaron.

John, do you want to go ahead.

been mild.

Page 23

MR. WHISSEL: Sure. Hi, this is John Whissel down in Cordova.

So the good news, our deer, we had deer surveys here in the eastern Sound and they're looking real good. It looks like our deer are continuing to increase pretty quickly, especially on Hawkins Island, maybe it's a little less on Hinchenbrook. That data's available from Fish and Game, Charolette Westing, did deer pellet surveys and Milo helps with those too, and so he's on the line here.

Berries. Oh my gosh, what a year for berries. Blueberries are ongoing. I'm not sure if I should say that outloud. We still can harvest blueberries.

 We just had a big storm here, we've had a couple of big storms which is good. We got real warm water out in the Pacific and we've had -- we just had sort of Alaska style hurricane, cyclones coming in one after the other into the Northern Gulf and any kind of thing we can do to get those layers of water churned up is going to reduce those sea surface temperatures of our salmon. So I'm happy to see our terrible, terrible weather that we've had and some damage to houses and property, trees down and everything, but it's good for the fish, which is needed. Because as Dennis said our salmon run this year was horrible.

 So we did make escapement. We had just over a half a million fish go by the sonar. It was a little bit of a funny year in that by the end of June we had just barely made escapement by the end of June and had another, you know, 200,000 or so, minimal escapement being 350,000 fish, we had another 200,000 fish come in in July and that ratio is very different from -- from normal. I mean it's not unusual to see 200,000 fish come in in July but not after, you know, you barely get 300,000 passed in the first, you know, three months of the fishery. So hopefully what that means is we've got some good stock coming back to the Gulkana Hatchery which is not met its restock growth for the past several years and that's impacted the fisheries out here for sure.

Sort of bad news for the President, and good news for the future.

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I'm not going to steal any of Matt Piche's thunder, I know he's going to give a report here. But our king salmon run, well, the last time we had a pretty (indiscernible) sockeye run like this was 2018 and we were all sort of dazed by the pretty good king salmon run we had that year, and this wasn't the (indiscernible - cutting out).

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Coho, they're still coming in right now. Good fishing is sort of on out in Delta, especially with everything being up, the water levels being up from the storms. But I don't -- it doesn't seem to me like the coho run is anything too spectacular and we've had very much reduced sportfishing pressure, I think. You still see some folks that are renting cabins and boats out there but it doesn't seem nearly as crowded as it normally is due to Covid.

We were pretty safe in Covid. It was a pretty tense summer getting started and we had some very, very strict protocols here and very few cases considering the amount of activity we had and so I think Cordova did a really good job.

 Our moose harvest out at the Martin River is done now. Our moose population seem to be continuing to thrive and grow despite increased harvest pressure.

Aside from that I think our other resources, sort of the shrimp, a pretty good year. It seems like some people had some success shrimping. People had some success with halibut. Jigging for rockfish. Seems like some folks were getting some good rockfish out there. So everything was pretty good except for our salmon runs. I think the pink -- the pink runs were not too terribly great either this year out in the Sound.

So anyway that's the report from Cordova.

CHAIRMAN ENCELEWSKI: All right, thank

Well, if you'll indulge me I'm going to go ahead and give you an update here of the Ninilchik area, lower Peninsula. Covid here, we actually do a

you John.

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Page 25

pretty intense testing here at the Ninilchik clinic, in fact, they do rapid testing. They got some funding and they've done a lot for the lower Peninsula. A lot of people come from Soldotna, the Homer area and so on and so forth. We've tested some positives, not many in our area but we've done thousands of tests, believe it or not, a lot of them, and so we haven't been impacted too bad other than everything kind of being curtailed there. The one strange thing is, I don't know about you guys' traffic but they must have all come to the Peninsula because I've seen more doggone traffic this year than normal years, which is interesting. But a lot of our big events, like Salmonfest and Summer Clam Scramble and so on and so forth, the Fair and all those things were cancelled so that made it a little tough on the community for businesses of course.

But on the other flip side of that, you know, the tribe has done a tremendous amount of growth here and they've done a lot of stuff with Covid. They put in a new mobile clinic. We done a lot of subsistence stuff. They've added on to the health club, and for social distancing, spacing and so there's just a lot of work and a lot of that that's going on. We seem to get by with all the new, either Zoom or Tunes or whatever and that's kind of a challenge, but we're getting around.

 But to get to the stuff of the hunting. The new hunts, I know that came out for a vote, caribou and so on. I know one guy got a goat. I know I drew a tag for a caribou, unfortunately I didn't get up there, I got a back problem but I was blessed to get a moose with my son so that was good.

On the clams, our clam beach is still closed and probably will be for awhile. People here have to take boats and go across the inlet to go get clams and my anecdotal report there is that they're even starting to dwindle on that side. And I do -- I flew over myself and dug over there. I was able to get some, but nothing like before. They're definitely going to be a problem there.

As for our fish year. If you was a commercial fisherman it totally sucked, it was a disaster. Especially for the setnetters, they were closed almost the entire season. The drifters did very poorly also. They had a couple periods but they didn't

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amount to nothing. So some people would say the fish were a little late, but there was just no reds. There was some escapement in the Kenai, they met their minimum escapement and then early August they started putting out these numbers, that hundreds of thousands were gone up around the 10th or 15th of August which if anyone challenges that report, and that credibility, as the river was flooded with pinks and there's a ton of pinks early August, I pulled my gear, kegs and stuff and the end of it was plugged with humps and that's pretty much on schedule but humps seem to be getting everywhere.

So the good news is our subsistence net in the Kenai, the NTC folks, Darrel and Company, they were able to fish that very hard when the fish were in and we were able to fill all the permits for the community so everyone that applied for a Federal permit, we got them fish and so that was a good deal, in excess of a couple thousand reds. So that worked out well.

I will tell you on the flip side of that, in the State educational net, was probably the poorest year we've ever had here in Ninilchik. We had literally one or two kings, caught very few kings, the educational net did not produce, the one that -- the community net did not produce. Kasilof did not produce. The only thing that saved us was our Federal fishery up on the Kenai, so that's been a godsend.

And I don't know what you guys' problems are with the doggone spruce hens but they're all over here. I had so many spruce hens you had to shoo them out of the way to go hunting but there's spruce hens everywhere around here so maybe they all flew our way.

As for moose, you know, I'm giving you the anecdotal stuff, I don't believe it was quite as prolific as last year but it was good. A lot of people were fortunate to get moose and a few big ones, too, so that worked out pretty well.

But we're pressing on down here. We did get a few additions to the community, the community's grown a little bit. The general store that the Native Association was sold to Three Bears, they developed it and put in a big development there and

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we're getting a lot of traffic and people in there. Emergency services seemed to think that we need to be a service area now, voted that in yesterday so we could all pay taxes so we're all going to pay -- tax themselves so a few of us will support the many, seems to be the American way.

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Anyway other than that, I think the subsistence was pretty good overall for hunting moose and sheep and all the stuff that we get. But we did have a lot of restrictions, particularly when all the -- we'll get into more detail as we go on. Darrel will be giving us a report from Ninilchik or giving the specifics on fishing later in probably a little more detail.

(Teleconference interference - participants not muted)

CHAIRMAN ENCELEWSKI: Okay, thank you.

And just as a side note, our berries weren't that good. The few places where -- in fact I've heard reports of bears being cranky around here but we had a couple of people get attacked that -- there's a lot of bears around here. Anyway we've been helping that population but there's still -- still a problem.

Okay.

Now, we're going to go to public and tribal comments on non-agenda items. If anyone's got any comments on a non-agenda item we'll take it now.

REPORTER: The feedback -- if whoever's not speaking could mute their line that would be really appreciated.

(No comments)

CHAIRMAN ENCELEWSKI: Thank you. Okay, I am hearing none, we'll come back to that each morning. We're going to move on to old business and we've got an .805(c) report and it's an information update, and, DeAnna, you want to give that to us.

MS. PERRY: Yes, I'd be happy to. Ir interest of time I won't go into detail....

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(Teleconference interference - Loud, Loud Phone Feedback - participants not muted)

REPORTER: I'm hearing quite a bit of feedback on the phone so if we could all just take a moment to make sure we're on mute, and, also sometimes the proximity of your audio equipment, like if you're on a speaker phone or a cell phone and you're close to your computer speakers, sometimes that'll make the kind of feedback I'm hearing. So if we could all maybe just take a moment to do that, it's actually pretty ear piercing at the moment, and it will not allow us to hear the recording to be able to transcribe this meeting. So could we all just take a moment and make sure our equipment is not really near other equipment.

(Ear piercing Feedback)

REPORTER: Okay, one more time, check

mute please.

(Pause)

REPORTER: Okay, thank you.

MS. PERRY: So for the .805(c) update in your meeting book starting on Page 11 is the letter and the enclosure from the Federal Subsistence Board, again, it's known as the .805(c) report. This report provides the actions taken by the Board on proposals affecting residents of the Southcentral region.

This is really just a formal opportunity to bring your attention to those actions in kind of a document form. It is for information only and this is not a Council action. Again, in the interest of time I won't go over all the actions, it's pretty self-explanatory in the report. But if you have any questions on any particular item on the consensus or the non-consensus agenda items that the Board took up, I'd be happy to address those. There were some proposals where the Board accepted the Council's recommendation and made further modifications. So, again, in the interest of time instead of going through all of these, if anybody has any specific question on one I can address that at this time, or I can just let you peruse the .805(c) report in your book if you haven't already done so.

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1 Okay.

CHAIRMAN ENCELEWSKI: Thank you, DeAnna. If anyone has any questions they could bring them up at comment time or just let DeAnna know and myself, or whatever, but it is pretty self-explanatory and I thank you for that.

We're ready to move on to new business. But I think one thing that I'm going to try and do and keep track of, is, I know even though we're in various places and offices scattered from hell to breakfast, we'll try and take a few courtesy breaks and stretch, you know, sitting in a chair is hard to do, a Zoom meeting or a team meeting, or phone meeting as long as two hours let alone two days so let's take about four minutes to get some coffee before we get into new business and we'll just mute and we'll hang on, right around four minutes, and we'll want to start again.

Sound okay.

IN UNISON: Sounds good.

(Off record)

(On record)

CHAIRMAN ENCELEWSKI: We're going to go into new business now. And we've got on the agenda, the first thing is Southcentral Subsistence Fisheries Harvest update.

MS. PERRY: Mr. Chair. I believe Dave Sarafin is ready to provide that.

CHAIRMAN ENCELEWSKI: Okay. Let's go ahead to Dave. Dave you got the floor.

MR. SARAFIN: Okay, good morning. Thank you, Mr. Chair. Yes, I've got the upper Copper River Federal subsistence fishery -- well, the 2020 season summary for you here.

So the Federal subsistence fishery is the upper Copper River were open from May 15th through September 30th. We issued 217 Chitina subdistrict permits; 377 for the Glennallen subdistrict; and one for Batzulnetas area. And this is through September

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4th those figures are. The actual harvest we do not have for the 2020 season yet as we're just starting to get reports in so that's not available at this point.

2.

For the 2020 Copper River salmon run strength and management actions.

During 2020 the commercial fishery was really limited. ADF&G reported the total season harvest through July 28th to be the fourth lowest commercial harvest in the last 50 years for the district. The ADF&G sonar at Miles Lake, it was recording passage from May 19th through July 28th and provided a season total estimate of 530,313 salmon migrating up stream. That estimate is 85 percent of the cumulative management objective of 624709 salmon for that date. And ADF&G reported that to be the 12th lowest season estimate on record since 1978.

So performance in the commercial fishery and the in river sonar passage are primary inseason assessment tools for managing the salmon return. Overall returns of both sockeye and chinook were week and in-river assessments of chinook salmon, along with assumptions of up river harvest indicate the sustainable escapement goal of 24,000 fish was likely not met for this season. As well, the minimum threshold of 360,000 fish of the wild stock sockeye salmon sustainable escapement goal range of 360 to 750,000 was likely -- or may not have been achieved this season. These will be assessed further as we get harvest levels figured out a little better and hatchery stock contribution.

 So the State subsistence fishery in the Glennallen subdistrict was open from June 1 through September 30th. The other fisheries, they did place management actions in place for the sportfishery and on the personal use fishery in Chitina. No Federal special actions were issued by the in-season manager this season.

 $\,$  And that concludes my update but open for any kind of questions.

CHAIRMAN ENCELEWSKI: Well, Dave, that was (indiscernible - phone line cutting out) had a rough season but good report and timely.

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Do we have questions for Dave, anyone on the Council, or anyone else?

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(No comments)

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CHAIRMAN ENCELEWSKI: Okay, well, thanks. We'll move on then to B, fisheries proposals and closures review and OSM is going to talk to us on that.

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(No comments)

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CHAIRMAN ENCELEWSKI: Is there anyone giving a report there?

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MR. STONE: Good morning, Mr. Chair, and members of the Council. This is Jared Stone, can you hear me and see me okay?

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CHAIRMAN ENCELEWSKI: Okay, I could

hear you. 21

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MR. STONE: All right. So my name is Jared Stone and I am a fisheries biologist with the Office of Subsistence Management. I am new to the region and likely most of you haven't seen my face before or heard my name, but I'll be assuming Scott Ayers' position at OSM. So in other words I've got some real big boots to fill. Scott, you know, will be missed in our office but he's moved on to a new position now and will be missed.

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Today I'll be presenting fishery proposal 21-09. The analysis begins on Page 15 of your Council book. The Staff draft analysis can also be found on our website under the Southcentral region meeting materials.

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Proposal FP21-09 submitted by the U.S. Fish and Wildlife Service requests that the Federal Subsistence Board revise the Federal subsistence regulations for Kenai River chinook salmon in the Cook Inlet area to replace the designations, early run and late run, with actual specific dates.

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The proponent states that this administrative change will remove confusing and outdated regulatory language about early and late run chinook salmon. There is considerable geographic and

Page 32

also overlap in run timing for both stocks within the waters under Federal subsistence fisheries jurisdiction, even though Federal regulations define separate seasons and harvest limits leading to this confusion. They suggest that this change will limit confusion and achieve conservation for the species throughout their residence in freshwaters and will likely make it easier for Federally-qualified subsistence users to understand when, where and how they are able to be harvested -- harvest chinook salmon in the Kenai River.

2.

Chinook salmon runs in the Kenai River drainage are categorized into early and late runs. Chinook salmon entering the Kenai River prior to July are considered early run fish and primarily spawn in the tributaries, while chinook salmon entering the Kenai River during July and August are considered late run fish and almost exclusively spawn in the mainstem Kenai River. Each run is managed independently due to differences in run size, run timing and spacial distribution of spawning fish.

While Kenai River chinook salmon are managed as early and late runs, the two runs are perhaps more appropriately delineated as mainstem and tributary spawning groups. The early returning fish are predominately tributary bound and are genetically distinct from the later returning, mostly mainstem spawners.

Harvest of Pacific salmon returning to the Kenai River drainage occur in Federal subsistence fisheries as well as State commercial, sport, personal use and educational fisheries. Federal subsistence regulations have provided for the harvest of fish in the Kenai River drainage for rural residents of Cooper Landing, Hope and Ninilchik since 2007. Management of the Federal subsistence fishery occurs through general and Cook Inlet area specific subsistence regulations, as well as in-season management actions. A Federal subsistence fishing permit is required for the harvest of salmon, trout and char, and all harvest must be reported to the Federal in-season manager. While the Federal in-season -- I'm sorry -- while the Federal subsistence regulations allow for the harvest of chinook salmon from both runs, the actual harvest over the years has been very low. That can be found in Table 2 of the analysis.

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Page 33

There were closures in the place for the retention of chinook salmon for the years 2013, 2014, 2015 and as well in 2020 which may have an impacted this to some degree.

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This proposal is administrative in nature and would remove references to early and late run from the portions of the Cook Inlet area Federal subsistence fishing regulations for the Kenai River. Many of the regulations currently in place use both of these terms, as well as date ranges. In the locations where just early or late run terms are used without date ranges, these dates would be added for clarity. If supported by the Board, this proposal would not shorten or lengthen any seasons and would not increase or decrease opportunity for Federally-qualified subsistence users. These changes would reflect a more accurate portrayal of the overlapping nature of these two runs in this system and they make the complex regulations in this area easier for users to understand.

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(Teleconference interference - participants not muted - loud tapping noise)

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MR. STONE: OSM's preliminary conclusion is to support FP21-09. I'll give a brief justification.

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This proposed change does not alter existing harvest dates or opportunities for Federally-qualified subsistence users. Using dates alone to indicate when chinook salmon can be harvested, rather than early or late run designations, would provide a more concise description of when chinook salmon could be harvested from the Kenai River. This administrative change would also continue the recent efforts to make the regulations for the Cook Inlet area more user friendly.

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And this concludes our draft Staff analysis of FP21-09.

42 43 44

Thank you.

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CHAIRMAN ENCELEWSKI: Alrighty, thank you, Jared, very good. Question's for Jared while he's here. Any Council member.

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Page 34
                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Okay, next we're
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 4
     going to go on to the consultation, is there any tribal
     comments.
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 7
                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Darrel, are you
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     still on the phone?
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                     MR. WILLIAMS: Mr. Chairman, this is
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     Darrel Williams, yes, I am.
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                     CHAIRMAN ENCELEWSKI: Yeah, I just
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     wondered if you had any comments on this proposal,
     change of removing dates there, and it doesn't affect
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     the fishery.
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                     MR. WILLIAMS: I don't think it's going
     to affect the fishery and it may actually add some
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     clarity in defining when we're talking about the
     seasons and closures and those discussions that we've
23
     had in the past about the concerns for early run versus
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     late run fish. I know that the fisheries that we've
     installed have a lot of consideration for chinook
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     salmon. We try to avoid areas where we know that
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     chinook stage and those kind of things so I think if
     they're really successful in not engaging chinook, so I
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     think that this regulation will probably have a
30
     positive impact to actually help clarify the meaning of
31
     seasons and harvest.
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                     CHAIRMAN ENCELEWSKI:
                                           Okay.
                                                   I'm just
     going on my protocol and I wanted to make sure you had
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     a comment on it, so if it gives us trouble I know who
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     to look for.
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                     MR. WILLIAMS:
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                                    Okay.
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                     (Laughter)
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                     CHAIRMAN ENCELEWSKI: Thank you.
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     ANCSA corporations. Anyone. I run the Native
     association here but I got no comments, I believe it's
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     neutral for us so we don't have a problem.
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49 50 (No comments)

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Page 35
                     CHAIRMAN ENCELEWSKI: Agency comments.
     Alaska Department of Fish and Game.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: No comments.
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                     REPORTER: I'm sorry, this is the court
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     reporter, can anyone else hear that crackling noise?
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                     MS. PERRY: Yes.
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                     REPORTER: Okay. Did you want me to
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     call the operator and have it removed or do you guys
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     just want to continue to go forward.
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                     MS. PERRY: Mr. Chair. Perhaps we can
     wait for a break to address that.
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                     REPORTER: Okay.
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                     MS. PERRY: We're kind of in a middle
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     of a proposal.
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                     CHAIRMAN ENCELEWSKI: Yeah, it's not
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     bad on my end but we -- I could hear pretty good over
     it.
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                     REPORTER: Okay, we'll keep going.
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                     CHAIRMAN ENCELEWSKI: If it gets too
    bad we'll stop and fix it.
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                     MS. PERRY: Thank you.
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                     CHAIRMAN ENCELEWSKI: Okay, no one from
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37
     the Alaska Department of Fish and Game, how about the
     Federal.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: I said tribes
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     earlier, but there's another spot here for tribal.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Any advisory
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     groups, other Regional Councils, anything, DeAnna or
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     anyone that's made any.
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Page 36
                     MS. PERRY: Mr. Chair. I know Barbara
     Cellarius is on the phone and if she would like to
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     provide any Subsistence Resource Commission comments at
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     this time, from Wrangell-St. Elias.
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                     CHAIRMAN ENCELEWSKI: Okay. If it.....
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                     MS. CELLARIUS: I believe.....
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                     CHAIRMAN ENCELEWSKI: .....goes to.....
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                     MS. CELLARIUS: ....there was.....
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                     CHAIRMAN ENCELEWSKI: ....this
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     proposal that'd be good.
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                     MS. CELLARIUS: We have comments on
     Proposals 10 through 14 but not for No. 9.
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                     CHAIRMAN ENCELEWSKI: Okay, thank you,
     Barbara. We'll get you on the next one.
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                     Any Fish and Game Advisory Committees.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: How about the
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     Subsistence Resource, no, Barbara no, no. Is there any
     written public comments, DeAnna.
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                     MS. PERRY: Mr. Chair. There were no
     written public comments received on this proposal.
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                     CHAIRMAN ENCELEWSKI: Okay, thank you.
    How about any public testimony, anyone want to testify.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Okay. Council
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     members, Regional Council recommendation. We need a
     motion to adopt.
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                     MR. MCLAUGHLIN: Yeah, I so move.
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    McLaughlin.
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                     MS. SELANOFF: I'll second.
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                     CHAIRMAN ENCELEWSKI: Thank you, Andy.
     Is there a second to that.
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Page 37
                     MR. HOLSTEN: I'll second, this is Ed.
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                     MS. SELANOFF: Yes, Diane, I'll second.
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                     CHAIRMAN ENCELEWSKI: Ed Holsten?
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                     MR. HOLSTEN: Yes.
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                     CHAIRMAN ENCELEWSKI: Any discussion.
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     Any discussion on the matter before 21-09.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Hearing none, all
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     in favor aye.
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                     IN UNISON: Aye.
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                     CHAIRMAN ENCELEWSKI: Opposed.....
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                     IN UNISON: Aye.
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                     CHAIRMAN ENCELEWSKI: I think I went to
     quick on oppose, I got ayes on both sides -- so all in
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     favor aye.
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                     IN UNISON: Aye.
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                     CHAIRMAN ENCELEWSKI: Opposed. Anyone
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     opposed to this, 09.
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                     (No opposing votes)
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                     CHAIRMAN ENCELEWSKI: Okay, so carries.
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     We didn't get into the discussion for justification
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     because we didn't have to -- everyone was in favor, so
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     thank you.
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                     Okay. Let's go ahead and move on to
     the order of the day, FP21-10, create new dipnet
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     fishery for sockeye salmon in the lower Copper River.
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     And I believe Milo and Daniel, are you going to be
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     talking to that.
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                     MR. BURCHAM: Yes, this is Milo here.
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                     CHAIRMAN ENCELEWSKI: Okay.
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                     MR. BURCHAM: And I was just going to
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Page 38

do a brief introduction to this and I think DeAnna was going to try to get a slide up or two.

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First of all I just wanted to kind of introduce the proposal, which most are probably familiar with now, and make sure that people distinguish between this and Special Action Request, FSA20-04 that was received this spring and there's been some confusion between the two. Special Action 20-04 submitted by Luke Borer this spring, was looking for a Covid-related food security issue, looking for an opportunity to harvest salmon because he wasn't able to harvest salmon by joining in boats with multiple households in the normal way this past spring. So he submitted this proposal. The main difference between the proposals -- first of all that was, you know, basically just for this season, that would have taken place just this season, but the area in -- being considered is different between the two proposals.

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The special action request was looking for the Copper River, all the waters below Miles Lake to below the highway bridge, that's showing on the screen right now, and this proposal being considered FP21-10 submitted by Jesse Carter and Bob Jewell is much more limited in scope and this was by design. They're looking for fishing area to be -- just a half mile above and below the Copper River bridges and this is, by design, basically addressing those people that don't have boats. Although boats aren't prohibited in this proposal it's basically a bank fishing opportunity that he's proposing so that people without boats, and that can't participate in the State subsistence gillnet fishery could have access to Copper River salmon. that's the biggest difference between the two proposals.

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The special action was not -- did not pass, it was -- it failed in front of the Federal Subsistence Board this spring and we're taking up the FP21-10, which would put this in regulation, a fishery on the Copper in a -- a dipnet fishery on the lower Copper in regulation, we're taking that up right now. So that's the main difference between the two proposals. By having the special action come up, issues related -- that are in common with this were raised and I just thought I would list the issues. Most of these will be addressed in the analysis that Dan Donnelly will present here but we had a common

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Page 39

interest, or common issues raised in letters that included concerns of this fishery taking place below the sonar which might interfere with management, salmon conservation, specifically king salmon was a common concern, and that a State personal use fishery might follow this one. Those are comments that were raised in opposition. Comments that were raised in support of this were that there is limited opportunity for Copper River salmon, especially for people that don't own boats and that those that do own boats will have to compete with the commercial fishery. Also it was said that there was no support and plenty of opportunity. And I just wanted to point to the letters that have been received. Jesse Carter did a lot of leg work and has drummed up 150 or 160 letters of support for this.

So, anyway, that's the introductions that I have and Dan will present the analysis.

 MR. DONNELLY: Thank you very much for the introduction Milo. This is Daniel Donnelly. I'm a fisheries biologist for the U.S. Forest Service out of Cordova.

Going into the main points of FP21-10.

FP21-10 was submitted by Jesse Carter and Robert Jewell of Cordova Alaska requesting the Federal Subsistence Board implement a salmon subsistence fishery in the lower Copper River adjacent to the Copper River highway with a harvest limit of 15 salmon for the first two members of the household and not more than five chinook salmon per household. The harvest area would include waters of the Copper River one-half mile up stream and down stream of the Copper and the highway bridge to the east bank of the river near Mile 38 to the west bank of the river near Mile 27 on the highway.

The rationale behind this, the proponents' rationale for submitting the proposal is to improve access to Copper River salmon by providing residents on road accessible harvest area. Currently Federally-qualified subsistence users fishing in the Cordova area primarily to fill their subsistence needs under a State of Alaska subsistence salmon fishing permits. Participation in the State subsistence gillnet fishery within the marine waters of the Copper River/Flats district requires use of a saltwater

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capable boat, fishing during commercial openers and fishing during specific limited open periods which can be a substantial barrier for many local fishers.

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The effects of the proposal.

This new harvest opportunity may generate new interest that has potential of expanding the number of users and associated harvest but it would shift some efforts from the State subsistence fishery in the Copper River district and Federal subsistence fishery in freshwaters of the Copper River Delta. Total salmon harvest limit permitted per household would not change.

Projected harvest would be up to 2,000 sockeye and 300 chinook salmon annually. And this estimate is based on the Copper River district and the State subsistence fishery taking into account a smaller pool of qualified users and less efficient gear of dipnets versus gillnets.

The OSM preliminary conclusion is to support Proposal FP21-10 with modifications to include a requirement to report take of any salmon to area managers within 48 hours of harvest. This modification would address concerns that fish would be harvested prior to being counted at the Miles Lake Sonar. Harvest and escapement information indicate that sufficient salmon are present to allow this Federal subsistence fishery in the lower Copper River without creating a biological concern.

 And if we could get that draft put up on the screen, please.

The proposal provides an opportunity for Federally-qualified users in Cordova that do not have access to a saltwater capable boat and drift gillnet gear to fish for salmon in the lower Copper River.

 $\,$  And I don't see that draft pop up but -- oh, here we go.

So on your screens you'll see a draft depicting the different user groups and the current harvest levels, actually is a 10 year average harvest level for sockeye salmon the Copper River. Extending

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Page 41
     all the way on the right would be the projected harvest
     if the fishery opened up 21-10. So that just kind of
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     gives an example of the scale of harvest from different
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     user groups in the river.
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                     And with that, that concludes the OSM
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     analysis.
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                     Thank you.
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                     MS. PERRY: Mr. Chair, are you still on
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     line.
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                     CHAIRMAN ENCELEWSKI: Go ahead, I was
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     on mute. Sorry, go ahead.
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                     MS. PERRY: I believe Mr. Donnelly is
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     finished with his presentation, if we want to go
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     through the presentation procedure for proposals at
     this time.
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                     CHAIRMAN ENCELEWSKI: That's where I
     was going, I was on mute and you didn't hear me talking
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     about it.
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                     MS. PERRY:
                                 Sorry.
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                     CHAIRMAN ENCELEWSKI: That's okay.
    Here we go, we got the introduction. So next is
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     consultation with tribes, is there any tribes that want
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     to speak to this?
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                     (Teleconference interference -
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     participants not muted)
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                     MR. WILLIAMS: Mr. Chairman, this is
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     Darrel Williams.
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                     CHAIRMAN ENCELEWSKI: Who is this?
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                     MR. WILLIAMS: Darrel Williams.
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                     CHAIRMAN ENCELEWSKI: Hello, Darrel, go
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     ahead.
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                     MR. WILLIAMS: You know I just wanted
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     to make a comment on this because going through the
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     proposal and looking at some of the issues, this is
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really similar to a lot of the things that Ninilchik

SOUTHCENTRAL RAC MEET 1

Page 42

faced when we were working on our fishery. I would like to, you know, just make a couple of comments of some of the things that I read in the proposal.

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First, I always appreciate how the RAC has supported subsistence and we do need to keep in mind that subsistence is the law of the land, it is the priority under ANILCA. It's always interesting when I read through different proposals and I see that there's points of contention that revolve around other things, and I appreciate those points but the problem is is that sometimes I think it leads away from the idea that subsistence users need the opportunity to subsist. we need to remember, I think, on proposals such as this, the subsistence users, themselves, is a very small number of people and their harvest is generally a very small number. I remember we were, at one point in time in our process we had asked for one-tenth of one percent to be allocated to subsistence harvest, it never happened. So it's interesting about how people start to frame that idea of how much is too much and how subsistence takes away from other fisheries, and it shouldn't work that way.

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I'm also -- just to make a comment about, there is an awful lot of discussion about stuff that's been presented by the State and the mirroring of State regulations. I always have kind of a little bit of pause with that because mirroring the State regulation is not providing subsistence priority. fact, Ninilchik had to make that determination through legal action and that is good law today and is still standing. So it's something that we need to consider, I think, when we're looking at some of these proposals when they get heated. So I think that other processes, like the process that Ninilchik has gone through speaks to some of these issues and I would be more than happy to share more information about that but I'd also like everybody to consider how that process has worked and some of the things that we've established and demonstrated. You know, for example, we were told that we couldn't, you know, catch fish selectively using a particular gear type, and all the users were saying yes we could, yes we could, and we were finally given an opportunity to demonstrate that and we have, and we have for many years. You know, so I think that deference to the user and being heard by a very small group of people is a good thing.

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I just wanted to speak to those points because the subsistence process is important for everybody and I've always thought the Southcentral RAC does a fantastic job being able to address these issues and I just wanted to share that because it is common ground over the larger area for Southcentral.

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Thank you.

CHAIRMAN ENCELEWSKI: Thank you, Darrel. Good points.

Is there other tribes that want to address this proposal.

MS. LINNELL: Yes, sir, this is Karen Linnell with Ahtna InterTribal.

 $\label{eq:CHAIRMAN ENCELEWSKI: Karen, you go} \ \mbox{ahead you got the floor.}$ 

MS. LINNELL: Thank you. Are we talking about Proposal No. 11?

CHAIRMAN ENCELEWSKI: We're at 21-10.

MS. LINNELL: -10, yeah, that's the --we're in a season of declines right now and it's been happening for some time and until we get a handle on the fishery and insure sustainable stock, I can't see opening a new fishery for anyone at this point.

The folks that are local there in Cordova and the folks here are opposed to -- on the Copper River are opposed to the opening of this fishery at this time just because of availability being an issue.

And the other issue that I have is that Staff, Forestry Staff called me after the comment period had closed soliciting comments in support of this fishery. So.....

UNIDENTIFIED VOICE: Really.

MS. LINNELL: .....we had this happen here in the upper Copper River where it turns out that it was Staff -- agency Staff that used the fishery, not just the local residents so to me it's a little self-

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serving and that's the way I feel that this is.

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(Teleconference interference - participants not muted - substantial background noise)

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MS. LINNELL: I'm not in favor of this proposal, again, mostly and primarily because it is -we're in a season of decline, the Gulkana hatchery didn't even -- didn't reach half of their brood stocks this year, they're at less than 50 percent at the last report I saw, which is about a week old. They were looking for an egg take of 30 million and they were at 13 million at the date of the report. So there is something happening, though it says that we have record numbers, or they say record numbers coming through that summer, they're not getting to the spawning beds and we need to get a handle on that. There are several more proposals that are out here that would require daily reporting and eliminate the (indiscernible) that's happening on the dipnetting from boats and the use of fish finders on the river. Those are all in an attempt to get a handle on the fisheries that are up river so that we can better understand what's going on, get a better handle on it and get some daily reporting from everyone, including subsistence fishermen. We have similar proposals under the State system for all three fisheries, personal use, sport and subsistence so that we could get an accurate count of the harvest inseason. Commercial fishermen have to do it daily, we report -- we record our harvest daily on the -- on our permits but the personal use and the subsistence is a survey and/or at the end of the season.

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So we -- like I said we're against any new fishery at this time because I think we're at that critical tipping point and I sure hate for us to turn into a situation where subsistence is getting restricted like the Yukon and the Kuskokwim Rivers. So just our take on this is to vote no and we ask you not to support this proposal at this time.

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Thank you.

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CHAIRMAN ENCELEWSKI: Thank you, Karen. Okay, we're going to -- let me get my little thing here -- do we have any other tribes that would like to speak to this proposal.

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MS. PERRY: Mr. Chair. I'd just like

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Page 45
     to remind everyone if you're not speaking, if you could
     star-6 to mute your phone and then when you're ready to
 2.
     speak star-6 will take you off mute. We are getting a
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     little bit of background noise.
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                     CHAIRMAN ENCELEWSKI: Yeah, I noticed
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     your cute little note on the thing there, thanks,
     DeAnna.
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                     Okay, how about ANCSA Corps, is there
     any ANCSA Corps that would like to speak to this
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     proposal.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: I'm not going to
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     speak on ANCSA, but I'll speak later.
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                     Okay, agency comments.
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                     Let's start with Alaska Department of
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    Fish and Game.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Any comments from
    the State.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: I don't hear any,
    how about Federal.
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                     MS. STICKWAN: Barbara was supposed to
     give the -- oh, I'm sorry, yeah, the SRC.
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                     CHAIRMAN ENCELEWSKI: Okay. Yeah, I've
     got here under Advisory Groups, or maybe she'll come up
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    next.
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                     Any tribal.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Okay. Now, I'll
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     move on to the Advisory Groups comments, is there any
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     comments from any other Regional Councils.
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                     MS. PERRY: No, Mr. Chair.
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CHAIRMAN ENCELEWSKI: Thank you. Fish and Game Advisory Committees.

MR. CARPENTER: Yeah, Mr. Chairman, this is Tom Carpenter in Cordova, can you hear me okay?

CHAIRMAN ENCELEWSKI: Hear you loud and clear, Tom, go ahead.

MR. CARPENTER: Well, it's good to speak with you all again. I'm representing the Copper River/Prince William Sound Advisory Committee and have for about 25 years. As a lot of you know I also served on the Regional Advisory Council for 15 years with several of you that are still on there, and I appreciate the opportunity to speak to you today on FP21-10.

This is the third time that this proposal has come up in the last 10 years. Two of the times I was on the RAC, this time I'm obviously not. This has been a very controversial subject in Cordova for a long time and actions that have happened in the past regarding similar proposals to open a dipnet fishery in the lower Copper River have either been withdrawn from lack of support, which was the last proposal that the Native Village of Eyak put in when the village council withdrew the proposal because they didn't have enough support within their own Native community, and previous to that there was a proposal that was put in that was -- the Regional Advisory Council voted that one down.

This summer, as you all know we had an emergency action that was based on Covid through a long arduous process and really hard levels of communication, a lot of it due to Covid, and the offices not being opened. The Federal Subsistence Board ultimately decided that there was no need for them to take an emergency action for this summer.

So I want to give you all a little bit of context to this and some of you may remember this from the past. But about seven years ago after the first proposal was put in, because the subsistence fisheries down here were limited to State gillnet fisheries, there was a compromise at the RAC meeting and at the Federal Board meeting to allow for subsistence opportunity on the Copper River Delta,

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which means all tributaries that do not include the mainstem of the Copper River, the rest of the Copper River for several access points, several tributaries, a couple of pretty good size rivers that for quite awhile now, people that are Federally-recognized for subsistence have had the opportunity to harvest fish on those rivers under Federal subsistence either using dipnet, rod and reel, might even be spear, I can't remember if that's one of the methods that's allowed. So there is ample opportunity in Cordova for subsistence both on the State and Federal side and I just wanted you all to be aware that these conversations took place quite often and quite thought out process that went into making these decisions and trying to accommodate people the best way that they can.

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Since before Statehood, and until today, there has never been a dipnet fishery, there has never been any traditional use of dipnets on the lower Copper River south of the Chitina dipnet fishery. has never happened. There has also never been fishwheels, which is another concern that a lot of people have going forward, once you pass one regulation, methods and means change, access points change, boundary lines change. The Advisory Committee and a very significant portion of the Cordova community feel that the Copper River is a fully allocated fishery right now. Salmon runs the last four or five years have been fairly weak. The escapement goals this year were most likely not met. The Aquaculture Corporation, which runs the hatchery in Gulkana and provides fish to all users of the Copper River has not been able to get its brood stocks for about three years now, which ultimately leads to a real kind of dismal outlook going forward, unless something dramatically changes.

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So our position is creating a new fishery that has zero precedent, zero historic value, no traditional association with anybody in the lower Copper River area seems kind of far-fetched to take place and be put into regulations when we have declining salmon populations.

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I mean it's most likely that we will not even come close to achieving our king salmon escapement goal once again also.

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So having said that, my final comment

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would be please vote no on this proposal.

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And I'd also like to state that it's quite concerning to me as the representative for the Advisory Committee, when the representative from Ahtna, a few minutes ago spoke, that there was someone from the Federal government that was calling trying to drum up support for a public process. If they were doing that under their own name, that's one thing, but if they were doing that as a representative of a Federal agency, that goes way beyond the line, and I hope that somebody will address that if that really happened.

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Thank you for your time. I'd be happy to answer any questions. Appreciate your vote, please vote no on FP21-10.

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Thank you.

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CHAIRMAN ENCELEWSKI: Thank you, Tom. Ouestions for Tom.

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MS. STICKWAN: Gloria has a question.

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CHAIRMAN ENCELEWSKI: Go ahead, Gloria.

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MS. STICKWAN: Do they get homepack and how much homepack do they get from the commercial fisheries?

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MR. CARPENTER: Well, that's a good question, Gloria. It varies from year to year obviously. A large -- Cordova is a very large commercial fishing port, so a lot of the people that live here year-round participate in both subsistence fisheries locally and because they commercial fish, they bring tremendous amounts of their fish, when it's open, in for homepack. The other thing to remember is that the State of Alaska, during the last Board cycle, three years ago, changed the regulation to allow for subsistence activity -- all subsistence fishing prior to three years ago had to be done in conjunction with a commercial opening. As of three years ago, you're allowed to fish every Saturday with no commercial interference, pretty much from the beginning of the season until the very end. So there is a tremendous amount. And the interesting part about it is, when you look at a year like this year, where we only had about four or five commercial openers in the month of May and ahead.

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June because the sockeye escapement levels were so low and the sonar numbers didn't indicate there was more opportunity for the commercial, when you look at the ANS harvest, which are probably not out yet, on a year like this, how much fish was brought in under the auspice of subsistence versus what is usually registered as homepacked, it's going to be tremendously high because they have access to subsistence activities even if the commercial season is closed.

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 $$\operatorname{MS.}$  STICKWAN: Mr. Chair, I have another question.

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CHAIRMAN ENCELEWSKI: Okay, Gloria, go

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MS. STICKWAN: Tom, I had heard that, because of Covid, people were not able to go out to get their fish because there's a hot spot down there, they can't go out on their boats, what do you know about that?

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MR. CARPENTER: Well, I was kind of involved when this emergency action came out, you know, having served on the RAC for 15 years I absolutely do want people to be able to have access to fish and game, it's a high priority for me and that's why I served on the RAC for so long. I looked at Covid this year and I looked at the proposal, and to me it just didn't make any sense. There's multiple avenues for accessing the fisheries, not only on the Federal side but on the State side also without having to get into a boat with somebody else. I mean I did it myself three times this year. I went by myself, in a river skiff, down Eyak River, went out, caught some fish, came home. access to the fisheries and access to fish based on Covid didn't really appear to be a really big problem with most people that I talked to this summer.

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CHAIRMAN ENCELEWSKI: Thanks. Any other questions for Tom.

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MS. STICKWAN: We had.....

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MR. MCLAUGHLIN: Andy does.

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 $\mbox{CHAIRMAN ENCELEWSKI:} \ \mbox{I had two people talking at once there, Andy, you have a question.}$ 

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MR. MCLAUGHLIN: Yeah, thank you, Mr. Chair. Yeah, I really respect Tom Carpenter's input here on this kind of stuff, the wealth of knowledge there, I readily admit.

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I had a question for him about, you know, so a million sockeye annually are caught, you know, commercially on the Copper River Flats below the sonar, right, and usually it's up to a 48 hour reporting period or whatever, when they sell their fish and what not, so there's tabs kept on those fish. Do you see 2,000 -- the projected harvest of this fishery is at or below 2,000 do you find that statistically relevant in a million sockeye that are taken commercially below there in relation to considering like, you know, like the Katie John thing where, you know, you're not allowed to be commercial fishing down there, if somebody's subsistence up stream with a fishwheel or whatever is going to catch them, do you find that 2,000 fish -- I understand during a conservation concern year when in-season management can happen and fisheries can get shut down, is that 2,000 fish that significant to the overall red run on the Copper River?

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MR. CARPENTER: Thanks for the question, Andy. Well, number 1, the estimates of 2,000 sockeye and 300 kings is really an unknown quantity at this point. This has never happened before, I mean This has never happened, so we really don't know if that's going to be accurate or not. You could probably go back to some of the subsistence fisheries up the Copper where dipnetting and fishwheels have been a traditional means for a long time and probably look at the numbers from 25, 30, 40 years ago and probably at that point you could probably also say well these numbers are really kind of irrelevant. But when you look at the amount of harvest now that takes place versus then, numbers change over time and regulations change over time. What we're concerned about is, number 1, creating a precedent with no historic value, and when you look at a sockeye run like this year, where we're probably not going to meet our in-river goal for sockeyes and king salmon, where the commercial harvest was very, very insignificant, I don't even know what the number is but it's extremely low, and when you put a new fishery into the river approximately seven miles below the sonar station, where the State managers are having to take the input from that and decide how

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to manage the fishery, when you interrupt that it's really hard saying what the long-term outlook could be. In the big picture, 2,000, if it was really going to be 2,000 fish, is that really a huge consideration, it's not about the fish, it's about precedence, it's about historic value, it's about creating something that has never been a traditional activity in this area and it's about what's going to happen and what will be the impacts to these fisheries up river, what's going to happen to the Chitina dipnet fishery, what's going to happen to the subsistence fisheries up river if it does have a large impact going forward, because that is not something that we really want to take part in.

CHAIRMAN ENCELEWSKI: Andy, did that answer your question?

MS. STICKWAN: I have a question.

CHAIRMAN ENCELEWSKI: Okay, I was seeing if Andy was finished, just a second.

MR. MCLAUGHLIN: Yes.

CHAIRMAN ENCELEWSKI: I lost Andy, I don't know. Okay, go ahead, Gloria.

MS. STICKWAN: Tom, do you know anything about these 147 letters that were sent to us yesterday, I received them yesterday and that's the first time I've seen any letters from Cordova -- I actually saw one that I got an email saying there was 147 signatures with the same form letter, with signatures on it, and I've never seen that before; do you know anything about it?

MR. CARPENTER: Thanks for the question, Gloria. No, I don't. This morning was the first time I've heard of that. I read the packet that OSM sent out electronically. I saw that there was 11 letters in there from Cordova residents that were all opposed to this. I'm not sure where the form letter came from, I'm not sure who signed it, I was never asked to sign it.

The other thing I would also like to state that, you know, since I've been Chairman of this Advisory Committee, and since this particular topic has come up, none of the people that have ever put a

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proposal in for opening this new fishery has ever come to a meeting, has never asked to speak to us, has never brought, you know, their opinions so that we could consider it as a committee, and, you know, Cordova's a small town, and, you know, when there's new ideas and there's new things that want to be developed usually we talk about it and then we make the best decisions for the community. So having these letters dropped on you yesterday, I really couldn't give you an explanation as to how that happened.

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MS. STICKWAN: Thank you.

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49 50 CHAIRMAN ENCELEWSKI: Hey, Tom, before -- Gloria, I hope that answers your -- before you leave, we're going to have probably a lot more testimony, but I'd like to ask you, well, not necessarily ask you but I want to make a couple points just so you know. When you talk about local advisories, I know we have the local advisory here in Ninilchik, I serve on that also, and no one's ever come to them with their Federal proposals because they couldn't work very well with their local advisories, they didn't support them. So, that, I guess I'm just throwing out for what it's worth.

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But to say it's never happened, you know, before, I just wanted to tell you our experience, you know. It never happened on the Kenai either other than traditional fishing that was before they caught us, but anyway the Kenai, you know, we had some of the same issues. They said it's never happened, that we were going to stop Copper Center -- basically Cooper Landing, and we heard those things, you know, fully allocated and so on and so forth, and you talk about before Covid, well, this proposal came up in a meeting in Cordova and it was supported by Eyak and it was dropped a few years back and there was no Covid at that time. One of the things that I got, Tom, that I'm very concerned about is the king escapement, but I just want your thoughts on, you know, I, as a Federal subsistence Chairman, you know, I'm a commercial fisherman, I'm a subsistence man, and I'm also a Federally-qualified subsistence and I also do some sportsfishing at times, but I know that subsistence is a preference and if there's a shortage of time and people aren't getting it then it's possible that some new fishery or something needs to be adjusted, and my understanding of everything is everything else should be closed until

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those Federal subsistence needs are met.

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So I'm just throwing those out as other things that I see that I've been thinking about because I don't want to -- you know, we shouldn't follow State or ACs or all this other stuff, we need to look at the whole picture and it also shows that there's very big conservation possibly concern from all user groups.

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So those are questions I have, Tom.

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Thank you.

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MR. CARPENTER: Well, I appreciate your comment, Greg. And as you know I was there the whole time when the Ninilchik negotiations were going on and it took a multitude of years and I'm glad to know that some of those concerns that you had in Ninilchik have been remedied.

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I think the big difference is is that number 1, we're worried about poor runs, we're really worried about king salmon harvest, and we're really worried about access with boats, we're really worried about creating and using means of harvest that have never traditionally been used here. And the reason I can say that, Greg, is because Cordova has always been a commercial fishing town, generally speaking, and, because the areas in which you were allowed to subsistence fish in the past were in the rivers in far different areas along the cut banks at the high water mark, gillnets have always, always been the traditional ways that people have harvested fish here. And, because of the make up of the Copper River and the geography and the turbidity and the silt and the ever changing sand bars, number 1, it's very dangerous, and number 2, it really is probably virtually impossible to use a gillnet, which has been a traditional method and I think that's probably why no one has ever actually done it in the Copper River, they've always done it out on the saltwater side because it's far more favorable to have a positive outcome doing it that way.

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So that would be my comment.

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Anyway, I appreciate all your time and

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CHAIRMAN ENCELEWSKI: Those are great

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comments, that helps me understand the demographics a little better, Tom. And I appreciate to hear your comments.

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Is there any other Advisory Committee groups that want to make comments.

MS. CELLARIUS: Mr. Chair.

CHAIRMAN ENCELEWSKI: Yes, go ahead.

MS. CELLARIUS: This is Barbara Cellarius and I have a comment from the Wrangell-St. Elias Subsistence Resource Commission.

 $\label{eq:CHAIRMAN ENCELEWSKI: Oh, good, I had you next, go ahead.} \\$ 

MS. CELLARIUS: I'm just going to give a little more introduction with this comment and then with the other comments on the other proposals, I'll be more quick.

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CHAIRMAN ENCELEWSKI: Okay.

MS. CELLARIUS: But I'm a Forest Service employee and I provide Staff support to the Subsistence Resource Commission for Wrangell-St. Elias National Park and they requested that I provide this comment.

The Commission is a Federal Advisory Committee that represents subsistence users of Federal lands within Wrangell-St.Elias National Park and Preserve. They met Monday and Tuesday, the last two days, and they reviewed the Federal subsistence fisheries proposals for the Copper River and so I'm going to be presenting those at this meeting.

So then I'll just move on to FP21-10.

 The Wrangell-St. Elias National Park Subsistence Resource Commission unanimously opposed FP21-10. Creation of a new fishery in the Copper River will have the potential to affect upper Copper River fisheries. This is a low year for both chinook and sockeye salmon runs. And the SRC members have heard reports about people not getting enough salmon. Residents of Cordova have other opportunities to

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harvest salmon whereas up river residents rely solely on the upper Copper River fisheries. The written public comments included in the proposal analysis indicate opposition from several long-term residents of Cordova along with the Native Village of Eyak with no comments from Cordova in support of the proposal. In the absence of local support there is no reason for the SRC to support the proposal.

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And that concludes their comment.

CHAIRMAN ENCELEWSKI: Thank you, Barbara. Is there questions for Barbara.

(No comments)

CHAIRMAN ENCELEWSKI: Okay. Is there any other Resource Commission.

(No comments)

CHAIRMAN ENCELEWSKI: Okay. DeAnna, you want to give us a summary of the written public comments.

(No comments)

CHAIRMAN ENCELEWSKI: You must have quite a stack, huh?

 MS. PERRY: Yeah. So, again, I wanted to let everybody know that I have several comments that I have received. I received several actually in the last few days. So I have summarized most of them and if you'll bear with me I have several windows opened on my computer because we have gotten a lot of last minute ones.

CHAIRMAN ENCELEWSKI: Okay.

MS. PERRY: So anyway we received several comments on the proposal initially. 11 written public comments in opposition were received on the proposal within the OSM established written comment period. Now that's the deadline for comments to be printed in the meeting book. Those can be found in your meeting book starting on Page 33, and a summary of those comments:

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The Ahtna Tene Nene' are concerned that opening a new permanent fisheries in the lower Copper River district would be detrimental to the upper Copper River fisheries. Dipnetters in the lower Copper River Delta may take too many salmon, and then Federally-qualified subsistence users in the upper Copper River district would not be able to harvest enough salmon. In the past year those users did not have their subsistence needs met.

The Cordova District Fishermen United is concerned that a fishery placed upon -- or, below, rather, the sonar site that is critical for the management of all fisheries on the Copper River may impact and skew escapement and run size data. They are also concerned that there are three other harvest opportunities in the Copper River Delta region for subsistence users that do not require a boat in order to participate and that this proposal does not specify whether a subsistence user is allowed to dipnet from a boat and does not specify a requirement for timely reporting which is critical to sustainable management.

Steven Gildnes commented about the increased expense to upgrade fishing vessels because of volatile ocean conditions and that this has resulted in less time fishing in recent years. He states that an additional dipnet subsistence fishery here is unnecessary, that there would be further escapement data loss but additional patrols for ill-funded, under-Staffed local State Troopers would be necessary and that there is ample time and area to provide for local subsistence needs.

 Todd Ladd commented that he opposed the proposal because it would negatively impact the Copper River fishery.

Brandon Maxwell strongly opposed the proposal.

Michael Mahoney stated he opposed this proposal and that given the concerns of biologists, managers and stakeholders that they have with king and sockeye abundance on the Copper River, a new fishery on lower Copper River would not be a good idea. He also felt that Cordova residents have ample opportunity to harvest salmon resources in the area.

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The Native Village of Eyak shared that their opposition to this proposal was based on direct input from their members of which 52 are opposed and 21 were in favor. They state that given the weak sockeye runs in the last two to three years they could not support expanding in river fisheries at this time. However, when substantial changes on the Copper River, including timely reporting for all salmon harvested, stock specific management and adequate law enforcement for in river fisheries is known, the Native Village Eyak would reconsider this position.

Thea Thomas strongly opposed this proposal stating that subsistence users have more than adequate opportunity through the State of Alaska subsistence openers which occur three days a week and the Federal subsistence opportunity on the Eyak River.

 Ray Renner strongly opposed the lower Copper River dipnet fishery and stated that Cordova already has ample subsistence opportunities that are currently under-utilized and there are other opportunities for both people with boats and without.

 Jack Stevenson strongly opposed the lower Copper dipnet fishery because the Copper River salmon currently face too much pressure already. The commercial fleet has been managed strictly with few openers with the small salmon runs, while the personal use fishery continues on depleting the salmon up river.

The Copper River Prince William Sound Advisory Committee opposed the proposal and finds that the current rules for Eyak River, Ibeck Creek and Alaganik Slough provide opportunities for multiple species, harvest methods and they are easily accessible. Adopting this proposal would change the traditions surrounding subsistence in this area forever.

In addition, since Friday, I have received seven other unique comments in support of this proposal. I'll provide a summary of those comments.

Lance Westing provided a three page comment. He stated that some Cordova residents do not have the opportunity to participate in the State subsistence gillnet fishery on the Copper River Flats due to time and cost, and having a dipnet fishery would

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make access to the resource more equitable for Federally-qualified subsistence users in the area. The existing dipnet fisheries on smaller streams are inappropriate, opening this fishery could potentially resolve an overall less dead Copper River red and king salmon and it does not seem plausible that this would open the door to a similar situation occurring at the mouth of Kenai or Chitina because logistics of a trip from the road system to Cordova would be too much for most people.

Mr. Westing specifically asks for this Council to consider changes to this proposal as follows:

Require the immediate release of any king salmon. Eliminate the gaff and spear wording from the proposal since the Copper River is heavily glacial and species identification before spearing or gaffing would be unlikely, plus it seems unnecessary while also likely to resolve in maimed fish that get away.

Include all waters of the Copper River down stream of the Million Dollar Bridge, but within the current east/west confinement proposed. This would spread out the effort if this option becomes popular.

And, again, that's a summary of the comment from Lance Westing.

Aaron Bauman stated that dipnetting is a traditional and effective means of gathering salmon. He mentioned food security for Cordova area residents who might not have the finances or connections to commercially harvest fish, or boats and they might not have subsistence gillnets. This access would provide a positive way for local residents with lesser means to directly help their family and community.

 Kirsty Jerica mentioned that it is not easy and safe to participate in the State subsistence fishery and is not an option for many. Besides having to have a boat and net to fish, the Copper River Flats is an area where weather and mud flats characteristics can make it a dangerous place to fish especially in an open skiff. She mentioned negative interactions with commercial fishermen and that a large percentage of Cordovans do not have equal access to the resource and are not informed on the public process to comment on

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such due to language and culture barriers.

Kevin Kimber stated that with Cordova's uncertainty of the Alaska Marine Highway System and limited opportunity to harvest sockeye or king salmon for subsistence unless they own an adequate boat and possess the experience to navigate (indiscernible - cutting out) fish the Copper River Flats, sockeye and king salmon are State resources and Cordova should have the right to fish for subsistence not just commercial and with the high cost of living in Cordova, we have to live a subsistence lifestyle or more and more people will leave the community.

 Mitch Daukin stated that managers have shown that the fisheries can handle the potential extra taking that this change would cause. It is important to provide this resource to local subsistence users, who don't have access to a boat to partake in State gillnetting in Cordova. The small extra harvest will have no impact on other users and subsistence users have their right to the small piece of the Copper River pie.

Lucas Borer, proponent of an emergency special action to subsistence dipnet for Copper River salmon on the Copper River earlier as a result of and during the pandemic, which was not granted by the Board. He stated that his special action earlier was intended to be limited to only the time during the pandemic was affecting the area. After seeing all the activity against Federal subsistence dipnetting in the lower Copper River and originating out of Cordova was all directly or indirectly from commercial fishing, he believes the Federal subsistence dipnetting in lower Copper River should be allowed to happen with or without a pandemic. Alaska subsistence is supposed to be the first priority in the consumption of fish and game.

Daniel Smelser states he is a young person that relies on local resources and fish are an important staple in his household. Due to weather conditions and springtime work schedules, finding a gillnet partner is not always possible. This new opportunity would allow him to access the same fish but in a safer way when by himself.

That's a summary of the most recently

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received public comments that have been received, I think, two days ago. Those were sent out to the Council members, I believe by email dated Monday the 5th. And if anybody would like a copy of those I can make those available. They were received too late to be posted on the website or sent out as meeting materials.

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Around 150 individuals have submitted letters with identical wording. I'll read that language into the record. I did send this out Monday to the Council, Monday evening and was able to make a list of all the signatories by going through the letters and I sent that out yesterday.

So I will read the language of this letter that has been signed by those, I think, 147, close to 150 individuals.

I am writing to express my support for Fish Proposal 21-10. A proposal to allow a Federal subsistence dipnet season on the lower Copper River. Currently opportunities to harvest Copper River salmon for subsistence are limited to a State subsistence gillnet fishery on the Copper River Flats, which requires a boat to access the fishery and is only open three periods a week and typically requires competing with the commercial gillnet fleet on two of those three open periods. This would allow an opportunity to harvest the healthiest and most nutritious salmon available in our area by the rural residents that depend on natural resources the most.

Again, that's the identical language that was received on approximately 147 individual letters signed by different folks.

I just received an email this morning. I didn't have time to summarize this so I will just go ahead and read this into the record.

This is a comment received by Bob Jewell. To the Southeast -- or, sorry, Southcentral Alaska Subsistence Regional Advisory Council. I cosponsored this proposal to allow the rural population of Cordova to have access to the resource that swims by every summer. The reason that we wanted to do the Federal proposal was to allow access to these fish only by local residents that make their home here in Cordova

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year-round. We understand that our commercial fishing fleet drives our economy but we are asking -- but all we are asking for is a few fish. We do not believe that the small number of fish that local residents could harvest would hurt the commercial fishery. Not every Cordova resident has access to obtain the fish out on the Flats. They do not have the ways and means and quite frankly cannot afford it. The proposal would amount to a little more than 2,000 fish out of the up to two million fish that pass through here annually. With Cordova having lost its access to the ferry system our cost of living has increased significantly and access to healthy foods has decreased. By allowing local resident access to dipnetting, this would cut the amount of money we need to spend annually on food and increase access to a healthy food source.

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I have a couple of questions that I would like the Southcentral Alaska Subsistence Regional Advisory Council to answer at some time during this proposal.

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Why can't Cordovans have the Alaska National Interests Lands Conservation Act rights that all rural Alaskans are supposed to have?

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How is it fair that the rural Alaskans up stream who most live on the road system get this access but not the folks of Cordova who have no access in the summer besides airlines?

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How is it that folks on the road system that live in Anchorage, Fairbanks, Kenai Peninsula and anywhere else on the road system get access to fish but not Cordovans?

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Please answer the questions to the more than 160 Cordovans who've signed this petition.

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Sincerely, Bob Jewell.

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47 48 Mr. Chair, I believe that concludes all of the written comments that I have received thus far on this proposal. Again, the written comments received by the comment period deadline for printing in the book can be found on Page 33 of the meeting book and, again, I can provide any of these last minute comments that have been received to anybody who would like to have those, just email me at DeAnna, D-E-A-N-N-A.perry-P-E-

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R-R-Y at USDA.gov. And, again, that's about the only way we can make those available due to them just being received.

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Okay, thank you, Mr. Chair.

CHAIRMAN ENCELEWSKI: Thank you, DeAnna, very good summarizing all the written comments for and against. I think that gives us a lot to think about.

I'd like to take about a five minute break just before we start public testimony. We'll take a five minute break, make it six, we'll be back at 11:30 and then we'll start with public testimony.

Okay.

(Off record)

(On record)

MS. PERRY: Can Dave Schmid talk to the Council at this time?

CHAIRMAN ENCELEWSKI: Okay, it's a little unusual during the proposal, but I understand, so with the Council member's concurrence, let's go ahead and have Dave go ahead and speak to us.

MS. PERRY: Did we want to.....

MR. SCHMID: Hi, good morning, Mr. Chair. This is Dave Schmid. And I apologize for crashing the meeting right in the middle of a proposal here, I was not aware exactly where you were all at, but I do very much appreciate the opportunity just to welcome folks and make a couple remarks, or maybe touch on a couple of issues here today, and I'm talking in between other meetings.

So let me just begin, I will share, again, I am Dave Schmid, I'm the Regional Forester with the Forest Service here in Alaska. I've had the delegated authority here of the Secretary of Agriculture and I am a member of the Federal Subsistence Board as well. I just wanted to start, first of all, and acknowledge all of the work that you all do as RAC members here. This is extremely

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important work. It affects, certainly, people's lives in rural Alaska. And, again, a little bit, my background, I did spend about 25 years here in Alaska, most of that time living in rural Alaska, both in Southcentral, Cordova, as well as Southeast on Prince of Wales Island, and it has been a priority of mine, again, to work with our rural communities and especially you all in representing Southcentral on the Resource Advisory Council. Just really truly want to thank you and, again, acknowledge the important work that you are doing on behalf of rural residents and others in that part.

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Also just, gosh, got to thank you for your commitment in serving under these difficult times, of Covid. Seven months ago I certainly never thought we would be where we are today and not sure we're all going to be -- where we're going to be headed in the future here, but it -- I think your efforts here of trying to work virtually and come together to do this important work is really, really important, and, you know, it's the -- finding these ways. I thank DeAnna for helping coordinate and supporting you all, and these meetings don't work well. I know we -- we had several Board meetings here with the Subsistence Board over the course of the summer on a couple of issues and our meeting taking up some regular business and they were extremely long days at the other end of a phone. So thank you for making the effort and conducting this important business here.

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I do know Okay. and I just really only had maybe a topic here that's, I'm sure an interest to the Council, it was interest across the state here of Alaska in light of Covid and it was around food security issues, both food supply chains and food security, and across rural Alaska. And I know, as a Board, we took a lot of public testimony from rural communities, villages, interior villages, certainly with a high level of anxiety with the pandemic and the Covid virus but also certainly areas that -- especially like in Southeast Alaska, not only was -- some of the supply chain interrupted, the ferry service was -- on top of that was not running, not supporting some of the communities that it had in the past, and so we had several proposals that came into the -- emergency action type proposals that came into the Federal Board. I just did want to share a little bit on how the Board acted upon those and maybe touch on a little bit of

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litigation that we're currently under.

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But, again, hearing from folks, rural residents throughout Alaska we had a number of concerns and anxiety and issues. I know folks did reach out to the State of Alaska looking for opportunities to hunt and fish out of normal sport and traditional subsistence seasons to ensure that they were getting food. And so the Board set up a process. We looked back, our attorneys and legal counsel, looked at mechanisms within, authorities within ANILCA that would provide us the authority to do that and entertain a number of these special action emergency proposals. And most of that was around the safety provision, without going into details here in ANILCA, that we felt and our Council [sic] felt that we certainly had the authority to take action. Given the number of proposals and the timeliness and the needs here last summer, set up a process whereas we would delegate or amend the delegations to the in-season managers, that this was within their authority to open and close seasons and establish harvest limits. We did set them up with a checklist as well. And so they were to work through that checklist, there were a couple of items in there that required coordination with the State, the State of Alaska. One of those was with State Fish and Game. And the other was to coordinate with the State -- there was a group called MassCaresAct, to seek concurrence that there was either a food shortage, food supply or supply chain issue, and if the State did not agree, which was the case, I think, almost all instances the State felt that there were not, actually they're -- what they shared back with the in-season managers were that they were not aware of any food shortages in Alaska. If that was the case, that action came back to the Board for action.

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And, again, I'm kind of going a little fast here but just wanted to share kind of the process we went through so we did have a few of those that came back initially to the Board to take action on and we did. We took action in a couple of instances.

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One was in Kake in Southeast Alaska. Here the village of Kake -- Community of Kake, we did go ahead and make the decision, I think it was a five to one vote to support that and so the in-season manager did go ahead and worked with the community, all rural residents within the Community of Kake to

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establish a hunt for, I think it was two moose and five deer -- five buck deer. And so they did start moving on that.

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We took up a couple of other actions. I know there's one in Southcentral there in Cordova on the in-season -- there was a special action request for dipnetting on the Copper River Delta as well and the Board did not support that, given the authorities that we were using under the special -- the emergency safety provisions of ANILCA. I think some of the rationale behind that was given that there was still jet service into the community, there was still -- that we couldn't quite get to the safety provisions in terms of availability, that there were actual food supply shortages.

The Board took another action as well and this was, again, using that safety provision in Southcentral, it was up in -- and we've been working on this for some time, conflicts around moose and caribou hunting in Unit 13 and the Board did take action this summer to close parts of, I think it's 13A and 13B, the Federal portions. It's actually not a lot of acreage in the overall area but it was areas that there were conflicts and safety concerns that had arisen. So did close some of that hunt to non-rural, unqualified users, 13A and B.

So those are some actions the Board took. I did mention, and I'm sure you're aware that the State of Alaska did file a complaint August 10th on these actions and there were three parts of that complaint. One was the hunts on Kake, which I had mentioned, as well was closing the area Units 13A and B, and there was another point in the complaint about how the actions were delegated to the field. And they also filed for a preliminary injunction to do that, or to halt those actions. The judge has ruled on one of those preliminary injunctions in favor of the Federal government and the actions the Board took and that was for Units 13A and B. And so the case will move forward on the merits. The judge, from what I recall, thought that one of the criteria for that was whether the State would win on the merits and didn't feel that that was the case in supporting it.

And, anyway, I don't believe there's been a ruling on Kake, although that's essentially moot

OUTHCENT

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as the hunt had already taken place, they did harvest, I think the two moose and five deer and those were shared with 130 some households in Kake.

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And so as the litigation, I'm not prepared or allowed to share strategy moving forward here but it is still under litigation and we'll be working forward with that.

But, anyway, I did want to just share those and I will hang on as much as I can participate, or listen in on the meeting, but, Mr. Chair, I don't know if there were any specific questions you might have had of me. Again, I just appreciate you taking the time and letting me interrupt your meeting, to, one, welcome everyone in this kind of crazy environment we find us in and just update a little bit on those actions that we took over the course of the summer.

So back to you, Chair, thank you.

CHAIRMAN ENCELEWSKI: Thank you, Dave. If you have a brief question I'll entertain it for Dave, if not, we need to get back on our proposals, I don't want to lose the continuity. But, thank you, Dave, I realize schedules are important, we were trying to make a time certain for you and it didn't work out. Hopefully in the future we could accommodate you for better timing.

But, anyway, we'll move back -- anything for Dave, real quickly.

(No comments)

CHAIRMAN ENCELEWSKI: Okay, thank you. We're going to get ready, DeAnna has a little bit of prep work to call just so we don't break our total continuity, we're going to at least start the public testimony process here on the proposal, 21-10. And, DeAnna, I'm not sure if you're ready to start calling them up to speak yet or not.

MS. PERRY: Yes, Mr. Chair. Again, our proposal process is Page 14 and we just went through the summary of written public comments before we took a break and then heard from Board Member Schmid. So that brings us to public testimony. And before we start opening up the lines I just wanted to let folks know,

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of course, we realize there's a lot of interest on this particular proposal so for this public comment, to try to make it a smooth meeting and make sure that everybody has an opportunity to speak, we're going to do the -- going by the alphabet thing, your last name starting with -- to try to save 20 people talking all at the same time, and we are asking that people limit their public comment to five minutes in the interest of time, again, because there is a lot of people out there who would like to give testimony and, of course, we're limiting the comments to this specific proposal, Fish Proposal 21-10. And at the very beginning of the meeting three people identified themselves as wanting to testify on this proposal so I'll start with those folks.

Mr. Chair, if you're ready to move on.

CHAIRMAN ENCELEWSKI: That would be fine, DeAnna, you go ahead and take the three that signed up first.

MS. PERRY: Thank you. So Tom Carpenter, I know you were speaking on behalf of the Advisory Committee earlier, I wanted to revisit and make sure if you wanted to provide a personal comment, that you could do so at this time.

MR. CARPENTER: Yeah, thank you. This is Tom Carpenter, 501 Sunnyside Drive in Cordova. Yes, I did speak earlier, that was on behalf of the Advisory Committee.

I would just like to say for myself that I'm not in favor of this proposal. I think that there is adequate subsistence opportunity both on State and Federal sides. I think the Federal Board has made changes in regulations over the course of the last six or seven years to provide that opportunity. I think that the potential impacts of creating a new fishery on the Copper River in light of weak salmon runs, especially king salmon runs would potentially impact not only the ability for management to do its job inseason, but to potentially impact the up river subsistence users in the long-term.

So I'll leave it at that, thank you.

CHAIRMAN ENCELEWSKI: Thank you, Tom.

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1 Questions.

(No comments)

CHAIRMAN ENCELEWSKI: Okay, DeAnna, let's go to the next one.

MS. PERRY: Okay. I believe the next person on the list was Jesse Carter, I hope I have that correct. If you would spell your name, if you're still on, and go ahead with your comment. Jesse Carter.

MR. CARTER: Yeah, Jesse Carter, C-A-R-T-E-R. And I proposed the proposal. And I live at 504 Cancel Avenue, Cordova, Alaska and I've been a resident for over 30 years. And I'd like to let you know that when I came to Alaska I married into a fisher family, I was a owner/operator myself, gillnetting the Flats and I've also participated in just about in and around Cordova including area stated (indiscernible - not speaking directly into phone).

I put this proposal in and I want to let you know where I'm coming from because I've always heard why we shouldn't have this proposal. Why do they get to do it up river. Why shouldn't we have it here. It's always been a little political and I never understood why. I put this proposal in in search of a reason that I want to find a reason why we don't need this proposal. I want to find a logical reason why we do not need the proposal for the people of Cordova. And I could not find one. I could not find a good reason based off of data, the expected catch that we would take. The questions that I would ask, I've asked Board members, of Native Councils, fishermen and I could not get a good answer other than king conservation, which I understand, based off the data that the -- what I've researched and concluded.

Cordova has -- we have an access problem. People cannot access the Flats. I know from fishing out there that it can be dangerous and I know that you need to know what you're doing. If you have a skiff you're not just going to go running out to the Flats, (indiscernible) the water and think you're going to catch fish, there's a lot of dangers out there. You need to go (indiscernible) when the tide changes, you have waves that come in, there's a lot of things that could go wrong out there. So that is very dangerous if

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you don't know what you're doing. And I know Tom mentioned about going out there and having no issues but he's a commercial fisherman and he's very experienced and he knows what he's doing. That's a different story than someone going out and trying to buy a very expensive skiff and trying to go out and get some food for their freezer.

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Another thing, I hear that we've got the resources all around us, well, we don't. We don't have the resources of the reds or kings. We have (indiscernible - cuts out) that you can sportfish in, we have a pretty good silver run and silvers are easy to catch on rod and reel, but I'd like someone to tell me who's ever put a dipnet in the Eyak or Alaganik what their success was because I've done it a few times, that's a slow moving clear river and you really cannot catch reds there. I've tried it several times and I've talked to a lot of other people, I'm sure that catch is very, very, very low. And the other thing is, is the people that do that, they take a skiff down river because they have the resource to get down there.

The economics on Cordova, you know, is there a need, here in the unknown process of our ferry system, we have no idea what the ferry system is going to do. If I want to leave Cordova, you know, on a new ferry schedule, I may have to stay in Anchorage for two weeks, and then you're talking two weeks trying to rent a hotel in Anchorage and live up there while you try to collect a few groceries and that's a hardship, that's for people who can afford to do it, but if you can't afford to do it you're stuck with buying groceries in our stores at 70 to 100 percent mark up. Very So I think there is definitely a need for expensive. this resource for Cordova and the biological impact, I don't see them, that's minute, very small.

 So I really think Cordova deserves this. The support that I've had on collecting signatures from people and trying to ask opposing opinions, I've gotten support from fishermen, I've gotten support from Native tribal members, actually quite a bit of support from the general community. We have a large Filipino community and I had a guy come up to me thanking me, thank you so much for doing this because we need this, you know, there's a lot of people hurting in Cordova and you just don't go out to a river and think you're going to put your net in and just come

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a red or a king or anything, it's not going to happen.

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(Teleconference interference - participants not muted - background talking/music)

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MR. CARTER: And another thing, too just kind of talk about the access. I heard the village residents, the proposal, and, you know, one thing I noticed this year is that they bought, you know, a lot of processed fish from the canneries and they're giving it out to their tribal members, you know, vacuum sealed frozen fillets, and they handed a lot of fish out to the tribal members, and I applaud them for that, I'm not against it, I think it's a great thing. But that leaves the rest of us out where we can't get any of those fish. And the other thing is there's also a program that they have to where if you want to go subsistence fish on the State, there's a boat that's provided, there's a, I believe, a skipper that's provided and they have a net, and then they'll take you out if you're a tribal member to get your reds, if that doesn't speak louder than words that people don't have the access to get their own fish, then I don't know.

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So I ask that you please vote on this proposal. There's people in this community that need it. I'm involved in food drives. I understand the large portion of Cordova and for those that need this resource and I would like a good argument against it that's not political, we're talking a minute amount of fish, minute.

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So another story I'd like to say is I remember when I was out sportfishing and I remember this mother, she was trying to catch humpies with a fishing boat to feed her kids. Well, I bet those kids deserve the good protein on the red salmon, (indiscernible - cutting out/background noise) and there's no reason why we shouldn't have it.

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And please, and many other people this is a political battle, and it's not an issue of whether we should have it or not because we all know the answer. As far as 149 signatures, more than half of those signatures represent family members, the whole family, not one person. Would you want me to go back out there and get every mother and kid to sign it I will, I'll get you 500 signatures. To say there's no

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support for this is ridiculous.

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That's about all I got.

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CHAIRMAN ENCELEWSKI: Thank you, Jesse, you made some great points. Is there any questions for Jesse while we got him.

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(No comments)

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CHAIRMAN ENCELEWSKI: Okay, DeAnna, do you want to go to the next one.

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MS. PERRY: Yes, Mike Butler, Mike Butler, if you're still on you can give your testimony at this time.

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(No comments)

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MS. PERRY: Okay, Mr. Butler if you're on just want to make sure that you're not on mute, if you star-6 your phone it should unmute.

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MR. BUTLER: Thank you. Can you hear

me now?

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MS. PERRY: Yes, thank you.

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MR. BUTLER: Oh, I'm sorry, yeah, my name is Mike Butler, I live at 705 Eighth Street here in Cordova. I've been here 20 years. So I'd like to speak in support of this proposal.

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First of all let me say that Jesse brought me -- to get a signature, one -- a letter to sign and I took a copy and made copies of it and then, you know, two very brief conversations in the next couple of evenings collected a dozen more signed copies of the letter of people supporting it. There is very strong local support. And to suggest that there isn't is looking at a very narrow special interest view. I think it more -- like Jesse said if we needed, we could get 500 signatures on this, if it -- if people -most people aren't even aware that this is happening, this has all happened and my awareness of it in the last week.

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The second -- one comment I'd like to make about our -- about the impact that this would have

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on either the subsistence fisheries up north or the commercial fisheries, is I think that this would be completely negligible, you would not be able to tell it happened. First of all to the counting in the fish counters, 100 percent of the fish caught by subsistence would be reported so you'd have an accurate number. And my understanding is it needs to be within 48 hours, but you could have it as accurate as any other numbers we have on what's happening with that activity.

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The other thing is that if you look at the numbers of fish that are already caught off shore, this is -- initially proposed to be -- or the numbers, say would be half of -- or almost half of what they're catching so far, even if this doubled what they were, it would still be insignificant relative to the commercial fishery and the fishery up north.

So in conclusion, what I'd like to say is that I appreciate the comments made by a number of Council members that subsistence fisheries -- or subsistence is a priority and the first priority that the residents have access to the resource and like Jesse says it's a lot more difficult to catch fish when you're not a commercial fisherman than it is for -- you know, for the people who are in the industry and that this could be done safely, it could be done responsibly, it could be done accountably and I would really encourage you to vote yes for this proposal.

Thank you.

CHAIRMAN ENCELEWSKI: Thank you, Mike. Okay, questions for him.

(No comments)

CHAIRMAN ENCELEWSKI: DeAnna, you probably have a pretty good list yet, I'll just check with the Council members, I know some of us probably want to take a break for lunch, it's high noon, I don't want to break our concentration but we may have to. We could keep going or we could break now, or we could come back at 1:00. Any comments. Any wishes.

MS. STICKWAN: I would like to break for lunch.

CHAIRMAN ENCELEWSKI: Okay. Well, I

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     realize we're in the middle of public testimony and
     we'll keep it over lunch, but we'll get back, let's try
     just about -- oh, give us an hour, five minutes after
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     1:00 and we'll get started again and we'll continue our
     public testimony on Fish Proposal 21-10. If you got
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     any questions for me, just give me a text.
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                     (Off record)
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                     (On record)
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                     MS. PERRY: I just wanted to do a quick
     call around to make sure all of our Council members are
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     still on.
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                     Michael Opheim, I did get your message
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     so I know you're on line and on team.
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                     Ed Holsten, are you back with us.
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                     (No comments)
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                     MS. PERRY: Greg Encelewski, are you on
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     yet.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Okay. Diane
     Selanoff.
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                     (No comments)
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                     MS. PERRY: Gloria Stickwan, are you
     back with us.
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                     MS. STICKWAN: I'm on line.
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                     MS. PERRY: Thanks, Gloria.
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                     Dennis Zadra, are you back with us.
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                     MR. ZADRA: Yes, I'm here.
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                     MS. PERRY: Great.
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                     Andy McLaughlin, are you with us.
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                     MR. MCLAUGHLIN: Here.
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Page 74
                     MS. PERRY: Okay. And, Aaron
     Bloomquist.
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                     MR. BLOOMQUIST: I'm here.
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                     MS. PERRY: Alrighty and I see you're
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     also still on video.
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                     John Whissel.
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                     (No comments)
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                     MS. PERRY: Okay. Ed Holsten, have you
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     rejoined us.
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                     (No comments)
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                     MS. PERRY: And Greg Encelewski.
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                     CHAIRMAN ENCELEWSKI: DeAnna, I'm on
     the line, I wasn't going to answer for five minutes
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     though but I'm here.
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                     MS. PERRY: Okay, alrighty. It looks
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     as though, Mr. Chair, we're getting -- hang on just a
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     minute here I'll try to mute everyone. I'm getting
     some reports that folks are having a little bit of
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     trouble reconnecting so if it's okay with you I'll
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     continue to check for the Council members for just
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     another moment or two.
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                     CHAIRMAN ENCELEWSKI: Yeah, for sure,
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     and let me know when we got them all. Thank you.
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                     MS. PERRY: Ed Holsten, have you gotten
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    back in.
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                     (No comments)
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                     MS. PERRY: Diane Selanoff.
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                     MS. SELANOFF: Yes, I'm here.
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                     MS. PERRY: Hi, Diane.
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                     MS. SELANOFF: Hi.
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                     MS. PERRY: And John Whissel, are you
     back with us.
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Page 75

MR. WHISSEL: Yep, I'm here. 1

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MS. PERRY: All right, John, thank you. So one more time for Ed Holsten, have you rejoined us.

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(No comments)

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MS. PERRY: Mr. Holsten, is that you?

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MR. SARAFIN: That was Dave Sarafin with the Park Service.

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MS. PERRY: Okay, thanks, Dave.

Sure.

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MR. SARAFIN:

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MS. PERRY: Ed Holsten.

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(No comments)

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MS. PERRY: Okay, Mr. Chair, currently you have eight of your nine seated Council members on the line if you'd like to proceed. We broke for lunch as the Council was taking public comment on Fish Proposal 21-10.

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> CHAIRMAN ENCELEWSKI: Yeah, that'll be fine. We'll go ahead and proceed, Ed should be here shortly, I believe I told him 1:05 so we'll be fine. Yes, we're in the middle of public testimony. We had a fair amount so far and DeAnna I'm going to let you to continue to go through and make your call as you've got it alphabetically or however you're going about that public testimony.

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MS. PERRY: Okay, thank you, Mr. Chair. Again, as a reminder for folks, we are going through our process listed in the meeting book on Page 14. We're at public testimony. We have heard written public comment summaries and we've also heard from three individuals giving real time public testimony. And so those were the three that I had on my list from morning that wished to speak. Since we have so much interest on this proposal, and trying to make sure that everybody has a chance to speak kind of in an orderly fashion, I'm going to just start calling for people whose last names start with an alphabetic -- from the alphabet so that, again, we can not have 20 folks speaking all at once and in the interest of time we are

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asking that you limit your comments to five minutes at this time so that we make sure everyone has the opportunity to speak.

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So with that said, if there is someone on the line who would like to give a public comment, your last name starts with an A through G, could you please identify yourself.

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(No comments)

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MS. PERRY: And I know folks are phoning in and they're immediately putting themselves on mute, which we appreciate, just remember to push star-6 to unmute your phone and again we're accepting public testimony from anyone at this point who has a last name starting with A through G.

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(No comments)

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MS. PERRY: Okay, hearing none at this time, if your last name starts with H through O, and you'd like to provide public testimony on Fish Proposal 21-10, again, that's H through O, go ahead and identify yourself at this time.

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MR. KOCAN: Heath Kocan.

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MS. PERRY: I'm sorry, say again.

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MR. KOCAN: Heath Kocan, H-E-A-T-H K-O-

C-A-N. 32

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MS. PERRY: Thank you, Mr. Kocan, go right ahead with your public comment, please.

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MR. KOCAN: All right, thank you. I wanted to thank the Council for taking up this proposal. Unfortunately I just wanted to state my, my opinion, that I think the two Council members, John Whissel and Dennis Zadra don't represent the community on this proposal. I know, you know, John Whissel, I know he works for the tribe on this issue, and Dennis Zadra is a commercial fishermen in alliance with the industry on this issue. I understand this is a highly political issue and process but I think looking at just some actual numbers, I haven't really heard any good arguments, you know, from the different special interest groups as far as, you know, they all say well

OUTHCENTRAL RAC ME

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there's not enough fish, they want maybe no one should be fishing, but I think looking at some actual numbers instead of everyone's opinion kind of paints another picture, at least for me.

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I come from an engineering and math background so that's what I'll be looking at. And when you look at the actual numbers, you know, if you're looking at the total -- well, at least the numbers that were given to me from the Forest Service, you know, you look at the averages from 2010 to 2019, you know, if you just look at those numbers, you know, the commercial harvest have 54 percent of all the fish, the State up river 9 percent, Federal up river .9 percent, the projected amount of fish that we would get down here with the dipnet proposal is .08 percent. Again, you look at the Federal up river, they're getting almost one percent, we would be not even a tenth of a percent of the total allowable catch. And even if somehow Cordova was -- we'd have to expand about 10 times -- our community would literally have to grow 10 times the amount of people we have now to even harvest the amount of fish that currently up river with the Federal subsistence permits that they harvest. And another way I like to think of it is if you invert things, if you look at it the other way, you know if we had a fishery here -- I mean if there was no commercial fishery here in Cordova and if we were currently, you know, catching .08 percent of the allowable catch and a bunch of commercial guys came and said, well, we want to have a commercial fishery, it would be really hard to say no so from my end -- you know, I'm not a commercial fisherman and I may not even do the dipnet, I have my own little boat and I go up there and I gillnet and sometimes I get fish and a lot of times I don't, but there's a lot of people in this community that this affects them very much, not everyone has a boat, not everyone has a big gillnetter that they can go out and catch all their fish on.

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So I'd just really like the Council to look at -- take everyone's opinion but also look at the numbers because I think they paint a much greater picture of will this actually work and how is it going to affect the fishery and the answer is, when you look at the numbers, it's not.

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So that's all I ask.

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Page 78
                     So thank you for your time and have a
     wonderful day.
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                     REPORTER:
                                Thank you, sir, could you
     please spell your last name.
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                     MR. KOCAN: K-O-C-A-N.
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                     REPORTER:
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                                Thank you.
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                     MS. PERRY: Thank you, Mr. Kocan, for
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     your testimony.
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                     MR. KOCAN: Have a good day.
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                     MS. PERRY: Again, if -- thanks, you as
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     well. If any of the folks on the line, if your last
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     name starts with an A through O, if you'd like to
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     provide public testimony at this time, please go ahead
     and identify yourself.
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                     (No comments)
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                     MS. PERRY: In case you're on mute, if
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     you'll star-6 that'll take you off of mute, again,
     anyone with public testimony and your last name starts
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     with an A through O.
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                     (No comments)
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                     MS. PERRY: Okay, hearing no more, if
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     your last name starts with a P through T, as in Tom, if
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     you'd like to provide public comment on Proposal 21-10
     at this time, go ahead and identify yourself.
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                     (Teleconference interference -
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     participants not muted)
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                     (No comments)
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                     MS. PERRY: Any public testimony.
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     your last name starts with a P through T, you can do
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     that at this time.
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                     (No comments)
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                     MS. PERRY: Hearing none, if your last
     name starts with a P through Z, feel free to provide
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     your public comment at this time.
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Page 79
                     (No comments)
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                     MS. PERRY: Okay. For those of us that
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     have just joined, I've heard a few folks chiming in
     here recently, again, we're on Fish Proposal 21-10.
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     The Council is accepting public testimony, we have gone
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     through the alphabet but we'll just open it up if there
     is anybody else who would like to provide a public
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     comment on this proposal please go ahead and identify
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     yourself at this time.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: DeAnna, at this
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     time if you don't have any more public testimony there,
     did Jesse want to speak again, you mentioned he had a
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     comment.
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                     MS. PERRY: Yes, Mr. Chair.
     proponent, Jesse Carter, I don't know if he is -- was
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     able to stay on the line but Mr. Carter, are you still
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     on the phone?
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Okay, well, I
     just wanted to make sure we got all of it. So anyone
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     else with public testimony.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Okay. We're
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     going to move down to No. 7, Regional Council's
     recommendation. I'll open it up to the Council members
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     to make a motion.
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                     MR. WHISSEL: Mr. Chairman, this is
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     John Whissel. Move to adopt FP21-10.
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                     CHAIRMAN ENCELEWSKI: Thank you, John,
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     is there a second.
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                                   I second, this is Ed.
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                     MR. HOLSTEN:
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                     CHAIRMAN ENCELEWSKI: Ed Holsten,
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     seconded.
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                     Any discussion.
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MR. HOLSTEN: Yeah, this is Ed Holsten.

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CHAIRMAN ENCELEWSKI: Go ahead, Ed.

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MR. HOLSTEN: Yeah, I wholeheartedly support this proposal based, you know, on what we've heard and what OSM has come up with. There's sufficient salmon present in the Copper River area to support a dipnet fishery. As one of the previous callers said, 2,000 fish is basically .08 percent so virtually will have no impact, very little minimal impact on the salmon runs. And I think it really opens up the opportunity for Cordova residents to be able to get their salmon without having to get a boat, go out and try gillnetting in the Flats which is a costly and somewhat dangerous measure for the local residents to do. I think there will be very very little negative impact so I wholeheartedly support this proposal.

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Thank you.

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CHAIRMAN ENCELEWSKI: Thank you, Ed. We'll go ahead, as long as we're on discussion, whatever next Council member who wants to talk to the proposal it's open, the floor.

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MR. BLOOMQUIST: Yeah, this is Aaron.

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CHAIRMAN ENCELEWSKI: Go ahead, Aaron.

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MR. BLOOMQUIST: Okay, all right, I Sorry about that guys, I got fumble quess it's me. fingers with the mute. Yeah, this is Aaron. agree with what Ed said. I think there's very little impact here. The only objection I've heard was from competing user groups that take, oh, geez, I mean the commercial fishery probably takes a hundred times, maybe a thousand times more fish than this one will take, and the up river user but, you know, I've done the fishwheel Federal permit, I'm not really a dipnetter, although I'm very familiar with it and most of my friends, that's how they get their fish, and I also do sportfishing up there, but this is a little bit of a fish. And we've heard from, you know, through written and other -- from 160-plus families out of a community with just about 2,000 people in it that say we need other opportunities and I think it's really reasonable to do this and let them get out there with some dipnets and it's safe, you know, this is -- that

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part of the world is no joke in a boat and if you're not seasoned in a boat, you probably shouldn't be in one down there and they can do this from the bank if they want to although I think it would be a little bit challenging on them flat bars and stuff for dipnetting, from what I know of dipnetting, but people should be able to try and they will get some fish.

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So I'm going to support this one.

 $\label{eq:CHAIRMAN ENCELEWSKI: Thank you, Aaron.} Who would like to be next.$ 

MR. OPHEIM: This is Michael.

CHAIRMAN ENCELEWSKI: Okay, I think I heard Michael first, I believe, go ahead, Michael.

MR. OPHEIM: I'm going to support the FP21-10. I don't see a concern for the stock of the salmon, the reporting of 48 hours seems reasonable, you know, people have cell phones, computers now so that shouldn't be a problem. You know this gives more opportunity for the Federal subsistence user to get out there and get some fish. You know maybe there's an aging population like here that can't get out in a boat anymore or their boat might be too leaky or something to get out, but, you know, this gives a little bit more expansive way to get there and get that resource.

 $$\operatorname{So}\ I$$  think I will definitely be supporting this proposition.

CHAIRMAN ENCELEWSKI: Thank you,

MS. SELANOFF: This is Diane.

CHAIRMAN ENCELEWSKI: Who's next there?

MS. SELANOFF: Diane Selanoff.

CHAIRMAN ENCELEWSKI: Diane go ahead.

MS. SELANOFF: All right. I'm going to be in support of this proposal also.

Listening to the testimonies today from, you know, the different groups and I'm a bit torn

 Michael.

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because there's a lot of heavy non-support of this proposal but as a subsistence user myself, I can't help but reflect back to when my mother was subsistence fishing and she was a single parent and didn't have access to a vessel so she was dependent on the kindness of others to take her to the fishing grounds to get pinks, to get humpies, to get whatever they could, and so I think of these individuals in their attempt to subsist and get fish to provide for the winter. When you're going out on a vessel, there can only be so many people on a vessel, and it is a very dangerous area so my support is for this proposal because I have personally seen how other people struggle to get to an area where they can fish themselves and not be dependent on others.

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So that's my -- that's how I'll be voting, thank you.

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CHAIRMAN ENCELEWSKI: Thank you. Council members, who would like to speak next.

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MR. ZADRA: This is Dennis.

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CHAIRMAN ENCELEWSKI: Go ahead, Dennis.

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Well, I'm going to MR. ZADRA: Okay. be in opposition to this proposal and pretty much for the reasons Tom Carpenter elaborated on. The taking of the fish themselves, the people of Cordova, I do not see that as the danger at all, I'm not -- you know I'm a commercial fisherman but I'm not worried about that. My concern is, and I've attended Board of Fish meetings for quite some time, that this precedent is going to open up the door for a personal use similar fishery down on the river and I think it will be capitalized on by charter boat operators that can actually run from Chitina and now participate in this. And it seems -maybe it seems far-fetched for some, but like I said if you sit in Board of Fish and you see the trend -- the way it is going in the State, it's very uneasy for me. And the river is not doing good, you know, everybody can see that from up river to us to all of that, we really need to figure out what's going on with the returns and all and to try to interject this at this time, I just don't think is a good idea.

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CHAIRMAN ENCELEWSKI: Okay, thank you,

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1 MS. STICKWAN: Gloria.

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CHAIRMAN ENCELEWSKI: Who else would

like to talk.

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MS. STICKWAN: This is Gloria Stickwan.

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MR. MCLAUGHLIN: Yeah, Andy too.

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CHAIRMAN ENCELEWSKI: Go ahead, Gloria.

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MS. STICKWAN: I just want to say I'm opposed to this proposal. I do believe that -- I heard that they have three fish creeks to fish in, they can catch sockeyes and chinooks in there. In the upper Copper River, we only have the Copper River mainstem to fish, to catch sockeyes and chinooks. All summer long we've had email contact with our local fisheries biologist here in Glennallen, they did close sportfishing, they closed the personal use fisheries in June, I believe, they had to report their catch because there was a conservation concern for the fisheries. I got an email July 29th, which is -- they said they were catching -- the final count was 130,313 and that is below the objective of 94,000 to 396 below the objective for that date. So -- and I received emails that said that we may or may not make the chinook

harvest escapement goals and that's what I have.

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Up here I've heard reports from many, many people about not being able to catch any fish, maybe one fish a day, two at the most, the most at five. It was very hard. People did not meet -- get their subsistence needs up here met this summer and there was no fishery -- Copper River Delta fishery going on this summer. Again, you heard that the Gulkana brood stock has met only half of their brood stock going up the Gulkana River to spawn, so you know very well that there's going to be another conservation shortage of fish, sockeyes this summer, probably a shortage of chinook as well, and to add a new fishery -- they say 2,000 fish isn't very much, it will have an impact on our area. We don't know how long this will last, this conservation concern of chinook and sockeyes and we will not have our subsistence met up here, and if we don't have it met, we're going to have to go through an .804 criteria, nobody wants to do that, but it's probably going to have to be done if we don't get our share because we're going to do something, we're

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not going to sit back and do nothing. Those early fish are wild stock, and the early runs go up to Tanada Creek, they have a weir up there and that weir shows how much fish are returning in the early -- very early run, it's a good indicator for the Board of Fish, they -- they depend on that count to make decisions as well as the sonar count.

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This, I think, you know, how well is the rangers down there doing enforcement, could there be an overlimit catch because nobody's watching. I know up here in Copper River we don't have hardly any enforcement and there are people who may or may not be getting their much fish, I don't know, but maybe the same thing could be happening down there. I'm just concerned about a dipnetting fishery and being overcaught, and I do believe they have homepack to catch fish, and I do believe they have subsistence State fisheries to fish in.

And we were required to have a deadline of submitting comments. There was a notice put out, a deadline to write your comments. I see discriminatory practices being done here, where we had to have a deadline to put comments in, but, yet, these other people can put comments in at the last minute, I mean to me that's -- that's discriminatory why that was allowed.

 I just think this fishery should not be done right now because of the conservation concern. I'm very concerned about the up river fishery and how we will be impacted by this new fishery. We may not catch any fish -- I know that I caught -- I use a fishwheel and I shared my fishwheel -- our family fishwheel with other families and friends and I shared my harvest and I didn't get hardly 20 fish and I shared what I got.

The conservation concern is very concerning to me about -- right now we didn't meet the objectives for sockeye, we're probably not going to meet the objectives for chinook. One of the questions we ask for justification is, is there a conservation, is it detrimental to subsistence, is there a biological reason; yes there is right now, there is.

The next thing we're going to do is closure, and nobody wants that  $\mbox{--}$  I don't want to do

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that, I don't want to see that done, that's going to cause hard feelings. So think about that when you vote. Now is not the right time to do this.

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CHAIRMAN ENCELEWSKI: Okay, thank you, Gloria. I got a couple more here, we got John and Andrew, whichever wants to go first -- Andy.

MR. MCLAUGHLIN: Go ahead, John.

MR. WHISSEL: Okay, that works. Where to start. This issue is one, I know, all too well. I know there's many Board members who saw me sitting at the other side as the proponent of this issue two years ago when the Native Village of Eyak put it forward and then withdrew the proposal at the meeting on which it was to be voted.

This is a very, very, very hot topic in our town and it divides the community. I want to push back on some of the things that were put forward regarding the state of things a little bit just because we're on the record here. Escapement into the Copper River past the sonar is sitting above a half a million fish right now with a minimum threshold of 365 and never before have we harvested 200,000 fish in the river so it's very likely we've met our minimum escapement goals for sockeye in this fishery. King salmon, we haven't released any data on king salmon yet. I've heard a couple people making some comments based on the idea that king salmon escapement hasn't been met. I'm not here to give preliminary numbers or data on king salmon but I can tell you that that's not assured, it's -- it'll be close but we're within an inriver number that certainly are hitting the low target for chinook salmon -- it's possible.

Just so we all have the right context.

Finally, I'd like to just go on the record and state very clearly regarding the lack of any traditional use of the lower Copper River. It's the Native Village of Eyak's strong position that there is some traditional use of the Copper River, the lower Copper River to collect fish, that's not part of the tribes objection to this proposal and it's somewhat dangerous to make the assertion that that part of the river has no traditional use and we've never used it, emphatically, yes, the lower river has been used

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traditionally and I want that stated on the record as well. That doesn't amount to support, though, from the Native Village of Eyak for this proposal.

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I know the pros and the benefits to this proposal and I know the cons probably better than anybody. Every need demonstrated is true, the lack of access, if you look at the people that have spoken in opposition to this proposal, every one of them owns a boat, probably with the exception of one or two who are deckhands on commercial vessels. It's very good access if you have the means to get out there and no question I'd rather take my boat to the Flats to get my salmon than dipnet on the Copper but I have three fishing boats, I have access. Nevertheless I caught one salmon this year and put it in my freezer.

It's a tough year and it's made tougher by the fact that this issue always comes up when we are at historic lows for our sockeye runs so it -- it's extra insulting to people who make their careers on this run and we cannot ignore the fact that Cordova is a thriving community. It is because of the commercial fisheries here. It's a big part of this community and clearly it's a big part of this discussion.

 When we got 150-plus letters yesterday, there was a lot of attention paid to that. There was certainly a reassessment at the tribe to see if that moved our position at all, as the tribe's comment on this proposal states we did a full amount of outreach especially considering when we did that outreach we were new into the Covid pandemic and just sort of figuring out how to have these sorts of meetings that we're doing right now and spoke to an awful lot of tribal members, and the position was clear at that time, and I can say that with a reassessment the tribe's position hasn't moved, that we're opposed to the proposal because the issues that the tribe is concerned about are somewhat different, I think, than the issues others are.

Gloria hit one. Enforcement in river. There are so few law enforcement officers at the State and Federal level looking after these fisheries. That's something that needs resources, needs money and it deserves a lot of attention and there's some real concern about expanding fisheries in the river when there's so little oversight of those fisheries with

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potential for abuse is there.

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The way our resources are managed is a little bit more crude than we would like right now and I don't mean that to be at all insulting to the managers but the tribe has long been and when we get into this stuff here, our priority information needs, you'll see this reflected there, that the tribe, for about the last 10 years or so has been very focused on trying to bring management of chinook and sockeye on the Copper River to the stock level and away from managing an entire -- a single escapement goal for the entire system. That nuance is available to us we just need to hammer it out, we're working towards that goal. And I think we'll be able to justify increased access to resources as we get increased resolution to what the stocks are but there's still some inherent danger to having the stock being so low and trying to fly ever closer to just meeting that minimum number, you know, getting in the river, there's a lot of concern right now where our stocks are. This likely would be a different discussion if we were talking about it, you know, five or six years ago when we had a million fish in the river.

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on this.

So for that reason I'm going to vote no

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But there's an issue here that really needs to be worked out and there's a lot of reasons to There are people here that don't get support this. their fish. They're just -- Jesse Carter was right when he said there's people out there catching pink salmon and also not pink salmon in the greatest shape and chum salmon because that's what we have access to. Yes, there is the ability to dipnet on some sockeye runs, there are no king runs that we can harvest here. There's one small king run from the hatchery but it's not adequate to feed our community. The sockeyes don't run in included water, when you can dipnet the sockeye, a hot day when the streams are way up and the water is cloudy when you can get yourself some sockeyes, but generally the streams where they're running aren't very well suited to dipnetting. So it's true that we rely on our coho, I have some great concerns about our coho runs. They have not been thriving lately and I think there's a real issue here that is not being addressed by the comments or what we're hearing, but one of the issues is that Cordova relies on coho salmon from the

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Delta for subsistence and they're harvested at a high rate. There's a real tendency to look upon sportfishermen, especially from out of town, as the major harvesters of that resource, but it is not, it is us. And there's a real problem with relying on your very lax salmon run and a much smaller resource as your primary and only source of salmon. I'd be much more comfortable if the community's fallback plan for bad years like this one, where there aren't enough sockeyes was to go get some coho in the fall rather than have everybody wait for the last run and if they don't come in, we're in trouble. There's a lot of issues here.

So what's happened in the last day though is a real eye opening that this is an issue that needs to be addressed. I spent the majority of the last day or so working with our tribal leaders and working with commercial fishing leaders and regardless of what happens today I think we're going to have a fair, high proportion of our community quite upset with the outcome and it's going to come back, I'm sure, next year. So NVE is going to get back involved in this. We're going to work with CDFU and we're going to put something together that -- put some resources towards assessing the community subsistence needs and how we want to address the issue, bring something back here, likely something back before the State as well so that we're in control of this. Our community has always done better when we sort through differences amongst ourselves and then bring those solutions that we come up with to Boards such as this than when we brought our differences to Boards such as this and ask the Board to mediate.

 I've been involved in this, in negotiating fisheries, legislations and regulations for quite some time on behalf of the tribe and it's one consistent thing I've seen throughout, is when communities come together to come up with a solution, it works way better than when they just ask us to mediate on that.

So given that situation and that reality, the tribe's position being where it is, I'm voting no. I can tell you my heart isn't 100 percent in that no. I'd like to take the time to point out that Heath Kocan is right, we have the tribe -- the tribal community is represented on this Board, the commercial interests are represented on this Board, but

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the average person in Cordova is not, but I'd also like to point out there are several vacancies on this Board and I would hope that somebody who would like to represent the citizenry of Cordova is willing to step forward and do that because I think it would be a welcome voice here.

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That said, I would like to modify my motion if I -- I don't recall, was it Mr. Opheim who seconded -- if my seconder is willing, I'd like to include the modification that OSM suggested to include 48 hour reporting, so I want to adopt -- reword my motion to adopt FP21-10 with the modification of requiring 48 hour reporting as recommended by OSM.

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MR. OPHEIM: I'll still second that.

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CHAIRMAN ENCELEWSKI: Okay, as long as you seconded it. John you said an awful lot there on both sides so I understand the dilemma.

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Next we got Andy.

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MR. MCLAUGHLIN: Yeah, thank you, Mr. Chair. What a roller coaster back and forth on this one for FP21-10. You know allowing this subsistence opportunity, you know, for under-served people, that being people without boats, okay, we're talking qualified Federal subsistence users to harvest a very highly monitored amount of salmon from what typically has been an abundant fishery resource, okay. Now, our job on the Southcentral RAC is to follow ANILCA, okay, so we got these multiple use groups, up river, down river, okay, and those things are also like in-season management driven, okay. I believe a lot of the information that's been coming out is some misunderstanding, or misinformation. I would encourage Ms. Stickwan there to start the process, make a motion on the .804 analysis, so if it does get to a conservation concern or already is for the past three years, escapements being met though, I mean at some point in time get that .804 analysis done by the OSM folks there. We ran one here a long time ago about Kings Bay moose so, you know, it kind of gives you a precedence to use the resource long before the State of Alaska allowed the dipnet fishery in Chitina, or whatever. You know, I fished the upper Gulkana and got no reds this year, it kind of blew my mind. I've done that for about 10 years and, you know, this year my

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dipnetting -- my gillnetting out here for subsistence, I got 22 fish, okay, and I gave away 11, I kept 11 reds for myself, that's about the worst I've ever done on reds, okay.

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So, anyhow, all user groups are using this resource, you know, and when managed properly there's not a biological concern, so everybody's jumping at this years numbers and kind of, you know, realizing, oh, we don't want to apply conser -everybody's got a conservation concern but all these user groups have to adapt accordingly and that's including the commercial fishery on the Flats below this. When I ran my numbers there's about a million fish are used a year by the commercial fishery and they're talking 2,000 sockeyes from this, it's not .8, it's .002, it's two-thousandths of a percent, okay, is what we're talking about. So the numbers, the statistical relevance of this is not that much. regarding in-season management, that's like a nothing. Very reminiscent of allowing the gillnet on the Kenai for Ninilchik, okay.

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So I would modify this and say no kings, you know, release all kings, you know, and then I think this is an important food gathering opportunity, you know, for under-served people, okay. We could even go so far as to modify this and say no boats because I know up stream that's how Ahtna's always -- there's been some issues up north where boats are kind of a big issue, maybe just make this from the bank only, you know. There's, in my opinion, a much lesser importance, State personal use dipnetting fishery up in Chitina, you know, that is going to have to adapt to the annual run abundance of the parameters that this fishery will help provide a data point for, you know, it'll not just be the sonar counts but it's going to help see what the numbers are, it's like a finger on the pulse of what's going on that year for a tiny drop in the bucket. You know, the commercial harvest fishery already does that to a degree out on the Copper River Flats, which is also down river, okay, and they also have a reporting process, so I'm totally in support of the 48 hour requirement for reporting so that the managers can get their numbers timely and that allows for like a weekend, somebody got them on a Saturday they got to get the numbers in on a Monday, you know.

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So bottom line to me is it's a food resource that should Federally take precedence over any State personal use resource, you know, and considering the State stuff with the Katie John kind of notion of what happened with fishwheels way up river, you know, I mean the commercial fishery also has to -- if there's money to be made out there in the salt water then people up stream should be allowed to get some food and it's a small amount. So definitely I see opposition in this fronted by a lot of well organized commercial fishing interests, you know, and -- and, you know, I said my peace about the numbers but let's see -- yeah, so to my knowledge, okay, the projected harvest, okay, would be like the equivalent of not opening the Flats for about two hours during an opener. So if they did a 22 hour opener instead of a 24 hour opener, that's the amount of fish we're talking about that would get these people their fish, you know, dipnetting on the river there. So 2,000 fish is pretty small, okay. And I have conservation concerns about the kings that's why I said I would just drop kings altogether and just say only reds, okay. There's a user group up stream and the impact to that, you know, they're also living by ANILCA rules but if they get this, you know, .804 analysis done, you know, they'll take precedence over the entire everything.

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32 33 So that being said the projected harvest is pretty minuscule, man, 2,000 and this is in a typically very large multiple use well managed fishery, definitely something's going on out in the ocean that's making statewide salmon stocks low but that doesn't mean a user group shouldn't be able to get some food in their freezers.

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So, you know, considerations, I think, might be omitting boats, okay, ensuring that there's in-season management with this 48 hour reporting thing. Modify the harvest, make it no kings. Heck if that's a big enough concern about the infinite amount of reds that may some day be taken, how about 10 fish per household, you know, so 10 reds, no kings and 10 reds per household, get it over with from the bank.

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So anyhow there's my two cents worth and -- or 20 cents worth and I'm going to be voting for with hopefully some modifications.

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CHAIRMAN ENCELEWSKI: Okay, Andy, you

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got a lot more than 20 cents worth but you did good so thank you. I believe I got everyone except myself.

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6 7 There's procedures on here of through our discussion, our justification before we take a vote and I could state how I would vote but I don't know that it's going to matter, my vote, because I think the majority in favor.

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But I do want to reiterate a couple of things. One is that decisions should be -- on other fisheries and users should be limited to solely meet the mandates of ANILCA. Andy is 100 percent correct, our job is to see the subsistence user gets their fish and there's definitely an under-served group there that need fish and don't have the boat or the accommodations to go out so if I was to have to vote I would have to vote in the preference of the subsistence user. Other than that there's been a couple things that I just want to clarify. There was one of the people coming down the river with boats, this is for Cordova residents only and it's for Federal-qualified users there only so we don't want to mix that up. And the limits go against their total count. There's ways and Andy really hit on a lot of them, no boats, releasing kings, ensure the enforcement. I know on the Kenai, and I'm not trying to compare it to the Kenai but we have such strict regulations, we have to have an operation plan, has to be approved by the in-season manager, they could shut us down for any reason, we don't get kings, we don't make escapement, we got X number we could take, I really feel there's a need there and there's a request of qualified subsistence users so therefore we'll go forward with the vote.

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But before we do we're supposed to give a justification for it so the justification generally should be with the maker of the motion in favor of it but I'm just going to go through some of the things just so we all know what our justifications are.

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Is the recommendation consistent with established fish and wildlife principles, management principles. I think we could say that.

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Is the recommendation supported by substantial evidence such as biological and traditional ecological knowledge. Everyone used the river at some time, we kind of cleared that up.

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Will the recommendation be beneficial or detrimental to subsistence needs, and I think we covered that.

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2.

If a closure -- this doesn't have to do with a closure so we'll skip that. Discuss whatever relevant factors were mentioned by OSM.

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So there we have the proposal for us, all the Board has deliberated, we got to talk on it, I'm going to go ahead and leave it open before we vote on it. DeAnna, I don't know if we need to do a roll call vote or if you -- by phone it's pretty hard to figure out who's voting so if you want to go through them that would be fine with me.

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MS. STICKWAN: Mr. Chair.

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CHAIRMAN ENCELEWSKI: Go ahead.

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MS. STICKWAN: It seems like we're going to be out voted here, I would like to make a friendly amendment not to have any votes and ten reds and no king salmon, release king salmon.

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CHAIRMAN ENCELEWSKI: Okay. That's an amendment, is there a second to that.

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MR. ZADRA: Dennis here, I will second

30 31 32 it.

CHAIRMAN ENCELEWSKI: Okay, Dennis seconds it. Okay, voting on the amendment, all those in favor aye.

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MR. WHISSEL: Do we get discussion on that Greg?

CHAIRMAN ENCELEWSKI: Yeah, you do but we're going to limit that discussion, is that John.

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MR. WHISSEL: Yeah, it's John. are some issues with the amendment I think we need to open our eyes to before we throw it in just like that without a discussion because it will have -- it will fundamentally change the entire fishery if we do the limits that way so we should unpack that a little bit.

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CHAIRMAN ENCELEWSKI: Okay. I'm

Page 94

talking a little bit and when I say little, you know, we've discussed all the issues so it shouldn't take a lot. But go ahead, do you want to talk to it, go ahead.

2.

MR. WHISSEL: Yes, sir. So the issue that I see with throwing in a 10 fish limit and a no king, it's not the conservation on that but this proposal is written to fold this fishery into two other existing fisheries that all share single limits. And that being the State gillnet fishery and the Delta Federal subsistence fishery. So you're allocated by household members, that allocation of salmon that you can collect by any of the two -- the now two existing State and Federal subsistence and this proposal would add a third opportunity and area to collect that same limit so we leave things sort of untied if we decoupled those because that's the basis of the proposal. actually what we'd end up doing if we decouple them is creating a separate limit allowing the harvest of even more fish than before.

Also traditionally these are household limits and not individual limits and the permits are all written per household, not per individual, and so to throw in a 10 person individual limit would create a lot of confusion I think by the people that use it.

MR. MCLAUGHLIN: Yeah, Andy here.

CHAIRMAN ENCELEWSKI: Yeah, I don't know that they're cumulative John but I don't think that's going to -- wherever you take your fish you're taking it out of your total take but I'm sure it needs to be clarified.

 $$\operatorname{MR.}$$  BLOOMQUIST: I've got a comment too, this is Aaron.

CHAIRMAN ENCELEWSKI: Go ahead, Aaron.

MR. BLOOMQUIST: Yeah, I keep muting my phone when I'm supposed to be turning it on. Hi, I mean this amendment is just -- it's not equitable. It's actually ridiculous on its face when we're looking at the fact that these same users with a dipnet in the upper Copper River are limited to 500 fish per family, all 500 of those can be kings -- well, no they got -- they can be -- if it's a dipnet they can only be five

2.

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of them, in a fishwheel they can be as many as they want. They can use both. You know, if we're looking at a subsistence fishery where people need to meet their needs, I would think that their needs are probably similar even though they're 90 miles down river and I'm going to vote aga -- I just think, gosh, if people are looking to feed their family, 10 reds is not -- although there are more resources in Cordova obviously than the Copper Valley in some respects, in other respects there's, you know, we have caribou in the valley and they don't but, you know, there's -- it's just not enough, it's two user groups once again making a motion to restrict another user group that's already going to have minuscule harvest.

That's all I got.

CHAIRMAN ENCELEWSKI: Thank you, good points. Okay, anyone else want to speak to the amendment.

MR. MCLAUGHLIN: Yeah, this is Andy here. I would just say that if that modification with those limits like the no kings and the 10 reds goes through, it just seems the wording in the way the regulations are written about how those numbers are added to -- it wouldn't be excluding the as written way of how those are coupled with those other harvest bases but instead it's plain and simple, you know, no kings and that makes sense to me and some type of limit, 10, 15, something -- something would stop this notion of who knows in the future, how many households, I mean there's a finite number of homes and people in Cordova and at some point in time if it's an X number of fish that they get per household then that's going to cap that and keep it at this low half of a percent harvest of the entire run by far.

MR. BURCHAM: This is Milo, can I make

 MR. BURCHAM: Yeah, just to clarify, because I have a little question about what was just proposed.

Are we talking about a household limit

 a comment?

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of 10 or a personal limit of 10 because a household limit of 10 would be a drastic change over what was proposed and an individual limit of 10 would be a minor one. The way that the limits appear in this proposal is based on individual, that there is a household cap on kings and actually I have to qualify that a little bit. The individual limits have somewhat of a limitation by household. The first two people in a household can keep 15 salmon and 10 for every individual in a household after that and there's a cap on five kings per household.

2.

So when you make this proposal or this -- propose this modification be very careful on how you word it, I wasn't certain which way you guys were going with this.

CHAIRMAN ENCELEWSKI: That's a good point, Milo. I looked at it as 10 per head, but you know the devil's always in the details. So the main thing I want to make sure is that we're not -- got this idea like John was talking of that it adds another portion, another add on to another fishery and I don't believe that -- you can only get so much as a total.

MR. WHISSEL: Well, Greg, this is John. Again, if we decouple it and say that there's going to be a limit that we're establishing for this fishery, the State fishery remains and the oppor -- an individual could then go out and harvest on both limits and so the overall take from the resource could go up. When the intention here seems to be to limit the access. And to me the simplest thing to ensure that overall equitable distribution of the resource to households is to simply leave it tied to the other two limits so that it's simply an extension of area on the two existing limits we're already fishing.

MR. BURCHAM: And I would add that that's an important consideration of the proponent, too, that it's not adding to overall number of fish that could be harvested in a household, that it's coupled with existing limits, cumulative with other limits that are out there.

CHAIRMAN ENCELEWSKI: Yep, you said a lot, and that was my understanding all along, but, thanks, and hopefully everyone else agrees with that.

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                                10/7/2020 SOUTHCENTRAL FEDERAL SUBSISTENCE RAC MEETING
                                                            Page 97
                      MR. MCLAUGHLIN: Yeah, Mr. Chair.
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                       CHAIRMAN ENCELEWSKI: Go ahead.
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                      MR. MCLAUGHLIN: I don't know where
      this uncoupling idea came from, I wouldn't have thought
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  7
      -- I thought all along it's like a compensatory harvest
      rates that kind of affect those other ones that they're
  8
      tied to. So that makes sense to me.
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                       CHAIRMAN ENCELEWSKI: Yeah, that's the
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      way it always works down here so I just assumed it was
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      that way but you should never assume anything in this
 13
      business.
 14
 15
                       MR. MCLAUGHLIN:
                                        Yeah, so I think in
 16
      support of no kings, ask Ms. Stickwan, it was no kings
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      and 10 limit per head, not household, is that what she
 18
      had in mind?
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 20
                      MS. STICKWAN: Yes, I didn't want to --
 21
 22
      I wasn't clear on my motion, didn't want to increase
      the harvest, I was trying to limit it -- I wasn't
 23
      clear.
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 25
 26
                       CHAIRMAN ENCELEWSKI: Okay. Well, we
      got the amendment for 10, as I understand it, per
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 28
      individual and no kings?
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                       MS. STICKWAN: That limits it, right,
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 31
      and decouples it, right?
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                      MR. WHISSEL: This is John. Gloria,
      I'm not sure who you're asking. I would say it would
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      decouple it and then increase the harvest, it increases
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 36
      each household's opportunity to catch fish. You'd have
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      greater -- every person could harvest more fish.
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                      CHAIRMAN ENCELEWSKI: Yeah, we're not
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      going there.
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                      MS. STICKWAN: Well, I have a question.
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                      MR. WHISSEL:
                                     That would be the
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      outcome.
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49 50 three creeks where they catch the fish right now, does

that -- I don't know Cordova too well but does that

The Ibeck Creek, and the

MS. STICKWAN:

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drain into the Copper River and that would be the fishery that would be going up into the Copper River?

MR. WHISSEL: No, but currently the limit, if you collect -- if you catch subsistence fish on the Delta Federal subsistence fishery that would count against your limit that's shared between Copper River and that fishery as well as the State gillnet fishery out front. I believe that decoupling the two if the -- it the idea is to limit harvest and create more opportunity to harvest by creating separate limit, that's -- that's what I see happening here. It seems like we're hoping for one outcome but what we're going to vote on is going to be something that's going to accomplish the opposite.

 CHAIRMAN ENCELEWSKI: Yeah, let's go through the Chair. We need Gloria to clarify your motion of what you want. What we're talking about is, is there's only going to be one limit per individual and whether you've been getting them the outside or this new fishery or dipping or wherever, they're only allowed X amount. And your motion with 10 evidently goes in conflict with what they're allowed in other areas so let's see if we could straighten that out, and no kings.

 $\,$  MS. STICKWAN: Okay, I'll make my motion -- withdraw my motion and say no king -- no boats.

 $\label{eq:CHAIRMAN ENCELEWSKI: Okay. Does the second agree with that. \\$ 

MR. ZADRA: Yes, I do.

Any other discussion on it.

MR. WHISSEL: This is John Whissel, would no boats be no fishing from boats but you could use boats to access Federal lands or -- or there's another way we do, say moose hunts in a non-motorized way where you have to contact the road surface to access the area.

CHAIRMAN ENCELEWSKI: You're a

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     complicated guy, no boat is no boat. But anyway if you
     guys want to debate that too, go ahead.
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 3
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                     (Laughter)
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 6
                     REPORTER: I'm sorry, who was that
 7
     speaking?
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                     CHAIRMAN ENCELEWSKI: That was John,
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10
     wants to know if you could use a boat to go access even
     though you can't use it to fish, could you use it to go
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     up river to access it or whatever, he's got a valid
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     point I quess.
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15
                     (Laughter)
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                     CHAIRMAN ENCELEWSKI: All right, let me
     ask you, when you say no boat, that's no fishing from
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19
     the boat, correct?
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                     MS. STICKWAN: No boat. No fishing
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22
     from a boat.
23
                     CHAIRMAN ENCELEWSKI: Okay.
                                                  Because
24
25
     there's two different things. John is thinking that
     you could possibly use a boat to go up to your fishing
26
    -- where you're going to fish and then fish from the
27
28
     bank or whatever. You want no boat, period, no access
     period with boats or -- I think we're getting two
29
    things confused here. I just -- no fishing from a boat
30
     would be good for me.
31
32
33
                     MS. STICKWAN: No boat.
34
                     CHAIRMAN ENCELEWSKI: Okay. No boat or
35
     kings, that's the amendment.
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37
                     MR. WHISSEL: No fishing from a boat
38
39
     and no kings?
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                     MR. BLOOMQUIST: So is that no fishing
41
     from a boat?
42
43
44
                     MS. STICKWAN: No boat. I don't know
    how else to make that clear.
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46
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                     CHAIRMAN ENCELEWSKI: No boat, period.
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                     MR. WHISSEL: No boats is not clear.
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     I'm sorry -- so are you saying no fishing from a boat,
     you can't harvest a fish while you're on a boat, you
 2.
     have to be on the bank?
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                     MS. STICKWAN: You don't have a boat
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 6
     you can't fish from a boat.
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                     CHAIRMAN ENCELEWSKI: It means no boat,
     period.
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                     MR. BLOOMQUIST: You're not allowed to
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     harvest a fish from a boat, is that what we're voting
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     on?
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                     CHAIRMAN ENCELEWSKI: No. You're --
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     no, no, she made a motion for no boat.
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                     MS. PERRY: Mr. Chair. Perhaps it
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19
     would help if Gloria could state her entire motion so
     that the Council's clear on what they're voting on
20
     because....
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22
                     CHAIRMAN ENCELEWSKI: I think she did a
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    couple times but we could do it once more. Gloria, if
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     you want to repeat your motion go right ahead.
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                     MS. STICKWAN: I said -- I made a
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     friendly amendment to have no kings and no boats.
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                     CHAIRMAN ENCELEWSKI: Okay, that's the
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31
     way I heard it, okay, and the second agreed with that.
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33
                     MR. ZADRA: Yes, I do.
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                     CHAIRMAN ENCELEWSKI: Okay.
                                                  So that's
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     the amendment before us. So if there's any more
     discussion I will take it briefly, if not we're going
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     to take a vote on that amendment.
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                     MR. BLOOMQUIST: Yeah, this is Aaron
     again. I'm still opposed to both of them just for
41
     reasons of fairness and equability. Other people can
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43
     keep kings.
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                     REPORTER: And who is this?
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                     MR. BLOOMQUIST: Aaron.
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CHAIRMAN ENCELEWSKI: Okay, Aaron.

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Yeah, every other fishery in the entire drainage can take kings and use boats, both State and Federal so.

CHAIRMAN ENCELEWSKI: Sure. Okay. Your point's well taken. Anyone else.

MR. WHISSEL: I'd sure like to vote for the no kings but because I don't understand what I'm voting for -- this is John Whissel, sorry. I don't understand what I'm voting for when we're just simply saying two words, no boats, and I haven't had a clear answer when I'm saying does that mean we're not allowed to harvest fish from a boat but boats can otherwise be used in the process.

CHAIRMAN ENCELEWSKI: So I'll clarify it for you. She says no boat, that means no boat is used period. No fishing from a boat. No taking the boat up river. No boat to access. It's a dipnet fishery, no boat. That's the motion.

MR. WHISSEL: Gotcha.

CHAIRMAN ENCELEWSKI: Okay. Those reasons that Aaron stated and others, that that might not be the best thing, but....

MS. PERRY: Mr. Chair.

MR. WHISSEL: Can I ask to split those two to be voted on separately?

CHAIRMAN ENCELEWSKI: You could but I'm not going to allow it because we got a motion and a second and we're getting way carried away here so let's vote on this, if it carries or passes we'll entertain another motion.

MR. BLOOMQUIST: Call for the question.

CHAIRMAN ENCELEWSKI: Question's been called for, all in favor of the amendment that Gloria presented, no boat and no kings, let's try it, signify by saying aye.

IN UNISON: Aye.

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                     MS. STICKWAN: I call for a roll call.
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                     CHAIRMAN ENCELEWSKI: Roll call's been
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     called for, you want to go ahead and do the roll call,
     DeAnna.
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                     MS. PERRY: Yes, Mr. Chair. This is a
     roll call vote on Fish Proposal 21-10, this proposal
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     has been amended by Gloria Stickwan to state that there
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     is no boats to be used in fishing or access, and no
     kings to be harvested.
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                     Diane....
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                     CHAIRMAN ENCELEWSKI: We're only voting
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     on the amendment, just so you know that.
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                     MS. PERRY: Right. That -- that's the
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19
     amendment to the proposal.
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                     CHAIRMAN ENCELEWSKI: Okay, thank you.
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                     MS. PERRY: You bet.
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24
25
                     Diane Selanoff.
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                     MS. SELANOFF: In favor.
27
28
                     MS. PERRY: Gloria Stickwan.
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30
31
                     MS. STICKWAN: Yes.
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                     MS. PERRY: Gloria Stickwan, I didn't
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     get your vote, sorry.
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                     MS. STICKWAN: I made the motion so I
36
37
    vote yes.
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                     MS. PERRY: Thank you.
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                     Dennis Zadra.
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42
                     MR. ZADRA: I support the amendment.
43
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                     MS. PERRY: Thank you.
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                     Michael Opheim.
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                     MR. OPHEIM: I oppose the amendment.
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                     MS. PERRY: Thank you.
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 2
                     Andy McLaughlin.
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                     MR. MCLAUGHLIN: Aye.
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                     MS. PERRY: Okay.
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                     Aaron Bloomquist.
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                     MR. BLOOMQUIST: No.
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                     MS. PERRY: John Whissel.
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                     MR. WHISSEL: No.
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                     MS. PERRY: Ed Holsten.
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                     MR. HOLSTEN: No.
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                     MS. PERRY: And Greg Encelewski.
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                     CHAIRMAN ENCELEWSKI: Did you get Ed?
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2.4
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                     MS. PERRY: Yes, he just voted no.
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                     CHAIRMAN ENCELEWSKI: Okay, you got a
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     majority no anyway, okay, well, I'll make it a super
     majority -- no.
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                     MS. PERRY: Your vote is no, Greg?
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                     CHAIRMAN ENCELEWSKI: Yes.
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                     MS. PERRY: Okay, the motion fails 3/6
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     [sic] -- or I'm sorry, 3/5 [sic] and that would bring
36
37
     us back to voting on the motion by John Whissel
     which....
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39
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                     CHAIRMAN ENCELEWSKI: We're back to the
     original motion. We've had to date, we've had
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     discussion, we've had justification, if anyone's got
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     any last comments I'll entertain it, if not, we're
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     going to vote on the main motion for Fish Proposal 21-
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     10.
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47
                     I'm assuming you're going to want a
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     roll call on this.
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                     MS. SELANOFF: Can we have the main
     motion reread.
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                     CHAIRMAN ENCELEWSKI: Yes.
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                     MS. PERRY: Mr. Chair. This motion is
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     on Proposal 21-10 requesting the Federal Subsistence
     Board implement a salmon subsistence fishery in the
8
     lower Copper River adjacent to the Copper River Highway
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     with a harvest limit of 15 salmon, other than pink
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     salmon, with not more than five chinook salmon per
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     household using dipnet, rod and reel, spear or gaff
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     only and includes the modification as proposed by
13
     Office of Subsistence Management to include a
14
     requirement to report take of salmon to area managers
15
     within 48 hours of harvest.
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                     CHAIRMAN ENCELEWSKI: Okay, very good,
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19
     thank you, DeAnna.
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                     MS. PERRY: And I'm prepared to take a
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22
     roll call vote, Mr. Chair, if you'd like.
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                     CHAIRMAN ENCELEWSKI: I would like,
2.4
25
     please proceed.
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                     MS. PERRY: Okay, thank you.
27
28
                     Aaron Bloomquist.
29
30
31
                     MR. BLOOMQUIST: Yes.
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33
                     MS. PERRY: John Whissel.
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                     MR. WHISSEL: No.
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37
                     MS. PERRY: Andy McLaughlin.
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                     MR. MCLAUGHLIN: Aye.
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                     MS. PERRY: Michael Opheim.
41
42
                     MR. OPHEIM: Aye.
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44
                     MS. PERRY: Dennis Zadra.
45
46
                     MR. ZADRA:
47
                                 Nay.
48
                     MS. PERRY: Gloria Stickwan.
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Page 105
                      MS. STICKWAN: No.
 1
 2
                      MS. PERRY: Diane Selanoff.
 3
 4
 5
                      MS. SELANOFF: In favor.
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 7
                      MS. PERRY: Greg Encelewski.
 8
                      CHAIRMAN ENCELEWSKI: In favor.
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                      MS. PERRY: And Ed Holsten.
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12
                      MR. HOLSTEN: In favor.
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                      MS. PERRY: Mr. Chair. This motion
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     passes 6/3.
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                      CHAIRMAN ENCELEWSKI: Alrighty, well, I
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     know that's a tough one, but, 6/3 and I think there's
     ways to work on it. So I thank you all that testified, the patience on that, it took us quite awhile, a half a
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22
     day, so we got a half a day left to finish our meeting.
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                      Let's -- I'm kidding you guys.
2.4
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26
                      Let's take a 10 minute break, okay.
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                      MR. MCLAUGHLIN: Sounds good.
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                      CHAIRMAN ENCELEWSKI: Okay, we'll be
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     back in 10 minutes. I got about 14, a quarter after so
     10 minutes will be 24 after.
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33
                      (Off record)
34
35
                      (On record)
36
37
                      CHAIRMAN ENCELEWSKI: We'll go ahead
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39
     and move on then. DeAnna, are you ready to move?
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                      MS. PERRY: Yes, I am. Would you like
41
     me to take a roll call to make sure all the Council
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     members are back or do you want to move right into Fish
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44
     Proposal 21-11?
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                      CHAIRMAN ENCELEWSKI: I don't think
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     they went far so I think we could move right into Fish
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48
     Proposal 21-11.
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MS. PERRY: Okay. Hannah Vorhees is standing by to present on that proposal. Hannah if.....

CHAIRMAN ENCELEWSKI: Okay. Welcome Hannah, you go right ahead.

MS. VORHEES: Thank you, Mr. Chair. Good afternoon. For all four proposals -- first off my name is Hannah Vorhees and I'm an anthropologist with the Office of Subsistence Management. And all four proposals I'll be presenting next were submitted by Kirk Wilson of Glennallen and would apply to the Federal subsistence fishery in the upper Copper River district.

In this first presentation I will present background information that's pertinent to all four proposals. For brevity the other presentations will be shorter and I'll ask you to keep the general background information in mind throughout.

First I'll be presenting Fisheries Proposal 21-11 which begins on Page 79 of your book. The analysis can also be found on the Federal Subsistence website under the Southcentral region meeting material.

Fisheries Proposal 21-11 requests that the Board require that in the upper district daily harvest of salmon be recorded and reported to the agency issuing the permit within three days of harvest and that reports must be made for any day that fishing gear is in the water. The proponent believes that obtaining accurate in-season information would help to protect against the possibility of over harvest.

This proposal would apply to waters within and adjacent to the exterior boundaries of Wrangell-St. Elias National Park and Preserve. The upper Copper River district is made up of two subdistricts, the Glennallen and Chitina subdistricts. The upper Copper River district is the traditional territory of the Ahtna Athabascans and some contemporary communities with customary and traditional use determinations in the Copper River drainage. Salmon make up most of the subsistence harvest. Fishwheels are the predominate gear in use and harvest by fishwheel accounts for most of the subsistence

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harvest of fish by communities in the region.

Next I'll give you some biological background.

The 2020 Copper River salmon runs were weaker than expected resulting in significant restrictions of the commercial gillnet fishery near the mouth of the river and in the Chitina subdistrict personal use fishery. By the end of the season both the sockeye and chinook salmon run likely did not meet the sustainable escapement goals of 24,000 chinook salmon and 365 sockeye salmon. Since 2010 chinook escapement estimates range from a low of 12,485 in 2016 to a high of 42,204 in 2018.

There is currently no in-season reporting requirement in the State subsistence and personal use for Federal subsistence fishery in the upper Copper River district. Under Federal subsistence permits reporting to the National Park Service is currently required by October 31st by mail, in person or over the phone. In the State Glennallen subsistence fishery the reporting date is also October 31st by mail or in person. And the State Chitina personal use fishery reports are required by October 15th and as of 2020 must be submitted on line. It's also worth noting that fishwheels must by kept by operators every 10 For all Federal subsistence permits in the upper Copper River district fishers must keep -- they must already keep accurate daily records of their catch, show the number of fish taken by species, location and date. This proposal would not require that new information be collected.

Next I'll talk about some potential effects of this proposal.

 Adopting this proposal would place an additional burden on those fishing under Federal subsistence regulations in the upper Copper River district to report their harvest within three days. If adopted the reporting timelines for Federal subsistence users would be significantly stricter (indiscernible) fishing under State subsistence permits in the Glennallen subdistrict or State personal use permits in the Chitina subdistricts. This proposal would make inseason phone or internet access a precondition for participating in a subsistence harvest in compliance

OUI

Page 108

with regulation.

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One alternative that has been recommended is three day in-season reporting to be voluntary. This additional burden would probably not bring the desired conservation benefit as fishing under Federal public makes up a relatively small portion of the overall harvest in the upper Copper River. estimate of sockeye, chinook and coho salmon subsistence harvest under Federal permits in the upper Copper district is only about eight percent of the overall subsistence and personal use harvest between 2010 and 2019. This partial would not be very useful or actionable in the absence of comprehensive in-season recording under State permits. While the recommendations make recording voluntary would ease the impacts of this proposal of users it would further limit the utility of the data for management action.

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And further in years of low abundance the first conservation steps would usually (indiscernible) at the commercial harvest of the mouth of the fishery -- or the mouth of the river, excuse me, while rather than limiting Federal subsistence.

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So the OSM preliminary conclusion is to oppose the proposal.

Thank you, and, please let me know if you have any questions.

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 $\label{eq:CHAIRMAN ENCELEWSKI: Okay, thank you, that was good.} \\$ 

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Okay, we've had an introduction and we've talked about it so let's talk about is there any tribes that want to talk to it.

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MS. LINNELL: This is Karen Linnell with the Ahtna InterTribal Resource Commission.

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CHAIRMAN ENCELEWSKI: Yeah, go ahead Karen.

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MS. LINNELL: Yes, we're in support of this proposal. In a recent meeting, a salmon synthesis held in February of this year we had commercial fishermen, subsistence users, sport use guides, and personal use fisheries folks present and we had talked

Page 109

about one of the things that would help with better management of the salmon is having daily reporting. We understand commercial fisheries have daily reporting but to better understand what's happening up river it would be good to have daily reporting and we were all in agreement. This was one of our top priorities from that salmon synthesis and we are working with Kirk Wilson who was a sportfish guide, who submitted this, he was at that synthesis and decided to take the lead on submitting the proposal.

Native Village of Eyak was present at that symposium synthesis as well and the round-table that we had there, the working group, we had Department Staff there as well and we think the more information that is available, the better for managing, data is necessary for in-season management. This is not only happening here on the Federal side, I don't want anybody to say that this is a harder restriction than what's happening on the State side, proposals have been submitted to the Board of Fish to implement daily reporting requirements for personal use subsistence and sportfishing.

So this is something that came from all of the user groups that were in attendance at that meeting. We had the Department of Fish and Game and the National Park Service Staff there, we had fisheries biologists, we had the local managers, we had CommFish Division there as well as their boss out of Fairbanks as well. So like I said, this is one of the priorities that came out of there to better understand while we're on a decline we need to have more information and this is one of the factors that we're looking at.

For me, OSM tends to say that this is a further restriction than what is offered under the State as their justification for opposition, and I think that that's not good enough of an excuse. We're relying on State management for the fishery and that is what has been happening on the Yukon and the Kuskokwim, we rely on State management information and not collecting our own. And so this is a way to try and get a handle on things and better understand what's happening on the river. We don't want to get to the point where we're restricting harvest for subsistence uses.

So I would urge you to pass this

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Page 110

because we're going to go from this to the Board of Fish and require them to have the same requirements on the Copper River under State regulation.

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CHAIRMAN ENCELEWSKI: Okay, Karen, well, thanks. Yeah OSM has on Page 92 that Federally-qualified subsistence users would be significantly stricter for them than for those fishing under State subsistence permits or even personal use in the Chitina district so you definitely got to get the State to participate too, I hate to see more restrictions on the Federal versus State. Good comments on the proposal.

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MS. LINNELL: And, you know, to me that's not looking out for the resource, it's saying well how come Jimmy can do this and I can't, you know, that's not a good enough reason for me. We need to try to really manage the resource and take the reins here. We've been deferring to the State and they get to participate in the InterAgency Staff Committee meetings and give recommendations there and I don't agree with that. This is a Federal management system and the State shouldn't have a say in that but we also need to be -- kind of lead the way. And, you know, I am one of those subsistence users and I write my numbers down every day on my permit but it's not getting turned into the State until, you know, October. So the fishing season's over by then because the fishing season ends September 30, well, I have until next week to turn it And so it was an extremely poor year and I shut my wheel off early because it was -- I wanted to see more escapement on the north end, my fishwheel is in the headwaters there at Chistochina. There's only one area above me and that's at Slana and Batzulnetas, at Katie John's camp. They didn't fish that much either.

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39 40 We want to make sure that we allow for the escapement and we want to have -- like I say, this is was a collaborative effort and decision that was made at that meeting.

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Thank you, sir.

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CHAIRMAN ENCELEWSKI: Thank you, Karen. Yeah, it sounds like the State's still delinquent though so we'll discuss it further here. Thank you.

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Is there any other tribes want to speak to this proposal.

Page 111

MS. EWAN: Mr. Chair. This is Faye Ewan from Native Village of Kluti-Kaah, Copper Center.

CHAIRMAN ENCELEWSKI: Great to hear you, go right ahead, speak up.

MS. EWAN: I do subsistence, a traditional Ahtna -- my ancestors grew up and lived on the Copper River for centuries, way before the State of Alaska and the Federal government even became involved in our fishing. We haven't gotten our tribal allocations and the State and the Federal did. We need to be at the table with the negotiations and the things that are happening up here.

As a fishwheel user and a traditional Ahtna, cultural and the way I preserve and the way I teach my great-grandchildren how to live off the land and how to be land stewardship and our traditional way is really affected by this low count of fish because right now with all the potlatches and stuff we have coming up we're going to run short. We don't even have enough to feed our communities, our traditional people that -- even our people that lives in the cities we share our food with them because that's our traditional way. Even if we met the quota of 500, we have like 50 families that will have to take 10 (ph) of that fish to feed themselves and that didn't happen this year.

First of all, I asked the State of Alaska to shut down the personal use dipnetting in June months because we could tell it was a low count, we didn't start fishing until June 17 here in Copper Center, all of us fishwheel users, maybe there was one family that ran their wheels but they weren't catching nothing and the fish we did catch was poor and unhealthy and most of it was so soft that we couldn't even use it. The king salmons were coming up with scars and they had stomachs -- lines on their stomachs like a tiger and these are un -- things I've never seen and I fish here since I was a kid, since when I was a baby with my mother and my father here.

And this economic development, as far as I'm concerned if them people in Cordova, they need emergency hunting and fishing that's okay. The State of Alaska is out of the Constitution. ANILCA says that we could hunt and fish in time of shortage. But I think if they did a moratorium on this fishing we could

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probably build up this fish in two years. As far as
     the biology and the scientists and them, they don't
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     know our traditional law and rights as traditional
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     people do, as indigenous people here in the Copper
     River, we know what the economic (indiscernible) our
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     system's going to be like. Even with the king salmon,
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     when there's too many of it, we shut our wheels down,
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     we do not overtake, we don't overfish, but I seen all
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     summer long there was fishing boats, when they shut
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     down the personal dipnetting down in Chitina, they came
     up to the upper Copper River and started fishing the
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     Copper River all across our fishwheels and guess what,
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     in July, August, we didn't catch more than 200 fish,
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     but where was our fish, but these people were over
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     there making lots of money off of our land and our
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     rivers and here we are suffering. And I feel bad
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     because I have people from all over the nation say even
     one fish is a lot of fish to somebody that when you're
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     hungry and that's the way you grew up, that is part of
     us, we are fish tail people here. That's part of our
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     clan. We have a lot more in history too. Traditional
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     fishing and hunting, more than dipnetters and
     commercial fishers, anybody, for us it comes down to
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     cultural customary use and traditional use. Ahtna, I
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     can prove with the history of our people that the
     fishing is overfished and not being managed by the
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     government and you're affecting my way of life as an
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     indigenous woman of Ahtna (indiscernible).
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30
                     Thank you.
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                     CHAIRMAN ENCELEWSKI: Yeah, thank you
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33
     very much. Good report.
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                     REPORTER: Can you please spell your
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     name, ma'am.
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                     MS. EWAN: Faye Ewan.
                                            And I fished
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    here for 66 years.
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                     REPORTER:
                                Thank you.
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                     MS. EWAN:
                                When I was in my mom's
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     stomach. My mom was the one that started ANILCA.
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                     REPORTER:
                                Thank you.
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                     MS. LINNELL: The spelling of her name
     is E-W-A-N.
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Page 113
                     REPORTER: Thank you.
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                     CHAIRMAN ENCELEWSKI: Okay, thank you.
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     I'm not sure about the early reporting but anyway that
     was really good information and I know it's a problem.
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     So I entertained that and I liked that, so that's good.
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                     Anyway is there anyone else on the
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     tribal side who wants to speak to Fish Proposal 21-11.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Any ANCSA
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     corporations.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Okay.
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     Department of Fish and Game. You've been taking a lot
     of heat, you guys want to speak up.
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22
                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Anyone there,
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     State?
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Nope.
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                                                   Okay,
     Federal agencies want to address this.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Any other tribal.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Advisory Group
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     comments, other Regional Councils. Was there anything?
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                     MS. PERRY: No other Regional Councils
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     commented on this proposal, Mr. Chair.
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                     CHAIRMAN ENCELEWSKI: Thank you.
     about Fish and Game Advisory Committees, is there any
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     report there?
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                     (No comments)
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Page 114 CHAIRMAN ENCELEWSKI: Hearing none, was there any Subsistence Resource Commissions that have 2 any comments. 3 4 5 MS. CELLARIUS: Mr. Chair. 6 7 CHAIRMAN ENCELEWSKI: Go ahead. 8 9 MS. CELLARIUS: This is Barbara 10 Cellarius. 11 12 CHAIRMAN ENCELEWSKI: Go ahead, 13 Barbara. 14 15 MS. CELLARIUS: The Wrangell-St. Elias National Park Subsistence Resource Commission opposed a 16 modified version of FP21-11 with a vote of 2 in support 17 and 6 opposed. The modification would have made the 18 in-season harvest reporting optional. 19 20 The SRC noted that a similar proposal 21 22 has been submitted to the Alaska Board of Fisheries for consideration in relation to State managed fisheries, 23 which accounts for the majority of the total salmon 2.4 25 harvest in the upper Copper River. 26 Federal subsistence represents a very 27 28 small portion of the total Copper River salmon harvest and requiring in-season reporting by Federal 29 subsistence users will be a burden to people who don't 30 have phones to call in their harvest report. There was 31 also general opposition to imposing a restriction that 32 would only apply to subsistence users. The requirement 33 to report even when harvest is unsuccessful is onerous. 34 35 And then with respect to the proposed 36 modification to have reporting be optional, there was 37 concern that it wouldn't functionally work and would 38 make the regulations more complicated. 39 40 And that concludes the SRC's comment. 41 42 CHAIRMAN ENCELEWSKI: Okay, thank you 43 44 very much. Good comments. 45 Any other Resource Commissions or 46

anything.

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(No comments)

Page 115

CHAIRMAN ENCELEWSKI: DeAnna, do you have a summary of the written public comments? 2

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MS. PERRY: I do, Mr. Chair.

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CHAIRMAN ENCELEWSKI: Okay, go right

ahead.

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MS. PERRY: Thank you. Five written public comments were received in support of this proposal. They can be found in your meeting book starting on Page 95.

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The Ahtna InterTribal Resource Commission strongly feels there is a need for more timely harvest data in the up river subsistence and personal use fisheries. During years of low abundance this could provide more granular data on the fishery enabling more adaptive management decisions making it -- also helping to build trust and consensus between fisheries management and interested local public.

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Michael Mahoney supports the proposal stating good in-season management requires current data and that with modern communication options there is no reason why this timely reporting would be too burdensome.

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Thea Thomas strongly supports this proposal and commented that it was important to limit over harvest in the Chitina dipnet fishery and to acquire timely data on the harvest.

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Ahtna Tene Nene' supports the proposal to have it optional to have Federally-qualified subsistence users to report fish harvest within three days to the Federal agency. They should not be burdened with unnecessary regulations. A few of these users may not have cell phones to make a reporting and they are not harvesting the bulk of sockeyes and chinook in the Copper River.

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Bonnie Yazzie supports this proposal because this would require in-season reporting and there is a need to know exactly what is being taken in order to accurately manage the fishery.

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Again, that's a summary of the written comments received on the proposal. For the comments in

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Page 116
     their entirety you can read those starting on Page 95
     of the meeting book.
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                     Thank you, Mr. Chair.
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                     CHAIRMAN ENCELEWSKI: Okay, thank you.
     Thank you. Alrighty, do we have any public testimony
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     at this time on Fish Proposal 21-11.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Okay, hearing
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     none I'm going to move on then. Regional Council's
     recommendation. We'll entertain a motion to adopt.
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                     MR. HOLSTEN: Yeah, this is Ed, I'll
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     make that motion to adopt 21-11.
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                     CHAIRMAN ENCELEWSKI: 21-11, Ed, thank
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     you. Is there a second.
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                     MR. OPHEIM: This is Michael, I'll
     second.
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                     CHAIRMAN ENCELEWSKI: Michael, second.
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                     MR. OPHEIM: Yep.
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                     CHAIRMAN ENCELEWSKI: Okay. It's been
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     moved and seconded, we will open for discussion. Does
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     anyone want to address their thoughts on this on the
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     Council.
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                     MR. BLOOMQUIST: Greg, this is Aaron.
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     I have a question for Fish and Game, or maybe for Dave
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     before we get to deep into it.
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                     CHAIRMAN ENCELEWSKI: That's fine.
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     Dave would answer or Fish and Game would come up,
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     that'd be good.
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                     REPORTER: Okay, and who is this?
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                     MR. BLOOMQUIST: Aaron.
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                     REPORTER: Thank you.
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                     MR. BLOOMQUIST: Aaron Bloomquist.
     It's probably more for Fish and Game, if anybody's
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Page 117

listening, since they seem to be the -- well, they don't seem to be, they are the in-season manager in 2. these fisheries in the Copper. You know, us sportfish 3 4 guys, we've had mandatory weekly reporting with our log books up until a couple of years ago and they got rid 5 of that, frankly, because it was useless in-season 6 because Fish and Game didn't even tabulate the log book 7 data until often -- a lot of times we didn't even have 8 it for that winter's Board of Fish meetings. I mean it 9 was way, way, way delayed and I think most of the 10 reason for that was they figured it was relatively 11 insignificant in the Copper because, you know, it's not 12 like the Kenai where sportfishermen take huge 13 percentages. But my question for Fish and Game and 14 maybe Dave can give his input, too, is will we use this 15 data? I mean will this be actually used for 16 management? I hate to see is get into a situation 17 where we're burdening people and opening them up to 18 citations for not reporting every day if the management 19 agencies are not going to actually -- I mean obviously 20 they use it in the commercial fishery on a real-time 21 22 basis, but the commercial fishery takes way more than all the rest of the fisheries combined, and, you know, 23 they're the gage, I guess, if you will, of what's 24 25 coming into the river.

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So, anyway, that's my question, will Fish and Game use it, and I'm guessing Dave's answer is going to be the Feds aren't going to use it, but I'd like to hear the answer.

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CHAIRMAN ENCELEWSKI: Okay.

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MR. SARAFIN: This is Dave and I'm standing by in case Fish and Game wants to respond to that if they're on line here but otherwise I can take over.

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MR. BOTZ: Hey, this is Jeremy Botz with the Alaska Department of Fish and Game in Cordova. And as the Department representative, I guess on the line, I don't really feel like I can kind of speak for Mark on this one, because I'm assuming this really is a -- as it applies to in-river fisheries. But as was previously mentioned we -- it is an important aspect of commercial fisheries management, you know, adaptive management in-season, utilizing the reported harvest data. But as far as how, you know, Sportfish Division would utilize the information in-season, I really --

Page 118

yep, I don't want to speak for Mark.

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CHAIRMAN ENCELEWSKI: Okay. Dave, do you want to speak.

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MR. SARAFIN: Sure. Yeah, you know, Federally we are managing too, throughout the season we're monitoring all the actions of the State harvest that comes in, the Miles Lake Sonar, everything we can get, and so in-river harvest information is an important thing to have if we could. You know there are concerns of, you know, compliance with that and whether we're really going to get it or not and also the major thing is that, you know, the Federal harvest is only eight to 10 percent, maybe, of the harvest in the Copper River. So it's much more important that we were getting it from State harvest. And, you know, the State does have their -- they utilize historic harvest patterns in, you know, Chitina throughout the year that have occurred and it would be something that they would have to adapt, you know, their system on how they're tracking everything, but I do believe it would be beneficial if we had something and we had good compliance in it and it'd be good to have both Federal and State, but then, you know, there are patterns of poor compliance with harvest reporting that could compound the situation where even though the intent's to have as much harvest reporting, you know, the amount that we're actually getting would be a challenge to decipher also. So there are challenges but it would be good to have.

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CHAIRMAN ENCELEWSKI: Okay, good. Anyone else got a comment on that proposal.

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MR. WHISSEL: Mr. Chairman, this is John Whissel.

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CHAIRMAN ENCELEWSKI: Yeah, go ahead,

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John.

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MR. WHISSEL: You know, we saw a Board of Fish statewide proposal that would require reporting within, I want to say it was 72 hours, it was a very short window across fisheries, that was -- that failed but it had pretty strong support from our region. And, you know, there is a -- I forget, maybe it was Karen Linnell mentioned, there is a proposal in front of the Board of Fish in this cycle to bring parody with what's

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being proposed here. And, overall, you know, I think the trend of our discussions is that we're trying to do more with less, we're having declining salmon populations and we're going to have to start scaling up what we're looking at so that we have more of our data in real time as our ability to process those data increases.

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You know, we don't have that requirement for the, you know, State subsistence fishery down here until that Board of Fish proposal passes but, you know, when I go subsistence fishing I call Jeremy and tell him what I caught usually and I think he appreciates that. I know others do too. And I feel like they're doing some outreach thing, you know, it's not required but if you guys want to phone in what you caught and where you fished it can only help. But, again, Jeremy's using data that way all the time.

I guess what I'm weighing, what I'm balancing here is I don't -- the spear tip of this transition to more timely reporting, I think there's a lot of support across all users of the Copper River for it. But, you know, I'm encouraged to hear what Dave said, it leans me towards voting yes, both Dave and Jeremy's answers because that's the real question to me, with let's do it but let's not place a burden on people if the data isn't going to be useful.

From what I saw at the statewide meeting, I saw a lot of local support for the statewide requirement and the rest of the state was very opposed to it and I think that's probably got a very high chance of passing at the State level this time around -- at the local level for that region.

 So I think I'm going to be in favor of this one. It's a longstanding priority of the Native Village of Eyak to bring parody to reporting but to do it intelligently with the greatest gains to be made -- I just think that because of the way the cycle's work out we may end up being the first, but I hope it would encourage the State to follow suit. I think we could make a great benefit that way.

 $\label{eq:CHAIRMAN ENCELEWSKI: Okay, thanks John. Any other comments.}$ 

Page 120

MR. HOLSTEN: Yeah, this is Ed.

CHAIRMAN ENCELEWSKI: Go ahead, Ed.

MR. HOLSTEN: Yeah, just a couple quick comments. I'm going to support this proposal. I really agree it will provide timely in-season data. And I don't believe it's a burden. In our dipnetting area here on the Russian River and parts of the Kenai, which is used by Cooper Landing, Hope and some folks from Ninilchik, we have a 72 hour reporting to U.S. Fish and Wildlife and it's not a big deal. It's' kind of an automated system, you phone in and give your name, permit number, method of harvest, where you got it and it's worked out really well and I think it's important data.

So that's all I got to say.

CHAIRMAN ENCELEWSKI: Thanks, Ed, good comments. Anyone else got any comments.

MR. BLOOMQUIST: Yeah, this is Aaron again, just to follow up on Dave.

I guess I'm on the fence on this one because I agree with everything he just said, if the information gets used. I hate to see us burden, and he's right, it's not a burden, but it's not a major burden but it is something of a burden when you have people, you know, the majority of which maybe -- maybe not the majority but a lot of them are going to forget at times and be open up to citations and that kind of stuff and I think it's worth it if ADF&G uses it, I don't think it's worth it if they don't and I think it's likely that they won't, especially with all their budget cuts right now.

But I mean I support the concept, I guess and I'll probably vote in favor, but I hate to see this on the Federal users when I actually think there is a minuscule, at best chance, once you get all the Fairbanks dipnetters and stuff involved at the Board of Fish process, that the Board of Fish tells everybody that they have to report daily, I just don't think it's going to happen but that's just me rambling.

CHAIRMAN ENCELEWSKI: Well, thank you for those comments.

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                     Does anyone else on the Council got a
     comment.
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                     MS. STICKWAN: This is Gloria.
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                     MR. OPHEIM: This is Michael.
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                     CHAIRMAN ENCELEWSKI: Go ahead,
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     Michael. Yeah, I was probably going to vote in favor
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     of this. I mean we just voted in favor of 48 hour
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     reporting, 72 hour reporting doesn't seem that bad.
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     Everybody's got cell phones, things like that, so it
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     seems like that's not too burdensome. So, you know, I
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     think if it's used data, in-season and is helpful, I
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     think that would be great so yeah I'll be voting in
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     favor of this one.
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                     CHAIRMAN ENCELEWSKI: Alrighty,
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     Michael. Anyone else.
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                     MR. ZADRA: Yeah, this is Dennis.
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                     CHAIRMAN ENCELEWSKI: Go ahead, Dennis.
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                     MR. ZADRA: Oh, I just want to say I am
     in support of this, too, and I'm just hoping that it
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     will set precedent for the State fisheries to follow
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     suit.
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                     CHAIRMAN ENCELEWSKI: Thank you.
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     Anyone else.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Well, I'll make a
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     couple comments unless there's anyone else -- and I let
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     them go first.
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                     MS. STICKWAN: I'd like to speak.
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                     CHAIRMAN ENCELEWSKI: I'm going to let
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     you all know I'm on the fence with this and the only
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     reason I'm on the fence is because I don't like the
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     subsistence users to have a stricter quideline than the
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     State, and I think the State is delinquent in this.
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     And I would support it also and I would support it
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     because of Karen's testimony and there's a lot of
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     benefit in us taking the lead and doing something that
     may enhance or be able to control our Federal fishery.
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Just because the State wants to be asses about it and don't want to do it, that doesn't mean we should be that way.

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So I do think it creates a little burden, and it goes a little against my grain, but if you guys tie me up I'm probably going to have to vote in favor of it so just letting you know.

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Thank you. 11

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MS. STICKWAN: This is Gloria.

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CHAIRMAN ENCELEWSKI: Go ahead, Gloria.

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MS. STICKWAN: I kind of think it should be optional to have reporting. It would be kind of a burden for local people here, Ahtna people to report, getting reports back kind of is -- I've had to call people -- I get notices from Fish and Game to report and I've had to call people to tell them please return your permit, to help them out, to get permits returned, so it will be hard to get permits back, reporting back from some people.

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That's why I kind of think it should be optional.

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CHAIRMAN ENCELEWSKI: Okay.

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MR. BLOOMQUIST: That being said, you know, we could always let AITRC do it -- if Fish and Game can't do it, or Wrangell-St. Elias can't do it, maybe give the money to AITRC and let them do the reporting.

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CHAIRMAN ENCELEWSKI: Interesting, okay. Anyone else.

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MR. MCLAUGHLIN: Yeah, Greg, Andy here.

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CHAIRMAN ENCELEWSKI: Go ahead, Andy.

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MR. MCLAUGHLIN: Yeah, just real quick. I'd like to concur with the things you said there, it kind of goes against the grain for me on making something a little more strict than what the State is but, you know, I don't think we should follow suit just because they're doing something wrong, that we should,

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I believe that the more data points we can gather to help manage these resources in a real time basis, rather than at the end of the season where it's oops, there wasn't enough escapement or something like that, where I also think there would be a higher level of accountability at the State level for their managers if our Federal managers sent them an email on such and such a date and said, hey, here's what our numbers even though our numbers are tiny compared to the State take, those managers then had that correspondence in their hand and would be held a little more accountable to e able to make some management decisions that were less political and more practical for these resources to be conserved.

For example, State of Alaska biologist, I participate in a lot of moose and caribou registration and they have 72 hour, you got to report, and sometimes you're floating down a river or you're out in a plane or wherever, I mean you could be far away but you still have that requirement so if you got to jump through that hoop and State biologists already do that for, I think just a matter of time, where eventually the State of Alaska's going to have to comply and get some more quicker management decisions about things.

So I think I'm going to have to be in support of this even though I really don't like the fact that it's more restrictive on our Federal users than the State.

CHAIRMAN ENCELEWSKI: Good comments,

Anyone else.

(No comments)

CHAIRMAN ENCELEWSKI: Okay, we got a motion, we got a second. Someone want to take a crack at the justification.

Justification, is the recommendation consistent with established fish and wildlife management principles. Yes.

Is the recommendation supported by substantial evidence, biological, traditional

 thanks, Andy.

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Page 124
     knowledge, we've had a lot testify to that so I would
     say yes.
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                     And you guys jump in if I'm missing
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     something.
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                     Will the recommendation be beneficial
     or detrimental to the subsistence needs and users. It
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     will be beneficial and it will be detrimental, so, yes.
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                     If a closure involves, that's not going
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     to get there -- discuss what other relevant factors
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     were mentioned by OSM and we kind of -- we went through
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     that. So I think our justification is found, we
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     justified it on all of the points listed in the
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     justification guidelines. So I'm ready to take a vote
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     if you guys are ready to go, if there's no more
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     comments.
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                     MR. HOLSTEN:
                                   Question.
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                     CHAIRMAN ENCELEWSKI: Okay. All in
     favor of Fish Proposal 21-11 signify by saying aye.
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                     IN UNISON: Aye.
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                     CHAIRMAN ENCELEWSKI: Is there anyone
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     opposed.
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                     MR. BLOOMQUIST: Yeah, this is Aaron, I
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     think I changed my mind -- no.
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                     CHAIRMAN ENCELEWSKI: Okay, well, good
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     we got one no.
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                     MS. PERRY: Mr. Chair. Mr. Chair.
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                     CHAIRMAN ENCELEWSKI: Go ahead.
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                     MS. PERRY: I'm hearing some other
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     conversation and we might want to do a roll call just
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     to make sure the record's clear.
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                     CHAIRMAN ENCELEWSKI: It's pretty clear
     to my ears and I'm 72 but, anyway, yeah, you could do a
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     roll call.
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49 50 I would appreciate that, Mr. Chair.

MS. PERRY: Just to preserve the record

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Page 125
                     CHAIRMAN ENCELEWSKI: Okay, you do some
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     preserving.
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                     MS. PERRY: John Whissel.
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                     MR. WHISSEL: Yes.
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                     MS. PERRY: Aaron Bloomquist.
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                     MR. BLOOMQUIST: No.
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                     MS. PERRY: Andy McLaughlin.
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                     MR. MCLAUGHLIN: Aye.
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                     MS. PERRY: Michael Opheim.
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                     MR. OPHEIM: Aye.
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                     MS. PERRY: Dennis Zadra.
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                     MR. ZADRA: Aye.
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                     MS. PERRY: Gloria Stickwan.
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                     MS. STICKWAN: I would prefer to make
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     it optional so I guess my vote would be no.
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                     MS. PERRY: Diane Selanoff.
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                     MS. SELANOFF: Yes.
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                     MS. PERRY: Ed Holsten.
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                     MR. HOLSTEN: Aye.
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                     MS. PERRY: Greg Encelewski.
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                     CHAIRMAN ENCELEWSKI: Aye.
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                     MS. PERRY: Mr. Chair, this motion
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     passes seven -- or sorry 6/2.
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                     CHAIRMAN ENCELEWSKI: Well, did you
     miss someone.
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                     MS. PERRY: Yeah, I thought I heard
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     Gloria speaking so that's why I asked for a roll call
     just to make sure.
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Page 126

CHAIRMAN ENCELEWSKI: Well, 6/2 is eight, and I thought we had nine of us here. 2

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MS. STICKWAN: I counted seven in favor to oppose.

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MS. PERRY: I -- my apologies, 7/2.

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CHAIRMAN ENCELEWSKI: I'm just picky, okay, thank you, good job. 7/2. Okay, we're ready to move on, next on the list we got Proposal 12 and we're ready for the introduction of that proposal.

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MS. PERRY: That would be Ms. Vorhees

15 16 again.

Thank you, Mr. Chair. MS. VORHEES:

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CHAIRMAN ENCELEWSKI: Okay.

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MS. VORHEES: This is Hannah Vorhees. And the next two proposals are interconnected. Like the last proposal these were submitted by Kirk Wilson of Glennallen. The first two deal with dipnetting technology and practices and the last one deals with fish finder, which are used in combination with boats and dipnets are specific (indiscernible) Federal subsistence regulations in the upper Copper River district.

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Fisheries Proposal 21-12 starts on Page 405 of your book and requests that the Federal Subsistence Board prohibit the use of monofilament and multifilament mesh dipnet before August 15th in the upper Copper River district. Before this time dipnet rigging would be limited to braided and elastic mesh. The deponent raises concerns about the use of dipnets with monofilament or multifilament mesh in terms of its effects on survival rates of chinook salmon that are entangled and then released.

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Please keep in mind the background information I presented in my previous proposal, which largely still apply.

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Specific to this proposal it's worth noting that in subsistence study interviews conducted in 2013, residents of rural Copper River basin communities shared their observations based on local

Page 127

knowledge that chinook salmon runs have declined in comparison to long-term baseline. Some residents have....

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(Teleconference interference participants not muted)

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MS. VORHEES: ....a practice of avoiding or protecting chinook when possible and voluntarily remove chinook from fishwheel boxes if these fish still have a chance of survival.

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Fishwheels are the predominant gear in use by Federally-qualified subsistence users in the upper Copper River district where those who would have to adhere to this change in regulation. Harvest by fishwheels accounts for most of the subsistence harvest of fish by communities in the region. For example, in 2013, Gulkana residents took 91 percent of their salmon harvest in edible weight by fishwheel and Tazlina residents took 88 percent of their salmon harvest by fishwheel.

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Of note, a similar proposal to this one has been previously considered by the State Board of Fisheries. This proposal would have applied to the State Glennallen subsistence fishery and the State Chitina personal use fishery. In 2017 the Board of Fish rejected a proposal submitted by the Wrangell-St. Elias National Park Subsistence Resource Commission which would have prohibited the use of monofilament of gillnet mesh or dipnet.

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(Teleconference interference participants not muted)

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MS. VORHEES: The rationale of this proposal is to reduce.....

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(Teleconference interference participants not muted)

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MS. VORHEES: The rationale of the proposal was to reduce mortality of chinook caught in dipnet....

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(Teleconference interference participants not muted)

Page 128

MS. VORHEES: The proposal was rejected because the Board did not find that banning the mesh would increase survival of chinook because it would reduce fishing and create a hardship and because it would create an exception in the statewide regulations.

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Next, I will talk a little bit about the potential effects of this proposal.

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This proposal would, again, place an additional burden on Federally-qualified subsistence users who would likely have to replace their dipnet meshes and/or nets. The gear specification would make Federal subsistence regulations pertaining to dipnet use more restrictive than State subsistence and personal use regulations for the upper Copper River district. There's also the question of whether this proposal would have the intended conservation effect. Effects of catch and release on chinook mortality in a system like this are often (indiscernible) user. However, regardless of these effects, this proposal would likely not have a large conservation effect because of the small percentage of the dipnet fishery being conducted under Federal subsistence regulations. Fishwheels are the predominate gear, dipnetting under Federal (indiscernible) makes up a small percentage of overall dipnetting. For example, in the Chitina subdistrict where dipnetting predominates Federallyqualified subsistence users accounted for just one percent of all permits between 2010 and 2019.

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Furthermore, the Federally-qualified subsistence users who do use dipnets with monofilament material could continue to do so under State regulations in the Glennallen subsistence and Chitina personal use fisheries. This proposal would bring Federal regulations for the area in step with the conservation practices and perspectives of some Federally-qualified subsistence users, but the burden on all Federally-qualified subsistence users would be high and the conservation benefit would likely be limited. State subsistence and personal use fisheries would provide the most effective regulatory context for this proposal.

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 $\,$  And so the OSM preliminary conclusion is to oppose.

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This concludes my presentation.

Page 129

Thank you. 1

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CHAIRMAN ENCELEWSKI: All right, thank

you.

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Okay, report Board consultation, tribes, we got a tribe that wants to speak to this 21-12.

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MR. WILLIAMS: Mr. Chairman. This is Darrel Williams with Ninilchik. I agree with the OSM preliminary conclusion that making subsistence gear more restrictive would reduce the ability to have a meaningful preference.

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Thank you.

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CHAIRMAN ENCELEWSKI: Thank you, Gear.

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MS. LINNELL: Mr. Chair.

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CHAIRMAN ENCELEWSKI: Go ahead.

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MS. LINNELL: This is Karen Linnell with Ahtna InterTribal Resource Commission representing eight tribes on the river.

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I just want to say that we're in support of this proposal. Traditionally we dipnet from the shore and there is many archival photos and what not to that effect but we're seeing an increase in the number of boats on the river. We're concerned over the erosions because of the number of boats that we're There's some people with some very poor seeing. neighborly etiquette that go near boats, or near fishwheels, causing wakes, some of those wakes can get the fishwheel off kilter and cause it to jam or get stuck, people are on their -- checking their wheels when they go by and, again, causing the possibility of them to fall off of their fishwheel into the river; our river is very unforgiven. Already we lose one to two people a year from dipnetting and the folks dipnetting from boats are able to target the salmon while they're held up during high water and we've noticed that it used to be that after a high water event and the water started to drop that we would see a big, big run come and we're not seeing that anymore. And some of these boats have fish finders and I think that's an unnecessary tool for subsistence fishing on this river.

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Page 130

We have similar proposals, again, like this on the State side to limit and restrict those fisheries because of the conflicts that we're seeing. There's user conflicts arising from this as well. have Faye Ewan from Native Village of Kluti-Kaah who probably could speak more to this, they come by her fishwheel quite often. I'm on the upper end of the Copper River so I don't see it as much but our friends and family in Tazlina and Klutina area are seeing quite a bit of conflict. A few years ago there was even a gentleman who shot at a tribal member's fishwheel causing damage and that -- that person, that tribal member shares her fishwheel with nontribal citizens, all from the Copper Center area, it's not just her wheel, they share together and so it's not just a tribal versus nontribal issue here we're talking about, a pretty significant change in the fishery on this It is not a customary and traditional practice of the folks here on the river to fish from boats. then when they are dipping from the boat, the boats are under movement and that is trawling, especially if they're using those fish finders to target them.

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So we urge you to support this proposal and pass it as presented.

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Thank you, Mr. Chair.

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CHAIRMAN ENCELEWSKI: Thank you, Karen. I think this proposal's specifically to monofilament but a lot of other points you made are.....

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36 37 MS. LINNELL: I'm sorry, I'm on the wrong one. The monofilament one, again, we had talked about this and AITRC has met with Chitina Dipnetters Association some years ago and we talked about this as a possibility, reduce the mortality when there are restrictions for kings.

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43 44 This year it went down to one king that they were able to retain and that, to me, was a -- you know, we talk about the possibilities of the monofilament and multifilaments nets and it was something that we thought if we could address the gear type maybe that would help with the mortality.

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CHAIRMAN ENCELEWSKI: Okay, thank you. Any other tribes on the monofilament Fish Proposal 21-12.

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Page 131
                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Any ANCSA
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     Corporations.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Agency comments.
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     Alaska Department of Fish and Game.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: I don't suppose
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     you'd comment because they use it all in the State.
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15
                     Okay, Federal.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Other agencies.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Other Regional
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     Councils, any?
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                     MS. PERRY: No other Regional Councils
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     commented on this proposal, Mr. Chair.
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                     CHAIRMAN ENCELEWSKI: Thank you. Fish
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     and Game Advisory Committees.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Subsistence
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     Resource Commissions.
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                     MS. CELLARIUS: Mr. Chair.
                                                  This is
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     Barbara Cellarius.
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                     CHAIRMAN ENCELEWSKI:
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                                            Go ahead,
     Barbara.
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                     MS. CELLARIUS: The Wrangell-St. Elias
     National Park Subsistence Resource Commission opposed
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     FP21-12 with a vote of one in support and seven
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     opposed.
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                     In the experience SRC members who have
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commercial fished net material doesn't make a difference in whether the fish become entangled in a net. When one member commercial fished one summer for example salmon were often gilled in an inelastic braided net. Net or mesh size in their experience was a bigger factor than the material.

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Another concern is the lack of availability of dipnets made from alternate materials.

The person who supported the proposal cited testimony on both sides with some saying that monofilament nets cause damage and expressed concern about avoiding any potential negative impacts to the fisheries.

And that concludes the comment.

CHAIRMAN ENCELEWSKI: Okay, thank you, Barbara. Any other Resource Commissions.

(No comments)

CHAIRMAN ENCELEWSKI: Okay, a summary of written public comments, DeAnna.

MS. PERRY: Yes, Mr. Chair. Five written public comments in support were received on this proposal, they can be found in your meeting books starting on Page 124. I'll give a summary of those comments.

The Ahtna InterTribal Resource Commission supports this proposal and states that it would promote greater survival rates among chinook salmon caught in nets and then released back into the river and dipnets constructed with inelastic seine style mesh and the traditional Ahtna style made with inelastic mesh are effective at catching salmon.

The Commission further suggested a modification to this proposal, language such as you may not use dipnet that is rigged with monofilament or multifilament mesh before August 15th when the majority of the chinook run has passed into the upper Copper River. Before this time your dipnet must be rigged with braided and braided is actually struck out, inelastic mesh. Depleting [sic] the word braided before inelastic mesh.

JUTHCEN

Page 133

Again, that was a summary of the Ahtna InterTribal Resource Commission comment.

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Michael Mahoney supports this proposal stating that these changes would be helpful in protecting our king salmon. All of these practices are not customary and traditional and have resulted in much higher efficiency levels of harvest.

 Thea Thomas strongly supports this proposal and as stated before, she commented that it was important to limit overharvest in the Chitina dipnet fishery and to acquire timely data on the harvest.

 Ahtna Tene Nene' supports the proposal to disallow a dipnet that is rigged with monofilament or multifilament mesh before August 15th because after chinook are released with this type of dipnet it causes undue harm or death and they may not reach spawning grounds if they are harmed or weakened. As management objectives weren't met in fiscal year 2020 we need to do what can be done to protect them.

Bonnie Yazzie supports this proposal.

And that's a summary of the written comments received on this proposal. Again, for the comments in their entirety you can read those starting on Page 124 of the meeting book.

Thank you, Mr. Chair.

CHAIRMAN ENCELEWSKI: Alrighty, thank you. Public testimony. Is there anyone who would like to testify to Fish Proposal 21-12.

MR. MILLER: Mr. Chair.

CHAIRMAN ENCELEWSKI: Go ahead.

MR. MILLER: This is Odin Miller with Ahtna InterTribal Resource Commission.

CHAIRMAN ENCELEWSKI: Alrighty, go

MR. MILLER: I just wanted to very briefly speak in support of this proposal, sort of to

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add on to some of the comments that Karen just made.
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                     I was sort of part of the team that
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     helped developed some of these proposals. And I think
     part of where we got the idea for this proposal was in
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     our conversations with local stakeholders who had sort
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     of seen the dipnetting happening down in Chitina and,
     in particular, there was a guide on the Copper River
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     that I spoke with who expressed concern about having
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     seen a lot of relatively inexperienced dipnetters with
     monofilament dipnets getting king salmon badly tangled
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     up in the dipnets and struggling to untangle them and
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     taking many minutes and he expressed that this wasn't
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    nearly as much of an issue with the standard kind of
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     dipnet material.
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                     Thank you.
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                     CHAIRMAN ENCELEWSKI: Thank you.
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     other public testimony.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Alrighty, we'll
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     move to Regional Council's recommendations, motion.
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                     MR. HOLSTEN: Yeah, this is Ed, I'll
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     make that motion to adopt -- where am I, 21-12?
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                     CHAIRMAN ENCELEWSKI: Yes.
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                     MR. HOLSTEN: Yeah, 21-12.
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                     CHAIRMAN ENCELEWSKI: Okay.
                                                  Anyone
     second.
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                     MR. BLOOMQUIST: Aaron seconds.
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                     MS. PERRY: I believe it was seconded
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    by Aaron.
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                     CHAIRMAN ENCELEWSKI: Who, Aaron, it
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     must be on silent on my phone, I didn't hear him, okay,
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     Aaron. Thank you, Aaron.
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                     Okay, we're open for discussion, 21-12.
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     Council members, any discussion.
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                     MR. OPHEIM: Yeah, this is Michael.
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Yes, I would oppose this as well. It just seems like
     creating a bit of a burden on the fishermen trying to
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     decide which place you're going to be in, which dipnet
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     you're taking or, you know, if you cross the line with
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     the wrong dipnet or something there, getting yourself
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     ticketed or something. So it -- I don't know, I don't
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     care much for it. It did sound like the issue with the
     issue with the entanglement was the length of the mesh,
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     the bag there, so maybe that needs to be shortened up,
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     causing less damage to the fish, easier to release.
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     And I think, you know, the State and Fed regs wouldn't
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     match up, you know, with one using, what is it non-
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     braided line and one using monofilament and everything.
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     It sounds like it would be kind of just all convoluted
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     there.
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                     So I would, definitely, at this point
     be opposing it.
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                     CHAIRMAN ENCELEWSKI: All right, thank
     you, Michael.
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                     Anyone else.
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                     MR. HOLSTEN: Yeah, this is Ed.
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                     CHAIRMAN ENCELEWSKI: Okay, Ed.
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                     MR. HOLSTEN: Yeah.
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                     CHAIRMAN ENCELEWSKI: Go ahead.
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                     MR. HOLSTEN: Yeah, real short comment.
     Is there any data on damage, I mean real data on damage
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     using monofilament versus non-monofilament. You know
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     this came around with barbed hooks and barbless hooks
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     and so studies were undertaken showing the difference
     in mortality rates. I was wondering, is there anybody
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     out there know of any data on this issue?
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                     That's all.
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                     CHAIRMAN ENCELEWSKI: Okay, thanks, Ed.
     Anyone want to comment on that?
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                     MR. WILLIAMS: Mr. Chairman, this is
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     Darrel Williams with Ninilchik.
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CHAIRMAN ENCELEWSKI: Go ahead, Darrel,

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you know about that.

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MR. WILLIAMS: Yeah, we went through a very long process and there is data about gillnet injury and survival rates. The interesting part to me on this proposal is we're not really talking about the right things when we're talking about injuries to fish. Generally, it's not about the filament it's about the mesh size. So where the net actually engages on the fish, whether it's in the gills or by the dorsal fin or the pectoral fin, the size of that mesh is really the important part. And there is quite a bit of data out there and it refers to deselective harvest of using gillnets.

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Thank you.

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CHAIRMAN ENCELEWSKI: Thank you, good point, you made my point.

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Any other Council member.

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MR. BLOOMQUIST: Yeah, this is Aaron.

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CHAIRMAN ENCELEWSKI: Go ahead, Aaron.

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MR. BLOOMQUIST: Yeah, I think there's some misunderstanding. I've heard it a few times here in the actual dynamics of it. So I have a lot of history with this proposal. The first time I ever saw this proposal it was before the Board of Fish and I wrote it. It wasn't an original idea of mine, I got it from a guy that actually used to be a dipnet charter guy down in Chitina and had brought it up to me. But it's not whether or not the fish are gilled, it's not like a gillnet fishery, it's how much they get tangled and it's just the fact that those fine meshes allow a fish to be tangled to the point where it's virtually impossible to let them go in the water, you drag them in the boat, or up on the bank, and they flop around and it takes a couple of -- I mean it doesn't matter if you're an experienced dipnetter or not, it's just the reality of this stuff. And you may be surprised at what I'm going to -- whether or not I'll support this. But I've probably netted, I don't know, a thousand king salmon in braided nets that are meant for sportfishing, and I have a huge basket on my net just simply because it gives me more room to work in the thing and I would say one in several hundred is tangled to the point

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where it takes me more than a minute to get it out of the net. And after that guy showed me -- or told me about it, I went down there and I watched, you know, in a run when there was lots of kings that year, this is a decade or more ago, I watched the guys on the bank pull in king after king after king and flop them around in the gravel sometimes for 10 minutes to the point where they're not going to die, they're dead, and it was entanglement in these nets with the mesh that's just -- it's just fine and it grabs on everything, and so I wrote that proposal.

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And with all that said, I don't support this just for Federal users. They are efficient, they catch fish better, less fish get away. Yes, you can catch a bunch of fish in braided mesh nets but they work better, they're lighter, especially in a river like the Copper that's running so fast, there's a lot less drag on a monofilament mesh net than on the other types. You know, I'd be in favor of this if it was for everybody across the board but, you know, again, like I said in the last proposal, the Chitina Dipnetting Association and others have a big voice at the Board of Fish and I'd be shocked if the Board of Fish would pass this. They about crucified me when I suggested it 10 years ago so I'm not going to be in support of it.

But it's not the mesh size, it's not the -- it's just the fact that those kind of dipnets are tangly and they grab on all the fins and everything else.

Anyways, that's my two cents, thank

 you.

CHAIRMAN ENCELEWSKI: Okay. Anyone else got a comment.

MS. STICKWAN: This is Gloria.

MR. MCLAUGHLIN: Andy does.

 $\label{eq:CHAIRMAN ENCELEWSKI:} Go \ ahead, \ I \ think \\ \mbox{Gloria first and then Andy.}$ 

MS. STICKWAN: I'm going to support this proposal because I have attended Board of Fish meetings and I've heard testimony that fish are being damaged through this and the person that wrote this was

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a big guide and he's on the Klutina and he's seen a lot of years of being a guide and the damage to the fish. Once you damage a fish it gets weak and it doesn't -- it isn't -- it's so weak it may not even reach its spawning grounds to spawn because of the damage.

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I just think that we need to do something to get more fish to the spawning grounds and if we can do something, such as this, to help the fish, I think we should.

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CHAIRMAN ENCELEWSKI: Thank you,

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Gloria. Next.

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MR. MCLAUGHLIN: Yeah, thank you, Mr. Chair. Andy McLaughlin here. You know, again, one of those things not necessarily on the fence on, I haven't netted a thousand kings but there's only three that I know of on the Kenai River where I've done my own red salmon sockeye dipnetting and on those three kings they weren't allowed to be retained at the time and they all went into the boat and it's like, oh, man, got a king but got to get this sucker back in the water, and in my opinion it's not the material, it's the time out of water is the issue. You know, you got some people that are just less apt to be able to grab fish and take care of business. Certainly mesh size, if they get gilled, that's a big issue. I could tell you with my driftnet, sometimes there's a fish that I don't want in my driftnet and I don't remove those fish out of the water hardly at all, just at the edge of the boat, and I disentangle them and some of them are wrapped deep man and spun around, went back through the mesh twice and I get them out of there, as long as they stayed in that water, I'll point them off in the direction that I don't want them to be in and they'll dart away from the net or slowly swim, you know.

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But I was with Ed on is there data thing, and I was with Darrel on the mesh size is a big factor. But I, myself, from my own personal experience, am not thinking that material has a lot to do with it, but I'm not a Copper River dipnetter over there, you know.

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So, anyhow, that ease of use, if we're making a way for Federal subsistence users to catch fish more efficiently, those multi-strands -- there's less drag, they go through the water quicker, it's a

Page 139

most efficient way to catch a fish if they're dipnetting.

CHAIRMAN ENCELEWSKI: Thank you, Andy. Good comments. Anybody else want to comment on it.

MS. LINNELL: Mr. Chair. This is Karen Linnell. I had forgotten to mention that there's similar proposals to this going before the Board of Fish this year.

CHAIRMAN ENCELEWSKI: Okay, yeah, well, we're in Council deliberations but thank you, Karen.

 $\label{eq:local_equation} \text{Anyone else on the Council want to talk} \\ \text{to this motion.}$ 

MR. WHISSEL: Mr. Chairman, this is

 John Whissel.

CHAIRMAN ENCELEWSKI: Go ahead, John.

MR. WHISSEL: I'm inclined to support this proposal. I think it's imperfect. I do agree mesh size is important.

We looked at this very closely when we put the lower river dipnetting proposal that was rescinded in two years ago and just from memory, I could be slightly off here, our proposal asked for one inch mesh and braided line and not monofilament. I could not, for the life of me cite the research -- it was asked whether there was some research, but that came from our fisheries department doing some work to try to determine which methods of harvest in a dipnet do the least amount of harm to king salmon and put them in the best possible position to be released.

 So one of the things I think -- there's a difference between, you know, a drift gillnet or a set net versus something in a bag, and I know when I've seen -- you know, we've been witness to a lot in Wood Canyon and some -- there's definitely a -- a lot of the release has to do with skill, but you see some pretty ruthless highgrading and, you know, people especially fishing on -- (indiscernible) faces that just kind of turn their net inside out and start shaking and fish held up just by a gillplate, I mean when you're cutting in with single strands, I know I've done the wrong

Page 140

thing with my fishing lines and had it cut into my finger before, monofilament cuts pretty easily.

So I want to start moving in the direction of being more conservation minded, I don't want to put undue burdens on Federal subsistence users but I think these are the things we're going to have to do in order to conserve our king species and I wish the State would go first, but I don't think it's likely so I'll be in support of this but looking closely to do something with mesh size which I think is likely more important.

Thanks.

CHAIRMAN ENCELEWSKI: Okay. Is there anyone else on the Council who would like to talk to it.

(No comments)

CHAIRMAN ENCELEWSKI: Okay. Before we vote I'm going to make a couple comments of my own, my observation.

 I've fished all my life with gillnets and different type of gear and generally what we do when we want to catch kings, we use nine inch gear, of course they don't allow that anymore we can only use six inch, but if we want to catch a king we'd make sure we used the biggest mesh possible because four inch, 4.5, 5 inch, Darrel is exactly right, mesh size plays a lot. And, yes monofilament is tricky and it'll catch them quick, and it has a lot to do with skill.

 But we're here to provide a subsistence preference, and a subsistence use for subsistence fishermen and they have a right to get that fish and they have a number of fish they got to get. And if there's some incidental misfortune and a fish dies well then that's to be understandable in some cases. But I certainly can't support this in good faith and put a burden on the fishermen, not at this time. Anyway, I think it's something we're going in the wrong direction and we're really trying to restrict our Federal subsistence users. To me, they're out there to get the fish, if the fish ain't there, then there's other user groups that need to be shut down and other things, and the preference needs to go to the subsistence

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Page 141
     fishermen.
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                     Thank you.
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                     Okay, we got a motion, we got a second,
     we had discussion and justification.
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                     The justification, we'll go through the
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     points again, if someone wants to -- recommendation
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     consistent with established fish and wildlife
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     principles, we talked the pros and cons.
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                     Recommendations supported by
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     substantial evidence or biological traditional, we
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     talked about that also from various tribes and other
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     things and their take.
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                     Will the recommendation be beneficial
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19
     or detrimental to subsistence needs.
                                           That's kind of
     where I was talking to. But I think it would be
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     detrimental.
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                     If a closure's involved, we're not
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     going to do that.
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                     Discuss what other relevant factors are
     mentioned by OSM, I think we kind of covered that.
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                     So we need to restate the final motion,
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     we just moved to adopt it as presented, 21-12, and so I
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     think we're ready for a vote.
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                     DeAnna, do you want to call for a vote,
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     or do you just want to vote.
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                     MS. PERRY: I can do a quick roll call,
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     Mr. Chair.
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                     CHAIRMAN ENCELEWSKI: Okay, go ahead.
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                     MS. PERRY: All right.
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                     Ed Holsten.
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                     MR. HOLSTEN:
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                                    Oppose.
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                     MS. PERRY: Diane Selanoff.
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                     MS. SELANOFF: Oppose.
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Page 142
                     MS. PERRY: Gloria Stickwan.
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                     MS. STICKWAN: Yes.
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                     MS. PERRY: Dennis Zadra.
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                     (No comments)
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                     MS. PERRY: Dennis, are you on mute, by
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     chance.
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                     MR. ZADRA: Oh, yes, I'm sorry, I
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     support the proposal.
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                     MS. PERRY: Thank you.
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                     Michael Opheim.
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                     MR. OPHEIM:
                                   Oppose.
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                     MS. PERRY: Andy McLaughlin.
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                     MR. MCLAUGHLIN:
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                                       Oppose.
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                     MS. PERRY: Aaron Bloomquist.
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                     MR. BLOOMQUIST:
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                                       Oppose.
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                     MS. PERRY: John Whissel.
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                     MR. WHISSEL: Support.
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                     MS. PERRY: And Greg Encelewski.
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                     CHAIRMAN ENCELEWSKI: I oppose.
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                     MS. PERRY: Okay. The motion fails. 3
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     to 6 -- 3 yeas, 6 nos.
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                     CHAIRMAN ENCELEWSKI:
                                            Alrighty, thank
     you. Well, how about time for a stretch, take a five
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     minute and let's take a stretch before we move to the
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     next proposal.
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                     (Off record)
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                      (On record)
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                     CHAIRMAN ENCELEWSKI: So let's go ahead
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Vorhees again.

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Page 143

and move on, we're on Fish Proposal 13, request the Board prohibits fishing with dipnets from boats and crafts floating in the river in the upper Copper River district submitted by Kirk Wilson, and we'll see who's going to present this to us.

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MS. PERRY: That would be Hannah

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CHAIRMAN ENCELEWSKI: Okay, Hannah, you may go ahead.

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MS. VORHEES: Thank you. All right, next I'll be presenting Fisheries Proposal 21-13, which begins on Page 135 of your book.

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This proposal requests that the Federal Subsistence Board prohibit fishing with dipnets from boats or crafts floating in the river in the upper Copper River district. Like the others presented so far it was submitted by Kirk Wilson of Glennallen.

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The proponent believes that the increased popularity of dipnetting from boats since 2010 combined with the high numbers of fish that each subsistence dipnetter can harvest could be contributing to the depletion of some salmon stocks.

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First I'll give you some background, local and traditional knowledge. Dipnetting of sockeye salmon, and to a lesser extent, chinook salmon, traditionally took place from platforms built over the river, access to fishing sites was limited by territorial jurisdiction, part of the traditional management system. Ahtna Elder Katie John reported the loss of several stocks of Copper River salmon in her lifetime which she called missing fish. John's testimony, motorized boats and the noise they bring can disturb fish in and of themselves, rather than just being a vehicle for fishing. Today fishwheel's are the dominate gear in use by Federallyqualified subsistence users in the upper Copper River district, who are those individuals who would have to adhere to this change in regulation.

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As noted in my previous presentation, harvest by fishwheel accounts for most of the subsistence harvest of fish by communities in the region.

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Next I'll review some current events.

Of note, a similar proposal has been previously considered by the State Board of Fisheries. In 2017 the Board of Fisheries rejected a proposal submitted by the Ahtna Customary and Traditional Use Committee that would have prohibited dipnetting from boats in State subsistence and personal use fisheries for the Glennallen subdistrict. The Board's rationale for rejecting the proposal was that there was not a conservation concern for these salmon and this regulation would have had a limited impact.

 Next I'll discuss the potential burdens and benefits of this proposal.

The proposal would make Federal subsistence regulations pertaining to dipnetting more restrictive than State subsistence and personal use regulations for the upper Copper River district. The majority of salmon taken by Federally-qualified subsistence users in this area are taken by fishwheel rather than boats, as I've stated, because boats are not widely used to fish for salmon under Federal subsistence permits. Adopting this proposal would have little effect on the practice of concern and little conservation effect in practice.

Users could continue to dipnet from boats under State regulations in the Glennallen subsistence and Chitina personal use fisheries. The State subsistence and personal use fisheries may provide the most effective regulatory context for this proposal.

And the OSM preliminary conclusion is to oppose.

Thank you.

 CHAIRMAN ENCELEWSKI: Thank you. All right, you guys heard it, their presentation. We'll start off with report from tribes, anyone want to come up -- or there's no place to come up, we're all on the phones, go ahead and speak up.

(No comments)

CHAIRMAN ENCELEWSKI: Any tribes for

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Fish Proposal 21-13.

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MS. LINNELL: Yes, this is Karen Linnell with the Ahtna InterTribal Resource Commission.

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CHAIRMAN ENCELEWSKI: Go ahead, Karen.

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MS. LINNELL: Representing eight tribes on the Copper River. I wanted to reiterate that we're very concerned about the rise in dipnetting from boats, whether it be from Federally-qualified users and/or State users, the process is getting to be -- it's fairly recent, we've seen a marked decline in fish getting into wheels after the water drops. able to target the eddies and things where the -- the salmon hold up during high water. We believe that this could be one of the reasons that we've seen such a decline in what's getting to the salmon -- to the spawning beds. As we are in a season of decline, I think that we need to take every precaution that we can. We're not saying to cut off their ability to dipnet entirely but to restrict a method. They still have other options for methods that they can use and you have every authority to recommend, and the Federal Subsistence Board has every authority to provide regulation on methods and means.

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When those boats are under movement they are trawling. The definition of trawling is a net in the water and under movement with a boat, and that's what's happening, and we'd like to, you know, do what we can to work to turn this trend around and help our populations recover.

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There are proposals to this on both the subsistence and personal use fishery regulations going to be before the Board of Fish at their next meeting, so this is just not a Federal only, we're trying to get ahead of this thing here because there is a marked increase in boats on the river and then we're looking at the habitat as well and the concerns for the habitat.

So I'll answer any questions if you have any. You have my written comments before you, so thank you, Mr. Chair.

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CHAIRMAN ENCELEWSKI: Thank you, Karen. Any questions for Karen before she goes too far.

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Page 146
                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Okay. Is there
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     any other tribal comments that would like to talk on
     the issue, 21-13.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Any ANCSA
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     Corporations.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Agency comments.
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     How about Alaska Department of Fish and Game, if it's
     coming up to their Board meeting, maybe they've got a
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     thought.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Well, it sounds
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22
     like they hung up.
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                     Any Federal Agency comments.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: How about any
    more tribal comments.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Advisory groups,
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     other Regional Councils. Was there any DeAnna.
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                     MS. PERRY: No, Mr. Chair.
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                     CHAIRMAN ENCELEWSKI: Okay. How about
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    Fish and Game Advisory Committees.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Hearing none, how
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     about Subsistence Resource Commissions, Barbara you got
     something.
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                     MS. CELLARIUS: I do, Mr. Chair.
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                     CHAIRMAN ENCELEWSKI:
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                                           Okay.
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Page 147

MS. CELLARIUS: The Wrangell-St. Elias National Park Subsistence Resource Commission opposed FP21-13 with a vote of one in support and seven opposed.

Commission members were generally not concerned about the practice of dipnetting from boats by Federally-qualified subsistence users, although concern was expressed about the increasing occurrence of dipnetting from boats by (indiscernible - phone cuts out) subsistence State (indiscernible - phone cuts out) upper Copper River. The number of Federally-qualified subsistence users fishing from boats is limited. Some SRC members noted, however, that people dipnetting from boats should be restricted before fishwheel users in times of low salmon numbers.

The Commission also noted a need for information about harvest by gear types. That would have been important information to include in the proposal analysis.

That concludes the comment, Mr. Chair.

CHAIRMAN ENCELEWSKI: Thank you, Barbara, good comments.

DeAnna, do you have a summary of the written public comments on this proposal.

MS. PERRY: Thank you, Mr. Chair. Five written public comments in support were received on this proposal, they can be found in your meeting book starting on Page 153. A summary of those comments:

The Ahtna InterTribal Resource Commission strongly supports this proposal and states there is significant opposition to the dipnetting from boats practice among Copper Basin locals. Dipnetting from boats is not a customary or traditional use of the resource and these harvesters would be able to target salmon resting in deep parts of the river giving them a competitive advantage over both fishwheel users and dipnetters who fish from shore.

 Michael Mahoney supports this proposal, again, stating that these changes would be helpful in protecting our king salmon. He addressed Federal Fish Proposal 21-12, 13 and 14 all at the same time, stating

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that all of these practices were not customary and traditional and have resulted in much higher efficiency levels of harvest.

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Thea Thomas strongly supports this proposal and as stated before commenting on 21-11, 12, 13 and 14, that it was important to limit over harvest in the Chitina dipnet fishery and to acquire timely data on the harvest.

Ahtna Tene Nene' supports the proposal because fishing from a boat or other craft floating in the Copper River has an advantage over dipnetting from shoreline and fishing from a boat moving down river is essentially trawling for fish. Fishing in areas where salmon rest also enables fishermen to harvest an abundance of salmon at one time. Enforcement would be a challenge that may result in more salmon harvested that are reported.

Bonnie Yazzie supports the proposal because dipnetting from boat is not customary or traditional way of getting salmon and it creates an unfair advantage of the resource that isn't dipnetting it's trawling. She heard that dipnetters with boats were limiting out this year while many fishwheelers were struggling.

That's a summary of the written comments received on this proposal. Again, for the comments in their entirety, they start on Page 153 of your meeting book.

Thank you, Mr. Chair.

CHAIRMAN ENCELEWSKI: Thank you, DeAnna. Alrighty, we will open it up to public testimony on 21-13.

MS. KNIGHTEN: Mr. Chair, Mercedes Knighten.

CHAIRMAN ENCELEWSKI: Yes, go ahead.

MS. KNIGHTEN: Hi, I would like to address Proposal 21-13 and possibly 14.

CHAIRMAN ENCELEWSKI: I'll let you address 21-13 for now.

JUTHCE

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MS. KNIGHTEN: Okay, thank you. So I reside in Copper Center. My fishwheel, if you were on the highway would be on Mile 103.7 Old Richardson Highway. I inherited this camp from my grandmother so it's been in our family for at least 30 years that I know of.

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I recognize an influx of boats, dipnetting from boats, and traffic from boats. I camp at my camp for the summer. I put a camper there and stay there. One of those reasons is, we're also experiencing theft from boats, so not only did it -- I mean that's not a reason why I stay there but I stay there because that's where I've stayed every summer for most of my life but now it's become necessary because of the issues of boats. The line up river drifting down and pulling fish in with dipnets, I can see this across from my fishwheel, there's a nice island over there, nice pool where the fish can hold up and this summer we had a lot of high water so we had a lot of fish holding up waiting for low water and, you know, they sit in those holes to rest. So dipnetters are able to find -- these dipnetters from boats are able to find these holes. I believe it's not a traditional customary practice to fish in this manner. I also know some of these boat owners and they're also using a fishwheel while dipnetting at the same time. I've also seen people dipnetting at the mouth of the Klutina to the Copper -- or from the Copper, I'm sorry, where the Klutina meets the Copper. I believe this doesn't give the opportunity for the fish to make it to the spawning areas.

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39 40 And that is my testimony, you know, I see this with my own eyes. My family is staying down there. We're using these fish for supporting our families in Native homes and non-Native homes and all over the state, and sometimes out of state. I have numerous aunts and uncles that I like to travel to visit and take fish to my aunts and uncles that can no longer travel to Alaska.

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Thank you.

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REPORTER: Can you please state and spell your last name.

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MS. KNIGHTEN: K-N-I-G-H-T-E-N.

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REPORTER: Thank you.
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                     MS. KNIGHTEN: And I'm sorry if I
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     didn't say it specifically, I am in support of this.
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                     CHAIRMAN ENCELEWSKI: Thank you. Okay,
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     next public comment -- testimony, excuse me.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Well, hearing no
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     more public testimony I guess we'll move on. Regional
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     Council's recommendation. Do we have a motion.
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                     MS. STICKWAN: Move to adopt Proposal
     21-13.
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                     CHAIRMAN ENCELEWSKI: Thank you,
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     Gloria. Gloria moved to adopt, is there a second.
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                     MR. WHISSEL: I second, John Whissel.
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                     CHAIRMAN ENCELEWSKI: John Whissel
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              Okay, it's been moved and seconded to adopt
     second.
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     Fish Proposal 21-13 so it's on the table for discussion
     and I'll open it up to the Council members. You guys
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     go ahead, the first one go ahead and state your name
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     and we'll listen to your comments.
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                     MR. OPHEIM: Mr. Chair, this is
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     Michael.
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                     CHAIRMAN ENCELEWSKI: Go ahead,
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     Michael.
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                     MR. OPHEIM: Yeah, it seems like, I
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     don't know it would be kind of -- I don't know the word
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     I want to say here, a bit limiting on how the Federal
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     subsistence fisher could harvest their fish. It seems
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     like, you know, if they're able to get in and get out
     using, drifting on a boat with the dipnet, the
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     efficiency of that to harvest their fish quickly seems
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     pretty good to me. You know it's -- there's talk of it
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    not being traditional from a boat but neither was the
     fishwheel until the early 1900s or something there, so
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     -- or whatever it was back there so, you know, a lot of
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     these are new and introduced fishery methods and some
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     are better than others. But it seems like we don't
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49 50 want it to be a burden on our fishers to not be able to

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Page 151
     harvest in a quick and easy method.
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                     So I would be opposing this proposal.
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                     CHAIRMAN ENCELEWSKI: Okay, thank you.
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     Who would like to.....
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                     MR. MCLAUGHLIN:
                                      Andy here.
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                     CHAIRMAN ENCELEWSKI: .....speak to
     the....
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                     MS. STICKWAN: Gloria.
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                     CHAIRMAN ENCELEWSKI: .....proposal
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16
     next.
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                     MS. STICKWAN: Hello.
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                     CHAIRMAN ENCELEWSKI: Is that you
     Gloria?
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                     MS. STICKWAN: Yes.
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                     CHAIRMAN ENCELEWSKI: Go right ahead.
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                     MS. STICKWAN: I support this proposal.
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     This fishery, fishing from a boat is gaining, I believe
     it is gaining in popularity about fishing from a boat
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     using a dipnet as well as using finders to go there,
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     and they may be taking more than their harvest and
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     nobody -- and we don't have much enforcement in the
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     Copper River. OSM rangers have to come out and enforce
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     on the Copper River because of the Sturgeon Case, I
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     haven't seen them yet and they're not likely to come
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     out here and enforce anything. So we really don't have
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     a handle on how to -- how many fish people are catching
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     or harvesting. There could be an over abundance of
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     harvest and we don't know. And the other thing is this
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     is just one more new fishery that's gaining in
     popularity that's going to impact our fishery, the
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     fishwheel.
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                     We have a Board of Fish proposal that
     states that they want to extend their fisheries one
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     point past where the line is now, half a mile down,
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50 Computer Matrix, LLC

135 Christensen Dr., Ste. 2., Anch. AK 99501

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Phone: 907-243-0668 Fax: 907-243-1473

because there's too many boats on the river. I'm just

saying that because there's an impact -- there's getting more and more of an impact on our fishery

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because of fishing from a boat, because of personal Federal fisheries is just another new way of getting fish from a boat and it's, you know, they may be going to where there's small eddies where fish are stuck during high waters or the rest of the evening and they may be getting a lot of fish and nobody knows. mean the conservation concern is very important to me and to all people on up river. I wish you could have seen our fishery and how much we caught. I mean it was really low, and it's going to be that way next year. We know it's going to be that way next year because the brood stock hasn't reached the Gulkana Hatchery. I mean the numbers were more than halfway low -- I mean half of what it was and it's going to be that way again. And how many years will it be that way. And the more we allow fisheries to be able to get more fish it's going to impact us on the Copper River with our fishwheel.

I support this proposal.

MR. MCLAUGHLIN: Andy here.

 $$\operatorname{MS.}$  PERRY: Mr. Chair, are you still on the line, I just want to make sure.

CHAIRMAN ENCELEWSKI: I'm still on the line, sorry I was on mute. I said thanks Gloria and I told Andy to go right ahead but you couldn't hear me because I was muted, so now you can hear me.

Go ahead, Andy.

MR. MCLAUGHLIN: Alrighty, thank you, Mr. Chair. I really, you know, hate to say it but we'd be doing a disservice to Federal users, if we're bound to follow ANILCA, then, you know, where the buck stops at the dang State, with all the numbers that the State ones are doing. So I oppose this because it's a small number of Federal users doing this, okay.

Now, I feel sincerely for these Ahtna people that are testifying and I suggest that if they're thinking just Federal users are in these boats that are competing with the fishwheels and the shoreline dipnetters then ask for an .804 analysis. That's what Robbin LaVine with anthropology there does, is she's going to have to crunch some data and there at some point in time the Federal managers can say, you

Page 153

know what you Federal folks, you ones in the boats don't get to do it because these other people take a precedence because historically a long time ago they were the ones using it, okay. So, again, I'm urging the suggestion, this .804 analysis, you have to do it for each specific regulation and then you put it out there and that's what OSM does, you know, but us as the RAC, we're bound to defend subsistence users and at least make them be able to do the things that the State folks are doing.

2.

This puts me to mind of on the Kenai when the manager over there was like, you know what we're not going to allow Federal people to use bait for kings, but the State people were still allowed to use bait, you know, and it's like, no, that's not how it works, the Federal takes precedence. So, you know, have an .804 analysis run.

But, I'm sorry I'm going to have to

oppose.

CHAIRMAN ENCELEWSKI: Okay, thank you, Andy. Good points. Who would like to speak to it next.

MR. BLOOMQUIST: Aaron here.

CHAIRMAN ENCELEWSKI: Go ahead, Aaron.

MR. BLOOMQUIST: All right, yeah, hopefully I don't get too long-winded on this one. This one is one I've got some passion about.

You know, I've pretty much done my subsistence fishing in the Valley with a wheel, or with hook and line over the years but I've kind of smelled this thing brewing for the last year so I took it upon myself to go with some friends this year and try dipnetting from a boat. And I'm passionate about this because like literally the families that are my three best friends in Copper Center and in Tazlina, they -- this is the way they do it, some of them for three generations, you know, they've got grandpa and daughter and grandkids on the boat dipnetting. So, you know, definitely many decades worth of history here.

But there's a lot of misinformation and I just want to address a few of them.

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Number 1 is enforcement. I keep hearing enforcement, enforcement, enforcement. vast majority of the take with this method and, you know, dipnetting from shore even, is in the State fishery at Chitina. There is a Trooper at Chitina probably six days a week all summer watching these people. And they issue some citations and they, you know, there's not a whole lot else to do in the Valley but the Troopers put an effort in that so there's, you know, maybe State Troopers would be a good group to have address us because I've heard this for years that there's no enforcement over these people, and, yeah, it's easy to get away with just about anything in this arena in the state, but Chitina is probably more well enforced than anywhere, and that's State stuff, so it's a little bit of an aside here.

I'm just going down my list.

Boat erosion was brought up. Anybody that's ever been on the Copper River in late April or early May, actually you can't get on it in late April, but May 10th it breaks up about every year, would just laugh at anybody that said anything about boat erosion because there's chunks of ice the size of your house going down river taking out cottonwoods that are three foot on the butt, and the banks are totally scoured on both sides of that. And there's -- so that's a red herring that's, you know, maybe being overused.

To the trawling thing, it's kind of the same thing, I mean, you have a few hundred fishwheels up and down the river that are pushing into the waters scooping at fish, too.

So the bottom line is, this is not a method with Federal subsistence that is used by a lot of people. You know there's probably a few dozen families that use it in the Valley but they depend on it, they don't have property on the river, they don't -- you know, it's mostly farther up river users, they're not Chitina users, they're Copper Center, Tazlina, Gulkana even and they do depend on it. They don't want to drive all the way to Chitina and battle the hordes of State people down there so they've got a boat or a skiff or whatever and they go down and they, you know, they work at it. It's hard work. It's a heck of a lot harder than sitting, standing by watching a fishwheel. I've done that a lot. And it opened my

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eyes this year when I jumped on a boat with some friends of mine and held that dang net down in the water, it was poor fishing, it's actually harder at high water. Somebody was saying it was easier at high water, I did it about three or four times this summer and it was much easier when the water was down. But it's a lot of work, I got about a half an hour in my arms to hold one of them nets down in the water.

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You know I think the fact that there are quite a few families in the Valley that use this method under Federal subsistence which bears out with the SRCs recommendation, you know, at the 7 to 1 against this proposal, and I do see a problem with increasing boat dipnetting and there's a couple of reasons for it.

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21 22 Number 1, there's 50 fewer fishwheels or so at Chitina because people can't get to where they used to put fishwheels so a bunch of those people shifted over to boat dipnetting, some of them went elsewhere with fishwheels but a lot of them didn't, they just dip it now.

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The second and most concerning one to me is the commercial operators at Chitina. numerous commercial operators that are having State subsistence users pay them to go fishing and I don't see how hiring a guide in any way shape or -- and I am a quide, I mean not that kind of quide, but I don't see how any way, shape or form, that's subsistence. And I think that's what we need to go after is, you know, is should guided subsistence uses be allowed, and I think there's -- from the people I've talked to there's a lot of support within the State, maybe at the Board of Fish to say, you know, this is a subsistence use. If you're going to do subsistence do it yourself. And there's hundreds and hundreds and hundreds of people that are hiring these guys that, you know, go out. They know where the good spots are. I think the fish finder thing is a bit of a red herring. I've probably spent more time between Chitina and Copper Center on a boat than anybody in the last 10 years and I have a fish finder on my boat and it never works in that water when you're bouncing up and down. They don't -- maybe there's a good one that can or something but I haven't found one yet.

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I'm missing one of my points.

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The last point I had was mentioned by Karen, I think, and -- or Ms. Knighten there, there is more pressure at these river mouths and I find it concerning. And I was -- you know, it's kind of traditionally been a place where locals and others are sportfishing more than anything because you've got clear water that go out into the Copper from that and, you know, usually there has never been a lot of people at these areas and now there's -- a lot of times there's somebody in a boat dipnetting there and a lot of times they're State subsistence users with a commercial operator and it is concerning.

 So long story short, I'm not going to support this proposal for Federal subsistence users. I've got three or four families that I'm really close to but this is the way they get their fish and they are Federal subsistence users in the Copper Valley and, you know, I think it would be a heck of a burden for them to find another way to do it at this point. I mean I'm sure they could probably find a friend that has a place to put a fishwheel but that's not how they've done it for decades.

So I'll shut up now.

Thank you.

CHAIRMAN ENCELEWSKI: Okay. You did your research, you did good, that's what we need. We get good feedback there, I appreciate that -- those comments.

Is there anyone on the Council who would like to speak to it also, any other Council members.

MR. ZADRA: Yeah, this is Dennis.

CHAIRMAN ENCELEWSKI: Go ahead, Dennis.

MR. ZADRA: Yeah, and I appreciate Aaron's comments, too. I can see that. But, again, I'm in support of this proposal. The Federal subsistence users are not the problem, you know, but I think it's important that we do this to try to set precedent, you know, it needs to come down to the -- at the State level, which has been highly unsuccessful with all the efforts but this is a step in the right

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direction.

John Whissel.

 If we can't turn it over -- if we can't get it turned over at the State level, you know, there's nothing to say that we can't reverse this decision next time until the -- if the State's not going to do it there's no sense in punishing the Federal users but I am going to support this proposal.

CHAIRMAN ENCELEWSKI: Thank you, Dennis. Anyone else.

MR. WHISSEL: Mr. Chairman, this is

CHAIRMAN ENCELEWSKI: Go ahead, John.

MR. WHISSEL: Well, I kind of feel the same way as Dennis but I'm actually going to oppose this one. I generally agree with all the rationale for putting it in and I think it's something that needs to be addressed. I don't want to see our users — this is too big a cross I think to put our users on and what it's likely to do is just move them over to the other fisheries and not really have a resource impact. But I would certainly like to see our body write a letter to the Board of Fish in support of the State level proposal and if the State did impose those sorts of restrictions I would definitely reconsider following suit here at the Federal level.

I think it's just too big a change to put on such a small group and restrict them more than they have. I would like to vote for it but I think it's not quite ready yet.

 $\label{eq:CHAIRMAN ENCELEWSKI: Okay, John, thank you. Next one, anyone else. \\$ 

(No comments)

CHAIRMAN ENCELEWSKI: Well, before we get ready to take a vote, I guess if everyone's spoke, I'm just going to say a couple brief things.

John, I think he is right on, it's definitely too big of a cross to bear for a few subsistence users that shouldn't be restricted. I have to disagree that we set a precedence. We're not here

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to set a precedence, we're here to provide Federal subsistence to our users and, you know, as Aaron talked about in quite detail, you know, we have not that many Federal users but they really depend on those boats so we need the State to step up and do something about this. And I would support writing the letter, I think that's a great idea for a start.

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But I certainly can't support putting more restrictions on our subsistence users. So that's my comments.

Anyway, we've had a full bite and we've had justification, and when we do the justification sometimes we could put it in the motion but these have been pretty debatable pros and cons so there's no clear cut majority on a lot of them.

But anyway are the recommendations consistent with established fish and wildlife management, yes.

Is the recommendation supported by statistical evidence and biological, traditional and knowledge, we heard all sides of that back to the 1800s.

Will the recommendation be beneficial or detrimental to subsistence needs. I think probably a little of both but definitely some detrimental.

If a closure is involved, will the populations be -- we're not at that point yet and hopefully we don't get there.

Discuss whatever relevant factors are mentioned with the OSM and I think we did that.

I'm going to restate the final motion, it was to adopt, and it was just a straight motion to adopt Fish Proposal 21-13. So did you want to do a roll call, DeAnna.

MS. PERRY: Yes, Mr. Chair. And based on the testimony from the Council members, it does look like there are differences of opinion so a roll call would probably be preferable.

CHAIRMAN ENCELEWSKI: Yeah, thank you,

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Page 159
     that'll be fine so I'll let you go ahead and do that.
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                     MS. PERRY: Thank you.
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                     Michael Opheim.
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                     MR. OPHEIM: Oppose.
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                     MS. PERRY: Dennis Zadra.
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                     MR. ZADRA: Oppose.
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                     MS. PERRY: Gloria Stickwan.
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                     MS. STICKWAN: I support.
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                     MS. PERRY: Gloria Stickwan are you on
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     mute by chance?
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                     MR. BLOOMQUIST: I support the proposal
     as written.
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                     MS. PERRY: Thank you.
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                     Diane Selanoff.
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                     MS. SELANOFF: Oppose.
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                     MS. PERRY: Ed Holsten.
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                     MR. HOLSTEN: Oppose.
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                     MS. PERRY: Andy McLaughlin.
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                     MR. MCLAUGHLIN: Oppose.
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                     MS. PERRY: Aaron Bloomquist.
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                     MR. BLOOMQUIST: Oppose.
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                     MS. PERRY: John Whissel.
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                     MR. WHISSEL: Oppose.
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                     MS. PERRY: And Greg Encelewski.
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                     CHAIRMAN ENCELEWSKI: Oppose.
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                     MS. PERRY: Okay, motion failed 1 to 8,
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Page 160

one yes, eight nos. 2 CHAIRMAN ENCELEWSKI: Okay, thank you. 3 Okay, let's move on to the fish finders and let's see 4 if they really work. I've never used one but I can 5 tell you a story about how I find my fish, I drive out 6 7 and I look at two points, and I'm in the middle of Cook Inlet, I look at Humpy Point and I look at Homer and I 8 keep driving until I see the hills in the back and then 9 I know I'm just in the right place, drop my hook and go 10 fishing. But that's old school, I guess. I'm not from 11 the Division, but let's go on to Fish Proposal 21-14. 12 13 MS. PERRY: Hannah Vorhees will make an 14 15 encore performance. 16 17 CHAIRMAN ENCELEWSKI: What was that? 18 19 20 MS. VORHEES: Thank you, DeAnna. is Hannah Vorhees again, anthropologist with OSM. 21 22 CHAIRMAN ENCELEWSKI: Okay. 23 24 25 MS. VORHEES: I'll be presenting..... 26 27 CHAIRMAN ENCELEWSKI: .....go right 28 ahead. 29 MS. VORHEES: Thank you, Mr. Chair. 30 I'll be presenting Fisheries Proposal 21-14, which 31 begins on Page 164 of your book. This proposal was 32 submitted by Kirk Wilson, and requests that the Federal 33 Subsistence Board prohibit use of on board devices that 34 indicate bathymetry and/or fish locations also known as 35 fish finders while fishing from boats or other 36 37 watercraft in the upper Copper River. 38 39 The proponent states that the use of 40 electronic devices enables fishers to locate and target specific holding areas for sensitive salmon stocks. 41 Fish finders are usually used in combination with boats 42 and dipnets. 43 44 I'll move quickly into the effects of 45 this proposal since we've covered a lot of background 46 information on similar and related proposals today. 47 48 This proposal would bring Federal 49 50

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regulations into align with some Federally-qualified subsistence users fishing practices and conservation 2. ethics. However, if this proposal adopted, Federal 3 4 subsistence regulations for changing the use of gear would be more restrictive than State subsistence or 5 personal use regulations for the upper Copper River 6 7 District. Adopting this proposal would also probably not lead to the proponent's desired conservation 8 outcome because fishing under Federal subsistence 9 10 permits in the upper Copper River District is dominated by fishwheels. Fishing from boats is less common. 11 Federally-qualified subsistence users are the ones that 12 would have to adhere to this regulation (indiscernible) 13 dipnet from boats (indiscernible) fish finders in 14 significant enough numbers to make this an effective 15 conservation intervention. 16

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Federally-qualified subsistence users could continue to use fish finders on boats under State regulations in both the Glennallen subsistence and Chitina personal use fisheries.

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And the OSM preliminary conclusion is

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Thank you.

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CHAIRMAN ENCELEWSKI: Okay, thank you. All right, we just had the presentation and now on 14 here, so let's move on to tribal -- no, excuse me, tribes. Any tribe would like to give a report.

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MS. PERRY: Excuse me, Mr. Chair, this is DeAnna. We're getting a lot of background noise, some typing and such so if people could remember to mute their phones, star-6, that would be great.

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Thank you.

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CHAIRMAN ENCELEWSKI: Thank you, DeAnna. Once again, tribes.

41 DeAnna. Once again, tribes

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(No comments)

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CHAIRMAN ENCELEWSKI: ANCSA

Corporations.

to oppose.

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MS. LINNELL: This is Karen Linnell with the Ahtna InterTribal Resource Commission

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representing eight tribes in the Copper River.

CHAIRMAN ENCELEWSKI: Okay, go ahead,

Karen.

MS. LINNELL: We are opposed to the use of fish finders.

We had submitted a proposal similar to this to the Board of Fish a few years back. They said that -- and it was Adriel Payton (ph) who said that it's needed to read the river. On this river, if you're not looking ahead of you and paying attention to where you're going you're going to end up on a sand bar or hitting a piece of driftwood. The fish finders aren't going to help you. It's a fast moving river. It's not a slow wide river. It's very braided in many areas. So for safety reasons it's not a help. It's specific to targeting salmon.

And especially when they're held up during high water. You know, Mr. Bloomquist talked about, you know, dipnetting for half an hour and we went down to Native Village of Eyak's Camp last year and we were able to -- on the way back we were watching for dippers as we were coming up river and just in those few minutes as we were passing them, watching them put their net in the water and drift down and catch and come back up and -- it -- and so they were -- I feel that they had targeted that hole because of a fish finder. And so I think that this is not fair chase as you would call it, or equitable or any of that.

And, we, again, are looking at conservation concerns. We have proposals similar to this that have been submitted to the Board of Fish and we actually request your support on those proposals as well on the State level -- actually for all of these proposals that you've been taking up and you said it's not fair, you wish you would see something happening on the State side, I really would hope that you would submit a letter as comments to the Board of Fish for their review.

But this, in particular, I think is something that you know it's an unnecessary tool and that it should be removed from and put on the illegal gear list.

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Page 163
                     Thank you, Mr. Chair.
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                     CHAIRMAN ENCELEWSKI: Thank you, Karen.
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     We'll go ahead, is there any other tribes, I'll go one
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     more time, that want to speak to this proposal.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Any ANCSA
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     Corporations.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: How about the
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     Alaska Department of Fish and Game.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: Any Federal
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     agency comments.
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                     CHAIRMAN ENCELEWSKI: Any tribal
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                     CHAIRMAN ENCELEWSKI: Okay.
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     going to move on then to is there any other Regional
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     Councils that submitted anything.
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                     MS. PERRY: No, Mr. Chair.
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                     CHAIRMAN ENCELEWSKI: Thank you. How
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     about Fish and Game Advisory Committees.
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                     (No comments)
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                     CHAIRMAN ENCELEWSKI: None.
     Subsistence Resource Commissions.
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                     MS. CELLARIUS: This is Barbara
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    Cellarius.
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                     CHAIRMAN ENCELEWSKI: Go ahead,
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    Barbara.
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                     MS. CELLARIUS: Wrangell-St. Elias
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National Park Subsistence Resource Commission supports FP21-14 with a vote of five in support and three opposed.

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Justification for supporting the proposal included an increase in fishing from boats, which some characterized as a new fishery and with it an increase in the number of people using fish finders. Using fish finders allows people to target areas such as eddies where fish are resting and catch more fish. Although one of the members who opposed the proposal questioned the effectiveness of fish finders in locating many fish in the silty waters of the Copper River.

That concludes the comment.

 ${\tt CHAIRMAN\ ENCELEWSKI:}\quad {\tt Alrighty,\ thank}$ 

you.

All right, DeAnna, do you want to do a summary of written public comments.

MS. PERRY: Thank you, Mr. Chair.

Five written public comments in support were received on this proposal and can be found in your meeting book on Page 180. A summary of those comments:

The Ahtna InterTribal Resource Commission supports this proposal and states that fish finders enable boat-based fishers to target schools of fish and this targeting contributes to the likely overfishing of salmon. This proposal would be unlikely to have negative impacts on many Federally-qualified subsistence users. And restricting fish finders.....

(Teleconference interference - participants not muted)

MS. PERRY: .....to merely encourage inexperienced fishers to develop the knowledge and experienced requisite for fishing on a swift dangerous river such as the Copper.

 Michael Mahoney supports this proposal. Again, stating that these changes would be helpful in protecting our king salmon. As a reminder, he was addressing Proposals 12, 13, and 14. Stating that all

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of these practices are not customary and traditional and have resulted in much higher efficiency levels of harvest.

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Thea Thomas strongly supports this proposal. Again, her comments were directed towards Proposals 11, 12, 13 and 14. It's important to overlimit harvest in the Chitina dipnet fishery and to acquire timely data on the harvest.

 Ahtna Tene Nene' supports the proposal stating that allowing use of fish finders and they encourage fishermen to find ideal spots on the Copper River to overharvest salmon. Everyone should be concerned about allowing fish finders due to the condition of the fishery this past summer. There was low sockeye and king salmon runs.

Bonnie Yazzie supports the proposal stating that boaters with fish finders have used the excuse that they need them to navigate the river channel. These fishers need to learn the river channels. Using fish finders to find salmon is taking unfair advantage.

That's, again, a summary of the written comments received on this proposal. For the entire comments you can refer to Page 80 of your meeting book where they start.

Thank you, Mr. Chair.

CHAIRMAN ENCELEWSKI: Thank you,

34 DeAnna.

All right, we're going to go ahead and open up public testimony on Fish Proposal 21-14. Anyone want to testify to anything on fish finders.

 $$\operatorname{MS.}$  KNIGHTEN: Mr. Chairman, this is Mercedes Knighten.

CHAIRMAN ENCELEWSKI: Yes, go ahead.

MS. KNIGHTEN: I am in support of this proposal because I believe, like others have already said, they're able to use these fish finders to sit on top of schools of fish and target the fish while they're held up resting and waiting. And I feel like

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this isn't giving the fish a fair chance to get up the river because they could be overharvesting and flushing (ph) out the fish by doing that.

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I also wanted to state that this summer I was actually curious about this dipnetting from a boat and went on a boat with someone with a fish finder to see how the system worked, and then -- I refused to dipnet because I'm so opposed to this process, but I can -- we could clearly see fish and they knew where the holes were because they had been doing this fishery every day and then pulling in their limit so it is very interesting -- it was very interesting to me to see it so that I could actually testify that I can, you know, I'm a witness to that it being used and it being used successfully.

Thank you, very much.

CHAIRMAN ENCELEWSKI: Thank you. Okay, does anybody else want a public testimony.

 All right, I'll go to the Regional Council then, we're going to go for our recommendations and we'll entertain a motion to adopt.

 $$\operatorname{MR}.$$  WHISSEL: Mr. Chairman. Move to adopt FP21-13 [sic].

REPORTER: And who was that?

MS. STICKWAN: 21-14.

MR. WHISSEL: John Whissel.

REPORTER: Thank you.

CHAIRMAN ENCELEWSKI: 14.

MS. STICKWAN: 21-14.

MR. WHISSEL: Oh, sorry, 21-14, woops, I just looked at my book.

CHAIRMAN ENCELEWSKI: Okay.

MR. WHISSEL: Move to adopt FP21-14.

CHAIRMAN ENCELEWSKI: Okay. Is there a

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second.

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MS. STICKWAN: I second.

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This is Ed, I second. MR. HOLSTEN:

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CHAIRMAN ENCELEWSKI: DeAnna, who do you got for second.

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MS. PERRY: I believe Gloria beat you to the punch Ed.

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CHAIRMAN ENCELEWSKI: Okav. Gloria versus Ed, okay Gloria seconds, okay.

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Okay, we got a motion and second to adopt 21-14 that deals with the fish finders. We've heard public testimony, we've heard some discussion pro and con, mostly that they don't work, they were con, but then someone said it works very well. So let's go ahead and see what the Council members -- I'll open it up to you for discussion.

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MR. WHISSEL: Mr. Chairman, this is John Whissel. I have a couple of points.

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CHAIRMAN ENCELEWSKI: Go ahead, John.

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MR. WHISSEL: I've spent a fair amount of time looking at salmon on sonar on the Copper River and I've spent more time than anybody rightly should trying to run a boat on the Copper River in all kinds of conditions, from extremes of low water to extremes of high water.

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I've used the kind of off the counter, off the shelf fish finders before to try to find fish, granted we're not dipnetting but that shouldn't matter, and it's really variable. There's a great deal of variety in what's available. But most -- most fish finders that you're going to find, the average person's boat, don't show you anything that's going on in the water once your boat starts moving. Moreover, it's pretty true -- I forget who made the comment, but it's pretty true that if you're relying on a GPS to find your way through the Copper River, particularly through any sections that are braided or have sand bars, you're just looking at what was behind you and you're going to run into a sand bar, the only way to get through that

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river is to read the river. You can -- to be on a whole different side of the Valley in a matter of a couple of hours, a trip up and down, it really is more of a hinderance in a lot of a situations to be glued to a GPS, to think that there is any one route to learn through that river, it changes so quickly.

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So that said, there are some pretty impressive sonars out there these days, and if you're willing to shell out 10,000 bucks on a sonar, you can look at the fish. Our lab has a \$200,000 sonar that's the same one they use to count the fish at Miles Lake and, you know, if we get everything dialed in just right we can -- well, we can count the scales on there, there's incredible detail. The technology exists, it's just a matter of how much money you're going to drop on it. But I think that there is going to be a great breadth of experience in what sonar is like on the Copper River, and I think everybody's position is that there are certainly people that are going to have boats that can see the fish real well and people that are going to see absolutely nothing.

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What I'm really am not sure about is how you'd enforce this. Because people do use maps and navigation systems. People's engines, you know, appear on a screen, or a head's up display. There's wireless sonar that you cast with a fishing pole. I'm not sure how this -- how easily something like this could be enforced but I quess that's not really too important for us in deciding what the regulation should be. But I mean I certainly don't have to stretch my mind too far to think that somebody could quick switch over to their GPS on a, you know, multi-function display which is what most people have and just make it look like they were never looking at sonar. And by that same rationale, even if they're not using sonar, you could go out before you go fishing and there's sonar technologies that allow you to make a rapid map of the bathymetry so you could just go out and scan an area that changes quickly, get the bathymetry, plunk it into your GPS and you're essentially doing the same thing as if you're looking for deep holes.

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So I mean I think I'm behind it in spirit and I'll vote for it but I really, I don't -- I hope it does some good but I really think it's going to be pretty limited in what it can offer in terms of conservation.

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CHAIRMAN ENCELEWSKI: Good points. Very good points, thank you, John.

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 $$\operatorname{\textsc{Next}},$$  anyone want to address some comments to it.

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 $$\operatorname{MR.}$$  BLOOMQUIST: Yes, I'll do some, this is Aaron.

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CHAIRMAN ENCELEWSKI: Go ahead, Aaron.

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21 22 MR. BLOOMQUIST: Yeah, I think John kind of hit on a lot of what I was trying to get at when I was talking before, you know, there are sonars out there just about anywhere. But the ones that are on most people's boats -- you know both of my boats have fish finders on them, they came with them. They don't really work worth a crap in the river, the only thing I use them for is when I'm coming up to a bank and every once in awhile I'll look at the depth just to see how deep it is for parking so I don't slough rocks up into my jet, mostly in the bigger boat, you know, the little ones it doesn't really matter.

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But the bottom line is that there's, you know, actually I'm trying to think three of the four families that I know well that use for sure have fish finders on their boats because they also use them in Prince William Sound, but they're not this high dollar kind of -- you know, they're the couple hundred dollar version that, you know, these are not like an on and off kind type of thing, they go through the hull, there's wires and all that stuff, to take them off every time they go dipnetting it's kind of ridiculous. But I think, again, for the Federal subsistence user this is a red herring. There are not any kind of volume -- I'd be surprised if there was a single Federal subsistence user that have the high-tech kind of fish finder needed for this. Now, there may very well be a couple of those guides down at Chitina that are drifting the bluff down there that have good fish finders and can actually see fish on the bottom but that's not the people we're talking about here, we're talking about, you know, people in the Valley that are getting their winter fish and they're running around in an 18 foot boat, it's not a -- and they know how to run the river, they don't need them for running the river. Those of us that run the river as many days as most of these people, they know how to -- they're totally

Page 170

useless for running the river. So on that side is also a red herring.

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But that's my peace, thank you.

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CHAIRMAN ENCELEWSKI: Okay, thanks.

Anyone else.

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MR. OPHEIM: Yes, this is Michael.

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CHAIRMAN ENCELEWSKI: Go ahead,

Michael. 12

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MR. OPHEIM: On FP21-14 here, you know, I think restricting the ability of our Federal subsistence fishers to get in and out and quickly and successfully harvest a fish would be a hardship so I think I would be opposing this. You know if they can find fish with them, you know, that's great, but it doesn't sound like they really work too well in the high volume silty water there. But, yeah, it seems, you know, there's not really a concern it seems like.

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Conservation-wise, that they're creating specifically and -- so, yeah, I'll be in opposition of this proposal.

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CHAIRMAN ENCELEWSKI: Thank you, Michael. Anyone else like to talk to it.

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MS. STICKWAN: This is Gloria. Again, we don't know how many fish people are catching or what they report and whether it's the truth or not. We do know that the brood stock is not meeting -- more than half has not reached the Gulkana Hatchery, we know that for a fact, it hasn't reached it. We're not going to have -- we're going to have a conservation next year. To prevent that from happening we should do everything we can to help the spawning fish to reach up in the upper Copper River, and this is a way of trying to get at that, is to get fish up the river to spawn to protect our fishery, we should be doing everything we can to protect the fishery.

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This is just another way of -- and who knows what kind of fish finders they have. Maybe they have a \$6,000 one that can see fish, we don't know that.

Page 171 I'm going to support this proposal as written because I have concerns about our fisheries on 2. the Copper River. There's going to be a conservation 3 concern next year, I believe there will be. 4 5 CHAIRMAN ENCELEWSKI: Okay, thanks, 6 7 Gloria. Anyone else. 8 (No comments) 9 10 CHAIRMAN ENCELEWSKI: Okay, hearing 11 none I'll make my one comment and then we'll move on 12 13 and we'll take a vote. 14 I really don't see how this is going to 15 help the conservation much but I really don't want to 16 put any more restrictions on the subsistence user and I 17 don't think the subsistence users use fish finders but 18 19 that's just me, I mean probably a few. 20 The one thing that I wanted to state 21 and the only point I want to make is if we're going to 22 be wanting to do a conservation concern and we're 23 concerned about brood stock not making their 2.4 25 projections, you know, that needs to be put on other user groups. It needs to be put on commercial, sports, 26 other things, you know, and the Federal subsistence 27 28 user very last. I think we're targeting this wrong. We're not looking at the Federal Program to set a 29 standard, we're supposed to have a priority to get fish 30 31 to our people. 32 33 So I just wanted to state that. 34 But, anyway, I'm ready to take a vote 35 36 if you guys are. 37 MS. PERRY: Roll call vote, Mr. Chair. 38 39 40 CHAIRMAN ENCELEWSKI: Yes, please, 41 DeAnna. 42 43 MS. PERRY: Thank you. 44 Dennis Zadra. 45 46 47 MR. ZADRA: I support.

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MS. PERRY:

Michael Opheim.

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Page 172
                     MR. OPHEIM:
                                  Oppose.
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                     MS. PERRY: Andy McLaughlin.
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                     MR. MCLAUGHLIN:
                                       Oppose.
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                     MS. PERRY: Aaron Bloomquist.
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                     MR. BLOOMQUIST:
                                      Opposed.
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                     MS. PERRY: John Whissel.
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                     MR. WHISSEL:
                                   Support.
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                     MS. PERRY: Ed Holsten.
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                     MR. HOLSTEN:
                                   Oppose.
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                     MS. PERRY: Diane Selanoff.
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                     MS. SELANOFF: Oppose.
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                     MS. PERRY: Gloria Stickwan.
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2.4
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                     MS. STICKWAN:
                                    Support.
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                     MS. PERRY: And Greg Encelewski.
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                     CHAIRMAN ENCELEWSKI:
                                           I oppose.
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                     MS. PERRY: Okay, this motion fails 3
     to 6.
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                     CHAIRMAN ENCELEWSKI: Okay. Well, that
     puts us at a pretty long day. I got just about 5:00
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     o'clock. I don't know, we got quite a bit of stuff to
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     do tomorrow, do you want us to stay three days, DeAnna,
     is that what you told me?
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                     MS. PERRY: I don't think my fingers
     can quite type for three days.
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                     CHAIRMAN ENCELEWSKI: No, I was kind of
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     kidding you. We do have some stuff tomorrow. We plan
     on starting tomorrow at 9:00 o'clock. We'll start
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     right off the bat with the crossover proposals and then
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     we'll move on through the agenda. We do have the Moose
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     Pass one rural determination, I don't know how long
     that'll take, but I would ask everyone to be conscious
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Page 173
     of time and we'll try and keep this succinct and on
     task. And we do have the agency reports, and we do
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     want to be able to hear those. So hopefully we'll
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     finish up and hopefully we'll be done early afternoon
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     tomorrow, it looks like there shouldn't be any problem
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     that I see unless we get hung up and who knows. But
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     anyway we will finish up tomorrow even if it's late.
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                      So I would say everyone have a
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     wonderful night. I think we did a good job and thank
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     you much, and I'll dial in at 9:00.
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                     Thank you.
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                      (Off record)
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                  (PROCEEDINGS TO BE CONTINUED)
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CERTIFICATE
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     UNITED STATES OF AMERICA
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     STATE OF ALASKA
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 7
             I, Salena A. Hile, Notary Public in and for the
     state of Alaska and reporter for Computer Matrix Court
 8
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