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                              VOLUME II
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                  NORTH SLOPE FEDERAL SUBSISTENCE
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                 REGIONAL ADVISORY COUNCIL MEETING
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11
                          February 24, 1999
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13
                       Inupiat Heritage Center
14
                     Barrow/Browerville, Alaska
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16
17 Board Members Present:
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19 Fenton O. Rexford, Chairman
20 Ben A. Hopson, Vice-Chairman
21 Harry K. Brower, Jr., Secretary
22 Gordon C. Upicksoun
23 Paul Bodfish, Sr.
24 Terry L. Tagarook
25 Leonard A. Tukle
26 Michael Patkotak
27 Charles Hopson, Alternate
28 Gordon Brower, Sr., Alternate
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30 Barbara Armstrong, Coordinator
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## PROCEEDINGS

CHAIRMAN REXFORD: I'll call the Federal Advisory Council meeting back to order after an overnight recess. We were done, all of number 7 on our agenda, agency reports and we were going to move on to the proposals, where we have two, Proposal 63 and I think they're in Tab -- let's see where are they?

MR. H. BROWER: W.

CHAIRMAN REXFORD: Proposal 63 and the sheep, 13 I don't know what the number on that one. Proposal 48. So 14 they'll be brought up. We have several steps before the 15 Regional Council deliberates and makes its recommendation 16 after hearing some introduction on the proposal, some 17 background on that. That'll be Donna Dewhurst and also the 18 biological and the anthropological/social culture analysis 19 will be heard. And we will hear from the Alaska Department 20 of Fish and Game, which is Geoff Carroll. So I think I may 21 have to wait a little bit before we proceed or we can 22 continue until he gets here. Then we'll open the floor to 23 public comments on the proposal and then the Council can 24 bring each proposal on the table for deliberation and 25 recommendation.

27 So without wasting any more time, maybe we can start 28 with Proposal 63. Donna, can you.....

MS. DEWHURST: Since Geoff isn't here, we can 31 start with 48 because that proposal isn't in his area, 48 is 32 the overlap proposal from Northwest Arctic. It's just a 33 suggestion, because I doubt if he'll have as much comment on 34 that one, since that one is not under his jurisdiction, his 35 area jurisdiction.

37 CHAIRMAN REXFORD: What's the wish of the 38 Council? Page 11 on the -- in our book.

(No audible responses)

CHAIRMAN REXFORD: No objection, Donna, so

43 proceed.

MS. DEWHURST: Okay. So we're going to start 46 with 48, which is the second proposal. Well, it's page 12 47 under Tab W. I see some of you still have you fold out maps. 48 This area and it's covered, it's just barely on those maps. 49 The DeLong Mountains is the area that overlaps and why this 50 proposal is even coming to this Council, which is basically

right along this boundary. So the DeLong Mountains do slop into 26(A) in part of NPR-A, so there's part of the DeLong 3 Mountains right along in here, which is right along the 4 boundary. And that's where the area overlap is between this Council and the Northwest Arctic Council.

5 7

Because that proposal covers, primarily the Baird 8 Mountains, it also covers the DeLongs. The Bairds are around 9 Noatak and then the DeLong Mountains are right in this area. 10 So part of the DeLongs are in 26(A), that's why this Council 11 is asked to comment on it.

12 13

This is a carry over. Both proposals today are carry 14 overs from last year. So those of you that were on the 15 Council last year it's going to be old news. This proposal 16 started out as a Special Action last August and it was to 17 establish a sheep hunt in that Northwest Arctic area. 18 hasn't been a sheep hunt in quite a few years because the 19 sheep numbers have been down and everybody uniformly agreed 20 to not hunt sheep up there for several years.

21 22

Recent surveys have shown they're starting to go back 23 up, but not very much. And it was felt the only thing that 24 it was safe to harvest at this time were the old rams. 25 surveys indicated there was a surplus of older rams, full-26 curl rams and they could be harvested, at least for a couple 27 of years. And then the thought was to see how the population 28 was doing after that and decide at that point. So at this 29 point it was just full-curl rams.

30 31

The decision was 20 out of the Bairds, 20 out of the 32 DeLongs. And the special was there was a little bit of 33 discussion between the State and the Feds at the time, it 34 went to the Federal Board and the Federal Board decided to, 35 basically, allocate all of the sheep to the Federal side. 36 But the State still had some land in some mountains up around 37 Kivalina and that little piece of land, then, they still had 38 a State hunt. And that State hunt, then, goes towards the 39 DeLongs' allocation.

40 41

So the 20 animals out of the DeLongs includes any 42 that's taken with the State hunt, too. It's kind of -- it 43 isn't a formal agreement, but it's been an informal agreement 44 between the State and Feds at this point.

45

46 Now, what's going on now is the proposal -- that was 47 a Special Action. A Special Action is when you get a request 48 that's out of the normal cycle for these proposals and we get 49 the request and we need to know right now, it becomes a 50 Special Action. So that was done in August.

Now what they've done is that that Council has 2 proposed to make it a permanent regulation, a Special Action 3 is only good for one season. The Council has proposed to 4 make it permanent so that's why we're considering it now. it's the same sheep hunt that was proposed, that was made as 6 a Special Action, but what they want to do is just make it 7 permanent on the books. So they want to extend this sheep 8 hunt so it goes on and on and one, it's not just a one time deal.

10 11

5

And the other slight adjustment that occurred 12 recently, but it's not part of this proposal is they had a 13 Special Action, I guess it's been about a month ago, I was 14 trying to remember when the designated hunter. They did a 15 Special Action just recently to allow designated hunters and 16 that is good for 26(A) also. So somebody can designate a 17 hunter. If you have an elder in the community or just 18 anybody that can't hunt, but they want a sheep, they can get 19 a designated hunter permit and allow somebody else to hunt 20 for them. But that's only for this season.

21 22

Willie Goodwin, the Chair of the Northwest Arctic RAC 23 did not include that as part of this permanent proposal, but 24 I did want to make you gentlemen aware of that because it is 25 in effect this season. The designated hunter authority is 26 allowed.

27 28

So this proposal is just to extend the sheep season 29 from what was a one year deal to a permanent thing that would 30 be on the Federal books as a permanent regulation. And 31 that's kind of it in a nutshell.

32 33

Any questions?

34 35

MR. H. BROWER: Mr. Chairman.

36 37

CHAIRMAN REXFORD: Harry.

38 39

MR. H. BROWER: Donna, will this -- when this 40 becomes a permanent regulation, will there be a limited 41 harvest of 20 for the years that it's going to be on the 42 books?

43 44

MS. DEWHURST: The way it's written under 45 this permanent regulation it's up to 20. So there's some 46 flexibility written into the regulation. And it says that it 47 will be decided by the superintendent of the -- I used to say 48 Northwest Area, but the name has changed.

49 50

MR. RABINOWITCH: Western Arctic Park.

MS. DEWHURST: Western Arctic Park lands.
That superintendent, based on the surveys that are done
between them and the State, they'll use those survey numbers
that summer and decide what the quota will be for the next
year. And it can be up to 20 in each mountain range. So
that -- the flexibility language was written into the
permanent regulation.

MR. H. BROWER: Thank you.

11 CHAIRMAN REXFORD: Any other questions from 12 the Council for Donna?

(No audible responses)

16 CHAIRMAN REXFORD: Okay. Thank you, Donna. 17 The biological/sociological analysis.

MS. DEWHURST: That's it, you just heard it.

CHAIRMAN REXFORD: So you went through that. 22 Alaska Department of Fish and Game comments on Proposal 48. 23 Geoff, do you have any?

MR. CARROLL: This is Geoff Carroll, Alaska 26 Department of Fish and Game. I'm just going to run through 27 what the Department has to say on it. I suppose these were 28 crafted, basically, by Jim Dau in Kotzebue.

And the Department just opposes a portion pertaining 31 to the DeLong Mountains. I think it's premature to make 32 permanent current temporary regulations for this hunt. We 33 don't really know for sure how many subsistence hunters are 34 going to hunt in that area. In the past the evidence has 35 been that they probably wouldn't take the full 20 quota and 36 there might be some room for other people to hunt in their 37 area.

See where it says, this action is not supported by 40 substantial evidence and the Department recommends that the 41 Federal Board reevaluate this hunt in one to two years to 42 determine if the subsistence harvest justifies keeping the 43 DeLong Mountains closed to all non-Federally qualified sheep 44 hunters.

I guess we'd like to have the hunt go as it is for a 47 couple of years and see how many sheep are really harvested 48 in there and see if it's -- you know, just see how it 49 breakdown, how many subsistence hunters are actually using 50 that area.

Because the Federal subsistence hunts are still open, it remains uncertain whether Federally qualified subsistence hunters will take the 20 sheep quota from each mountain range. If they do not take 20 sheep from the DeLong Mountains, it should be unnecessary to close this area to all non-Federally qualified subsistence hunters.

8 Consideration should be given to either reducing the 9 quota on Federal lands to allow a sheep harvest on State 10 managed lands in the Wulik Peaks or adjusting the Federal 11 quota in conjunction with sheep taken under State 12 regulations.

Now, since the Baird Mountains are virtually all 15 Federal land this area is not an issue. This proposal does 16 no offer a justification for moving the opening date to 17 August 1st. The current August 10th opening seems to provide 18 adequate opportunity especially considering that aircraft are 19 used to access most sheep hunting areas at this time of year.

Now, for clarification, that portion of Unit 23 south 22 of Rabbit Creek, Kiyak Creek, and Noatak River west of the 23 Cutler and Redstone rivers is commonly known as the "Baird Mountain." The proposal erroneously lists this area as the 25 DeLong Mountains, which are actually north of Rabbit Creek, 26 Kiyak Creek and Noatak River.

So that's the Department's opinion on that.

30 CHAIRMAN REXFORD: As the book is written. 31 Sandy.

MR. PATKOTAK: Mr. Chairman.

35 CHAIRMAN REXFORD: Yes. Did you have a 36 question for Geoff?

38 MR. PATKOTAK: No, it actually can wait, it's 39 actually for Donna, but it's.....

CHAIRMAN REXFORD: Sandy.

MR. RABINOWITCH: I've been much involved 44 with this proposal and Special Action, if I can just offer a 45 few other comments that I hope that are along the lines of 46 factual information.

I think the intent of making the proposal a permanent 49 regulation understands the need for flexibility that the 50 State argues for. And that's structure into the language

that they Northwest Arctic Council put forward about having the hunt each year based on the summer census that's done jointly by Fish and Game and the Park Service. And, I 4 believe, that if the animals aren't there that then the hunt 5 would not be opened. If the animals are there, the hunt will be opened.

6 7 8

So, I think, the issue about flexibility and making 9 it permanent is well understood and the mechanism is there to 10 deal appropriately with really what's going on with the 11 animals. And I think everyone who's heard much of the 12 discussion, and I realize most of that has been in the 13 Northwest Arctic Council.

14 15

I think they all understand that this is probably not 16 a permanent long-term thing, that there's kind of bubble in 17 the population, there's a number of older rams that will die 18 off in not too many years through old age or if they're taken 19 by hunters. And that after that, then, that probably there 20 won't be enough animals for some more years again. There was 21 a lot of information presented to the Northwest Council on 22 that, and I think they understand that.

23 24

And then I think the only other point I have, on the 25 issue of the proposal opening date, the Special Action 26 currently in force, I believe is August 10th, and this 27 proposal asks to go back to August 1st. I think that's 28 consistent. I look to Donna here to see if her memory is the 29 same.

30 31

MS. DEWHURST: The Special Action originally 32 was August 1st.....

33 34

> MR. RABINOWITCH: Yeah.

35 36 37

MS. DEWHURST: .....but we made an adjustment 38 to August 10th because the Park Service -- the local Park 39 Service office in Kotzebue said they couldn't have the permit 40 system in place by August 1st, they needed 10 days to get the 41 permit system going to be able to figure out how to issue the 42 permits and go out to the villages and actually talk to 43 people, so we made an adjustment on their original one to the 44 10th to give them, basically, two weeks to go out to the 45 villages and talk to folks.

46

47 MR. RABINOWITCH: So this takes us back to 48 the original request of the Northwest Arctic Council, and if 49 my memory serves me right, to the village of Noatak which 50 wanted August 1st and what they wanted to do was have more

time to hunt from, essentially by using boats, because they'll go up river, you know, before water starts to freeze up. So I think August 1st provides what the village of Noatak was seeking, which was more time to hunt with boats.

And this year there is not a problem about timing and 6 getting the administrative stuff in place as there was last 7 year, because last year we were talking about his just a few 8 days before August  $\bar{1}$ st and we really felt like we did have an 9 administrative problem, we don't have that problem this year. 10 So August 1st is consistent with what the village originally 11 wanted. And should not, administratively, be a problem at 12 all this year.

13 14

5

I'll leave it at that.

15 16

CHAIRMAN REXFORD: Okay. Thank you. Yeah, 17 Mike and then Gordon.

18 19

MR. PATKOTAK: Mr. Chairman, my question was 20 I know there's been some turnover in terms of representative 21 from Northwest Subsistence Advisory Council and I know what 22 their stand was last year. If there's been any change in 23 their position, it would be a good time to bring it out and 24 let us know, so that we can give them our full support.

25 26

CHAIRMAN REXFORD: Yes, Mike, thank you. 27 Gordon and then Ida.

28 29

MR. UPICKSOUN: Mr. Chairman, staff gave a 30 good example of where we need more flexibility. It would be 31 good if we had a representative from Noatak here, Mr. Ashby 32 the Chair of the Northwest Council, Willie Goodwin, here when 33 we're discussing this proposal. We need flexibility in this 34 area. This would be a prefect time to have Mr. Ashby from 35 Noatak or the Chair, Willie Goodwin, when we're discussing 36 this proposal.

37 38

Thank you, Mr. Chairman.

39 40

CHAIRMAN REXFORD: Thank you, Gordon.

41 42

MS. HILDEBRAND: Ida Hildebrand, BIA Staff 43 Committee member. I just wanted to comment on the August 1 44 date. Part of the reason they requested August 1 last year 45 when the Northwest Council first requested this proposal, 46 they said that their people were already in the area with 47 other subsistence activities and they wanted to be able to 48 hunt the sheep legally.

49 50

CHAIRMAN REXFORD: Thank you, Ida.

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00114
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                   MS. HILDEBRAND: Thank you.
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                   CHAIRMAN REXFORD: Other agency comments on
4
  Proposal 48?
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6
           (No audible responses)
7
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                   MR. UPICKSOUN: I wish Ben was here too,
9 Mr. Chairman.
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                   CHAIRMAN REXFORD: Barbara, no written
12 comments, I take it, there's written none.
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14
           I'll open the floor to public comments if anyone from
15 the public wants to make comments on Proposal 48. That
16 includes the Borough or Wildlife Department or anyone, other
17 departments.
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19
           (No audible responses)
20
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                   CHAIRMAN REXFORD: None. Okay, move on to
22 the Council deliberation and recommendation on Proposal 48.
23 Any questions or -- now is the time to consider -- Mike, we
24 heard your comment. Northwest apparently will meet, I think,
25 in March, so we don't know what their recommendation is at
26 this time. Also Western Interior, we have not -- anyone got
27 information from the Western Interior's recommendation?
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29
           (No audible response)
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                   CHAIRMAN REXFORD: With that the floor is
32 open for Council deliberation and recommendation at this
33 time.
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           Staff recommendation, who is going to cover that or
36 the interagency staff, take care of that.
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                   MS. DEWHURST: The staff recommended to
39 support the proposal.
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                   CHAIRMAN REXFORD: With modification?
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                   MS. DEWHURST: Yeah, there's -- it was just
44 some language mainly. The "up to" language was inadvertently
45 left out of when the proposal was transcribed. I went back
46 to the transcripts, it was in the transcripts from the
47 meeting.
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49
                   CHAIRMAN REXFORD: Where's that?
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MS. DEWHURST: This is page 27, under the --2 so we put the "up to" language back in, it was inadvertently 3 left out on a transcription. Other than that, as far as 4 there was some concern -- there's been some concern about, as 5 Geoff mentioned, the State wanted to -- they're concerned 6 that there won't be very many sheep taken from the DeLongs. 7 It's too early at this point to know, most of the sheep 8 hunting occurs in March and so since we're right at the very 9 beginning of March or just before it, we don't know what the 10 harvest is going to be yet. And so at this point it's too 11 preliminary to talk about whether or not enough sheep are 12 going to be taken by subsistence hunters or not.

13 14

So, basically, we're holding on that. By the time 15 that the Federal Board meets, the Board will meet in May, so 16 by the time the Board meets we'll know that information, but 17 right now we don't have any information on harvest.

18 19

So the only modification is that change in the 20 language.

21 22

CHAIRMAN REXFORD: Okay. Thank you, Donna.

23 24

MR. PATKOTAK: Mr. Chairman.

25 26

CHAIRMAN REXFORD: Mike.

27 28

MR. PATKOTAK: For Donna. I noticed that the 29 area where -- these Noatak and Kotzebue area people, Unit 23, 30 hunt mostly, it says, up to 20 permits. So and then the 31 season will be closed.....

32 33

MS. DEWHURST: That should be sheep.

34 35

MR. PATKOTAK: .....when half the quota has 36 been harvested. Do you know what the response was from that 37 particular area by the local harvesters?

38 39

MS. DEWHURST: We didn't have to close it 40 down this year. That provision was written because there was 41 concern the Kotzebue hunters would use airplanes and go get 42 all the sheep. So the reason that that was written -- and 43 that's mainly for the Baird Mountains. There was a concern 44 -- it was felt that Kotzebue hunters that had airplanes would 45 go out there and get all the sheep and the quota would be 46 gone.

47

48 So we put that provision in there when half of the 49 sheep are taken the season will be closed until October 1st. 50 And after October 1st it's harder for folks to get in there

with airplanes. You'd basically have to have skis or something and it's a little tougher to get in there with airplanes. And that would let the snowmachiners get a chance to get some sheep.

5

The bottom line was we didn't have to close it this year. Ten sheep weren't taken at that point. So we've written that provision in just in case there was a rush on taking sheep with airplanes, but it didn't happen this year. Probably because the weather was really bad, there wasn't much good flying weather in September up in that country.

12 13

MR. RABINOWITCH: Mr. Chairman.

14 15

CHAIRMAN REXFORD: Sandy.

16 17

MR. RABINOWITCH: If I might just add a small 18 bit. The last I checked on the harvest, pertinent to your 19 question here, is about a month ago before the cold weather 20 and, if my memory is correct, I think about seven sheep had 21 been taken under this Federal hunt so far. I think seven in 22 the Baird Mountains and zero in the DeLongs. Now, that may 23 have changed.

24 25

MS. DEWHURST: That's not right.

26 27

MR. RABINOWITCH: Okay. Well, correct me

28 then.

29

30 MS. DEWHURST: It's one or two in the DeLongs 31 and then, like, five or six in the Bairds.

32 33

MR. RABINOWITCH: Well, maybe a total of

34 seven.

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MS. DEWHURST: Yeah, somewhere like that, and 37 I think it's gone up a couple of animals since then.

38 39

MR. RABINOWITCH: So the numbers are still 40 relatively low, but that's about what we know about the 41 actual take.

42

And, I might add, in terms of the splitting the 44 quota, there was a lot of discussion by the Northwest Council 45 about a number of factors, aircraft use, where people were 46 likely to be hunting from, what villages hunted at which time 47 of year and what kinds of access they use, boats, 48 snowmachines, airplanes, and so on. There were a lot of 49 factors. And I think it was the consensus of the Council 50 that they wanted to split the quota the way that it was done

00117 last year and is proposed for this year again. And they felt that what they were trying to do is sort of even out the opportunity to the respective villages. 5 So that's my sense of how they worked that out. 6 7 MR. UPICKSOUN: Mr. Chairman. 8 9 CHAIRMAN REXFORD: Yes, Gordon. 10 11 MR. UPICKSOUN: I support that portion 12 regarding 26(A), but I don't know Barbara's country, it's 13 like -- I wish Ben was here, I wish Ben was here or someone 14 from Northwest Arctic, they'd still be talking. If Ashby was 15 here he'd give us good insight. There was some controversy 16 regarding this when we discussed this with Willie a little 17 bit in Kotzebue. He made some comments relevant to this 18 proposal. I wish we had him telephonically or by 19 teleconference. 20 21 CHAIRMAN REXFORD: Thank you, Gordon. 22 Chair would suggest maybe having a quick break and seeing if 23 we can find Ben. So the Chair will entertain a motion for at 24 least 10, maybe 15 minute break. 25 26 MR. UPICKSOUN: So move. Five minute break, 27 locate Ben. 28 29 CHAIRMAN REXFORD: Okay. 30 31 MR. UPICKSOUN: Mr. Chairman, he's probably 32 at work. 33 34 CHAIRMAN REXFORD: Okay. 35 36 (Off record) 37 38 (On record) 39 40 CHAIRMAN REXFORD: All right, thank you for 41 bearing with us, we had to get a little bit more information. 42 I call the Council meeting back to order. And I want to 43 thank those that have made some comments this morning. Let 44 me get my bearing here. 45 We were still in Regional Council deliberation and 46 47 recommendation when we broke for recess, Ben. We are on 48 Proposal 48 on the sheep. 49 50 MR. B. HOPSON: Uh-huh.

00118 CHAIRMAN REXFORD: It was submitted by 2 Northwest Arctic Regional Council. We had an introduction by 3 Donna, found some background on Proposal 48, why it's before We heard the Alaska Department of Fish and Game, their 5 recommendation. And we also heard staff's recommendation on 6 Proposal 48. 7 8 I did place a phone call to Chairman Willie Goodwin, 9 just moments ago, and he's satisfied with the proposal that's 10 before us, with the minor modifications noted on page 27. 11 The staff has worked with the Council to make this Special 12 Action that happened sometime in the summer of '98. This 13 proposal will make it permanent. According to Willie's 14 Council that he supports with the modifications as noted on 15 page 27. 16 17 So with that, is there any further Regional Council 18 discussion? 19 20 (No audible responses) 21 22 CHAIRMAN REXFORD: If not, the Chair would 23 then entertain a motion to work on Proposal 48. 24 25 MR. H. BROWER: So moved, Mr. Chairman. 26 27 CHAIRMAN REXFORD: Moved by Harry to..... 28 29 MR. TAGAROOK: Second. 30 CHAIRMAN REXFORD: .....discuss Proposal 48, 31 32 seconded by Terry Tagarook. 33 34 MR. UPICKSOUN: Call for question. 35 36 CHAIRMAN REXFORD: I maybe can make a point 37 of clarification on the motion. I think we said work on it, 38 but also make a recommendation either for or against or 39 support with modification or something, I think a matter 40 of.... 41 42 MR. H. BROWER: Let's support. 43 44 CHAIRMAN REXFORD: Support? 45 46 MR. H. BROWER: Support the proposal with the 47 modifications. 48 49 CHAIRMAN REXFORD: Support with modifications

50 as noted on page 27 of the proposal that is before us. So

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00119
1 that's....
3
           Ben.
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                   MR. B. HOPSON: Yeah. Will North Slope
6
  residents benefit from this hunt? Will they be eligible?
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                   MR. H. BROWER:
                                  Yes.
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                   MR. B. HOPSON:
                                   The North Slope?
11
12
                   MR. H. BROWER:
                                  Yes.
13
14
                   MR. B. HOPSON: Like....
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16
                   MR. H. BROWER: Within the DeLong Mountains.
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                   MR. B. HOPSON: How would you say it?
19 Permits would be available to residents of Northwest and
20 then....
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22
                   MR. H. BROWER: 26(A). I believe that's.....
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                   MS. DEWHURST: All residents of the North
25 Slope are eligible to hunt in the DeLong Mountain's portion
26 of 26(A).
27
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                   MS. H. ARMSTRONG: Because we passed that C&T
29 determination that all residents of the North Slope are C&T.
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31
                   MR. B. HOPSON: Yeah.
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                   MS. H. ARMSTRONG: And, Ben, you missed it
34 earlier, but there was a change about a month ago where they
35 added the designated hunter permit as well.....
36
37
                   MR. B. HOPSON: Uh-huh.
38
39
                   MS. H. ARMSTRONG: .....and so if there was
40 -- say you wanted to go hunting and you wanted to get a
41 permit for someone -- I mean, someone else had a permit, you
42 could take their permit and go hunting for them. But they
43 have to have a hunting license and they have to have a
44 permit, you have to have it with you. You get those from the
45 Park Service office in Kotzebue.
46
47
                   MR. B. HOPSON: Okay.
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49
                   CHAIRMAN REXFORD: Further discussion on
50 Proposal 48?
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CHAIRMAN REXFORD: Those opposed, same sign.

(No opposing responses)

CHAIRMAN REXFORD: Okay, thank you.

18 We'll now move on to our proposal, which is Proposal 19 63. We'll go with the analysis. Donna and whoever else will 20 be presenting Proposal 63. Donna.

MS. DEWHURST: Well, there again, this is a 23 proposal, so I'm not going to probably go into as much detail 24 as we've gone into in the past and save more time for 25 discussion of what was discussed last night at the working 26 group.

I'll give a brief history of it. Musk-ox were reintroduced on the North Slope around Kaktovik and then down around Cape Thompson, which is a little -- actually it's a little bit off the map, right here. And about 20 years ago, soughly. Since then, those two populations, the North Slope Population is doing much better than the Cape Thompson group, but they're both expanding and kind of moving this way. Of course, this group is moving both directions. They're moving into Canada also, but they're also moving over this way. And the Cape Thompson group is slowly growing and moving up.

So because of that, last year there was a proposal 40 made to have an incidental musk-ox hunt for 26(A). At the 41 time, and Geoff can correct me if my memory is bad on the 42 timing of this, but I think we already had the Point Lay -- 43 the State had done -- was that afterwards or before? I can't 44 remember when the original Point Lay was done.

Can we get the microphone down to Geoff?

But a lot of this was going on at the same time the 49 State was trying to develop a hunt for 26(A) and it started 50 around Point Lay, that was the initial -- I can't remember if

that was actually before the proposal was made, the original proposal, or after, but the timing was pretty close, I think.

3

MR. CARROLL: Yeah, initially, that's when Gordon and I went to the Board of Game meeting in Nome and they passed a regulation to provide a hunt in the Point Lay area and then a Federal proposal was written, kind of to cover everything else. But then following that, at the next State Board of Game meeting, they expanded the state regulation so that it covered all of 26(A), so I think that this one was deferred at that time to see how the State regulation worked out, so....

13 14

MS. DEWHURST: That's exactly it, it was
15 deferred by the Board last year because at the time the State
16 was trying to get the hunt going. Well, actually the State
17 had already passed the hunt, it was originally written for
18 Anaktuvuk Pass, but then extended to include all of 26(A), so
19 now the State's hunt, which is basically by emergency order,
20 you have to request a permit, and then you can get a musk-ox
21 if you request it through Geoff. And that is good for 26(A)
22 at the time. And the reason this proposal was extended into
23 this year. The catch was it did not -- the State hunt does
24 not apply to Gates of the Arctic National Park and Preserve.
25 The main issue is the park, no so much the preserve.

26 27

So there was concern that this hunt was established and the State hunt seems to be working really well and it 29 accommodates most of the area. There was concern about the 30 folks of Anaktuvuk Pass and that was my understanding on why 31 this proposal was brought up again this year and resubmitted, 32 was mainly a concern for Anaktuvuk Pass folks because the 33 State hunt didn't include the park.

34 35

And so that's kind of where we're at. It was -- the 36 State hunt does a real nice job of providing opportunity for 37 the rest of 26(A). And the concern with this proposal, as 38 written, and the reason why the staff recommendation was to 39 reject it, the reason that that is because this proposal, as 40 written, doesn't have a lot of parameters to it. It 41 established a hunt that is basically year round, said you 42 could have two permits per hunter, but it didn't have any 43 upper ceiling. It didn't say how many musk-ox can actually 44 be taken.

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And the comments I received as I was working on the 47 analysis this fall from BLM, from Park Service, from Fish and 48 Wildlife Service, Pat Reynolds, pretty much were universal in 49 that there was strong concern that there was a ceiling put on 50 this analysis and that -- there was concern that, basically,

if this thing passed, every musk-ox that went through 26(A) could get killed, and the concern was they didn't want that to happen. They certainly felt like if musk-ox were interfering with caribou, or if they could provide a subsistence opportunity it was okay, but they didn't necessarily want to write a regulation that gave open season to kill every single musk-ox that anybody saw anyplace.

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And that's the main concern that was expressed by the agency. And they felt that under the State hunt there is 11 control. Under the existing State hunt you have to call up 12 Geoff and you have to say, you know, we saw these musk-ox on 13 the Chipp River or wherever and these are the ones we're 14 interested in taking. And then Geoff makes a judgment call 15 and says yes or no and then issues the permits or not. So 16 there's some control in the hunt. Where the way this hunt is 17 written — this proposal is written, it's wide open season 18 and there's no controls at all.

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So that's why the staff recommendation was to reject the proposal as written, was because it's a wide open hunt. 22 And there was concern that there were no limits put on it. 23 And we don't -- and, you know, somebody said, well, why don't 24 you just write limits. Well, we don't even know how many 25 musk-ox are there, so it's kind of hard to say how many you 26 can take if we don't have a good number on how many were 27 there.

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My, you know -- I think at this point it would be 30 better to go into -- after we go through the formal 31 procedure, but to go into -- there was a long meeting last 32 night of the working group. I think it would be good to hear 33 what they came up with and my overall recommendation, as an 34 aside, would be to concentrate on what you really want. It 35 the park is the issue, then don't worry about broad-basing a 36 proposal, concentrate on what you need and what you want.

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And I think that's basically what the working group 39 talked about last night. But at this point I'll yield the 40 floor to discussion from the working group because I think 41 that that's the most pertinent information right now.

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43 CHAIRMAN REXFORD: Thank you, Donna. Okay. 44 You've heard the introduction. Again, the proposal starts --45 you can actually see the proposal on page four under Tab....

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MS. DEWHURST: W.

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49 CHAIRMAN REXFORD: ....W. For those that 50 are not familiar with this, maybe it'll be -- okay, just to

run it by real quick, on page four you can see that there's no Federal open season in 26(A). A proposal that we're presenting or putting back on the table last fall was to open it all excluding Maritime Northwest or whatever -- MWR lands for two musk-oxen by Federal permit July 1 to June 30. To authorize the taking of incidental musk-ox which disperse into 26(A). To limit, again, the effect of change on fish and wildlife population, to limit musk-ox population dispersement and expansion in 26(A) and reduce musk-ox/caribou interaction especially in traditional hunting areas.

The management plan was stabilize the growth 14 throughout the North Slope. Some additional comment on that. 15 Again, this will provide an new subsistence opportunity to 16 take musk-ox in 26(A). Those communities which have used it 17 is Point Lay, they've harvest one, I think, or two recently. 18 One?

MR. UPICKSOUN: One.

CHAIRMAN REXFORD: So this was borough before 23 us for discussion last fall and now it's before us. And 24 we're going to go before the Federal Subsistence Board for 25 action either way. So at this time are we going to go over 26 any other analysis that's before us, Donna?

MS. DEWHURST: No, that's -- like I say, I 29 yield the floor to discussion from the working group from 30 last night.

MR. UPICKSOUN: Mr. Chairman.

CHAIRMAN REXFORD: Gordon.

36 MR. UPICKSOUN: I have a question for anyone 37 representing National Park Service. What their position on 38 incidental take in the Anaktuvuk area?

40 MR. ULVI: Mr. Chairman, Steve Ulvi, Gates of 41 the Arctic National Park.

CHAIRMAN REXFORD: Steve.

MR. ULVI: The position is as stated in the 46 analysis, is that for the national park area it is against 47 our policies to allow taking of one animal population to 48 benefit another animal population or to reduce nuisance 49 animals, you know, aside from defense of life and property 50 situation, which we use State regs for that. So it's against

our policy to allow the State's incidental permit harvest for musk-ox to occur on private lands and that includes, as I mentioned earlier in the meeting, that includes both preserve and park lands. So our policy does not allow us to allow that incidental take permit to apply to park lands.

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MR. UPICKSOUN: I thought you were supposed to walk hand and hand with the State. Your policy and the State's differ. I thought you were supposed to learn how to walk together as regulations go, Steve, between the State and the Federal. Something wrong with your policy there when it's okay with the State and then National Park Service won't change their position regarding incidental take of musk-ox in Anaktuvuk area. It's okay on private land, on State lands because of the factors they may affect the migratory pattern of the caribou and when the musk-ox are on Federal land, when they are, in fact, affecting the migratory pattern of the musk-ox you can't -- you're not allow for any incidental take. You know, you're supposed to walk hand and hand with the State as far as simplifying your regulations.

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CHAIRMAN REXFORD: Thank you, Gordon.

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MR. ULVI: Mr. Chairman, if I might respond.

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CHAIRMAN REXFORD: Steve.

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MR. ULVI: I think you've made a fair

29 statement, but there are significant differences between

30 State authorities and Federal authorities when it comes to

31 managing lands and resources upon those lands and it's a -
32 it has to do with the United States Constitution, it has to

33 do with the Supreme Court decisions for the last 100 years.

34 It has to do with a lot of things that are well outside my

35 purview, our purview and those kind of things. I don't want

36 to go into those, but just suffice it to say that sometimes

37 there are situations where Federal policies are, in fact,

38 different from State policies and where that line is on the

39 map, where the park starts and State land or even other

40 Federal lands end, those policies apply.

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Now, I would hope that would not be taken as an anti-43 subsistence kind of a policy, but it is, in fact, a policy 44 that applies to Park Service units nationwide and in Alaska, 45 that we generally do not allow the reduction of one species 46 to favor another species. And that's not to say that we 47 don't recognize there is an issue with the presence of musk-48 ox and caribou in critical migration areas.

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I feel that the current State permit system, which

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does, as you point out, correctly apply to ASRC and Nunamiut Corporation lands around Anaktuvuk Pass within the park there, in the valley bottom of the Anaktuvuk and John Rivers, 4 but that is, in fact, the most critical caribou migration 5 corridor for that community. And that the current State permit system applies to those lands. And we have said that 7 we are not opposed to that system on those lands because we feel it's an appropriate way to respond to those concerns.

CHAIRMAN REXFORD: Thank you, Steve. 11 your information, too, I had a cup of coffee with Raymond 12 Punaaq (ph), who is from Anaktuvuk Pass an got some 13 information from him that the musk-ox at AC are near town or 14 north of Anaktuvuk Pass along the -- that private and State 15 land corridor. I asked him would there be some outside of 16 those lands and he didn't say whether they were, but most of 17 the sightings have been within the hard area, but beyond the 18 boundary there are some areas in 24 or Unit 24. I wonder how 19 we would -- or how the State would take care of the rest of 20 that area because the present hunt is only in 26(A).

But again, Raymond Punaaq (ph) has stated that in 23 26(A) most of the sightings are in the private lands and we 24 may be sufficient with this State proposal that we're using 25 and further refine or something. But I'm, you know, giving 26 you the survey that I've taken or -- it's not my opinion to 27 either table it or go forward with modification and what not, 28 so I'm just passing on information.

MR. PATKOTAK: Mr. Chairman.

CHAIRMAN REXFORD: Mike.

MR. PATKOTAK: Mr. Chairman, I have a 35 question. It says two musk-ox by Federal registration 36 permit, is that the hunter or is that just per area?

> MS. DEWHURST: Per hunter.

CHAIRMAN REXFORD: Per hunter.

MR. PATKOTAK: Per hunter.

CHAIRMAN REXFORD: Ben.

MR. B. HOPSON: Yeah. You know, the general 46 47 feeling around Anaktuvuk regarding musk-ox have been -- you 48 know, it's normal to see loners coming in and out of the 49 area, both in and out of 26(A) into the white and 50 occasionally they'll dip into the purple area, which is the

park, you know, a few miles south of town. But I've -- but a lot of times it's right there on State lands or private property.

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And then the feeling has been that people wanted to 6 harvest these musk-ox that are coming in for subsistence 7 purposes. Because we had several that were in and around the 8 village last summer through the fall and it was -- you know, 9 people were talking about them on the CB constantly because 10 we're out hunting caribou in August and we'd spot them here 11 and then we'd hear a radio report that they're here now, and 12 stuff like that.

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CHAIRMAN REXFORD: Okay. Thank you, Ben, 15 very good information.

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MR. B. HOPSON: On that part.....

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CHAIRMAN REXFORD: I want to just go over the 20 analysis and go over some points here, I think, it would be 21 for the record mainly for the staff and Federal and State 22 agencies that helped present -- or worked on Proposal 63. 23 I'll turn the floor over to Ben -- or the Chair over to Ben 24 for a couple of minutes and perhaps start with page five 25 where the Draft Staff Analysis, under the Discussion.

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The differences that we have between Federal and the 28 present that's with the State, we know that the State 29 proposal that Geoff is using for Proposal [sic] 26A is not 30 sufficient or it's inadequate to meet the requests from 31 Anaktuvuk Pass, like Ben stated, that some occasions they'll 32 spot a musk-ox on the purple area, rather than in the State.

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We also in our discussion know that in 26B there is a 35 path or migration of musk-ox from 26(B) or 26(C), we want to 36 consider in the future a whole population rather than a 37 subpopulation. We used 26(B) at 10 percent but were down at 38 five percent hunting 9(E) west of the pipeline and 4 east of 39 the pipeline. So that's under five percent even though the 40 State regulations says they can do it up to 10 percent.

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So we're still within the 10 percent if we took one 43 or two musk-oxen within 26. If we use the terminology from 44 26 (C, B and A) all combined a population 1,000 -- I'll say 45 1,500 musk-ox all together. I'm just pulling that out of the 46 air. And out of that there's a subpopulation or a population 47 known in Kaktovik, 26(C) there, they set the line there but 48 the words using -- on page seven. Let's see, was that on 49 page seven or -- the first I think we need to -- it's not on

50 page seven, it's on page eight.

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Number 2 under Justification, the third sentence 2 where -- have a long-term effect of exterminating or getting 3 rid of. I think that it should be made know that they won't 4 be exterminated. The whole population will not be 5 exterminated whether it's in park's land or in all of Unit 26(A) or Unit 26.

Number 3, the third to the last sentence. 9 Unacceptable decline in musk-ox using area. If there's 10 additional harvest on NPS it could cause an unacceptable 11 decline in musk-oxen using the area. Well, bear in mind this 12 is a biological concern, we also have a sociological concern 13 that's unacceptable to the folks in Anaktuvuk Pass or those 14 on the North Slope. So we have two differences, we can say, 15 that should be noted.

Again, the additional harvest on NPS land could cause 18 an unacceptable decline in musk-oxen. That's a biological 19 concern. So our sociological concern is -- without input 20 from Anaktuvuk Pass it our decision that musk-oxen should be 21 there. The impact not only for biological should be 22 considered, sociological concerns should also be looked at.

Today we know -- again on number 2, there's not known 25 population now, so if we have no known population now, why 26 worry about a subpopulation forming, we're worried about 27 creating a long-term effect. We created a season hunt. 28 Since there's nothing now, we would urge to keep it 29 stabilized, the population stabilized, keep it that way 30 before it really changes the -- how you call it, the micro-31 ecosystem or ecosystem dealing with people, the users, the 32 end result the musk-ox, caribou, before the musk-ox upset 33 that current -- I don't know what the biological term is, but 34 the chain, the food chain. Since they haven't been there for 35 100 years, so with them coming in now, it's upsetting that. 36 The balance is upsetting.

Anyway, on the Musk-ox Population Surveys on page 39 seven, there are now breeding groups of musk-oxens in Unit 40 26(A). You can hear from testimonies from people in Atgasuk, 41 they see five to eight not to far from their around Atqasuk. 42 Chipp River, there was five or six. I'm sure there was other 43 breeding groups in our subgroup of families. So that could 44 be changed or added, that new observation is that there are 45 breeding groups of musk-oxen in 26(A)

It's stated in here in the third paragraph of Musk-ox 48 Population Survey, I'll just go over this real quickly. 49 Musk-oxen -- about the fourth sentence. Musk-oxen are 50 considered a reestablished native wildlife species in the

1 process of recolonizing their historic range. This is a 2 statement that we need to work with or have local input, the 3 impact of it. There's currently little information available 4 as to the extent of suitable habitat in the park for eventual 5 reestablishment of breeding population.

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The habitat, right now, if they were reestablish would alter routes of the caribou. The impacts then would be -- they're upset, as stated in the local concerns in the last 10 paragraph. Caribou movements are altered making caribou 11 subsistence hunting more difficult. So, again, there needs 12 to be local input before a decision or final say so of 13 reestablishment a native wildlife species in the park. So 14 there can be limited hunts to prevent that. If they want to 15 grow some more then the -- or the population needs to be 16 expanded then the Park Service needs to talk with the 17 residents of Anaktuvuk Pass to reestablish that in a control 18 manner.

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So with that I'll, again, the unacceptable decline of 21 additional harvest was mentioned on page eight, the last 22 paragraph, number 3. Additional harvest on NPS land could 23 cause an unacceptable decline in musk-ox using the area. I 24 made a footnote, versus -- versus what, social and survival 25 or use of caribou by folks in Anaktuvuk would decline.

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Also have a mandate that parks is trying to adhere to 28 for sightings or sightseeing. So we need to balance that and 29 make it a subsistence hunt in the future, one or two, in and 30 around Anaktuvuk Pass, north and south, whether it's on State 31 or Federal lands, that's still inadequate with State of 32 Alaska.

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34 So with that I just wanted to bring before the record 35 for who's the authority stating these, that musk-oxen would 36 be bothered rather than -- statement should be that also 37 social impact as well.

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Personally after 100 years or plus, again there's 40 been a system or biosystem without musk-ox. Right now with 41 them coming in the ecosystem would be upset, it would be 42 unacceptable due to offset or upset of the caribou migration.

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So that'll be my statement or -- for the record,
working on the justification by the staff, we'll make it know
that we're tying to correct the inadequacy or it doesn't
cover enough in the State current regulation, so we'll hear
know the State. I know we'd like hear from the residents of
Anaktuvuk Pass, they say that the State system is sufficient
for now, but we'll need to work in the future for a hunt to

1 cover south on Park Service lands for either one or two. And 2 I don't think that would exterminate or get rid of all the 3 musk-oxen on the Slope. So if that would be allowed that 4 would be good.

My feeling around is to table Proposal 63 and move forth with the State. We have one more year, we went and said, let's give the State regulation two years, it's on its second year now, a year went by, so they're working on the second year and haven't reached Anaktuvuk Pass, but I think with more public relations they can probably go out today or tomorrow, if they were -- they knew that the system is set there already.

Thank you.

MR. B. HOPSON: Thank you, Fenton. I'll turn 18 the Chair back over to you.

20 CHAIRMAN REXFORD: Any other comment on 21 Proposal 63 or....

MR. PATKOTAK: Mr. Chairman.

CHAIRMAN REXFORD: Michael.

MR. PATKOTAK: Yeah, I'd like just to comment 28 on the -- I don't know how the rest of the representative 29 here on the RAC Committee feel, but there's two extremes that 30 I see here. One for our proposal and the staff 31 recommendation, which is completely opposing. And that of 32 our proposal is from one extreme to the other and my 33 suggestion would be to working committee or the State and on 34 the Federal portion and on the Park Service is that it seems 35 like there's been inadequate studies in terms of how fast 36 this population increased.

Well, I can tell you the population is definitely increasing with additional sightings even in the Peard Bay area. And instead of completely opposing this, my suggestion would be that this be seriously considered and studied by all terms of setting up even a quota system before it becomes a major problem.

And having listened to some of the elders in terms of 46 population of caribou, their comments in terms of long range. 47 And one of the things that I questioned some of the elders 48 about this caribou population is that -- the feed, the lichen 49 that they have has decade type of fluctuations and, 50 therefore, you see fluctuations in the caribou populations,

based on their available feed. 3

4 population swing, although the rabbits, their population 5 swing will be more close range in terms of one or two years. 6 Caribou populations will fluctuate in terms of decades if not 7 10-15 year swings. And my suggestion would be that you folks 8 study this and look back at existing population data and the 9 migratory pattern and you can pretty well tell that sooner or 10 later this caribou population is going to go down.

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12 13 late by the time the biological patterns of caribou swing 14 down and no existing regulations or even dialogue of one 15 extreme to the other exists between. So that's my concern 16 there that you'll -- the scientific community is going to 17 quickly find out that the Native community was right and the 18 population swings down so fast that our subsistence villages 19 that really heavily rely on these will be severely affected. 20 And that we seriously consider even a quota system and 21 seriously consider future studies on this in terms of the

22 scientific community. 23

24 25 but....

26 27 28 Ben.

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44 Thompson or Lisburne. 45 46

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But Gates of the Arctic is not lacking in wildlife 47 for hikers to, you know, see something. They'll either see 48 maybe marmots somewhere or sheep or maybe they'll see 49 grizzly, all kinds of birds, whatever.

I don't know how anybody else feels about that,

And just like rabbits, you know, they'll have their

And with these two extremes here that it'll be too

CHAIRMAN REXFORD: Okay, thank you, Mike.

MR. B. HOPSON: Yeah, I'd like to comment, 31 too, on the Gates of the Arctic National Park. It's -- you 32 know, we have a lot of hikers, rafters, visitors that come in 33 and out of the park, both in the summer, and to some limited 34 extent, during the winter. We have skiers now and then. 35 then that park is not -- you know, it's not -- it's pretty 36 bountiful in game, wherever you go you're most likely to see 37 some kind of game. And, you know, the Musk-ox Management 38 Plan says we're going to have an established musk-ox 39 population that's in check somewhere on the Slope and that's 40 another area. You know, if people want to see musk-ox 41 specifically there's areas to see them. Just to the east of 42 us there's established populations near the Haul Road and 43 onward toward 26(C) too. Plus going way over to Cape

CHAIRMAN REXFORD: Further comments from the

Council?

(No audible responses)

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CHAIRMAN REXFORD: Additional agency comments? Anyone from the agencies or the working group want to -- Geoff.

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MR. CARROLL: Well, it sounds to me like 11 we've kind of come to an agreement that, you know, that this 12 proposal, as written, is really too broad and too limitless. 13 And, you know, kind of what we're basically talking about now 14 is trying to cover that area around Anaktuvuk Pass. And, I 15 don't know, Ben knows what musk-oxen are up there a lot 16 better than I do, but, you know, every time I've gotten a 17 report for -- you know, it seems like for the last three or 18 four years I've gotten -- had people call in from Anaktuvuk 19 saying that there were musk-ox around and what they reported, 20 you know, are always -- you know, they've always been down in 21 the valley bottom, either north of the village or, you know, 22 a little south there.

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And it seems like, you know, whenever I've had reports they've always been within that area where we can issue permits now, and I think we probably have at least 95 percent of the area that, you know, musk-oxen might show up in, covered by the State permit. I don't know, I know one suggestion last night was to, you know, kind of table this proposal again and, you know, give the State regulation its second year to see how it works out and see if it does work out all right up in Anaktuvuk for the coming year. So, you know, that's one suggestion is we can table it and see how things work out for the next year. And if there are musk-oxen that are, you know, kind of off in the purple zone there, come up with a regulation that allows them kind of a subsistence hunt within that area.

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That's one suggestion.

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41 CHAIRMAN REXFORD: Okay. Thank you, Geoff. 42 Mr. Yokel.

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MR. YOKEL: Thank you, Mr. Chairman. I just 45 wanted to try to provide some assurance to Michael inasmuch 46 as you'll believe me or trust me, that we do take very 47 seriously the idea of studying these numbers of musk-oxen on 48 the North Slope, and the entire working group does, not just 49 the Federal agencies, but the State agencies and the local 50 members of the working group.

And under Tab V, as in Victor, is a copy of the plan 2 and on page four of that plan under Goal Number 1 it says that efforts will be made by the cooperators to conduct 4 population surveys yearly in all areas of the North Slope where populations of musk-oxen exists. And these kind of 6 surveys have been going on regularly in the eastern part of 7 the North Slope for many years. They are becoming better 8 developed in the central part of the North Slope where musk-9 oxen have increased in numbers in the last several years. 10 And there have been no regular surveys in the 26(A) portion 11 of the North Slope because there have been no, up till now at 12 least, no regular occurrences of musk-oxen.

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However, we do want to get a better handle on musk-15 oxen in 26(A). We've heard over the last year, at least, 16 that musk-oxen do exist somewhere between Atqasuk and the 17 Ikpikpuk River. And we're going to try to see if we can get 18 a handle on them and we want the same thing that you want in 19 that sense, I guess, is what I'm trying to tell you.

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And then, finally, I'd just like to say, briefly, to 22 the Council, as a whole, that, you know, under the staff 23 analysis here it said that the staff opposes this proposal 24 because it fears that all the musk-oxen would be killed off 25 or unacceptable declines. I would like to state for the 26 Bureau of Land Management that we oppose this proposal simply 27 because we do not see it as being consistent with the Musk-ox 28 Harvest Plan that the working group, the entire working 29 group, has just recently put together. We've come to an 30 agreement, not everybody is completely satisfied with it, but 31 we all worked together for a number of years and we came to 32 an agreement and I think that, in and of itself, is a 33 substantial success on all over our part. And the BLM 34 opposes this proposal because it is not consistent with that 35 agreement.

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Thank you, Mr. Chairman.

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CHAIRMAN REXFORD: Okay. Thank you, Dave.

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MR. UPICKSOUN: Mr. Chairman.

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CHAIRMAN REXFORD: Gordon.

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MR. UPICKSOUN: Dave, I didn't hear, you said 46 it's not consistent with what? Your last statement?

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MR. YOKEL: It is not, in my opinion, 48 49 consistent with the musk-ox harvest plan that you have before 50 you in your booklet here under Tab V. Would you like for me

00133 to say why I think it's not consistent, is that the problem? 3 MR. UPICKSOUN: Yes. 4 5 MR. CARROLL: Dave, he said yes. 7 MR. YOKEL: I'm sorry, I didn't hear that. Okay, the plan, in terms of Unit  $26(\bar{A})$ , and that's all we're talking about under this proposal, calls to establish permit 10 and hunt procedures to allow residents of villages in GMU 11 26(A) and Anaktuvuk Pass to harvest a limited number of musk-12 oxen that disperse into their affected hunting areas. 13 this does not say to harvest any musk-ox anywhere in 26(A) at 14 any time, but that's what Proposal 63 would allow. That's 15 why I think they're not consistent. 16 17 CHAIRMAN REXFORD: Any Federal or State 18 agency comments? Taqulik. 19 20

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MS. HEPA: Taqulik Hepa, for the record. 21 I'll just talk a little bit about the way that the proposal 22 is written right now, as Dave just mentioned, it's probably 23 -- it's not exactly what, you know, this RAC Committee 24 probably wants to go forward with it to the Federal Board at 25 the May meeting.

There was two things, one is it talks about the 28 incidental take, and like Ben Hopson had just said, it's not 29 an interest of incidently taking musk-ox, but for the 30 subsistence use of musk-ox, so that's one big difference.

And with the State's new proposal for all of 26(A), I 32 believe that it goes into 24, too, so that would cover all 33 State lands south of Anaktuvuk Pass that go into 24. 34 24, is that right, Geoff?

MR. CARROLL: What the regulation says is 37 that, you know, the private lands south of Anaktuvuk within 38 two miles of the John River. So it's basically, you know, 39 covering the bottom of the valley there that's likely to be 40 the migration corridor for caribou. You know, that's all 41 that we could cover through the State system, you know, 42 because the rest is park land there. I mean, it's not all 43 State land in 24, but it's that strip that you can see on 44 this good map here that goes into 24, kind of that white 45 area, south and west of Anaktuvuk.

MS. HEPA: So it would cover that white area?

MR. CARROLL: Yeah, uh-huh.

MS. HEPA: Okay. And then I just wanted to 2 make one comment about the surveys that are conducted. 3 know, over the last several years we've heard people from the 4 different communities call and say that they have seen musk-5 oxen in certain areas, like Mike pointed out, the Kugaruk 6 area, Peard Bay. We've had calls from people from Wainwright 7 sighting polar -- not polar bears, but musk-ox. Point Lay 8 area, we've heard, you know, five to six musk-ox in a certain 9 area south of Point Lay. Fish Creek area, Pingo (ph) Island, 10 Anaktuvuk Pass, Point Lay, Atqasuk, you know, so that's 11 basically all across the North Slope. Until a full survey is 12 down across the North Slope you won't really know how many 13 musk-ox are actually in Unit 26(A).

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And I think it's important, you know, all these 16 little bits of information of musk-ox here and there that 17 there needs to -- that the survey needs to be expanded very 18 much. And that will probably answer a lot of the questions 19 that we have about how many can people actually harvest in 20 26(A).

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And then another question I had was how do we 23 determine a breeding population? When you see five to seven 24 or nine musk-ox in an area, is that considered a breeding 25 population? I don't know that answer, but that seems like 26 much different than a single bull moving into an area when 27 they talk about a single musk-ox dispersing, but when you get 28 small groups like that, that might be an indication that 29 there might be, you know, a possibility of breeding.

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And, I guess, just the last thing, that again, just 32 to state that the way that that Proposal 63 is written here, 33 if you were to recommend that this go forward to the Board, 34 you might want to really consider making some amendments to 35 change it for it to be a subsistence hunt for the people of 36 Anaktuvuk Pass and to consider the areas, you know, in which 37 the people of Anaktuvuk Pass might be interested in hunt, 38 whether it's on State or the Park Service land.

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Thank you.

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CHAIRMAN REXFORD: Thank you, Taqulik.

43 Donna.

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45 MS. DEWHURST: After listening to the 46 discussions, another thought came to me, and this is just a 47 suggestion and this is another option you could do. But it 48 seems like what you're saying is -- talking about deferring 49 this proposal. Another option that I thought about would be 50 to withdraw this proposal at this time.

And you say, well, we don't want to do that. Well, we're going to meet in the fall anyway, you know, it's our 3 normal fall meeting, that's when we make proposals. If at that time, we'll know more about how the State hunt went and if you want to resubmit a proposal then you could craft a new 6 proposal to exactly what you want. If the issue is Gates of 7 the Arctic, you know, and you want -- and a subsistence hunt 8 and changing the language, it would be better to go in with a 9 new proposal that's written specifically for what you want at 10 that time, instead of dragging along this old proposal and 11 modifying it.

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13 That would be -- I'm just saying, that's another 14 option, would be just to withdraw this one, get it off the 15 books right now if you don't want it to go forward to the 16 Board and then next fall write a new proposal, write it 17 exactly the way you want it instead of trying to change this 18 one.

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MR. UPICKSOUN: Mr. Chairman.

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CHAIRMAN REXFORD: Gordon.

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MR. UPICKSOUN: I move that we table Proposal

25 Number 63.

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CHAIRMAN REXFORD: Gordon has moved to table

28 63.

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Second it. MR. B. HOPSON:

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Seconded by Ben. CHAIRMAN REXFORD:

33 Discussion?

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MR. C. HOPSON: Well, I have a comment.

CHAIRMAN REXFORD: Mr. Hopson.

37 38

39 MR. C. HOPSON: I recommend that we pass this 40 Proposal 63 and take six to 10 percent of the known 41 population of the musk-ox. And if there's no known 42 population, you know, we just live with the incidental take 43 when musk-ox are bothering the caribou, we leave that in 44 there, you know. Leave it open instead of tabling it. We 45 take six to 10 percent of the known population. If there's 46 no known population someone needs to go out there and count 47 them or something, you know, leave this thing open instead of 48 tabling it. But I would leave the, you know, incidental take 49 open, you know, if we have problems with this and that, you

50 know. If there's no population here, you know, we aren't

going to go out and get them. And that would just be my suggestion, you know.

3

4 CHAIRMAN REXFORD: Okay. Thank you, Charlie. 5 Michael.

6 7

MR. PATKOTAK: Yeah, I've been reading through some of this -- the justification and studies put out and the different options in management and study concerns put out by the working group, but I don't see anything in terms of movement patterns that are substantiated in terms of low fast a certain area is -- there's an assumption here that I think is not substantiated and that no real studies have been done in terms of how individual animals move from the North Slope to the Anaktuvuk Pass area and 26(C) or ANWR and how they interchange, these animals. And I would assume that this study has been done with your disapproval or your head nod there, Mr. Yokel, but I don't see anything in terms of any real established movement patterns in here that would help make a reliable decision.

21 22

MR. UPICKSOUN: Mr. Chairman.

23 24

CHAIRMAN REXFORD: Yeah, Mr. Brower and then

25 Gordon. 26 27

MR. H. BROWER: I agree with Mr. Upicksoun's 28 motion to defer this -- to take any action on this proposal 29 and we have a couple of comments that we heard earlier that 30 probably also need to be considered to more research on how 31 the communities affected or how the hunters are affected 32 within Anaktuvuk area.

33 34

And then you stated the social analysis that should 35 also be considered here. Probably need to be researched 36 within this one year that we still have to follow through on 37 the proposal that was submitted to the State.

38 39

39 So that would be my justification to agree with 40 Mr. Upicksoun's recommendation and to defer the proposal.

41 42

CHAIRMAN REXFORD: Okay. Thank you, Harry. 43 Need more work on the socio-cultural analysis on the next 44 time we will be revisiting this proposal or a new one. The 45 impacts not only to biological concerns for that, we also 46 need to weigh the socio or the human side of it too.

47

Further discussion? Gordon.

48 49 50

MR. UPICKSOUN: Yeah, Mr. Hopson's comments

are correct, an established group of musk-ox, a breeding group, when he's talking about 10 percent, but 10 percent of one musk-ox that we're allow in incidental taking, 10 percent 4 of one musk-ox is nothing or maybe one or two musk-ox that the village of Anaktuvuk want to get rid of out of the 6 migration path of the caribou, you know. And you said you even 10 percent across the Slope that'll wipe out the intent 8 of incidental take.

9 10

5

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CHAIRMAN REXFORD: Thank you, Gordon.

11 12

MR. H. BROWER: Mr. Chairman.

13 14

CHAIRMAN REXFORD: Harry.

15 16

MR. H. BROWER: Call for the question.

17 18

MR. C. HOPSON: Not (indiscernible - away 19 from microphone) incidental take, you know, it's 10 percent 20 of the known population, you know, in the area. If there's 21 known populations for 26, you know, that wouldn't hurt the 22 herd as six to 10 percent, you know. Not the incidental 23 take. If there's on bull in Anaktuvuk area, that, you know, 24 that's -- you know, take it off in incidental take, you know. 25 That population is only five, you know, or whatever, you 26 know. But for subsistence use six to 10 percent of the known 27 population in the different areas, you know.

28 29

MR. UPICKSOUN: Mr. Chairman, this process 30 was simple when it only addressed that problem in Point Lay, 31 they were willing to give us the musk-ox and we when we tried 32 to include the rest of the Slope, especially Anaktuvuk where 33 there are different land issues involved, it got complicated. 34 Used to be real simple when it was just Point Lay.

35 36

CHAIRMAN REXFORD: Okay. Thank you.

37 38

MR. H. BROWER: Call for the question, 39 Mr. Chairman.

40

41 CHAIRMAN REXFORD: Question is called. 42 me get the motion here and the definition, I think we need 43 better define the motion or get an understanding on the 44 motion to defer, whether that would be either table or 45 withdraw or....

46

MR. UPICKSOUN: Mr. Chairman.

47 48 49

CHAIRMAN REXFORD: Gordon.

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00138
                   MR. UPICKSOUN: Mr. Chairman, I didn't --
  okay, when you say let's clarify that language, I agree with
  you. When I said table I didn't mean -- you're right we can
4 defer it. I was wrong when I said table. You're right when
5 you said we need to clarify the language on this motion.
7
                   CHAIRMAN REXFORD: Yeah, that's what I mean,
8 clarification whether your motion was to defer or.....
9
10
                   MR. UPICKSOUN:
                                   I mean for us to defer
11 Proposal 63, not table it, Mr. Chairman.
12
13
                  MS. H. ARMSTRONG: Maybe we can offer some
14 explanation....
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16
                   CHAIRMAN REXFORD:
                                      Just a minute here....
17
18
                   MS. H. ARMSTRONG: Okay.
19
20
                   CHAIRMAN REXFORD: .....I'm trying to follow
21 the Robert's Rules of Order here before we discuss this thing
22 further. I wanted to get an understanding.
23
24
                   MS. H. ARMSTRONG: I want to explain the
25 difference between deferring and withdrawing.
26
27
                   CHAIRMAN REXFORD: Okay. Gordon, what was --
28 your motion was to table?
29
30
                   MR. UPICKSOUN: My was to table. I meant to
31 defer it, not to withdraw it. To defer it until -- so it can
32 be brought up any time again. That was my intent, Mr.
33 Chairman.
34
35
                   CHAIRMAN REXFORD:
                                      So it's to table.
36
37
                   MR. UPICKSOUN: No, defer.
38
39
                                      Defer it, okay.
                   CHAIRMAN REXFORD:
40
41
                   MR. UPICKSOUN: Uh-huh.
42
43
                   MS. DEWHURST: Do you understand that still
44 means the Board will still discuss this spring. When you
45 defer it, it would still be under the Board consideration
46 this spring as it's written.
47
48
                   CHAIRMAN REXFORD:
                                      Okay.
49
50
                   MR. UPICKSOUN: Mr. Rabinowitch is.....
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CHAIRMAN REXFORD: Mr. Rabinowitch.

1 2 3

MR. RABINOWITCH: Thank you. Just continuing on with the process, you know, discussing how things would 5 work, depending on what you'd say. I would suggest that if you choose to defer this that the next stop along the way is 7 the Federal Board Staff Committee that Ida Hildebrand and I 8 sit on. If the Staff Committee also recommended deferral it 9 is very possible that the Federal Board could agree to put 10 this on their consent agenda, which would mean that they 11 would, en masse, with other proposals agree, basically, to 12 just defer it. And it really means just what Gordon's 13 saying, that you then have the procedural vehicle in place to 14 bring this up at a later date. You know, whenever you meet 15 you can bring this up, bring more information onto the table 16 and so on and so forth. And then at any point at your 17 choosing, you can forward a recommendation to the Federal 18 Board.

19

So, I guess, I'm disagreeing just a little bit with 21 Donna in that I don't think it means the Federal Board has to 22 talk about it, because they may just agree to defer it and 23 wait until you all bring it up again. I mean, that's a 24 subtly and -- but that consent agenda is something that was 25 started last year and the Board used, in instances like this, 26 when there was, you know, general agreement -- and the only 27 exception would be to the comments that, you know, Geoff 28 offered. I don't know if the State, I'm sure he probably 29 doesn't right now either, I don't know if the State would, 30 you know, hearing all of this if they would concur with a 31 deferral or not, but it's probably possible. I certainly 32 can't talk for the State.

33 34

Anyway, I think a deferral keeps your options open.

35

36 MR. UPICKSOUN: So my change has been noted 37 in the motion, Mr. Chairman?

38 39

39 CHAIRMAN REXFORD: Seconder, wish that it's 40 the motion to defer.

41 42

MR. PATKOTAK: Mr. Chairman.

43 44

CHAIRMAN REXFORD: Mike.

45

MR. PATKOTAK: Everywhere you go there's -- 47 on the justification of the work group here is to -- there's 48 consistent, even the U.S. Fish and Wildlife and the National 49 Park Service and all these guys are saying that the proposal 50 is too broad and it's unacceptable at all levels. And my

00140 suggestion would be is to completely kill the proposal and develop a new one that would be acceptable, but to keep the incidental take in that process. And develop a workable take in terms of the working group in the State and Federal lands. 5 6 CHAIRMAN REXFORD: Thank you, Mike. Further 7 discussion? 8 MR. H. BROWER: Mr. Chairman, I call for the 10 question on the motion. 11 12 CHAIRMAN REXFORD: Question, okay. Question 13 is called on the motion to defer Proposal 63, all in favor of 14 deferring Proposal 63 say aye. 15 16 ALL BUT MR. PATKOTAK: Aye. 17 18 CHAIRMAN REXFORD: Opposed same sign. 19 20 MR. PATKOTAK: Aye. 21 22 CHAIRMAN REXFORD: Motion to defer has been 23 approved with one opposition. 24 25 Okay. We have a lot of work cut out for us, I think 26 the working group has a better understanding of what we'd 27 like to see in Anaktuvuk, it's still insufficient with the 28 State's current regulation, so we'll need to work with the 29 harvest plan and maybe submit another proposal or work with 30 the group. Anything else on Proposal 63? 31 32 (No audible responses) 33 34 If not.... CHAIRMAN REXFORD: 35 MR. UPICKSOUN: Now we know how the reindeer 37 herders feel, lots of caribou, but where's my herd? 38 39 CHAIRMAN REXFORD: Time and place of next 40 meeting before us. The window starts -- there's a calendar 41 that was submitted, there's a window from September 27th 42 through November 5 is our fall Advisory Council meeting 43 windows. 44 45 MR. UPICKSOUN: Mr. Chairman. 46 47 CHAIRMAN REXFORD: Gordon. 48 49 MR. UPICKSOUN: This calendar falls within

50 AFN.

CHAIRMAN REXFORD: October 21, 22, 23.

MR. UPICKSOUN: And the staff can work it out, we're going to have a joint meeting with the Northwest Arctic Regional Advisory Council in Anchorage two days prior to the start of AFN. If the staff could work it out it would be good to have a joint meeting with them.

7 8

9 CHAIRMAN REXFORD: Suggestion by Gordon to 10 meet in Anchorage. I know that we've discussed that early 11 September has been off due to whaling and also getting into 12 fall whaling in Barrow, starting about the last week in 13 September through mid-October.

MR. UPICKSOUN: Our last meeting in Anchorage 16 nobody was talking to each other, the staff and us, we were 17 arguing about, I forgot about what issue, didn't even talk to 18 each other during break.

MR. H. BROWER: Why, is that going to happen 21 again, Gordon?

23 MR. UPICKSOUN: I forgot what we were 24 discussing, it was a hot issue that time.

MS. H. ARMSTRONG: It was a long time ago,

27 Gordon.

(Laughter)

MR. UPICKSOUN: Unless someone has other 32 suggestions, I recommend two days meeting be on October 19 33 and 20, two day prior to the start of AFN. We'll get out two 34 cents in now, there will be other people scheduling their 35 meetings also for AFN, prior to AFN.

MR. B. HOPSON: I go along with it.

MR. H. BROWER: We need to identify a meeting 40 place.

MR. UPICKSOUN: My suggestion that we have it 43 with our cohorts from Northwest Arctic. They're probably 44 planning on going to AFN anyway, so that would be a good time 45 to do it. And come up with an interesting agenda for that 46 joint meeting, if it becomes a reality.

CHAIRMAN REXFORD: We certainly can pass that 49 wish on to the Northwest Arctic Council.

00142 MS. B. ARMSTRONG: They're having their meeting on the 2nd of March. 3 4 MR. UPICKSOUN: On the 2nd of March? 5 MS. B. ARMSTRONG: Uh-huh. 7 8 MR. UPICKSOUN: Okay. 9 10 CHAIRMAN REXFORD: We have two options. One 11 is wait to see if Northwest wants to have a joint meeting, if 12 not, then what do we do? 13 14 MS. B. ARMSTRONG: Keep (indiscernible - away 15 from microphone) and I'll let you know. 16 17 MR. B. HOPSON: Still meet there? 18 19 MR. UPICKSOUN: We'll go ahead and have it in 20 Anchorage if we don't -- if we can't have with Northwest 21 Arctic, just Region 10, go ahead and have their meeting down 22 there. That'll minimize our travel within this calendar 23 because most of us are going down there anyway. That'll --24 so we won't be traveling too much during this window. 25 26 CHAIRMAN REXFORD: Subsistence office 27 personnel? 28 29 MS. H. ARMSTRONG: I think it's a great idea. 30 There have been joint meetings of other Councils, so I think 31 it's a really good idea. You'll probably all learn from each 32 other and you'll have a chance to meet. 33 34 MR. UPICKSOUN: We can come up with an 35 interesting agenda. 36 37 MS. H. ARMSTRONG: Uh-huh. 38 39 MS. B. ARMSTRONG: And a lot of the Council 40 from both will be there already anyway. 41 42 MS. H. ARMSTRONG: Uh-huh. 43 44 MS. B. ARMSTRONG: We'll just pay for the 45 ones that weren't coming down. 46 47 MR. UPICKSOUN: And also give an invitation 48 to the rest of the RACs. 49 50 CHAIRMAN REXFORD: Will you be able to cover

00143 Paul Bodfish's snowmachine down? 3 (Laughter) 4 5 MR. BODFISH: Not enough snow. 6 7 CHAIRMAN REXFORD: Okay. What's the wish of 8 the Council then? Any objections to a two day meeting..... 9 10 MR. BODFISH: AFN, do we have fun in 11 Anchorage? 12 13 Paul is all for it he said. MR. UPICKSOUN: 14 15 MR. BODFISH: No objection. 16 17 CHAIRMAN REXFORD: Time and place? 18 19 MS. H. ARMSTRONG: We can set it up, TBA, the 20 time and place will be set up though the Chair, with is 21 officers being here and we'll notify you then after. 22 I'll let you know as soon as next week, see what Northwest 23 savs. 24 25 MR. UPICKSOUN: October 20th and 21st, on 26 Tuesday and Wednesday. The time is 9:00 o'clock, the place 27 to be announced. 28 29 MS. B. ARMSTRONG: Yes. 30 31 CHAIRMAN REXFORD: It'll be 19 and 20. 32 33 MS. B. ARMSTRONG: 19 and 20, okay. 34 35 CHAIRMAN REXFORD: Tagulik. 36 37 MS. HEPA: I just thought I'd mention that 38 the Alaska Board of Game will be meeting in Barrow some time 39 in October, I'm not sure of the exact dates, just to let you 40 guys know. 41 42 CHAIRMAN REXFORD: Geoff, any word on that? 43 44 MR. CARROLL: I know, but I forgotten, I 45 think it's mid-October sometime. 46 47 MS. HEPA: Yeah. It's usually the same week 48 as AFN, in the past it has been. 49 50 CHAIRMAN REXFORD: Okay. Any objection to 19

00144 1 and 20 to be announced? Time will be approximately 9:00 in 2 the morning. 3
4 (No audible responses) 5
6 CHAIRMAN REXFORD: No objection. 7 Adjournment. 8
9 MR. H. BROWER: So moved, Mr. Chairman. 10
11 CHAIRMAN REXFORD: Moved by Harry.
12 13 MR. TAGAROOK: Second.
14 15 CHAIRMAN REXFORD: Seconded by Terry.
16 17 MR. UPICKSOUN: Call for question.
18 19 CHAIRMAN REXFORD: Question is called. All 20 in favor of adjournment say aye. 21
21 IN UNISON: Aye. 23
24 CHAIRMAN REXFORD: Opposed same sign.
25 26 (No opposing responses)
27 28 CHAIRMAN REXFORD: Thank you, everybody.
29 30 (Off record)
31 32 (END OF PROCEEDINGS)

00145 CERTIFICATE 1 2 3 UNITED STATES OF AMERICA 4 )ss. 5 STATE OF ALASKA 6 7 I, Joseph P. Kolasinski, Notary Public in and for the 8 State of Alaska and Owner of Computer Matrix, do hereby 9 certify: 10 11 THAT the foregoing pages numbered 106 through 144 12 contain a full, true and correct Transcript of VOLUME II, 13 NORTH SLOPE FEDERAL SUBSISTENCE REGIONAL COUNCIL PUBLIC 14 MEETING, taken electronically by David Haynes on the 24th day 15 of February, 1999, beginning at the hour of 9:00 o'clock a.m. 16 at the Inupiat Heritage Center in Barrow, Alaska; 17 18 THAT the transcript is a true and correct transcript 19 requested to be transcribed and thereafter transcribed by me 20 to the best of my knowledge and ability; 21 22 THAT I am not an employee, attorney, or party 23 interested in any way in this action. 24 25 DATED at Anchorage, Alaska, this 28th day of 26 February, 1999. 27 28 29 30 31 Joseph P. Kolasinski 32 Notary Public in and for Alaska

My Commission Expires: 4/17/00

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