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1
          NORTH SLOPE FEDERAL SUBSISTENCE REGIONAL
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3
                  ADVISORY COUNCIL MEETING
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5
                       PUBLIC MEETING
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                          VOLUME I
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11
12
                  North Slope Savaat Center
13
                       Barrow, Alaska
14
                       August 20, 2013
15
                           9:03 a.m.
16
17
18 COUNCIL MEMBERS PRESENT:
19
20 Harry Brower, Chair
21 Rosemary Ahtuangaruak
22 Gordon Brower
23 Theodore Frankson
24 Lee Kayotuk
25 James Nageak
26 Robert Shears
27
28
29
30
31 Regional Council Coordinator, Eva Patton
32
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PROCEEDINGS
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                (Barrow, Alaska - 8/20/2013)
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5
                   (On record)
6
7
8
                   CHAIRMAN BROWER: Good morning,
9 everyone. I welcome you all to Barrow and all those on
10 teleconference as well. My name is Harry Brower. I'm
11 the Chair of the North Slope Regional Advisory Council.
12 I'd like to call the meeting to order at this time.
13 It's a little bit after 9:00. It looks like 9:03.
14
15
                   I'll ask our secretary to call roll
16 call to establish a quorum, please.
17
18
                   MR. KAYOTUK: Good morning. Thank you,
19 Chair. Gordon Brower, Barrow.
20
21
                   (No response)
22
23
                   MR. KAYOTUK: Robert Shears,
24 Wainwright.
25
                   MR. SHEARS: Here.
26
27
28
                   MR. KAYOTUK: Roy Maloney Nageak, Sr.
29
30
                   (No response)
31
32
                   MR. KAYOTUK: Number four is vacant.
33 Number five, Harry K. Brower, Jr.
34
35
                   CHAIRMAN BROWER: Here.
36
37
                   MR. KAYOTUK: Number six is vacant.
38 Number seven, James M. Nageak, Anaktuvuk Pass.
39
40
                  MR. J. NAGEAK: Here.
41
42
                   MR. KAYOTUK: Theodore A. Frankson,
43 Jr., Point Hope.
44
45
                   MR. FRANKSON: Here.
46
47
                  MR. KAYOTUK: Lee Kayotuk. Here.
48 Number 10, Rosemary Ahtuangaruak, Barrow.
49
50
                   MS. AHTUANGARUAK: Here.
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MR. KAYOTUK: Good morning. We have a
  quorum.
                   CHAIRMAN BROWER: Thank you, Lee. At
5 this time I've asked James to give us an invocation
6 this morning, which wasn't really on our agenda, but
7 I've asked James to do that this morning as part of our
8 customs and practices here on the North Slope. So I'd
9 ask James to give us an invocation this morning. If we
10 all could stand, please.
11
12
                   (Invocation)
13
14
                   CHAIRMAN BROWER: Thank you, James.
15 Under the welcome and introductions, again, my name is
16 Harry Brower, Jr. I'm the Chair of the Regional
17 Advisory Council. We'll just start to my left or to my
18 right. I'm always awake. Rosemary, and go around and
19 do the introductions this morning.
21
                   MS. AHTUANGARUAK: I'm Rosemary
22 Ahtuangaruak. I've been living in Barrow for about
23 four years. I spent 24 years in Nuiqsut and it's
24 really good to be involved with this group.
25
26
                   MR. KAYOTUK: Good morning. Lee
27 Kayotuk from Kaktovik, Alaska.
28
29
                   MR. SHEARS: Good morning. Robert
30 Shears. Originally from Wainwright and I still
31 maintain a primary residency there. However, four
32 months ago I moved to Barrow to accept full-time
33 employment with the North Slope Borough and maintaining
34 a secondary residency here.
35
36
                   CHAIRMAN BROWER: Teddy.
37
38
                   MR. FRANKSON: Good morning. My name
39 is Ted Frankson, Jr. I'm from Point Hope.
40
41
                   MR. J. NAGEAK: My name is James M.
42 Nageak. I'm from Anaktuvuk Pass. Originally was born
43 here in Barrow, but raised in Kaktovik where Lee is.
44 I'm also a representative to the Subsistence Resource
45 Commission of the Park Service.
46
47
                   CHAIRMAN BROWER: Go ahead with our
48 agency staff and our guests.
49
50
                   MS. PETRIVELLI: Pat Petrivelli with
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1 Bureau of Indian Affairs out of Anchorage.
3
                  MR. MATHEWS: I'm Vince Mathews, with
4 Arctic, Kanuti and Yukon Flats Refuges out of
  Fairbanks.
6
7
                  MR. GLASPELL: Good morning. I'm Brian
8 Glaspell. I'm the Refuge Manager at Arctic National
9 Wildlife Refuge. I live in Fairbanks.
10
11
                  DR. JENKINS: Good morning. I'm David
12 Jenkins. I'm the policy coordinator for the Office of
13 Subsistence Management.
14
15
                   MS. WINALSKI: I'm Dawn Winalski.
16 work with the North Slope Borough law department.
17
18
                  MS. BEHE: I'm Carolina Behe with the
19 Inuit Circumpolar Council.
                  CHAIRMAN BROWER: Thank you, everyone.
22 I think there's a couple people that just stepped out,
23 but I think we can continue. I'll get to them as we go
24 through with our agenda. Again, welcome you all to
25 Barrow to attend the North Slope Regional Advisory
26 Council meeting.
27
28
                  We'll be discussing a few of the
29 wildlife that we deal with and looking back at some of
30 our meetings. So we have approval of the agenda,
31 review of minutes, then we'll have some reports
32 presented from our Council members, and then we'll have
33 some public and tribal comments on non-agenda items, if
34 there's any participants in regard to that portion of
35 the agenda. The agenda goes on with old business, new
36 business, statewide proposals, regional proposals,
37 agency reports and then later on we'll discuss the
38 future meeting dates and closing comments. Probably
39 sometime tomorrow we'll probably get to those portions.
40
41
                  Anyway, that's just a quick overview of
42 our agenda. At this time, maybe I'd like to have the
43 Council open up for discussion by way of motion review
44 and adoption of the agenda.
45
46
                  MS. AHTUANGARUAK: Motion to approve
47 the agenda.
48
49
                  MR. SHEARS: Second.
```

CHAIRMAN BROWER: Motion on the floor to approve the agenda for August 20 and 21, 2013. Seconded. Discussion. I could state a couple -- some 4 of them we wrote down unless any of the Council members wish to do that or bring them up if I miss something. I'll start with under 4, between 4 and 5, we have a 7 Service Award. I should have started with between 2 8 and 3. We had invocation. Moving down, I think I've got under old business we have a B now, consultation 10 report by Jack Lorrigan. 11 12 Continuing to the next page under 13 review of proposals we identified some names and I 14 guess we'll have some of our participants from the 15 teleconference chiming in with our discussion and with 16 these proposals as we go through them. I'm trying to 17 see if there's any significant changes to that, but I 18 don't see anything under the wildlife proposals but to 19 include the agency staff in part of the discussions on 20 any of these statewide or regional proposals. 21 22 The next item was in regards to agency 23 reports, the changes I noted that were not in -- we 24 talked about some of these yesterday during the review 25 of the agenda was recruitment under agency reports. 26 Staffing update, we'll have some questions to that. 27 And then I identified again -- we're trying to identify 28 who was to present the Draft Tribal Consultation 29 Implementation Guidelines. So Jack will present that 30 again or present that as soon as we get there. 31 32 There's some other comments that I 33 scribbled in there, but I think the next item would 34 still be under the agency reports. Add on North Slope 35 Borough Department of Wildlife Management, Brian 36 Person, in regards to some of the discussions on 37 wildlife, the proposals that we had worked on before. 38 Then one with North Slope Borough Fish and Game 39 Management Committee. 40 41 Still with our North Slope Wildlife we 42 have a committee that deals with all the wildlife 43 proposals or recommendations for changes to proposals 44 both from State and Federal and they deal with all our 45 wildlife resources on the North Slope, including 46 migratory birds, the marine mammals, fisheries. See, 47 they cover the whole spectrum of what we don't cover in 48 the North Slope Regional Advisory Council. Mike 49 Pederson will give a background on that. 50

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I think that's what I have written down
  unless any of you Council members identified another
3
  area.
4
5
                   MR. SHEARS: Sounds good to me, Mr.
6
  Chair.
7
8
                   CHAIRMAN BROWER: I guess there's one
9 more just reading over Eva's notes from yesterday under
10 11, future meeting dates. Maybe before getting to that
11 one we should, still under agency reports, is identify
12 annual report topics. That's the last item. That's
13 pretty much all I have from the notes taken on the two
14 agendas.
15
16
                   Any other Council members have any
17 other items or agency Staff might have anything that
18 we've missed.
19
20
                   MS. AHTUANGARUAK: Motion to approve
21 the amendments as presented.
                   CHAIRMAN BROWER: We're still under
24 discussion of the motion.
25
26
                   MS. AHTUANGARUAK: Okay. Finish
27 discussion.
28
29
                   CHAIRMAN BROWER: Just calling the
30 question is probably -- if there's no other changes to
31 the agenda.
32
33
                   MR. SHEARS: Call the question.
34
35
                   CHAIRMAN BROWER: The question has been
36 called on the motion to approve the agenda with the
37 changes included. All in favor of the motion signify
38 by saying aye.
39
40
                   IN UNISON: Aye.
41
42
                   CHAIRMAN BROWER: Opposed say nay.
43
44
                   (No opposing votes)
45
46
                   CHAIRMAN BROWER: None noted. Thank
47 you. We have an agenda before us. Next on the agenda
48 is the Service Award and I look to Eva as to who is
49 going to be presenting that.
50
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MS. PATTON: Today we want to honor
2 Harry K. Brower, Jr. for his 20 years of service on the
3 North Slope Regional Advisory Council and his
4 dedication to subsistence in the North Slope Region.
5 Harry has been with the program since the very
6 beginning and we have our Federal Subsistence Board
7 member, Charlie Brower, would like to honor Harry.
8
9
                   MR. C. BROWER: On behalf of the
10 Federal Subsistence Board Chairman Tim Towarak and your
11 20 years of service, we'd like to honor you by
12 presenting you a plaque. This plaque reads presented
13 to Harry K. Brower, Jr. on August 20, 2013 in
14 recognition of your 20 years of service on the North
15 Slope Borough Subsistence Regional Advisory Council and
16 a lifetime of dedication to subsistence for the
17 regions.
18
19
                   On behalf of the Federal Board and the
20 Chairman Tim Towarak, I'd like to make the presentation
21 to you.
22
23
                   CHAIRMAN BROWER: Thank you.
2.4
                   MR. C. BROWER: And this will encourage
26 you to stay on for another 20 years.
27
28
                   (Laughter)
29
30
                   CHAIRMAN BROWER: I'm going to be
31 looking backwards.
32
33
                   MR. C. BROWER: I think with an early
34 presentation in the meeting this can encourage your
35 fellow committee members to stay on and do the hard
36 work that you've done with the North Slope and it's
37 dedication.
38
39
                   CHAIRMAN BROWER: Thank you.
40
41
                   MR. C. BROWER: And also I'd like to
42 present you with another present on behalf of the
43 Board.
44
45
                   CHAIRMAN BROWER: Keep on hunting,
46 right?
47
48
                   MR. C. BROWER: Keep on hunting.
49
50
                   (Applause)
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1
                   CHAIRMAN BROWER: Thank you, Charlie.
2
3
                   MR. C. BROWER: You're welcome.
4
5
                   MS. PATTON: We have one more.
6
7
                   MR. C. BROWER: There's a certificate
  of appreciation presented to Harry K. Brower from 1993
8
  to 2013. In recognition of his service to the Federal
10 Advisory Management Program as a member of the North
11 Slope Subsistence Regional Advisory Council, we present
12 you with a certificate of appreciation. It's signed by
13 Chairman Tim Towarak today, August 20, 2013.
14
15
                   CHAIRMAN BROWER: Thank you. Tell the
16 chairman thank you as well.
17
18
                   (Applause)
19
20
                   MS. PETRIVELLI: Thank you for all your
21 service. This program is based upon Council members
22 and with all your help and the role as a chairman is
23 very important too.
2.4
25
                   Thank you.
26
27
                   CHAIRMAN BROWER: Thank you all for the
28 presentations. I wasn't expecting this until Eva broke
29 the news yesterday. I'll leave these here for now and
30 we can show them -- people can see them. Anyway, thank
31 you everyone for that. Like I said, it was a little
32 bit of a surprise when I seen it on the agenda
33 yesterday.
34
35
                   Anyway, thank you.
36
37
                   Continuing our agenda items, we have
38 review and approval previous meeting minutes of
39 February 26-27, 2013. The second ones are April 16,
40 2013 teleconference. It's an action item by the
41 Council.
42
43
                   While I'm still on reviewing that part
44 of the agenda, I should state that public comments are
45 welcome for each agenda item and for regional concerns
46 not included on the agenda. The Council appreciates
47 hearing your concerns and knowledge. Please fill out a
48 comment form to be recognized by the Council Chair.
49 Time limits may be set to provide opportunity for all
50 to testify and keep the meeting on schedule.
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Another notice, these are estimated
2 times on the agenda and it's subject to change.
  Contact Staff for the current schedule. Evening
4 sessions are at the call of the Chair. I think we have
5 an evening setting meeting happening tonight, as Eva
6 mentioned, in regards to the rural determination.
7 we'll have a follow-up meeting this evening that's
8 going to be happening regarding that subject, rural
  determination.
10
11
                   What's the wish of the Council at this
12 time. Review and approval of previous meeting minutes.
14
                   MR. SHEARS: Mr. Chairman, I'd like to
15 make a motion to approve the meeting minutes for the
16 North Slope Federal Subsistence Regional Advisory
17 Council meeting held in Barrow on February 26-27, 2013.
18
19
                   CHAIRMAN BROWER: Motion on the floor
20 to approve the February 26-27, 2013.....
21
22
                   MS. AHTUANGARUAK: Seconded.
23
2.4
                   CHAIRMAN BROWER: .....which has been
25 seconded. Any further discussion on the meeting
26 minutes of February 26-27.
27
28
                   MR. C. BROWER: Harry.
29
30
                   CHAIRMAN BROWER: Rosemary. Oh, sorry.
31 Charlie.
32
33
                  MR. C. BROWER: Thank you, Mr.
34 Chairman. I may be out of line, but just for
35 information they've got me down as Charlie C. (Maasak)
36 Brower. That's someone else. My name is Charles D.
37 (Nasuk) for your corrections if you guys did not know
38 what my middle name was and my Eskimo name. So Charlie
39 Maasak is another person here in Barrow and in
40 Kaktovik, so there is -- I just wanted to make that
41 note.
42
43
                   Thank you, Mr. Chair.
44
45
                   CHAIRMAN BROWER: Can you identify what
46 page you're looking at there.
47
48
                   MR. C. BROWER: On your February 26,
49 page 5.
50
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CHAIRMAN BROWER: The second name under
  the agency staff in person.
3
4
                   (Cell phone ringing)
5
6
                   CHAIRMAN BROWER: Attention.
7
8
                   (Laughter)
9
10
                   MR. C. BROWER: Thank you, Mr. Chair.
11
12
                   CHAIRMAN BROWER: Thank you, Charlie,
13 for catching that. So it's Charles D. N. Brower. Any
14 other questions by the Council.
15
16
                   (No comments)
17
18
                   MS. AHTUANGARUAK: Hearing no further
19 discussion, call for question.
20
21
                   CHAIRMAN BROWER: The question has been
22 called on the motion to approve the meeting minutes of
23 February 26-27 with the minor change. All in favor of
24 the motion signify by saying aye.
25
26
                   IN UNISON: Aye.
27
28
                   CHAIRMAN BROWER: Opposed say nay.
29
30
                   (No opposing votes)
31
                   CHAIRMAN BROWER: None noted. Thank
32
33 you. We have the following minutes, item 5(B), dated
34 April 16, 2013 for your consideration.
35
                   MS. AHTUANGARUAK: Motion to approve
37 April 16, 2013 minutes.
38
39
                   CHAIRMAN BROWER: Motion on the floor
40 to approve the April 16, 2013 meeting minutes,
41 teleconference minutes.
42
43
                   (No comments)
44
45
                   CHAIRMAN BROWER: Motion on the floor.
46
47
                   (No comments)
48
49
                   CHAIRMAN BROWER: Did you hear a second
50 on the motion, Rosemary?
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1
                   MS. AHTUANGARUAK: Not yet.
2
3
                   MR. KAYOTUK: Second on the motion.
4
5
                   (Laughter)
6
7
                   CHAIRMAN BROWER: Thank you, Lee.
 Motion is to approve the meeting minutes of April 16,
8
  2013 and the motion has been seconded.
10
11
                   Any further discussion on the meeting
12 minutes of April 16.
13
14
                   MR. J. NAGEAK: Mr. Chair.
15
16
                   CHAIRMAN BROWER: Yes, James.
17
18
                   MR. J. NAGEAK: I don't know who does
19 the spelling and stuff. There was a word in there that
20 I thought was supposed to be Kivgiq and I can't find it
21 and it was Kiviuk or something like that.
                                              I don't
22 know who takes care of the Inupiaq version parts of it.
23
24
                  MS. PATTON: Thank you, James. Could I
25 get the correct spelling. Would you be able to spell
26 that for me to make those edits.
27
                   MR. J. NAGEAK: Yeah. K-I-V-G-I-K(Q).
28
29 I knew I seen it someplace, but I couldn't recall
30 where. (In February minutes)
31
32
                   CHAIRMAN BROWER: Thank you, James.
33
34
                   MR. J. NAGEAK: Mr. Chair. I call for
35 the question.
36
37
                   CHAIRMAN BROWER: The question has been
38 called on the motion to approve the meeting minutes of
39 April 16, 2013. All in favor of the motion signify by
40 saying aye.
41
42
                   IN UNISON: Aye.
43
44
                   CHAIRMAN BROWER: Opposed say nay.
45
46
                   (No opposing votes)
47
                   CHAIRMAN BROWER: None noted. Thank
48
49 you, James, Council. The next agenda item I'll be
50 covering is under reports, Council member reports.
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Concerns or issues that you've identified within your
  communities or have heard from other community members.
4
                   Teddy, do you want to break the ice on
5
  that one.
6
7
                   MR. FRANKSON: Yeah, I've got a problem
8 with Shell doing their -- what do you call that --
  checking for oil. I was hoping they'd develop another
10 system to check for oil other than the one they're
11 using. With the one they used about 10 years ago we
12 lost our cod stock and our clam stock for the walrus,
13 which is why they went over to the Russian side to go
14 eat. If they can develop another -- find a test to
15 test for oil, which I'd like to see it because the one
16 they're using currently kills whatever they eat
17 wherever they are at. They're out there right now, I
18 think. Question is what are we going to do about that
19 one.
20
21
                   That was my only concern at this time.
22
                   THE COURT: Thank you, Teddy. I think
24 it's a little bit out of our purview, but I think.....
25
                   MR. FRANKSON: Yeah, it concerns our
27 subsistence way of life because that's an annual food
28 we have to get and we depend on that too year round. I
29 just wanted to mention that one.
30
31
                   MR. SHEARS: A question for Mr.
32 Frankson. Are you referring to the seismic testing?
33
34
                   MR. FRANKSON: Yes, I'm referring to
35 the seismic testing. If we can get somebody to try and
36 get that fixed. I don't know. I know it's out of place
37 here, but it does deal with our subsistence use.
38
                   CHAIRMAN BROWER: Maybe you can work
39
40 with our coordinator and see about getting that
41 forwarded to the appropriate organization, like the
42 Eskimo Harvest Commission and maybe even to the Office
43 of Oil and Gas Industry in regards to the concern. I'm
44 not sure within our purview we can provide those
45 comments. I'm not sure if you heard his concern, Eva,
46 but....
47
48
                   (Phone technical difficulties)
49
50
                   OPERATOR: This is the operator.
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might want to turn up the volume on your phone. Your
  participants are unable to hear you. I'll reconnect
3
  you.
4
5
                   MS. PATTON: Operator, if you're still
6 online, we have a new phone system set up here. The
7
  volume is turned up full volume on our side here. Are
8 you able to hear me?
10
                   (No response)
11
12
                   MS. PATTON: Do we have anyone on
13 teleconference that can hear me speaking right now?
14
                   MS. LARSON-BLAIR: Hi, Eva. This is
15
16 Kay at OSM.
17
18
                   MS. KENNER: Hi, Eva. This is Pippa at
19 OSM.
20
                  MS. PATTON: Can you please tell me how
21
22 the sound volume is when I'm speaking right now.
23
                  MS. LARSON-BLAIR: I can hear you
2.4
25 better, but when the other Regional Advisory Council
26 members talk it's really hard to hear them.
27
28
                   MS. PATTON: Maybe what we can do is
29 I'll push the mics forward for Council members and if
30 you can speak close up to the mic so it picks up the
31 sound.
32
33
                   CHAIRMAN BROWER: I'm not kissing the
34 mic, but I'm getting pretty close to doing that.
                   MS. PATTON: Thank you. We would like
36
37 some assistance. I've been trying to get a hold of the
38 operator. So if the operator is able to increase the
39 sound through the teleconference system, that would be
40 helpful. We have our sound turned up full blast on
41 this end here. If we could get assistance. I was not
42 able to get direct through to the operator just a
43 little bit ago. If somebody could star the operator on
44 your teleconference phone and ask her to increase her
45 volume on the teleconference line.
46
47
                   Thank you.
48
49
                   MR. J. NAGEAK: Mr. Chair, I'd like to
50 make a comment as a Board member.
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CHAIRMAN BROWER: Yes, James.
                   MR. J. NAGEAK: Yes, one of the
4 concerns that we have at Anaktuvuk Pass is what they
  call the Foothills West Transportation Access Road to
6 Umiat. I was wondering what the status is for the
7
  report from the Army Corps of Engineers on this
8 particular project.
10
                   MS. PATTON: Mr. Chair. James Nageak,
11 as we discussed yesterday, we did have Army Corps of
12 Engineers scheduled to give a presentation to the
13 Council. That individual is on family medical leave
14 right now and unable to attend this meeting. As we
15 discussed yesterday, the Council can liberate if
16 there's points that you want to make sure are brought
17 forward at this time. The Council can still do that.
18 She had offered to be present at the winter meeting in
19 February and the current timeline for the draft EIS
20 process it was estimated to be out in fall of 2014.
21
22
                   So the Army Corps of Engineers had said
23 there's still plenty of time for the Council to be able
24 to get an update from them. They said nothing had
25 occurred since the last time she provided some
26 information and that she would be able to attend the
27 winter meeting and there's still time for the Council
28 to draft either comments, concerns or input prior to
29 that draft EIS in 2014.
30
31
                   MR. J. NAGEAK: That 2014 is coming
32 right up. There should be some anticipation that there
33 are things that could happen. Like, you know, they
34 ought to prepare themselves maybe with a written report
35 so that even if they are not going to be here, then
36 that report could be given to us. You know, a lot
37 could happen between now and February. We hear some
38 rumors that there's some activity that might be related
39 to the road to Umiat and disturbance of, you know,
40 gathering gravel for one thing. So those are the types
41 of things that we are concerned about at Anaktuvuk
42 Pass.
43
44
                   Thank you.
45
46
                   Another thing that we discussed was the
47 controlled use area. There was some concern that maybe
48 the wording should be changed so that we can be more
49 clear and more inclusive like the one at Noatak, the
50 wording over there at our last meeting. I was tasked
```

to go back home and make a recommendation to this
Council that it would affect the controlled use area
north of Anaktuvuk Pass. There was some council that
this might not be a good time to give to the Board of
Game a whole new definition or a whole new way of
determining what the controlled use area can be north
of Anaktuvuk Pass.

8

The recommendation is to keep the 10 current controlled use area that the Board of Game 11 adopted a few years ago without any changes at this 12 point. We might bring that up again whenever we feel 13 that the Board of Game might be more receptive to some 14 of the changes that we are seeking with that controlled 15 use area we have.

16

It's unfortunate or maybe fortunate
18 that there was a bear maul north of Anaktuvuk Pass and
19 that might change some thinking from the State we're
20 hoping, you know, when they had to medevac that person
21 that was mauled by the bear not too far from Anaktuvuk
22 Pass. It's almost within the controlled use area.

23 24

Thank you.

25

CHAIRMAN BROWER: Thank you, James for your comments and voicing the community's concerns as well. I think that's where we need to keep appraised on the activities in the different situations that come before us regarding the transportation access route to Umiat and the other concerns regarding the controlled use area. So I think we'll hear more, but I agree with you in regards to the first one you were talking about.

34

35 There needs to be some means of follow-36 up communications or establishing that communication to 37 keep us appraised of what's being developed or what's 38 developing over the course of time that we don't have 39 any communications, such having written reports 40 presented would be helpful. I think there's more than 41 one person in that office of DOT that's knowledgeable 42 of the access route. You know, depending just on one 43 person seems to be an excuse in my mind indicating that 44 we're not able to accommodate your request. You know, 45 there's multiple staff there that could probably bring 46 us and share information with us as to what the 47 Department of Transportation from the State has 48 developed to date. You know, that kind of 49 communications. When that doesn't get shared, we're

50 being, in my sense, denied information that could be

```
meaningful or raise other concerns that are brought
  forth due to the lack of communications.
4
                   So I agree with James on that that
5 there needs to be some better communications developed
6 to the most impacted communities, specifically to AKP
7
  and maybe even work through the North Slope Borough.
8 They're two State agencies that could be working
9 together and providing communications to our
10 communities that has the concerns.
11
12
                   MR. J. NAGEAK: Mr. Chair.
13
14
                   CHAIRMAN BROWER: Yes, James.
15
16
                   MR. J. NAGEAK: I neglected to inform
17 you that the oil company that has been working out of
18 Umiat, Linc, has already developed some kind of way to
19 get all of their equipment to Umiat area from that
20 Dalton Highway and they were using that -- not ice
21 road, but snow road they call it. They packed down the
22 snow from the Dalton Highway and just go straight
23 across toward Umiat. That activity has happened
24 already. I'm wondering what kind of environmental
25 impact that type of transportation route would be. So
26 that's why I'm kind of leery about not hearing from the
27 Army Corps of Engineers.
28
29
                   Thank you.
30
31
                   CHAIRMAN BROWER: Thank you, James.
32 I'm not sure if we want to provide any comments.
33
34
                   Eva, are you looking to provide some
35 comments on this?
36
                   MS. PATTON: Mr. Chair. We did have a
37
38 request in to DOT initially to provide the updates on
39 the Western Transportation Access Route Road and we
40 were referred to the Army Corps of Engineers since they
41 are the Federal agency that's overseeing the EIS
42 process. Melissa Reardon is currently the only point
43 of contact that they have to do the community outreach
44 component of it. However, given the challenges of the
45 circumstances of getting a speaker in to the Council
46 when the Council only meets twice a year, I will make a
47 request again to DOT and to Army Corps of Engineers to
48 ensure that we can get an update in person next time.
49
50
                   I did request a written report or a
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1 written summary on updates and Melissa had referred me
  back to their website. I do have the current handouts
  for the Council. Nothing has changed on the timeline
4 or the updates provided on that website since the last
5 meeting, but I do have those handouts as a source.
  That website does include the scoping meetings that
7 were held last spring. That was the last outreach that
8 the Army Corps had conducted as part of this draft EIS
9 process. So I'll get those handouts for the Council
10 and I will pursue contacting DOT and Army Corps to see
11 if there's a way we can follow up for the Council to
12 get information sooner rather than later.
13
14
                   Thank you.
15
16
                   CHAIRMAN BROWER: So is the website
17 address noted on this handout you're going to be
18 handing out?
19
20
                   All right.
21
22
                   Thank you.
23
2.4
                   MS. AHTUANGARUAK: Mr. Chair.
2.5
26
                   CHAIRMAN BROWER: Rosemary.
27
28
                   MS. AHTUANGARUAK: This has been a very
29 important issue for Anaktuvuk Pass. A year ago I
30 traveled with members from the community into Juneau in
31 which they shared seven resolutions from the villages
32 up here in opposition to the road being developed and
33 the concerns that they have for their traditional way
34 of life that would be impacted by those changes.
                                                     It is
35 a very important issue. Timely informing their
36 community needs to be done and keeping us abreast of
37 this process is very important. We have very limited
38 time to be effectively engaged in delays in getting
39 updates. It's very concerning when our state governor
40 is pushing to move this project forward. We really
41 need to be informed on the process in ways that we can
42 engage to help decrease the reaction that community is
43 facing.
44
45
                   Thank you.
46
47
                   CHAIRMAN BROWER:
                                     Thank you.
48
49
                   MR. SHEARS: Good morning, Mr.
50 Chairman.
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1 CHAIRMAN BROWER: Good morning. 2 MR. SHEARS: I'll give you a little 4 more thorough update on my current situation. The last four years I've served the North Slope Borough as a 6 planning commissioner representing the community of 7 Wainwright. During that four-year period I had an 8 opportunity to see the inner workings of development and its effects on subsistence across the North Slope. 10 You know, having a relationship with commissioners from 11 other communities. I saw the opportunity to effect 12 greater change by actually becoming an employee of the 13 planning department, so in April I resigned my seat 14 with the planning commission and I took a full-time 15 position with the North Slope Borough planning 16 department as a capital improvement program specialist 17 for the community development division. This gives me 18 the opportunity to work closely with city councils and 19 tribal councils of all the villages across the slope in 20 the process of appropriating bond funds for capital 21 projects and developing community development plans. 22 23 It gives me a little broader oversight 24 of what's affecting the communities. Of particular 25 concern to me today I want to mention is Nuiqsut. They 26 do not have -- there is not a representative of Nuigsut 27 on this panel, which is a dramatic shortcoming because 28 it is a community that is severely impacted by 29 development today. 30 31 ConocoPhillips announced last month 32 that they are going to develop the Greater Mooses Tooth 33 Unit. Dave Yokel indicated to us at our last meeting in 34 February that Conoco was going to be working in the 35 Greater Mooses Tooth area this winter and doing 36 plugging abandoned enclosures on five wells. Since 37 Conoco has been there, they've changed their mind. 38 of their wells is good and they're going to continue 39 developing it. This puts a development site in the 40 future 15 miles to the west of Nuigsut, effectively 41 creating an arc of infrastructure from 15 miles to the 42 west with Greater Mooses Tooth to five miles north with 43 Alpine to 15 miles to the east with Brooks Range 44 Petroleum Mustang Development Unit. 45 46 A full range, an arc across the top of 47 Nuigsut, that will affect the migration of the 48 Teshekpuk Herd caribou as they work their way through 49 that area. Nuiqsut is going to be severely affected 50 and it will compromise their ability to exercise their

1 subsistence and traditional uses in the future. Not having a representative on this board is a severe shortcoming and I believe we should really reach out to get a member of that community here to speak for them. My final comment, my final portion of 7 my report is something I'm very proud of. The Utukok 8 River is 182 miles long and the mouth of it is halfway 9 between Wainwright and Point Lay, just south of Icy 10 Cape. It stretches up through NPR-A into the Brooks 11 Range. Traditionally, it is the home of the people of 12 the Utukok River, Utukokmiut, who about 100 years ago 13 left their homes up there in the upper river. They 14 were migratory people that would follow the river down 15 in the spring. They would hunt whales and seals and 16 walrus in the summer and then they would follow the 17 caribou back up into the hills in the winter and they'd 18 overwinter in the hills where they would depend on 19 fishing and trapping for sustenance and they'd make 20 that annual migration pattern. 21 22 When the BIA established schools in the 23 communities and during the periods of influenza and 24 tuberculosis, the people of Utukok River moved out, 25 died out, no longer existed. Since then the U.S. 26 government created NPR-A. The Department of Interior 27 and U.S.G.S. has studied the area and determined it's 28 rich in resources. It's also rich in caribou and other 29 wild game and fish. The EIS recently identified that 30 area as a conservation district and the river in 31 particular a Wild and Scenic Byway. 32 33 In the wintertime, it's an important 34 resource, subsistence resource for furbearing animals. 35 In the fall time, an important resource to the people 36 of Point Lay and Wainwright for fish, specifically 37 grayling. 38 39 In the summer, however, it is owned by 40 the commercial recreation operations of Alaska where 41 they fly in to the upper river and they do eco float 42 trips out in canoes and kayaks and rafts. It seldom is 43 seen by the -- it seldom experienced any traditional 44 subsistence use, you know, since it did, you know, 100 45 years ago. 46 47 However, I'm proud to say that after 10 48 years of planning, five years of budgeting, two years 49 of constructing a small motorized watercraft, we

50 managed to penetrate the Utukok River to 92 miles

1 upriver with a small craft this summer into the heart
2 of the Western Arctic Caribou Herd calving grounds,
3 primary calving grounds. What I saw was nothing. A
4 lot of golden eagles. No animals.

5

A month later in the upper Wainwright tributaries I saw many caribou, many female caribous with many calves. A good bull population. What was indicated there was the calves were quite mature for late July, early August, very large calves, indicating that we had an early rut last year. Just kind of wondering what patterns had changed with the Western Arctic Herd this year and last year and does our current science and understanding of the herd need to be adjusted. I hope to learn that through briefings in the next couple days.

17 18

That's all I have, Mr. Chairman.

19

20 CHAIRMAN BROWER: Thank you, Bob, for 21 your comments. In regards to the representation, 22 again, we're going to have to look to the community of 23 Nuiqsut to see who they can identify. You know, 24 they're overwhelmed with all the other committees and 25 commissions that are formed. I think it's to their 26 advantage that the communications continue. You 27 identified them as needing representation with all this 28 increased activity occurring. Maybe that's something 29 we all can make mention to people that we know within 30 the community of Nuiqsut to help maybe identify a 31 person that they could bring forward to be submitted 32 for the -- I think it's got to go through a formal 33 process to be submitted to the planning commission for 34 consideration. I think that's something that has to be 35 following the protocols of the Borough and such in 36 regard to that. So I think we could definitely keep 37 that communications flowing with community members from 38 Nuigsut. Like you stated, it's only growing. The 39 activity is on the increase.

40

In regards to your latter comments in 42 regards to your observations in the changes into the 43 caribou in the rut season and the earlier calving, I 44 think we could learn a bit more from our state 45 biologist, maybe even Lincoln when he arrives and raise 46 that concern to him to see what kind of observations 47 they made in terms of the monitoring of that herd, the 48 Western Arctic Caribou. I think that's the one you 49 voiced your observations on. So we can follow up with 50 that when he comes in.

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I'm not sure if any of the biologists
  might have any new information or some information to
  that comment, but we definitely need to follow up on
  that to see what we could learn from the biologists.
6
                   Thank you.
7
8
                   I'd just like to note that Gordon
9
  Brower just arrived and put him on record.
10
11
                   MR. G. BROWER: Good morning, Mr.
12 Chair. I apologize for being late this morning. I had
13 a few things I was trying to tie up some loose ends and
14 then I didn't know where the meeting was. I went to
15 the assembly room, went to the Heritage Center and then
16 I had to go look at my emails.
17
18
                   CHAIRMAN BROWER: Well, thank you for
19 being here, Gordon, this morning.
21
                   Rosemary.
22
23
                  MS. AHTUANGARUAK: In this area, as Bob
24 was referencing, I got to travel out to four of the
25 villages this last year. I took the book with me On
26 Arctic Ground. It has some wonderful pictures of this
27 area and every village that I traveled to we had people
28 sharing traditional knowledge about this area. Some of
29 the young people would reference various points on the
30 foothills for landmarks and get clarification from
31 other community members as to whether this landmark was
32 further inland of this valley or closer to the
33 community, but this area had every village that I went
34 through, Point Lay, Wainwright, Anaktuvuk Pass and
35 Barrow and Nuiqsut, had people traveling up through the
36 foothills throughout this area. May not go every year.
37 Definitely go more with snowmachine travel than by
38 boat, but it is an area that all of our villages are
39 very well aware of.
40
41
                   CHAIRMAN BROWER: Thank you, Rosemary.
42 We're still under Council member reports.
43
44
                   MR. G. BROWER: Mr. Chair.
45
46
                   CHAIRMAN BROWER: Yes, Gordon, go
47 ahead.
48
                  MR. G. BROWER: Since we're on the
49
50 Council member report, I'm just going to say a little
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1 bit about being a land manager for the North Slope Borough for a second and concerns that were raised by subsistence hunters within NPR-A in Federal public lands about studies. I think one of our inspections that we conducted with a search and rescue with the 6 authorization of the mayor from a complaint from 7 citizens were these placements of several conexes out 8 on the tundra around by Teshekpuk, Ikpikpuk, without consultation. Some of the Chipp River folks over there 10 were very concerned that the conex that was placed was 11 in the middle of a major caribou movement area where 12 they're always expecting caribou to come in these 13 areas. 14 15 When we landed to take a look, the 16 activity was U.S. Geological Survey and Fish and 17 Wildlife Service with about maybe 10 little orange dome 18 tents around the conex. We did talk with those folks. 19 They started talking to us, then you're going to have 20 to talk to my attorney. We need your permits. We need 21 to see what your authorization is to be here. They had 22 BLM land use permits, but they didn't bother to look at 23 the local governments permitting authority. When we 24 consulted with BLM, BLM said go ahead and fine USGS. 25 We're the land managers. They got their permits and 26 they should be coming forward to get local permits as 27 well so that the policies on subsistence that we are 28 obligated to try to balance it be heard as well. So 29 that was the issue that came up on an inspection trip 30 from complaints from residents. 31 32 I'd just like to say a little bit. 33 Like everybody else, I think whaling season was very 34 difficult. We're looking very much forward to the fall 35 season. It's been real rainy. I had some of my 36 brothers drop me off a snowmachine up there and they 37 said the rivers are really high, so I'm afraid that 38 that kind of river is going to be real troublesome for 39 fishing again. Last year it seemed to me it was a bust 40 for our own fishing because of really high water. 41 There's no way to put nets in that type of water, so 42 we're seeing that again. 43 44 With that, that will be my comments as 45 a Council member. 46 CHAIRMAN BROWER: Thank you, Gordon, 47 48 for providing that. I'm not sure we have Dave here 49 yet, or Eva might have a follow up on that.

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MS. PATTON: Mr. Chair. Dave Yokel is
2 in town. He was also attending some other meetings.
  He thought he would be able to be here later in the
  afternoon and then he will be presenting under agency
  reports tomorrow as well. So he will be present for
  questions.
7
8
                   CHAIRMAN BROWER: Maybe if we could,
9 Gordon -- I'm not sure of the duration of the time
10 you'll be spending with us, but when we get to agency
11 reports or before, if you're thinking that you're going
12 to be out again, maybe while Dave is here we could
13 bring that issue out again regarding this.....
14
15
                  MR. G. BROWER: Yeah, Mr. Chairman, if
16 that could happen, it would be good. I'm scheduled to
17 depart this evening and will be checking in, so I'm
18 running from one meeting to another. It's like I'm
19 pulling my hair out. I'll be as bald as Charlie back
20 there pretty soon.
21
22
                  CHAIRMAN BROWER: All right, Gordon.
23 We'll definitely follow up and see if we could get Dr.
24 Yokel in this afternoon before your departure and
25 getting to hear your concerns and maybe follow up on
26 some of the findings that they may have on that.
27
28
                   Thank you.
29
30
                   Any other Council member wants to
31 provide a report.
32
33
                  MR. KAYOTUK: Mr. Chair. For the
34 village of Kaktovik, in the spring the weather came and
35 melted pretty fast in the area. We don't have ice in
36 the area in the summer, so we don't have no sea ice.
37 It's all open water. The water came pretty fast and
38 people were boating even before July 4th. We did have
39 a lot of waterfall. For the Porcupine Caribou Herd
40 that came by, they just came and went and they're no
41 longer staying anymore. Not even four or five days.
42 It's just a matter of not even being seen in their
43 calving area. We're not seeing too much caribou that
44 hang around anymore like they used to.
45
46
                   We do have a lot of aircraft in our
47 area again that we're seeing. Like a couple weeks ago
48 was below was below 200 feet was spotted a couple
49 aircraft last week. At one time there was five private
50 airplanes that were spotted flying together on the
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coast. WE don't know what was up with that, but it was spotted five aircraft, private planes that were spotted in the area. The runway is still on the way and that's still happening now. We did get a few belugas in the area, 7 but haven't seen any bowheads yet, but that's the time 8 of season. Bowhead hunt will be starting here August 30 in Kaktovik. That's when bowhead whaling will 10 start. 11 12 There's a few people got arctic char 13 this summer and cisco, so not a whole lot of people got 14 a lot of fish. That's some of the reports that we 15 seen. There's tourists that's coming down the Hulahula 16 River now and at different times we see people that are 17 floating or rafting down the river that comes out into 18 Kaktovik. 19 20 That's all I have for now anyway. 21 22 Thank you. 23 2.4 MS. AHTUANGARUAK: This is..... 2.5 26 CHAIRMAN BROWER: Rosemary, go ahead. 27 2.8 MS. AHTUANGARUAK: I just wanted to add 29 for me we had a good early spring caribou hunt. My son 30 was able to harvest and bring one home for my birthday. 31 We've had some caribou hunting through the summer with 32 my neighbor sharing and I hear that the caribou are 33 definitely getting fat out there, so that's really good 34 to hear. 35 We also had pretty good bearded seal 36 37 season. A lot of sharing that occurred with us this 38 year. There was a lot of sharing of the change this 39 summer versus last summer. Last summer we had a 40 tremendous amount of flight activity. A lot of 41 helicopter traffic. There's still a lot of activity, 42 but not as much as last year and it is noticeable the 43 change in that activity and how it affects subsistence. 44 There were some impacts with increased activities, but 45 there were times when people felt more like they were 46 able to get out and have subsistence activities without 47 impacts, so that was nice to hear this year. 48 49 It is important to discuss some of the 50 routes that are occurring with these activities.

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1 There's natural features that occur, like the lagoon
  between the elementary and the Browerville section,
  that amplification of noise when those helicopters are
4 taking off from the airport is very impacting to us
  living in this area as well as our activities just
6 trying to share in the household some of the stories of
7 our usage on the lands and waters as well as when we're
8 out there doing our traditional activities. When we're
9 having a lot of flight activity, it is detrimental to
10 the traditional activities we're doing in these same
11 areas. The storytelling, the teaching and the sharing
12 of the historical knowledge of these areas are changed
13 with the increased activity and these are really
14 important.
15
16
                   As we're hearing the changes, it's very
17 concerning. Nuiqsut went through very similar
18 complaints that Kaktovik is bringing and other
19 communities are starting to share these types of
20 concerns and we really need to get a good process as to
21 how we're going to try to preserve a way of life that
22 is so important to our people. The importance of our
23 foods and our bodies and the health of our future
24 generations.
25
26
                   Thank you.
27
2.8
                   CHAIRMAN BROWER: Thank you, Rosemary.
29
30
                   MR. J. NAGEAK: Mr. Chair.
31
32
                   CHAIRMAN BROWER: James.
33
34
                   MR. J. NAGEAK: Since we don't have a
35 representation from the city of Nuigsut, maybe many of
36 you saw them on Facebook, the caribou coming right on
37 through Nuiqsut. The thing that I have a question.
38 What caused the caribou to move through that town? You
39 know, there must be some disturbances west of Nuigsut
40 that would have a herd go right on through town, you
41 know. Not just one or two caribou, but the whole herd
42 coming through. That must be a concern for the people
43 of Nuigsut to see what kind of activities are
44 happening, what disturbances are happening that made
45 the caribou come to an area where it was more peaceful,
46 like the city of Nuiqsut, you know. It would be nice
47 to hear somebody from that town for those concerns.
48
49
                  MS. AHTUANGARUAK: When I first moved
50 to the village of Nuiqsut, every year the caribou used
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1 to come right through town. They would go right through the runway, right down to the river and out to the insect relief areas near the coast. With the changes that had occurred around Nuigsut with the 5 development of Alpine and the development of 6 Mountwater, this had changed and the animals were no 7 longer migrating through the village. My son was 11 8 years old. He's 28 years old now and this is the first time since these changes that the caribou have come 10 back through town. 11 12 So it is an area where it was normal 13 for them to move through this area, but with the 14 changes that had happened. Now we've got a lot more 15 activity to the south of the village with activities 16 around Umiat and other activities and you've got more 17 increased activities to the east of the village as well 18 as now to the west of the village. With increased 19 activity expanding around Alpine, it is definitely 20 impacting the way the caribou are moving through these 21 areas. 22 23 CHAIRMAN BROWER: Thank you, Rosemary. 2.4 25 MR. G. BROWER: Mr. Chair. 26 CHAIRMAN BROWER: Gordon. 27 2.8 29 MR. G. BROWER: I appreciate the 30 comments from James Nageak. Yeah, I've often had 31 meetings with wildlife department concerning caribou 32 movements and wanting to recognize changes even if 33 they're small, incremental changes in their movement, 34 but there's always some parts of traditional knowledge 35 that caribou don't always follow the same path all the 36 time. When the area is grazed out, they will 37 instinctively look for better pastures to graze, but 38 the concerns that were raised by wildlife department 39 and a lot of the reviews that the Board was engaged in 40 in terms of Alpine required an extensive caribou 41 monitoring program with satellite tagging to look at 42 the changes or try to detect changes coupled with the 43 concerns of the hunters with contemporary knowledge and 44 things like that. 45 46 I think we have yet to even sit down 47 with the wildlife department and the stakeholders 48 involved and look at interpreting that data and see if 49 any of these things have a measurable difference in 50 their availability where they're normally found for

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their residence. I think that's an important question
  and I think I'll take that back to maybe Harry right
  here at wildlife. I think we need to sit down and talk
4 about some of the rezone ordinances that have large-
5 scale studies for a long period of time and see what
  they measure up to these days.
8
                  CHAIRMAN BROWER: Thank you, Gordon.
9 Maybe getting back to Gordon's comments, James'
10 comments, there's been observations with the
11 researchers in regards to another herd, the Central
12 Arctic Herd, in regards of movement to a different area
13 from where it used to be before the growth of the
14 oilfield. This is the Central Arctic Caribou herd and
15 there's been some observations with those changes. I
16 think there could be some comparison work to
17 identifying with that as well in terms of caribou
18 movements and the concern of what causes a herd to move
19 right through the community and having that not occur
20 for many years and it occurs again. It seems to be an
21 abnormality now when it used to be a normal thing.
                   So those kind of discussions I think we
24 could follow up in the sense that when we have.....
25
26
                  MR. G. BROWER: Harry, can I bring up
27 one....
28
29
                  CHAIRMAN BROWER: Sure, Gordon.
30
31
                  MR. G. BROWER: This is an observation
32 from elders when we go interview them and talk to them
33 about impacts to caribou. This came up as a concern
34 when there is an ice road versus a snow road. Ice road
35 is real shiny and real smooth. It looks like a river
36 that's frozen on the tundra. Observations that were
37 from actual observations, caribou avoid the real shiny,
38 freshly-frozen ice in the river and follow the river to
39 a large extent and thinking they're going to break
40 through and not be able to come out.
41
42
                   This observation was probably somewhere
43 around 2000 or something like that, 2002. Why were the
44 caribou on the extreme south end for a long period of
45 time and there was active drilling outside of Barrow
46 just east of Teshekpuk. There was a long ice road.
47 One of the elders said that ice road could be perceived
48 as a river. It's real slick and he had suggested that
49 once they make an ice road and there's a lot of
50 caribou, you can use a scraper and scrape it and make
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1 grooves on it so it just breaks -- like makes a tread 2 or something like that. I thought that was a great 3 comment and a great observation from an elder on what 4 could possibly cause hesitation to cross to areas where 5 they're normally found. That's one observation.

6 7

I know exploration activities are going to ramp up on the NPR-A, so summer studies are very prominent this year. Summer studies with helicopters and things like that. You know, you can't pinpoint any one thing, but it leads you to think that these types things impact and move caribou around. I've moved caribou around myself with a snowmachine. If we can do that, an operation can do quite a bit, I think.

15

CHAIRMAN BROWER: Thank you, Gordon. I 17 could comment a little bit on my own observation as to 18 what is occurring in my area. I'm similar to areas as 19 Gordon. I did some earlier travel this summer in July, 20 which was before the rainy season occurred. The rivers 21 were a little bit low. We had a little bit of 22 difficulty going up the river because of the shallow 23 segments in the river system. Fishing was slow in our 24 area. The day before we were leaving we just happened 25 to hit a good run of fish, so we were fortunate to get 26 those fish.

27

Then we got some caribou right along
the edge of the Admiralty Bay and not up in the river
system. They were up near the coastline moving east.
Hhen I thought they should have been moving west toward
the coastline, all those animals were heading east.
There was quite a bit of caribou. There were some
changes in my observations from caribou hanging out in
the Cape Simpson and Sinclair Lake areas, which we've
not had caribou in that area for a couple years during
the summertime. Then the Teshekpuk Herd moving to the
west side of Teshekpuk into the Ikpikpuk delta area.
That was kind of unusual just from my observations when
we were boating up past Cape Simpson earlier this

42

Otherwise, in regard to the report
44 Gordon just brought up regarding the river being high,
45 I wish I was out there right now, but I'm here. You
46 know, it's been abnormal for the river to be in that
47 state early on. We normally get that mid-September to
48 be going up the river, but we've had a rainy season
49 this summer.

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I know the berry picking was good about
2 the first two weeks of July, but after that we noticed
  the berries just starting to turn -- the salmonberries
4 turning white and faded colors early on, so that
5 created a situation for people that were looking to
6 wait for the berries to get a little bit fruitier, but
7
  that wasn't the case. They just kept whittling and
8 falling off. So that happened a little bit earlier
  this year than normal times. I thought I would be able
10 to get out into the two little sites I know of for
11 picking salmonberries and they weren't even in a good
12 state to pick. They were too soft.
13
14
                   So those are just some of the
15 observations that we have to deal with and share with
16 you in regards to weather changes that are occurring up
17 here and it's causing significant changes to the
18 availability of resources as well. Some places might
19 have a good hunting time, but then there could be
20 another area where the availability of those same
21 resources are not present. So there's some changes
22 occurring in terms of timing and moving. As Bob
23 mentioned, even the calving is occurring a little bit
24 differently than what it used to be.
25
26
                   I'll stop here and ask if there's any
27 questions from our agency representatives.
28
29
                   (No comments)
30
31
                   CHAIRMAN BROWER: Maybe I should, while
32 nobody's talking, introduce some guests that have
33 arrived. Good morning, Terry.
34
35
                   MR. TAGAROOK: Good morning, Harry.
36
                   CHAIRMAN BROWER: Terry used to be one
37
38 of our members as well to the Regional Advisory
39 Council. Anyway, welcome you all. Geoff, good
40 morning.
41
42
                   MR. CARROLL: Good morning.
43
44
                   CHAIRMAN BROWER: Coming back to
45 Barrow, you look a little bit weathered out there for
46 some reason.
47
48
                   MR. CARROLL: Well, I've been out for a
49 while.
50
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CHAIRMAN BROWER: Okay. More than I
2 have. Anyway, if there's no questions or comments,
  we'll move on down to -- Rosemary, did you have a
4 comment or....
5
6
                  MS. PATTON: Mr. Chair, if we may.....
7
8
                  CHAIRMAN BROWER: Rosemary -- or Eva,
9
  sorry.
10
11
                  MS. PATTON: If we could at this point,
12 since we've identified new folks in the audience, if we
13 could check online with folks who have joined us.
14 We're still online here.
15
16
                   CHAIRMAN BROWER: Sure. Go ahead.
17
18
                  MS. PATTON: Greeting folks on
19 teleconference. We just want to check back in and see
20 who has joined us here for the North Slope RAC Council
21 meeting.
22
23
                  MS. KENNER: Hello. This is Pippa
24 Kenner in Anchorage. I'm an anthropologist with the
25 Office of Subsistence Management.
                  MS. PATTON: Do we have anyone else who
28 has joined us online?
29
30
                  MS. LARSON-BLAIR: This is Kay from
31 OSM.
32
33
                  MS. LEONARD: Beth Leonard from Fish
34 and Game in Fairbanks is still on.
                  MR. MILLS: This is Dave Mills with the
37 National Park Service in Anchorage. I'm still on.
38
39
                  MR. BROOKS: Jeff Brooks here in the
40 Office of Subsistence Management. I'm a social
41 scientist and I'm on the line.
42
43
                  MS. OKADA: Marcy Okada with Gates of
44 the Arctic National Park and Preserve.
45
46
                  MS. PATTON: Okay. Anyone else online
47 who has joined us this morning.
48
49
                  (No comments)
50
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MS. PATTON: Thank you. Could we just
  get a quick report back how the sound is. Are you
  folks able to hear our Council and our Chair Harry K.
  Brower?
6
                   CHAIRMAN BROWER: I can hear myself
7
  fairly well.
8
9
                   (Laughter)
10
11
                   MS. LEONARD: This is Beth in Fish and
12 Game in Fairbanks and it's better, but I'm still having
13 a little bit of a hard time.
14
15
                   MS. PATTON: Okay, thanks, Beth.
16
17
                   MR. BROOKS: This is Jeff in Anchorage
18 and the sound is still quite low. I can hear some of
19 the speech, but not all of it. I may join up with Kay
20 at a different phone here in the office to help my
21 situation.
22
23
                  MS. PATTON: Okay, thank you. We may
24 swap out a mic here during the break and see if that
25 makes a difference.
26
27
                   CHAIRMAN BROWER: Did you want to take
28 a break now? How is the Council? Do you feel like a
29 break now? I guess we'll go for a 10-minute recess at
30 this time.
31
32
                   Thank you.
33
34
                   (Off record)
35
36
                   (On record)
37
                  CHAIRMAN BROWER: I'd like to call the
38
39 meeting of the North Slope Regional Advisory Council
40 back to order at this time. If we all could take our
41 seats, please.
42
43
                   MR. EVANS: Harry, I have a change to
44 the agenda and I wasn't here earlier. I was trying to
45 get a jump drive that I left back at the hotel. In
46 discussing the wildlife proposals, I was wondering if
47 it would be okay that when I discuss them I'll do the
48 statewide proposal first and then I'll do the Unit 26
49 or the North Slope area proposals and then I'll do the
50 WP-51 last, the one that's Cane Creek and Red Sheep
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moose proposal last if that's okay with everyone else.
3
                   MR. J. NAGEAK: You need to state your
4
  name.
5
6
                   MR. EVANS: Oh, my name is Tom Evans.
7
  Pardon me. I work with -- a wildlife biologist with
  the Office of Subsistence Management.
8
9
10
                   CHAIRMAN BROWER: Okay. We'll do that
11 when we get to the proposals.
12
13
                   MR. EVANS: Okay. Thank you.
14
15
                   CHAIRMAN BROWER: Thank you. Thank you
16 everyone. We're still under the Council member
17 reports. I'd like to recognize Rosemary at this time.
18
19
                   MS. AHTUANGARUAK: During our meeting
20 yesterday there were a number of meetings that were
21 identified that are coming up that's important to let
22 people know about within the North Slope region where
23 there's a process in our state to bring 30 delegates
24 down to Washington, D.C. to discuss issues related to
25 land and subsistence. There's also going to be some
26 discussion around Arctic National Wildlife Refuge.
27 There's also the meeting coming up related to the
28 marine mammals in the arctic with ICC and the Arctic
29 Circle in Iceland.
30
31
                   For myself, I was nominated to
32 participate with the White House Commission on Climate
33 Change through the National Tribal Environmental Health
34 Think Tank, so those are some important things that are
35 coming up that's important to let people know that
36 they're happening.
37
38
                   Thank you.
39
40
                   CHAIRMAN BROWER: Thank you, Rosemary.
41
42
                   Any other comments regarding Council
43 member reports.
44
45
                   (No comments)
46
47
                   CHAIRMAN BROWER: If there are none, at
48 this time we have.....
49
50
                   MR. FRANKSON: I've got one.
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1
                   CHAIRMAN BROWER: Teddy, go ahead.
                  MR. FRANKSON: This summer we got a few
4 caribou, but there was enough to go around. The
5 problem that we had was the local airlines out of
6 Kotzebue were providing air charters and they were kind
7
  of scaring our caribous out of the way. But we did get
8 enough. However, we're not happy with the air charters
9 because they were chasing our caribous away. We've got
10 water on three sides of us and we need to go at least
11 20 to 30 miles just to try and get some. That was my
12 concern as far as planes going around our area just for
13 tourists. They don't eat that stuff, but we do. We
14 need to eat that. So if we can get somebody to help us
15 in that situation, maybe we'll get our people somewhat
16 happy other than the little that we do get when they're
17 around. That was my concern.
18
19
                  MR. SHEARS: Mr. Chairman. I'd like to
20 also iterate that this concern that Teddy brings to the
21 table was also voiced as a concern during the Point
22 Hope City Council meeting on July 17th.
23
2.4
                  CHAIRMAN BROWER: Okay. Thank you,
25 Teddy.
26
                  MR. G. BROWER: Mr. Chair.
27
2.8
29
                   CHAIRMAN BROWER: Gordon.
30
31
                  MR. G. BROWER: The planning department
32 from the North Slope Borough did receive the concerns
33 as well and we did our own, just speaking and taking
34 off my hat and putting on my land manager hat. I had
35 staff maybe work with wildlife department to try to
36 identify what was going on. In one case, I think it
37 was ADF&G doing caribou, either counting or studying in
38 the area. I think it might be important to note even
39 our governmental organizations conducting studies out
40 there really need to be cognizant to work with the
41 local government, the North Slope Borough, in terms of
42 effectively mitigating any impacts to our local
43 residents so that caribou and other resources are not
44 displaced out of their normal reach because the
45 policies of the Borough is the caribou need to be able
46 to be in reach where they're normally found. That's a
47 policy. Where they're reasonably available and
48 normally found by our residents.
49
50
                   Thank you.
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CHAIRMAN BROWER: Thank you, Gordon.
  Teddy.
4
                   MR. FRANKSON: Yeah, as far as the
 wildlife biologist going there, I know of them and I
6 know that they are conducting their surveys. The ones
7
  that are doing it I approved of already because we need
8 to have some count done on our herd to make sure that
  we do have enough. The ones that we're doing the
10 survey we approved of already with WAC committee.
11
12
                   As far as the rest of the other guys
13 doing their stuff, I don't know, but the ones I do know
14 of are the wildlife biologists conducting the surveys.
15 We already approved them.
16
17
                   CHAIRMAN BROWER: Is that it, Teddy?
18
19
                   MR. FRANKSON: Yeah.
20
21
                   CHAIRMAN BROWER: Thank you.
22
23
                   MR. J. NAGEAK: Mr. Chair.
2.4
2.5
                   CHAIRMAN BROWER: James.
26
                   MR. J. NAGEAK: I was making little
27
28 notes here that some of the things that happened over
29 the last 60 years, you know, Anaktuvuk Pass became a
30 reality in 1950, 1949. We had our 50th anniversary 10
31 years ago in the village. One of the things that we
32 forget, the people in the Brooks Range, the inland
33 Inupiag, they had three groups that were a part of that
34 particular Nunamiut designation; the Ulamiut (ph) on
35 Itkillik, Tulugakmiut just north of Anaktuvuk, and then
36 the Kitlikmiut. The Kitlikmiut decided to move in 1949
37 walking from the Killik area all the way to Tulugak.
38 The thing that we forget is that these are nomadic
39 people and we forget that the reason they are nomadic
40 is they follow the resources, especially the caribou.
41
42
                   Where the caribou goes, then the wolves
43 go, the bears go. We soon forget that the caribou know
44 when they are depleting the resources to feed in an
45 area, so they go to a different area and winter in
46 different areas. That's what the Nunamiut people did
47 in the wintertime before they had the spring migration
48 and the fall migration. The caribou are in an area up
49 there where the feed is good, the ones that they
50 haven't depleted, so they go to that area.
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So the Nunamiut people followed them 2 around and now we can't go anywhere without getting a 3 permit from the National Park to be able to travel to 4 where the caribou are. You know, we can't even do that 5 anymore. So when we start talking about traditional 6 and cultural ways of subsistence people, we need to 7 maybe focus back into how the Inupiaq people were able 8 to survive in the harsh environment, being able to move 9 around. We can't do that with a school there and the 10 post office and the runway and all these factors that 11 the other culture brought to us, which made life easier 12 in a way, but culturally, you know, it's hard to get 13 that soul food. I'm an (indiscernible) myself and I 14 live in the inland and my body starts wishing for a 15 really stink walrus flipper, you know, and it does. My 16 body tells me that, hey, what the heck are you doing 17 not getting a taste of walrus meat or polar bear meat. 18 19 20 So that's why it's important for us to 21 be able to follow the resources that we have. I just 22 wanted to put -- I think about these things -- I'm just 23 starting to think about them, you know, where the 24 caribou goes around where their feed is available. 25 26 Thank you. 27 CHAIRMAN BROWER: Thank you, James. 2.8 29 30 Any other comments. 31 32 (No comments) 33 34 CHAIRMAN BROWER: If there are none, I 35 will move on to the next agenda item. It's the Chair's 36 Report. I wasn't involved in any other meetings. I 37 went to one Federal Subsistence Board meeting in the 38 spring. I think Rosemary was sitting on the 39 teleconference at that time. There was discussions 40 about the rural determination that was going to be 41 considered for presentations in terms of what criteria 42 to use at that time. That's the one I can recall right 43 off the bat in terms of any other meetings. 44 45 I think Bob had represented us at a 46 previous meeting with the Western Arctic Caribou 47 Working Group. I couldn't attend. We followed up with 48 that. It's reflected in our minutes as well. The 49 concerns that we are voicing regarding the proposals 50 that we're being subjected to be submitted regarding to

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1 the controlled use areas. I think there's going to be
  further discussion on those proposals in regards to
  what occurred with the community input and input from
4 other biologists as well regarding the language that
5 was being addressed in the proposals. So there's some
6 follow-up communications that we need to provide in
7 regards to that controlled use area. I think that's
8 another one that had some continued correspondence on
9 that. I'm just looking at our booklet in terms of our
10 -- I'm just trying to recall what else was occurring
11 before.
12
13
                  Maybe I'll Eva if you could help me
14 remember some of the discussions that we've had in
15 regard to Chair's Report. I think it's the report that
16 we submitted, annual report from the Council submitted
17 through the Chair and to the Chair of the Federal
18 Subsistence Board. I don't have that right before me.
19 Maybe you could help with that.
20
21
                  MS. PATTON: Mr. Chair, if I may.
22 You've covered the main points and the meetings that
23 you and Council members have attended. The reply, the
24 Council's annual report that the Council drafted and
25 reviewed at the winter meeting is in your book. That
26 takes some time for agency Staff and the Board to
27 develop and respond to those questions and the Board
28 just gave the final approval with Tim Towarak's
29 signature on that yesterday. So we have the annual
30 report replies, which just came in hot off the press
31 this morning and we will have a chance to address that
32 on the agenda here next.
33
34
                  CHAIRMAN BROWER: All right.
                                                Thank
35 you.
36
                   I'd just ask the Council to see if
37
38 there's any questions in regard to the Chair's Report
39 or if I might have missed anything.
40
41
                  MS. AHTUANGARUAK: The only thing that
42 comes out for me is the Lands Conservation presentation
43 too that we went through last spring. You don't have
44 that noted there.
45
46
                  CHAIRMAN BROWER:
                                    The LCC?
47
48
                  MS. AHTUANGARUAK: Yes.
49
50
                  CHAIRMAN BROWER: Yeah, I just can't
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1 recall what we -- that was just an introduction of the program that was being developed and coming out to be used as land conservation. I think that part of that, the LCC -- I can't really recall what the acronym stands for. 7 MS. AHTUANGARUAK: I don't recall the 8 acronym standing for, but I know that we had some concerns as to where does this plan lay out within the 10 various layers of all the plans that are out there and 11 how it will impact decisions in the arctic. The 12 question we had was whether or not we wanted to be 13 engaged with that. We had a lot of discussion at that 14 meeting and concerns, but we didn't come up with a 15 decision. 16 17 CHAIRMAN BROWER: Thank you, Rosemary, 18 for bringing that up. Maybe within one of the agency 19 reports we could have the agency that's involved with 20 the Land Conservation bring it up. I apologize for not 21 knowing the acronym. 22 23 Yes, Gordon. 2.4 MR. G. BROWER: Yeah, Mr. Chair. 26 don't know if we had other further dialogue about the 27 other issues. I didn't really see them on the Chair's 28 Report. I think some dealt with emergency measures for 29 Kaktovik and then an effort to recognize the biologies 30 of the transient nature of moose in the area to 31 increase the harvest quota for Kaktovik in that area. 32 It seems like that's something that we had not had any 33 other feedback. Maybe I'm not reading my materials. 34 And those were questions in the actions taken. 35 36 One of them was an emergency measure to 37 extend by a week or two and the other was to I think be 38 in accord with the biologist saying the moose was 39 transient in nature in the area over there and that we 40 should not unduly hinder harvestability of available 41 moose because they replenished from another stock that 42 was transient in nature. 43 44 I'm sure there was a little bit more 45 about concerns of the no fly zone limited to caribou 46 and that other airplanes were still flying in the area, 47 but they were after bear and other resources in the 48 area and it seemed to defeat the purpose anyway because 49 caribou is still maybe being impacted in their movement

50 from the bear hunts, from the wolf hunts or whatever

other hunts there is in these areas when the no fly zone is just limited to caribou. CHAIRMAN BROWER: Thank you, Gordon, for providing those comments. I think the action 6 regarding the moose was still in process, still moving 7 through the proposal timeframe and the conditions were 8 that we needed to hear back from the community as well in terms of how long that time should be and when that 10 time should be, that extended period for the moose hunt 11 in 26C. I'm trying to think if it was conducted in 26B 12 or that distance that had to be traversed to get to the 13 hunting area to be allowed to take the moose. 14 15 Eva, I see you're nodding your head. 16 Maybe you could elaborate a bit more on that specific 17 item. 18 19 MS. PATTON: Sure. Mr. Chair and the 20 Council, we did send out a notice to the Council and 21 the community and Tom Evans, our wildlife biologist, 22 may speak to this more and also Lee may be able to give 23 a report back from the community. The special action 24 request, which was a request to change the regulatory 25 seasons for moose and extend the harvest quota was 26 submitted by the community of Kaktovik with the support 27 of the Council. That was reviewed and approved with 28 modification. Tom Evans can speak to the modification. 29 Lee may be able to report back on how the community was 30 able to utilize that request. The Board did approve it 31 and that went into place to extend the season before 32 the seasons end. 33 34 There was a second proposal, which was 35 to request to extend the season, which was part of the 36 regular regulatory process, so that is still in process 37 and that's the report with the analysis from the 38 wildlife staff that's in your book today, so the 39 Council will be weighing in on that proposal today. 40 But Tom Evans could speak a little bit to the special 41 action request and Lee can also from the community of 42 Kaktovik that did pass. 43 44 CHAIRMAN BROWER: Before we go any 45 further with Tom, I think the discussion needs to 46 continue with -- these items are going to be reflected 47 in this year's annual report. They're oncoming because 48 of the concerns that we voiced in regards to the 49 emergency order. That's going to be reflected in this

50 new report that's coming for this 2012 season -- 2013

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season, I'm sorry.
3
                   MS. PATTON: Mr. Chair. So you're
4
  saying you would like these concerns to be in the
  annual report for the Council for this year in the new
  letter.
8
                   CHAIRMAN BROWER: Yes, I think these
9 are important topics that the Council had a lot of
10 deliberation on and communication to that to address
11 the concerns from the Kaktovik area by their
12 representative Lee indicating that emergency opening
13 for that timeframe and then the follow up was to get it
14 into the proposal timeframe so that could be reflected
15 as an important resource for the community. So I think
16 that would be something that we could identify.
17
18
                   Is that something you could agree with,
19 Gordon? I think the reason we don't see it here, it's
20 still in the works. I think we could see it as we
21 develop the 2013 annual report.
22
23
                   MR. G. BROWER: Yeah, Mr. Chair.
2.4
2.5
                   CHAIRMAN BROWER: Yes, Gordon.
26
                   MR. G. BROWER: I think it's important
28 to at least put a little brief. Sometimes we forget
29 about it and it jars the memory. The other one, I
30 think, is to move the moose around the Ikpikpuk/Chipp
31 River as well. There was a concern raised like last
32 year about that as those moose come down or become
33 available.
34
35
                   CHAIRMAN BROWER: Rosemary.
36
37
                   MS. AHTUANGARUAK: We also had
38 discussion that there were other hunts that were
39 impacting this discussion. There were bear hunts that
40 were having fly-in hunters that were impacting this
41 just to note that.
42
43
                   CHAIRMAN BROWER: Thank you, Rosemary.
44
45
                   Tom.
46
                   MR. EVANS: Mr. Chair. So, if I
47
48 understand, there's actually three issues that were
49 raised here. The first one was an extension to the
50 moose season for the residents of Kaktovik and we did
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1 approve using a special action to allow a two-week
  extension to the season and Lee could give us a
  briefing. I don't think they got anything, but I think
  they did go hunting, so maybe Lee could provide a
  little where they went.
7
                   In addition to that, the State opened
8 up an area in 26B as well for an additional four moose
  at that time during the spring, so we'll deal with that
10 one first.
11
12
                   MR. KAYOTUK: Mr. Chair, Council.
13
14
                   CHAIRMAN BROWER: Yes, Lee.
15
16
                   MR. KAYOTUK: Yeah, we did proceed in
17 that area due to the hunting area. Again, I did see a
18 report on emergency hunt, but I did not see it in the
19 handbook that was issued out during the time of the
20 moose hunt. There was two successful hunts, but the
21 third was too late in the season already to harvest the
22 moose in 26C, but there was a couple moose hunts that
23 were successful, but it followed into the late spring.
24 So, again, that was a great hunt, but, again, I'd like
25 to see that throughout the coming years, you know, for
26 extension of the weather in our area. During that time
27 would be appropriate for these hunters to go out to
28 harvest the moose in these areas that we have to travel
29 a long distance in order to get the moose for
30 conditions of climate change in our area.
31
32
                   Thank you.
33
34
                   CHAIRMAN BROWER:
                                     Thank you, Lee.
35
36
                   Go ahead, Tom.
37
38
                   MR. EVANS: Mr. Chair. So one of the
39 proposals WP14-53, which is in your book now, deals
40 with that, so that will be something that will be
41 discussed and brought up here later when I go through
42 the wildlife proposals.
43
44
                   The second proposal that Gordon brought
45 up was the moose issue in Kaktovik that there's two
46 separate populations and whether to try to increase the
47 harvest for the village of Kaktovik is the thing that
48 will be considered. Opening the closure is considered
49 in proposal WP14-55 and that will be discussed later as
50 well.
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The third proposal that Gordon brought
2 up was the Chipp River extension and that also is a
  proposal. That's WP14-53 if my memory is correct. So
4 those three issues will all be brought up today or
  tomorrow whenever we get to the wildlife proposals.
7
                   Thank you, Mr. Chair.
8
9
                   CHAIRMAN BROWER: Thank you.
10 that helps with the discussion in regard to concerns
11 voiced in regard to the moose in the Kaktovik area and
12 the Ikpikpuk.
13
14
                   We're still under the Chair's Report.
15 Any other items that need to be brought up in regards
16 to the annual report. The 2012 annual report, as James
17 indicated, is on Page 23 as well. I'm trying to
18 reflect back in terms of how we proceeded forward with
19 the Council's activity in working with that and
20 generating the Chair's Report to the Federal
21 Subsistence Board's Chair. Eva.
22
23
                   MS. PATTON: Mr. Chair. Because the
24 Council has just only received this letter, so the
25 letter that the Council drafted and approved at the
26 winter meeting is on Page 23, but the reply from the
27 Board with assistance from their staff to provide the
28 response to these questions and concerns is what I just
29 handed out to you now. The Council will want time to
30 read and review the reply. It might work to bring this
31 item up tomorrow as well and the Council has an
32 opportunity to have read the letter and provide any
33 comments, concerns or questions on the information
34 here.
35
36
                   CHAIRMAN BROWER: Right. Thank you.
37 What's the wish of the Council. As Eva just indicated,
38 we could table this item until tomorrow and give you an
39 opportunity as Council members to review the response
40 letter from the Chair of the Federal Subsistence Board.
41
42
                   How does that sound to the Council to
43 table this item to have the opportunity to review the
44 reply.
45
46
                   MS. AHTUANGARUAK: Yes, we definitely
47 need to look into this. We have a lot of concerns
48 related to some of the issues that are there and we do
49 have a response and limitations as to what we can do,
50 so we have to assess what our response is going to be
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to that.
3
                   Thank you.
4
                   CHAIRMAN BROWER: Thank you, Rosemary.
6
 James. James is nodding yes.
7
8
                   Bob.
9
10
                  MR. SHEARS: Yeah, Mr. Chairman.
11 reply references some online website material that I
12 need to review to be comfortable with the response to
13 the foothills west at road to Umiat.
14
15
                   CHAIRMAN BROWER: Thank you.
16 indication I'm getting is that we table this
17 communication in regard to the report, agenda item 6 on
18 the 2012 annual report and then the 2012 report reply
19 from the Federal Subsistence Board until tomorrow. I'm
20 not sure exactly when tomorrow, but before the closing
21 of the meeting. Maybe we could add a J to agency
22 reports. We added an H, annual report topics, and then
23 put a J for review of reply of Federal Subsistence
24 Board Chair.
25
26
                   MS. AHTUANGARUAK: So moved.
27
28
                   CHAIRMAN BROWER: Motion on the floor
29 to amend the agenda to add J under agency report.
30
31
                   MR. SHEARS: Second.
32
33
                   CHAIRMAN BROWER: Seconded. Further
34 discussion.
35
36
                   MR. J. NAGEAK: Question.
37
                   CHAIRMAN BROWER: Question has been
38
39 called on the motion to add item J under 10 agency
40 report. All in favor of the motion signify by saying
41 aye.
42
43
                   IN UNISON: Aye.
44
45
                   CHAIRMAN BROWER: Opposed say nay.
46
47
                   (No opposing votes)
48
                   CHAIRMAN BROWER: None noted. Thank
49
50 you. Moving on to our next agenda item we'll have
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1 number 7, public and tribal comments on non-agenda
  items. Have we received any correspondence on that,
  Eva, or received any notes to provide comments this
4
  morning?
                   MS. PATTON: Mr. Chair. We haven't
7 received any comments via email or over the telephone,
8 but we do have some representatives in the audience
  today. There may be people online as well, so we would
10 want to check online and see who has joined us. Do we
11 have anyone online who has joined us recently who would
12 like to speak, any comments on non-agenda items from
13 tribes or the public?
14
15
                   (No comments)
16
17
                   MR. J. NAGEAK: Those of us can speak
18 also?
19
20
                   CHAIRMAN BROWER: You're part of the
21 Council.
22
23
                  MR. J. NAGEAK: I don't know whether to
24 comment on something that happens at Anaktuvuk Pass.
25 When we're confronted with some kind of an issue, what
26 we call the leadership group gets together and it
27 really helps to have that group of people come
28 together. There's a city of Anaktuvuk Pass council
29 members, the Nunamiut Corporation board of directors
30 and the Nagsragmiut Tribal Council members.
31
32
                   They get together as a leadership group
33 from the community of Anaktuvuk Pass and out here among
34 themselves without having the people that are coming
35 into here so we could have a unified voice whenever the
36 agency that is coming to listen to the village of
37 Anaktuvuk Pass because the village of Anaktuvuk Pass is
38 segmented into these three big agencies, you know, the
39 corporation, city council and the tribal.
40
41
                   So we hash out things beforehand and we
42 sometimes include the whole community. The school is
43 involved, the clinic, you know, because we're dealing
44 with some of the issues of violence and issues of drugs
45 and alcohol, issues of having our own members not
46 having their soul food or caribou, you know. It's
47 pretty hard. So it's been very helpful.
48
49
                   Since it's a non-agenda item I figured
50 that I would share with you the opportunity of some of
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1 the villages to get together as leaders in the community and involve the whole community, you know. It's a way of unifying our voice so that we can have a 4 bigger voice when we have to deal with like the Corps of Engineers or oil company Linc that is going to Umiat 6 with that ice -- not ice road, but snow road, or DOT 7 comes. They make us meet until 2:00 o'clock in the 8 morning, so we are unified in this way. So I just wanted to share that with you. 10 11 Thank you. 12 13 CHAIRMAN BROWER: Thank you, James. 14 think that's an important message to share or issue to 15 voice. Such as identifying -- you know, we keep 16 indicating that this is an important issue, hearing 17 from Anaktuvuk Pass. When the replies come back, 18 there's nothing happening, and then a community meeting 19 is being held till 2:00 in the morning. That signifies 20 the importance of a concern. I think there needs to be 21 some documentation to that effect that we could be 22 responsive to. I think these are, you know, Department 23 of Transportation or Army Corps of Engineers needing to 24 share some of that documentation as well in terms of 25 the length of the meeting and the duration of the 26 meeting and the community voicing its concerns on the 27 subject. 28 29 So there is some significant importance 30 to the discussions on these things and the lag time 31 that prevents us from the communications. It puts a 32 hindrance to the community and I guess anxiety develops 33 over the lack of communications because of what's being 34 proposed and limited information. What are we doing 35 from here or what's going on. It seems like what's 36 going on behind closed doors is progressing, but the 37 open-faced meetings are nothing more. There's something 38 happening behind the curtain we don't know about. 39 40 So I just state that as part of my 41 concerns and trying to help steer that there needs to 42 be more communications with them, the communities that 43 are being impacted from any of the activities along the 44 North Slope. 45 46 Thank you. 47 48 MS. AHTUANGARUAK: As well as this is a 49 very important concern with the youth of Anaktuvuk

50 Pass. Your students did ask a lot of questions when I

1 was able to go out there in May about this project and what's happening with it. They are invested in identifying the changes that are coming and want to be more engaged in the process and I really appreciate your students for being engaged. 7 CHAIRMAN BROWER: Thank you, Rosemary. 8 9 MR. FRANKSON: It was quite an 10 experience for me to start translating from an iPhone 11 because the young people make their notes and make 12 their speeches on one of these things and I have to 13 translate what they're saying into Inupiaq and it was 14 quite an experience to start using technology to do 15 that without having to write things on paper, they 16 write them in these things. 17 CHAIRMAN BROWER: Old school meets the 18 19 new school. Thank you, James. I think that goes to 20 show that there's a lot of interest from community 21 leadership on any activity that's near your community 22 especially and there's a lot of interest, not just from 23 elders or representatives, but the community and the 24 students as well. I think that goes to show that there 25 needs to be a further collaboration and communications 26 developed into these proposed projects or changes to 27 any area of the North Slope. 28 29 Any further comments in regards to 30 public and tribal comments on non-agenda concerns. 31 Yes, Teddy. 32 33 MR. FRANKSON: Yeah, maybe I should 34 have put that comment I made earlier about the seismic 35 testing on this part of the agenda because I wanted to 36 make a point that we lost our cod stock and clam stock, 37 which made it kind of hard for us to get walrus, which 38 we're used to every year. Now we're lucky if we get 39 two, maybe three a year now. So I just wanted to 40 comment and put this on non-agenda items. 41 42 CHAIRMAN BROWER: Thank you. I'm not 43 sure if you recall any of the comments you made earlier 44 in regards to that, Eva. I think this is something the 45 community is facing in regards to marine mammals and 46 walrus hunting specifically. I'm not sure if the 47 impact generates from activity offshore with oil and 48 gas seismic. That's what you're referring to, seismic 49 activity offshore. 50

1 Eva. MS. PATTON: Mr. Chair. This program, 4 the Office of Subsistence Management, and the role of 5 the Federal Subsistence Management Council is inland 6 waters and doesn't have the authority to address the 7 near shore and coastal areas. However, I did contact the people that are involved that review the environmental permits. There is the Bureau of Ocean 10 Management. That is the organization that oversees 11 that. And the marine mammals staff. We also have 12 contacts through ADF&G because of their involvement on 13 the traditional knowledge studies for the fisheries. 14 We have connections with those folks who have the 15 authority to be able to look into those concerns. So I 16 have their numbers for you and if you would like to, if 17 it's okay to share your number, that would be a way to 18 get the concerns to the people who are able to oversee 19 the near shore waters and the cod and walrus. 20 21 Thank you. 22 23 MR. FRANKSON: Regardless of what they 24 put their authorizations on what we can do is still a 25 subsistence issue regardless of where you put it, 26 inland waters or out in the ocean waters. To me it 27 doesn't make a difference. I'm still going to eat. 28 I've got to eat something. That's why I've got to 29 hunt. I don't have land except to the east of us. We 30 survive on the ocean and the inland waters, which we 31 have one, Kukpuk River. We depend on all around us. 32 We don't make any determinations as to whether should I 33 have a license to go get some fish or should I have a 34 license to go get some caribou. We don't have no what 35 you call authorizations as to where we can go, what we 36 can put across to the board here as far as what we can 37 talk about. 38 39 This is important to us. It doesn't 40 really matter to me because I've still got to eat. The 41 village of Point Hope has been shy of eating our 42 regular stock of cod fish that we depend on every year 43 and the availability of the walrus that come near. 44 With the loss of our clam stock, they've had to go down 45 to the Russian side to go eat, which means we're going 46 to starve as far as eating walrus. That's why I'm 47 making this comment because it's important to us. We 48 don't put any restrictions as far as what we can do to

49 try to get those things. This subsistence board should

50 cover all of that. That's what it is. That's my

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information.
3
                   (Teleconference technical difficulties)
4
5
                  MS. PATTON: Thank you for your
6 patience online. We'll ask for everyone speaking here
7
  if you could speak close to the mic and loud if
8 possible and we will work on the connections over lunch
  again and see what we can do with our phone line
10 connection here.
11
12
                   I would like to respond to Teddy
13 Frankson that absolutely these issues are very
14 important and important to bring forward to this
15 Council and to the Board. The subsistence is all
16 connected and we will make an attempt to make a
17 connection for you to be able to look into that.
18
19
                  Tom Evans is a wildlife biologist with
20 OSM, but he also worked for a long time with the marine
21 mammals division and he may be able to answer some
22 questions as well.
23
2.4
                  MR. EVANS: Mr. Chair. So, Teddy, one
25 of the things -- I'm fairly familiar with a lot of the
26 research that USGS is doing on walrus and they've been
27 tagging the walrus for the last four or five years and
28 they're noticing big shifts of where the walrus go.
29 We're getting the haul outs, as you know, up on the
30 coast of Alaska and when the walrus haul out on the
31 coast of Alaska, they tend to feed closer to shore, so
32 they probably deplete the clam supply closer to shore
33 and once they do that, then you're right, they have to
34 move.
35
                   The though from the researchers is that
36
37 that's primarily an effect of the changing ice and the
38 loss of ice or when the ice movement stuff is going on.
39 So I think the seismic could have an effect as well,
40 I'm not saying it doesn't, but their feeling is that
41 the ice -- that the walrus movement is sort of directed
42 by the ice. Perhaps that's one reason that we're
43 seeing shifts in walrus behavior and migration patterns
44 because of their having to respond to, you know,
45 changing ice patterns and whatnot.
46
47
                   That doesn't belittle the fact that the
48 seismic stuff should be considered and I think
49 contacting Shell and the folks directly is what you
50 need to do in terms of looking at that. I know there's
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1 protocols in place when they do the seismic for disturbance right, you know, as they're doing the seismic. You know, obviously the people that live in 4 the villages that can see the impacts where a person 5 sitting in Anchorage can't see that, it would be good 6 to get that information to them so we can see if there 7 needs to be something done differently in terms of when 8 they conduct the surveys or how they conduct the 9 surveys. 10 11 MR. FRANKSON: Yeah, I've been talking, 12 spreading the -- telling people about this, but I 13 haven't heard anything. I've been saying for, I don't 14 know, maybe five years now, six years. Two years after 15 it happened is when we really missed them and after 16 that is when I started commenting that we lost these, 17 but nobody has said anything. It hasn't been passed 18 down to anyone. Now it's 2013 and finally somebody, 19 even someone like you, will be able to pass it around. 20 But what I've been trying to pass around for the past 21 few years hasn't -- you know, it's been in one ear and 22 out the other and hasn't done anything. 23 2.4 MR. EVANS: I'll definitely pass the 25 information over to the walrus biologist and marine 26 mammals and try to get them to readdress the issue 27 because I think they have probably already, but if they 28 need to do it again, I will go ahead and do that. 29

CHAIRMAN BROWER: Thank you, Teddy, for 31 voicing your concerns on these non-agenda items, but I 32 think the thoughts need to be also concerning in terms 33 of how this research is being conducted, the research 34 of tagging and monitoring the walrus as they're moving 35 within the spring and moving north and following the 36 walrus. I recall there's a bunch of tagging going on 37 early in the spring in regards to walrus tagging as 38 they're moving south of St. Lawrence or north of St. 39 Lawrence and the tagging starts occurring there.

That kind of breaks the tradition of 42 what we've stated before to a lot of the researchers to 43 leave animals alone until there's a significant number 44 of them have passed by to create a scent trail. If 45 there's any kind of disturbance, they deflect out and 46 take another route or go to another area. So that's 47 something that all researchers need to keep in mind in 48 terms of what's being considered in terms of research.

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Even though it's great data that
2 they're collecting, but there's also impacts that are
3 associated with that level of activity, so maybe some
4 communications need to be again brought to the
5 communities to see how they could help minimize the
6 impacts on availability of a resource. You know,
7 research does seem like it's not impacting anything
8 placing instruments on animals, but there also could be
  an impact if there is -- that's unknowingly being
10 brought forth to these animals because of what's
11 occurring.
12
13
                   I think, again, that communications
14 need to occur. These folks should not be relying after
15 the fact. They should have at least communicated with
16 the communities that rely on these resources.
17
18
                   Thank you.
19
20
                   James, did you have a comment?
21
                   MR. J. NAGEAK: No.
22
23
2.4
                   CHAIRMAN BROWER: Okay. Thank you.
2.5
26
                   MS. AHTUANGARUAK:
                                      I did.
27
2.8
                   CHAIRMAN BROWER: Rosemary.
29
30
                   MS. AHTUANGARUAK: This is coming back
31 to a repeated issue that we've said over many meetings
32 is that we are a board that's looking at subsistence,
33 but the reality is within our state the complexity of
34 us to address our issues is really hindered by the
35 multilayered approach. We have responsibilities for
36 each of our communities to be engaged in this process
37 and we need to work to find the answers to help us more
38 effectively address the issues related to subsistence.
39 We have multiple species that are being discussed that
40 are concerning to multiple communities and we can't
41 allow this system to prevent us from coming up with
42 solutions to address these issues.
43
44
                   Thank you.
45
46
                   CHAIRMAN BROWER: Thank you.
47 other comments or issues to be brought forth regarding
48 the agenda item of public and tribal comments on non-
49 agenda items.
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                   MR. KAYOTUK: Mr. Chair.
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                   CHAIRMAN BROWER: Yes, Lee.
4
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                   MR. KAYOTUK: Under the oil development
6
  and seismic issues like Ted brings up, there is in-
7 house that there wants to be a 3D seismic in our area
8 that is open for 120 days comment period. I think
  that's a pretty important issue is to be seismic in our
10 area in Arctic National Wildlife Refuge. It's going to
11 be a big concern if they do open it up for seismic.
12 There's going to be a lot of change in that area if
13 they go ahead and do seismic in our area. It's going
14 to be affected throughout the winter if this passes.
15
16
                   Thank you.
17
18
                   CHAIRMAN BROWER: Thank you, Lee, for
19 providing those comments on seismic. Any other
20 comments or concerns to be voiced regarding this agenda
21 item.
22
23
                   MR. G. BROWER: Mr. Chair.
2.4
25
                   CHAIRMAN BROWER: Gordon.
26
                   MR. G. BROWER: In terms of seismic, I
27
28 just wanted to add a couple sense to that. We've seen
29 seismic for many, many years in NPR-A, State land,
30 Federal public land. I think there are limited
31 impacts, I think. We had requested studies of what
32 happened when the Navy did exploration with dynamite as
33 seismic and then we had back in the '40s and '50s and
34 then the seismic exploration using vibriosis very stark
35 difference in approach and in impact and noise.
36 think it would be worthwhile to read up a little bit
37 about the impacts of seismic, all the way up to even
38 fish. Dynamite would cause large-scale lakes to even
39 go dry. It could crack. Also the pressure would hurt
40 fish and decimate populations of fish, but vibriosis is
41 very different. We've seen vibriosis, active vibriosis
42 on a study with fish, live fish, and the fish were
43 still swimming around. That was our major concern in
44 the past.
45
46
                   I think one of the more bigger concerns
47 about seismic is just the possible displacement for a
48 period of time of resources because of putting 145-man
49 camp, running trails with a CAT and stringing the lines
50 over many miles. That seems to be a little bit more
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impacting than we've seen in the past.
3
                   There was a big concern about natural
4 environment, the natural noises that are in place, and
  introducing engines, Caterpillar noise, generators for
6 up to maybe 60 days or something to that effect. I
7
  don't know if these two are linked in any way, but
8 wildlife biologist I think back in the maybe early
  2000's, somewhere around there, around the Ikpikpuk
10 when there was two or three simultaneous seismic
11 operations going on in NPR-A. We suddenly had really
12 extreme weather with glaciation of the top of the snow
13 where it was cutting caribou hoofs for them to dig into
14 the -- get to where their feeding was underneath.
15
16
                   On top of that, extreme, you know,
17 extended 50-below-zero days and then somewhat, maybe
18 about 1,000 caribou, maybe 900 or so that died or
19 succumbed to the environment. There was some
20 interpretation that he could have been -- that the
21 caribou could not rest. There was up to probably 500
22 folks on three different seismic operations going 24
23 hours a day and the caribou depend on listening to
24 their environment and not being able to hear wolves and
25 other things like that that they couldn't rest and
26 exhausted themselves.
27
28
                   That was one interpretation, but I'm
29 not saying that that's the actual cause of why we had a
30 big die-off that year. That's limited information I
31 have about caribou, seismic noise, seismic operations.
32 It could have gone either way. It was environment and
33 could have been -- maybe it's all the factors all at
34 once. Who knows. I thought it was worth talking
35 about.
36
37
                   I don't think they'll get a seismic
38 operation in the ANWR. I think Congress and somebody
39 has to really change their mind to do something like
40 that.
41
42
                   CHAIRMAN BROWER: Thank you, Gordon.
43 Any other comments. I'm just looking at the clock.
44 It's about 10 till 12:00. We're supposed to be out of
45 here at noon. They lock the doors unless you all want
46 to be locked in for the lunch hour. What's the wish of
47 the Council, we take a lunch break until 1:00. Would
48 that be all right?
49
50
                   Okay, we'll go on lunch recess until
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1:05 p.m.
3
                   Thank you.
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5
                   (Off record)
6
7
                   (On record)
8
9
                   CHAIRMAN BROWER: Call the meeting back
10 to order after our lunch recess. It's probably 1:07
11 looking at the clock on the wall. Anyway, we're down
12 to our agenda item 8, old business. We have 8(A)
13 customary and traditional use determinations. David
14 Jenkins. David, you have the floor.
15
16
                   DR. JENKINS: Mr. Chair, Council
17 members. My name is David Jenkins. I'm the policy
18 coordinator for the Office of Subsistence Management.
19 This is my first opportunity to attend your Council
20 meetings and I'm happy to be here.
21
22
                   I assume you had a copy of this
23 briefing delivered to you yesterday on customary and
24 traditional use. I'd like to go through this fairly
25 carefully with you today. The Federal Subsistence
26 Board and also the Southeast Alaska Subsistence
27 Regional Advisory Council would like your
28 recommendations on the current customary and
29 traditional use determination process.
30
31
                   The Board last asked the Councils to
32 comment on this process in 2011 as directed by the
33 Secretary of Interior and the Secretary of Agriculture.
34 All of the Councils at that time, with the exception of
35 the Southeast Council, indicated that the existing
36 customary and traditional use determination process was
37 working. At the request of the Southeast Council, we
38 are giving you this briefing and this additional review
39 for your input.
40
41
                   Now our focus in this briefing I snot
42 on how customary and traditional use determinations are
43 made, but rather on why they are made. The Southeast
44 Council would like you to recommend as a Council to
45 eliminate or amend or to make no changes to the current
46 customary and traditional use determination process.
47
48
                   ANILCA does not require customary and
49 traditional use determinations. These determinations
50 were adopted from the State when the Federal
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1 Subsistence Program was established in 1990. In the early 1990s, the Federal Subsistence Board considered four customary and traditional use options and 4 recommended to the Secretaries that the State process 5 continue to be used. So the State's eight criteria for 6 thinking about customary and traditional use were 7 subsequently slightly modified and adopted into Federal 8 regulations. Since that time the Federal Subsistence 9 Board has made some 300 customary and traditional use 10 determinations across the state of Alaska. 11 12 Now the Board initially adopted the 13 State's customary and traditional use criteria because 14 it anticipated that the State would resume management 15 of subsistence on Federal lands. The Board did not 16 want to disrupt traditional State regulation in 17 management of fish and wildlife, so the Board adopted 18 the State customary and traditional use regulations 19 anticipating the State would resume management. 20 all know, the State has not resumed management of 21 subsistence regulations. It appears that the Federal 22 program will be permanent. 23 2.4 The Board does not make customary and 25 traditional use determinations to restrict amounts of 26 harvest. What the Board does do is make these 27 determinations relative to particular stocks of fish 28 and game in order to recognize a community or an area 29 whose residents generally exhibit eight factors of 30 customary and traditional use. Remember these factors 31 were adopted from the State. 32 33 Now the Southeast Council is concerned 34 that the effect is to exclude Federally-qualified rural 35 residents who do not generally exhibit these eight 36 factors from participating in subsistence harvest. 38 You probably also recall that in 2009 39 the Secretary of the Interior announced a review of the 40 Federal Subsistence Program and one part of that review 41 was to focus on customary and traditional use 42 determinations. Specifically the Secretary asked the 43 Board to review with Regional Advisory Council input 44 customary and traditional use determination, the 45 process, and to present recommendations for regulatory 46 changes. 47 48 You probably remember that all 10 49 Councils were asked for their perspectives in 2011.

50 Nine Councils, including this Council, did not suggest

1 changes to the process. The Southeast Council, however, suggested one modification and you can see that in the briefing material. It included this in its 4 annual report. This is what the Council suggested. 5 The Board shall determine which fish and wildlife have 6 been customarily and traditionally used for 7 subsistence. These determinations shall identify the 8 specific community s or area s use of all species of fish and wildlife that have been traditionally used in 10 their past and present geographic areas. 11 12 In other words, once a customary and 13 traditional use determination is made for an area, 14 residents in that area would get customary and 15 traditional use for all species, so there would be no 16 need for a customary and traditional use determination 17 for a specific fish and wildlife populations or on a 18 species-by-species basis. 19 20 So after the Council made this 21 recommendation it formed a workgroup and that workgroup 22 then was tasked with analyzing this customary and 23 traditional process. The workgroup looked through all 24 the Regional Advisory Council transcripts in which the 25 Councils were asked to weigh in on this question and 26 determined that the Councils were not adequately 27 briefed in 2011 on the Secretary's request for Council 28 recommendations on the C&T process. 29 30 So the Southeast Council drafted a 31 letter and a briefing document, which were provided to 32 all Regional Advisory Councils, and these are included 33 in your meeting materials as well, so you have that 34 briefing material and you have that letter from the 35 Southeast Council. 36 37 So the Council then, as you can see in 38 that briefing, had this to say. I'm going to quote 39 them directly. The Southeast Councils says: The 40 current customary and traditional use determination 41 process is being used to allocate resources between 42 rural residents often in times of abundance. This is 43 an inappropriate method of deciding which residents can 44 harvest fish or wildlife in an area and may result in 45 unnecessarily restricting subsistence users. 46 Southeast Council has a history of generally 47 recommending a broad geographic scale when reviewing 48 proposals for customary and traditional use 49 determinations. Subsistence users primarily harvest

50 resources near their community of residence and there

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1 is normally no management reason to restrict use by
  rural resident from distance communities. If there is
  a shortage of resources, then a Section .804 of ANILCA
  provides direction and the correct method of allocating
  resources.
7
                   In other words, the Southeast Council
8 does not support retaining the current customary and
  traditional use determination process and instead
10 suggests that when necessary the Board restrict harvest
11 by applying ANILCA Section .804 criteria and those
12 criteria are also replicated in your briefing. There
13 are only three criteria under Section .804; customary
14 and direct dependents upon the populations as a
15 mainstay of livelihood, local residency and the
16 availability of alternative resources.
17
18
                   So the Federal Subsistence Board and
19 also the Southeast Council would like your
20 recommendations on the current C&T process and
21 specifically the Council would like you to consider
22 whether to eliminate customary and traditional use
23 determinations and instead, when necessary, apply
24 ANILCA Section .804 criteria or to change the way such
25 determinations are made by making area-wide customary
26 and traditional use determinations for all species and
27 not on a species-by-species basis or to make some other
28 change that this Council sees fit to make or to suggest
29 or to make no change.
30
31
                   So the Council input, your Council's
32 input, will provide the basis for a briefing to the
33 Federal Subsistence Board and it will also provide the
34 basis for the Southeast Council to continue thinking
35 about its options and its perspective on this. So the
36 Board could -- at that point, if you have
37 recommendations and the Southeast Council and the other
38 Councils continue to have recommendations, the Board
39 could recommend to the Secretaries to eliminate or
40 amend or make no change to the current process.
41
42
                   Thank you, Mr. Chair.
43
44
                   That's the end of my briefing.
45
46
                   CHAIRMAN BROWER: Thank you. Any
47 comments.
48
49
                   Gordon.
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MR. G. BROWER: It seems not too long 2 ago we have customary use determinations that we were talking about species by species. Was that the State 4 regulation we were going by and determining customary 5 and traditional use determination? And this, by area, 6 is that what is more the process that the Federal 7 government would have been using if we didn't 8 anticipate the takeover of subsistence or continued 9 management by the State? I just want to get a little 10 clearer picture of that. 11 12 DR. JENKINS: The Federal program 13 adopted the State's customary and traditional use 14 criteria and slightly modified them in the Federal 15 regulations. So the Federal program was using Federal 16 regulations that were modeled on the State customary 17 and traditional use determinations. So it was then a 18 species-by-species analysis. I think that answers your 19 first question. So it wasn't a State regulation, but 20 it was based on State regulations, then modified for 21 Federal purposes. 22 23 Your second question is a question that 24 you could weigh in on. Is there a different way in 25 which this process could be thought about or modified? 26 Would you prefer an area outside of how we do it now 27 with game management units or some other way to think 28 about customary and traditional use? The Southeast 29 Council has recommended that we eliminate it entirely 30 and use.... 31 32 MR. G. BROWER: I've got another 33 question. This is an example. Maybe about 10 years 34 ago there was a fellow hunting polar bear up here and 35 he said he had a customary and traditional use right to 36 it because he was a Native somewhere down in the 37 Southeast. A hunter up here was guiding him to take 38 him to get his first polar bear. Does that customary 39 and traditional use determination for an area is the 40 right of all Natives within Alaska regardless of where 41 you're currently situated? 42 DR. JENKINS: Well, the example of the 43 44 polar bear is not a very good one for our program 45 because the Federal Subsistence Program does not manage 46 polar bears, but your larger question has to do with 47 whether or not somebody from a different area could 48 come into an area that is not part of where they live 49 or near their community to hunt. The Southeast Council

50 would say yes if the resources were sufficient for all

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1 rural residents, all folks who are Federally qualified.
  Their concern that the customary and traditional use
3 process as it stands effectively eliminates those who
4 don't have those eight factors and don't have a
5 customary and traditional use. They would like that
6 process to be rethought so it doesn't exclude those
7 people.
8
9
                   MR. G. BROWER: Just a follow up, Mr.
10 Chair.
11
12
                   CHAIRMAN BROWER: Continue, Gordon.
13
14
                   MR. G. BROWER: Yeah, I think that's a
15 more efficient way of looking at things because I would
16 hate to have to argue over rights of individuals, you
17 know, our indigenous right to subsist on these lands.
18 I'm saying these lands, meaning whatever is in there I
19 have the right to subsist harvest in the way I've done,
20 my forefathers did, without having to write it on a
21 piece of paper. Does Gordon Brower have a customary
22 and traditional use determination to a little black
23 fish or to a squirrel. All these little things that
24 you could take for granted.
25
26
                   The species by species seemed to me was
27 cumbersome, was tedious, being able to do all that kind
28 of -- I mean I kind of agree with an area -- of having
29 a customary use determination by area that encompasses
30 all the animals and resources in the land and take the
31 arguments away.
32
33
                   Thank you.
34
35
                   MR. J. NAGEAK: Mr. Chair.
36
37
                   CHAIRMAN BROWER: Thank you, Gordon.
38
39
                   James.
40
41
                   MR. J. NAGEAK: I had an experience in
42 trying to determine who owns the skin of a polar bear.
43 That was a question that came up some time ago when
44 somebody from a different area other than this area
45 shot and killed a polar bear with a boat and the
46 customary and traditional way of distributing parts of
47 an animal like a polar bear is determined locally and
48 the local custom is that the owner of the boat gets the
49 skin. It's the same way with walrus tusks head. The
50 person that provides the transportation for hunting the
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1 species in this area has the local custom that needs to be followed by and that was challenged in the court system, that customary and traditional way of distribution of the parts of the animal like the polar bear skin. That was the question I remember. 7 I was summoned to testify as a 8 customary and traditional expert in those areas. 9 Unfortunately the skin was destroyed by being wet and 10 the hairs came off in the process in which they were 11 waiting for the courts to decide, so I was not called 12 to be in the courtroom testifying to the local 13 customary and traditional ways of distribution was used 14 -- has been used. We understood it as an Inupiaq 15 person living on the North Slope. The transportation 16 system comes into part. The owner of the outboard and 17 the owner of the longboat was Inupiaq, you know. The 18 person who shot it was from a different area and didn't 19 know about the customary and traditional use 20 determinations. 21 22 I just wanted to get that in. 23 2.4 Thank you. 2.5 26 CHAIRMAN BROWER: Thank you, James. 27 2.8 Any other comments. 29 30 Rosemary. 31 32 MS. AHTUANGARUAK: In previous 33 meetings, we did have a lot of discussion related to 34 this and I also have a lot of concerns on how this 35 process has been used. It's really important that we 36 recognize our intervillage relations in the usage of 37 our foods within this way and the traditions that we 38 have to honor in ceremonial use and funeral processes 39 are so important with the wellness of our people as we 40 continue our traditions into the future and 41 recognition. 42 43 These issues are very complex and 44 difficult to put into a quick, one-line sentence 45 because each of our different regions are so very 46 different, but with our intervillage relations we have 47 connections that go back through generations and 48 continue to share our foods in many ways that are 49 important to do in retaining relations and willingness 50 to work with one another on issues before us.

The process before us should not 2 belittle the importance of recognizing the local issues on these processes and also facilitate the recognition 4 that we need to transport our foods for these special 5 activities in other ways that we're going to use them 6 in our relationship building and using our foods in 7 celebration and recognition of how we live our lives in 8 celebrating the lands and waters where we live. 9 10 I worry about putting in priorities for 11 limiting areas on part of our river system and 12 decreasing availability with access and changing 13 priority of who gets access at different spots, 14 conflicting with continued access and traditional 15 culture. Understanding that we want to continue 16 sustaining our foods into the future is a primary part 17 of it, but also not belittling the importance of the 18 various ways that is important to continue to use. 19 20 Having a young man having to face this 21 issue when I was in Point Lay, it is important to 22 recognize the complexities each of our young people 23 have. Our process with boarding schools expanded the 24 interactions in many different ways. One of our 25 whalers was talking about the importance of sharing 26 foods when the Exxon Valdez happened and how that was 27 so important for the relationship-building and the 28 process that they had to deal with, the decisions that 29 came from changes to having access to food. 30 31 These are really important issues and 32 it's really important that we look at these in a broad 33 way. Unfortunately, the limitations within this multi-34 layered approach does not allow us to effectively do 35 this. Whatever we can do to remedy this situation is 36 important because we are talking about these issues. 37 38 CHAIRMAN BROWER: Thank you, Rosemary. 39 40 Any other comments. 41 42 (No comments) 43 44 CHAIRMAN BROWER: I'd like to provide 45 some comments as well in terms of starting with the 46 presentation. I think the recommendation by Southeast 47 Council I kind of support it because of what it 48 reflects in identifying ANILCA .804 processes. 49 subject it in the time of need or there's a shortage. 50 I have to look at our own Council. I mean we've been

dealing with something from the very manner that we deal with customary and traditional uses of resources.

When times change and the resources are not so available or the lack of the resource, we start looking at other resources and their availability. I mean I look to our own Council as to what we've been dealing with Kaktovik and we've dealt with some with Nuiqsut and Anaktuvuk as well and trying to provide other resources that are more readily available in a time of shortage.

11

I think we need to reflect back into 13 our own conditions that we've been dealing with and 14 regulatory management processes by State and Federal 15 agencies in terms of what's prescriptive in terms of 16 how far we have to travel, where the resources are 17 available, where the numbers are sufficient to lessen 18 the animal for a community need of one or two animals 19 in the time of need.

20

I'm just looking back in terms of our 22 own usage of regulatory process and the State 23 regulations, the Federal regulations that are before us 24 and then how do we mix in and try to provide for the 25 preference for subsistence. It just keeps coming down 26 and trickling down. Sometimes it gets watered down so 27 much that we're not able to do anything.

28

So I make my comments in regards to
what was presented to us on this customary and
traditional use determinations paper in regards to the
Federal Subsistence Board request for Regional Advisory
Council recommendations on this traditional use
determination process. The recommendation from the
Southeast Council is to rely on .804 ANILCA process and
do away with the practice that was adopted by the
Federal Subsistence Board in the early days and looking
to what the real management should have been where the
Federal Subsistence Board relied on Federal regulatory
means that was already in place, was the Title VIII,
subsistence management use.

42

So I think that this is a change in 44 terms of -- it's going to create a change to a process 45 that we use in a time of need. I mean I have to look 46 at the muskox as one resource. Moose is another 47 resource. Caribou at different times, different years, 48 depending on their movements, creates needs for 49 communities while others have the availability right 50 next to them just a couple miles away from their homes.

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So those things we need to keep in mind.
3
                   I was wanting to ask in regards to if
4 there's an example that could be provided in terms of
5 where the .804 is -- just an example of how .804 is
6 applied in the sense when a community is in need of a
7
  resource or the regulations become more restrictive.
8 Even though the resources are available, the
9 regulations are restricted or they can't conduct a
10 hunt. Was there any kind of example that was provided
11 for a situation of that sort?
12
13
                   DR. JENKINS: Mr. Chair. To date, the
14 Federal Subsistence Program has made, I believe, seven
15 ANILCA .804 determinations, so there are not very many
16 of them that have been made. The process is to use the
17 three criteria that I've outlined, and it's in your
18 briefing, to restrict among subsistence users who has
19 access to a limited resource. So that's the general
20 approach. If the resource cannot handle lots of users,
21 then we'd end up limiting those resources.
22
23
                   Pat, do you have a local example?
2.4
                   MS. PETRIVELLI: Not on the North
26 Slope, except for Kaktovik.
27
28
                   DR. JENKINS: Kaktovik.
29
30
                   MS. PETRIVELLI: We could go to .804
31 there.
32
33
                   DR. JENKINS: So there are only seven
34 examples that we have and I can bring one of these
35 examples to you. I don't have one right now.
36
37
                   CHAIRMAN BROWER: Okay.
38
39
                   MS. PETRIVELLI: Kaktovik is for moose.
40
41
                   MS. PATTON: Yes.
42
43
                   DR. JENKINS: Was it?
44
45
                   MS. PATTON: Yes. Mr. Chair and
46 Council. The current circumstances in Kaktovik is one
47 example of Section .804 being applied. The limited
48 number of moose in the area around that community, the
49 importance of moose as a food resource for that
50 community prompted the Board to take action.
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1 currently the community of Kaktovik has Federal
  subsistence priority to harvest moose. It is in
  regulation and part of the actions of the community
4 were requesting because of the conservation concerns,
5 it's still a limited harvest for that community, a very
6 limited harvest for that community because of the
7 conservation concerns. Currently it is only Kaktovik
8 that has access to be able to hunt and that was part of
  the .804 analysis.
10
11
                   CHAIRMAN BROWER: Thank you, Eva and
12 David.
          That's why I was looking back in terms of our
13 own Council and I think we've applied it there. I'm
14 trying to learn a bit more if there were other examples
15 within our region that may have been applied
16 specifically to that .804.
17
18
                   I mentioned muskox and moose because
19 we've had the populations go up and down and
20 availability for subsistence gets restricted in a sense
21 when the population takes a downward dive and
22 availability for subsistence is basically cut off and
23 then we have to start looking to other resources that
24 are nearby or close to the community that's in need of
25 a resource and looking at that in a sense.
26
27
                   Thank you.
2.8
29
                   Any further comments or discussion.
30
31
                   MR. G. BROWER: Mr. Chair.
32
33
                   CHAIRMAN BROWER: Yes, Gordon.
34
35
                   MR. G. BROWER: I would just like to
36 get a very clear picture on certain things. Customary
37 and traditional use determination. To make that
38 determination on a resource, is this a tiered level of
39 management that includes customary and traditional use
40 determination for resources that are struggling or is
41 this just something that needs to be done just so that
42 we can harvest even if there's 200,000 of these
43 animals.
44
45
                   DR. JENKINS: Mr. Chair, Mr. Brower.
46 The Federal Subsistence Program does not use the
47 customary and traditional use determination process to
48 allocate resources. It uses it to identify a group of
49 people who exhibit eight factors of customary and
50 traditional use. So they don't use it to allocate
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1 resources or to limit the amounts of harvest, but just to identify a pool of users. The eight criteria are on Page 4 of your briefing, so you can read through those if you want to refresh your memory of how those criteria read. 7 Let me say it again, the Board uses 8 these criteria to identify a group of people who exhibit these eight factors and not to allocate amounts 10 of resource to them. Traditional management tools are 11 used for allocation of resource once that pool of users 12 is recognized. 13 14 MR. G. BROWER: Yeah, just a follow up. 15 Knowing that there is a pool of people that has this 16 determination, that information should be used in a way 17 that gives preference to the use of those resources in 18 times of scarcity as a preference, a tool developed for 19 that. I used to think that there were language because 20 of subsistence issues with the State of Alaska didn't 21 become realized. The State didn't want to adopt the 22 subsistence preference because the Federal government 23 had a preference for our Native rights under ANILCA and 24 that's what I thought the language had written hard-25 wired into it. 26 27 To some extent, the Federal government 28 adopt a rural designation. I think all of these are so 29 intermixed and part of State, part of Federal and then 30 make soup out of it and you come out with this stuff. 31 It would seem to me that the Federal legislation 32 enacting that stuff would be the stuff we would be 33 using. That's where my train of thought is. 34 35 CHAIRMAN BROWER: Thank you, Gordon. 36 37 James. 38 MR. J. NAGEAK: On those eight ways of 39 40 determining, the thing -- the first Board that I see 41 here on number one is a long-term consistent pattern of 42 use. I'm wondering how long term is that because, you 43 know, for the Nunamiut people of Anaktuvuk Pass that 44 the traditional way of accessing the resources was to 45 be a nomadic person and because of the creation of the 46 Gates of the Arctic National Park there are some 47 restrictions of the people to be nomadic in order to 48 have consistent use of resources that started a long

49 time ago. I'm thinking in that terms. How long back 50 is that definition or determination figured into.

You know, I could say, hey, we could go to Killik over there, you know, because that's where the caribou are this particular year. We could go over there, but we can't because there's easement problems because of the Gates of the Arctic National Park. 7 I don't know what the process would be 8 for whether I would become a criminal because I'm passing through a national park which is used for the 10 whole nation, but traditionally that's how the people 11 survived. I'm just throwing out something to think 12 about or, you know, reading this particular long-term 13 consistent pattern of use. That's the State 14 determination. 15 16 Thank you. 17 18 CHAIRMAN BROWER: I was going to say, 19 James, while you were talking but I didn't want to say 20 anything until you were finished, I think we need an 21 anthropologist to help determine that long-term use. 22 don't think we have one right now, but we could use one 23 while we're discussing this. 2.4 25 (Laughter) 26 CHAIRMAN BROWER: So that would be 28 something that we need to consider in the sense during 29 our discussion. Robert, did you want to make a 30 comment. I'll allow public comments. I have to look 31 to my packet. It reads public comments are welcome for 32 each agenda item for regional concerns not included in 33 the agenda. Council appreciates hearing your concerns 34 and knowledge. After your comments you can fill out a 35 form we can share with our Staff to give them the 36 appropriate names and spelling of your name and so on. 37 38 Robert, I'll recognize you. 39 ROBERT EDWARDSON, SR.: Thank you, Mr. 40 41 Chair. My name is Robert A. Edwardson, Sr. I'm a 42 former subsistence -- I used to work with Robert 43 Schneider. From what I see that the traditional times 44 is over because the industry has taken over our time 45 because they're doing activities right now. 46 activities are so busy. The caribou herds are being 47 hurt by so much activity of studying biology and 48 they're constantly flying all over. 49 50 I had an experience last summer. We

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1 were waiting on caribou for a half a day and this
  whirlybird come around and landed and took off and then
  the caribous took off. See, we need to find -- what
4 I'm trying to say is the traditional times are no
5 longer traditional because the industry's activities is
6 so busy. That's where our traditional time has failed
7 because the industry is so busy without, you know,
8 consulting us.
9
10
                   They say this amongst us, but there's
11 so much activity going on on biological studies and all
12 these that's ongoing and I think some of these studies
13 the industry should look at some of the studies that
14 have already been studied instead of creating their own
15 doctrine. We've got so many doctrines on subsistence
16 issues and it's all mingled. I think we ought to
17 untangle it and try to find the right timing for these
18 issues instead of the industry's time. We are
19 regulated by industry. We are not being regulated by
20 you regulatory people. That's the total amount.
21
22
                   Anyway, I'm not here to cause problems,
23 but I see problems that are occurring daily, daily
24 occurring because we have so many flights going in and
25 out every day. These animals got used to it in Prudhoe
26 Bay on trucks, but on helicopters and running around
27 east side, west side, you know, it's too much activity
28 going on. That's why the migrating routes are being
29 disturbed because we have this bunch here and that
30 bunch there and we need to focus on this very
31 carefully. Otherwise, like I said, our traditional
32 times and subsistence times are over because the
33 industry has taken over that time.
34
35
                   Thank you.
36
                   CHAIRMAN BROWER: Thank you, Robert,
37
38 for your comments. David, we'll continue with our
39 discussion. Our current discussion topic is on this
40 Regional Advisory Council briefing paper and customary
41 and traditional use determinations.
42
43
                   We have additional material on the side
44 of the wall here for anybody that needs materials.
45 Robert, you're welcome to that material as well, so
46 this is a public meeting and we'll continue to follow
47 through in that sense.
48
49
                  David, did you have any other items
50 that you wish to provide? Maybe I'll stop there
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instead of asking too many questions. 3 DR. JENKINS: Yes, let me just mention I understand Mr. Nageak's point on the first criteria, 4 what does long-term mean, but the Southeast Council -and you could ask that question for each of those eight 7 factors, what do each of them mean. But the Southeast 8 Council has not asked you to think about how these determinations are made but why they're made in the 10 first place and whether they should persist being made. 11 So that's the issue the Southeast Council and the 12 Federal Subsistence Board and actually the Secretaries 13 of Interior and Agriculture would like you to address 14 and talk about as a Council and then give the Board and 15 the Southeast Council your recommendations on how to 16 proceed at this point. 17 18 Should we go for an ANILCA .804 style 19 analysis, should we keep the eight factors as they are, 20 should we make other modifications, should we continue 21 to do a species-by-species C&T determination or make an 22 area and say all species within an area are customary 23 and traditionally used by the residents of that area. 24 That's essentially what the Southeast Council is asking 25 you all to think about here. 26 27 Mr. Chair. 28 29 CHAIRMAN BROWER: Thank you, David. I 30 guess when you made your comments I'm starting to think 31 back. This could be a continuous agenda item into our 32 next meetings into the future. I'm not sure how far 33 and how many times or what kind of timeline you're 34 looking at to make their final call on hearing comments 35 from Regional Advisory Councils. That's one thing I'm 36 airing out as you read your presentation, the last set 37 of comments. 38 We're to think about it in the sense 39 40 that there's -- we still have sufficient time probably 41 to our next meeting maybe. I'm not sure, but I'm not 42 sure what -- it's at the call of the Federal 43 Subsistence Board to close the discussion timeframe of 44 this subject. I'm not sure in terms of what timeline 45 you're looking at or the Federal Subsistence Board is 46 looking at. 47 DR. JENKINS: Mr. Chair. There's no 48 49 particular timeline for this. The Southeast Council,

50 when it was looking at this process, formed a

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1 workgroup, which then analyzed what was going on and
  reported back to its Council, so that's one avenue you
  can think about. You can have continuous discussions
4 here in order to inform the Southeast Council for their
5 next meeting about what you had to say and they could
6 take that into advisement as they, themselves, begin to
7 develop some ideas about how to change regulations or
8 you could continue to talk about it.
10
                   It is an important issue, as Rosemary
11 mentioned.
              It's complicated and it's not going to be
12 decided right now. The Board and the Southeast Council
13 is asking for your advice on how for your region it's
14 best to proceed.
15
16
                   Thank you.
17
18
                   CHAIRMAN BROWER: Thank you again.
19
20
                   MR. J. NAGEAK: Mr. Chair.
21
22
                   CHAIRMAN BROWER: Yes, James.
23
2.4
                   MR. J. NAGEAK: Maybe I -- since we
25 know that we have to ask the why, is it because the
26 people on Anaktuvuk Pass on the Brooks Range have
27 started a sedentary lifestyle? Is that why we are
28 talking about the customary and traditional use since
29 the Nunamiut people have become sedentary people?
30 That's a question I'm asking. It's a long-term
31 question.
32
33
                   MR. G. BROWER: Mr. Chair, if he was
34 here.
35
                   MS. AHTUANGARUAK: He'll be back in a
36
37 moment.
38
                   MR. G. BROWER: I think it would be
39
40 very appropriate to get an analysis of what the eight
41 criteria or the current system does for us and an
42 analysis of what other impacts Section .804 or if
43 they're identical in doing the same provisions of the
44 law, and to also maybe provide the authorizing
45 language. I think those are important things.
46
47
                   If we're going to go into deliberation
48 and talk about what's good for everybody versus what's
49 good for just the Native people and what the law says,
50 maybe we need to know some boundaries and being able to
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1 adequately express them. Like I said, I think ANILCA
  was founded with Native subsistence priorities and
  this, you know, rural determinations or rural
  subsistence priority is something that was borne out of
5
  the State.
7
                   Other than that I think it's
8 interesting to look at how these things could unfold on
9 us and we should be informed with dialogue and
10 authorizing languages and what it says and if they fit,
11 if the mold fits the law.
12
13
                   MS. AHTUANGARUAK: Okay. I did see a
14 couple people from the audience that also wanted to
15 comment, but I wanted to give members of us an
16 opportunity if anyone else wanted to add in on this
17 process.
18
19
                   (No comments)
20
21
                   MS. AHTUANGARUAK: Okay. Pat, did you
22 still want to add to the discussion.
23
2.4
                  MS. PETRIVELLI: One thing I wanted to
25 say is David Jenkins is an anthropologist, so just for
26 future reference. If you have questions of an
27 anthropologist, just ask David and he's perfectly
28 qualified. I don't know if you want my comments on --
29 well, if you want to have the discussion about ANILCA
30 and the authorizing legislation because it does get
31 kind of muddled as we go through.
32
33
                   But, yes, Gordon, as you go through it
34 with -- when ANILCA was passed, the authorizing
35 language has for the -- I think it's the social,
36 cultural, economic and something use for Native people
37 and then it has this socioeconomic and physical use of
38 non-Native people. So Congress didn't make a
39 distinction between Native and non-Native, that there
40 were different types of uses amongst Native and non-
41 Native people and they put the cultural part in there
42 with Natives.
43
44
                   Then the only thing -- but they did
45 acknowledge the importance of using resources for
46 subsistence for both groups of people because in rural
47 areas of Alaska rural people need to eat food also and
48 they use the resources to survive. So that's how both
49 types of uses got recognized.
50
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I think in this area of the state a lot of the C&T determinations -- like for the moose one, it says residents of Unit 26, plus Anaktuvuk Pass and 4 Point Hope because they're at the edges of Unit 26, 5 have a customary and traditional use of moose. Then 6 the .804 criteria, when there was a shortage, it got 7 restricted to just Kaktovik. So that's how those two 8 processes work in Southeast Alaska because they adopted the determinations from the State of Alaska because 10 there's so much interaction with an urban area right in 11 the middle of Southeast. 12 13 So in there the State had made 14 distinctions for like residents of Sitka, residents of 15 Kake, residents of this and no one else got a C&T 16 determination. Say just on the next island over and 17 people used commercial fishing boats and they traveled 18 back and forth. So their C&T determinations are very 19 restrictive. There's none that cover the whole region 20 except for when the Southeast Council has made those 21 determinations to be less restrictive, but then there's 22 always someone saying, well, did you prove that they 23 used that area. We all know the difficulties in 24 proving use when people don't participate with licenses 25 or if surveys aren't done all the time, so they have 26 some frustration. 27 28 That's just generally how this 29 discussion came about. They just wondered couldn't it 30 be less cumbersome. So when they asked -- when they 31 thought of making it less cumbersome or even a regional 32 basis, but rather than exploring, changing the whole 33 thing, the Southeast Council wanted to hear from the 34 other regions on what their thought was on how the C&T 35 process worked and if it worked for them and if people 36 are happy with the way it works for them, then 37 Southeast will just try to figure out a way to make it 38 work in their region without involving a wholesale --39 recommending a wholesale change to the process. 40 41 But that's my only -- and I only got --42 I sat in on their subcommittee work, so I got to hear 43 their discussions and I thought I'd just share a little 44 bit with you. 45 46 CHAIRMAN BROWER: Thank you, Pat. 47 Yokel. I forgot to introduce you this morning. You 48 must have been invisible. Dr. Yokel, you have the 49 floor.

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DR. YOKEL: Thank you, Mr. Chair. I
  apologize for coming in a couple hours late. My name
  is Dave Yokel with the Bureau of Land Management. I
4 was double booked for meetings this morning, so I was a
  couple hours late coming in. That's why I didn't get
  introduced.
8
                   I just wanted to make one really quick
9 comment on this C&T issue that's before you now and
10 that's to remind you of something that occurred 20-plus
11 years ago when this program was first instituted. When
12 the Federal Subsistence Program first came into being.
13 When it did, C&T determinations were adopted straight
14 across from the State. Couldn't start with nothing, so
15 they started with what the State had already put in
16 place. There was no C&T determination for caribou up
17 here at that time, so the situation then was kind of
18 like what Southeast RAC wants now, no C&T
19 determination. It's just open for all rural residents.
20
                   Well, the North Slope is bisected by
22 the Dalton Highway. We had people from as far away as
23 Haines, which is on the highway system, driving up to
24 the North Slope to hunt caribou under Federal
25 subsistence regulations because they're rural residents
26 and there was no C&T determination. We had GIs from
27 Fort Greeley south of Delta Junction driving up to the
28 North Slope to hunt caribou under the Federal
29 subsistence regulations.
30
31
                   So I don't know what's going to be done
32 in this process. I'm sure it could be done more
33 intelligently than it was back then and not that the
34 folks weren't intelligent then, it's just that they
35 were in a rush to put some regulations in place and
36 that's what came out of it. For some of those who
37 weren't aware of the program back then and what it was
38 like when there were no C&T determinations, I just
39 wanted to remind you of a few situations that we had
40 that were problematic.
41
42
                   Thank you.
43
44
                   CHAIRMAN BROWER: Thank you, Dr. Yokel,
45 for sharing that information.
46
47
                   Any other comments.
48
49
                   MR. SHEARS: Mr. Chairman.
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MR. SHEARS: I'd like to bring the 4 topic of customary and traditional use determination to 5 a different framework. About six years ago Senator Stevens put through a bill. Let me go back further. 7 1972, Alaska Native Interest Lands Claim Act, and, Pat, 8 you could probably fill me in and clarify this, it's before my time, the local residents of the North Slope, 10 well across Alaska, was allowed to make selections for 11 Native allotments. 12 13 A number of parties who were currently 14 involved in the Vietnam war did not get to participate 15 in that and their allotment request never got received 16 or adjudicated. Senator Stevens, about eight years 17 ago, I guess, it's been a while, put through a bill, 18 got it passed in Congress, that allowed the Department 19 of Interior to go back and recognize those people that 20 were left out of the land claim selection process for 21 Native allotments, the Vietnam veterans who were 22 currently overseas, to submit applications for land 23 claims to establish 160-acre Native allotments on areas 24 where they could prove that that property had a 25 customary and traditional use determination associated 26 with it. 27 28 Many of these Native veterans that 29 applied for these properties were subsequently rejected 30 because they could not prove customary and traditional 31 use of those properties. There was no anthropologic 32 evidence on these properties that suggested they were 33 used in the past for customary and traditional 34 subsistence use. 35 36 So it gets back to what I heard Mr. 37 Nageak was saying, you know, the questioning. 38 establishes the envelope? What is the threshold for 39 defining customary and traditional use? That's a 40 question that weighs heavily on my mind as we're 41 considering all of this because, honestly, I've been 42 here on the North Slope for 16 years living a 43 subsistence lifestyle, but what customary or 44 traditional rights do I have to live this lifestyle. 45 The question weighs heavily on my mind. I'd like to 46 hear more on this subject. 47 CHAIRMAN BROWER: Any other comments. 48 I wish we had our anthropologist. Maybe we wouldn't 49 prolong the discussion. Robert. I just did that 50 because I know we don't have one here, I don't think.

CHAIRMAN BROWER: Yes, Robert.

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MS. AHTUANGARUAK: Dave is an
  anthropologist.
4
                   CHAIRMAN BROWER: Dave. Okay, I'm
5
  sorry. We do have one.
6
7
                   DR. JENKINS: Okay, I admit it.
8
9
                   MS. PETRIVELLI: I'll jump in as an
10 anthropologist.
11
12
                   CHAIRMAN BROWER: Okay. And Pat.
13
14
                   MS. PETRIVELLI: One of the things
15 about -- and Congress discussed this -- about the idea
16 of individual and community and the Board discussed
17 individual and community. The Park Service allows the
18 individual stuff and they're just -- they have a whole
19 bunch of legislation and we won't even go there, but in
20 general the Federal Board recognizes communities and
21 they don't go as far as individuals.
22
23
                   Even when Congress discussed it, they
24 didn't really want to have proving of evidence of use
25 that much because they recognized that there would be
26 young men in each community and the community would
27 have young people that have never hunted and just
28 learning, so the Federal Board has always recognized a
29 community's area of use or a community's use so that
30 the young hunters would have that opportunity to be
31 taught by their elders without proving past
32 participation in the resource because they realized for
33 it to be passed on -- and the people who testified
34 before Congress said it was important to them that the
35 subsistence way of life continues and Congress said,
36 yes, Federal public lands should have a preference.
37 people in these rural communities want to continue a
38 subsistence way of life, they should be allowed to
39 continue that use and that use involves teaching young
40 people who have no past experience.
41
42
                   So it's just the continued preference
43 to use the resources to have subsistence. It's no
44 one's right to have subsistence. It's just that the
45 preference to continue to do subsistence. So there
46 isn't that kind of requirement to show just because
47 they recognized there would be young people and for
48 subsistence communities it's important to teach those
49 young people.
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CHAIRMAN BROWER: I'm starting to think
2 back in terms of subsistence. When we were talking
  subsistence, I think if we took that word away and used
4 the way of life, how would it alter the communications?
  I mean it's something that got brought into the English
6 language to help identify people's way of living in
7 rural areas. I'm just thinking out loud in terms of
8 how specific words could change the meaning of a
9 situation or conditions and use of resources and
10 subsistence seems to be the key word. I have some
11 difficulties about how that gets interpreted into areas
12 of use and wildlife resources availability.
14
                   I mean James brought on the discussion
15 of how people from Anaktuvuk Pass and people from
16 Wainwright and other areas, even from Barrow, were
17 nomadic, following the resources. They weren't
18 following the resources. The resources were not being
19 waited on to be made available, to be taken. They
20 followed the resources to wherever they went to take
21 the resource there, following the seasons. So that's
22 changed somewhat and again the language has changed
23 over time to subsistence use to determine -- and
24 categorizing different people and the use of the
25 resources, so we have a little bit of difficulty
26 sometimes in trying to use that term.
27
28
                  Anyway, I thought I'd just state that
29 and maybe I'll ask the Council to see if there's any
30 further discussion on customary and traditional use
31 determinations.
32
33
                  MS. AHTUANGARUAK: Mr. Chair.
34
35
                  CHAIRMAN BROWER: Rosemary.
36
                  MS. AHTUANGARUAK: This is a very
37
38 complex issue. It's really important for us to look at
39 how it's going to be used in affecting decisions. It
40 is important for us to look at the way that the changes
41 have occurred. I have great hesitancy participating in
42 the statewide meetings, looking at the various ways
43 that units are being managed and the difficulty of
44 continuing traditional cultural activities in these
45 units, the reality of the changes that have come upon
46 us.
47
48
                  You know, I understand Bob's concerns.
49 My mom was selected to be a nurse. Her Native
50 allotment is out of Fairbanks and Denali Park and
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subsistence hunting is restricted in that area. She was born and raised up here, but selected her and encouraged to become a nurse after the epidemics, losing her family. We did hunt and subsist in that area when we were young children living in that area until we found out that the land that we had our house on we could not drink the water that we had dug a well to use for our family's usage.

9

We moved to Tacoma, Washington and we 11 went to better schools down there. We were able to 12 continue having our traditional foods because we had 13 families that were still living in traditional lands 14 and waters, hunting and harvesting. When the 15 opportunity arose for them to interact with us, they 16 brought us our foods. We would interact with other 17 Native families within the area. Some from the North 18 Slope area, some from other areas in Washington, but it 19 was always a celebration of our foods and our lands and 20 our waters and our language, singing our traditional 21 songs and telling the stories of usage and how our 22 generations have come to change.

23

Coming back to the North Slope out of bigh school, watching the changes to our lands and waters up here, I had to learn how to prepare our traditional foods, but it's part of the life that I live and my children now continue to harvest in areas that are in Nuiqsut as well as my children are now harvesting here in Barrow since I've been back to Barrow these last four years. It is important for me, the value of our foods, especially when we were far away. You only had a few bites when we were feasting and yet those values are so important.

35

My grandchildren love the black meat, 37 the bearded seal and it was passed on from my mother to 38 me through a complex way to come here and talk about 39 the importance of customary and traditional use, but we 40 can't let others determine the importance of this. 41 It's our traditional and customary use. It's ways of 42 life that's important to our families.

43

In Nuiqsut, when multiple species are impacted, the changes that go to our families are devastating. The hardship when you don't have food in your ice cellars is a reality that brings a lot of knange, of all the bad things that go on in communities. That's the importance of what we're discussing here. We can't let things happen that take

away and cause us to change as people and the bad things that happen with communities when we go without our traditional foods and our way of life. 5 CHAIRMAN BROWER: Thank you for sharing 6 that, Rosemary. 7 8 David. 9 10 DR. JENKINS: Mr. Chair. I just wanted 11 to remind you that this is an action item on your 12 agenda and you can take one of the Southeast Council's 13 suggestions or develop one of your own or, as I hear 14 the discussion, decide to continue thinking about this 15 issue at a later date. 16 17 Thank you. 18 19 CHAIRMAN BROWER: Thank you for 20 bringing that up. That's why I was kind of looking at 21 the asterisk and I've been trying to identify if we 22 needed to make a determination or if there's a timeline 23 in terms of how the Federal Subsistence Boards are 24 looking to give some leeway in terms of the discussion 25 and what do we wish to do as a Council. Maybe document 26 some of our own practices here that we've applied and 27 sharing that. I mean in terms of how the agencies or 28 Federal Subsistence Board is considering in making its 29 determinations for the availability of a different 30 resource. 31 32 I have to reflect back on those things 33 that we've been dealing with locally. There's so much 34 of the outside influences that come about or are 35 mentioned and we have to use our own experiences within 36 our own communities that we've been dealing with and I 37 think that's what I was trying to get at earlier in 38 terms of when I was questioning you what kind of 39 timeline or timeframe are we being subjected to to 40 provide meaningful comments, you know. 41 42 I think the example Dr. Yokel was 43 providing earlier too is that we need to reflect back 44 in terms of how these things were started and the 45 things that led to ongoing for many years, but now 46 there's a change in time in the structure of the 47 Federal Subsistence Board as well. Maybe I'll stop 48 here. Eva, are you wanting to comment. I see your 49 finger ready to press the button over there. 50

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MS. PATTON: No, Mr. Chair. I just
2 wanted to reconfirm that the -- it's an action item.
  The Council can take whatever action it wishes. There
4 is no deadline, no need to feel pressured to make any
5 sort of decision at this time. The feedback that is on
6 the record, the questions and concerns and bringing
7
  forth information that's important to the Council does
8 inform the Board also and there is time to continue to
  deliberate, to think about it, get more information.
10
11
                   Gordon has requested assistance to the
12 Council with analyses, trying to understand, as you
13 have said, how this has worked, how it works in the
14 North Slope region, you know, what it might mean to do
15 away with it or to change it. So certainly the OSM
16 Staff are here and can help provide that information if
17 the Council wishes to continue deliberation on this
18 through another meeting.
19
20
                   I just wanted to make that clear,
21 there's no pressure, a specific timeline to make a
22 decision just for the input of the Council.
23
                   CHAIRMAN BROWER: Thank you.
2.4
                                                I think
25 those are good suggestions and recommendations.
26 regards to when do we -- when will we provide that
27 analysis would be my question. An analysis to be
28 considered and developed by Staff. When would the
29 reply be brought forth and discussed for the Council or
30 with the Council to learn more of in regards to the
31 North Slope concerns in the process that we've been
32 applying as well?
33
34
                  MS. PATTON: Mr. Chair. I can't speak
35 to that timeline exactly. We would have to work at the
36 office in particular with our anthropology staff. We
37 do have a couple anthropology and social science staff
38 on there for the Council to get that information back
39 and then be able to deliberate on that. The earliest
40 would be the next scheduled Council meeting.
41
42
                   CHAIRMAN BROWER: If we could identify
43 it as an agenda item for that meeting, I think it would
44 be appropriate for us to continue that discussion.
45 Like I say, you can't learn everything overnight and
46 try to make a decision tomorrow. I think it's going to
47 take some time for us to make the appropriate
48 determination.
49
50
                   Thank you.
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I'd like to hear from the Council if
  there are any further comments on this matter.
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                   MR. SHEARS: Mr. Chairman.
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6
                   CHAIRMAN BROWER: Yes, Robert.
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                   MR. SHEARS: Are you soliciting
9 opinions from us then on the subject? I'm unaffected
10 by the current interpretation of the ruling, the
11 current ruling for customary and traditional use and
12 the way it's liberally applied and managed by OSM. I
13 don't feel any pressure to change it at this time. I
14 am concerned that it could be under different
15 management or under a different administration. The
16 ruling could be applied differently, more stringently,
17 and it could be impactful on us, but right now there's
18 nobody that I participate in subsistence with in my
19 communities that's currently impacted by the way it's
20 interpreted.
21
22
                   I see no reason why we can't delay and
23 continue to deliberate on this subject.
                   CHAIRMAN BROWER: Thank you for sharing
25
26 that Robert. I didn't quite picture it in my own mind
27 about what kind of timeline we were discussing and when
28 did we need to decide. I just brought those comments
29 out in terms of when would be the right time to make
30 that decision. I wasn't sure because there's -- I
31 mean, like I said, I used the North Slope Council
32 because we're currently under that process right now
33 and I'd like to see how it works out for us because
34 it's still in the works in my mind and we'll get to
35 learn a little bit more in terms of what gets
36 identified through continuing that process.
38
                   MR. SHEARS: We've got a comment in the
39 back of room.
40
41
                   CHAIRMAN BROWER: Come on up, Terry.
42
43
                   MS. AHTUANGARUAK: I don't know if he
44 had finished.
45
46
                   CHAIRMAN BROWER: Who?
47
48
                   MS. AHTUANGARUAK: This guy.
49
50
                   CHAIRMAN BROWER: David?
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MS. AHTUANGARUAK: Yeah. Were you
  finished?
3
                   DR. JENKINS: I'm done.
4
5
6
                   CHAIRMAN BROWER: Okay. Thank you.
7
  Terry.
8
9
                   MR. TAGAROOK: Good afternoon.
10
11
                   CHAIRMAN BROWER: Good afternoon.
12
13
                   MR. TAGAROOK: After listening to some
14 of you explaining what customary and traditional use
15 and who knows our customary and traditional use better
16 than the people from each region. They know their
17 resources, they know their land, the ocean. How many
18 different agencies know our land use and traditional
19 use and harvesting of our subsistence animals that we
20 hunt to survive? In listening to the Southeast, I
21 think they should have their own customary and
22 traditional use for their own region.
23
2.4
                   It comes to my mind what is the
25 definition of rural and urban. Up here we are rural,
26 we are away from the hub zone, but down in Southeast
27 it's different. They're in an urban area living a
28 rural lifestyle, so that is something that needs to be
29 looked into.
30
31
                   Like I've always said before, if you
32 are going to make regulations or draft regulations,
33 proposals, come to the people that are going to be
34 impacted before making these rules and regulations.
35 you do and make them regulations without conferring
36 with the people, we would be criminals because we are
37 breaking your rules.
38
39
                   Looking at the documents of the early
40 '60s, the season for hunting waterfowl was closed when
41 they closed the season down in Southcentral or
42 Southwest. By the time the ducks came up, we were
43 taking them out of season. So our seasons for hunting
44 different species of animal are different than other
45 people and on the North Slope.
46
                  You need to consider this fact that all
47
48 these animals -- I don't know where Anaktuvuk hunts
49 this or that or Point Hope or Northwest area, but we
50 have just one thing that we share. It's all up here in
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1 our heads. We share the information where to hunt the
  sheep if you go to a different area, where to hunt the
  moose or the muskox, and people will ask don't go
4 through that way. If you do, you won't come out.
5 know, that information is shared among all the people
6 that live on the North Slope and Northwest and some
7
  places that our ancestors have walked.
9
                   You know navigable waters. You got
10 boating and when you hit shallow water, you walk
11 through shallow water and that's still navigable. The
12 definitions are very hard to understand. And if you
13 want to know customary and traditional uses, ask the
14 people that know the land and they know what is
15 happening with the climate changing and everything.
16 There's going to be some time when we have to adapt,
17 like the walruses. The ice came and went and never
18 came back and that's one year we were hurting for
19 walrus like Teddy was saying. We were hurting. Now
20 that global warming is happening you guys need to think
21 ahead and plan ahead and make these regulations fit to
22 each region, not just North Slope, but different
23 regions. The whole state of Alaska.
2.4
25
                   That is all I have to say and I hope
26 you can understand what I'm saying.
27
28
                   CHAIRMAN BROWER: Thank you, Terry, for
29 sharing your comments and concerns. Any further
30 discussion on customary and traditional use
31 determination.
32
33
                   MR. FRANKSON: Mr. Chair.
34
35
                   CHAIRMAN BROWER: Teddy.
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37
                   MR. FRANKSON: On this one that they
38 have us deciding whether or not it should be included
39 in, I think it should be. It's just pretty much
40 basically all the same with all the regions. You know,
41 they all know their customary uses and we do. Around
42 Point Hope we always share with what we have, but we
43 also limit them to getting so much so we don't run out.
44 This one I think would work even statewide, even with
45 us, because that way they don't tell us we can't hunt
46 grayling at this time of the year or we can't hunt
47 seals at this time of the year, you know, things like
48 that.
49
50
                   So this one I think would help us in
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the long run even though -- yeah, I think it would help us in the long run if we adopted this one to help. I would agree with this one. CHAIRMAN BROWER: Teddy, Rosemary is 6 asking which one are you talking about? 7 MR. FRANKSON: The Board will determine 8 9 which fish and wildlife populations is the one we're 10 talking about right now, this change. 11 12 MS. AHTUANGARUAK: The eight? 13 14 MR. FRANKSON: Yeah. I'm not sure we 15 want to wait too much longer because, you know, next 16 year they might change. 17 18 MS. AHTUANGARUAK: I understand the 19 discussion that's going on with all of this. My 20 concern is the way that the decision-making process led 21 to having to have us discuss this. Because of changes 22 that have occurred throughout the state with multiple 23 species and restrictions and increased regional units, 24 it has made it very difficult for traditional cultural 25 activities to occur in some areas of the state. When 26 there are activities that are approved by the State or 27 other activities such as industrial development, a road 28 or a bridge put in that also impacts the continued 29 traditional and cultural activities, when the State is 30 looking to approve a project, some of our issues are 31 left behind in priority of understanding in the 32 decision-making process. 33 34 Because of these issues, it's really 35 important that we look at it further and have some good 36 assessment and decide is this recommendation from the 37 state the best recommendation we can use for us. 38 are some good points in it, but because of the 39 fragmentation of units throughout our state and the 40 concerns of continued changes to many regions, these 41 are issues that we're going to have to face. 42 43 I don't want the State saying that the 44 importance for one of our young people to go to a 45 funeral and not being able to take traditional foods 46 for that process is a decision they should make. I 47 think those are decisions that we already have criteria 48 that we use as tribal people on how to do these types 49 of activities and the importance of when our food 50 should be used and how to maintain our sources.

There's other factors that are coming to us that are affecting the way our species are available for our traditional and cultural uses. 5 Putting in a big runway in Nuigsut, 6 outside of Nuigsut, for Alpine changed the way caribou 7 were accessible to the community of Nuiqsut. It wasn't 8 what Nuiqsut was doing to harvest caribou, yet these criterias or some things are being used to affect the 10 way decisions are occurring in other species in our 11 state and that's very concerning. We need to look at 12 it very carefully and decide what's best for us in our 13 traditional way of life and to the future. 14 15 CHAIRMAN BROWER: Thank you, Rosemary. 16 17 MR. KAYOTUK: Mr. Chair. 18 19 CHAIRMAN BROWER: Lee. 20 MR. KAYOTUK: I would also like to see, 21 22 you know, in the long run when it comes down to 23 development, oil and gas or any industry on the North 24 Slope that when it comes down to allotments that before 25 anything happens like that the people that own the 26 land, Native allotments, like should be notified or to 27 make sure that their land is not destructed by any 28 development of any kind. That that's their land and 29 they're trespassing and they should know before any 30 kind of structure or anything that happens on the land 31 should be put in writing so at least they could know 32 what's going on in their area. 33 34 Thank you. 35 CHAIRMAN BROWER: Thank you, Lee. 36 37 Customary and traditional use determinations. As I 38 indicated earlier, we don't have to make a decision 39 right then and there today because of what I read in 40 the agenda. It's again where we have time to consider 41 what's before us. I don't think we have to make a real 42 definitive action item on this subject. I think we 43 could take time to adjust our communications and learn 44 more about what's being considered here or being 45 proposed here and consider that at a different time in 46 terms of the approach that we'd like to take as a 47 Council. 48 49 MR. G. BROWER: Mr. Chair.

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1
                   CHAIRMAN BROWER: Yes, Gordon.
                   MR. G. BROWER: I think that's
4 appropriate to do. I think there's a wide varying
5 degree of understanding and there's a wide degree of
6 concerns that warrant us to, you know, see what a
7 change would do. What does it mean in terms of
8 changing the customary and traditional use
9 determination method or methodology or do away with it
10 altogether and do something different?
11
12
                   I think in order to make a decision we
13 need to be well informed of the consequences in making
14 those determinations or those types of recommendations.
15 The analogy that Mr. Shears put up a little earlier
16 about the Vietnam vets and using the word customary and
17 traditional use determination to an area that couldn't
18 be proved. There's a wide variety of using the same
19 kind of term. Say that we can't prove something, but
20 we've eaten that resource for many years or our
21 forefathers did and talked about it and we'd like to
22 taste it once again, you know. That's some of the
23 concerns.
2.4
25
                   I think having some analysis and some
26 potential outcomes that we could see would benefit us
27 in making some sort of informed decision.
28
29
                   Thank you, Mr. Chair.
30
31
                   CHAIRMAN BROWER: Thank you, Gordon.
32 I've got a whole bunch to talk more, but I'm trying to
33 keep quiet and trying to chair the meeting at the same
34 time.
35
                   (Laughter)
36
37
38
                   CHAIRMAN BROWER: This is an important
39 subject to cover, customary and traditional use
40 determinations. We've got different interpretations as
41 to how it's applied and translated into a name and
42 terms sometimes is the most difficult thing because we
43 have multiple determinations or definitions in
44 customary and traditional practices that we need to
45 consider. I don't think we could identify them all in
46 one setting. So I think it's only appropriate that we
47 defer to take any actions at this time.
48
49
                   If there's no further discussion, we
50 can move on to our next agenda item if that's okay with
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the Council. David.
3
                   DR. JENKINS: That's great. And I
4
 think one of things the Southeast Council wanted was
5 the discussion to start again so that we start thinking
6 collectively about what customary and traditional use
7
  refers to and what sort of changes would happen if we
8 altered it to an .804 for your particular region.
9 think the discussion is really what the Southeast
10 Council was looking for.
11
12
                   So thank you very much.
13
14
                   CHAIRMAN BROWER: Thank you.
15
16
                   MR. J. NAGEAK: Mr. Chair.
17
18
                   CHAIRMAN BROWER: Yes, James.
19
20
                   MR. J. NAGEAK: I think one way that we
21 can determine what the customary and traditional uses
22 are with DNA.
23
2.4
                   (Laughter)
25
26
                   CHAIRMAN BROWER: Yeah, that's one
27 process. Like I said, I had a lot of thoughts on
28 different subjects as they were coming out and I
29 refrained from making comments, but that customary and
30 traditional use, even just of the land as you were
31 talking to in terms of allotments, I see that changing
32 over time because I've seen historical sites being
33 washed away by a river system, eroding because of
34 global climate changes, the conditions all around it,
35 the ground conditions changing, the river shifting from
36 one side of the banks to the other side and taking
37 things away as we see in our daily life today, the
38 storms that come about. The ocean caused a lot of
39 erosion and flooding stages occurring.
40
41
                   So those things are -- I'm not sure if
42 they're being considered in the sense that these are
43 some of the shifting that's occurring as well within
44 the customary and traditional uses of land sites that
45 were identified and now the evidence has been washed
46 away so to speak but the land remains in a different
47 setting. It's not the original state when the person
48 was using it 60 years ago. It's shifted a little bit
49 if you look at the coastal areas and lake areas, the
50 large lakes and then the river systems themselves. I
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1 see a lot of shift and changing that has occurred over
  time, so I'm not sure how all that is being considered
  in the sense to prove that there was use of the land
  and the resources within that land. Like I said, I
5 have some differing thoughts at times, but they come
  about with all the different discussion points.
7
8
                   So I think at this time I'd like to
9 change the subject and go on to our next agenda item,
10 but before that maybe we should ask for a 10-minute
11 recess. Is that okay? And no smoking.
12
13
                   (Off record)
14
15
                   (On record)
16
17
                   CHAIRMAN BROWER: I'd like to call the
18 North Slope meeting back to order after a short recess.
19 We're down to agenda item 8(B). We've identified a
20 consultation report by Jack Lorrigan. So, Jack. I'd
21 like to let the Council know that Jack is going to be
22 departing in the morning, so he's got another subject
23 that we're probably going to cover tomorrow, but I'd
24 like to have him bring it up as well. That would be on
25 the consultation implementation guidelines. So that
26 would be the second item he's going to cover. The
27 first one is the consultation report.
28
29
                  Jack, you have the floor.
30
31
                  MR. LORRIGAN: Thank you, Mr. Chairman.
32 First of all, I'd like to formally introduce myself to
33 the Council. My name is Jack Lorrigan. I'm a Native
34 liaison for the Office of Subsistence Management.
35 come from Sitka. I'm a tribal member with the Sitka
36 Tribe of Alaska. I'm a former Regional Advisory
37 Council member from the Southeast Council. I got my
38 degree from Sheldon Jackson. Mr. Nageak and I
39 discovered we're alumni. He knows some of the same
40 people I know.
41
42
                   I worked for about 10 years as a
43 biologist for the Sitka Tribe of Alaska, so I'm
44 familiar from the tribal perspective the issues that
45 the tribes are dealing with when they're dealing with
46 the State and Federal government. My kids are also
47 enrolled with the Sitka Tribe of Alaska. I'm a
48 customary and traditional user. I have a power trawl
49 permit. My intention is to go back to Sitka someday
50 and go back into the lifestyle.
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Right now my job is to bring culture to 2 the table on your behalf. I'm Tsimshian, Tlingit and Haida by lineage, so I've got everything from Yakutat south pretty well covered. I'm coho, L'ooknax adi. My grandmother was Tsimshian. She was from the Metlakatla area. My grandmother that raised me was Haida, so all 7 three tribes. 8 9 My goal -- like I said, my job at the 10 Office of Subsistence Management is to bring the 11 culture to the table as much as I can, as much as I 12 understand it, and the more I learn is the more I need 13 to learn. That's where you come in as the teachers and 14 educators to myself and everybody that I work with. 15 job is to also bring understanding of the Federal 16 regulation side to your understanding as best I can. 17 18 With that said, one of the jobs I've 19 been doing is working on the consultation 20 implementation guidelines. I've been working on it 21 with Ms. Rosemary Ahtuangaruak. Right now the 22 implementation guidelines are still in draft form. 23 presented them before the Federal Subsistence Board at 24 their last work session. In doing so, we discovered 25 that we needed to round out some of the consultation 26 descriptors better. For example, when the Board has 27 their regulatory meetings and the tribes are there, 28 what should consultation look like, how should it feel. 29 If it's consultation, it should taste like it, feel 30 like it, act like it, so we're still trying to round 31 out the process so that the tribes and the Board have a 32 meaningful dialogue when they're together. 33 34 In conversing in this, we've discovered 35 that we need to talk about it more. So we're going to 36 have some more meetings with the implementation 37 guideline workgroup and hopefully we'll have this ready 38 for the Federal Subsistence Board April meeting. We'll 39 give them an update in January. Right now that's the 40 process we're working under. It's a draft and it leads 41 me into what we're doing now. 42 43 We had consultations last week with the 44 North Slope and Northwest Regional Advisory Council 45 regions. We invited the tribes and the corporations to 46 call in. Since they happened last week, I typed up a 47 report on how they went. Since the workbooks that 48 you're using had already been printed, my report will 49 have to be read into the record. So, with your 50 indulgence, I'll go into that and get this in the

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transcript, Mr. Chairman.
3
                   CHAIRMAN BROWER: Yes, continue.
4
5
                   MR. LORRIGAN: Tribal and ANCSA
6
  corporation consultation report for August 14, 2013.
7
  Consultations were held for tribes at 9:30 in the
8 morning on August 14th. Sue Masica, Regional Director
  for the National Park Service, was present as a sitting
10 Board member along with Jerry Berg acting for Geoff
11 Haskett, the Regional Director for the U.S. Fish and
12 Wildlife Service and a Board member. Chairman Tim
13 Towarak and Board member Charlie Brower were both
14 present via phone. There were various staff from the
15 Federal agencies in the room or had called in to listen
16 in. We had one tribal member that actually made it to
17 the meeting that was in the room with us and then we
18 had three villages call in on the various proposals.
19
20
                   Some of these proposals are not from
21 your area, but I'm going to read and demonstrate that
22 they did participate, they did have comment and that
23 they did have concerns on some of the proposals.
24 representative from Fort Yukon was first to comment on
25 Proposal 14-50, I believe is one of yours you're going
26 to be taking up, which is to allow taking of brown bear
27 over bait. His statements were the proposal would
28 legalize an activity already being practiced. People
29 are in the woods as much as they used to be and there
30 seems to be lots of bears of both species in their
31 area. The OSM conclusion was to oppose the proposal
32 because the most current population data that they're
33 working with is 20 years old. The caller agreed that
34 the population data needed to be updated.
35
36
                   This caller also commented on WP14-51,
37 which is to rescind the Arctic Village sheep management
38 area closure. This caller feels the proposal is good
39 to keep as there were problems with trespassing,
40 littering on Native allotments. They didn't feel the
41 idea of a half-hour class on protocol was adequate
42 enough to alleviate the problems. He knows about the
43 low harvest numbers being reported from the area and
44 thinks some people are harvesting without permits and
45 that the use of sheep is underreported.
46
47
                   The OSM preliminary conclusion was that
48 they reported there seems to be enough sheep for other
49 harvest; however, the cultural aspect of this hunt has
50 carried significant weight with the Board, which is why
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the OSM conclusion is to oppose this proposal as well.
The caller said that they would look into whether the
current closures allowing for local residents to better
access sheep because one of the original complaints was
that non-local hunters flying in and camping near the
hunting area drove the sheep higher and made them
inaccessible.

8

The caller also had comments for WP14-10 48, which is to close portions of Unit 25A to the 11 taking of moose except by rural residents of Arctic 12 Village, Venetie, Chalkyitsik and Fort Yukon. The 13 caller believed there was a sound reason for this 14 request. OSM conversed extensively with Refuge staff 15 in this area and concluded there was an adequate number 16 of bull moose in the population to oppose the proposal 17 and they said that other restrictions apply to non-18 rural hunters and not the local hunters, for example 19 the cutting of antlers.

20

A caller from the Native Village of 22 Tanana supported the Fort Yukon stance on Proposal 14-23 50, which is a brown bear over bait, and also supported 24 Proposal 14-44, which is to extend the season in Unit 25 20F to the end of September. This caller felt that 26 climate change is a factor in the quality of harvested 27 meat, that harvesting later in September would allow 28 for the hanging of moose meat in cooler temperatures 29 and keep it from spoiling. OSM conclusion is to 30 support this proposal and there does not appear to be a 31 conservation concern.

32

A caller from Kotzebue wanted to
34 comment on Proposal 14-40 to remove the permanent
35 requirement for brown bear registration. They stated
36 that only a permit in the National Parks was needed and
37 he'd like to see the need for more paperwork
38 eliminated. OSM Staff concluded this would not align
39 Federal and State requirements, but misalign them even
40 more. The preliminary conclusion is to support the
41 proposals with modifications. This analyst would go
42 into more details before the Regional Advisory Council
43 in Kotzebue and explain to them why he went with the
44 proposal he did.

45

WP14-01, to require labeling and
traps as a statewide proposal. It was also
commented on by this caller that they feel it's not
propriate for their area and it is not a problem in
their area. There was other support from other callers

on this proposal. Callers from the Yukon-Kuskokwim area called in to request another consultation time for their area and this is currently being scheduled. The consultations then went on into

rural determination and here are some of the comments from that. OSM Staff gave an overview of the Board's 8 request for public comment on the rural determination criteria. The comments were there needs to be a rule 10 that allows tribal folks to return to their villages to 11 gather subsistence foods. Economic factors driving to 12 the cities, but they still need to access their 13 traditional foods. There should be a Native priority.

14 15

5

7

16 OSM Staff stated that a Native priority 17 has to come from the Congress to modify ANILCA. 18 Board is only able to address the criteria for 19 determination. They will then send the recommendations 20 on to the Secretaries of the Interior and Agriculture 21 for their action or no action. AFN could help champion 22 this action. The member from Kenaitze stated that 23 their area has hardships with the nonrural status as it 24 proves difficult for them to subsist. They have to 25 apply for Federal and State grants to assist their 26 constituency in getting by. They will have a stronger 27 position at the September 11th consultation when their 28 tribal members are able to attend.

29

30 There was concern about the 2,500 31 threshold. Unless a community is connected by a road 32 system, they should remain rural. A discussion about 33 Native preference would have to go before Congress and 34 the population number criteria should be modified. One 35 caller requested that the highest population be 36 eliminated and go with other characteristics to define 37 rural. He feels the population numbers are an 38 arbitrary means of determination. Another caller 39 requested a Native preference for subsistence need, but 40 that again has to go through the Congress. Another 41 caller stated that in ANILCA it only defines or 42 mentions rural, not nonrural. Why is that part of the 43 dialogue. There was some discussion on that.

44

45 The Kenaitze Tribe had conducted their 46 own needs assessment, which helped them define the 47 subsistence use, schooling, employment and medical 48 needs. This could be used to help the Board make a 49 recommendation. Sue Masica, the Board member that was 50 present, was interested in this information and she

1 requested them to forward it on to the Staff at OSM. The Board could use that information to show how different Kenaitze is from the rest of the Kenai population. The tribal consultation concluded and 7 Sue Masica gave an oral report back to the participants 8 so that everything in the consultation we covered so to make sure that everything was captured. That 10 consultation concluded and then we moved on to the 11 ANCSA corporation consultations that started at 1:30 in 12 the afternoon. Pretty much everybody that was present 13 for the tribal consultations were present. The tribes 14 were invited to call into that consultation also. 15 16 Three corporations called in but 17 provided no comment on the proposals. Two tribes also 18 called in represented on the call. OSM provided an 19 overview summary of the proposals under consideration 20 during the cycle that affected Northwest Arctic and 21 North Slope regions and statewide proposals. Most of 22 the participants on the telephone indicated they were 23 only listening to gain information and did not have 24 specific comments or questions at that time. 25 26 The Native Village of Nuigsut did call 27 in and they raised concerns regarding -- and I heard 28 that this morning -- was the potential impacts of 29 subsistence hunting for caribou, moose in the vicinity 30 of the Colville River by aircraft flying in the area. 31 Rural residents have experienced having to go further 32 to obtain their caribou and moose and the question was 33 posed whether there's anything the Federal Subsistence 34 Board can do in this circumstance. 35 36 Myself and Crystal Leonetti agreed to 37 speak with those residents to find out if there's a way 38 to resolve this. The Board doesn't have jurisdiction 39 over air traffic. We have to find out who does. So 40 that concluded as there was no comment on the proposals 41 and then we moved into rural determination process. 42 43 OSM Staff opened the session with a 44 brief overview of the history and current outreach 45 process the Board is conducting on the rural 46 determination criteria. Some of the comments received 47 is need for the Board to consider possible changes in 48 the population threshold and for the Board to be

49 mindful of local subsistence practices and schedules 50 when planning the public meetings seeking comment. The

```
Board member Sue Masica also concluded the meeting with
  an overview of what was captured during that
  consultation.
5
                   These consultations occurred on August
6 14th for the two most northerly regions because you
7 guys are going to start hunting for caribou and whales
8 soon. September 11th is when we're having the
  consultations for the rest of the regions, the other
10 eight regions. That concludes this report.
11
12
                   CHAIRMAN BROWER: Questions or comments
13 from the Council. Gordon.
14
                   MR. G. BROWER: Would you elaborate on
15
16 14-53. There's a preliminary conclusion for OSM to
17 oppose.
18
19
                   MS. PATTON: Mr. Chair, if I may.
20
21
                   CHAIRMAN BROWER: Yes, Eva.
22
23
                   MS. PATTON: Jack was just reporting on
24 the proposals that tribes had called in to comment on,
25 so some of the proposals he covered are not for the
26 North Slope region. They were other regions. So we
27 haven't covered 14-53. The tribal consultation at this
28 point was to provide input from the tribal feedback,
29 but we'll be getting into the wildlife proposals now
30 and Tom Evans will be going through the analyses for
31 each one of these proposals, both the ones the Council
32 submitted and others that were submitted for the North
33 Slope region.
34
35
                   MR. LORRIGAN: Mr. Chairman. This was
36 to give the council an idea of the feedback from the
37 tribes who did choose to participate.
38
39
                   CHAIRMAN BROWER: Thank you.
40
41
                   MR. J. NAGEAK: Mr. Chair.
42
43
                   CHAIRMAN BROWER: James.
44
45
                   MR. J. NAGEAK: You mentioned something
46 about the population determination was 20 years old.
47 If you get the new numbers, do you have any idea how
48 those numbers are going to affect the areas?
49
50
                   MR. LORRIGAN: Through the Chair....
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MR. J. NAGEAK: I thought you mentioned
2 20 year old numbers on determining and how those new
  numbers are going to be affecting some areas, I'm sure.
4 Do you have any idea where those would be?
                  MR. LORRIGAN: Mr. Nageak, the 20-year-
7 old data I was referring to was for Proposal 14-50 on
8 moose....
10
                  MR. J. NAGEAK: A lot of moose?
11
12
                  MR. LORRIGAN: .....or on brown bears
13 over bait. I didn't....
14
15
                  MR. J. NAGEAK: Oh, I thought it
16 included every -- the area that we were.....
17
18
                  MR. LORRIGAN: No, sir.
19
20
                  CHAIRMAN BROWER: Specific to one
21 proposal.
22
23
                  MR. LORRIGAN: Yes, sir.
2.4
                  CHAIRMAN BROWER: Did you hear what I
26 said? It's specific to one proposal.
27
28
                  MR. J. NAGEAK: Yeah. Okay, now I
29 know.
30
31
                  CHAIRMAN BROWER: Any other comments or
32 concerns.
33
34
                   (No comments)
35
                  CHAIRMAN BROWER: If not, Jack, we can
37 move on to your next agenda item, draft tribal
38 consultation implementation guidelines.
39
40
                  MR. SHEARS: Mr. Chairman. At this
41 time could I request an absence for about 30 minutes.
42 I'll be right back.
43
44
                   CHAIRMAN BROWER: Yes.
45
46
                  MR. SHEARS: I'll have Lee fill me in.
47
48
                  CHAIRMAN BROWER: Yes.
49
50
                  MR. SHEARS: Thank you.
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MR. LORRIGAN: Mr. Chairman. I'll go
  over that again. The consultation update, speaking
  specifically to the consultation implementation
  quidelines that the Board was going to take and adopt
5 for the OSM Staff and particularly me, right now that's
6 still in draft form. Ms. Ahtuangaruak and I and
7 several other members of tribal and corporate
8 representation and Federal staff are working on that
9 and we're going to be working on it monthly until we
10 get it finalized and hopefully present it to the Board
11 in April.
12
13
                   CHAIRMAN BROWER: Thank you. I must
14 have been listening too hard and it just went right
15 past me.
16
17
                   MR. LORRIGAN: Mr. Chairman. With
18 that, after the Board accepts these guidelines, then
19 the workgroup will turn its attention to the ANCSA
20 consultation policy and their implementation
21 guidelines.
22
23
                   CHAIRMAN BROWER: So that's forthcoming
24 yet.
25
26
                   MR. LORRIGAN: Yes, sir.
27
2.8
                   CHAIRMAN BROWER: Thank you.
29
30
                   Thank you for your presentation, Jack,
31 and safe travels back home.
32
33
                   MR. LORRIGAN:
                                  Thank you, Mr. Chairman.
34
35
                   (No comments)
36
37
                   CHAIRMAN BROWER: Moving on with our
38 agenda item. We have next under new business agenda
39 item 9, wildlife regulatory proposals. The asterisk is
40 indicated there. The asterisk identifies action items.
41 So we'll hear their introduction of the proposal to be
42 considered here. Tom Evans will be introducing the
43 proposals. I have to get my magnifying glasses out so
44 I could read this small presentation procedures for
45 proposals.
46
47
                   (Laughter)
48
49
                   CHAIRMAN BROWER: Okay, Tom, you have
50 the floor. Go ahead.
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MR. EVANS: Thank you, Mr. Chairman,
2 members of the Council. I'm going to present a brief
  summary of each of the proposals and after each
4 proposal I guess that will be the time that you'll make
  a decision on what the action the board will do.
7
                   I'm going to start off with Proposal
8 14-01, which is a statewide proposal, and then I'll go
  and present the proposals for the North Slope and then
10 I'll finish up with the proposal for the Red Sheep and
11 Cane Creek one, which is actually in Unit 25A, but
12 because Arctic Village is more associated with the
13 North Slope that's why we're bringing that up at this
14 meeting as well even though it isn't in the North Slope
15 region per se, this proposal.
16
17
                   Proposal WP14-01 was submitted by Kevin
18 Bopp of Nome and requests the establishment of new
19 statewide provisions for Federal trapping regulations
20 that require trapper identification tags on all traps
21 and snares, establish a maximum allowable time limit
22 for checking traps, and establish a harvest/trapping
23 report form to collect data on non-target species
24 captured in traps and snares.
25
26
                   The proposed requirements could lead to
27 more humane trapping
28 methods under Federal regulations; however, these
29 regulatory provisions would not likely be manageable on
30 a statewide basis due to vast differences in land
31 ownership, population concentrations and habitats.
32
33
                   Regulations of this nature would be
34 better suited in response to issues on an area-specific
35 basis, for example
36 Kenai National Wildlife Refuge special use permits,
37 like similar restrictions currently in State and
38 Federal trapping regulations. Alignment would require a
39 substantial increase in law enforcement
40 and public education efforts, also requiring trappers
41 to check traps during inclement weather could lead to
42 health and safety issues. In many instances, Federally
43 qualified subsistence users could simply trap under
44 State regulations to avoid the additional proposed
45 Federal restrictions.
46
47
                   While the information gathered from a
48 harvest report form of non-target species caught in
49 traps and snares could provide useful information, it
50 would be an unnecessary requirement for Federally
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1 qualified subsistence users. The report would require
  additional time commitments for Federally qualified
  subsistence users and Federal staff which currently are
4 unwarranted. Similar reports would be more useful in
5 areas with specific issues with the capture of
6 non-target species, such as areas where there are
7 threatened or endangered species or significant
8 user-conflict issues.
9
10
                   The preliminary conclusion from OSM is
11 to oppose the statewide Proposal WP14-01.
12
13
                   CHAIRMAN BROWER: Thank you, Tom.
14 next one is agency comments. Do we have anyone from
15 Alaska Department of Fish and Game.
16
17
                   MS. YUHAS: Thank you, Mr. Chairman.
18 This is Jennifer Yuhas and I'm here by teleconference
19 rather than in person since you have a barge in town.
20 I was a little disappointed about that. So, sorry I'm
21 just on the teleconference.
22
23
                   The proposal before you would be a
24 statewide regulation. The Department does have trap
25 marking requirements, but they are not statewide and if
26 adopted this proposal would be more restrictive than
27 what the State has and that is the extent of our
28 comments, Mr. Chairman.
29
30
                   CHAIRMAN BROWER: Thank you, Jennifer.
31 Okay, with my magnifying glasses I see Federal
32 agencies. Do we have any other comments on this
33 Proposal WP14-01 from any other Federal agencies.
34
35
                   (No comments)
36
37
                   CHAIRMAN BROWER: No hands raised.
38 Native, Tribal or village comments.
39
40
                   (No comments)
41
42
                   CHAIRMAN BROWER: No hands raised.
43 Interagency Staff Committee comments.
44
45
                   (No comments)
46
47
                   CHAIRMAN BROWER: Advisory group
48 comments.
49
50
                   (No comments)
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CHAIRMAN BROWER: Neighboring Regional
  Councils.
3
4
                   (No comments)
5
6
                   CHAIRMAN BROWER: Local fish and game
7
  advisory committees.
8
9
                   (No comments)
10
11
                   CHAIRMAN BROWER: National Park Service
12 Subsistence Resource Commission.
13
14
                   (No comments)
15
16
                   CHAIRMAN BROWER: No hands raised. I
17 can't see anybody on the teleconference, so I hope
18 somebody caught that.
19
20
                   MS. PATTON: Mr. Chair. If we could,
21 maybe we could just check in with teleconference folks
22 and see who is online there.
23
2.4
                   CHAIRMAN BROWER: Okay. Can we have a
25 roll call as to who is all online at this time, please.
26
27
                   MR. SHARP: This is Dan Sharp with BLM.
28
29
                   MS. LENART: Beth Lenart from Fish and
30 Game in Fairbanks.
31
32
                   MR. MILLS: Dave Mills with the Park
33 Service in Anchorage.
34
35
                   MR. BROOKS: Jeff Brooks in Anchorage
36 with the Office of Subsistence Management.
37
38
                   MS. INGLES: Palma Ingles with OSM.
39
40
                   TAYLOR: Taylor (indiscernible).
41
42
                   MS. OKADA: Marcy Okada, National Park
43 Service in Fairbanks.
44
45
46
                   CHAIRMAN BROWER: I hope that's
47 everybody. Thank you. Dan Sharp. There was a little
48 noise in the background as he was making his
49 introduction. Thank you. We're down to number 3(c)
50 National Park Service Subsistence Resource Commission.
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1
                   (No comments)
                   CHAIRMAN BROWER: No one present there.
 No comments on the proposal. We'll move to number 4,
  summary of written comments.
6
7
                   (No comments)
8
9
                   CHAIRMAN BROWER: I'm not sure who's
10 supposed to be reading the written public comments.
11 Eva.
12
13
                   MS. PATTON: Mr. Chair. I could read
14 the comments for you or summarize the comments. There
15 were two public comments that were submitted for this
16 proposal. You'll find those on Page 41.
17 submitted by AHTNA Inc., their Customary and
18 Traditional Use Committee. They oppose Proposal
19 WP14-01 and identify that it will be cumbersome,
20 unnecessary and burdensome for Federally qualified
21 trappers to have constraints placed upon them to have
22 to put identification tags on snares and traps and to
23 check traps and snares every six days. Incidental
24 catch of non-target species and reporting it is good,
25 and should be done voluntarily
26 by trappers. Traps and snares should only be checked
27 if weather conditions are safe to check snares and
28 traps. In rural areas, temperature conditions can be
29 minus forty to fifty for three consecutive weeks. It
30 would be unsafe to have regulations in place stating
31 that snares and traps must be checked every six days.
32 That was Ahtna Inc., their Customary and Traditional
33 Use Committee.
34
                   We also have a comment from Miki and
35
36 Julie Collins from Lake Minchumina, which is back side
37 of Denali on the Upper Kuskokwim area. They have
38 written to oppose Proposal WP14-01. They says with
39 kind personal regards to Kevin Bopp, who was the
40 proponent who submitted this proposal. They say with
41 kind regards to Kevin Bopp, who gave us one of the best
42 lead dogs we ever had, I strongly disagree with this.
43
44
                   Trap tags might work for short
45 traplines, but when you run 80 miles of traps, tags for
46 every trap would be very onerous and also subject to
47 loss when an animal is caught. The time limit proposal
48 is utterly unworkable for many people. It usually
49 takes us 10-12 days by dog team to make the round trip
50 of up to 130 miles to check our traps. If we had to
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1 check every trap every six days, we would have to cut
  the length of our line in half, which would eliminate
  the most profitable distant areas, cutting profit more
4 than in half. We'd also be forced to travel even when
5 it was not safe, e.g. -60 degrees or blowing in excess
6 of 50 miles per hour.
7
8
                   Additionally there are times travel is
9 physically impossible
10 due to flooding, bad ice or other hazards. That s why
11 previously proposed time limits have never been
12 established. This becomes even more unworkable for
13 fly-in pilots for whom travel in weather extremes can
14 quickly prove fatal. Neither of these even actually
15 directly address the mentioned problem of trapping near
16 settlements and highways.
17
18
                   Again, that was Miki and Julie Collins
19 from Lake Minchumina.
20
                   CHAIRMAN BROWER: Thank you, Eva. Down
21
22 to number 5, public testimony.
23
2.4
                   Anybody from the public wanting to
25 testify on Proposal WP14-01.
26
27
                   (No comments)
28
29
                   CHAIRMAN BROWER: No comments. Number
30 6, Regional Council recommendation, always a positive
31 motion. What's the wish of the Council at this time.
32
33
                   MS. AHTUANGARUAK: So we need to make a
34 motion to approve the proposal to open it for
35 discussion or we can just.....
36
37
                   CHAIRMAN BROWER: It can be approved or
38 disapproved.
39
                   MS. AHTUANGARUAK: I'd like to oppose
41 this proposal and get into further discussion.
42
43
                   CHAIRMAN BROWER: Motion on the floor
44 to oppose the proposal.
45
46
                   MR. J. NAGEAK: I'll second the motion.
47
                   CHAIRMAN BROWER: Seconded. Further
48
49 discussion.
50
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MS. AHTUANGARUAK: The justification is 2 that it would be an undue hardship to our Federal subsistence users to add on a requirement to do so. 4 Our extreme temperatures are extreme variety and 5 terrain and the distances that our trappers use in 6 traveling to do their trapping and the lack of 7 enforceability up here to go out and do this process 8 would not be good for us. It would put additional risk on our Federal subsistence users to have a time limit 10 to try to get out. It would make it unsafe for them 11 with our conditions and our weather and the 12 environment. 13 14 It also shows that we really work hard 15 with educating our people on the process of trapping 16 and hunting and the ways to do so and doing so in a 17 safe manner. The traditional knowledge and sharing 18 this with our generations continue the harvesting and 19 trapping into the future. We work really hard to make 20 sure that we educate our young people in this process. 21 22 23 It could cause other factors to affect 24 activities by causing them to go out and have to put in 25 extra time to meet this requirement. They wouldn't be 26 available to go out and do other additional subsistence 27 activities around this because of the time they would 28 need to meet this requirement and that would be 29 detrimental to our subsistence users. So that's why I 30 oppose this regulation. 31 32 CHAIRMAN BROWER: Any further 33 discussion by the Council. 34 35 MR. G. BROWER: Mr. Chair. 36 37 CHAIRMAN BROWER: Gordon. 38 39 MR. G. BROWER: Yeah, I think, you 40 know, the provisions we have for trapping are good 41 enough. If you look at least up here and the way 42 trapping is traditionally done, you know, there's 43 people that have areas and it's always kind of like 44 you're a good neighbor and you don't infringe on 45 somebody else's trapping area because you know who 46 traps there or invited to trap in an area already 47 occupied by a trapper. It limits conflict. So we have 48 our own kind of accountability on who's doing what 49 where, but having to start putting names, tags, 50 identification and say you've got to be out there four

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1 days from now, you know, that's -- a trapliner knows
  his business and he puts only the amount of traps he
  can do. He doesn't go all around infringing on putting
4 a trap -- oh, Harry's got a trapline over there, oh,
5 he's got a good spot, I'm going to put a trap on the
6 other side of his trap. That's a cardinal sin. You
7 know, you can't do that. Some of these are old
8 traditional laws that we hear about handed down.
10
                   Just for the sake of these kind of
11 dialogue I would just oppose this thing. Trappers are
12 opportunistic. They go out there when it's a good time
13 to do the right things and harvest those furs that are
14 in their area. Other than the wolf hunters that just
15 go all over the whole world. That's about it.
16
17
                   MR. J. NAGEAK: Mr. Chair.
18
19
                   CHAIRMAN BROWER: James.
20
21
                  MR. J. NAGEAK: I would include -- you
22 said he knows where to go. We have trappers in
23 Anaktuvuk that are she, so she knows where to go.
2.4
25
                   (Laughter)
26
                   CHAIRMAN BROWER: Thank you, James.
28 Any further discussion on the motion to oppose Proposal
29 WP14-01.
30
31
                   (No comments)
32
33
                   MR. J. NAGEAK: Call for the question.
34
35
                   CHAIRMAN BROWER: The question has been
36 called on the motion to oppose WP14-01. All in favor
37 of the motion signify by saying aye.
38
39
                   IN UNISON: Aye.
40
41
                   CHAIRMAN BROWER: Opposed say nay.
42
43
                   (No opposing votes)
44
45
                   CHAIRMAN BROWER: None noted. Thank
46 you.
47
48
                   Tom, next proposal, please.
49
50
                   MR. EVANS: Okay. The next proposal is
```

1 WP14-52. This was submitted by the North Slope Subsistence Regional Advisory Council and requests that the requirement for a State registration permit to harvest brown bears in Unit 26A be eliminated. I would ask that you guys -- this is 7 kind of a complicated proposal because it's kind of got 8 semantics in it, so if you guys could turn to Page 63 and have that table so you could see that table because 10 that really helps kind of clarify some of the issues 11 surrounding this proposal. 12 13 The proponent requests eliminating the 14 requirement for a State registration permit to harvest 15 brown bears in Unit 26A in order to align State and 16 Federal regulations. Additionally, the proponent 17 states that removing the permit requirement would ease 18 confusion about hunting regulations for communities 19 that hunt on Federal lands in the unit, allowing for 20 more opportunistic harvest without having to possess a 21 State permit for such harvest. 22 23 A note here is that removal of the 24 State registration permit requirement for subsistence 25 harvest of brown bears in Unit 26A would cause Federal 26 and State regulations to become misaligned as harvest 27 under State subsistence regulations requires the use of 28 a State registration permit. 29 30 The following information -- again, 31 this is the information on the table. The following 32 information compares the requirements of subsistence 33 versus general State regulations. I'd like to thank 34 actually..... 35 MS. PETRIVELLI: Pat. 36 37 38 MR. EVANS: Pat. Sorry. For bringing 39 this up at an earlier meeting because it really helps 40 clarify the issue. For subsistence hunting, the meat 41 must be salvaged for human consumption. For general 42 hunting provisions, the meat need not be salvaged. For 43 subsistence hunting, no tag is required, but you must 44 register to hunt. For the State, you have to see the 45 units for the seasons. The hide and skull need not be 46 sealed under subsistence hunting regulations unless 47 removed from the subsistence area or presented for 48 tanning. If the sealing is 49 required, it must be completed by an authorized sealing

50 agent at the time of sealing. At this time, the skin

```
of the head and front claws are removed and kept by
  Alaska Fish and Game. Under the general hunting
  provisions, the hide and skull must be sealed by an
  authorized sealing agent statewide. Under the
5 subsistence, there's no use of aircraft allowed in
6 Units 21D, 22, 23, 24, and 26A. You can look under the
7
  unit regulations for the seasons and the dates for
8 those particular areas.
9
10
                   In 1992, the Federal Subsistence Board
11 adopted regulation mirroring the State s regulations
12 with regard to the use of subsistence registration
13 permits for brown bear in Unit 26A.
14 The Alaska Board of Game established two brown bear
15 management areas in the state, one in western Alaska
16 and one in northwestern Alaska, which included Unit
17 26A. These were areas of the state where the use of
18 brown bears for human consumption had been found to
19 occur at significant levels. Regulations adopted by
20 the State provided subsistence users a liberalized
21 harvest limit of one bear per year, an extended season
22 and elimination of the resident brown bear tag
23 requirement. All edible meat was required to be
24 salvaged. Sealing requirements were eliminated if the
25 skin and skull of a harvested bear were not taken from
26 the designated hunt area. An additional prohibition
27 precluding the use of aircraft
28 to hunt or take brown bears under subsistence
29 regulations was also adopted for the northwestern bear
30 hunting area.
31
32
                   In 2007, the Board adopted Proposal
33 WP07-60 which aligned the State and Federal seasons to
34 July 1st to May 31st. In 2012, the Board adopted
35 Proposal WP12-82 which aligned the State and Federal
36 season to a year-round hunt.
38
                   The biological information behind this.
39 The State management goals for brown bears in Unit 26A
40 are to maintain a brown bear population of
41 approximately 800 bears per year, to monitor the
42 harvest rate and to minimize adverse interactions
43 between bears and people.
44
45
                   In 1995, a population survey of brown
46 bears in the coastal plain, foothills and mountains of
47 Unit 26A was 1,007 bears. There hasn't been a real
48 complete survey since then, but recent reports by pilot
49 and hunters and increased number of reported bear
50 encounters on the coastal plain suggest that brown
```

bears populations may have increased. 3 The State subsistence registration 4 permit has been required by Federally qualified 5 subsistence users since the early 1990s. The average 6 annual harvest of brown bears between 2000 and 2010 was 7 23. The harvest continues to be well below the 8 allowable harvest of a sustained yield calculation of approximately 51 bears per year in Unit 26A. 10 11 Other alternatives were considered. 12 One alternative considered was to replace the State 13 subsistence registration permit with a Federal 14 registration permit. However, this would require the 15 hunters to have both a State and Federal permit, 16 depending upon the land status of the area in which 17 they are hunting on. So if they were hunting on State 18 land, they would need a State permit. If they were 19 hunting on Federal land, they'd need a Federal permit. 20 21 If the Proposal WP14-52 were adopted, 22 it would not provide for a brown bear harvest reporting 23 mechanism in Unit 26A. 24 Eliminating the requirement for a State subsistence 25 registration permit for Federally qualified subsistence 26 users would effectively eliminate the ability of either 27 the State or the Feds to track the harvest of brown 28 bears. We feel that maintaining a harvest reporting 29 requirement is important for documenting the harvest 30 and population trends and helps ensure the long-term 31 conservation of bears in the region. 32 33 Eliminating the State subsistence 34 registration permit could also potentially result in 35 increased harvest because there would no longer be a 36 reporting requirement. Currently there is no sealing 37 requirement in Unit 26A under the State subsistence 38 regulations unless removes from Unit 26A or presented 39 for commercial tanning 40 41 So basically it comes down to two 42 options. If you oppose the permit, it would require 43 sealing of the bears. If you support the proposal, 44 then the State registration permit would remain in 45 effect. 46 47 OSM's preliminary conclusion for this 48 is to support Proposal WP14-52 with modification to 49 insert the word subsistence in there and to clarify the 50 permit requirements under the general provisions by

```
deleting the references to the State registration
  permit.
                   The justification for this conclusion
 is to maintain a harvest reporting mechanism that
6 provides both harvest and population trend information.
7
  Under the current regulations, qualified rural
8 residents have two options when hunting brown bear on
9 Federal lands. They can harvest under the State s
10 general harvest regulations, which does not require a
11 registration permit, but does require sealing of the
12 hide and skull, or they can harvest under the
13 State/Federal subsistence regulations, which require a
14 State subsistence registration permit and salvage of
15 all edible meat.
16
17
                   As stated before, a State subsistence
18 registration permit has been required for Federally
19 qualified subsistence users since the early 1990s.
20 Under the special provisions for this -- this is
21 probably where most of the confusion came up. In Unit
22 26A, it made it appear that subsistence hunters could
23 hunt brown bear either under the general hunting tag or
24 the State registration permit when hunting brown bear
25 for food without the need for
26 sealing. Changes in the special provisions would
27 eliminate this kind of either/or option.
28
29
                   Eliminating the requirement for a State
30 subsistence registration permit would result in
31 Federally qualified subsistence users to be able to
32 hunt brown bears under the State s general provisions
33 and would require the hide and skull to be sealed.
34
35
                   That's the summary of that proposal
36 there.
37
38
                   CHAIRMAN BROWER:
                                    Thank you, Tom.
39
40
                   Agency comments.
41
42
                   Alaska Department of Fish and Game.
43
44
                   MS. YUHAS: Thank you, Mr. Chairman.
45 This is Jennifer Yuhas again with the Department via
46 teleconference. I know how this RAC usually votes when
47 the subject of using a State permit comes up, but I
48 think you heard some testimony just now on what the
49 benefits would actually be this time for moving along
50 with that, one of those being the elimination of the
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1 requirement for sealing. I believe that Mr. Geoff
  Carroll is present in person to answer some of the
  specific questions you might have regarding the
4
  biology.
5
6
                   CHAIRMAN BROWER:
                                     Thank you.
7
8
                   MR. CARROLL: All right. So what your
9
  recommendation is to change it so that 26A one bear by
10 State subsistence registration permit only. Does that
11 mean every hunter would be required to have the
12 subsistence registration permit?
13
14
                   MR. EVANS: Correct.
15
16
                   MR. CARROLL: Okay. Well, you know, I
17 mean the idea -- you know, when the State changed this
18 regulations was to try to make it more convenient for
19 your average hunter. So there's two options under the
20 State regulations. You can either hunt under the
21 general hunt rules, whereas all you need is a hunting
22 license and then if you harvest a bear you need to come
23 in and get it sealed, or you can, before you go
24 hunting, get one of these subsistence registration
25 permits, in which case you don't have to get it sealed.
26
27
28
                   As I understand it, this looks like it
29 would require every hunter to get the subsistence
30 registration permit in order to harvest a bear, is that
31 right?
32
33
                   MR. EVANS: That's correct.
34
35
                   MR. CARROLL: Okay.
36
37
                   MR. EVANS: Which is the way it's been
38 since 1990.
39
                   MR. CARROLL: But it's not that way
41 under State regulations, so it does put us out of
42 alignment.
43
44
                   MR. EVANS: Right. If you put it under
45 the State -- if you harvest under the State general
46 harvest regulations, then that would -- if you didn't
47 have to have the registration permit, you would be
48 required to seal the skull.
49
50
                   MR. CARROLL: Yeah. So one way or the
```

other all the bear harvest gets reported. The person legally either has to -- you know, under a hunting license they have to bring it in and get it sealed 4 after they've harvested it if they've got the 5 subsistence -- I quess the idea is that, you know, in 6 reality, Harry doesn't -- a lot of times he's not 7 particularly going out to hunt a bear. He doesn't come 8 in and get a subsistence permit before he goes out or 9 any of the rest of you probably for the most part. 10 get out to your camp and there's a nice fat-looking 11 bear you'd like to eat or there's a bear messing up 12 your cabin or fish rack, but you don't have your 13 subsistence bear permit, then if you kill that bear, 14 you're not legal. 15 16 So the idea with this is to make it 17 easier for -- I mean with the State regulations is to 18 make it easier so that if you get out there all you 19 need is your hunting license and you're good to go.

20 You can harvest a bear in 26A 12 months a year and 21 harvest a bear every year.

22

23 To me, this doesn't get things in 24 alignment, this change in wording. It makes it so that 25 every hunter is legally required to get the subsistence 26 registration permit before they go out and by my 27 experience that's not such a -- that doesn't happen 28 with a lot of hunters.

29

30 Anyway, that's my comment. From what I 31 remember of the discussion last go around is that 32 people wanted a system to make things simpler and to 33 make it so that you could harvest a bear under --34 eliminate the requirement for the subsistence 35 registration permit and make it very clear that you 36 either need a subsistence registration permit or you 37 need a hunting license and you're kind of covered 38 either way.

39

40 You know, the other advantage to people 41 being able to hunt under the general hunt provisions 42 is, you know, you don't have to wreck your hide if you 43 want to get it sealed. I mean if you want to -- under 44 the subsistence regulations you've got to whack off the 45 claws and the head before you can send it out. A lot 46 of people, you know, it wasn't their big ambition to 47 get a bear hide, but once you have one it's pretty neat 48 and a lot of people end up wishing they could just get 49 it sealed and have the entire hide.

50

So I don't know. I think this needs a little more work. I think the subsistence hunters need to have the same option as other hunters that they can 4 hunt either under the general hunt provisions or they can get a subsistence registration permit if they 6 specifically don't want to mess around with getting the 7 bear sealed and stuff. Either way the bear harvest 8 gets reported. 9 10 MR. EVANS: But if you eliminate the 11 requirement for the State subsistence registration 12 permit, then if the hunter is hunting under the 13 Federally qualified subsistence under the Federal 14 regulations, then there wouldn't be any reporting 15 requirement and that's one of the concerns, that there 16 wouldn't be any reporting requirement, so we wouldn't 17 know necessarily how many bears were taken. So that 18 was one of the issues on the way this proposal was 19 looked at when it was analyzed. 20 21 MR. CARROLL: I think by law everybody 22 is required to either have the State subsistence permit 23 or they're required to get the bear sealed, so all 24 those bears are reported. If people follow the 25 provisions and do as they're -- you know, follow 26 through and do get them sealed as they're required to 27 do by law, then they do all get reported. 28 29 MR. EVANS: But if you eliminate it, 30 the requirement to have a State registration permit, 31 then not everyone -- that provision would be eliminated 32 under the Federal system. So if they harvest under the 33 State system, they would have to seal it, but under the 34 Federal they wouldn't have to. 35 CHAIRMAN BROWER: The conversation 37 between you guys and there was a question raised. 38 which supersedes the regulatory agency? If the Federal 39 is going to imply that there's no regulatory reporting 40 requirement and the State does, then how does hunters 41 interpret all this? 42 43 I have to make a comment in regard to 44 what Geoff said, that we had submitted a proposal to 45 try and make these regulations easier for the 46 subsistence hunters because we're not carrying 47 handbooks of regulations to see if we're in compliance. 48 We're out there to do our subsistence hunting. When 49 regulatory agencies start applying conditions and 50 language that's not favorable for our practices.

makes it more burdensome and we become illegal hunters in a sense to take these resources and that's what we had communicated on before to try and eliminate that level of activity because of what we were faced with. There was a lot of brown bears going 7 around damaging cabins and the regulations was to take 8 a bear every four years and we got that changed to one every year, but then the defense of life and property 10 segment is still in place and to report those takes. 11 Just from my understanding it seems to be getting more 12 complicated than it needs to be. 13 14 I didn't mean to speak before you guys, 15 but I think there needs to be some communications in 16 terms of how the agencies can work together and lessen 17 the burden to the subsistence hunter in my opinion. 18 19 Thank you. 20 21 MR. CARROLL: I don't know. To me, it 22 just seems like we need to change the wording on this 23 proposal to make it clear that you can either use a 24 State subsistence permit or you can hunt under 25 provisions of the general hunt regulations, you know. 26 This is kind of a question too. I mean is this purely 27 -- these regulations would apply to all Federal lands 28 and the State regulations would apply to only State 29 lands? I mean it seems like that's another thing we 30 don't want to get into is having different provisions 31 in State and Federal. That's very confusing. 32 33 MR. G. BROWER: It seems to me a few 34 years ago we went through dialogue about this to try to 35 align State and Federal regulations so we wouldn't have 36 this overlap. In doing so, the more restrictive 37 regulation may have been the guiding document or the 38 guiding regulation. I do get concerned too as well 39 whether I'm going to be, you know, as an opportunist to 40 do something to cause -- that I might be an illegal 41 hunter at some point when I'm not actually trying to go 42 after that animal at all. 43 44 CHAIRMAN BROWER: Thank you, Gordon. 45 think I'll try to keep from jumping ahead in terms of 46 the presentation procedure for the proposals. Maybe if

47 we could continue and see how we could wordsmith the 48 proposal to be more favorable, I think that would be

49 something that we could -- Dr. Yokel. 50

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DR. YOKEL: Thank you, Mr. Chair. This
  is Dave Yokel with BLM. Maybe I'm not understanding
  the confusion here, but I think part of the confusion
4 is something that's been ongoing for 21 years. You, as
5 rural residents of the North Slope, can hunt on non-
6 Federal lands under State regulations just like any
  other Alaskan can do so. On Federal lands, you can
7
8 hunt under Federal regulations or State regulations.
10
                   So if Federal regulations say you have
11 to have a State registration permit to kill a brown
12 bear and you don't have that State registration permit
13 but you have your hunting license in your pocket, you
14 can say I killed this bear under State regulations and
15 I'm going to take it in and get it sealed. So
16 everything Geoff is saying ought to be still is. We
17 just have to figure out which set of regulations you're
18 hunting under because on Federal lands you can hunt
19 under either set of regulations. It's your choice.
20
21
                   Thank you.
22
23
                   CHAIRMAN BROWER: Thank you for that
24 interpretation, Dave.
25
26
                   Geoff.
27
                   MR. CARROLL: If that's the case, then
28
29 I'm happy. I mean if that's true, you can use either
30 set of regulations on Federal lands, I guess I was a
31 little fuzzy on that. I thought it was Federal rules
32 on Federal land and State on State, but if you can go
33 with what you're saying the more liberal set of
34 regulations, you can....
35
                   DR. YOKEL: Maybe I'm wrong. I think
37 you can take your pick.
38
                   MR. CARROLL: Yeah. I think that's
39
40 right.
41
                   CHAIRMAN BROWER: I want the
42
43 solicitor's opinion on that.
44
45
                   MR. G. BROWER: I want to be an
46 example. Say I'm at my cabin and there's a big ol'
47 bear, man, and I'm afraid of it and it's coming toward
48 me and I shoot it. I'm on Federal land, I have a
49 customary determination use for that animal. What do I
50 need to do now?
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MR. EVANS: If you have a hunting
  license, you can hunt under the State subsistence
  permit. If you have a State subsistence registration
  permit, you can hunt it under the Federal regulations
  or the State.
7
                   MR. G. BROWER: I don't have a permit.
8
 I don't have a license. I'm just living off the land.
10
                   MR. EVANS: Then you're illegal.
11
12
                   MR. CARROLL: But you need to kill a
13 bear that's messing up your cabin, you can kill it
14 under defense of life and property, but then you're
15 supposed to turn in the skull and the hide. Anything
16 that's destroying your property or threatening a
17 person, you can always kill those under defense of life
18 or property, but legally you're required to turn in the
19 skull and the hide.
20
21
                   MR. G. BROWER: What if I got a missing
22 arm and I'm going to keep that hide because he ate my
23 arm?
2.4
25
                   (Laughter)
26
27
                   MR. J. NAGEAK: Mr. Chairman.
2.8
29
                   CHAIRMAN BROWER: Yes, James.
30
31
                   MR. J. NAGEAK: There's another factor
32 going into this. I got into a working group which we
33 were talking about using handicrafts from bears that we
34 take. I know that there are people at Anaktuvuk Pass
35 that uses the bear hide for their famous Anaktuvuk Pass
36 masks. In those cases, the way that we were talking
37 about is that we need some kind of -- okay, if somebody
38 from Germany went into the museum at Anaktuvuk Pass and
39 purchased an Anaktuvuk mask with brown bear, that
40 person -- it doesn't say here that if you're going to
41 use the bear for handicraft that you need -- that
42 person needs a certification that that bear was taken
43 by subsistence hunter by using the parts of that bear
44 to buy the shell to shoot the bear, so there is that
45 factor that I didn't see in here identifying that the
46 bear parts that are being used for handicrafts.
47
48
                   MR. EVANS: That's really more of a
49 CITES issue, like if one of you want to use the -- if
50 you want to ship that mask to Germany, it would be up
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to their import or export regulations of the U.S.
  whether it's legal or not, so you have to consider both
  a U.S. export regulations and you have to consider
  Germany's import regulations whether they'll accept it.
  If the bear was taken legally and used for handicrafts,
  it should be no problem.
7
                   MR. J. NAGEAK: But that person would
9 need a certification to take that to Germany.
10
11
                   MR. EVANS: Therefore they probably
12 need -- it needs to be sealed.
14
                   MR. J. NAGEAK: Then the hunter needs
15 to be able to recognize that that permit or
16 certification is needed for him to sell.....
17
18
                   MR. EVANS: Yeah.
19
20
                   MR. J. NAGEAK: .....parts of the bear.
21
22
                   MR. EVANS: That's correct. That's
23 correct.
2.4
25
                   MR. J. NAGEAK: Okay.
26
                   MR. CARROLL: I guess I have another
28 question for Mr. Lawyer Yokel.
29
30
                   (Laughter)
31
32
                   MR. CARROLL: So does this include --
33 okay, you're saying you can -- say it again one more
34 time. On Federal land, a Federally-qualified hunter
35 can go with either State or Federal regulations
36 depending on -- okay. Does that include -- could a
37 local hunter use aircraft to fly out and then harvest a
38 bear? I mean it pretty specifically says in the
39 Federal regulation that you cannot, but I think you
40 should be able to. Not that so many people do as they
41 used to, but a lot of people used to fly out to their
42 camps and if you end up with a bear situation, it would
43 be good if a person could harvest a bear. Anyway, what
44 do you think about that?
45
46
                   DR. YOKEL: Assuming that I was correct
47 the first time, then if State law allows you to fly in
48 and out of your camp with that bear, then you can do so
49 because you're hunting under State law. You're not
50 restricted to hunting under Federal regulations when
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you're on Federal land. That has never been the case.
3
                   CHAIRMAN BROWER: Did that help, Geoff?
4
5
                   MR. CARROLL: Oh, yeah, yeah. I think
  it's a lot of clarification for all of us of what we
7
  can do and what we can't do.
8
9
                   CHAIRMAN BROWER: So I just want to
10 read the title of the proposal. WP14-52 requests that
11 the requirement for a State registration permit to
12 harvest brown bears in Unit 26A be eliminated. So what
13 is that in terms of the requirements of a registration
14 permit to be eliminated and where does that lead us in
15 terms of -- and the other segment of that was to --
16 with modification to insert the word subsistence and to
17 clarify the permit requirements. I'm just reading off
18 page 61 if you all want to reference that.
19
20
                   So does that make things worse for the
21 subsistence hunter in terms of removing this
22 requirement for the State registration permit to
23 harvest brown bear?
2.4
25
                   MR. CARROLL: Well, if what we just
26 said is all true, then the Federal regulation can say
27 pretty much whatever it wants to and then as long as
28 there's a State regulation saying that you can use
29 either a subsistence permit or a general hunt
30 procedure, then I think you're okay. I guess we want
31 to get all that completely verified.
32
33
                   DR. YOKEL: Mr. Chair.
34
                   CHAIRMAN BROWER: Yes.
35
36
                   DR. YOKEL: If I may. I don't want to
37
38 confuse things further, but I may need to qualify my
39 statement. There are some Federal lands -- there may
40 be some Federal lands and I'm thinking of lands managed
41 by the National Park Service where you cannot hunt on
42 those lands under State regulations. So, on those
43 particular lands you do not have a choice if you're
44 hunting there. I'm not involved in management of Park
45 Service land, so it didn't come to my mind at first,
46 but I just wanted to add that further complication.
47
48
                   CHAIRMAN BROWER: Thank you.
49 Continuing with our presentation procedure, I think we
50 jumped a little ahead of ourselves, but I'd like to ask
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to see if there's Interagency Staff Committee comments.
3
4
                   (No comments)
5
6
                   MR. J. NAGEAK: Mr. Chair. The way I'm
7 understanding this is that we can just tear this thing
8 apart and forget about it, right, because they're
  already covered in these other areas?
10
11
                   MR. G. BROWER: This is Gordon. I
12 think that's assuming that Dr. Yokel's assumptions are
13 correct.
14
15
                   CHAIRMAN BROWER: Didn't you state that
16 this was a North Slope Regional Advisory Council
17 proposal?
18
19
                   MR. J. NAGEAK: Yes, he did.
20
21
                   CHAIRMAN BROWER: Bob.
22
23
                   MR. SHEARS: Mr. Chairman. Would you
24 be willing at this time to entertain a motion to.....
25
26
                   MS. AHTUANGARUAK: We're not there yet.
27
28
                   CHAIRMAN BROWER: I'm trying to follow
29 the presentation procedures and we're just down to
30 number 3.
31
32
                   MR. SHEARS: Okay.
33
34
                   CHAIRMAN BROWER: Can we follow through
35 with that. I think that's what we've been instructed
36 to follow through with and I've been trying to follow
37 through. We're getting close. A couple more items.
38 Sorry, Bob.
39
40
                   No Interagency Staff Committee
41 comments. Three, Advisory Group comments.
42
43
                   (No comments)
44
45
                   CHAIRMAN BROWER: Neighboring Regional
46 Councils.
47
48
                   (No comments)
49
50
                   CHAIRMAN BROWER: Local Fish and Game
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Advisory Committees.
3
                   (No comments)
4
5
                   CHAIRMAN BROWER: National Park Service
6
 Subsistence Resource Commission.
7
8
                   (No comments)
9
10
                   CHAIRMAN BROWER: No sound bites.
11 Four, summary of written comments.
12
13
                   MR. EVANS: There is none.
14
15
                   CHAIRMAN BROWER: Tom says we don't
16 have any summary of written comments. Public
17 testimony.
18
19
                   (No comments)
20
                   MR. EVANS: There's none of that
21
22 either.
23
2.4
                   CHAIRMAN BROWER: No public testimony.
25 Number six, Regional Council recommendation, motion by
26 way of a positive motion. There you are, Bob.
27
28
                   MR. SHEARS: Mr. Chairman.
29
                   CHAIRMAN BROWER: Yes, sir.
30
31
32
                   MR. SHEARS: Council, I'd like to make
33 a motion to endorse Wildlife Proposal 14-52 rewording
34 as stated.
35
                   MR. G. BROWER: Second it.
36
37
38
                   CHAIRMAN BROWER: Motion to support
39 Proposal WP14-52 and it's been seconded with a
40 modification to insert the word subsistence and to
41 clarify the permit requirement. Further discussion.
42
43
                   MR. SHEARS: Mr. Chairman.
44
45
                   CHAIRMAN BROWER: Yes.
46
47
                   MR. SHEARS: I'd like to entertain an
48 amendment for consideration by this Council to allow
49 aircraft for the use of subsistence hunting of brown
50 bear in Unit 26A.
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1
                   CHAIRMAN BROWER: Amending motion.
3
                   MR. G. BROWER: Mr. Chair. I'd second
  the amendment.
6
                   CHAIRMAN BROWER: The amending motion
7
  is to allow aircraft -- the wording allowing the use of
8 aircraft to be inserted into the proposal for
  subsistence purposes. Any further discussion on the
10 amending motion.
11
12
                   MR. SHEARS: Discussion. I'd like to
13 clarify my request for this amendment and consideration
14 of it. For subsistence purposes, and subsistence
15 regulations were written 20 years ago when the
16 residents that, you know, participated in subsistence
17 activities were still using dogsleds, were barely being
18 introduced to snowmachines. You know, at that time
19 we're just beginning to use motorized vehicles. It was
20 not a consideration by the government that we would
21 evolve to this period today where we'd be considering
22 using aircraft for subsistence activities, however we
23 have.
2.4
25
                   There's over a dozen private pilots on
26 the North Slope who are residents and participate in
27 subsistence activities who are restricted from using
28 their aircraft. An aircraft is a very expensive piece
29 of equipment to use. However, it's beneficial and you
30 can access areas that were only accessed traditionally
31 before the schools required our residents to -- you
32 know, the people that -- the local inhabitants had to
33 put their migratory lifestyle behind them to settle
34 into communities. They're no longer allowed to access
35 areas that they accessed traditionally in the past.
36
37
                   Aircraft has opened up a new way of
38 subsistence that we used to enjoy 100 years ago. We
39 can now migrate. We can follow migratory patterns with
40 aircraft. We can subsist traditionally in the new
41 world that requires us to maintain permanent residency
42 in communities. I believe aircraft has come of age.
43 The future is now and that aircraft does have a place
44 in the subsistence lifestyle of our local residents.
45
46
                   I think that the way that this proposal
47 is submitted and saying that you may not use aircraft
48 in any manner for brown bear hunting, including
49 transportation of hunted bears or parts of bears.
50 think the intent there was to limit, you know, the
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1 sport hunters and it doesn't really reflect the needs
  of the subsistence hunter. We do use aircraft. I
  intend to use aircraft myself someday in the future,
  although I'm not quite there yet, but it's on my bucket
5
  list.
6
7
                   I would urge your support for me in
8
  consideration of this amendment.
9
10
                   MR. G. BROWER: Mr. Chair, under
11 discussion.
12
13
                   CHAIRMAN BROWER: Yes, Gordon.
14
15
                   MR. G. BROWER: Geoff pointed out some
16 examples earlier. My camp has runways and we've
17 accessed our camps for many years, since the '70s,
18 maybe even before that time, maybe even in the '60s
19 with Joe Felder and others to go to our camps. To my
20 understanding, if I'm dropped off at my cabin with an
21 airplane and there is a bear there and I'm
22 theoretically hunting with an airplane, landing and
23 deplaning and now have to deal with a bear in my camp.
2.4
25
26
                   It seems to me to be able to address
27 these concerns logically is a good thing because I
28 don't think we're going to be hunting like the guides,
29 that's the only means and that's the only method they
30 use and they search out an area and there's a lot of
31 stuff to hunt in that area and they place themselves
32 strategically. We do that all the time with
33 snowmachines and other things like that. Like Mr.
34 Shears from Wainwright, he's sufficiently evolving. He
35 might get his pilot's license.
36
                   But I think there's other concerns,
37
38 like what I've stated, you know. Landing at our camps
39 we're often confronted by bears at our camps. It seems
40 like it's an attracted -- that bears find it easy, you
41 know. I might have a case of Spam and they just step
42 on them and go in, pop one open and destroy the house.
43 That's what they do.
44
45
                   I'd like to support if that's -- if
46 we're taking out State and State would allow that, why
47 can't the Federal regs allow that?
48
49
                   CHAIRMAN BROWER: Further discussion on
50 the amending motion to include the use of aircraft for
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subsistence take of brown bear in 26A. MS. AHTUANGARUAK: Mr. Chair. I have 3 4 reluctance to the requirement for the subsistence 5 registration. I do think that requires undue hardship 6 for our people. It's not something that's readily 7 available, especially when you're already out there and 8 to add that requirement to all of our hunters is a concern for me. I do think that there has historically 10 been demonstrated that we have had airplane usage in 11 transporting to our camps. However, I do feel that we 12 need to be cautious in the allowance of this as we have 13 demonstrated in other parts of our state that there are 14 concerns with aircraft and usage and hunting. As long 15 as we are precautionary in that process, I don't have a 16 problem with adding it because we do have that 17 historical usage. 18 19 When we had our youth camps, we had 20 youth from other communities come to the village by 21 plane to allow us to take them to the subsistence camps 22 and it is important to consider as we do our teaching. 23 With the changes that are occurring in our lands and 24 waters if we have disruption of our traditional way of 25 life and we want to bring them into an area where we 26 want to continue to teach them about our way of life, 27 it's important to allow us to consider ways of doing 28 so. 29 30 CHAIRMAN BROWER: Thank you, Rosemary. 31 32 Further discussion. 33 34 Yes, Vincent Mathews. 35 MR. MATHEWS: Vince Mathews. Arctic, 36 37 Kanuti and Yukon Flats Refuges. I just want to give 38 you some cautionary thoughts. The intent of the 39 proposal was to align with the State regulations. 40 Caution is the amendment allowable with the intent of 41 the proposal, number one. Number two, is the amendment 42 -- the idea of allowing aircraft use has not had public 43 review. Others haven't had the chance to look at this 44 and that, so it's possible the Board would not be able 45 to entertain your amendment because it doesn't have 46 public review. So I give you those two cautionary 47 sideboards to consider. 48 49 The reason I bring it up, I'm past 50 coordinator and I'm trying to divorce myself from that,

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1 but you know in your various positions that amendments
  are usually within the context of the proposal.
  Someone else can answer that question, but the intent
  of the proposal was to align. The State can correct
  me. If this amendment passed, it would not be in
6
  alignment.
7
8
                   Being mentioned off the record is the
9 Board's meeting in April. You'd have another meeting
10 at this. But, again, if you wanted public support from
11 your region and elsewhere on this, that would not be
12 able to be achieved because it wouldn't be published in
13 a proposal. I'm not here to encourage you to write
14 another proposal, I'm just saying your strength comes
15 from public input or your opposition comes from public
16 input.
17
18
                   CHAIRMAN BROWER: Thank you, Vince.
19
20
                   MR. G. BROWER: Mr. Chair.
21
22
                   CHAIRMAN BROWER: Gordon.
23
2.4
                  MR. G. BROWER: Although I'm supportive
25 of language like this, I seem to also think about the
26 concerns of the no fly zones, the controlled use areas
27 with the added caribou hunting in controlled use area
28 that the State had north of Anaktuvuk Pass to lessen
29 the impact on subsistence activities around caribou
30 time and our comments to the state advisory council
31 that we would rather see that extended to other
32 resources.
33
                   We felt, I think at the time we made
35 those comments, I don't know if you guys recall this,
36 that having a controlled use area for aircraft for
37 caribou wasn't sufficient enough to lessen the impact
38 when all other species that you can come in and fly in
39 and land and hunt for bear and other resources in an
40 area where competition is very high between user groups
41 seem to come to my mind. I just wanted to point that
42 out.
43
44
                   Thank you.
45
46
                   CHAIRMAN BROWER: I'm just thinking
47 back in terms of Vince's comments and looking at the
48 existing Federal regulation. It's on Page 62 in the
49 middle of the page there, Unit 26A brown bear, one bear
50 by State registration permit. The included language
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1 reads you may hunt brown bear in Unit 26A by State
  registration permit in lieu of a resident tag if you
  have a State registration permit prior to hunting. You
4 may not use aircraft in any manner for brown bear
5 hunting under the authority of a brown bear State
6 registration permit, including transportation of
7 hunters, bear, or parts of bears. However, this does
8 not apply to transportation of bear hunters or bear
9 parts by regularly scheduled flights to and between
10 communities by carriers that normally provide scheduled
11 service to this area, nor does it apply to
12 transportation of aircraft to or between publicly owned
13 airports.
14
15
                   In regard to the amending motion, it
16 seems like now we're fighting against each other. How
17 do we proceed forward is what I'm trying to get at. We
18 seem to be building friction in the proposal.
19
20
                   MR. SHEARS: Mr. Chairman.
21
22
                   CHAIRMAN BROWER: Yes, Robert.
23
2.4
                   MR. SHEARS: Perhaps the wording is
25 better described, you know, for allowing aircraft.
26 you look at Page 61 at the proposed regulation, it
27 states -- they had a strike through at the second part.
28 You may not use aircraft in any manner
29 for brown bear hunting, striking through under the
30 authority of a
31 brown bear State registration permit. Perhaps the
32 amendment should have been better worded to omit that
33 strike through and to retain the original wording.
34
                   MR. CARROLL: I'm hoping I'm right on
35
36 this, but.....
37
38
                   CHAIRMAN BROWER: Turn your mic on,
39 please.
40
41
                   MR. CARROLL: I'm hoping I'm right on
42 this, Bob, but, you know, basically you can use State
43 regulations to hunt on Federal land up here. You know,
44 I think we all call ourselves subsistence hunters, so I
45 mean it doesn't matter -- you know, you could fly out
46 and hunt bears, so it's not like you need to change the
47 Federal regulation for subsistence hunters, you know,
48 depending on how you decide to write this proposal.
49 You're using State regulations, but you are being a
50 subsistence hunter out there hunting and you have to
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comply by fly-in regulations, which means you can't
  hunt same day airborne.
4
                   Basically, subsistence hunter or not,
5 you can fly in and use those regulations to hunt bear,
6 like you could caribou or whatever, you know, as long
7 as you don't do a same day airborne. So, without
8 changing this, you could achieve the same effect, I
9 believe, but maybe you want to change this just in
10 principal too.
11
12
                   MR. SHEARS: I see what Geoff is
13 saying, Mr. Chairman, and what Dave Yokel is saying. I
14 mean you could pick and choose what parts -- which
15 regulation you're using in the same hunt. Today I'm
16 traveling by airplane to go to camp knowing that
17 tomorrow or the next day I'll be hunting bear, so today
18 I'm operating under the State regulation. Tomorrow,
19 after I've landed, 24 hours has elapsed, I could choose
20 to hunt under the Federal regulation, same hunt if I
21 have the State registration permit.
22
23
                   I think it was Gordon who had seconded
24 me on that amendment. If you'd be willing to consider
25 withdrawing your second, I'd be willing to consider
26 withdrawing my amendment.
27
28
                   MR. G. BROWER: Yeah, Mr. Chair, I
29 think it's important to be very clear as to what we're
30 trying to achieve here and to lessen the regulatory
31 requirement of these things and the burden on
32 subsistence, but maybe we're trying to fix something
33 that's not broken at this point. So with the
34 interpretation provided, if somebody affirms the
35 assumption that Dr. Yokel has clearly made, I would
36 withdraw my second for that motion.
38
                   MR. SHEARS: Mr. Chairman. In light of
39 the discussion and in further thoughts on the subject,
40 I withdraw my amendment to the original motion.
41
42
                   CHAIRMAN BROWER: Thank you, Robert.
43 We'll continue on.
44
45
                   No further discussion on the amending
46 motion.
47
48
                   It's been withdrawn.
49
50
                   MR. J. NAGEAK: Mr. Chair. What would
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```
happen if a tribal council said you can't do it?
                   CHAIRMAN BROWER: If a tribal council
3
4
  indicated what?
                  MR. J. NAGEAK: If the tribal council
7
  in the community said they can't fly out there, it's
8 against the law. It's a third agency, not the Federal
  or the State. This is a tribal council that has one-
10 to-one relationship with.....
11
12
                   MR. SHEARS: Their area of influence.
13
14
                   MR. J. NAGEAK: I'm just -- you know,
15 there's always that possibility. I don't know. But
16 I'm with you. I think you're right withdrawing that.
17
18
                   MR. G. BROWER: Mr. Chair.
19
20
                   CHAIRMAN BROWER: Yes, Gordon.
21
22
                  MR. G. BROWER: Last comment. I've got
23 to go get ready to catch an airplane. I appreciate
24 everybody's dialogue and it's interesting and I wish I
25 could stay longer, but I've got to attend to other
26 business.
2.7
2.8
                   Thank you very much.
29
30
                   CHAIRMAN BROWER: Thank you for your
31 input, Gordon. Further discussion on the -- we're back
32 to the main motion. The amending motion has been
33 withdrawn. The motion was to support WP14-52 to take a
34 brown bear in 26A.
35
36
                   Further discussion on the main motion.
37
38
                   MR. J. NAGEAK: Mr. Chair. I think the
39 terminology is that we concur with the OSM preliminary
40 conclusion.
41
42
                   CHAIRMAN BROWER: Okay. Concur with
43 OSM's preliminary conclusion to support Proposal WP14-
44 52 with modification to insert the word subsistence and
45 to clarify the permit requirements. That was the
46 motion.
47
48
                   (No comments)
49
50
                   MR. J. NAGEAK: Question.
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CHAIRMAN BROWER: No further
  discussion. The question has been called on the
  motion. All in favor of the motion signify by saying
4
  aye.
5
6
                   IN UNISON: Aye.
7
8
                   CHAIRMAN BROWER: Opposed say nay.
9
10
                   (No opposing votes)
11
12
                   CHAIRMAN BROWER: None noted. Thank
13 you, Council.
14
                   Tom Evans, next proposal.
15
16
17
                   MR. EVANS: I told you up front that
18 that was confusing.
19
20
                   CHAIRMAN BROWER: It's all right. We
21 like to be confused.
                   MR. EVANS: The next proposal we'll
24 take up here is Proposal WP14-53. This again was
25 submitted by the North Slope RAC, requests that the
26 boundary for Unit 26A
                          that portion west of 156
27 degrees west longitude and excluding the Colville River
28 drainage, be changed to 155 degrees west to allow for
29 moose hunting in the Alaaktak and Chipp river
30 drainages. There is a map in your book there you might
31 want to look at so you can see where the area is.
32
33
                   In 2004, the Federal Subsistence Board
34 adopted Proposal WP04-85 which established the eastern
35 boundary of the proposed harvest area in Unit 26A to
36 156 degrees to match with the new State regulation
37 which also -- and by doing this aligned the
38 season and harvest limits made by the State Board of
39 Game. The original intent of that was to protect the
40 small moose population in the Chipp River area.
41
42
                   State management goals for moose in 26A
43 are to maintain a population of 1,000, with a bull/cow
44 ratio greater than 30/100 and maintain a population
45 that can sustain subsistence and general hunt needs.
46
47
                   Alaska Fish and Game has conducted late
48 winter surveys in all the major drainages of Unit 26A
49 to assess population status and recruitment of short
50 yearlings, 10 to 11 months old. Based on the last
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1 meeting I said 10 to 11 years old. You guys didn't
  catch that in the spring meeting. Moose population
  reached a
  high of 1,535 in 1991, declined to 326 in 1999,
  increased to 1,180 in 2008 and since has declined to
  609 in 2011. So the population is below the
7
  recommended levels for the State management goals.
8
9
                   The declines between 2008 and 2011 are
10 the result of probably a variety of factors, including
11 high adult mortality and poor calf survival, which was
12 due to a variety of things, such as malnourishment,
13 bacterial diseases, mineral deficiencies, predation by
14 bears and wolves and severe winter weather. Trend area
15 counts have been conducted yearly along the Anaktuvuk
16 River from the mouth to Sivugak Bluff, the Chandalar
17 River from the mouth to Table Top Mountain, and the
18 Colville River between the mouths of Anaktuvuk and
19 Killik Rivers from 1974
                             2007. In 2010, the population
20 declined to 265 and is currently stable at
21 low numbers. In 2012, the population from the trend
22 counts was 293. So basically from 2010 to 2012 the
23 population is increasing, but very slowly, so it's
24 still at kind of a low level.
25
26
                   Moose in general in Unit 26 are at the
27 extreme edge of their distribution and are limited by
28 marginal habitat, mostly confined to river drainages
29 during the winter, and are more vulnerable to severe
30 weather than populations in areas with better habitat.
31
32
                   The average annual moose harvest in 26A
33 was 57 until 1995. Between 1996 and 2004 the average
34 dropped to four per year and from 2000 to 2010 the
35 harvest averages about 10 per year. From 1996 to 2005
36 the use of aircraft to take moose was prohibited.
37
38
                   If Proposal WP14-53 were adopted, it
39 would allow hunters to take any moose except a calf or
40 a cow accompanied by a calf from July 1 to September
41 14, when they are at traditional hunting and fishing
42 areas on the Chipp and Alaaktak river drainages.
43 Changing the boundary from 156 degrees west to 155
44 degrees west would also add approximately 3,065 square
45 miles to Unit 26A and to increase the area available to
46 Federally qualified subsistence users in Unit 26A
47 remainder by the same amount. So increasing one will
48 decrease the other.
49
50
                   Increasing the harvest season by a
```

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1 month and allowing the take of any moose versus just a
  bull moose is likely to increase the moose harvest in
  Alaaktak and Chipp river drainages. Due to the small
4 population and current decline, even the take of a few
5 moose is likely to cause the population to continue to
6 decline or slow the recovery of the moose in the moose
7 population of these two drainages. Thus, OSM's
8 preliminary conclusion is to oppose Proposal WP14-53.
10
                   CHAIRMAN BROWER: What is the wish of
11 the Council. I'm kind of saddened that Gordon took off
12 before we even got to discuss this proposal because
13 he's the one that helped generate this proposal and
14 left before we even took action on it. I was involved
15 in some of the discussion in regards to increasing the
16 area because we feel like there was opportunities being
17 discouraged in the sense by hunters that use these two
18 drainages. It's not a very big increase by the number
19 of animals taken.
20
21
                  I think we had communicated on this to
22 try and lessen the -- identifying the number of illegal
23 takes that may occur within those two drainages.
24 don't see moose in these areas all the time, but it's
25 an opportunistic take when one becomes available in the
26 area. These were some of the arguments that we had in
27 terms of generating the proposal to increase that area
28 to include -- what were the numbers -- 156 to 155 going
29 east. These two river drainages allow our hunters more
30 access and they are accessed more by our hunters in a
31 way that this time of the year in season and in the
32 winter season as well.
33
34
                   What's the wish of the Council.
35
36
                  MR. SHEARS: Mr. Chairman. Do we have
37 any further comments on this? Are we ready to get a
38 motion?
39
                  CHAIRMAN BROWER: I'm sorry. I got
40
41 ahead of myself. I didn't even read the back of the
42 green card again. It just went out the door. I'm
43 sorry. Okay. Thank you, Bob, for reminding me I
44 should get back into presentation procedures. Number
45 two is agency comments. Alaska Department of Fish and
46 Game and Federal agencies. So I'll start with Alaska
47 Department of Fish and Game on Proposal WP14-53.
48
                  MS. YUHAS: Thank you, Mr. Chairman.
49
50 Geoff Carroll is present to discuss his concerns
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regarding the population.
3
                   CHAIRMAN BROWER: Geoff.
4
5
                   MR. CARROLL: Thank you. This is Geoff
  Carroll. First we need to say we're not talking about
7
  any big stakes here. We're talking about maybe a moose
8 or two every couple years that might show up down
  there. I guess I spoke in opposition to it before and
10 I still feel that way. You know, it isn't going to
11 have any big impact on the total moose population in
12 Unit 26A, but -- and it's kind of confusing to talk
13 about this area because it's one of the few places in
14 the world that I know of that the river goes down and
15 splits into two different rivers. The Ikpikpuk River
16 comes down and splits into the Chipp and then the other
17 side of the Ikpikpuk goes off into a different body of
18 water.
19
                   Basically there's just a small handful
20
21 of moose on the Ikpikpuk River. I think we counted six
22 moose on the entire river during our spring count.
23 This is an area that there's never been a lot of moose
24 there, but back in the '90s there was between 20 and 30
25 moose, then it made sense to take, you know, one or two
26 or maybe three moose out of there a year, so it
27 provided a nice little place for people to hunt.
28 Whereas now, with so few moose, even taking one or two
29 in a year, you're taking a pretty good chunk out of the
30 current moose population. I'd rather just leave them
31 alone and see if they can build the population back up.
32
33
                   The Ikpikpuk actually is open for
34 hunting beginning August 1st, so you can go up there
35 and take bulls. I'd rather keep it that way than set
36 up a situation where people could harvest cows in the
37 lower part. Another thing to me, you know, when we
38 were talking about it last time, we didn't have a real
39 good map sitting there in front of us, but actually
40 almost all of the Ikpikpuk River is still east of the
41 cut-off line there. It's just that little lower part
42 with the Chipp.
43
44
                   Anyway, no big potatoes here, but I
45 guess I'd rather just keep as many moose going there as
46 we can and see if we can't build that population up a
47 little bit on the Ikpikpuk.
48
49
                   Thank you.
50
```

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CHAIRMAN BROWER: Thank you, Geoff.
2 Federal agencies.
3
4
                   (No comments)
5
6
                   CHAIRMAN BROWER: Native, tribal,
7 village.
8
9
                   (No comments)
10
11
                   CHAIRMAN BROWER: Interagency Staff
12 Committee comments.
13
14
                   (No comments)
15
16
                   CHAIRMAN BROWER: None noted. Advisory
17 Group comments.
18
19
                   (No comments)
20
21
                   CHAIRMAN BROWER: Neighboring Regional
22 Councils.
23
2.4
                   (No comments)
25
                   CHAIRMAN BROWER: Local Fish and Game
26
27 Advisory Committees.
28
29
                   (No comments)
30
31
                   CHAIRMAN BROWER: National Park Service
32 Subsistence Resource Commission.
33
34
                   (No comments)
35
                  CHAIRMAN BROWER: James is nodding his
36
37 head, no comments. Moving on to number four, summary
38 of written comments.
39
40
                   MR. EVANS: Mr. Chairman. There are
41 none.
42
                   CHAIRMAN BROWER: Thank you, Tom.
43
44
45
                   Number five, public testimony.
46
47
                   MR. EVANS: Mr. Chairman. There is
48 none.
49
50
                   CHAIRMAN BROWER: No public testimony.
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Number six, Regional Council recommendation, motion.
                   MR. SHEARS: Mr. Chairman.
3
4
5
                   CHAIRMAN BROWER: Yes, Robert.
6
7
                   MR. SHEARS: I'd like to make a motion
8 to approve WP14-53 that expands the regulatory area for
9 moose in Unit 26A from that portion west of 156
10 longitude to 155 longitude.
11
12
                   CHAIRMAN BROWER: Motion on the floor.
13
14
                   (No comments)
15
16
                   CHAIRMAN BROWER: Motion to approve the
17 longitude from 156 to 155, Robert.
18
19
                   MR. SHEARS: Uh-huh.
20
                   CHAIRMAN BROWER: Motion to approve the
21
22 proposal to move the longitude of 156 to 155. Motion
23 on the floor.
2.4
25
                   MR. J. NAGEAK: Mr. Chair.
26
27
                   CHAIRMAN BROWER: Yes.
28
                   MR. J. NAGEAK: I thought there was a
29
30 motion here to oppose the thing.
31
32
                   CHAIRMAN BROWER: It's a
33 recommendation.
34
                   MS. AHTUANGARUAK: The recommendation
35
36 is to oppose the motion.
37
38
                   MR. J. NAGEAK: Recommendation. Okay.
39 Thank you.
40
41
                   MR. FRANKSON: Second.
42
43
                   CHAIRMAN BROWER: Did you second it,
44 Teddy?
45
46
                   MR. FRANKSON: Yes, I seconded it.
47
48
                   CHAIRMAN BROWER: Thank you. Further
49 discussion on the motion to approve the proposal on
50 WP14-53.
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1
                   MR. SHEARS: Mr. Chairman.
2
3
                   CHAIRMAN BROWER: Yes, Bob.
4
5
                   MR. SHEARS: You know, Geoff has a very
6
  interesting observation and a request that the Council
7
  oppose this recommendation and that he likes -- you
8 know, this area that lies east of the existing 155
  longitude regulatory line lies just about on the
10 Topagoruk River drainage. From there to Nuiqsut is a
11 refuge. From there east to the Colville River is
12 basically a moose refuge right now. Nuigsut moose
13 subsistence hunting is very heavy on the Colville
14 drainage, up in the Itkillik and Chandalar River.
15
16
                   I think Geoff probably confirmed that
17 the subsistence moose take in Nuiqsut is maxing out
18 every year. It is a minor amount of the harvest
19 considering the other hunters that are up there sport
20 hunting that drainage. So I can understand why, you
21 know, expanding another 35 miles to the west takes
22 significant country out of the protected zone for
23 moose, but -- and this is my personal observations on
24 moose behavior, is that they're an animal that moves,
25 especially on the northern coastal zone. It's a
26 migratory -- they migrate extensively.
27
28
                   Any animal that exists on the Chipp
29 River today could very well exist on the Colville River
30 tomorrow where it will be taken by one group of users
31 or another. People in Barrow, if they want to enjoy
32 moose on the table, they have to go a long way and
33 suffer significant cost. I've never heard of people,
34 you know, hunters that I share stories with on the
35 Chipp River ever passing up a moose however. But, you
36 know, in order to legitimize the activity of
37 subsistence moose hunting, I support expanding this
38 range for hunting. That's my opinion. I will support
39 this resolution.
40
41
                   CHAIRMAN BROWER: Any further
42 discussion on the motion.
43
44
                   (No comments)
45
46
                   CHAIRMAN BROWER: As the Chair, I could
47 probably make some comments. I also hunt in this area,
48 so it's dealing with -- it's riding in the fringes of
49 my back door. I have a cabin right in -- I'll try to
50 find that map in the regulatory book, I mean our North
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1 Slope Regional Advisory Council book and meeting
  materials. That 156 line going where the Chipp and the
  Ikpikpuk River meet is one bend from my cabin. I have
4 a cabin up there and we do a lot of hunting off of that
  area. I know I've taken moose in those different areas
6 at different times of the year over the years we've had
7
  the cabin there. We've been reluctant to take any
8 moose over all these years. It's just that the
  population just fluctuates so much. I have to say it's
10 probably 25 years since I last had taken a moose in
11 that area.
12
13
                   When Gordon and I were discussing this,
14 I was really in support. I wouldn't mind seeing that
15 change just to get us an opportunity. It's a very
16 opportunistic hunt, like Mr. Shears said. It's very
17 costly for a person to get up that far. I mean gas
18 isn't cheap around here, $6.20 a gallon. Just buying a
19 couple drums that's over 1,000 bucks. Getting ready
20 and getting the food to get up there. Canned food I'm
21 talking about. It's not cheap at the store because of
22 the freight as well. The cost adds up really quick.
23
2.4
                  Being opportunistic, you might see one.
25 Maybe see it in the distance, but I'm not sure if
26 you're going to catch it or not. The other side of the
27 coin is you might get one if it's close enough to the
28 river. You know, these are big animals and you don't
29 want to go take one that's two miles away if you do see
30 one that far. That gets limiting.
31
32
                   I said my piece. I think I like that
33 proposal as presented to increase that area for an
34 opportunity to take moose.
35
36
                   Thank you.
37
38
                  Any other comments from Council
39 members.
40
41
                  MS. AHTUANGARUAK: Mr. Chair. On page
42 75, effects of the proposal, the question I had is that
43 it says that it would decrease the area available to
44 Federally qualified users by over 3,065 miles.
45 the only concern I have. If we're increasing the size
46 of the boundary, how do we decrease the area available
47 for Federal subsistence users?
48
49
                  MR. EVANS: Basically if you increase
50 the area from 156 to 155, you increase that area of
```

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1 26A, but that also -- if you look at the map, it's all
  26A, so the 26A remainder, because this regulation just
3 pertains to that specific area within those boundaries,
4 26A remainder would lose that 3,000 square miles of
5 hunting opportunity because now it belongs in the area
6 that we're proposing regulations for. So you increase
7 one you decrease the other.
8
9
                   MR. SHEARS: So?
10
11
                   MR. EVANS: Well, it just changes the
12 area for 26A remainder, which there are regulations for
13 as well.
14
15
                   CHAIRMAN BROWER: I'm sorry. You have
16 to give us communications on some of the changes that
17 you're referring to.
18
19
                  MR. SHEARS: It would decrease the
20 refuge size, the area where there's no moose hunting
21 allowed in 26A.
22
23
                  MR. EVANS: So currently in Unit 26A
24 remainder it's one bull, so that area would be
25 decreased by that 3,000 square -- if you look at the
26 regulations, it will be decreased. So there is hunting
27 in that area, but now it's going to be in the other
28 area if you change it to 155.
29
30
                   CHAIRMAN BROWER: Geoff.
31
32
                   MR. CARROLL: I'd just like to have Bob
33 clarify what you mean by the refuge area. I mean
34 there's a hunt over there. I mean there's a hunt that
35 starts the first of August....
36
                  MR. SHEARS: There is. It's a cow
37
38 refuge per se. We're just allowing a larger area for
39 both sex hunting.....
40
41
                   MR. CARROLL: Yeah. Right.
42
43
                   MR. SHEARS:
                               ....and a decreased area
44 for single sex.
45
46
                   MR. CARROLL: Yeah. Okay.
47
48
                   CHAIRMAN BROWER: Did that help, Geoff?
49
50
                   MR. CARROLL: Yeah.
```

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CHAIRMAN BROWER: I underlined a
  word....
3
4
                   MR. CARROLL: Oh, I had one more thing.
5
6
                   CHAIRMAN BROWER:
                                    ....that Tom was
7
  trying to get me to pronounce earlier while he was
8
 reading. Sivugak.
9
10
                   MR. CARROLL: Just one more thing.
11
12
                   CHAIRMAN BROWER: Go ahead, Geoff.
13
14
                  MR. CARROLL: Even if this change is
15 made, you know, your cabin and I think Gordon's cabin
16 too, if I have it located in the right place unless you
17 have one that's farther down the Chipp that I know of,
18 but they'd both be outside of the zone where you can
19 harvest cows in the summer.
20
21
                   CHAIRMAN BROWER: What does that mean?
22
23
                  MR. CARROLL: Well, I'm just letting
24 you know it's not going to really change anything right
25 where Gordon's cabin is or your cabin. You can still
26 harvest bull moose beginning the first of August, but
27 won't have that summer hunt for cows. Everybody along
28 the Chipp River can't think that there's been a big --
29 or, you know, all those Chipp numbers, a lot of those
30 cabins are going to be outside the zone anyway even
31 with the change.
32
33
                   CHAIRMAN BROWER: I'm just trying to
34 understand how those changes will impact the
35 availability of moose when they haven't been so
36 available anyway. It's just trying to get the activity
37 -- you know, hunt, in my opinion, legalize and
38 following regulations. When we're being denied that,
39 it seems to be restricting access for hunters not to
40 take any of those animals. You have to also look at
41 the access when you're looking at the summer range.
42
43
                   Before the rainy season in July you
44 can't even go 20 feet up the river because it's so low
45 unless there's been some rain. This year is a little
46 bit different. We started rainy season in mid July and
47 the river system rose up to where there was access to
48 probably around Chipp 2 for a short period of time and
49 then the water started increasing, the water table
50 increasing upwards to where they were getting access
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Chipp 10 and so on and that was just a week ago.
3
                   So these things are -- you know, if it
4
  was two years ago, we wouldn't even have been able to
  go up to Chipp 1.
6
7
                   MR. CARROLL: Yeah.
8
9
                   CHAIRMAN BROWER: We wouldn't even be
10 able to get into those areas.
11
12
                   MR. CARROLL: All right.
13
14
                   CHAIRMAN BROWER: So it changes and the
15 conditions we are dealing with now are very different
16 and just trying to help accommodate subsistence hunters
17 be within the legal frame of hunting. That's something
18 that we were considering. When we see the opposition
19 coming from resource managers, it gives a different
20 indication in terms of cow/bull ratio or cow/calf
21 ratio, what have you.
22
23
                   MR. CARROLL: Well....
2.4
                   CHAIRMAN BROWER: And then the mixture
26 of the other units having a lesser hunt or more lesser
27 timeframe starts infringing on the discussion that we
28 were focusing on.
29
30
                   MR. CARROLL: Right. Okay. And my
31 other point is that, you know, knock a couple cows off
32 a year there and you're probably never going to have
33 any sizeable population farther up on the Ikpikpuk. I
34 mean that's my point.
35
36
                   CHAIRMAN BROWER: I have an argument
37 over that as well. You know, whether humans take it or
38 the brown bears or the wolves or the wolverines take
39 it, it doesn't seem to be a gain in any fight.
40
                   MR. CARROLL: Yeah.
41
42
43
                   CHAIRMAN BROWER: We're just asking --
44 trying to ask for human takes to increase by a few.
45 Whether the predators take more than what we site there
46 might be a problem. There's arguments both ways.
47
48
                   MR. CARROLL: Okay.
49
50
                   CHAIRMAN BROWER: Thank you.
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MR. CARROLL: Anyway, my initial point
  is even after the change is made that -- well, okay.
3
  Forget it.
4
5
                   (Laughter)
6
7
                   MR. J. NAGEAK: Mr. Chair.
8
9
                   CHAIRMAN BROWER: Further discussion.
10 James.
11
12
                   MR. J. NAGEAK: Yeah, I heard something
13 out of Nuigsut the other day. You know they had a big
14 celebration over there, 40 year city of Nuiqsut
15 celebration, and one of the residents said, oh, we got
16 a moose, so we made all kinds of moose soup and stuff
17 like that and invited all these people. They had other
18 stuff. The moose was never eaten, you know. People up
19 here don't -- at least I don't. I'd rather have the
20 caribou and the sheep than the moose. We get moose at
21 Anaktuvuk Pass and the only ones that get them are
22 those from down south. It's just a comment. You know,
23 there's a preference to what is available.
                   CHAIRMAN BROWER: Thank you, James.
25
26 Any further discussion on the motion. Motion to
27 approve WP14-53 in 26A to change the longitude from 156
28 to 155. Motion was to approve the proposal. Any
29 further discussion on the motion.
30
31
                   MS. AHTUANGARUAK: Call for question.
32
33
                   MR. J. NAGEAK: Ah....
34
35
                   MS. AHTUANGARUAK: Go ahead, James.
36
37
                   MR. J. NAGEAK: We're making a
38 recommendation, right?
39
40
                   CHAIRMAN BROWER: No, we've made a
41 motion.
42
43
                   MR. SHEARS: A motion to recommend it.
44
45
                   MR. J. NAGEAK: Yeah, we're making a
46 recommendation to the Federal Board, right?
47
                   CHAIRMAN BROWER: Right.
48
49
50
                   MR. J. NAGEAK: We don't know whether
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the Federal Board is going to be able to.....
3
                   CHAIRMAN BROWER: Okay. Yeah, you're
4
  right.
5
6
                   MR. J. NAGEAK: Yeah. In that
  situation, then I'm in favor of the proposal.
7
8
9
                   CHAIRMAN BROWER: I had to think back
10 there for a second, what are we doing.
11
12
                   MR. J. NAGEAK: We're the advisory
13 board.
14
                   CHAIRMAN BROWER: Yes, that's right.
15
16 So it could go either way.
17
18
                   MR. J. NAGEAK: You never know what
19 those guys are going to do.
20
21
                   CHAIRMAN BROWER: You better talk to
22 Charlie.
23
2.4
                   MS. AHTUANGARUAK: So we're good to
25 call the question now.
26
                   CHAIRMAN BROWER: If there's no further
27
28 discussion.
29
30
                   (No comments)
31
32
                   CHAIRMAN BROWER: The question has been
33 called on the motion to approve Proposal WP14-53. All
34 in favor of the motion to approve the proposal signify
35 by saying aye.
36
37
                   IN UNISON: Aye.
38
39
                   CHAIRMAN BROWER: Opposed say nay.
40
41
                   (No opposing votes)
42
43
                   CHAIRMAN BROWER: None noted. Do we
44 have any more proposals, Tom.
45
46
                   MR. EVANS: We have two more proposals,
47 but I don't think we have enough time because we're
48 getting towards the end of the day.
49
50
                   CHAIRMAN BROWER: So recommendation to
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1 follow up with the next two tomorrow morning on the
  second day. Thank you everybody for participating with
3 us this afternoon. We'll start again tomorrow at 9:00
4 a.m. We have an evening session tonight in regards to
5 the rural determination.
                   MR. SHEARS: What should we take with
7
8 us?
9
10
                   CHAIRMAN BROWER: I'll give the floor
11 to Eva to provide us the information.
12
13
                   MS. PATTON: No, you can leave -- I
14 would recommend taking your annual report reply with
15 you if you have a moment to look at it after the rural
16 determination meeting, but we will provide handouts and
17 all the materials at that meeting for both the public
18 and the Council to consider, including a PowerPoint
19 handout with room for notes on it if you wanted to take
20 notes at the meeting. So you can travel lightly.
21
22
                   Thank you for your time.
23
2.4
                   Thank you to everyone online. We will
25 adjourn for the evening and start at 9:00 a.m. tomorrow
26 morning.
27
28
                   The meeting this evening is at the
29 assembly chambers at 7:00 p.m.
30
31
                   (Off record)
32
33
                (PROCEEDINGS TO BE CONTINUED)
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8	Alaska and reporter for Computer	<del>-</del>
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