

EDDIE BAZA CALVO
Governor



RAY TENORIO
Lieutenant Governor

Office of the Governor of Guam

JAN 31 2014

The Honorable Sally Jewell
Secretary
U.S. Department of the Interior
1849 C Street, N.W.
Washington, D.C. 20240

Dear Secretary Jewell,

Hafa Adai! I am pleased to present to you Guam's most recent *Impact of the Compacts of Free Association on Guam: FY 2004 through FY 2013* report. Pursuant to U.S. Public Law 106-504, we have found that the Government of Guam has expended over \$128 million in Fiscal Year 2013 to provide educational and social services to citizens from the Freely Associated States (FAS) who have migrated to Guam under the provisions of the Compacts of Free Association. The grand total for FY 2004 through FY 2013 now stands at \$682 million of accrued costs.

This report also serves to update Guam's *Compact Impact Reconciliation* report which showed that Guam's un-reimbursed Compact Impact costs were over \$269 million from FY 1987 through FY 2003. Despite the fact that our request for \$200 million in debt-relief pursuant to U.S. Public Law 108-188 was declined, we continue to identify and record the accrued and un-reimbursed costs resulting from demands placed on our educational and social services by migrants from the Federal States of Micronesia, the Republic of the Marshall Islands, and the Republic of Palau as we explore other options to offset these costs. In the years since the Compact took effect in 1986, Guam has seen a substantial influx of regional migrants to the territory. Since 1990, Guam's FAS population grew nearly four times its size from about 5,000 persons in 1990 to nearly 20,000 persons in 2010 with the Chuukese population showing the greatest growth by 80-percent in the past decade. While we embrace our neighboring islanders who choose to become Guam residents and afford themselves opportunities for education and work, the un-reimbursed expenditures placed on our public services affect our ability to serve all the people of Guam.

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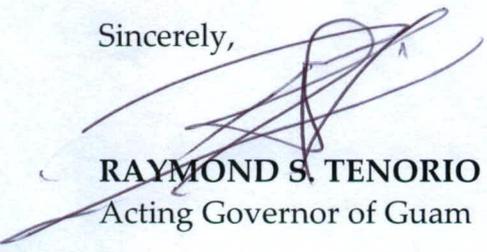


governorofguam

In submitting Guam's report to DOI, we request your office to provide guidance to Guam and the affected jurisdictions on estimating compact impact costs as recommended by the U.S. Government Accountability Office. The guidelines will support the reporting process in ensuring Guam receives its due reimbursement for providing services to the Freely Associated States population living on Guam.

I hope that you will support us in our efforts to recover the costs we have incurred from providing services to citizens of the Freely Associated States under the Compacts of Free Association.

Sincerely,



RAYMOND S. TENORIO
Acting Governor of Guam

Enclosure

**IMPACT OF THE COMPACTS
OF FREE ASSOCIATION ON GUAM**

FY 2004 through FY 2013

Office of the Governor
Government of Guam
January 2014

IMPACT OF THE COMPACTS OF FREE ASSOCIATION ON GUAM FY 2004 through FY 2013

The Compact of Free Association Act of 1985 (P.L.99-239), implemented in 1986, establishes the relationship between the United States and the Federated States of Micronesia (FSM) and Republic of the Marshall Islands (RMI). The Compact of Free Association Act of 1985 (P.L.99-658), implemented in November 1994, establishes the relationship between the United States and the Republic of Palau. The Compact of Free Association Amendments Act of 2003 (P.L.108-188) renewed the original Compact of Free Association (P.L. 99-239) between the United States and the Federated States of Micronesia (FSM) and the Republic of the Marshall Islands (RMI). Compact immigration provisions authorize unrestricted immigration into the United States, its territories and possessions, enabling citizens of these nations to enter into, lawfully engage in occupations, and establish residence as non-immigrant aliens.

In recognition of the possible adverse impact to Guam's economy of providing health care, education, job training and public assistance to the peoples of foreign nations not domiciled on Guam, Congress promised to appropriate sums to cover costs incurred by Guam resulting from any increased demands placed on educational and social services by immigrants from the Federated States of Micronesia, the Republic of the Marshall Islands, and the Republic of Palau (collectively known as the Freely Associated States, or FAS). Annual reports are to be submitted to the Secretary of the Department of the Interior who "shall review and forward any such reports to the Congress with the comments of the Administration," pursuant to Public Law 106-504.

A provision in Public Law 108-188 authorized the President of the United States, at the request of the Governors of Guam and the Commonwealth of the Northern Mariana Islands (CNMI), to release, reduce, or waive, in whole or in part, any amounts owed to the United States Government as an offset for past un-reimbursed Compact impact costs by their respective governments. Guam's Compact Impact Reconciliation Report and the attestation by an independent accounting firm were submitted to the Department of the Interior on April 13, 2004. The un-reimbursed Compact Impact cost for the period FY 1987 to FY 2003 totaled \$269 million. The un-reimbursed costs include \$178 million for education, \$48 million for health, welfare and labor, and \$43 million for public safety.

This report examines the amount of assistance provided to citizens of the Freely Associated States by Guam for the period FY 2004 through FY 2013 and provides an update to the Compact Impact Reconciliation Report. The Government of Guam finds that the currently identified locally funded cost incurred for providing educational and social services to citizens of the Freely Associated States was \$31.8 million in FY 2004, \$28.8 million in FY 2005, \$43.4 million in FY 2006, \$47.1 million in FY 2007, \$56.8 in FY 2008, \$64.2 million in FY 2009, \$70.5 million in FY 2010, \$95.9 million in FY 2011, \$115.7 million in FY 2012, and \$128 million in FY 2013 for a total of **\$682.1 million** (unaudited) for the past ten fiscal years.

Table 1. Compact Impact Costs, Guam (Unaudited): FY 2004 to FY 2013

	Total	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Cost for Services to FAS Citizens *	\$682,123,000	\$128,049,735	\$115,653,047	\$95,873,956	\$70,468,552	\$64,219,785	\$56,796,783	\$47,064,935	\$43,378,800	\$28,842,450	\$31,774,957
Education	\$336,047,690	\$46,841,369	46,046,130	38,306,968	32,796,865	37,052,003	35,748,307	30,186,491	28,385,903	21,472,688	19,210,966
Department of Education	\$295,151,402	\$42,002,764	40,723,297	33,739,293	28,888,677	33,633,756	31,705,140	26,182,486	24,628,875	17,921,381	15,725,733
Department of Public Works - Bus Operations	\$8,818,320	\$1,388,460	1,055,051	1,033,674	820,377	848,768	948,053	734,770	773,077	599,527	616,563
Guam Community College	\$18,191,088	\$1,835,428	2,117,568	1,971,125	1,855,659	1,517,669	1,950,074	1,881,016	1,628,164	1,896,882	1,537,503
University of Guam	\$13,886,880	\$1,614,717	2,150,214	1,562,876	1,232,152	1,051,810	1,145,040	1,388,219	1,355,787	1,054,898	1,331,167
Public Safety	\$118,910,007	\$19,804,556	16,188,016	25,699,928	16,454,177	7,609,092	6,951,680	7,812,801	7,060,358	5,973,139	5,356,259
Department of Corrections	\$32,347,425	\$6,483,755	5,381,964	14,723,716	5,757,990	—	—	—	—	—	—
Office of the Attorney General	\$3,819,054	—	—	—	—	—	—	1,549,430	998,116	517,533	753,975
Department of Youth Affairs	\$14,308,897	\$2,581,288	1,781,509	2,006,461	1,624,964	1,492,547	1,079,337	1,330,834	1,004,601	817,115	590,241
Department of Military Affairs, Office of Civil Defense /a	\$77,626	—	0	0	0	0	0	34,223	32,180	2,471	8,752
Guam Fire Department	\$22,869,756	\$3,398,196	2,707,356	2,976,792	2,833,942	2,240,314	2,175,776	1,952,465	1,753,085	1,518,155	1,313,675
Guam Police Department	\$22,842,077	\$3,498,720	3,084,971	2,734,135	2,443,357	2,374,544	2,169,879	1,690,308	1,708,719	1,824,009	1,313,436
Public Defender Services Corporation	\$7,745,826	\$928,826	947,818	919,654	1,565,536	726,008	554,671	529,393	580,751	508,268	484,901
Judiciary of Guam	\$14,899,346	\$2,913,771	2,284,399	2,339,170	2,228,388	775,679	972,017	726,148	982,906	785,589	891,279
Health, Welfare and Housing	\$227,165,303	\$61,403,810	53,418,901	31,867,060	21,217,510	19,558,690	14,096,796	9,065,643	7,932,539	1,396,623	7,207,731
Department of Public Health and Social Services	\$161,713,037	\$44,160,904	38,768,709	15,025,194	14,468,898	14,232,328	10,988,531	8,776,809	7,592,845	491,088	7,207,731
Division of Public Health	\$8,084,525	\$1,020,109	987,413	1,364,760	569,460	1,519,245	1,222,950	246,447	778,561	263,418	112,162
Bureau of Community Health Services	\$22,392	—	—	—	—	—	—	—	—	—	—
Bureau of Communicable Disease Control	\$3,235,566	\$132,259	206,035	614,744	991	1,089,599	841,510	—	350,428	—	—
Bureau of Family Health and Nursing Services	\$1,185,855	\$297,686	313,198	356,826	—	—	—	—	218,145	—	—
Bureau of Primary Care Services	\$3,510,215	\$590,164	468,180	393,190	437,972	429,646	381,440	246,447	187,596	263,418	112,162
Bureau of Professional Support Services	\$130,497	—	—	—	130,497	—	—	—	—	—	—
Division of Public Welfare	\$150,778,488	\$42,630,342	37,560,798	13,345,561	13,601,925	12,469,050	9,463,242	8,242,550	6,571,256	—	6,893,764
Bureau of Economic Security	\$54,464,083	\$25,810,299	24,011,158	2,452,464	—	1,266,776	923,386	—	—	—	—
SNAP ("Food Stamps")	\$50,002,456	\$24,233,018	22,556,828	1,179,704	—	1,179,704	853,202	—	—	—	—
Public Assistance (PA)	\$4,461,627	\$1,577,281	1,454,330	1,272,760	—	87,072	70,184	—	—	—	—
Bureau of Health Care Financing /b	\$91,962,395	\$16,304,470	13,316,390	9,632,179	12,656,014	10,759,739	8,005,287	8,242,550	6,152,002	—	6,893,764
Medically Indigent Program (MP) **	\$46,624,046	\$3,697,315	3,373,484	5,053,155	7,983,657	7,251,469	4,898,458	5,071,088	4,458,407	—	4,837,013
Medicaid (MAP) **	\$45,338,350	\$12,607,155	9,942,906	4,579,024	4,672,357	3,508,270	3,106,829	3,171,462	1,693,595	—	2,056,752
Bureau of Social Services Administration	\$4,352,010	\$515,573	233,250	1,260,918	945,911	442,535	534,569	—	419,254	—	—
Division of Senior Citizens	\$2,850,024	\$510,453	220,498	314,873	297,513	244,033	302,339	287,812	243,028	227,670	201,805
Division of Environmental Health ***	\$0	\$0	0	0	0	0	0	0	0	0	0
Guam Behavioral Health and Wellness Center	\$8,502,123	\$2,276,685	779,443	1,628,768	2,049,611	—	233,553	288,834	339,694	905,535	—
Guam Memorial Hospital Authority ****	\$56,950,143	\$14,966,221	13,870,749	15,213,098	4,699,001	5,326,362	2,874,712	—	—	—	—

Note: Sums may not total due to rounding.

* Costs for which reimbursement is requested

** Gross charges as reported by Guam Memorial Hospital Authority (FY 2004)

*** Net cost for Division of Environmental Health is zero, as cost of service is recouped from health certificate fee

**** Total arrears as reported by Guam Memorial Hospital Authority

a/ P.L. 24-298 consolidated Office of Civil Defense and Office of Veterans Affairs under Department of Military Affairs

b/ Includes MP and MAP for FY 2004; data shown is Guam Memorial Hospital Authority charges for FY 2004

EDUCATION

1. Department of Education (formerly, Guam Public School System)

The Department of Education (DOE), formerly known as the Guam Public School System (GPSS), provides a comprehensive instructional program in the public schools that is consistent with its policies. It designs and provides programs and activities for students in order to develop physical, social and occupational skills as well as essential guidance to develop the attitudes, values and skill for success in society. The department makes available to all students of Guam the opportunity to benefit from an education.

The Department of Education provides a free public education for all of Guam's children. Under Guam law (17 GCA Sections 3101-9111), it is the duty of any parent, guardian or other persons having control or charge of any child between the ages of five and sixteen years to send the child to a public or private full-time day school for the full-time for which such schools are in session. The Compacts of Free Association affords FAS citizens the right to attend school on Guam without special permit. No period of residency is required.

The Department of Education continues to be the largest single agency impact cost. DOE enrollment decreased from 31,340 students in FY 2003 to 29,745 students in FY 2004 (SY 2003-2004). In FY 2005 (SY 2004-2005), the total enrollment rose slightly to 29,881 students. In FY 2006 (SY 2005-2006), the enrollment was 29,965 students. For FY 2007 (SY 2006-2007), enrollment increased to 31,230 students. For FY 2008 (SY 2007-2008), enrollment decreased to 29,869 students. For FY 2009 (SY 2008-2009), the total enrollment was 30,329 students. For FY 2010 (SY 2009-2010), the total enrollment slightly decreased to 30,272 students. For FY 2011 (SY 2010-2011), the total enrollment increased to 30,559 students. For FY 2012 (SY 2011-2012), the total enrollment was 30,833 students, and in FY 2013, the total enrollment was 31,173 students.

FAS student enrollment increased from 3,735 students in FY 2003 to 4,023 students in FY 2004 (SY 2003-2004). In FY 2005 (SY 2004-2005), the total FAS student enrollment was 4,525 students, accounting for 15.1 percent of GPSS's total enrollment compared to 13.5 percent in FY 2004 and 12.0 percent in FY 2003. In FY 2006 (SY 2005-2006), FAS student enrollment was 4,898 students, or 16.3 percent of the total enrollment. In FY 2007 (SY 2006-2007), FAS student enrollment was 5,149 students, rising to 16.5 percent of the total enrollment. In FY 2008 (SY 2007-2008), FAS student enrollment was 5,603 students, or 18.8 percent of the total enrollment. In FY 2009 (SY 2008-2009), FAS student enrollment decreased to 5,442 students, or 17.9 percent of the total enrollment. In FY 2010 (SY 2009-2010), FAS student enrollment again decreased to 5,073 students, or 16.8 percent of the total enrollment. In FY 2011 (SY 2010-2011), FAS student enrollment was 6,559 students, or 21.5 percent of the total enrollment. In FY 2012 (SY 2011-2012), FAS student enrollment was 6,979 students, or 22.6 percent of the total enrollment. In FY 2013 (SY 2012-2013), FAS student enrollment was 7,134 or 22.9 percent of the total enrollment.

For FY 2004 (SY2003-2004) the cost incurred by the Department of Education (DOE) to educate 3,507 FAS students (4,023 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$4,484 per pupil was \$15,725,733. For FY 2005 (SY2004-2005) the cost incurred by DOE to educate 4,009 FAS students (4,525 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$4,470 per pupil was \$17,921,381. For FY 2006 (SY2005-2006) the cost incurred by DOE to educate 4,382 FAS students (4,898 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,620 per pupil was \$24,628,875. For FY 2007 (SY2006-2007) the cost incurred by DOE to educate 4,633 FAS students (5,149 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,651 per pupil was \$26,182,486. For FY 2008 (SY2007-2008) the cost incurred by DOE to educate 5,087 FAS students (5,603 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,233 per pupil was \$31,705,140. For FY 2009 (SY2008-2009) the cost incurred by DOE to educate 4,926 FAS students (5,442 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,828 per pupil was \$33,633,756. For FY 2010 (SY2009-2010) the cost incurred by DOE to educate 4,557 FAS students (5,073 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,339 per pupil was \$28,888,677. For FY 2011 (SY2010-2011) the cost incurred by DOE to educate 6,043 FAS students (6,559 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,583 per pupil was \$33,739,293. For FY 2012 (SY2011-2012) the cost incurred by DOE to educate 6,463 FAS students (6,979 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,301 per pupil was \$40,723,297. For FY 2013 (SY 2012-2013) the cost incurred by DOE to educate 6,618 FAS students (7,134 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,347 per pupil was \$42,002,764.

The total cost incurred by the Department of Education was \$295,151,403 for FY 2004 through FY 2013.

2. Department of Public Works – Bus Operations

The mission of the Department of Public Works' (DPW) Bus Operations is to: (1) provide transportation services for both public and private school students in accordance with an approved routing schedule for the school year, (2) to provide safe bussing services for school related activities, and (3) provide emergency evacuation and other bussing services as authorized by the Governor of Guam and applicable local statutes.

For FY 2004, the cost to the Department of Public Works for providing bussing services to FAS students in the public school system was \$616,563. In FY 2005, the cost for bussing services was \$599,527. In FY 2006, the cost for bussing services was \$773,077. In FY 2007, the cost for bussing services was \$734,770. In FY 2008, the cost for bussing services was \$948,053. In FY 2009, the cost for bussing services was \$848,768. In FY 2010, the cost for bussing services was \$820,377. In FY 2011, the cost for bussing services was \$1,033,674. In FY 2012, the cost for bussing services was \$1,055,051. In FY 2013, the cost for bussing services was \$1,388,460. The total cost incurred by the Department of Public Works Bus Operations was \$8,818,320 for FY 2004 through FY 2013.

Table 2: Guam Department of Education

Department of Education										
Department of Education	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
	SY 2012-2013	SY 2011-2012	SY 2010-2011	SY 2009-2010	SY 2008-2009	SY 2007-2008	SY 2006-2007	SY 2005-2006	SY 2004-2005	SY 2003-2004
Total Students (ADM) *	31,173	30,833	30,559	30,272	30,329	29,869	31,230	29,965	29,881	29,745
Total FAS Students	7,134	6,979	6,559	5,073	5,442	5,603	5,149	4,898	4,525	4,023
Federated States of Micronesia	6,341	6,291	5,758	4,413	4,735	4,870	4,379	4,168	3,787	3,273
Chuuk	4,799	4,462	4,299	3,425	3,486	3,535	3,271	3,092	2,800	2,406
Kosrae	165	224	188	143	127	142	136	132	130	112
Pohnpei	945	1,218	863	381	720	702	608	610	543	485
Yap	432	387	408	377	380	386	364	334	314	270
Not Stated	0	0	0	87	22	105	0	0	0	0
Marshall Islands	134	207	141	118	117	97	99	96	89	100
Republic of Palau	659	481	660	542	590	636	671	634	649	650
Percent FAS Students	22.9%	22.6%	21.5%	16.8%	17.9%	18.8%	16.5%	16.3%	15.1%	13.5%
FAS Student Enrollment - Minus Baseline **	6,618	6,463	6,043	4,557	4,926	5,087	4,633	4,382	4,009	3,507
Total Program Expenditure	\$ 197,847,108	\$ 194,278,418	\$ 170,617,087	\$ 191,906,526	\$ 207,080,427	\$ 186,160,966	\$ 176,490,186	\$ 168,417,216	\$ 133,576,651	\$ 133,379,509
Per Pupil Cost	\$ 6,347	\$ 6,301	\$ 5,583	\$ 6,339	\$ 6,828	\$ 6,233	\$ 5,651	\$ 5,620	\$ 4,470	\$ 4,484
Total FAS Students Expenditures	\$ 42,002,764	\$ 40,723,297	\$ 33,739,293	\$ 28,888,677	\$ 33,633,756	\$ 31,705,140	\$ 26,182,486	\$ 24,628,875	\$ 17,921,381	\$ 15,725,733
CUMMULATIVE FAS STUDENT COST	\$ 295,151,403									

Note: Sums may not total due to rounding

* Average Daily Membership

** Number of students from the FAS for whom reimbursement is requested

NOTE: FY 2010 FAS student enrollment estimated from total Pacific Islander count

Table 3: Department of Public Works Bus Operations

Department of Public Works Bus Operations										
DPW Bus Operations	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
School Year	SY 2012-2013	SY 2011-2012	SY 2010-2011	SY 2009-2010	SY 2008-2009	SY 2007-2008	SY 2006-2007	SY 2005-2006	SY 2004-2005	SY 2003-2004
Total Bus Operations Expenditures	\$8,107,953	\$ 6,266,966	\$ 6,756,429	\$ 6,725,042	\$ 6,647,652	\$ 6,954,315	\$ 6,119,062	\$ 6,536,045	\$ 5,476,344	\$ 6,410,184
Total Students	38,646	38,390	39,499	37,356	38,581	37,315	38,583	37,048	36,620	36,461
Total Private School Enrollment *	6,948	7,029	8,404	6,587	7,758	6,953	6,859	6,587	6,293	6,286
Total GPSS (DOE) Student Enrollment	31,698	31,361	31,095	30,769	30,823	30,362	31,724	30,461	30,327	30,175
Per Pupil Cost of Bus Operations	\$ 210	\$ 163	\$ 171	\$ 180	\$ 172	\$ 186	\$ 159	\$ 176	\$ 150	\$ 176
Total Public School FAS Enrollment	7,134	6,979	6,559	5,073	5,442	5,603	5,149	4,898	4,525	4,023
Total FSM/RMI Students	6,475	6,498	5,899	4,531	4,852	4,967	4,478	4,264	3,876	3,373
Total Palau Students	659	481	660	542	590	636	671	634	649	650
Total Public School FSM/RMI Baseline Enrollment **	87	87	87	87	87	87	87	87	87	87
Total Public School Palau Baseline Enrollment **	429	429	429	429	429	429	429	429	429	429
Total Public School FAS Enrollment Minus Baseline ***	6,618	6,463	6,043	4,557	4,926	5,087	4,633	4,382	4,009	3,507
Total FAS Student Bus Operations Expenditures	\$ 1,388,460	\$ 1,055,051	\$ 1,033,674	\$ 820,377	\$ 848,768	\$ 948,053	\$ 734,770	\$ 773,077	\$ 599,527	\$ 616,563
CUMMULATIVE FAS STUDENT COST	\$ 8,818,320									

NOTE: Sums may not add due to rounding

NOTE: FY 2010 FAS student enrollment estimated from total Pacific Islander count

* Catholic Schools and independent private schools

** Number of students resident prior to implementation of Compacts

*** Number of students from the FAS for whom reimbursement is requested

3. Guam Community College

The community recognized the need to develop Guam's human resources. In 1977 under Public Law 14-77, Guam Community College (GCC) was created to provide educational programs that leads to an associate degree, certificate, or a high school diploma. GCC provides technical, vocational and other related occupational training aimed at developing skilled workers for Guam. It coordinates vocational-technical education programs in all public schools, and expands and maintains secondary and post-secondary educational programs in the vocational-technical fields. The College also maintains short-term extension and apprenticeship training programs in Guam.

Students from the Freely Associated States (FAS) completed 3,978 credit hours during AY 2003-2004 (FY 2004). The locally funded cost to GCC in FY 2004 for providing educational services to FAS students was \$1,537,503. FAS students completed 4,401 credit hours during AY 2004-2005 (FY 2005). The locally funded cost to GCC in FY 2005 for providing educational services to FAS students was \$1,896,882. FAS students completed 3,555 credit hours during AY 2005-2006 (FY 2006). The locally funded cost to GCC in FY 2006 for providing educational services to FAS students was \$1,628,164. FAS students completed 3,638 credit hours during AY 2006-2007 (FY 2007). The locally funded cost to GCC in FY 2007 for providing educational services to FAS students was \$1,881,016. FAS students completed 2,808 credit hours during AY 2007-2008 (FY 2008). The locally funded cost to GCC in FY 2008 for providing educational services to FAS students was \$1,950,074. FAS students completed 3,286 credit hours during AY 2008-2009 (FY 2009). The locally funded cost to GCC in FY 2009 for providing educational services to FAS students was \$1,517,669. FAS students completed 4,341 credit hours during AY 2009-2010 (FY 2010). The locally funded cost to GCC in FY 2010 for providing educational services to FAS students was \$1,855,659. FAS students completed 3,303 credit hours during AY 2010-2011 (FY 2011). The locally funded cost to GCC in FY 2011 for providing educational services to FAS students was \$1,971,125. FAS students completed 3,495 credit hours during AY 2011-2012 (FY 2012). The locally funded cost to GCC in FY 2012 for providing educational services to FAS students was \$2,117,568. FAS students completed 3,465 credit hours during AY 2012-2013 (FY 2013). The locally funded cost to GCC in FY 2013 for providing educational services to FAS students was \$1,835,428.

The total locally funded cost to the Guam Community College for providing educational services to FAS students was \$18,191,088 for the past ten academic years.

Table 4: Guam Community College

Guam Community College										
Guam Community College	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
	AY 2012-2013	AY 2011-2012	AY 2010-2011	AY 2009-2010	AY 2008-2009	AY 2007-2008	AY 2006-2007	AY 2005-2006	AY 2004-2005	AY 2003-2004
Total Expenditures	\$ 16,214,535	\$ 18,360,433	\$ 18,032,539	\$ 15,924,854	\$ 16,465,504	\$ 14,736,669	\$ 14,635,533	\$ 13,630,318	\$ 15,002,652	\$ 13,638,475
Total Postsecondary Credit Hours	30,611	30,304	30,217	37,254	35,651	21,220	28,306	29,761	34,808	35,287
Total FAS Credit Hours	3,465	3,495	3,303	4,341	3,286	2,808	3,638	3,555	4,401	3,978
Cost per Credit Hours	\$ 530	\$ 606	\$ 597	\$ 427	\$ 462	\$ 694	\$ 517	\$ 458	\$ 431	\$ 387
Total FAS Student Expenditures	\$ 1,835,428	\$ 2,117,568	\$ 1,971,125	\$ 1,855,659	\$ 1,517,669	\$ 1,950,074	\$ 1,881,016	\$ 1,628,164	\$ 1,896,882	\$ 1,537,503
CUMMULATIVE FAS STUDENT COST \$ 18,191,088										

NOTE: Sums may not add due to rounding

4. University of Guam

The University of Guam (UOG) is a Land Grant Institution that enables individuals to pursue an education in various fields of study and discipline. The University also provides the support services needed to accomplish its mission and maintain its accreditation, conducts research studies, and provides public services to the people of Guam. It also provides financial assistance to students and encourages recipients to attain a specialized discipline in order to meet Guam's present and future manpower needs. The University offers residents continuing education programs, which further assist in the development and retention of an efficient and qualified workforce.

Students from the Freely Associated States completed 3,746 credit hours during AY 2003-2004 (FY 2004). The locally funded cost to UOG in FY 2004 for providing educational services to FAS students was \$1,331,167. Students from the FAS completed 2,649 credit hours during AY 2004-2005 (FY 2005). The locally funded cost to UOG in FY 2005 for providing educational services to FAS students was \$1,054,898. Students from the FAS completed 3,859 credit hours during AY 2005-2006 (FY 2006). The locally funded cost to UOG in FY 2006 for providing educational services to FAS students was \$1,355,787. Students from the FAS completed 4,509 credit hours during AY 2006-2007 (FY 2007). The locally funded cost to UOG in FY 2007 for providing educational services to FAS students was \$1,388,219. Students from the FAS completed 3,731 credit hours during AY 2007-2008 (FY 2008). The locally funded cost to UOG in FY 2008 for providing educational services to FAS students was \$1,145,040. Students from the FAS completed 3,607 credit hours during AY 2008-2009 (FY 2009). The locally funded cost to UOG in FY 2009 for providing educational services to FAS students was \$1,051,810. Students from the FAS completed 5,009 credit hours during AY 2009-2010 (FY 2010). The locally funded cost to UOG in FY 2010 for providing educational services to FAS students was \$1,232,152. Students from the FAS completed 5,651 credit hours during AY 2010-2011 (FY 2011). The locally funded cost to UOG in FY 2011 for providing educational services to FAS students was \$1,562,876. Students from the FAS completed 6,016 credit hours during AY 2011-2012 (FY 2012). The locally funded cost to UOG in FY 2012 for providing educational services to FAS students was \$2,150,214. Students from the FAS completed 7,100 credit hours during AY 2012-2013 (FY 2013). The locally funded cost to UOG in FY 2013 for providing educational services to FAS students was \$1,614,717.

The total locally funded cost to the University of Guam for providing educational services to FAS students was \$13,886,880 for the past ten academic years.

Table 5: University of Guam

University of Guam										
University of Guam	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
	AY 2011-2012	AY 2011-2012	AY 2010-2011	AY 2009-2010	AY 2008-2009	AY 2007-2008	AY 2006-2007	AY 2005-2006	AY 2004-2005	AY 2003-2004
Enrollment										
Fall UOG	3,702	3,721	3,639	3,550	3,387	3,282	3,176	3,034	2,923	2,988
Spring UOG	3,513	3,530	3,536	3,424	3,297	3,040	3,049	2,839	1,547	2,817
Fall FSM, MI, PW	304	240	229	224	160	173	204	186	164	182
Spring FSM, MI, PW	299	261	239	213	151	143	186	171	65	148
Credit Hour Production										
Fall, UOG	43,686	43,686	42,977	41,883	39,034	38,007	36,408	35,187	33,678	34,612
Spring, UOG	41,166	41,498	41,063	39,433	38,406	34,929	34,853	32,248	18,607	32,392
Fall FAS (FSM, MI, and PW)	3,583	2,917	2,694	2,552	1,809	2,034	2,314	1,874	1,874	1,980
Spring FAS (FSM, MI, and PW)	3,517	3,099	2,957	2,457	1,798	1,697	2,195	1,985	775	1,766
Allowable Cost Per Credit Hour	\$ 227	\$ 357	\$ 277	\$ 246	\$ 292	\$ 307	\$ 297	\$ 351	\$ 398	\$ 355
Total FAS Student Expenditures	\$ 1,614,717	\$ 2,150,214	\$ 1,562,876	\$ 1,232,152	\$ 1,051,810	\$ 1,145,040	\$ 1,388,219	\$ 1,355,787	\$ 1,054,898	\$ 1,331,167
CUMULATIVE FAS STUDENT COST	\$ 13,886,880									

NOTE: Sums may not total due to rounding

PUBLIC SAFETY

1. Department of Corrections

The Department of Corrections protects the public from the destructive action of law offenders by operating a safe, secure, humane and efficient corrections system, and provide staff services for the judiciary, the Parole Board, probation officers and interested agencies of the Executive Branch. The Department provides custodial care to prison inmates, and the parole and detainee population in accordance with judicial disposition. Custodial care is provided for inmates on-island and off-island and includes services for rehabilitation, security, transportation, and treatment. The Department also makes recommendations for the potential release of inmates to the Parole Board.

For FY 2010, the Department of Corrections identified 873 intakes of citizens of the Freely Associated States (FAS) who were incarcerated a total of 58,755 client-days. The Department has determined that it costs \$98.00 per day to house an individual person. For FY 2010, the Department of Corrections expended a total of \$5,757,990 for the housing of FAS clients. For FY 2011, the Department of Corrections expended a total of \$14,723,716 for the housing of FAS clients. For FY 2012, the Department of Corrections expended a total of \$5,381,964 for the housing of FAS clients. In FY 2013, the Department of Corrections identified 1,130 intakes of citizens of the Freely Associated States (FAS) who were incarcerated a total of 54,706 client-days. The Department has determined that it costs \$118.52 per day to house an individual person. For FY 2013, the Department of Corrections expended a total of \$6,483,755 for the housing of FAS clients.

The Department of Corrections has expended a total of \$32,347,425 for the housing of FAS clients the past four fiscal years.

2. Office of the Attorney General of Guam (formerly Department of Law)

The Office of the Attorney General of Guam, as the legal representative office for the people of Guam, is responsible for judicious execution of all applicable laws. The Department prosecutes all criminal violations of Guam law, through trial and appeal. It processes, investigates and resolves all consumer complaints and claims files against the government. Furthermore, it collects, enforces and distributes child support obligations.

For FY 2004, the cost to the Office of the Attorney General of Guam for cases involving Freely Associated States (FAS) clients was \$753,975. For FY 2005, the cost for cases involving FAS clients was \$517,533. For FY 2006, the cost for cases involving FAS citizens was \$988,116. For FY 2007, the cost for cases involving FAS clients was \$1,549,430.

The total cost incurred by the Office of the Attorney General of Guam to provide services to FAS clients was \$3,819,054 for FY 2004 through FY 2013.

Table 6: Department of Corrections

Department of Corrections					
Department of Corrections	FY 2013	FY 2012	FY 2011	FY 2010	
Total FAS Clients	1,130	1,132	1,004	873	
Federated States of Micronesia	1,073	1,043	926	816	
Chuuk	908	873	782	714	
Kosrae	15	19	18	11	
Pohnpei	100	94	74	57	
Yap	50	57	52	34	
Marshall Islands	11	11	9	6	
Republic of Palau	46	78	69	51	
Total FAS Client-days	54,706	54,918	150,242	58,755	
Federated States of Micronesia	52,429	51,813	133,696	54,190	
Chuuk	45,020	43,665	115,441	47,780	
Kosrae	650	892	1,200	558	
Pohnpei	4,115	4,185	8,905	3,938	
Yap	2,644	3,071	8,150	1,914	
Marshall Islands	40	149	251	260	
Republic of Palau	2,237	2,956	16,295	4,305	
Cost per Client-day	\$ 118.52	\$ 98.00	\$ 98.00	\$ 98.00	
Federated States of Micronesia	\$ 6,213,885	\$ 5,077,674	\$ 13,102,208	\$ 5,310,620	
Chuuk	\$ 5,335,770	\$ 4,279,170	\$ 11,313,218	\$ 4,682,440	
Kosrae	\$ 77,038	\$ 87,416	\$ 117,600	\$ 54,684	
Pohnpei	\$ 487,710	\$ 410,130	\$ 872,690	\$ 385,924	
Yap	\$ 313,367	\$ 300,958	\$ 798,700	\$ 187,572	
Marshall Islands	\$ 4,741	\$ 14,602	\$ 24,598	\$ 25,480	
Republic of Palau	\$ 265,129	\$ 289,688	\$ 1,596,910	\$ 421,890	
Total FAS Expenditures	\$ 6,483,755	\$ 5,381,964	\$ 14,723,716	\$ 5,757,990	
CUMMULATIVE COST FOR FAS CLIENTS	\$ 32,347,425				

Note: Sums may not add due to rounding

Table 7: Office of the Attorney General of Guam

Office of the Attorney General of Guam										
Office of the Attorney General	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Presecution Division										
Total expenditures	---	---	---	---	---	---	\$ 2,985,371	\$ 2,124,756	\$ 698,335	\$ 920,128
Total caseload participants	---	---	---	---	---	---	1,410	1,608	1,425	1,424
FAS caseload participants *	---	---	---	---	---	---	331	217	217	217
Percent of total caseload	---	---	---	---	---	---	23%	13%	15%	15%
Cost of services to FAS clients	---	---	---	---	---	---	\$ 700,821	\$ 286,736	\$ 106,343	\$ 140,216
Family Division (Juvenile)										
Total expenditures	---	---	---	---	---	---	\$ 995,124	\$ 708,252	\$ 232,778	\$ 306,709
Total caseload participants	---	---	---	---	---	---	584	601	480	626
FAS caseload participants	---	---	---	---	---	---	161	148	74	117
Percent of total caseload	---	---	---	---	---	---	28%	25%	15%	19%
Cost of services to FAS clients	---	---	---	---	---	---	\$ 274,341	\$ 174,411	\$ 35,887	\$ 57,324
Child Support Enforcement Division										
Total expenditures	---	---	---	---	---	---	\$ 4,391,463	\$ 4,482,515	\$ 3,823,400	\$ 4,550,565
Total caseload participants	---	---	---	---	---	---	650	576	489	597
FAS caseload participants	---	---	---	---	---	---	85	69	48	73
Percent of total caseload	---	---	---	---	---	---	13%	12%	10%	12%
Cost of services to FAS clients	---	---	---	---	---	---	\$ 574,268	\$ 536,968	\$ 375,303	\$ 556,434
Expenditures for FAS Cases	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,549,430	\$ 998,116	\$ 517,533	\$ 753,975
CUMMUALTIVE COST FOR FAS CASES	\$ 3,819,054									

NOTE: Sums may not add due to rounding
 * Caseload estimated from 1998 to 2007 data

3. Department of Youth Affairs

The Department of Youth Affairs (DYA) is responsible for operating and maintaining the island's youth correctional facility. It provides correctional services for youth clientele, including custodial care, treatment and rehabilitation services for those adjudicated by the courts. The Department administers the juvenile delinquency prevention programs, as well as provides for the development of pre-vocational skill and training. The Department of Youth Affairs has three service divisions: Division of Special Services (Youth Corrections), Division of Youth Development, and the Division of Vocational Rehabilitation and Support Services.

The Youth Corrections Division has found that the cost of providing services to 76 clients from the Freely Associated States was \$339,487 for FY 2004. For FY 2005, the cost was \$301,997 for 58 FAS clients. For FY 2006, the cost was \$691,183 for 174 FAS clients. For FY 2007, the cost was \$965,710 for 248 FAS clients. For FY 2008, the cost was \$827,711 for 199 FAS clients. For FY 2009, the cost was \$1,228,005 for 190 clients. For FY 2010, the cost was \$908,806 for 182 FAS clients. For FY 2011, the cost was \$1,366,646 for 303 FAS clients. For FY 2012, the cost was \$1,142,363 for 143 FAS clients. For FY 2013, the cost was \$1,723,546 for 176 FAS clients.

The Youth Development Division has found that the cost of providing services to 35 clients from the Freely Associated States was \$250,754 for FY 2004. For FY 2005, the cost was \$515,117 for 49 FAS clients. For FY 2006, the cost was \$313,419 for 26 FAS clients. For FY 2007, the cost was \$365,124 for 23 FAS clients. For FY 2008, the cost was \$251,626 for 27 FAS clients. For FY 2009, the cost was \$264,541 for 43 clients. For FY 2010, the cost was \$716,158 for 54 FAS clients. For FY 2011, the cost was \$639,816 for 73 FAS clients. For FY 2012, the cost was \$639,146 for 77 FAS clients. For FY 2013, the cost was \$857,742 for 66 FAS clients.

The Department of Youth Affairs (DYA) has found that the cost of providing services to clients from the Freely Associated States was \$590,241 for FY 2004. For FY 2005, the cost was \$817,115. For FY 2006, the cost was \$1,004,601. For FY 2007, the cost was \$1,330,834. For FY 2008, the cost was \$1,079,337. For FY 2009, the cost was \$1,492,547. For FY 2010, the cost was \$1,624,964. For FY 2011, the cost was \$2,006,461. For FY 2012, the cost was \$1,781,509; and for FY 2013, the cost was \$2,581,288.

The total cost to the Department of Youth Affairs was \$14,308,896 for the past ten fiscal years.

Table 8: Department of Youth Affairs

Department of Youth Affairs										
DYA Division	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Youth Corrections										
Total Program Clients	315	322	585	500	520	676	846	669	441	428
Total FAS Clients	176	143	303	182	190	199	248	174	58	76
Total Program Client-days	8,283	23,262	14,458	17,284	21,574	21,199	17,342	16,354	15,197	17,097
Total FAS Client-days	5,073	10,492	7,512	5,344	8,245	7,555	5,591	4,035	1,864	2,869
Total Program Expenditures	2,814,140	2,532,753	2,630,320	\$ 2,939,334	\$ 3,213,218	\$ 2,322,521	\$ 2,995,411	\$ 2,801,389	\$ 2,462,154	\$ 2,023,080
Average Expenditure per Client-day	\$ 339.75	\$ 108.88	\$ 181.93	\$ 170.06	\$ 148.94	\$ 109.56	\$ 172.73	\$ 171.30	\$ 162.02	\$ 118.33
Total FAS Expenditures	\$ 1,723,546	\$ 1,142,363	\$ 1,366,646	\$ 908,806	\$ 1,228,005	\$ 827,711	\$ 965,710	\$ 691,183	\$ 301,997	\$ 339,487
Youth Development										
Total Program Clients	112	176	172	161	165	165	121	180	276	235
Total FAS Clients	66	77	73	54	43	27	23	26	49	35
Total Program Client-days	21,251	31,702	33,279	31,127	29,013	26,825	21,926	25,514	32,008	35,373
Total FAS Client-days	11,340	14,293	13,934	10,994	6,680	4,379	4,126	3,437	7,529	5,168
Total Program Expenditures	1,607,396	1,417,631	1,528,092	\$ 2,027,637	\$ 1,148,973	\$ 1,541,415	\$ 1,940,307	\$ 2,326,611	\$ 2,189,916	\$ 1,716,313
Average Expenditure per Client-day	\$ 75.64	\$ 44.72	\$ 45.92	\$ 65.14	\$ 39.60	\$ 57.46	\$ 88.49	\$ 91.19	\$ 68.42	\$ 48.52
Total FAS Expenditures	\$ 857,742	\$ 639,146	\$ 639,816	\$ 716,158	\$ 264,541	\$ 251,626	\$ 365,124	\$ 313,419	\$ 515,117	\$ 250,754
Total Expenditures for FAS Clients	\$ 2,581,288	\$ 1,781,509	\$ 2,006,461	\$ 1,624,964	\$ 1,492,547	\$ 1,079,337	\$ 1,330,834	\$ 1,004,601	\$ 817,115	\$ 590,241
CUMMULATIVE COST FOR FAS CLIENTS \$ 14,308,896										

Note: Sums may not add due to rounding

3. Department of Military Affairs, Office of Civil Defense

The Department of Military Affairs is tasked with controlling the operations of the Guam Army and Air National Guard and protecting Guam and the United States of America in time of war, rebellion, riot, imminent danger or any state of emergency. Public Law 24-298 consolidated the Office of Veterans Affairs and Office of Civil Defense with the Department of Military Affairs. The Department now includes responsibilities for the administration of veterans programs and services for citizens who served in the Armed Forces. The Department is also tasked with planning and development of programs that provide for the safety and protection of life and property in the event of natural disasters such as typhoons, earthquakes, floods and seismic (tidal) waves as well as Homeland Security.

The cost of providing services by the Office of Civil Defense (OCD) to Guam's FAS population was calculated by dividing OCD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2004, the cost for OCD protective services for FAS citizens was \$8,752. For FY 2005, the cost of OCD protective services for FAS citizens was \$2,471. For FY 2006, the cost for OCD protective services for FAS citizens was \$32,180. For FY 2007, the cost for OCD protective services for FAS citizens was \$34,223. For FY 2008 through FY 2013, OCD expended no local funds.

The total cost of Office of Civil Defense protective services for FAS citizens was \$77,626 for the past ten fiscal years.

4. Guam Fire Department

The Guam Fire Department is responsible for fire prevention and suppression and related hazards. The Department also provides emergency ambulatory medical and land and sea rescue services, all in the prevention of unnecessary loss of life and property. Guam Fire Department services are provided to all Guam residents, irrespective of citizenship or residency status, including visitors and military personnel and their dependents when they are on civilian lands.

The cost of providing services to Guam's FAS population was calculated by dividing GFD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2004, the cost for GFD protective services for FAS citizens was \$1,313,675. For FY 2005, the cost was \$1,518,155. For FY 2006, the cost was \$1,753,085. For FY 2007, the cost was \$1,952,465. For FY 2008, the cost was \$2,175,776. For FY 2009, the cost was \$2,240,314. For FY 2010, the cost was \$2,833,942. For FY 2011, the cost was \$2,976,792. For FY 2012, the cost was \$2,707,356. For FY 2013, the cost was \$3,398,196.

The total cost to the Guam Fire Department for providing protective services for FAS citizens was \$22,869,755 for the past ten fiscal years.

5. Guam Police Department

The Guam Police Department is responsible for deterring and suppressing all crimes and providing overall protection of life and property from injuries and loss. The Department provides island-wide police coverage, and includes investigative services in the areas of criminal, juvenile, traffic, special investigations and crime laboratory. Police protection is provided uniformly to each person on Guam, including visitors and military personnel and dependents while they are on civilian lands.

Expenditures for general police protection services to FAS citizens is determined by apportioning GPD's fiscal year expenditures by the percent of FAS citizens (with the baseline of 2,413 persons subtracted) to the de facto population of Guam. In FY 2004 the cost for police protective services for FAS citizens was \$1,313,436. For FY 2005, the cost was \$1,824,009. For FY 2006, the cost was \$1,708,719. For FY 2007, the cost was \$1,690,308. For FY 2008, the cost was \$2,169,879. For FY 2009, the cost was \$2,374,544. For FY 2010, the cost was \$2,443,357. For FY 2011, the cost was \$2,734,135. For FY 2012, the cost was \$3,084,971. For FY 2013, the cost was \$3,498,720.

The total cost to the Guam Police Department for providing protective services to FAS citizens was \$22,842,077 for the past ten fiscal years.

For FY 2004 through FY 2013, the three protective services agencies expended a total of \$45,789,459 for protective services to FAS citizens.

Table 9: Protective Services Agencies

Protective Services Agencies										
Protective Services Agencies	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total expenditures for general protective services	\$ 56,703,168	\$ 50,268,178	\$ 52,145,107	\$ 51,150,152	\$ 48,171,910	\$ 49,636,203	\$ 46,142,843	\$ 46,981,625	\$ 48,063,810	\$ 40,200,075
Guam Fire Department	\$ 27,938,350	\$ 23,495,539	\$ 27,180,373	\$ 27,467,946	\$ 23,385,380	\$ 24,851,781	\$ 24,501,600	\$ 23,572,744	\$ 21,816,524	\$ 20,035,125
Guam Police Department	\$ 28,764,818	\$ 26,772,639	\$ 24,964,734	\$ 23,682,206	\$ 24,786,530	\$ 24,784,422	\$ 21,211,777	\$ 22,976,171	\$ 26,211,777	\$ 20,031,470
Office of Civil Defense /a	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 429,466	\$ 432,710	\$ 35,509	\$ 133,480
Total population of Guam (de facto)	172,948	171,954	170,380	170,297	169,134	170,154	170,228	169,815	169,571	168,541
Resident Population (de jure)	160,378	159,914	159,600	159,358	159,323	159,169	158,967	158,711	158,398	158,024
Average Daily Visitors	12,570	12,040	10,780	10,939	9,811	10,985	11,261	11,104	11,173	10,517
FAS population on Guam	23,449	22,227	21,073	19,983	18,616	17,310	15,978	15,042	14,213	13,464
FAS baseline population *	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413
FSM and RMI baseline /b	637	637	637	637	637	637	637	637	637	637
Palau baseline /c	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776
FAS population minus baseline /d	21,036	19,814	18,660	17,570	16,203	14,897	13,565	12,629	11,800	11,051
Percent of total population	12.16%	11.52%	10.95%	10.32%	9.58%	8.76%	7.97%	7.44%	6.96%	6.56%
Cost of general protective services for FAS citizens	\$ 6,896,916	\$ 5,792,326	\$ 5,710,927	\$ 5,277,299	\$ 4,614,858	\$ 4,345,655	\$ 3,676,996	\$ 3,493,984	\$ 3,344,634	\$ 2,635,863
Guam Fire Department	\$ 3,398,196	\$ 2,707,356	\$ 2,976,792	\$ 2,833,942	\$ 2,240,314	\$ 2,175,776	\$ 1,952,465	\$ 1,753,085	\$ 1,518,155	\$ 1,313,675
Guam Police Department	\$ 3,498,720	\$ 3,084,971	\$ 2,734,135	\$ 2,443,357	\$ 2,374,544	\$ 2,169,879	\$ 1,690,308	\$ 1,708,719	\$ 1,824,009	\$ 1,313,436
Office of Civil Defense	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 34,223	\$ 32,180	\$ 2,471	\$ 8,752

Cummulative Cost of Protective Services By Agency	
Guam Fire Department	\$ 22,869,755
Guam Police Department	\$ 22,842,077
Office of Civil Defense	\$ 77,626
Cummulative Total Cost	\$ 45,789,459

NOTE: Sums may not add due to rounding

* FAS population resident prior to implementation of the Compacts

a/ Office of Civil Defense, Department of Military Affairs; no local funds expended in FY 2008 to FY 2012 (100% federal funds)

b/ Number of citizens from the Federated States of Micronesia and the Republic of the Marshall Islands resident prior to implementation of Compact in 1986

c/ Number of citizens from the Republic of Palau resident prior to implementation of Compact in 1994

d/ Number of citizens from the FAS for whom reimbursement is requested

6. Public Defender Service Corporation

The Public Defender Service Corporation (PDSC) is a public corporation affiliated with the judicial branch of Guam. The incorporating statute of the Public Defender Service Corporation (12 GCA, Chapter 11) provides that the Corporation will handle criminal and civil cases as follows:

Criminal cases: It shall be the duty of the Corporation to defend indigent persons charged in criminal cases before the courts of Guam

Civil matters: The Corporation shall render legal aid and assistance to those persons in Guam, who, under rules established by the Corporation, are in need of legal assistance and representation and who are unable to afford an attorney in private practice

The court also has the power to appoint the Public Defender Service Corporation in certain civil and domestic matters such as assigning counsel as guardian ad litem in child or adult abuse cases, child custody situations and guardianships and counsel who may be appointed for persons charged with criminal contempt in civil and domestic matters. These appointments arise out of the inherent powers of the court and are covered by court rules regarding appointment of counsel in non-criminal matters.

Services provided to indigent persons fall under one of four program areas: Criminal, Civil, Juvenile, and Domestic.

For FY 2004, the PDSC expended \$484,901 on 316 cases involving citizens of the Freely Associated States (FAS) out of a total of 1,527 cases. For FY 2005, the PDSC expended \$508,268 on 333 cases involving FAS citizens out of a total of 1,709 cases. For FY 2006, the PDSC expended \$580,751 on 412 cases involving FAS citizens out of a total of 1,939 cases. For FY 2007, the PDSC expended \$529,393 on 339 cases involving FAS citizens out of a total of 1,731 criminal cases. For FY 2008, the PDSC expended \$554,671 on 369 cases involving FAS citizens out of a total of 1,857 cases. For FY 2009, the PDSC expended \$726,008 on 469 cases involving FAS citizens out of a total of 1,878 cases. For FY 2010, the PDSC expended \$1,565,536 on 1,144 cases involving FAS citizens out of a total of 2,229 cases. For FY 2011, the PDSC expended \$919,654 on 586 cases involving FAS citizens out of a total of 2,222 cases. For FY 2012, the PDSC expended \$947,818 on 537 cases involving FAS citizens out of a total of 2,108 cases. For FY 2013, the PDSC expended \$928,826 on 558 cases involving FAS citizens out of a total of 2,123 cases.

For FY 2004 through FY 2013, the Public Defender Service Corporation expended a total of \$7,745,826 for services to FAS citizens.

Table 10: Public Defender Service Corporation

Public Defender Service Corporation										
PDSC	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
PSDC Total										
Total program expenditure	\$ 3,533,865	\$ 3,720,672	\$ 3,487,152	\$ 3,050,331	\$ 2,907,129	\$ 2,791,394	\$ 2,703,182	\$ 2,733,194	\$ 2,608,501	\$ 2,343,178
Total cases	2,123	2,108	2,222	2,229	1,878	1,857	1,731	1,939	1,709	1,527
Total FAS cases	558	537	586	1,144	469	369	339	412	333	316
FSM Total	523	489	526	1,083	419	342	295	374	292	260
Chuuk	456	400	426	327	351	283	251	311	221	203
Kosrae	3	11	17	55	10	10	3	6	10	2
Pohnpei	37	46	46	55	31	30	26	29	31	30
Yap	27	32	37	22	27	19	15	28	30	25
Not Stated	0	0	0	624	0	0	0	0	0	0
Marshall Islands	4	7	5	6	0	1	0	0	0	2
Republic of Palau	31	41	55	55	50	26	44	38	41	54
Unit cost of service	\$ 1,665	\$ 1,765	\$ 1,569	\$ 1,368	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 928,826	\$ 947,818	\$ 919,654	\$ 1,565,536	\$ 726,008	\$ 554,671	\$ 529,393	\$ 580,751	\$ 508,268	\$ 484,901
Criminal Program										
Total program expenditure	\$ 2,726,553	\$ 2,832,864	\$ 2,820,167	\$ 2,459,150	\$ 2,547,995	\$ 2,271,296	\$ 2,145,680	\$ 2,046,724	\$ 1,943,020	\$ 1,781,552
Total cases	1,638	1,605	1,797	1,797	1,646	1,511	1,374	1,452	1,273	1,161
Total FAS cases	521	505	548	878	431	326	298	361	285	279
FSM Total	488	460	493	827	383	300	263	327	248	235
Chuuk	422	375	398	265	319	246	223	268	183	181
Kosrae	3	10	16	45	9	10	3	6	10	2
Pohnpei	36	45	45	45	30	25	22	27	28	28
Yap	27	30	34	21	25	19	15	26	27	24
Not Stated	0	0	0	451	0	0	0	0	0	0
Marshall Islands	4	7	3	5	0	1	0	0	0	2
Republic of Palau	29	38	52	46	48	25	35	34	37	42
Unit cost of service	\$ 1,665	\$ 1,765	\$ 1,569	\$ 1,368	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 867,237	\$ 891,337	\$ 860,018	\$ 1,201,521	\$ 667,185	\$ 490,035	\$ 465,366	\$ 508,862	\$ 435,005	\$ 428,125
Civil Program										
Total program expenditure	\$ 141,488	\$ 213,568	\$ 155,368	\$ 186,113	\$ 136,223	\$ 172,865	\$ 167,094	\$ 176,199	\$ 187,739	\$ 138,105
Total cases	85	121	99	136	88	115	107	125	123	90
Total FAS cases	15	16	9	96	10	12	8	9	16	11
FSM Total	14	13	9	89	9	11	6	7	15	10
Chuuk	14	10	7	47	8	10	5	7	15	9
Kosrae	0	0	0	8	0	0	0	0	0	0
Pohnpei	0	1	1	8	1	1	1	0	0	1
Yap	0	2	1	1	0	0	0	0	0	0
Not Stated	0	0	0	25	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0	0	0	0	0
Republic of Palau	1	3	0	7	1	1	2	2	1	1
Unit cost of service	\$1,664.56	\$1,765.02	\$1,569.38	\$1,368.48	\$1,547.99	\$1,503.17	\$1,561.63	\$1,409.59	\$1,526.33	\$1,534.50
Total FAS program expenditure	\$ 24,968	\$ 28,240	\$ 14,124	\$ 131,374	\$ 15,480	\$ 18,038	\$ 12,493	\$ 12,686	\$ 24,421	\$ 16,879
Juvenile Program										
Total program expenditure	\$ 609,230	\$ 638,939	\$ 480,229	\$ 376,331	\$ 204,335	\$ 311,157	\$ 331,066	\$ 467,984	\$ 418,215	\$ 379,021
Total cases	366	362	306	275	132	207	212	332	274	247
Total FAS cases	22	16	28	167	25	31	31	41	30	25
FSM Total	21	16	23	164	25	31	24	39	28	14
Chuuk	20	15	20	14	23	27	21	35	22	12
Kosrae	0	1	1	2	1	0	0	0	0	0
Pohnpei	1	0	0	2	0	4	3	2	3	1
Yap	0	0	2	0	1	0	0	2	3	1
Not Stated	0	0	0	146	0	0	0	0	0	0
Marshall Islands	0	0	2	1	0	0	0	0	0	0
Republic of Palau	1	0	3	2	0	0	7	2	2	11
Unit cost of service	\$ 1,665	\$ 1,765	\$ 1,569	\$ 1,368	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 36,620	\$ 28,240	\$ 43,943	\$ 228,535	\$ 38,700	\$ 46,598	\$ 48,411	\$ 57,793	\$ 45,790	\$ 38,362
Domestic Program										
Total program expenditure	\$ 56,595	\$ 35,300	\$ 31,388	\$ 28,738	\$ 18,576	\$ 36,076	\$ 59,342	\$ 42,288	\$ 59,527	\$ 44,500
Total cases	34	20	20	21	12	24	38	30	39	29
Total FAS cases	0	0	1	3	3	0	2	1	2	1
FSM Total	0	0	1	3	2	0	2	1	1	1
Chuuk	0	0	1	1	1	0	2	1	1	1
Kosrae	0	0	0	0	0	0	0	0	0	0
Pohnpei	0	0	0	0	0	0	0	0	0	0
Yap	0	0	0	0	1	0	0	0	0	0
Not Stated	0	0	0	2	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0	0	0	0	0
Republic of Palau	0	0	0	0	1	0	0	0	1	0
Unit cost of service	\$ 1,665	\$ 1,765	\$ 1,569	\$ 1,368	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ -	\$ -	\$ 1,569	\$ 4,105	\$ 4,644	\$ -	\$ 3,123	\$ 1,410	\$ 3,053	\$ 1,534
Total Expenditures by PDSC	\$ 3,533,865	\$ 3,720,672	\$ 3,487,152	\$ 3,050,331	\$ 2,907,129	\$ 2,791,394	\$ 2,703,182	\$ 2,733,194	\$ 2,608,501	\$ 2,343,178
Total FAS Cases Expenditures	\$ 928,826	\$ 947,818	\$ 919,654	\$ 1,565,536	\$ 726,008	\$ 554,671	\$ 529,393	\$ 580,751	\$ 508,268	\$ 484,901
CUMULATIVE FAS CLIENT COST	\$ 7,745,826									

Note: Sums may not add due to rounding

7. Judiciary of Guam – Superior Court of Guam

The Superior Court of Guam (SCOG) is vested with original jurisdiction in all cases arising under the laws of Guam, civil or criminal, in law or equity, regardless of the amount in controversy. Exceptions to the jurisdiction of the Superior Court are causes arising under the Constitution, treaties, laws of the United States, and any matter involving the Guam income tax.

In FY 2004, the Superior Court of Guam expended \$891,279 on 453 cases involving citizens of the Freely Associated States out of a total of 10,553 cases. For FY 2005, the Superior Court of Guam expended \$785,589 on 329 cases involving FAS citizens out of a total of 9,345 cases. For FY 2006, the Superior Court of Guam expended \$982,906 on 447 cases involving FAS citizens out of a total of 10,619 cases. For FY 2007, the Superior Court of Guam expended \$726,148 on 276 cases involving FAS citizens out of a total of 10,021 cases. For FY 2008, the Superior Court of Guam expended \$972,017 on 294 cases involving FAS citizens out of a total of 9,267 cases. For FY 2009, the Superior Court of Guam expended \$775,679 on 230 cases involving FAS citizens out of a total of 9,347 cases. For FY 2010, the Superior Court of Guam expended \$2,228,388 on 640 cases involving FAS citizens out of a total of 9,422 cases. For FY 2011, the Superior Court of Guam expended \$2,339,170 on 647 cases involving FAS citizens out of a total of 9,176 cases. For FY 2012, the Superior Court of Guam expended \$2,284,399 on 531 cases involving FAS citizens out of a total of 8,276 cases. For FY 2013, the Superior Court of Guam expended \$2,913,771 on 750 cases involving FAS citizens out of a total of 8,478 cases.

The Superior Court of Guam has expended a total of \$14,899,346 for the past ten fiscal years for cases involving citizens of the Freely Associated States.

Table 11: Judiciary of Guam

Judiciary of Guam										
Judiciary of Guam	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Expenditures	\$32,937,268	\$35,603,929	\$34,233,218	\$32,806,045	\$31,522,917	\$ 30,638,382	\$ 26,364,946	\$ 23,350,053	\$ 22,314,075	\$ 20,763,059
Total Cases	8,478	8,276	9,176	9,422	9,347	9,267	10,021	10,619	9,345	10,553
FAS Cases	750	531	647	640	230	294	276	447	329	453
Expenditures for FAS Cases	\$ 2,913,771	\$ 2,284,399	\$ 2,339,170	\$ 2,228,388	\$ 775,679	\$ 972,017	\$ 726,148	\$ 982,906	\$ 785,589	\$ 891,279
CUMMULATIVE FAS CASES COST	\$ 14,899,346									

Note: Sums may not add due to rounding

HEALTH, WELFARE, AND LABOR

1. Department of Public Health and Social Services

The Department of Public Health and Social Services (DPHSS) provides programs and services in the areas of environmental health, public health, public welfare and senior citizens. The department ensures the public protection through protective measures against unsanitary conditions. It ensures the provisions of direct and indirect health care services such as dental, hearing, speech and nutritional health. It provides a variety of programs which stress the prevention of disease and disability, and by meeting the needs of the medically under-served population. The department also promotes positive social conditions for the economically and socially disadvantaged by providing financial and medical services, such as in its administration of the Public Assistance, Food Stamp, and Medicaid Programs. Additionally, it administers the State Plan on Aging program tailored for the elderly 60 years and older.

DPHSS was unable to provide expenditure and service level data for its clients from the Freely Associated States (FAS) for FY 2004 and FY 2005 under the Medically Indigent Program (MIP) and the Medicaid Program (MAP). However, data from the Guam Memorial Hospital Authority (GMHA) indicates that at least \$6,893,764 in costs was incurred by the Medically Indigent Program (MIP) and the Medicaid Program (MAP) under the Bureau of Health Care Financing in FY 2004. The gross charges were \$4,837,013 and \$2,056,752 for MIP and MAP, respectively, according to GMHA.

In FY 2004, the Division of Public Health's Bureau of Primary Care Services expended \$112,162 for services to FAS citizens. The Division of Public Welfare expended a total of \$6,893,764. The Bureau of Health Care Financing expended \$4,837,013 under the Medically Indigent Program (MIP) and \$2,056,752 under the Medicaid Program (MAP). The Division of Senior Citizens expended \$201,805 for services to FAS citizens. For FY 2004, the Department of Public Health expended a total of \$7,207,731 for services to FAS citizens.

In FY 2005, the Division of Public Health's Bureau of Primary Care Services expended \$263,418 for services to FAS citizens. The Division of Senior Citizens expended \$227,670 for services to FAS citizens. For FY 2005, the Department of Public Health expended a total of \$491,088 for services to FAS citizens.

In FY 2006, the Division of Public Health expended a total of \$778,561 for services provided to citizens of the Freely Associated States. The Bureau of Community Health Services expended \$22,392 while the Bureau of Communicable Disease Control expended \$350,428. The Bureau of Family Health and Nursing Services expended a total of \$218,145. The Bureau of Primary Health Care Services expended \$187,596. Also in FY 2006, the Division of Public Welfare expended a total of \$6,571,256. The Bureau of Health Care Financing expended \$4,458,407 under the Medically Indigent Program (MIP) and \$1,693,595 under the Medicaid Program (MAP). The Bureau of Social Services

Administration expended \$419,254 for services to FAS citizens. The Division of Senior Citizens expended \$243,028 for services to FAS citizens. For FY 2006, the Department of Public Health and Social Services expended a total of \$7,592,845 for services to FAS citizens.

In FY 2007, the Division of Public Health's Bureau of Primary Care Services expended a total of \$246,447 for services provided to citizens of the Freely Associated States (FAS). The Division of Public Welfare's Bureau of Health Care Financing expended \$5,071,088 under the Medically Indigent Program (MIP) and \$3,171,462 under the Medicaid Program (MAP). The Division of Senior Citizens expended \$287,812. For FY 2007, the Department of Public Health and Social Services expended a total of \$8,776,809 for services to FAS citizens.

In FY 2008, the Division of Public Health expended a total of \$1,222,950 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$841,510 while the Bureau of Primary Care Services expended a total of \$381,440. The Division of Public Welfare expended a total of \$9,463,242. The Bureau of Economic Security expended a total of \$923,386 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Public Assistance Programs at \$853,202 and \$70,184, respectively. The Bureau of Health Care Financing expended \$4,898,458 under the Medically Indigent Program (MIP) and \$3,106,829 under the Medicaid Program (MAP) for a total of \$8,005,287 in FY 2008. The Division of Senior Citizens expended \$302,339. For FY 2008, the Department of Public Health and Social Services expended a total of \$10,988,531 for services to FAS citizens.

In FY 2009, the Division of Public Health expended a total of \$1,519,245 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$1,089,599 while the Bureau of Primary Care Services expended a total of \$429,646. The Division of Public Welfare expended a total of \$12,469,050. The Bureau of Economic Security expended a total of \$1,266,776 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Public Assistance Programs at \$1,179,704 and \$87,072, respectively. The Bureau of Health Care Financing expended \$7,251,469 under the Medically Indigent Program (MIP) and \$3,508,270 under the Medicaid Program (MAP) for a total of \$10,759,739 in FY 2009. The Division of Senior Citizens expended \$244,033. For FY 2009, the Department of Public Health and Social Services expended a total of \$14,232,328 for services to FAS citizens.

In FY 2010, the Division of Public Health expended a total of \$569,460 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control's Foreign Quarantine/Enteric Disease Program expended a total of \$991 while the Bureau of Primary Care Services expended a total of \$437,972. The Bureau of Professional Support Services expended a total of \$130,497. The Division of Public Welfare expended a total of \$13,601,925. The Bureau of Health Care Financing expended \$7,983,657 under the Medically Indigent Program (MIP) and \$4,672,357 under the Medicaid Program (MAP) for a total of \$12,656,014 in FY 2010. The Bureau of Social Services Administration

expended \$945,911. The Division of Senior Citizens expended \$297,513. For FY 2010, the Department of Public Health and Social Services expended a total of \$14,468,898 for services to FAS citizens.

In FY 2011, the Division of Public Health expended a total of \$1,364,760 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$614,744 while the Bureau of Primary Care Services expended a total of \$393,190. The Bureau of Family Health and Nursing Services expended a total of \$356,826. The Division of Public Welfare expended a total of \$13,345,561. The Bureau of Economic Security expended a total of \$2,452,464 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Public Assistance Programs at \$1,179,704 and \$1,272,760, respectively. The Bureau of Health Care Financing expended \$5,053,155 under the Medically Indigent Program (MIP) and \$4,579,024 under the Medicaid Program (MAP) for a total of \$9,632,179 in FY 2011. The Bureau of Social Services Administration expended \$1,260,918. The Division of Senior Citizens expended \$314,873. For FY 2011, the Department of Public Health and Social Services expended a total of \$15,025,194 for services to FAS citizens.

In FY 2012, the Division of Public Health expended a total of \$987,413 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$206,035 while the Bureau of Primary Care Services expended a total of \$468,180. The Bureau of Family Health and Nursing Services expended a total of \$313,198.

The Division of Public Welfare expended a total of \$37,560,798. The Bureau of Economic Security expended a total of \$24,011,158. The Supplemental Nutrition Assistance Programs (SNAP) expended \$22,556,828 under SNAP (formerly "Food Stamps") and \$1,454,330 under the Public Assistance Program (PA) in FY 2012. According to the BES, SNAP participation increased tremendously in comparison to previous years. In addition, the move to a new eligibility system captures data more accurately; hence, the numbers are more accurate and complete.

The Bureau of Health Care Financing expended \$3,373,484 under the Medically Indigent Program (MIP) and \$9,942,906 under the Medicaid Program (MAP) for a total of \$13,316,390 in FY 2012. The Bureau of Social Services Administration expended \$233,250. The Division of Senior Citizens expended \$220,498. For FY 2012, the Department of Public Health and Social Services expended a total of \$38,768,709 for services to FAS citizens.

In FY 2013, the Division of Public Health expended a total of \$1,020,109 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$132,259 while the Bureau of Primary Care Services expended a total of \$590,164. The Bureau of Family Health and Nursing Services expended a total of \$297,686.

The Division of Public Welfare expended a total of \$42,630,342. The Bureau of Economic Security expended a total of \$25,810,299. The Supplemental Nutrition Assistance Programs (SNAP) expended \$24,233,018 under SNAP (formerly "Food Stamps") while expending \$1,577,281 under the Public Assistance Program (PA) in FY 2013.

The Bureau of Health Care Financing expended \$3,697,315 under the Medically Indigent Program (MIP) and \$12,607,155 under the Medicaid Program (MAP) for a total of \$16,304,470 in FY 2013. The Bureau of Social Services Administration expended \$515,573. The Division of Senior Citizens expended \$510,453.

For FY 2013, the Department of Public Health and Social Services expended a total of \$44,160,904 for services to FAS citizens. For the period FY 2004 through FY 2013, the Department of Public Health and Social Services has expended a total of \$161,713,037 for services to citizens of the Freely Associated States for which reimbursement is requested.

Table 12: Department of Public Health and Social Services

Department of Public Health and Social Services										
DPHSS	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Division of Public Health	\$ 1,020,109	\$ 987,413	\$ 1,364,760	\$ 569,460	\$ 1,519,245	\$ 1,222,950	\$ 246,447	\$ 778,561	\$ 263,418	\$ 112,162
Bureau of Community Health Services	—	—	—	—	—	—	—	\$ 22,392	—	—
Bureau of Communicable Disease Control	\$ 132,259	\$ 206,035	\$ 614,744	\$ 991	\$ 1,089,599	\$ 841,510	—	\$ 350,428	—	—
Immunization	—	—	\$ 523,169	—	\$ 473,652	\$ 168,998	—	—	—	—
FQ & Enteric	—	—	—	\$ 991	\$ 6,465	\$ 28,372	—	—	—	—
STD/HIV	—	\$ 206,035	\$ 91,575	—	\$ 75,618	\$ 171,285	—	—	—	—
TB	\$ 132,259	—	—	—	\$ 533,864	\$ 472,855	—	—	—	—
Bureau of Family Health and Nursing Services	\$ 297,686	\$ 313,198	\$ 356,826	—	—	—	—	\$ 218,145	—	—
Bureau of Primary Care Services	\$ 590,164	\$ 468,180	\$ 393,190	\$ 437,972	\$ 429,646	\$ 381,440	\$ 246,447	\$ 187,596	\$ 263,418	\$ 112,162
Bureau of Professional Support Services	—	—	—	\$ 130,497	—	—	—	—	—	—
Division of Public Welfare	\$ 42,630,342	\$ 37,560,798	\$ 13,345,561	\$ 13,601,925	\$ 12,469,050	\$ 9,463,242	\$ 8,242,550	\$ 6,571,256	—	\$ 6,893,764
Bureau of Economic Security	\$ 25,810,299	\$ 24,011,158	\$ 2,452,464	—	\$ 1,266,776	\$ 923,386	—	—	—	—
SNAP ("Food Stamps")	\$ 24,233,018	\$ 22,556,828	\$ 1,179,704	—	\$ 1,179,704	\$ 853,202	—	—	—	—
Public Assistance (PA)	\$ 1,577,281	\$ 1,454,330	\$ 1,272,760	—	\$ 87,072	\$ 70,184	—	—	—	—
Bureau of Health Care Financing	\$ 16,304,470	\$ 13,316,390	\$ 9,632,179	\$ 12,656,014	\$ 10,759,739	\$ 8,005,287	\$ 8,242,550	\$ 6,152,002	—	\$ 6,893,764
Medically Indigent Program (MIP)	\$ 3,697,315	\$ 3,373,484	\$ 5,053,155	\$ 7,983,657	\$ 7,251,469	\$ 4,898,458	\$ 5,071,088	\$ 4,458,407	—	\$ 4,837,013
Medicaid (MAP)	\$ 12,607,155	\$ 9,942,906	\$ 4,579,024	\$ 4,672,357	\$ 3,508,270	\$ 3,106,829	\$ 3,171,462	\$ 1,693,595	—	\$ 2,056,752
Bureau of Social Services Administration	\$ 515,573	\$ 233,250	\$ 1,260,918	\$ 945,911	\$ 442,535	\$ 534,569	—	\$ 419,254	—	—
Division of Senior Citizens	\$ 510,453	\$ 220,498	\$ 314,873	\$ 297,513	\$ 244,033	\$ 302,339	\$ 287,812	\$ 243,028	\$ 227,670	\$ 201,805
Division of Environmental Health **	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total FAS Costs	\$ 44,160,904	\$ 38,768,709	\$ 15,025,194	\$ 14,468,898	\$ 14,232,328	\$ 10,988,531	\$ 8,776,809	\$ 7,592,845	\$ 491,088	\$ 7,207,731
CUMMULATIVE TOTAL FAS COSTS	\$ 161,713,037									

Note: Sums may not add due to rounding

* Supplemental Nutrition Assistance Program (SNAP) or more commonly known as "Food Stamps Program" includes Food Stamps & General Assistance

** Net cost for Division of Environmental Health is zero, as cost of service is recouped from health certificate fee

NOTE: FY 2004 MIP and MAP data represent charges as reported by Guam Memorial Hospital Authority

2. Guam Memorial Hospital Authority

Guam Memorial Hospital Authority (GMHA) is a governmental, non-profit institution serving the people of Guam. As the sole hospital on the island, no patient is denied hospital care and services by reason of place of residence or ability to pay. Prior to the Compacts, citizens of what are now the Freely Associated States (FAS) were Trust Territory of the Pacific Islands (TTPI) citizens, and as such, received medical care from Department of Defense at the Naval Regional Medical Center.

For FY 2008, GMHA reported 6,769 FAS admissions. The gross charges incurred were \$12,785,480 of which \$2,874,712 remained in arrears. For FY 2009, GMHA reported 8,102 FAS admissions. The gross charges incurred were \$19,749,042 of which \$5,326,362 remained in arrears. For FY 2010, GMHA reported 5,877 FAS admissions. The gross charges incurred were \$19,053,212 of which \$4,699,001 remained in arrears. For FY 2011, GMHA reported 8,126 FAS admissions. The gross charges incurred were \$25,131,479 of which \$15,213,098 remained in arrears in FY 2011. For FY 2012, GMHA reported 8,008 FAS admissions. The gross charges incurred were \$21,340,493 of which \$13,870,749 remained in arrears.

In FY 2013, GMHA reported 8,931 FAS admissions. The Emergency Room (ER) reported 5,068 FAS admissions at a cost of \$5,108,605. In-patient cost was \$18,795,705 for 2,596 FAS admissions. Out-patient cost was \$842,749 for 1,267 FAS admissions. The total gross charges incurred in FY 2013 were \$24,747,059 of which \$14,966,221 remained in arrears.

The total arrears for services to citizens of the Freely Associated States by the Guam Memorial Hospital Authority for FY 2008 through FY 2013 was \$56,950,143.

3. Guam Behavioral Health and Wellness Center
(formerly Department of Mental Health and Substance Abuse)

The Guam Behavioral Health and Wellness Center (GBHWC) is the sole agency authorized to provide mental health and substance abuse services to the people of Guam. It is responsible for providing mental health programs and services to children, adolescents, and adults suffering from ailments such as mental disorders, emotional disturbances, behavioral problems, familial dysfunctions and drug and alcohol treatment. The Department also maintains residential and day treatment services, operates an acute psychiatric inpatient facility, and provides emergency consultations.

For FY 2005, GBHWC expended a total of \$905,535 on 530 cases involving citizens of the Freely Associated States. For FY 2006, GBHWC expended a total of \$339,694 on 194 cases involving FAS citizens. For FY 2007, GBHWC expended a total of \$288,834 on 161 cases involving FAS citizens. For FY 2008, GBHWC expended a total of \$233,553 on 127 cases involving FAS citizens. For FY 2010, GBHWC expended a total of \$2,049,611 on 305 cases involving FAS citizens. For FY 2011, GBHWC expended a total of \$1,628,768

on 431 cases involving FAS citizens. For FY 2012, GBHWC expended a total of \$779,443 on 660 cases involving FAS citizens. In FY 2013, GBHWC expended a total of \$2,276,685 on 1,562 cases involving FAS citizens.

For FY 2004 through FY 2013, the Guam Behavioral Health and Wellness Center expended a total of \$8,502,122 on cases involving citizens of the Freely Associated States.

Table 13. Guam Memorial Hospital Authority, FAS Admissions: FY 2013

Guam Memorial Hospital Authority: FY 2013								
FY 2013	Admissions (FAS Clients)	Federated States of Micronesia					Marshall Islands	Republic of Palau
		Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
Emergency Room	5,068	4,360	3,391	98	627	244	85	623
In-patient	2,596	2,333	1,868	71	269	125	34	229
Out-patient	1,267	1,130	896	26	139	69	23	114
TOTAL	8,931	7,823	6,155	195	1,035	438	142	966

Table 14. Guam Memorial Hospital Authority, Total FAS Billed Amount: FY 2013

Guam Memorial Hospital Authority: FY 2013								
FY 2013	Total FAS Billed Amount	Federated States of Micronesia					Marshall Islands	Republic of Palau
		Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
Emergency Room	\$ 5,108,605	\$ 4,422,732	\$ 3,465,529	\$ 88,647	\$ 613,064	\$ 255,492	\$ 84,228	\$ 601,645
In-patient	\$ 18,795,705	\$ 16,201,060	\$ 12,577,583	\$ 653,475	\$ 2,124,492	\$ 845,509	\$ 482,951	\$ 2,111,694
Out-patient	\$ 842,749	\$ 692,778	\$ 510,757	\$ 39,147	\$ 86,864	\$ 56,010	\$ 8,571	\$ 141,399
TOTAL	\$ 24,747,059	\$ 21,316,570	\$ 16,553,869	\$ 781,270	\$ 2,824,420	\$ 1,157,011	\$ 575,751	\$ 2,854,738

Note: Sums may not total due to rounding

Table 15. Guam Memorial Hospital Authority, Total FAS Arrears: FY 2013

Guam Memorial Hospital Authority: FY 2013								
FY 2013	Total FAS Arrears	Federated States of Micronesia					Marshall Islands	Republic of Palau
		Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
Emergency Room	\$ 3,029,204	\$ 2,700,805	\$ 2,135,667	\$ 50,280	\$ 366,581	\$ 148,277	\$ 31,650	\$ 296,749
In-patient	\$ 11,594,605	\$ 10,311,373	\$ 8,192,004	\$ 224,983	\$ 1,437,626	\$ 456,760	\$ 330,240	\$ 952,991
Out-patient	\$ 342,413	\$ 292,747	\$ 218,878	\$ 14,996	\$ 45,068	\$ 13,806	\$ 4,044	\$ 45,622
TOTAL	\$ 14,966,221	\$ 13,304,926	\$ 10,546,549	\$ 290,259	\$ 1,849,274	\$ 618,843	\$ 365,933	\$ 1,295,363

Note: Sums may not total due to rounding

Table 16: Guam Memorial Hospital Authority, FAS Admissions: FY 2012

Guam Memorial Hospital Authority: FY 2012								
FY 2012	Admissions (FAS Clients)	Federated States of Micronesia					Marshall Islands	Republic of Palau
		Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
Emergency Room	4,574	3,882	3,030	80	550	222	81	611
In-patient	2,307	2,070	1,661	66	237	106	29	208
Out-patient	1,127	1,007	794	32	125	56	15	105
TOTAL	8,008	6,959	5,485	178	912	384	125	924

Table 17: Guam Memorial Hospital Authority, Total FAS Billed Amount: FY 2012

Guam Memorial Hospital Authority: FY 2012								
FY 2012	Total FAS Billed Amount	Federated States of Micronesia					Marshall Islands	Republic of Palau
		Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
Emergency Room	\$ 4,590,100	\$ 3,928,996	\$ 3,085,120	\$ 70,606	\$ 538,150	\$ 235,120	\$ 74,171	\$ 586,934
In-patient	\$ 16,016,553	\$ 14,042,923	\$ 10,952,355	\$ 614,467	\$ 1,715,773	\$ 760,327	\$ 185,245	\$ 1,788,386
Out-patient	\$ 733,840	\$ 642,674	\$ 473,130	\$ 39,356	\$ 75,799	\$ 54,388	\$ 6,307	\$ 84,859
TOTAL	\$ 21,340,493	\$ 18,614,592	\$ 14,510,606	\$ 724,430	\$ 2,329,722	\$ 1,049,835	\$ 265,722	\$ 2,460,179

Note: Sums may not total due to rounding

Table 18: Guam Memorial Hospital Authority, Total FAS Arrears: FY 2012

Guam Memorial Hospital Authority: FY 2012								
FY 2012	Total FAS Arrears	Federated States of Micronesia					Marshall Islands	Republic of Palau
		Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
Emergency Room	\$ 3,046,356	\$ 2,624,819	\$ 2,076,556	\$ 46,856	\$ 350,233	\$ 151,174	\$ 55,818	\$ 365,718
In-patient	\$ 10,417,355	\$ 9,149,700	\$ 7,388,542	\$ 174,337	\$ 1,148,844	\$ 437,977	\$ 142,916	\$ 1,124,738
Out-patient	\$ 407,038	\$ 344,114	\$ 231,819	\$ 26,693	\$ 52,552	\$ 33,049	\$ 5,688	\$ 57,236
TOTAL	\$ 13,870,749	\$ 12,118,634	\$ 9,696,918	\$ 247,887	\$ 1,551,629	\$ 622,201	\$ 204,422	\$ 1,547,693

Note: Sums may not total due to rounding

Table 19: Guam Memorial Hospital Authority, Admissions: FY 2008 to FY 2013

Guam Memorial Hospital Authority: FY 2008 to FY 2013									
FY 2011	Admissions (All Clients)	Total Admissions (FAS Clients)	Federated States of Micronesia					Marshall Islands	Republic of Palau
			Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
2013	45,109	8,931	7,823	6,155	195	1,035	438	142	966
2012	41,897	8,008	6,959	5,485	178	912	384	125	924
2011	48,269	8,126	7,055	5,604	135	977	339	159	912
2010	47,366	5,877	5,709	4,496	115	794	304	93	75
2009	49,992	8,102	7,138	5,570	129	1,035	404	95	869
2008	48,979	6,769	6,030	4,721	137	880	292	93	646

Table 20: Guam Memorial Hospital Authority, Total Billed Amount: FY 2008 to FY 2013

Guam Memorial Hospital Authority: FY 2008 to FY 2013									
FY 2011	Total Billed Amount	Total FAS Billed Amount	Federated States of Micronesia					Marshall Islands	Republic of Palau
			Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
2013	n/a	\$ 24,747,059	\$ 21,316,570	\$ 16,553,869	\$ 781,270	\$ 2,824,420	\$ 1,157,011	\$ 575,751	\$ 2,854,738
2012	n/a	\$ 21,340,493	\$ 18,614,592	\$ 14,510,606	\$ 724,430	\$ 2,329,722	\$ 1,049,835	\$ 265,722	\$ 2,460,179
2011	n/a	\$ 25,131,479	\$ 21,740,006	\$ 17,322,787	\$ 559,342	\$ 2,583,650	\$ 1,274,227	\$ 569,742	\$ 2,821,731
2010	n/a	\$ 19,053,212	\$ 16,230,204	\$ 11,294,250	\$ 414,434	\$ 3,454,207	\$ 1,067,313	\$ 336,344	\$ 2,486,664
2009	n/a	\$ 19,749,042	\$ 17,235,746	\$ 13,207,699	\$ 271,679	\$ 2,710,642	\$ 1,045,726	\$ 131,254	\$ 2,382,042
2008	n/a	\$ 12,785,480	\$ 11,470,619	\$ 9,115,381	\$ 365,940	\$ 1,433,801	\$ 555,497	\$ 285,917	\$ 1,028,944
Total Billing	—	\$ 122,806,766	\$ 106,607,738	\$ 82,004,592	\$ 3,117,094	\$ 15,336,442	\$ 6,149,609	\$ 2,164,730	\$ 14,034,298

Note: Sums may not total due to rounding

Table 21: Guam Memorial Hospital Authority, Total Arrears: FY 2008 to FY 2013

Guam Memorial Hospital Authority: FY 2008 to FY 2013									
FY 2011	Total Arrears	Total FAS Arrears	Federated States of Micronesia					Marshall Islands	Republic of Palau
			Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
2013	n/a	\$ 14,966,221	\$ 13,304,926	\$ 10,546,549	\$ 290,259	\$ 1,849,274	\$ 618,843	\$ 365,933	\$ 1,295,363
2012	n/a	\$ 13,870,749	\$ 12,118,634	\$ 9,696,918	\$ 247,887	\$ 1,551,629	\$ 622,201	\$ 204,422	\$ 1,547,693
2011	n/a	\$ 15,213,098	\$ 13,706,352	\$ 10,888,723	\$ 402,686	\$ 1,669,679	\$ 745,264	\$ 277,710	\$ 1,229,036
2010	n/a	\$ 4,699,001	\$ 4,219,605	\$ 2,574,828	\$ 112,316	\$ 1,061,906	\$ 470,555	\$ 113,192	\$ 366,204
2009	n/a	\$ 5,326,362	\$ 4,974,457	\$ 3,682,955	\$ 50,141	\$ 1,003,845	\$ 237,516	\$ 53,394	\$ 298,511
2008	n/a	\$ 2,874,712	\$ 2,658,916	\$ 2,602,074	\$ 845	\$ 7,246	\$ 48,751	\$ 57,717	\$ 158,079
Total Arrears	—	\$ 56,950,143	\$ 50,982,890	\$ 39,992,047	\$ 1,104,133	\$ 7,143,579	\$ 2,743,130	\$ 1,072,368	\$ 4,894,885

Note: Sums may not total due to rounding

Table 22: Guam Behavioral Health and Wellness Center (GBHWC)

Guam Behavioral Health and Wellness Center										
GBHWC	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Fiscal year total expenditures	\$16,733,099	\$16,007,516	\$ 13,926,902	\$ 11,150,781	---	---	---	---	---	---
Total number of clients	3,903	4,174	2,364	1,759	---	---	---	---	---	---
Total number of FAS clients	1,562	660	431	305	---	127	161	194	530	---
Total number of services to clients	523,024	616,113	545,475	299,420	---	---	---	---	---	---
Total services to FAS clients	71,162	30,000	63,794	55,036	---	---	---	---	---	---
Units cost for services to clients	\$ 31.99	\$ 25.98	\$ 25.53	\$ 37.24	---	---	---	---	---	---
Cost per FAS client	---	---	---	---	---	\$ 1,839	\$ 1,794	\$ 1,751	\$ 1,709	---
Total cost incurred for FAS clients	\$ 2,276,685	\$ 779,443	\$ 1,628,768	\$ 2,049,611	\$ -	\$ 233,553	\$ 288,834	\$ 339,694	\$ 905,535	---
CUMMULATIVE TOTAL COST	\$ 8,502,123									

Note: Sums may not add due to rounding

SUPPLEMENTAL DATA

1. Population of Guam: 1986 to 2013

Impact cost calculations requiring the use of the de facto or de jure population of Guam are based on this table.

2. FAS Population on Guam

The Freely Associated States (FAS) population estimates are based on the 2000 Census of Population and Housing: Guam, the 2003 Census of Micronesians, the 2008 Survey of Compact of Free Association (COFA) Migrants, and the 2010 Census of Population and Housing: Guam.

3. Compact Impact Assistance Grant Projects (P.L. 108-188)

This table shows all Capital Improvement Grant Projects funded by Compact Impact reimbursement funds for FY 2004 through FY 2013 under U.S. Public Law 108-188.

4. Compact Impact Reconciliation – FY 1987 to FY 2003

Pursuant to U.S. Public Law 108-188, Guam's Compact Impact Reconciliation Report found that the un-reimbursed Compact Impact cost for the period FY 1987 to FY 2003 totaled \$269 million. The un-reimbursed cost include \$178 million for education, \$48 million for health, welfare and labor, and \$43 million for public safety. This table shows the un-reimbursed cost as identified by Government of Guam departments and agencies.

Population of Guam: 1986 to 2013

Table 23.1. Population on Guam: 1986 to 1992

Fiscal Year	1986	1987	1988	1989	1990	1991	1992
Resident Population*	122,880	125,724	127,545	130,947	133,152	138,159	142,326
Tourist Arrivals**	393,983	460,631	574,958	638,963	753,015	726,349	888,941
Average Length of Stay***	3.25	3.25	3.25	3.25	3.25	3.25	3.25
Daily Average Tourist Population	3,508	4,102	5,119	5,689	6,705	6,467	7,915
Total Population (de facto)	126,388	129,826	132,664	136,636	139,857	144,626	150,241

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990 and 2000 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1986 to 1994 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

Table 23.2. Population on Guam: 1993 to 1999

Fiscal Year	1993	1994	1995	1996	1997	1998	1999
Resident Population*	143,825	143,157	144,190	145,324	146,799	149,724	152,590
Tourist Arrivals**	777,283	1,011,538	1,295,559	1,369,877	1,411,447	1,204,268	1,107,890
Average Length of Stay***	3.25	3.25	3.25	3.25	3.19	3.19	3.23
Daily Average Tourist Population	6,921	9,007	11,536	12,198	12,336	10,525	9,804
Total Population (de facto)	150,746	152,164	155,726	157,522	159,135	160,249	162,394

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990 and 2000 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1995 and 1996 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

Table 23.3. Population on Guam: 2000 to 2006

Fiscal Year	2000	2001	2002	2003	2004	2005	2006
Resident Population*	154,805	156,337	157,061	157,579	158,024	158,398	158,711
Tourist Arrivals**	1,269,171	1,291,667	1,014,037	856,931	1,156,199	1,210,147	1,217,111
Average Length of Stay***	3.29	3.29	3.36	3.32	3.32	3.37	3.33
Daily Average Tourist Population	11,440	11,643	9,335	7,795	10,517	11,173	11,104
Total Population (de facto)	166,245	167,980	166,396	165,374	168,541	169,571	169,815

Source: Office of Vital Statistics, Department of Public Health and Social Services; Guam Visitors Bureau; IPC, U.S. Census Bureau

* Estimates, except for 1990 and 2000 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1995 and 1996 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

Table 23.4. Population on Guam: 2007 to 2013

Fiscal Year	2007	2008	2009	2010	2011	2012	2013
Resident Population*	158,967	159,169	159,323	159,358	159,600	159,914	160,378
Tourist Arrivals**	1,223,290	1,179,246	1,053,248	1,170,857	1,147,134	1,270,161	1,337,665
Average Length of Stay***	3.36	3.40	3.40	3.41	3.43	3.46	3.43
Daily Average Tourist Population	11,261	10,985	9,811	10,939	10,780	12,040	12,570
Total Population (de facto)	170,228	170,154	169,134	170,297	170,380	171,954	172,948

Source: Office of Vital Statistics, Department of Public Health and Social Services; Guam Visitors Bureau; IPC, U.S. Census Bureau

* Estimates, except for 1990, 2000 and 2010 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1995 and 1996 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

Freely Associated States (FAS) Population on Guam: 2000 to 2013

Table 24: Census and Survey Data

FAS Population on Guam	2000	2001	2002	2003*	2004	2005	2006	2007	2008*	2009	2010	2011	2012*	2013
Resident Population /a	154,805	156,337	157,061	157,579	158,024	158,398	158,711	158,967	159,169	159,323	159,358	159,600	159,914	160,378
FAS Population	10,971	---	---	10,430	---	---	---	---	20,013	---	18,044	---	---	---
Federated States of Micronesia	8,573	---	---	9,014	---	---	---	---	16,941	---	15,166	---	13,588	---
Chuuk	6,229	---	---	---	---	---	---	---	---	---	11,230	---	10,943	---
Kosrae	292	---	---	---	---	---	---	---	---	---	425	---	234	---
Pohnpei	1,366	---	---	---	---	---	---	---	---	---	2,248	---	1,912	---
Yap	686	---	---	---	---	---	---	---	---	---	1,263	---	499	---
Republic of the Marshall Islands	257	---	---	215	---	---	---	---	549	---	315	---	---	---
Republic of Palau	2,141	---	---	1,201	---	---	---	---	2,523	---	2,563	---	---	---
Not Stated	18	---	---	---	---	---	---	---	---	---	1,939	---	---	---

Source: 2000 and 2010 Census of Population and Housing; 2003 Census of Micronesians Migrants; 2008 Survey of Compact of Free Association (COFA) Migrants PUMS; 2012 FSM Migrant Survey

a Mid-year population estimates (Office of Vital Statistics, DPHSS), except for 2000 and 2010 (Census of Population and Housing)

* 2003 and 2008 FAS population counts based on US Department of the Interior census/survey data; 2012 FSM Migrant Survey

Table 25: Adjusted FAS Population Data

FAS Population on Guam	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Resident Population /a	154,805	156,337	157,061	157,579	158,024	158,398	158,711	158,967	159,169	159,323	159,358	159,600	159,914	160,378
FAS Population /b	10,989	11,546	12,140	12,777	13,464	14,213	15,042	15,978	17,310	18,616	19,983	21,073	22,227	23,449
Federated States of Micronesia	8,573	9,075	9,607	10,171	10,767	11,399	12,068	12,777	13,528	14,324	15,166	16,058	17,004	18,005
Chuuk	6,229	6,607	7,008	7,434	7,885	8,364	8,871	9,410	9,981	10,587	11,230	11,912	12,635	13,402
Kosrae	292	303	315	327	339	352	366	380	394	409	425	441	458	476
Pohnpei	1,366	1,436	1,509	1,586	1,667	1,752	1,842	1,936	2,035	2,139	2,248	2,363	2,484	2,610
Yap	686	729	775	824	876	931	989	1,052	1,118	1,188	1,263	1,342	1,427	1,517
Republic of the Marshall Islands	257	262	268	273	279	285	290	296	549	560	315	321	328	335
Republic of Palau	2,141	2,180	2,219	2,260	2,301	2,343	2,385	2,428	2,472	2,517	2,563	2,610	2,657	2,705
Not Stated	18	29	46	73	117	187	298	476	761	1,214	1,939	2,083	2,238	2,404

a Mid-year population estimates (Office of Vital Statistics, DPHSS), except for 2000 (2000 Census of Population and Housing)

b Revised June 2009; sum may not total due to rounding

Table 26: Additional FAS Population

FAS Population on Guam	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
FAS Population /a	10,989	11,546	12,140	12,777	13,464	14,213	15,042	15,978	17,310	18,616	19,983	21,073	22,227	23,449
Total Baseline Population /b	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413
1980 Baseline /c	637	637	637	637	637	637	637	637	637	637	637	637	637	637
1995 Baseline /d	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776
Additional FAS Population /e	8,576	9,133	9,727	10,364	11,051	11,800	12,629	13,565	14,897	16,203	17,570	18,660	19,814	21,036

/a Number of citizens from the Freely Associated States living on Guam

/b Total adjustment for the number of FAS citizens living on Guam prior to the enactment of the Compacts

/c Adjustment for the number of citizens from the FSM and RMI living on Guam prior to the 1986

/d Adjustment for the number of citizens from Palau living on Guam prior to the Compact of Free Association in 1994

/e Number of FAS citizens living on Guam who migrationed to Guam under provisions of the Compacts of Free Association for whom reimbursement can be claimed (according to the federal government)

Prepared by: Bureau of Statistics and Plans

December 2013

Compact Impact Assistance Grant Projects (P.L. 108-188)

Grant Year	Agency	Project	Total Grant	
FY 2004	DOC	Fire system	300,000	
	DPHSS	Pharmaceuticals and medical supplies	1,800,000	
	DPHSS	Renovation and equipment	764,238	
	DPW	School buses	3,200,000	
	GMHA	Facilities improvement	1,500,000	
	GMHA	Pharmaceuticals and medical supplies	3,584,010	
	GPD	Facilities improvement and equipment	2,837,000	
	GFD	Equipment	257,074	
			Subtotal	\$14,242,322
		GMHA	Operational and Feasibility Studies [1]	(286,657)
			FY Total	
			\$13,955,665	
FY 2005	DPW (GMLP)	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	GMHA	Medicine, supplies and imaging equipment	2,211,600	
	GMHA	Pharmaceutical supplies	3,005,000	
	DMHSA	Therapeutic Group Home acquisition	916,000	
	DMHSA	Permanent Injunction / Therapeutic Group Home	412,000	
	DPW	Heavy equipment	509,717	
	GFD	Fire Rescue Pumpers/Fire Rescue Boat	538,005	
	DYA	Renovations, furniture/equip., passenger vans.	350,000	
	GPD	Motorcycle parking shelter and ballistic vests	200,000	
			Subtotal	\$14,242,322
FY 2006	DMHSA	Building Improvement and Equipment	800,000	
	DISID	Permanent Injunction	1,000,000	
	GMHA	Pharmaceutical Supplies and Equipment	1,629,014	
	GMHA	Medical Personnel and Equipment	2,478,986	
	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	GMHA	Diabetes Program	150,000	
	DPHSS	Pharmaceuticals	400,000	
	DPHSS	Building Upgrade	600,000	
	DMHSA	Psychotropic Medication	200,000	
	AGRI	Stray Animal Enhancement	78,000	
DMHSA	Permanent Injunction	806,322		
		Subtotal	\$14,242,322	
FY 2007	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	GMHA	Pharmaceutical Supplies and Equipment	6,242,322	
	DPHSS	Pharmaceutical Supplies and Equipment	500,000	
	DISID	Permanent Injunction	500,000	
	DOC	Phase II Fire Alarm/Sprinkler System	500,000	
	DMHSA	Psychotropic Medications	171,000	
	DMHSA	Vendor Payables (Latte Treatment)	229,000	
			Subtotal	\$14,242,322
FY 2008	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	GMHA	Pharmaceutical Supplies and Equipment	5,000,000	
	GMHA	Pharmaceutical Supplies and Equipment	1,992,303	
	DPHSS	Pharmaceutical Supplies and Equipment	500,000	
	DISID	Permanent Injunction	500,000	
	(DOI Reserve)	Census of Micronesians	150,019	
		Subtotal	\$14,242,322	

continued =>

Compact Impact Assistance Grant Projects (P.L. 108-188)

Grant Year	Agency	Project	Total Grant	
continued =>				
FY 2009	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	DPW	School Leasing Plan - Collateral Equipment	1,000,000	
	GMHA	Pharmaceutical Supplies and Equipment	3,142,322	
	DPHSS	Pharmaceutical Supplies and Equipment	500,000	
	DISID	Permanent Injunction Projects	500,000	
	DMHSA	Building Construction Projects	500,000	
	DPW	Heavy Equipment (Packer Trucks)	500,000	
	GFD	Fire Trucks (including repair) / Rescue Boad	1,000,000	
	GPD	Forensic Lab Equipment	1,000,000	
		Subtotal	\$14,242,322	
		GMHA	Operational and Feasibility Studies [1]	286,657
			FY Total	\$14,528,979
FY 2010	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	DPW	School Leasing Plan - Collateral Equipment	1,000,000	
	GMHA	CIP and Equipment Procurement	3,500,000	
	GMHA	Pharmaceutical Supplies and Equipment	1,000,000	
	DPR/GHURA	Northern Sports Recreation Complex	2,700,000	
	GFD	Equipment Procurement (Fire Pumper Trucks)	750,000	
	GPD	Equipment Procurement (Patrol Vehicles)	527,026	
	DPHSS	Pharmaceutical Supplies	500,000	
	DMHSA	Permanent Injunction Projects	500,000	
	DYA	Building Renovations / Equipment	250,000	
	Subtotal	\$16,827,026		
FY 2011	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	DPW	School Leasing Plan - Collateral Equipment	1,000,000	
	UOG	A/E School of Engineering and Student Center	1,400,000	
	GMHA	Medical Equipment	2,500,000	
	DPHSS	Medical and Pharmaceutical Supplies	750,000	
	DOC	Electronic Cell Locking System Upgrade	300,000	
	DYA	Facilities Improvement	250,000	
	Judiciary	Case Management System	3,777,026	
	DOC	Emergency Generators	500,000	
	DISID	Permanent Injunction Projects	250,000	
	Subtotal	\$16,827,026		
FY 2012	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	DPW	School Leasing Plan - Collateral Equipment	1,000,000	
	GMHA	Operations Offset	4,142,026	
	DOC	Operations Offset	3,525,000	
	MCOG	Facility Renovations & Repairs	500,000	
	GFD	Operations Offset	1,560,000	
	Subtotal	\$16,827,026		
FY 2013	DPW / DOE	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	DPW / DOE	School Leasing Plan - Collateral Equipment	1,000,000	
	GMHA	Operations Offset - Pharmaceutical and Equipment [2]	8,500,000	
	GPD	Operations Offset (Police vehicles)	377,026	
	DPW	Bus Satellite Facility Repairs	350,000	
	BSP	Centralized Data Center Project	300,000	
	DISID	Individualized Budget Program (IBP) Project	200,000	
	Subtotal	\$16,827,026		
GRAND TOTAL GRANT FUNDS			\$152,762,036	

Source: Bureau of Budget and Management Research

As of December 2013

[1] Re-obligation of funds from closed FY 2004 grant projects (\$286,657)

[2] Inclusive of vendor payables

Government of Guam

COMPACT IMPACT RECONCILIATION -- FY 1987 to FY 2003

Un-reimbursed Compact Impact Costs		\$269,313,119
Education		
		\$178,366,947
Department of Education		135,734,890
Department of Public Works - Bus Operations		5,566,881
Guam Community College		20,491,676
University of Guam		16,573,500
Public Safety		
		\$42,984,779
Department of Corrections		1,396,051
Department of Law		1,310,382
Department of Military Affairs, Office of Civil Defense		243,905
Department of Youth Affairs		2,442,022
Guam Fire Department		12,839,584
Guam Police Department		16,075,850
Public Defender Services Corporation		1,730,960
Superior Court of Guam		6,946,025
Health, Welfare, and Labor		
		\$47,961,393
Department of Public Health and Social Services		38,495,872
Division of Public Health		5,507,141
Chief Public Health Office	723,708	
Bureau of Professional Support Services	2,426,694	
Bureau of Family Health and Nursing Services	2,356,739	
Division of Public Welfare		31,560,010
Bureau of Health Care Financing		
Medically Indigent Program (MIP)	25,412,940	
Medicaid (MAP)	6,147,070	
Division of Senior Citizens		1,428,721
Department of Mental Health and Substance Abuse		411,713
Department of Integrated Services for Individuals with Disabilities		653,663
Guam Memorial Hospital Authority		8,353,319
Department of Labor		46,826

Source: Compact Impact Reconciliation Report (2004)

