

**United States Department of the Interior  
Office of the Secretary**

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**Report to the Director  
Office of Law Enforcement and Security**

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**SECURITY ASSESSMENT OF INDEPENDENCE HALL  
AND THE LIBERTY BELL**



Assessment Dates: September 27-28, 2011

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## List of Abbreviations and Acronyms

CCTV	Closed Circuit Television
DOI	Department of the Interior
DTRA	Defense Threat Reduction Agency
EACS	Electronic Access Control System
EOD	Explosive Ordinance Disposal
FLETC	Federal Law Enforcement Training Center
HSPD	Homeland Security Presidential Directive
IDS	Intrusion Detection System
NCI	National Critical Infrastructure
NCIC	National Crime Information Center
NPS	National Park Service
OEP	Occupant Emergency Plan
OLES	Office of Law Enforcement, Security, and Emergency Management
PBIED	Person Bourne Improvised Explosive Device
PIN	Personal Identification Number
PIV	Personal Identification Verification
SWAT	Special Weapons and Tactics
UPS	Uninterruptable Power Supply
VBIED	Vehicle Borne Improvised Explosive Device
VCA	Video Content Analysis

## Executive Summary

This report documents the findings of a security assessment conducted at Independence National Historic Park by the Department of the Interior (DOI / Department) Office of Law Enforcement and Security (OLES) in September, 2011. The evaluation served to assess the park's compliance with the requirements established in Departmental Manual, Part 444 Chapter 2 (444DM2) entitled, "National Critical Infrastructure and Key Resource Security". Generally speaking, 444DM2 sets forth the security requirements the Department deems minimally necessary to safeguard the National Critical Infrastructure and Key Resource assets it owns or controls. These requirements are presented in five general categories; *Security Personnel*, *Perimeter Security*, *Access Control*, *Interior Security*, and *Security Planning*. Working directly with National Park Service (NPS) personnel from the NPS Washington office and the Independence National Historic Park, the OLES evaluation focused on assessing the park's level of compliance within each of these five categories.

At its conclusion, the evaluation revealed that the NPS (b) (7)(E)

[REDACTED]

[REDACTED]

[REDACTED]

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## Background

Independence National Historical Park, located in Philadelphia Pa., preserves several sites associated with the American Revolution and the nation's founding history. Administered by the National Park Service, the 55-acre park comprises much of the downtown historic district. The park is commonly referred to as "America's most historic square mile" because of its abundance of historic landmarks located within the Old City and Society Hill neighborhoods of Philadelphia.

The centerpiece of the park is Independence Hall, where the Declaration of Independence and the United States Constitution were debated and adopted in the late 18th century. Independence Hall was the principal meetinghouse of the Second Continental Congress from 1775 to 1783 and the Constitutional Convention in the summer of 1787. Located across the street from Independence Hall, the Liberty Bell, an iconic symbol of American independence, is displayed in the Liberty Bell Center. The park contains other historic buildings, such as the First Bank of the United States, the first bank chartered by the United States Congress, and the Second Bank of the United States, which had its charter renewal vetoed by President Andrew Jackson as part of the Bank War. Most of the park's historic structures are located in the vicinity of the four landscaped blocks between Chestnut, Walnut, 2nd, and 6th streets. The park also contains Franklin Court, the site of a museum dedicated to Benjamin Franklin and the United States Postal Service Museum. An additional three blocks directly north of Independence Hall, collectively known as Independence Mall, contain the Liberty Bell Center, the National Constitution Center, the Independence Visitor Center, and the former site of the President's House. The assessment conducted at the park was focused on the National Icon which is defined by the Department of Homeland Security (DHS) as the Liberty Bell Center, Independence Hall, Congress Hall and the Supreme Court Chamber in Old City Hall.

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**Photo No. 1: Independence National Historic Park**



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## Scope and Methodology

**Scope** Directive 14 of the Secretary’s law enforcement and security reforms<sup>1</sup> adopted the recommendations made by the Interior Office of Inspector General in 2002<sup>2</sup> and placed responsibility for DOI security policy oversight and compliance with the OLES. By way of implementing this directive, the OLES established a Security Division to provide guidance and oversight of Department security operations, and to monitor and support bureau compliance with Departmental law enforcement and security, policies and procedures.

In an effort to further implement Directive 14, the OLES issued Departmental Manual, Part 444 Chapter 2, entitled, “National Critical Infrastructure and Key Resource Security”. 444DM2 establishes the security requirements deemed minimally necessary to safeguard National Critical Infrastructure and Key Resource assets owned and/or controlled by the Department and was developed in coordination with DOI bureaus and offices in response to the “The National Strategy for the Physical Protection of Critical Infrastructures and Key Assets” (February 2003) and Homeland Security Presidential Directive-7 “Critical Infrastructure Identification, Prioritization, and Protection” (December 2003).

**Methodology** During the period of September 27 through 28, 2011, personnel from the OLES Security Division conducted a security assessment at Independence National Historic Park to assess the facility’s compliance with the security requirements established in 444DM2. These requirements are presented in five categories; *Security Personnel*, *Perimeter Security*, *Access Control*, *Interior Security*, and *Security Planning*. The evaluation focused on assessing the park’s level of compliance within each of these categories.

The evaluation process consisted of informal interviews and group discussions with NPS personnel from the Park; an on-site examination of facility infrastructure components, physical security systems, and operational procedures; and a review of relevant documentation to include security force operating procedures, security staffing models, and facility security policies and procedures. Appendix 1 of this report lists evaluation participants.

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<sup>1</sup> See *Law Enforcement at the Department of the Interior, Recommendations to the Secretary for Implementing Law Enforcement Reforms*, U.S. Department of the Interior, July 2002.

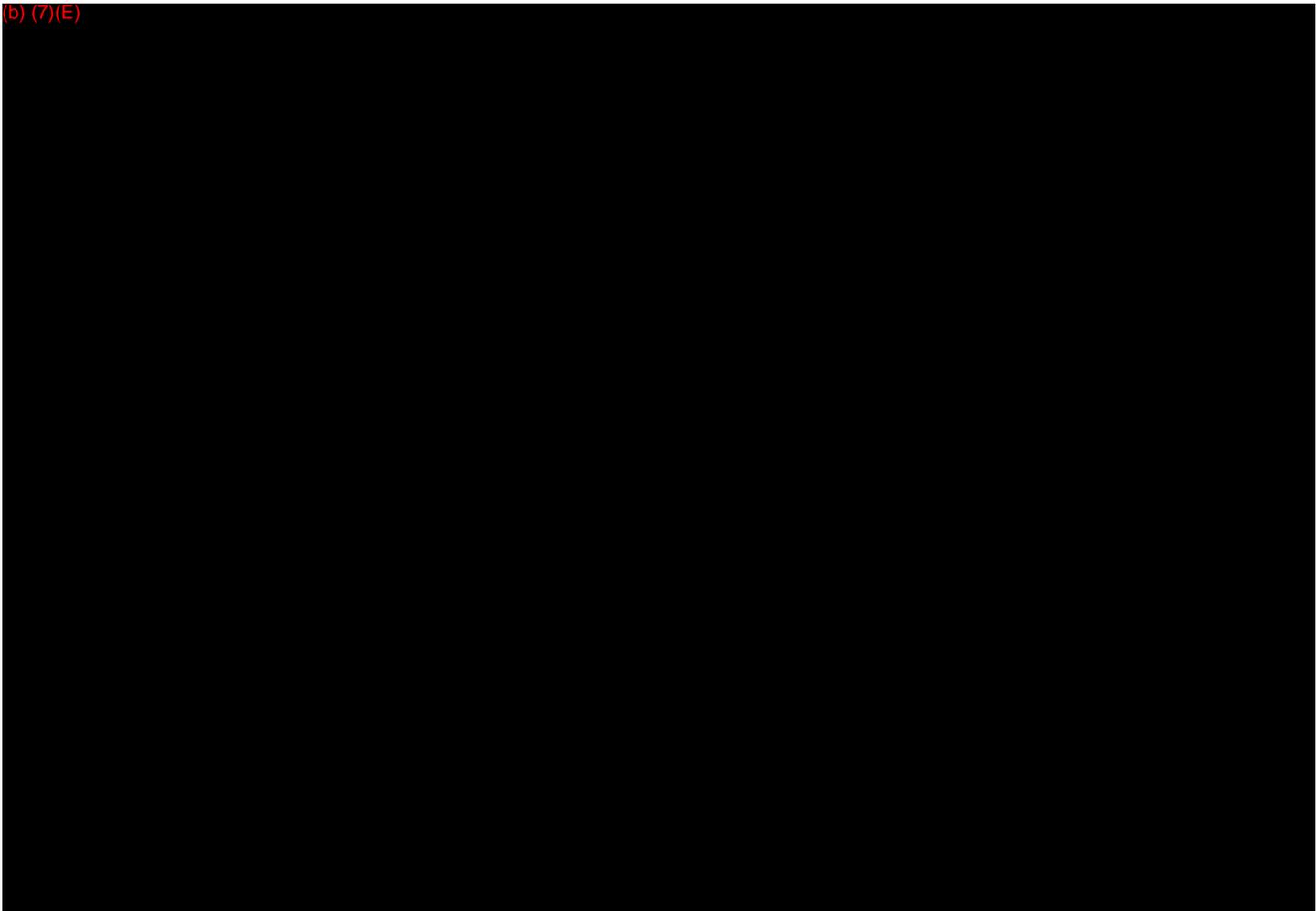
<sup>2</sup> See *Disquieting State of Disorder: An Assessment of Department of the Interior law Enforcement*, Inspector General’s Report, (Report No. 2002-I-0014), U.S. Department of the Interior, January 2002.

## Findings and Recommendations

In an effort to limit repetition in the narrative, where a specific minimum requirement was found to be applicable to more than one general category (b) (7)(E) [REDACTED], discussion of the requirement has been confined to a single category.

### Security Personnel

(b) (7)(E)



Perimeter Security

(b) (7)(E)

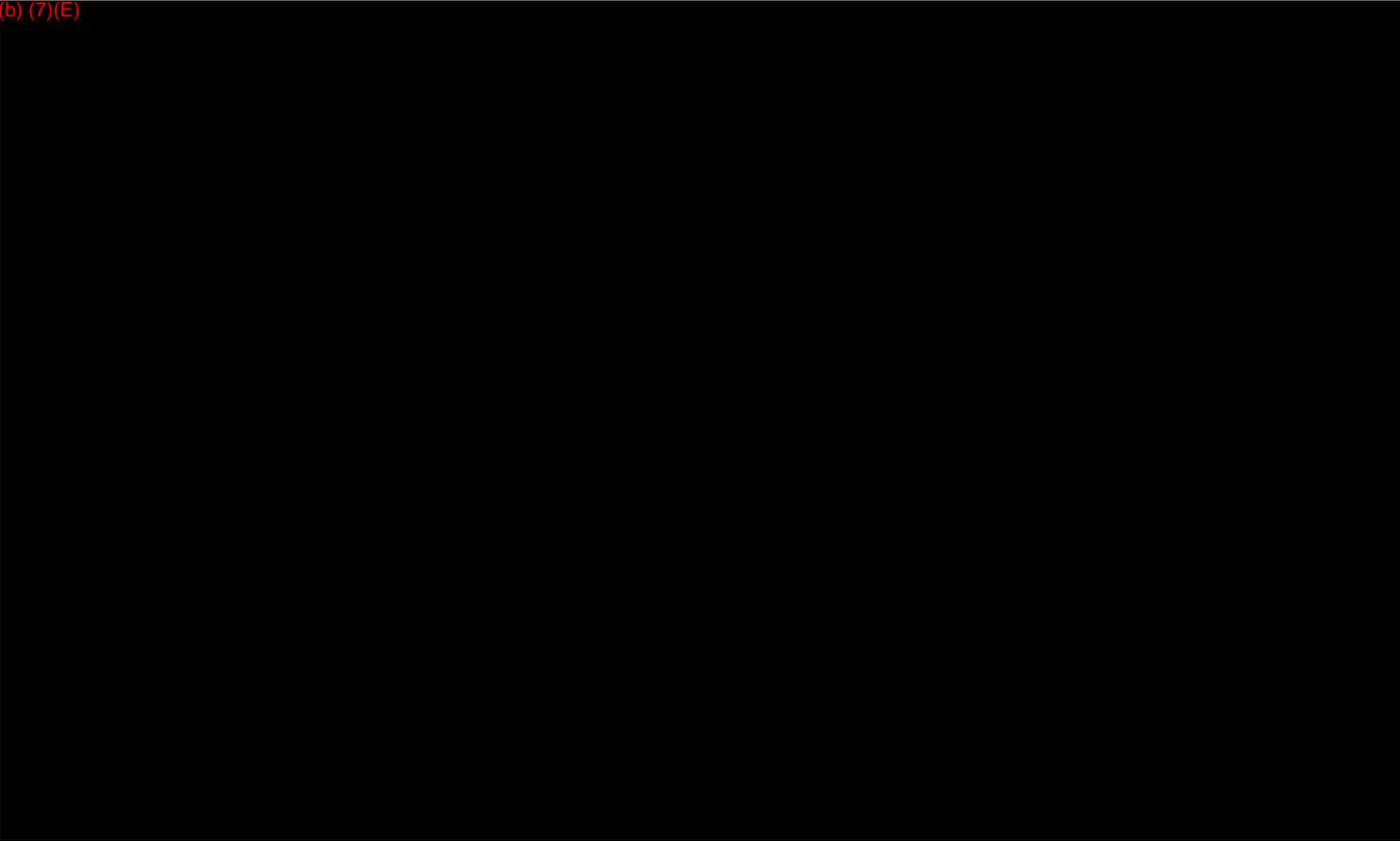
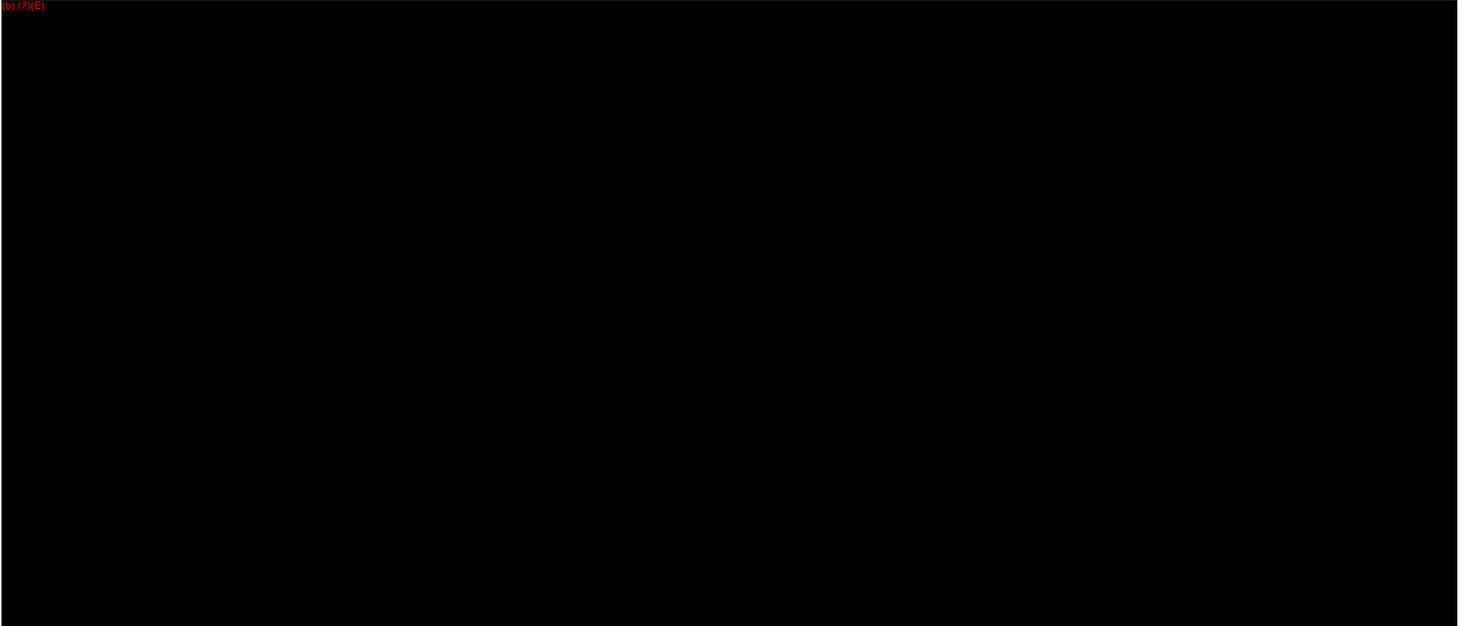
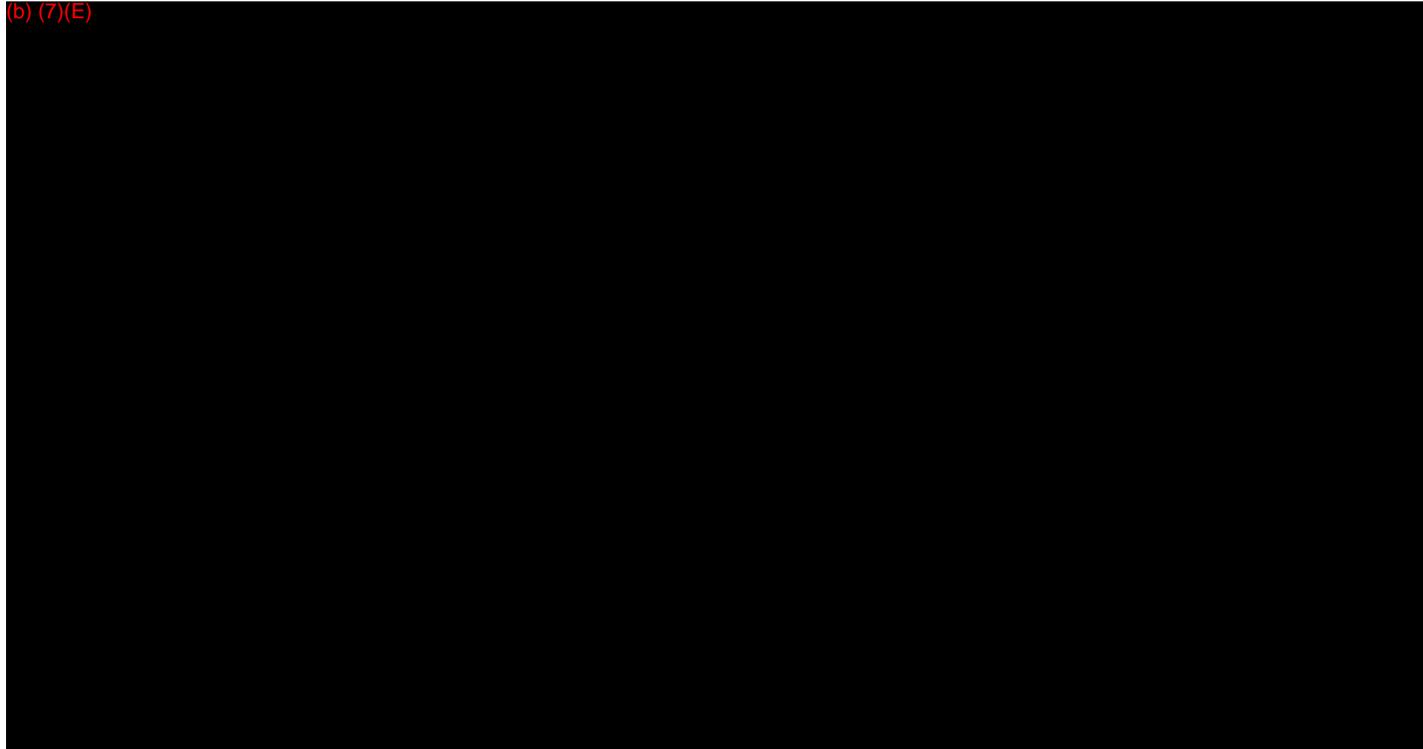


Photo No. 2:   

(b) (7)(E)



(b) (7)(E)

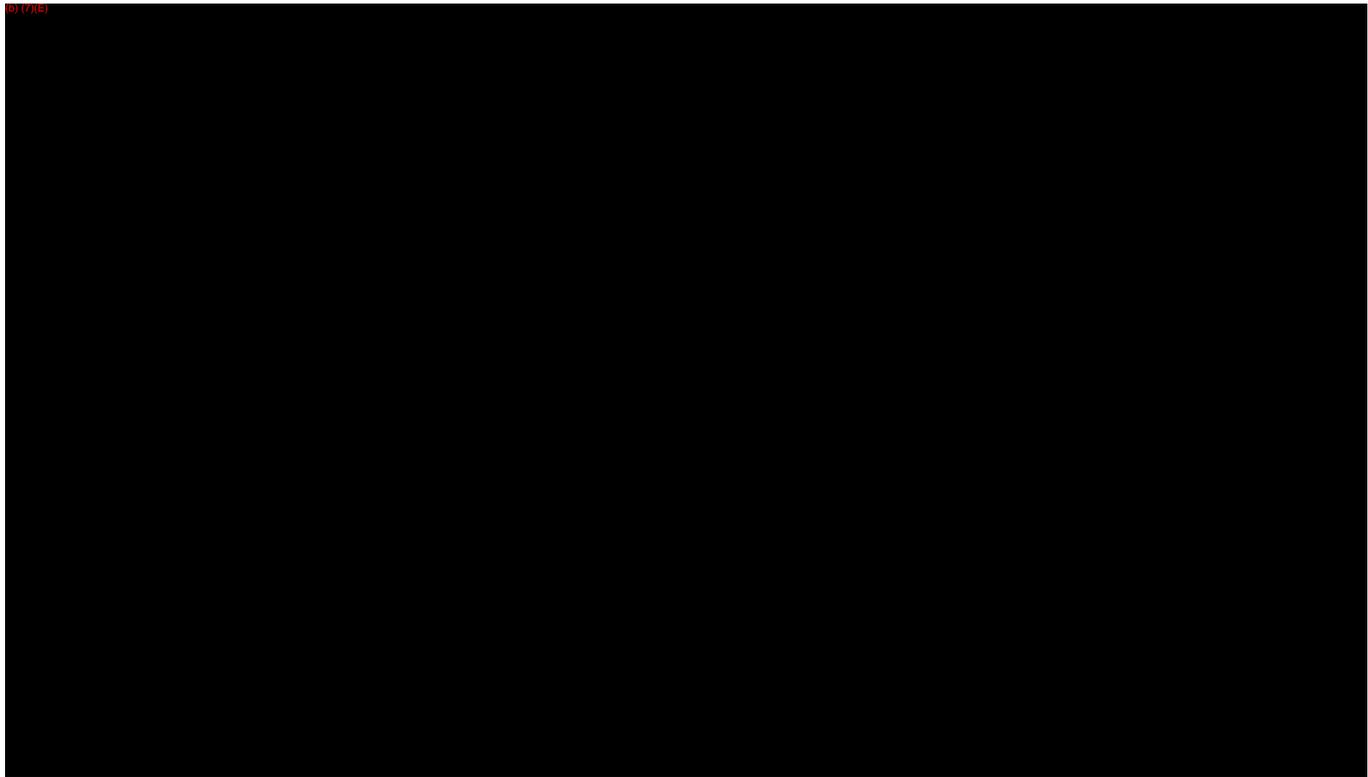


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**Photo No. 3:** 

(b) (7)(E)



(b) (7)(E)

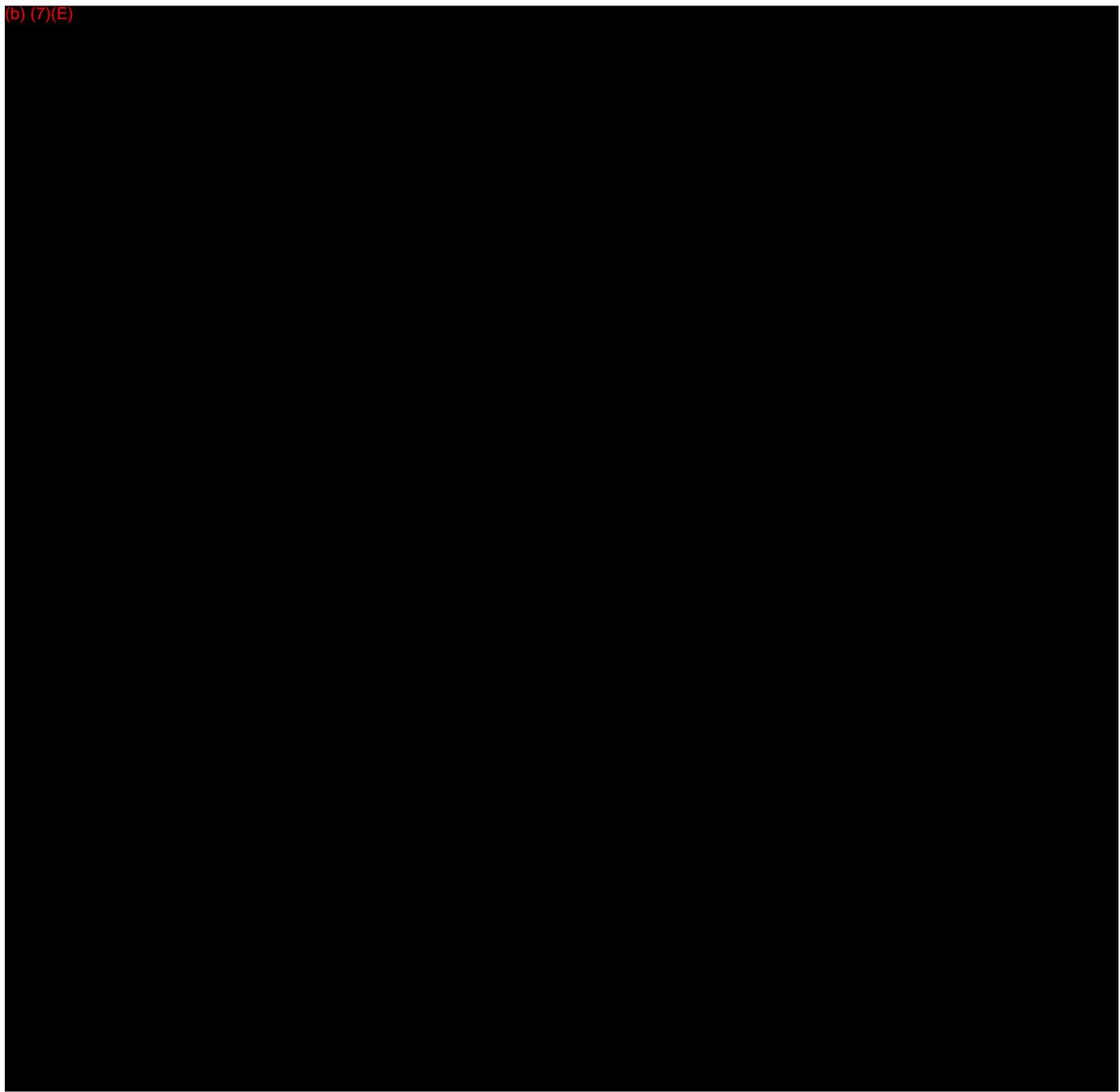
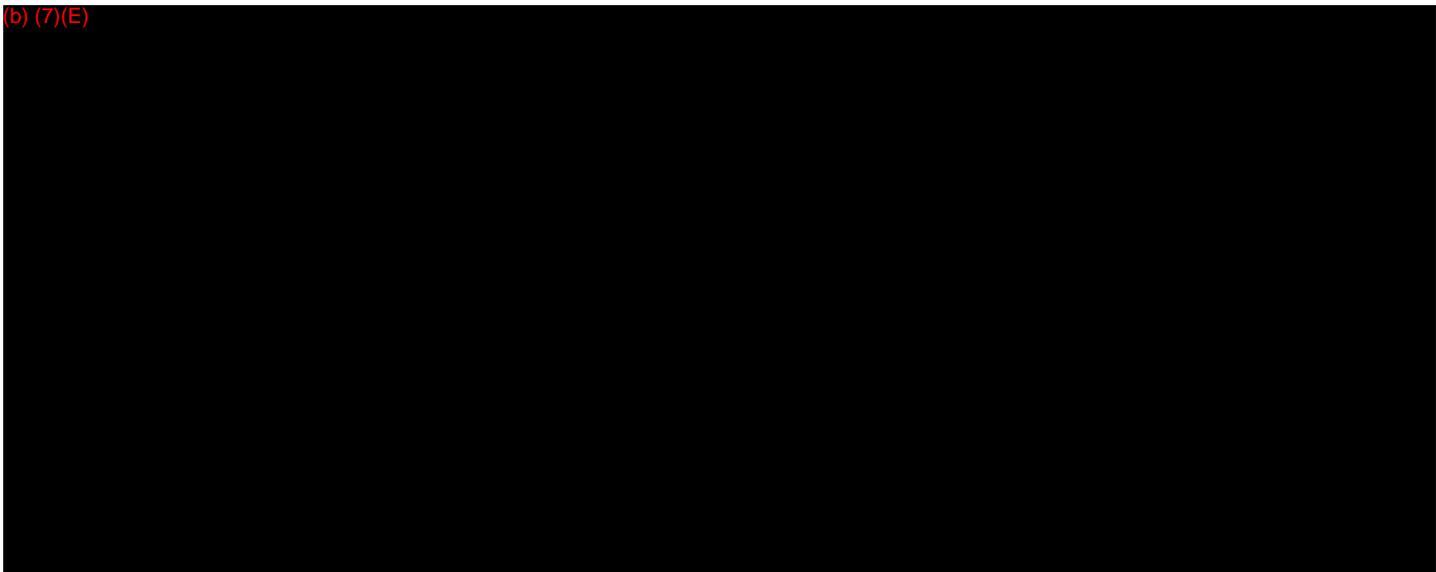


Photo No. 5: (b) (7)(E)



(b) (7)(E)



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**Photo No. 6: Liberty Bell Center glass facing Chestnut Street.**



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Access Control Security

(b) (7)(E)



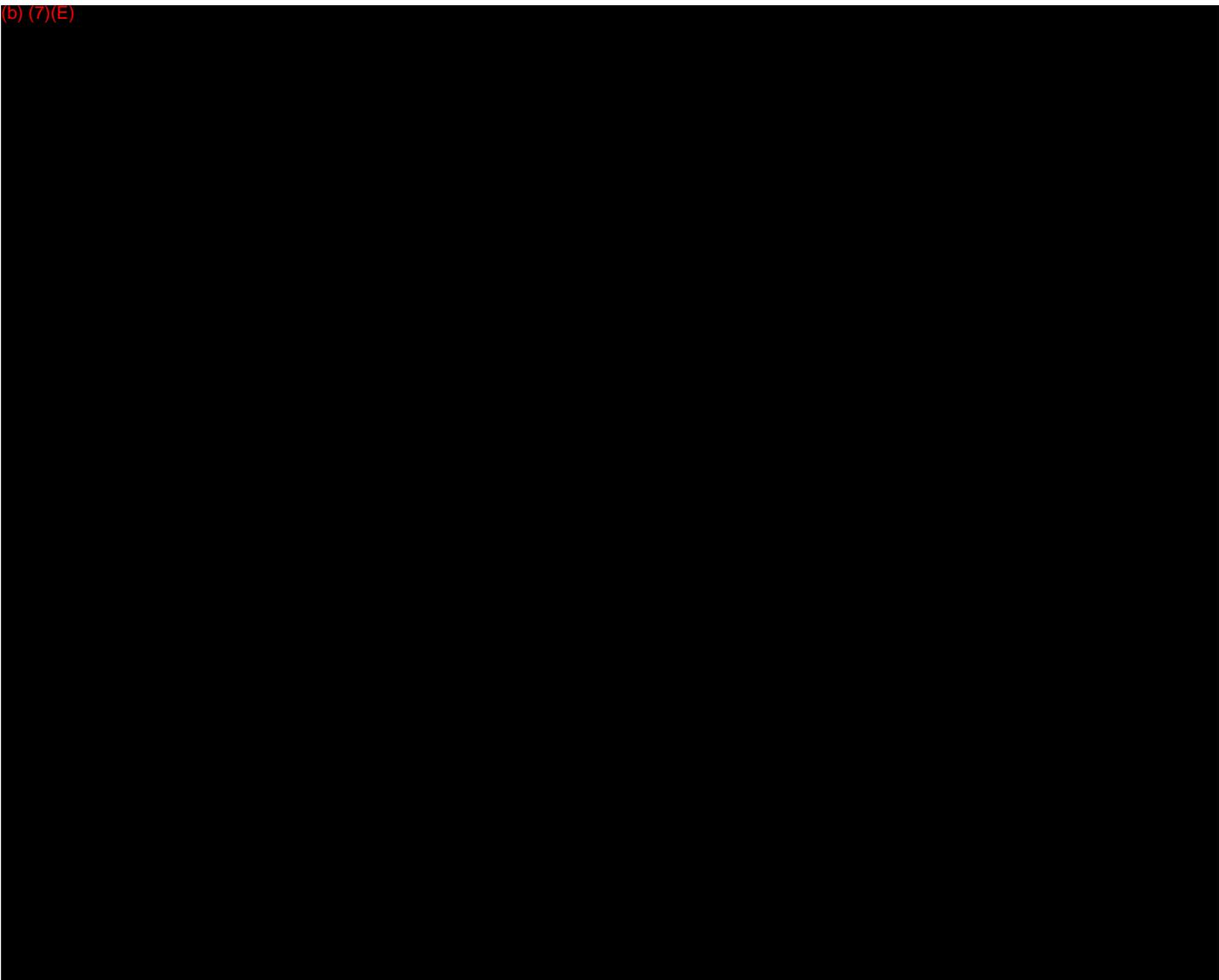
(b) (7)(E)



**Photo No. 7: Visitor screening point at Independence Hall. (Bag check only).**



(b) (7)(E)

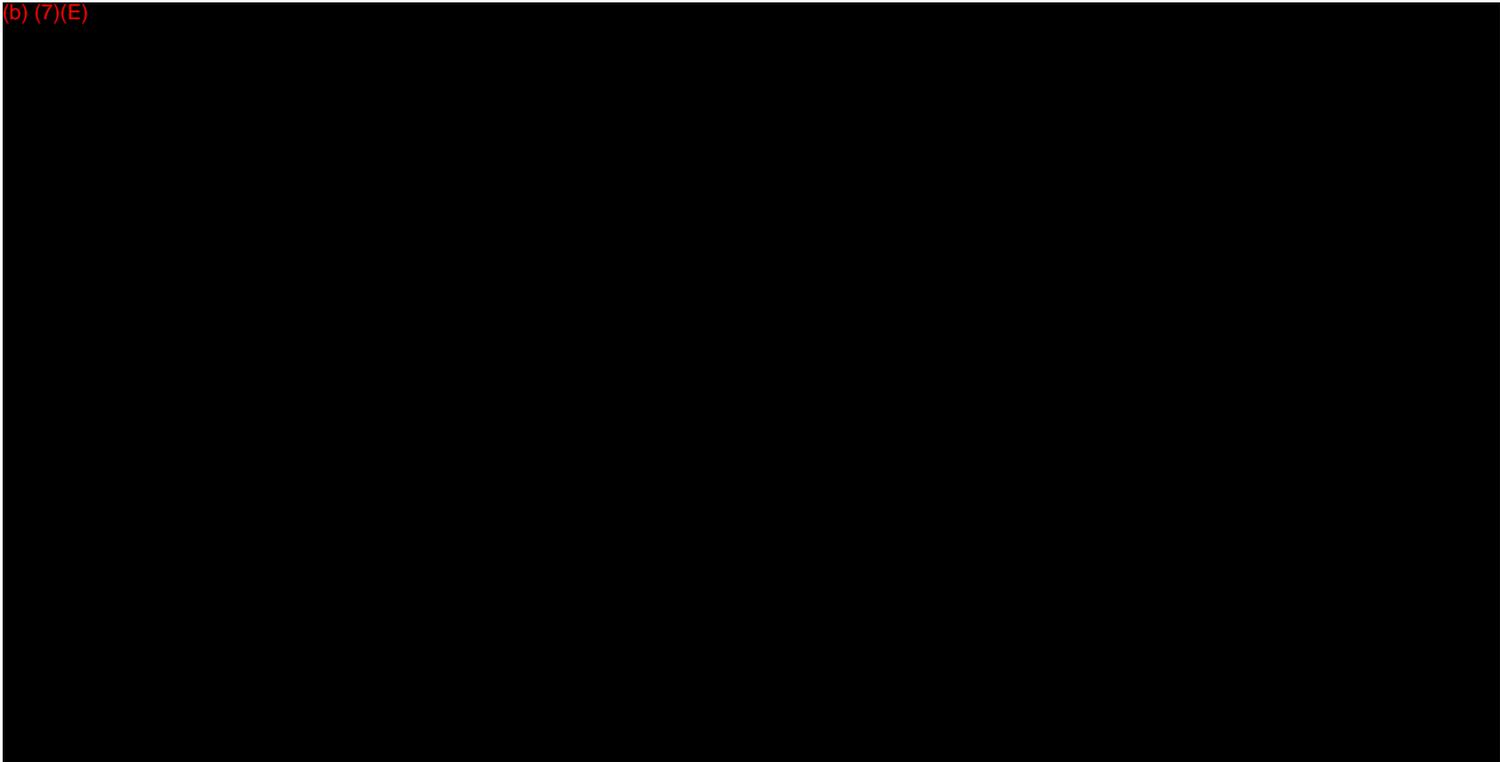


**Photo No. 8: Bollards and chains behind independence Hall.**



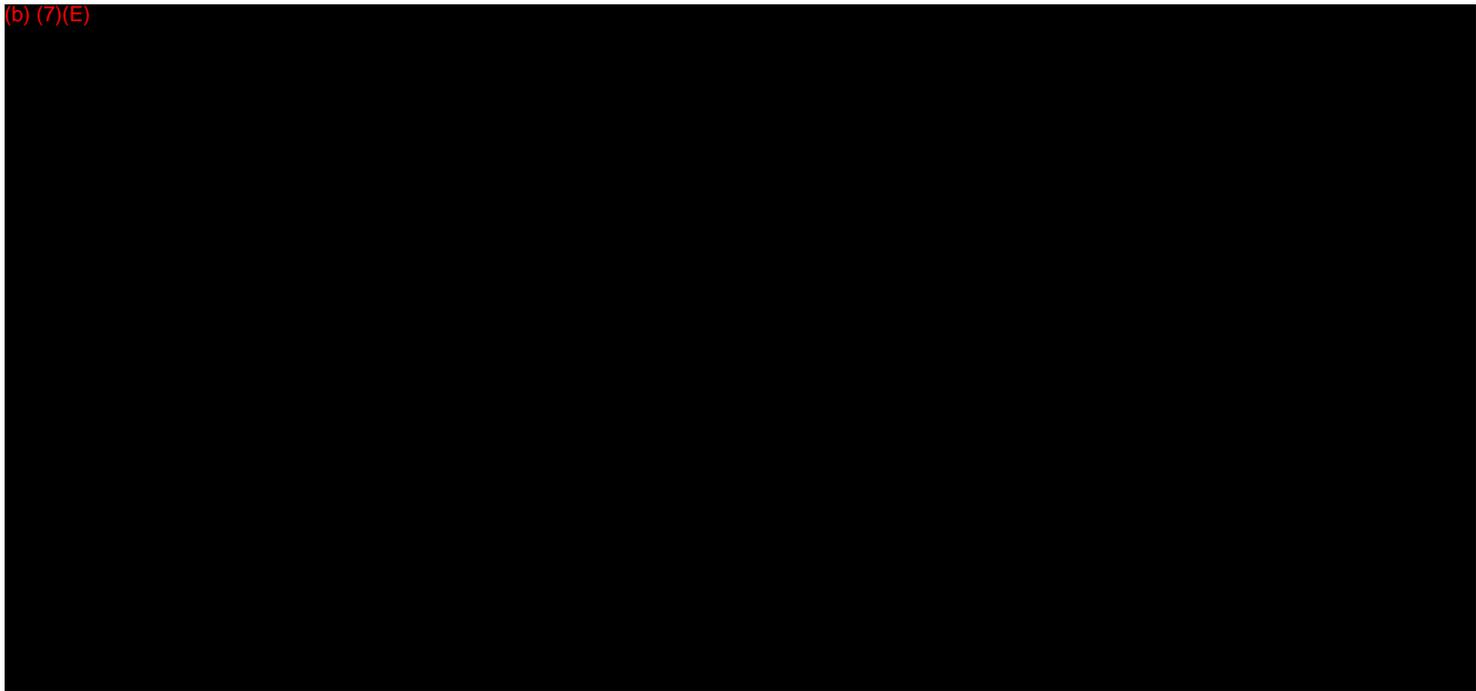
Interior Security

(b) (7)(E)



Security Planning

(b) (7)(E)



## Conclusions

The assessment performed at Independence Historic National Park by the OLES with personnel from the NPS shows that there is a strong commitment towards safeguarding the park and the surrounding facilities. All of the park security professionals have the training, skills and abilities that contribute to a strong security program. The OLES team appreciated the professionalism of the Law Enforcement Rangers and the amount of security technology that has been utilized to enhance the guard capabilities.

(b) (7)(E)

[Redacted]

[Redacted]

[Redacted]

The OLES evaluation team would like to express its appreciation to the National Park Service management and employees, for their assistance in conducting this evaluation.

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## Assessment Participants

### Department of the Interior, Office of Law Enforcement and Security

- (b) (7)(C), (b) (6) – Department Security Specialist
- (b) (7)(C), (b) (6) – HSPD7 / NIPP Coordinator

### Department of the Interior, National Park Service

- (b) (7)(C), (b) (6) Security and Intelligence Program Manager

### Independence National Historic Park, Philadelphia Pa.

- (b) (7)(C), (b) (6) – Independence National historic Park, Security Specialist
- (b) (7)(C), (b) (6) - Independence National historic Park, Chief Ranger
- (b) (7)(C), (b) (6) Independence National historic Park, Facility Manager