



UNITED STATES  
DEPARTMENT OF THE INTERIOR  
Director of Budget

NOV 30 2004

Memorandum

To: Deputy Secretary  
Associate Deputy Secretary  
Chief of Staff  
Deputy Chief of Staff  
Assistant Secretaries  
Solicitor  
Heads of Bureaus  
Inspector General  
Special Trustee  
Counselors to the Secretary  
Director, Office of Congressional and Legislative Affairs  
Director, Office of Communications  
Director, External and Intergovernmental Affairs  
Science Advisor  
Senior Advisor for Alaskan Affairs  
Special Assistant to the Secretary for Alaska

Subject: Results of Conference Action on the 2005 Interior and Related Agencies  
and the 2005 Energy and Water Development Appropriations Acts

The Congress approved a 2005 Consolidated Appropriations Act on Saturday, November 20, 2004, including the 2005 Interior and Related Agencies Appropriations Act, the Energy and Water Development Appropriations Act, and seven other appropriations acts. The House passed the Consolidated Appropriations Act by a vote of 344 to 51. The Senate passed the bill by a vote of 65 to 30.

Prior to enrollment of the Act and transmittal to the President for signature, the House must pass a resolution removing a provision concerning Appropriations Committee access to IRS facilities and records. House action is anticipated when the Congress returns in December.

Attachments

cc: Bureau Budget Officers  
Assistant Secretary Budget Contacts  
POB Analysts  
PMB Deputy Assistant Secretaries  
Director, PPP



UNITED STATES  
DEPARTMENT OF THE INTERIOR  
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RESULTS OF CONFERENCE ACTION ON THE FY 2005 INTERIOR AND  
RELATED AGENCIES APPROPRIATIONS ACT

Funding Overview

The Congress approved the 2006 Consolidated Appropriations Act on Saturday, November 20, 2004, including conference agreements on the 2005 Interior and Related Agencies Appropriations Act, the Energy and Water Development Act, and seven other appropriations acts. The House passed the measure by a vote of 344 to 51. The Senate passed the measure by a vote of 65 to 30.

For agencies and programs funded in the Interior and Related Agencies Appropriations Act, the conference agreement on the 2005 Consolidated Appropriations Act provides \$19.7 billion, equal to the President's budget request. The Interior Act total is reduced to \$19.9 billion with an 0.594 percent across-the-board reduction in the Interior bill and a 0.8 percent across-the-board reduction that is applicable to the entire consolidated appropriations bill.

For Department of the Interior programs funded in the Interior and Related Agencies Appropriations Act, the conference agreement provides \$9.75 billion in regular 2005 appropriations. This is \$215.5 million or 2.2 percent less than the President's budget and \$7.9 million or 0.08 percent above the 2004 enacted level. These amounts reflect the two across-the-board reductions, which total \$137.3 million. In addition to regular 2005 appropriations, the conference agreement includes \$493.0 million in supplemental appropriations for wildland fire suppression of which \$98.6 million is for Interior agencies.

Note: In the following summary, the 2005 conference amounts displayed in boxes and account and activity funding levels reported in the narrative reflect the two across-the-board reductions. The 2005 conference amounts reported in the text for funding components below the activity level and for Congressional earmarks and add-ons do not reflect these reductions.

For the priorities requested in the President's budget, the conferees provide the following:

**Cooperative Conservation Programs:** The conferees fund \$395.6 million of the \$507.3 million requested for cooperative conservation programs in the Department of the Interior. Cooperative Conservation programs include the Cooperative Conservation Initiative, five grant programs administered by the Fish and Wildlife Service, and the Land and Water Conservation Fund State grants program.

For the Cooperative Conservation Initiative (excluding grant programs), the conference recommendation includes \$88.8 million, \$40.7 million below the \$129.5 million budget request for this initiative. Details of the conference agreement are as follows:

- **CCI Challenge Cost Share:** The conferees accept the House position and do not provide any of the \$29.6 million requested for CCI challenge cost share grants. Traditional cost share grants are funded at \$19.1 million, \$5.3 million below the budget request.
- **Coastal Program:** The conference agreement provides \$11.5 million for the coastal program, a decrease of \$1.6 million below the President's request but \$1.3 million above 2004.
- **Joint Ventures:** The conferees provide \$10.3 million for the Joint Venture program, a decrease of \$1.1 million below the President's request but \$79,000 above 2004.
- **Partners:** The Partners for Fish and Wildlife program receives \$47.5 million, an increase of \$5.0 million above 2004 levels, largely to fund additional Congressional earmarks. This is \$2.6 million below the President's budget request.
- **Take Pride in America:** Take Pride in America is funded at \$490,000, about the same as the 2004 funding level, but below the request of \$1.0 million.

For cooperative conservation grant programs, the conferees provide \$306.8 million as compared to the President's budget request of \$377.8 million, including the following:

- **Landowner Incentive and Private Stewardship Grants:** The conference agreement provides \$21.7 million for the Landowner Incentive grant program. This is \$28.3 million less than the President's request and \$7.9 million less than the 2004 enacted level. The conferees provide \$6.9 million for Private Stewardship grants, \$3.1 million below the President's request and \$505,000 below the 2004 enacted level.
- **FWS Conservation Grants:** The conferees provide \$196.6 million for FWS conservation grants, a decrease of \$36.9 million below the request and \$1.1 million below the 2004 enacted level. The conference agreement provides \$37.5 million for the North American Wetlands Conservation Fund, a \$16.5 million reduction from the \$54.0 million request level. The conference agreement provides \$69.0 million for State and Tribal Wildlife Grants, \$11.0 million below the \$80.0 million request level. The conferees provide \$80.5 million for the Cooperative Endangered Species Conservation Fund, a \$9.5 million reduction from the \$90.0 million request level.

**LWCF:** The 2005 budget request fully funded LWCF at \$900.1 million, including \$507.3 million for Department of the Interior cooperative conservation programs and \$153.3 million for Interior LWCF land acquisition, for an Interior total of \$660.6 million. The balance is funded in the Forest Service. The conference provides \$681.3 million of the requested \$900.1 million, but only \$459.0 million is funded from the Land and Water Conservation Fund. The balance is provided from the General Fund of the Treasury. Of the amounts provided in the conference agreement, \$498.9 million is for Interior

programs, with \$340.9 million derived from the LWCF.

**Preserve America:** The conference agreement does not fund the Administration's request of \$10.0 million for the new Preserve America initiative.

**Land Management Operating Programs:** The comparison of funding for operational programs in the land management bureaus is as follows:

- **Bureau of Land Management:** The conference agreement funds BLM's two operating accounts at \$944.7 million, a decrease of \$8.8 million below the request and a decrease of \$514,000 below the 2004 enacted level. As requested in the President's budget, the bill fully funds the \$10.5 million increase requested for the Wild Horse and Burro program and accepts programmatic offsets. The conferees restore all but \$250,000 of the \$4 million energy program reduction that was proposed in the budget request.
- **Fish and Wildlife Service:** The conferees fund the operating account at \$963.6 million, \$12.6 million higher than the President's budget request and \$7.2 million above 2004. For the National Wildlife Refuge System, the conference agreement provides \$384.8 million, \$2.7 million below the President's budget request. The conferees provide \$3.8 million for costs associated with the Midway Atoll NWR, including the common infrastructure and airfield - this is \$2.4 million above the President's request.
- **National Park Service:** The park operations account is funded at \$1.684 billion, an increase of \$74.0 million over 2004 and \$2.5 million below the President's Budget. The conferees increased funding for park operations above the \$22 million requested in the budget, providing \$40 million for across the board increases for all parks, \$12.2 million for basic services and resource protection, and \$500,000 for national trails.

**NPS Natural Resource Challenge:** The budget request of \$77.6 million included increases of \$4.1 million for expanded inventory and monitoring activities and \$528,000 for water quality monitoring. The conference agreement provides \$3.0 million more for inventory and monitoring activities, \$1.0 million below the 2005 request.

**Law Enforcement:** The President's budget included \$536.1 million for the Department's law enforcement programs, an increase of \$23.3 million over 2004. The Conferees provided increases of \$2.0 million for BLM California Desert rangers and Southwest border activities and \$1.9 million for FWS law enforcement vehicles, law enforcement activities at ports of entry in Atlanta, Louisville, and Memphis. The Conferees also reduced, by \$3.4 million, funding for NPS regional special agents and the NPS part of the law enforcement information system (IMARS). The Conferees also added \$2.5 million to the BIA for facilities maintenance of detention centers reduced funding for the Department Office of Law Enforcement and Security by \$400,000.

**Wildland Fire/Healthy Forests Initiative:** The conference agreement funds the Wildland Fire Management program at the request level, minus the across-the-board reductions, of \$732.8 million. This provides \$17.2 million of the \$25.0 million program

increase requested for the Hazardous Fuels Reduction program, and restores the \$5.0 million decrease proposed to the Rural Fire Assistance program. In addition to the regular appropriation, the conference measure provides a 2005 contingent supplemental appropriation of \$493 million for suppression operations, of which \$98.6 million is designated for the Department of the Interior.

**Trust Programs:** The conference agreement provides a total of \$503.0 million for trust programs in BIA and the Office of the Special Trustee, a reduction of \$106.4 million below the request, but an increase of \$49.7 million above 2004. The conference provides \$58.0 million for historical accounting, \$51.4 million below the request and \$13.5 million above 2004 (amounts do not include ATBs.) The conference agreement includes bill language that caps spending for historical accounting at \$58.0 million. The conference agreement provides \$56.3 million for BIA IT enhancements, a decrease of \$11.0 million below the request, a net increase of \$18.0 million above 2004 (amounts do not include ATBs.) The conferees did not provide the \$2.0 million requested increase for BIA workforce planning.

The bill provides \$34.5 million for Indian Land Consolidation, one-half of the requested level and less than either the House or Senate mark. The Statement of the Managers expresses concern about the Department's ability to obligate funds for land consolidation in light of the actions of the Cobell court concerning notifying Indian landowners of ongoing litigation

**BIA School Construction:** The conference agreement funds school construction at \$263.4 million, an increase of \$34.3 million above the request and \$31.6 million below enacted. The conferees include \$12.4 million for the Tribal Demonstration program, an increase of \$2.5 million above the request. The conferees include bill language that directs the bureau to provide \$4.5 million for the Eastern Band of Cherokee educational facility at the Ravensford tract, \$4.0 million for the Sac and Fox Meskwaki settlement school, and \$4.0 million for the Twin Buttes Elementary school project. All three of these schools are bureau-funded schools. The conference agreement also includes bill language, as proposed in the budget, to allow BIA to reassume control of a project if construction does not begin within 18 months after funds are appropriated.

**Abandoned Mine Lands Reclamation:** The conference mark provides \$149.6 million for AML grants to States and Tribes, even with the request level. The conference mark does not provide the \$53.0 million for the Administration's proposed payout for certified States under the AML program. The conference agreement includes a provision to extend the AML fee authority until June 30, 2005. (The fee authority is currently extended through the second FY 2005 continuing resolution until December 3, 2004.)

**Fixed Costs:** The President's budget request included \$71.0 million for fixed costs increases, partially funding pay and benefit cost increases and requiring that bureaus and offices absorb \$57.0 million, based on a projected January 2005 pay raise of 1.5 percent. The conferees fully fund the request, however, the Consolidated Appropriations Act includes a 3.5 percent pay raise. As a result, Interior bureaus and offices will absorb a total of \$97.5 million in 2005 in pay and benefits costs.

Details on funding levels and legislative provisions follow. A comparison of bureau and

office funding levels is provided as Attachment 1. Attachment 2 provides a comparison of key numbers. Attachments 3 and 4 provide summaries of land acquisition and construction funding. Attachment 5 provides a summary of Everglades funding.

## DETAILED SUMMARY

### Cooperative Conservation Initiative

	2004	2005				Conf +/-	Conf +/-
	<u>Enacted</u>	<u>Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf</u>	<u>04 Enacted</u>	<u>05 Budget</u>
<b>CCI Challenge Cost Share Program:</b>							
Bureau of Land Management	7,408	10,000	0	0	0	-7,408	-10,000
Fish and Wildlife Service	5,927	7,600	0	5,927	0	-5,927	-7,600
National Park Service	<u>7,871</u>	<u>11,996</u>	<u>0</u>	<u>7,871</u>	<u>0</u>	<u>-7,871</u>	<u>-11,996</u>
Subtotal	21,206	29,596	0	13,798	0	-21,206	-29,596
<b>Trad. Challenge Cost Share Grants:</b>							
Bureau of Land Management	8,769	11,000	7,500	16,000	7,396	-1,373	-3,604
Fish and Wildlife Service	3,827	4,400	4,400	3,827	4,339	+512	-61
National Park Service							
Traditional	1,950	3,978	1,950	2,450	2,416	+466	-1,562
Lewis & Clark	<u>4,902</u>	<u>4,996</u>	<u>4,902</u>	<u>4,996</u>	<u>4,927</u>	<u>+25</u>	<u>-69</u>
Subtotal	19,448	24,374	18,752	27,273	19,077	-370	-5,296
<b>Other CCI Programs:</b>							
Fish and Wildlife Service							
Coastal Program	10,186	13,060	13,135	10,886	11,464	+1,278	-1,596
Migratory Bird Joint Ventures	10,225	11,449	10,449	11,449	10,304	+79	-1,145
Partners for Fish & Wildlife	42,401	50,000	48,022	50,022	47,449	+5,048	-2,551
Departmental Management							
Take Pride in America	493	1,000	497	750	490	-3	-510
<b>TOTAL CCI</b>	<b>103,959</b>	<b>129,479</b>	<b>90,855</b>	<b>114,178</b>	<b>88,784</b>	<b>-15,175</b>	<b>-40,695</b>
						-14.6%	-31.4%

The President's budget included \$129.5 million for the Cooperative Conservation Initiative, reflecting increases of \$25.5 million over 2004 funding levels. The conference mark provides \$88.8 million, a \$40.7 million decrease from the President's request and \$15.2 million below 2004.

**Challenge Cost Share:** The 2005 request included \$54.0 million for conservation and traditional challenge cost share programs. The conference provides no funds for the \$29.6 million conservation portion of the Challenge Cost Share program but provides \$19.1 million for the traditional programs in BLM, FWS, and NPS, nearly the same as in 2004.

**Coastal Program:** The conference provides \$11.5 million for the coastal program, a decrease of \$1.6 million below the President's request

**Joint Ventures:** The conference provides \$10.3 million for the Joint Ventures program, a decrease of \$1.1 million below the President's request

**Partners.** The Partners for Fish and Wildlife program receives \$47.5 million, an increase of \$5.0 million above 2004 largely to fund additional Congressional earmarks, but a decrease of \$2.6 million below the President’s request.

**Take Pride in America:** The conferees provide \$490,000 of the \$1.0 million requested for Take Pride in America, a decrease of approximately one-half from the request and essentially the same as 2004 enacted.

**Landowner Incentive/Private Stewardship:** The President’s budget included \$50.0 million for the Landowner Incentive Program and \$10.0 million for the Private Stewardship Grants program.

The conference provides \$21.7 million for the Landowner Incentive grant program - this is \$28.3 million less than the President’s request and \$7.9 million less than the 2004 enacted level. The conference provides \$6.9 million for Private Stewardship grants – this is \$3.1 million below the request and \$505,000 below the 2004 enacted level.

**Fish and Wildlife Service Grants**

\$000	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	<u>Conf +/-</u> <u>04 Enacted</u>	<u>Conf +/-</u> <u>05 Request</u>
CESCF	81,596	90,000	81,596	82,600	80,462	-1,134	-9,538
NAWCF	37,532	54,000	38,000	38,000	37,472	-60	-16,528
Wildlife Grants	69,137	80,000	67,500	75,000	69,028	-109	-10,972
Multinational Species Conservation	5,531	9,500	5,900	5,700	5,719	+188	-3,781
Neotropical Birds	<u>3,951</u>	<u>0</u>	<u>4,400</u>	<u>4,000</u>	<u>3,944</u>	<u>-7</u>	<u>+3,944</u>
Total	197,747	233,500	197,396	205,300	196,625	-1,122	-36,875
						-0.6%	-15.8%

The President’s budget requested \$233.5 million for FWS conservation grants. The conference managers provide \$196.6 million for FWS conservation grants, a decrease of \$36.9 million below the request and \$1.1 million below the 2004 enacted level. The following discussion identifies funding for specific programs:

**Cooperative Endangered Species Conservation Fund:** The President’s budget included \$90.0 million for the Cooperative Endangered Species Conservation Fund. The conferees provide \$80.5 million, a \$9.5 million reduction from the request level.

**North American Wetlands Conservation Fund:** The budget request included \$54.0 million for the North American Wetlands Conservation Fund. The conference provides \$37.5 million, a \$16.5 million reduction from the requested level.

**State and Tribal Wildlife Grants:** The budget requested \$80.0 million for State and Tribal Wildlife Grants. The conference provides \$69.0 million, an \$11.0 million reduction from the request level.

**Multinational Species Conservation Fund and Neotropical Birds:** The budget request funded the Multinational Species Conservation Fund at \$9.5 million, including \$5.5 million for multinational species grants and \$4.0 million for Neotropical Bird grants.

The conference provides \$5.7 million for Multinational Species Conservation and \$3.9 million for Neotropical Bird grants in a separate account. Other changes to the President's request include slight increases for conservation grants for African elephants, rhinoceros and tigers, Asian elephants, great apes, and an increase of \$100,000 to initiate the newly authorized marine turtles program.

**Stateside LWCF Grants**

	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	Conf +/- <u>04 Enacted</u>	Conf +/- <u>05 Request</u>
Grants	91,360	91,360	90,000	91,531	89,736	-1,624	-1,624
Administr.	<u>2,469</u>	<u>2,469</u>	<u>1,500</u>	<u>2,469</u>	<u>1,479</u>	<u>-990</u>	<u>-990</u>
Total	93,829	93,829	91,500	94,000	91,215	-2,614	-2,614
						-2.8%	-2.8%

The President's budget requested \$93.8 million for LWCF State grants, comprised of \$91.4 million for grants and \$2.4 million for administration, the same as the 2004 enacted level. The conference provides \$91.2 million for Stateside LWCF Grants, an overall decrease of \$2.6 million or 2.8 percent below the request and the 2004 level.

Bill language directs that States, the District of Columbia, and insular areas may use up to five percent of their apportioned amounts to support program administration costs.

**Federal LWCF Land Acquisition**

\$000	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	Conf +/- <u>04 Enacted</u>	Conf +/- <u>05 Request</u>
BLM	18,371	24,000	4,500	22,850	11,192	-7,179	-12,808
FWS	43,091	45,041	12,500	49,864	37,005	-6,086	-8,036
NPS	<u>41,767</u>	<u>84,295</u>	<u>16,000</u>	<u>61,831</u>	<u>55,134</u>	<u>+13,367</u>	<u>-29,161</u>
Total	103,229	153,336	33,000	134,545	103,331	+102	-50,005
						+0.1%	-32.6%

The Administration's budget request contained \$153.3 million for Federal land acquisition, including line item project funding of \$114.0 million. The balance of the budget request, \$39.4 million, was for inholdings, emergency acquisitions, land exchanges, and acquisition management. The request included \$24.0 million for BLM, \$45.0 million for FWS, and \$84.3 million for NPS.

The conference funds land acquisition at \$103.3 million, \$50.0 million less than the 2005 request and essentially the same as the 2004 enacted level. The conference does not

fund 19 of the 41 requested projects, but adds 41 projects totaling \$57.1 million. The conferees directed the use of \$29.0 million in unobligated balances to fund the 2005 projects, including \$9.9 million for BLM, \$6.9 million for FWS, and \$12.2 million for NPS. The \$40.0 million NPS Collier Everglades mineral buy-out project was not funded.

Specifics for each bureau follow:

**BLM:** The conference provides \$11.2 million, \$12.8 million less than the 2005 request and \$7.2 million less than 2004. Funding is included for only one-half of the 14 requested projects. Three projects totaling \$6.1 million are added in conference, including \$4.9 million for the Blackfoot Challenge in Montana.

**FWS:** The conference agreement provides \$37.0 million, \$8.0 million less than the 2005 request and \$1.1 million less than 2004. This decrease is achieved by not funding one-half of the 20 requested projects and adding \$18.4 million for 21 new projects.

While the Baca NWR in Colorado is funded, the \$4.6 million for Upper Klamath Lake NWR in Oregon is not. The \$10.0 million request for the Quinault Indian Reservation in Washington is funded in the BIA Indian Land and Water Settlements account.

**NPS:** The conference provides \$55.1 million, \$29.2 million less than the \$84.3 million request and \$13.4 million more than in 2004. The conferees provide funding, including \$4.9 million for Civil War Battlefields, for all but two of the requests. However those two projects combined represent 64.2 percent of the requested line item projects dollars: the \$2.2 million for Flight 93 National Memorial in Pennsylvania and \$40.0 million for Big Cypress (Collier) minerals buy-out in Florida. The conference funds 17 add-on projects for \$32.7 million including \$5.9 million for Congaree National Park in South Carolina, \$4.5 million for Pu'uhonua o Honaunau National Historical Park in Hawaii, and \$4.4 million for Wilson's Creek National Battlefield in Missouri. Bill language provides that \$250,000 provided for Civil War battlefield protection will be available for transfer to the National Recreation and Preservation account.

A detailed table of Federal land acquisition projects is provided as Attachment 3.

## **Land Management Operations**

### **National Park Service Operations**

\$000	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	<u>Conf +/-</u> <u>04 Enacted</u>	<u>Conf +/-</u> <u>05 Request</u>
ONPS	1,609,561	1,686,067	1,686,067	1,688,915	1,683,564	+74,003 +4.6%	-2,503 -0.1%

The President's FY 2005 budget request provided an increase of \$76.5 million for the Operation of the National Park System account. The request included an increase of \$13.2 million for repair and rehabilitation, consisting of \$8.2 million for projects targeted to improve the conditions of priority buildings, \$3.0 million for removal of hazardous structures, and \$2.0 million for condition assessments. An additional \$1.8 million was requested for general facility maintenance. In support of the Secretary's law enforcement reforms, the requested increase included \$1.2 million for regional special

agents, \$300,000 for headquarters staff, and \$2.2 million to maintain IMARS, a service-wide incident management, analysis, and reporting system. The request for park base operations of \$992.4 million included a \$22.0 million increase above the 2004 enacted level, including increases of \$11.1 million for park-specific operating increases for repair and rehabilitation, and \$4.7 million for law enforcement and resource protection at the parks.

The conference mark provides \$1.684 billion for ONPS, a decrease of \$2.5 million below the President’s request, but an increase of \$74.0 million above the 2004 enacted level. The increase above 2004 primarily results from an additional \$51.9 million provided for park base operations.

The conference bill funds park units at \$1.062 billion, \$51.9 million above the request. Within the increase provided above the request for park base operations, \$40.0 million is provided to all park units as an across-the-board increase, \$500,000 is provided to nationally designated trails on a priority basis, and \$12.2 million is to be used solely to restore basic visitor services and address resource preservation needs.

The conference level funds cyclic maintenance at \$64.2 million, \$904,000 below the President’s budget request. Repair and rehabilitation is funded at \$95.1 million, \$12.5 million below the request.

The conference also includes an increase of \$3.0 million for inventory and monitoring within the Natural Resource Challenge, \$1.0 million below the President’s budget request.

The conference agreement provides decreases of \$1.6 million and \$69,000 for the traditional challenge cost share and the Lewis & Clark challenge cost share, respectively, below the request. The conference mark also eliminates funding for the CCI conservation challenge cost share. In addition, one-third of the challenge cost share program is earmarked for the National Trails System.

The conference also includes an increase of \$500,000 for Vanishing Treasures, \$250,000 for wild and scenic rivers, \$1.2 million for ESN, and \$871,000 for E-government initiatives. The conference agreement also directs that foreign travel within the National Park Service must be pre-approved by the House and Senate Committees on Appropriations. The conference managers also encourage the Service to continue additional training opportunities with Southeast Community College in Kentucky.

Bill language limits the availability of funds for repair and rehabilitation projects to one year. It also earmarks \$2.0 million for the Youth Conservation Corps program.

**NPS Natural Resource Challenge**

\$000						Conf +/-	Conf +/-
	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	<u>04 Enacted</u>	<u>05 Request</u>
Natural Resource	73,186	77,602	77,602	75,491	75,538	+2,352	-2,064
Challenge						+3.2%	-2.7%

The 2005 budget request included a total of \$77.6 million for the Natural Resource

Challenge, including an increase of \$4.1 million for vital signs and \$528,000 for water quality monitoring.

The conference agreement provides \$75.5 million for the Natural Resource Challenge, which includes a reduction of \$1.0 million below the Administration's request for the vital signs monitoring program.

### Everglades Restoration

\$000	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	Conf +/-	
						<u>04 Enacted</u>	<u>05 Request</u>
Everglades	69,057	105,902	64,352	64,102	63,359	-5,698	-42,543
						-8.3%	-40.2%

The 2005 budget included \$105.9 million for Everglades restoration, an increase of \$36.8 million over the 2004 enacted level. This increase was mainly attributable to a request of \$40.0 million to acquire Collier family mineral rights in Big Cypress National Preserve. The President's budget included \$3.9 million for Everglades research within the NPS appropriation.

The conference level provides a total of \$63.4 million for Everglades restoration activities. The Everglades Critical Ecosystem Studies Initiative is funded at \$3.9 million, as requested. The conferees did not provide the \$40.0 million requested for purchase of the Collier mineral rights. Attachment 5 provides a summary of Everglades funding.

### U.S. Park Police

\$000	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	Conf +/-	
						<u>04 Enacted</u>	<u>05 Request</u>
Park Police	77,887	81,204	81,204	81,204	80,076	+2,189	-1,128
						+2.8%	-1.4%

The President's budget requested \$81.2 million for the U.S. Park Police, including \$2.0 million for additional terrorist threat preparedness and \$1.0 million for non-recurring costs associated with the 2005 Presidential Inauguration.

The conference provides \$80.1 million for USPP, \$1.1 million below the President's request. Conference report language indicates that the Secretary and the Director of the National Park Service are to fully implement the major reforms recommended by the National Academy of Public Administration (NAPA) in 2001.

### Fish and Wildlife Service

\$000	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	Conf +/-	
						<u>04 Enacted</u>	<u>05 Request</u>
Resource Management	956,482	950,987	970,224	966,265	963,629	+7,147	+12,642
						+0.7%	+1.3%

The conference funds the operating account at \$963.6 million, \$12.6 million higher than the President's budget request and \$7.1 million higher than the 2004 enacted level.

Note: The amounts discussed below within the Resource Management account reflect the results of approved 2004/2005 reprogrammings and as a result differ from amounts reported in the conference.

**Endangered Species:** The endangered species program is funded at \$138.5 million, an increase of \$9.2 million above the request. Details are provided below.

**Habitat Conservation:** The Partners for Fish and Wildlife program receives \$47.5 million, an increase of \$5.0 million above 2004 largely to fund additional Congressional earmarks, but a decrease of \$2.6 million below the President's request.

Conference provides \$1.0 million of the \$5.0 million requested increase for High Plains Partnership, and does not provide the requested increases for the Klamath restoration projects.

The conferees provide the following Partners earmarks not included in the President's budget request:

- +\$1.4 million for the Washington Department of Fish and Wildlife;
- +\$100,000 for Vermont Natural Heritage Partners – Bald eagle restoration;
- +\$1.5 million for Invasive alien species control, including the following:
  - +\$700,000 for Willapa Bay NWR spartina grass control;
  - +\$700,000 for the State of Hawaii; and
  - +\$100,000 for the Friends of Lake Sakakawea;
  - +\$750,000 for Hawaii ESA community conservation;
- +\$1.2 million for the Nevada biodiversity research and conservation project;
- +\$500,000 for Montana coldwater fish;
- +\$425,000 for NH Audubon Society/ Lake Umbagog NWR study;
- +\$55,000 for NH Lakes Association – surface water degradation study;
- +\$250,000 for the Thunder Basin Grasslands initiative;
- +\$500,000 for Georgia streambank restoration;
- +\$750,000 for PA Taconic Watershed;
- +\$250,000 for Walla Walla fish passage;
- +\$1 million for wildlife enhancement – Starkville, MS;
- +\$180,000 for technical assistance – NJ Meadowlands;
- +\$500,000 for Susquehanna fish passage;
- +\$1 million for Alaska GIS of NWRs by non-governmental organizations; and
- +\$540,000 for conservation work at Don Edwards/San Francisco NWR.

The conference funds the Project Planning program at \$29.9 million with a slight decrease below the FY 2004 enacted level. The coastal program is slated to receive \$11.5 million, an increase of \$1.3 million above 2004, but \$1.6 million below the President's request. Some previous earmarks are also restored. The National Wetlands Inventory is basically level funded with last year.

The environmental contaminants program is funded at \$10.6 million, a slight decrease from 2004.

**Refuge Operations:** The conference provides \$384.8 for the National Wildlife Refuge System, a decrease of \$6.4 million below the 2004 enacted level and \$2.7 million below the President's budget request.

The refuge operations programs are funded at \$290.0 million, a decrease of \$1.8 million below the request. The challenge cost share program is funded at \$4.3 million because the conferees reduced the program by \$5.4 million from the 2004 enacted level and \$7.6 million below the President's request. Visitor facility enhancements are funded at \$2.0 million. Overall refuge maintenance is funded at \$94.7 million, a decrease of \$1.1 million from the 2004 enacted level and \$835,000 below the request.

The conferees provide \$3.8 million for costs associated with the Midway Atoll NWR common infrastructure and airport – this is \$2.4 million above the President's request. The Transportation, Treasury Division of the Consolidated Appropriations Act authorizes reimbursement to the FAA, in amounts directed by OMB, to ensure the uninterrupted, continuous operation of the Midway Atoll Airfield by the FAA pursuant to an operational agreement with DOI in FY 2005 and any period thereafter that precedes the enactment of the Transportation, Treasury, and Independent Agencies Appropriations Act, 2006.

**Migratory Bird Management/Law Enforcement:** Migratory bird management is funded at \$35.2 million, an increase of \$2.6 million from the enacted level but \$1.5 million below the request.

The law enforcement program is provided an overall funding level of \$52.5 million, a net increase of \$1.2 million over the President's budget request but \$1.1 million below the FY 2004 enacted level. Conferees provide increases for the following:

- +\$355,000 for operations at the Atlanta port of entry;
- +\$555,000 for operations at the Louisville, KY port of entry; and
- +\$555,000 for operations at the Memphis port of entry.

**Fisheries:** The fisheries program total is \$115.4 million, a net increase of \$1.1 million above 2004 and 11.6 million above the request.

The hatchery program total is funded at \$58.5 million, an increase of \$1.5 million above 2004. The conferees approved the Service's proposal to reprogram \$4.0 million from deferred to annual maintenance to increase operations funding for the hatchery system.

The conference provides \$56.9 million for the Fish and Wildlife Management program, an increase of \$10.1 million above the request and \$599,000 above 2004 – this includes an increase of \$2.5 million above the request for fish passage, an increase of \$2.1 million for salmon mass marking, and a \$1.0 million increase for general program operations.

**International Affairs:** The international affairs program will be funded at \$9.3 million, an increase of \$821,000 above 2004. The NCTC is funded at \$17.4 million, an increase of \$575,000 from 2004.

### FWS Endangered Species Program

\$000	04 Enacted	05 Budget	House	Senate	Conf.	Conf +/- 04 Enacted	Conf +/- 05 Request
Candidate							
Conservation	9,785	8,595	10,095	9,455	9,374	-411	+779
Listing	12,135	17,226	15,956	15,500	15,285	+3,150	-1,941
Consult/ HCP	47,074	45,402	47,152	45,402	45,756	-1,318	+354
Recovery	<u>67,762</u>	<u>58,058</u>	<u>64,958</u>	<u>65,781</u>	<u>68,099</u>	<u>+337</u>	<u>+10,041</u>
Total	136,756	129,281	138,161	136,138	138,514	+1,758	+9,233
						+1.3%	+7.1%

The endangered species program is funded at \$138.5 million, an increase of \$9.2 million above the FY 2004 enacted level and \$1.8 million above the President's budget request.

The Candidate Conservation program is funded at \$9.4 million. The conference managers provide the following increases above the President's budget request:

- +\$300,000 for Idaho sage grouse;
- +\$150,000 for Kootenai River burbot;
- +\$60,000 for Idaho slickspot peppergrass;
- +\$300,000 for California fisher; and
- +\$100,000 for tahoe yellow cress.

The Listing program is funded at \$15.3 million, with \$11.2 million for critical habitat and \$4.0 million for listing activities. This provides an increase of \$3.2 million over the FY 2004 enacted level, including \$2.3 million for critical habitat and \$808,000 for Listing.

The Consultation program is funded at \$45.8 million, a \$1.3 million decrease from the 2004 enacted level and a \$354,000 increase from the President's request. The conferees provide a \$1.0 million increase above the request for the Natural Communities Conservation Plan in California, and reduce general program activities by \$512,000.

The Recovery program is funded at \$68.1 million; this is an increase of \$337,000 above the 2004 enacted level and \$10.0 million above the President's budget request. Changes are largely attributed to congressional restoration of earmarks and a \$1.1 million general program increase.

Earmarks above the President's budget request include:

- +\$1.8 million for the Alaska Sea Life Center – various species;
- +\$1.0 million for Platte River Recovery;
- +\$730,000 for wolf monitoring in Idaho;
- +\$50,000 for wolf monitoring (Nez Perce Tribe);
- +\$100,000 for wolf monitoring (Snake River Basin);
- +\$320,000 for wolf monitoring in Montana;

- +\$2 million for Pacific salmon grants – NFWF;
- +\$2 million for Atlantic salmon grants – NFWF;
- +\$500,000 for Lahontan cutthroat trout;
- +\$700,000 for Colorado fish;
- +\$350,000 for White Sulphur Springs, WV mussel recovery;
- +\$200,000 for Florida manatee rescue and carcass salvage; and
- +\$250,000 for concho water snake delisting.

### BLM Operations

\$000						Conf +/-	Conf +/-
	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	<u>04 Enacted</u>	<u>05 Request</u>
MLR	839,843	837,462	840,401	855,689	837,145	-2,698	-317
O&C	<u>105,358</u>	<u>116,058</u>	<u>111,557</u>	<u>113,558</u>	<u>107,542</u>	<u>+2,152</u>	<u>-8,516</u>
Total	945,201	953,520	951,958	969,247	944,687	-514	-8,833
						-0.1%	-0.9%

The 2005 President’s budget provided \$953.5 million for BLM operations, a net increase of \$8.3 million over the 2004 enacted level. Major funding increases proposed in the budget were focused on improving forest health and increasing timber production, restoring critical habitat, expanded and improved resource monitoring, and achieving appropriate management levels for wild horse and burro populations. The BLM budget also reflected a \$4.0 million reduction in the Energy and Minerals program that the budget assumed would be offset with increased cost recoveries. The President’s budget fully offset the \$10.5 million increase proposed for the Wild Horse and Burro program with reductions in resource management programs that will ultimately benefit from the attainment of AML. The budget also eliminated funding for Congressional add-ons.

The conference agreement funds BLM operations at \$944.7 million, \$8.8 million below the request and \$514,000 below the 2004 enacted level.

Conference action on key proposals in the President’s budget and Congressional changes from the request include the following:

- For Land Resources, the conference restores \$1.0 million for the San Pedro (watershed) Partnership and \$1.0 million of the \$1.2 million reduction proposed for rangeland health monitoring. The conference measure provides an additional \$1.0 million for invasive species to restore funding to long-standing earmarks for the National Center for Invasive Plant Management at Montana State University (\$500,000) and the Idaho Department of Agriculture (\$500,000). The bill fully funds the \$10.5 million increase requested for the Wild Horse and Burro program and accepts all of the proposed offsetting reductions. These decreases are targeted to resource management programs that will ultimately benefit from attainment of AML. The conference also supports the \$1.0 million increase requested to strengthen the forestry management program.
- In Wildlife and Fisheries, the conference provides \$2.7 million of the \$3.2 million increase requested for the sage grouse habitat conservation strategy and \$600,000 of

the \$1.0 million increase requested for Columbia River salmon recovery efforts. An additional \$500,000 is earmarked for the National Fish and Wildlife Foundation with direction that this increase be used for sagebrush ecosystem conservation on public and private land.

- In Recreation Management, the conference accepts the proposed reduction of \$600,000 in Wilderness Management, and provides a general increase of \$600,000 for nationwide recreation management support. The conference also restores \$1.0 million for the Undaunted Stewardship project.
- In Energy and Minerals, both the House and Senate expressed concern that the \$4.0 million in cost recoveries assumed in the budget would not be realized. The conference fully restores the \$3.0 million reduction in the Oil and Gas Management program and the \$500,000 reduction in the Coal Management program that were prepared in anticipation of these recoveries. The conference restores \$250,000 of the \$500,000 reduction proposed in the Other Mineral Resources program. The bill provides a \$1.8 million increase for the Alaska Minerals program.
- In Realty and Ownership, the conference provides a \$9.5 million increase to accelerate the Alaska Conveyance program. Conference fully restores the proposed decreases of \$750,000 to continue the Alaska public lands database and \$1.0 million for processing recordable disclaimer applications in Alaska, and restores \$300,000 of the proposed decrease of \$1.0 million for GIS/Cadastral mapping in Utah.
- In Resource Protection and Maintenance, the conference funds the requested increases of \$508,000 for IMARS and \$92,000 for border security. Conference rejects the proposed decrease of \$790,000 for the mitigation of resource degradation along the southwest border, and instead provides a \$210,000 increase over the enacted level, for a total of \$1.0 million, for this purpose. Similarly, the conference rejects the \$395,000 reduction for California desert rangers and instead provides a \$1.0 million increase over the enacted level for this purpose. Conference accepts the proposed \$494,000 reduction for Imperial Sand Dunes law enforcement.
- The BLM budget request proposed a \$4.0 million increase in the Resource Management Planning subactivity for resource monitoring comprised of \$2.0 million in new funds and \$2.0 million in redirected base funding. The conference accepts the redirection of \$2.0 million in base funding and provides \$1.5 million of the \$2.0 million in new funding requested.
- In Transportation and Facilities Maintenance, the conference restores \$1.0 million of a proposed \$2.0 million reduction for removing fish passage barriers. The conference managers reject the proposed \$1.0 million for capping abandoned oil wells in the NPR-Alaska, and instead provide \$1.5 million for this effort.
- In Workforce and Organizational Support, the conference supports the requested increases for Quicksilver/E-Gov (\$583,000), competitive sourcing studies (\$570,000), and for Quickhire (\$208,000). The conference does not fund the \$291,000 request for SAFECOM.

- In the Oregon and California Grant Lands appropriation, the conference provides \$2.5 million of the requested \$7.0 million increase for revising six resource management plans in western Oregon. These RMP revisions are part of the Federal Government's settlement of an American Forest Resource Council lawsuit. The conference supports the request of \$788,000 in new funds, and the shift of \$3.7 million in Jobs-in-the-Woods funds, to accelerate forest thinning to help achieve old growth characteristics in Late Successional Reserves. This will also meet the terms of the settlement agreement with AFRC.

### Wildland Fire Management

\$000						Conf +/-	Conf +/-
	04 Enacted	05 Budget	House	Senate	Conf.	04 Enacted	05 Request
Preparedness	254,180	262,644	262,644	262,644	258,995	+4,815	-3,649
Suppression	192,903	221,523	221,523	221,523	218,445	+25,542	-3,078
Other Ops							
WUI Fuels	109,884	135,116	135,116	130,116	128,300	+18,416	-6,816
non-WUI	74,012	74,166	74,166	74,166	73,145	-867	-1,021
Rehab	24,198	24,276	24,276	24,276	23,939	-259	-337
RFA	9,877	5,000	5,000	10,000	9,861	-16	+4,861
Facilities	12,222	12,374	12,374	12,374	12,202	-20	-172
Fire Science	7,901	8,000	8,000	8,000	7,889	-12	-111
04 Cont. Supp			[100,000]				
05 Cont. Supp			[100,000]	[98,611]	[98,611]	[98,611]	[98,611]
Total	685,177	743,099	743,099	743,099	732,776	47,599	-10,323

The 2004 Enacted and 2005 President's Budget amounts for Preparedness have been adjusted to reflect a budget restructuring by the Conference, in which Facilities and Fire Science are shifted from Preparedness to Other Operations. The 2004 Enacted level does not include \$98.4 million appropriated for repayments.

The President's budget request for Wildland Fire Management was \$743.1 million, a \$57.9 million increase over the base 2004 appropriation. The base excludes a \$98.4 million emergency appropriation provided in 2004 to partially repay funds borrowed from construction and land acquisition accounts.

The budget included an increase of \$25.0 million for the Hazardous Fuels Reduction program to further the goals of the Healthy Forest Initiative supporting additional projects and strengthening and improving the effectiveness and performance of the program. The budget proposed an increase of \$6.2 million in Preparedness to continue development of the Fire Planning Analysis system and to implement aviation safety recommendations. The request included a \$28.6 million increase to fund suppression operations at the 10-year average. The budget also proposed a \$4.9 million reduction to the Rural Fire Assistance program.

Except for across-the-board reductions, the conference funds the Wildland Fire Management program at the request level, but reduces the hazardous fuels request by

\$5.0 million in order to restore \$5.0 million to the Rural Fire Assistance program. The bill provides \$17.2 million of the \$25.0 million requested increase for the hazardous fuels reduction program. The bill also provides \$98.6 million in emergency contingency funding for suppression operations in 2005 should those costs exceed the 10-year average that is funded in the conference bill.

## Native American Programs

### Unified Trust

\$000						Conf +/-	
	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	<u>04 Enacted</u>	<u>05 Request</u>
Unified Trust*	453,369	609,439	520,119	527,040	503,033	+49,664	-106,406
						+11.0%	-17.5%

\* All amounts included in BIA or OST, as described in the following sections.

The revised 2005 Unified Trust Budget request was \$609.4 million, an increase of \$156.1 million or 34 percent above 2004. The additional funding was proposed to strengthen the Department's ongoing efforts to reform management of its fiduciary obligations to Tribes and individual Indians and reduce the exponentially growing burden of maintenance of fractionated interests of Indian lands on trust activities.

Increases included: \$65.0 million for the Office of Historical Trust Accounting to provide a total of \$79.0 million to carry out the Department's plan to conduct a historical accounting for individual Indian money accounts and \$30.0 million to account for funds in tribal accounts. An additional \$48.3 million for Indian land consolidation was proposed for a significant expansion of efforts to reduce the fractionation of individual land ownership interests under a nationwide program. This multi-year effort, together with proposed new legislative initiatives on probate and fractionated lands, would be a proactive step towards bringing these lands to more economically productive status for tribes.

Other trust program increases included \$29.1 million to continue efforts to meet OMB circular A-130 IT security requirements and rebuild the Bureau of Indian Affairs' information technology infrastructure to support trust, as well as non-trust, programs. An increase of \$7.2 million was proposed for additional staff positions in BIA and OST to support continuation of efforts to provide an organization that meets fiduciary standards, is accountable at every level, and is staffed with people trained in the principles of trust management. An additional \$4.0 million was proposed for additional staff to reduce the time frames to resolve current probate cases.

The conference bill provides a total of \$503.0 million for the Unified Trust Budget, a reduction of \$106.4 million below the request, but an increase of \$49.7 million above 2004. The bill provides all the increases and adjustments requested except for historical accounting, and BIA information technology, workforce planning, and Indian Land Consolidation.

The conference provides \$58.0 million for historical accounting, \$51.4 million below the request, but \$13.5 million above 2004 (amounts do not include ATBs.) The conference agreement includes bill language that caps spending for historical accounting at the

\$58.0 million level. The conference agreement provides \$35.0 million for Indian Land Consolidation, one-half of the requested level and less than either the House or Senate mark. The Statement of the Managers expresses concern about the Department's ability to obligate funds for land consolidation in light of the actions of the Cobell court concerning notifying Indian landowners of ongoing litigation.

The conference provides \$56.3 million for BIA IT enhancements, a decrease of \$11.0 million below the request, but a net increase of \$18.0 million above 2004 (amounts do not include ATBs.) The conference agreement did not provide the \$2.0 million requested increase for BIA workforce planning.

See the OST and BIA discussion below for additional information concerning historical accounting, land consolidation, information technology and workforce planning.

**Office of the Special Trustee for American Indians**

\$000						Conf +/-	Conf +/-
	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	<u>04 Enacted</u>	<u>05 Request</u>
OST	187,304	247,666	196,267	196,267	193,540	+6,236	-54,126
Indian Land							
Consolidation	<u>21,709</u>	<u>70,000</u>	<u>42,000</u>	<u>50,000</u>	<u>34,514</u>	<u>+12,805</u>	<u>-35,486</u>
Total	209,013	317,666	238,267	246,267	228,054	+19,041	-89,612
						+9.1%	-28.2%

The revised 2005 budget for OST accounts totaled \$317.7 million, including \$247.7 million for Federal Trust Programs and \$70 million for Indian Land Consolidation. The budget for OST reflected a net \$108.6 million or 52 percent increase in funds above the FY 2004 enacted level, including a 222 percent increase in Indian Land Consolidation.

The 2005 request for historical accounting by the Office of Historical Trust Accounting was \$109.4 million, \$65.0 million over the FY 2004 level. The OST budget also included an additional \$1.7 million for additional support staff to support the new Trust Officers in field locations, \$1.6 million for the expansion of third party audit coverage of fiduciary trust asset management activities, \$250,000 for additional review of self-governance trust asset management activities, \$1.3 million for additional litigation support, and \$250,000 for establishment of a trust records training program with Haskell Indian Nations University.

The budget included decreases of \$1.7 million as a result of the adjustment of the Interior-wide effort to address the requirements of information technology security and trust systems architecture; \$2.5 million to reflect completion of tasks under the trust policy and procedures program; and \$4.0 million to reflect the reduction of one-time costs of establishing the trust administrators and trust officers in 2004.

The conference bill provides \$193.5 million Federal Trust programs, \$54.1 million below the request level, but \$6.2 million above 2004. Except for the increase requested for historical accounting, the conference agreement provides for all the increases requested, and agrees to the reductions proposed. The conference agreement provides \$58.0

million for historical accounting, \$51.4 million below the request, but \$13.5 million above 2004.

Conference bill language limits spending on historical accounting to \$58.0 million. House and Senate report language expressed continued concerns about the scope and costs of an historical accounting, the potential for such an accounting to divert funds away from other high-priority Indian programs, the need for Congress to act to develop a comprehensive legislative solution, and the uncertainty of the ongoing litigation and its potential impact on the Department's accounting plan.

Senate report language earmarked \$1.8 million to assist the Great Plains agencies in meeting workload in probate, realty, and land title and records programs, from anticipated slippage in field operations activities in 2005.

Bill language is included in the BIA Construction account to provide for reimbursement from OST to BIA for the appropriate share of construction costs for space expansion needed in agency offices to meet trust reform implementation.

The bill provides \$34.5 million for Indian Land Consolidation, a decrease of \$35.5 million below the request, but an increase of \$12.8 million above 2004. The Statement of the Managers expresses concern about the Department's ability to obligate funds for land consolidation in light of the actions of the Cobell court concerning notifying Indian landowners of ongoing litigation.

Senate Report language in the land consolidation program indicated that the Department should direct land consolidation funding to reservations where tribal leadership has taken an active role in supporting other activities to slow fractionation of ownership, and continue work with the Quapaw nation at or above level of activity in 2004.

The conference bill includes general provisions that continue authority to:

- Utilize any unobligated balances from prior appropriations acts for OST or BIA for trust management reform, other than historical accounting;
- Hire administrative law judges to address Indian probate backlog;
- Limit compensation for the Special Master and Special Master-Monitor in *Cobell v. Norton* to 200 percent of the highest SES rate of pay;
- Pay private attorneys for the costs of legal representation for employees and former employees incurred in connection with *Cobell v. Norton*; and
- Provide funds to tribes within the California Tribal Trust Reform Consortium and other specified Tribes as a pilot effort separate from the Department's trust reform reorganization.

## Bureau of Indian Affairs

\$000						Conf +/-	Conf +/-
	<u>04 Enacted*</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	<u>04 Enacted</u>	<u>05 Request</u>
OIP	1,892,704	1,929,477	1,935,033	1,951,798	1,927,887	+35,182	-1,590
Const.	346,827	283,126	348,626	283,126	319,130	-27,697	+36,004
L&W							
Settlements	59,866	34,771	44,771	34,771	44,149	+15,717	+9,378
G. Loans	6,417	6,421	6,421	6,421	6,332	-85	-89
Total	2,305,815	2,253,795	2,334,851	2,276,116	2,297,497	-8,317	+43,702
						-0.4%	+1.9%

\*2004 Enacted Land & Water Settlements differs from Congressional Support table due to the inclusion of \$5.0 million Quinault Transfer from FWS.

The BIA budget request was \$2.3 billion, a net decrease of \$52.0 million below the 2004 enacted level. The 2005 budget request included a program increase of \$42.0 million for trust programs and \$7.8 million to operate new detention centers. Other increases included funding for border security on the Tohono O’odham Nation in Arizona, removal of Chiloquin dam on the Klamath River, economic development, increased education scholarships, expansion of the FOCUS program, and funding for new Tribes. The budget proposed a one-time reduction of \$5.4 million in the operations account due to the availability of carryover balances.

For the school construction program, the 2005 budget proposed a reduction of \$65.8 million to allow the program to focus on building the schools already funded. The budget also included an increase of \$4.0 million for the tribal school construction program.

The budget proposed increases to fund two new settlements—the Zuni Pueblo water claims settlement in New Mexico and the Cuba Lake land claims settlement with the Seneca Nation in New York.

The Conference funds BIA at \$2.297 billion, an increase of \$43.7 million, or 1.9 percent over the President’s budget and a decrease of \$8.3 million, or 0.4 percent below the 2004 enacted level.

The details of the conference agreement include:

### Trust Programs

- The conference funds the requested increases of \$7.2 million to support the new trust-related positions at the local level and \$4.0 million to quicken the pace at which probate cases are resolved.
- The conference provides a net increase of \$18.0 million for information technology, \$11.0 million less than the request. House report language commends BIA for the significant progress it has made in improving information technology.
- The conference did not fund the \$2.0 million requested for the workforce initiative.

### **Other Operational Programs**

- The conference funds the requested increases for law enforcement including a \$7.8 million increase to operate new detention centers and a \$1.4 million increase for border security on the Tohono O'odham Nation in Arizona.
- As requested, the conference provides \$560,000 to provide base funding for new Tribes, \$1.0 million for new or expanded contracts in the Indian self-determination fund, and \$1.0 million for grants to develop tribal ordinances and commercial business codes. In addition, the conference includes \$3.0 million above the request for contract support and \$2.0 million for welfare assistance.
- The conference includes bill language that allows certain tribes operating grant schools to continue to receive contract support as a supplement to administrative cost grants.
- For elementary and secondary school operations, the conference fully funds the request, including the \$500,000 increase to expand the successful FOCUS program. In addition, the conference includes \$1.9 million for student transportation, and \$1.0 million for the administrative costs grants fund to encourage Tribes to take over BIA run schools.
- The bill funds tribal college operating grants at \$52.1 million, \$9.8 million above the requested level. The request included a \$500,000 increase for two tribal colleges newly qualified for BIA funding. The conference also provides \$250,000, as requested, for higher education scholarships.
- The conference funds United Tribes Technical College at \$3.5 million and Crownpoint Institute of Technology at \$1.75 million.
- The conference does not include an increase of \$250,000 for the Indian Arts and Crafts Board, as proposed by the Senate.
- The conference accepts the reduction of \$5.4 million in the operations account due to the availability of carry over balances that will sustain the current level of program delivery in 2005.
- The conference reflects the internal transfers made in Central Office Operations and Regional Office Operations in 2004 to align the budget with the changes made in the reorganization. These changes were not in the 2005 request or the Senate mark, but they were in the House mark.
- The conference funds the requested increases for E-gov programs (\$409,000) and the Enterprise Services Network (\$500,000).

### **Resource Management Programs**

- The conference provides funding for a number of resource management programs not requested in the budget, including:
  - Alaska Sea Otter Commission (\$98,000)
  - Bering Sea Fishermen's Association (\$790,000)
  - Chugach Regional Resources Commission (\$346,000)
  - Seminole Tribe for Everglades restoration (\$150,000)
  - Washington State Timber-Fish-Wildlife Project (\$4.0 million)
  - Upper Columbia United Tribes (\$320,000)
  - Lake Roosevelt management (\$630,000)
  - Intertribal Bison Management (\$1,087,000), and
  - Wetlands/Waterfowl management program (\$600,000).
- Senate report language directs the Bureau to enter into annual reimbursable support agreements with the Bureau of Reclamation for the operation and maintenance of

- the Dry Prairie Rural Water System.
- In addition, Senate report language directs the Bureau to continue to support the prairie dog management programs overseen by the Cheyenne River Sioux Tribe and the Rosebud Sioux Tribe.
- House report language stipulates the allocation of funds within the base for the Chippewa/Ottawa Resource Authority.

### **Community Development Programs**

- The conference provides funding for a number of community development activities not requested in the budget, including:
  - Rocky Mountain Technology Foundation (\$500,000)
  - Rural Alaska fire program (\$750,000)
  - Nursing program at Salish and Kootenai Tribal College (\$1.25 million)
  - Alaska legal services (\$392,000)
  - Denali Commission (\$1.0 million)
  - United Sioux Tribes Development Corporation (\$450,000)
  - Western Heritage Center's Distance Learning and tribal histories project (\$1.25 million)
  - Alaska Native Aviation Training program (\$750,000), and
  - National Ironworkers Training Program (\$515,000).
- The conference does not include funding for the Native American Engineering program at the University of Denver (\$250,000), as proposed by the Senate.

### **Construction**

- The bill funds school construction at \$263.4 million, an increase of \$34.3 million above the request and \$31.6 million below enacted (amounts include ATBs.)
- The conference includes \$12.4 million for the Tribal Demonstration program, an increase of \$2.5 million above the request. Bill language directs the bureau to provide \$4.5 million for the Eastern Band of Cherokee educational facility at the Ravensford tract, \$4.0 million for the Sac and Fox Meskwaki settlement school, and \$4.0 million for the Twin Buttes Elementary school project. All three of these schools are BIA funded schools.
- The conference agreement includes the bill language proposed in the budget to allow BIA to reassume control of a project if construction does not begin within 18 months.
- The conference provides an increase above the budget of \$2.5 million for facilities improvement and repair of detention centers.
- The conference provides the \$2.15 million requested for the removal of Chiloquin dam on the Klamath River.
- Bill language allows the Office of Special Trustee to reimburse the appropriate share of construction costs for space expansion needs identified as a result of trust reform implementation.

### **Indian Land and Water Claims**

- The conference includes the \$14.0 million increase requested for the Zuni Pueblo water claims settlement in New Mexico and the \$1.75 million increase for the Cuba Lake land settlement with the Seneca Nation in New York.
- The conference includes \$10.0 million above the request to fund the Quinault Indian Nation North Boundary settlement. The budget proposed funding for this

- settlement in FWS land acquisition account.
- The Statement of the Managers expresses the expectation that future Administration budget requests will fund the Washington State shellfish settlement agreement.
- The Miscellaneous Section of the Consolidated Appropriations Act includes legislation enacting the Snake River Water Rights Settlement. This settlement legislation ratifies an agreement between the Nez Perce Tribe of Idaho, the United States, and the State of Idaho to resolve water rights claims in the Snake River Basin made by the tribe. The settlement increases the amount of water used for the benefit of wildlife, transfers certain federal lands to the tribe, authorizes appropriations to trust funds designed to help the tribe manage aquatic resources, authorizes construction of a domestic water supply system, and protects and restores aquatic habitats. The BIA portion of the settlement includes \$60.1 million to the Nez Perce Tribe Water and Fisheries Fund to be funded from 2007 through 2013, and \$23.0 million to the Nez Perce Tribe Domestic Water Supply Fund to be funded between 2007 and 2011. The annual amounts are specified in the bill and vary from year to year. The settlement legislation also includes provisions to be funded by BOR and FWS, and a BLM land transfer.
- Bill language gives the Secretary discretion in applying across the board reductions within the Settlements account.

### Maintaining America's Heritage

#### Maintenance

	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	<u>Conf +/-</u> 04 Enacted	<u>Conf +/-</u> 05 Request
BLM	104,532	99,624	102,769	101,124	100,705	-3,827	+1,081
USGS	34,051	33,352	33,352	32,825	33,066	-985	-286
FWS	121,992	117,502	121,388	118,979	116,474	-5,518	-1,028
NPS	559,211	586,093	573,178	577,343	565,215	+6,004	-20,878
BIA	<u>76,934</u>	<u>74,551</u>	<u>74,551</u>	<u>74,551</u>	<u>73,515</u>	<u>-3,419</u>	<u>-1,036</u>
Total	896,720	911,122	905,238	904,822	888,975	-7,745	-22,147
						-0.9%	-2.4%

The Administration's 2005 budget proposal included \$911.1 million for annual, deferred, and cyclic maintenance programs in BLM, USGS, FWS, NPS, and BIA.

The conference bill provides \$889.0 million, \$22.1 million or 2.4 percent below the request and \$7.7 million or 0.9 percent below 2004 for maintenance. Conference changes to the request include: BLM (+\$1.1 million), USGS (-\$286,000), FWS (-\$1.0 million), NPS (-\$20.9 million), and BIA (-\$1.0 million). Details on NPS deferred maintenance follow the Construction discussion.

## Construction

\$000						Conf +/-	
	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	<u>04 Enacted</u>	<u>05 Request</u>
BLM	13,804	6,476	15,000	8,976	11,340	-2,464	+4,864
FWS	59,808	22,111	48,400	37,136	52,658	-7,150	+30,547
NPS	329,880	329,880	297,628	330,019	303,092	-26,788	-26,788
BIA	<u>346,825</u>	<u>283,126</u>	<u>348,626</u>	<u>283,126</u>	<u>319,130</u>	<u>-27,695</u>	<u>+36,004</u>
Total	750,317	641,593	709,654	659,257	686,220	-64,097	+44,627
						-8.5%	+7.0%

The President's budget included \$641.6 million for construction, comprised of \$6.5 million for BLM, \$22.1 million for FWS, \$329.9 million for NPS, and \$283.1 million for BIA.

The conferees provide \$686.2 million, \$44.6 million or 7.0 percent above the request but \$64.1 million less than 2004. Seventy of the 82 requested projects are funded either in whole or in part. In addition, 60 add-on projects totaling \$90.9 million are provided.

Specifics for each bureau follow:

**BLM:** The \$11.3 million conference mark provides funding for all of the requested projects in the President's budget and \$3.0 million in funding for three add-on projects, and an additional \$2.0 million in projects to be specified by BLM.

**FWS:** The \$52.7 million conference mark funds all of the requested projects and provides \$30.8 million in funding for 24 add-on projects. Among the add-ons are funding for visitor centers in Alaska and Massachusetts to be designed using standard designs, \$3.2 million for Midway Atoll NWR for infrastructure improvements, \$2.6 million for renovation/upgrade of the Clark R. Bavin Forensics Laboratory in Oregon, \$3.9 million for visitor contact stations, and \$740,000 to replace the *Togue* fish stocking vessel.

**NPS:** The conference provides \$303.1 million for NPS, including \$189.7 in line-item construction projects. The net total includes redirection of \$19.7 million in unobligated balances. NPS does not receive funding for 12 of the 56 requested projects totaling \$60.0 million, but does receive \$55.1 million for 32 add-on projects.

Included among the requested projects that are not funded are the \$2.0 million Independence National Historical Park security fence and the \$4.1 million Wolf Trap Farm main gate facility in Virginia.

Among the add-ons are \$4.9 million for the visitor center and \$5.7 million for the completion of the Wills house at the Gettysburg National Military Park in Pennsylvania, \$4.9 million for the Lincoln Library/Museum in Illinois, and \$4.9 million for the Utah Public Lands Artifact Preservation Act.

The Statement of Managers reiterates concern over NPS management of partnership

projects and states that partnership projects that have not followed Director’s Order Number 21 and been reviewed by the NPS Development Advisory Board will not be considered for funding.

**BIA:** The conferees provide \$319.1 million for BIA construction, \$36.0 million above the request, but \$63.7 million less than 2004 enacted level. Increases above the request of \$27.0 million provided are provided for replacement school construction, \$5.0 million for facilities improvement and repair, \$2.4 million for facilities maintenance at detention centers, \$5.0 million for major facilities improvement and repair, and \$2.3 million for the Tribal Demonstration program. Bill language provides, within the Tribal Demonstration program, \$4.5 million to the Eastern Band of Cherokee education facility at the Ravensford tract in North Carolina, \$4.0 million for the Sax and Fox Meskwaki settlement school in Iowa, and \$4.0 million for the Twin Buttes elementary school on the Fort Berthold reservation in North Dakota.

A detailed list of construction projects for the bureaus is included in Attachment 4.

**National Park Service Deferred Maintenance Backlog**

\$000	04 Enacted	05 Budget	House	Senate	Conf.	Conf +/- 04 Enacted	Conf +/- 05 Request
ONPS/Facility							
Maintenance	370,112	394,843	381,928	386,093	376,622	+6,510	-18,221
Construction	<u>329,880</u>	<u>329,880</u>	<u>297,628</u>	<u>330,019</u>	<u>303,092</u>	-26,788	-26,788
Total	699,992	724,723	679,556	716,112	679,714	-20,278	-45,009
						-2.9%	-6.2%

The President’s budget requested \$724.7 million in support of the Administration’s commitment to manage the NPS deferred maintenance backlog, an increase of \$24.7 million over the 2004 enacted level. The increase provided an additional \$13.2 million for Repair and Rehabilitation, including \$8.2 million for projects targeted to improve the condition of priority buildings, \$3.0 million for the demolition and removal of hazardous structures in park units, \$2.0 million to continue performing comprehensive condition assessments, and \$1.8 million for general facility maintenance. Finally, an \$11.1 million park base increase for repair and rehabilitation at specific parks was included to address facility maintenance needs.

The conference agreement provides a total of \$679.7 million for facility maintenance and construction, a decrease of \$45.0 million from the President’s budget. The conference bill funds cyclic maintenance at \$65.1 million, as requested. The conference level also includes an increase of \$2.0 million for facility condition assessments.

The conference funds construction at \$303.1 million, \$26.8 million below the 2005 request and the 2004 enacted. Most of the reduction is in line-item projects. The conference provided \$189.7 million for these projects, \$24.4 million below the budget request of \$214.2 million.

Bill language limits the availability of funds for repair and rehabilitation projects to one year. Bill language also directs the National Park Service to obtain House and Senate

approval before undertaking any partnership project with a total value in excess of \$5.0 million.

### U.S. Geological Survey

\$000						Conf +/-	Conf +/-
	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	<u>04 Enacted</u>	<u>05 Request</u>
Geography	129,759	118,941	122,779	119,824	118,751	-11,008	-190
Geology	234,183	220,754	230,894	228,214	229,274	-4,909	+8,520
Water							
Resources	215,714	202,682	211,249	212,948	211,347	-4,367	+8,665
Biology	174,529	167,604	171,976	172,821	171,799	-2,730	+4,195
Enterprise							
Information	0	45,147	44,148	45,233	44,373	+44,373	-774
Science Support	90,811	68,716	67,508	65,435	65,584	-25,227	-3,132
Facilities	<u>92,989</u>	<u>95,944</u>	<u>95,944</u>	<u>95,011</u>	<u>94,611</u>	<u>+1,622</u>	<u>-1,333</u>
Total	937,985	919,788	944,498	939,486	935,738	-2,246	+15,950
						-0.2%	+1.7%

The 2005 President's Budget included \$919.8 million for the USGS. The conferees fund the Survey at \$935.7 million, \$16.0 million above the request and \$2.2 million below 2004.

The conference funds the \$9.1 million requested in the President's Budget for uncontrollable costs and restore the proposed streamlining reduction of \$3.0 million. The conferees accept the proposed vehicle fleet reduction.

The conference does not accept the requested increase of \$1.2 million for Science on the DOI Landscape initiative in the Geology, Water Resources, or Biological Research disciplines, but accepts the proposed budget restructure for Enterprise Information.

The conference funds the Geography program at \$118.8 million, \$190,000 below the request. Details include:

- The conferees accept the proposed reduction to the National Map and the Tennessee GIS project. Conference provides an additional \$1.0 million above the request for North Carolina flood mapping.
- The conferees provide \$7.9 million for satellite operations. The Statement of Managers directs the Department to provide the Committees with a plan for Landsat mission and funding options by June 30, 2005. Report language also encourages the Administration to work with NASA and other Federal agencies to continue Landsat data collection. The conferees accept the proposal to use buyout savings for the EROS Data Center operations in 2005.

The Geologic Hazards, Resources and Processes activity is funded at \$229.3 million in

conference, \$8.5 million above the request. Details include:

- The conference mark restores funds to the following programs: the Global Dust Monitoring Study (\$250,000); the Western Aleutian Volcano Monitoring Program (\$1.5 million); Minerals Information (\$741,000); and the Clark County, Nevada Mineral Inventory (\$494,000); Minerals Research and Assessments (\$2.5 million). Conference also restores \$1.3 million for Industrial/Aggregate Minerals Studies and \$1.6 million for the National Coastal Program.
- The conference provides increases for the following programs: \$1.5 million for the base volcano monitoring program; \$850,000 for the Advanced National Seismic System; \$1.2 million for the Alaska mineral resources assessment program; \$500,000 for the landslide hazards program; and \$100,000 for the geological materials center to support energy and minerals exploration in Alaska.
- Conference does not fund the following program increases requested in the President's Budget: \$500,000 for Geothermal assessments; and \$800,000 for Earth Observation and Monitoring.

The conference provides \$211.3 million for Water Resources Investigations, \$8.7 million above the budget request. Details include:

- The conference restores \$6.5 million for the Water Resource Research Institutes.
- The conferees provide \$1.2 million for the water availability pilot project in the Great Lakes.
- The conference restores \$1.5 million for studies with the University of Oklahoma on groundwater contamination and subsidence in the Roubidoux aquifer.
- The conferees did not accept the proposed increase of \$200,000 for SPARROW.
- Among the research projects restored are: \$518,000 for the Toxic Substances Hydrology Program; \$500,000 for the Spokane Valley/Rathdrum Prairie Aquifer Study; \$300,000 for the Potomac River Basin Groundwater Study; and \$444,000 for Monitoring Water Resources in Hawaii.
- Conference adds \$889,000 for the Coalbed Methane Study of Tongue River Watershed.

The conference funds biological research at \$171.8 million, \$4.2 million above the request. Details include:

- The conference provides \$750,000 for the Northern Prairie Carbon Sequestration program.
- The conferees restore the Fire Science Program that was proposed for reduction in the President's budget.
- Other restored programs include the Mark Twain National Forest Mining Study (\$741,000); the Northern Continental Divide Ecosystem Study (\$988,000); and manatee research (\$500,000).

The Conference funds the newly created Enterprise Information program at \$44.4 million, \$774,000 below the President's request. Conference restores \$500,000 of the proposed reduction for the certification and accreditation of systems and \$300,000 of the

proposed reduction for accessible data transfer.

The conference funds Science Support at \$65.6 million, \$3.1 million below the request. Conference did not provide the requested increases of \$414,000 for e-government initiatives or \$405,000 for competitive sourcing.

- The conferees provide \$1.0 million of the \$2.7 million request for financial management improvement.

The Facilities program is funded at \$94.6 million, \$1.3 below the request and \$1.6 million above 2004. The conference includes bill language making up to \$1.6 million of the facilities operation and maintenance and deferred maintenance funding no year.

The conference provides bill language allowing the Survey to compensate student or recent graduates for Survey related costs for travel, workers compensation, and tort claims.

### Other Bureaus, Offices, and Programs

#### NPS National Recreation & Preservation

\$000					Conf +/-		
	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>04 Enacted</u>	<u>05 Request</u>	
NR&P	61,773	37,736	53,877	63,023	60,973	-800	+23,237
						-1.3%	+61.6%

The President's budget request included \$37.7 million for National Recreation and Preservation programs. The 2005 request was a decrease of \$24.0 million below 2004. The request proposed \$2.5 million for National Heritage Areas, a decrease of \$11.8 million from 2004. The budget request also eliminated funding for Statutory and Contractual Aid grants, -\$12.8 million. Finally, the request included \$301,000 for the administration of previously awarded UPARR grants.

The conference agreement provides \$61.0 million for National Recreation & Preservation, an increase of \$23.2 million above the Administration's 2005 request, \$800,000 below 2004 enacted. Increases in funding above the President's 2005 request include an additional \$12.1 million for National Heritage Areas, for a total of \$14.6 million in funding. Included in this amount is \$500,000 for newly designated heritage areas authorized elsewhere in the Consolidated Appropriations Act, including the National Aviation Heritage Area, the Oil Region National Heritage Area and the Mississippi Gulf Coast National Heritage Area.

The conference also provides \$11.2 million for Statutory & Contractual Aid. Further, the conference provides \$8.2 million for the Rivers, Trails and Conservation Assistance program, essentially the same as the request.

## NPS Historic Preservation Fund

\$000						Conf +/-	Conf +/-
	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	<u>04 Enacted</u>	<u>05 Request</u>
Historic Pres.	37,533	37,533	37,533	41,250	38,705	+1,172	+1,172
Save America's							
Treasures	32,592	30,000	30,000	30,000	29,583	-3,009	-417
Preserve America	0	10,000	0	0	0	0	-10,000
Natl Trust	494	<u>0</u>	0	0	0	-494	0
HBCU's	<u>2,963</u>	<u>0</u>	<u>4,000</u>	<u>0</u>	<u>3,451</u>	<u>+488</u>	<u>+3,451</u>
Total	73,582	77,533	71,533	71,250	71,739	-1,843	-5,794
						-2.5%	-7.5%

The President's budget requested a total of \$77.5 million for the NPS Historic Preservation Fund. This included \$37.5 million in grants to States, Territories and Tribes. It also included \$30.0 million for the Save America's Treasure program and \$10.0 million for the Preserve America initiative. The President did not request funding for the National Trust or grants to HBCUs; in 2004, Congress added \$494,000 and \$2.963 million for these programs, respectively. Overall, the 2005 request was a \$4.0 million increase from the 2004 enacted level.

The 2005 conference agreement provides \$71.7 million for the Historic Preservation Fund, a decrease of \$5.8 million below the President's 2005 request and \$1.8 million below 2004 enacted. The conference agreement does not include the Administration's request of \$10.0 million for the Preserve America initiative. An increase of \$930,000 is provided for Grants-in-Aid to States and Territories and an increase of \$242,000 is provided for Grants-in-Aid to Indian Tribes, which brings total funding for grants to States, Territories and Tribes to \$38.7 million. The conference agreement also provides \$3.5 million for HBCU's.

## Minerals Management Service

\$000						Conf +/-	Conf +/-
	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	<u>04 Enacted</u>	<u>05 Request</u>
ROMM	163,279	171,575	171,575	171,175	166,825	+3,546	-4,750
Oil Spill	7,017	7,105	7,105	7,105	7,006	-11	-99
Offsetting							
Collections	<u>100,230</u>	<u>103,730</u>	<u>103,730</u>	<u>103,730</u>	<u>103,730</u>	<u>+3,500</u>	<u>0</u>
Total	270,526	282,410	282,410	282,010	277,561	+7,035	-4,849
						+2.6%	-1.7%

The President's budget request for MMS included \$178.7 million for direct appropriations, a net increase of \$8.4 million over 2004. Collections from Outer Continental Shelf rents and other fee sources were requested at \$103.7 million, providing a total of \$282.4 million for MMS operations, an increase of \$11.9 million.

The 2005 budget proposed increases including: \$4.0 million for the third-year of the OCS Connect e-government project, \$1.9 million to acquire new interpretive tools to support Gulf of Mexico oil and gas evaluation and estimates, \$600,000 for a methane

hydrates initiative, \$941,000 for an Indian Trust initiative, and \$305,000 to fund cost of living increases for the State 205 cooperative audit program. The President's budget also included a redirection of \$400,000 within the Environmental Studies program to fund the methane hydrates initiative.

The conference mark provides \$277.6 million for MMS, which includes \$103.7 million in offsetting collections. This is \$4.8 million less than the request, but \$7.0 million more than the enacted level. The conference mark includes new bill language giving MMS authority to pay any late disbursement interest caused by delays in processing royalty payments for States and Tribes out of the Federal royalty share rather than the agency's appropriated funds.

Within the ROMM activity the conference provides a \$1.8 million increase for resource evaluation and a \$1.6 million increase for the regulatory program. The resource evaluation increase provides \$900,000 for the Marine Mineral Technology Center in Alaska and \$900,000 for the Center for Marine Resources and Environmental Technology. The regulatory increase includes \$600,000 for the Technology Assessment and Research program and \$1.0 million for the combination of hurricane related studies and the extra expenses of deepwater helicopter operations. The conference mark directs MMS to spend \$150,000 for the Alaska Whaling Commission within the funds provided for the leasing and environmental program.

The conference mark reduces the Compliance and Asset Management program by \$5.8 million. The conference mark assumes savings for this program for 2005 such that this reduction will not reduce program capability. The conference mark also designates that \$1.0 million within the Compliance and Asset Management program should be designated for section 202/205 cooperative audits with the States.

The conference mark includes bill language authorizing MMS to use a portion of the revenues from royalty-in-kind sales to pay for transportation and processing costs, salaries and other administrative costs directly related to the royalty-in-kind program.

The conference continues the authority to utilize receipts accruing from rental rates in effect prior to 1993 to augment offsetting collections retained from rental receipts above these rates should this become necessary to reach intended operating levels.

**Office of Surface Mining**

\$000						Conf +/-	
	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	<u>04 Enacted</u>	<u>05 Request</u>
AML	190,591	243,863	194,106	190,863	188,211	-2,380	-55,652
R&T	<u>105,384</u>	<u>108,905</u>	<u>108,905</u>	<u>109,905</u>	<u>108,378</u>	<u>+2,994</u>	<u>-527</u>
Total	295,975	352,768	303,011	300,768	296,590	+615	-56,178
						+0.2%	-15.9%

The President's budget included \$352.8 million for OSM programs, a net increase of \$56.8 million above 2004. The budget included a \$53.3 million increase in the Abandoned Mine Land program including \$53.0 million to support the Administration's

AML reauthorization proposal, and a \$3.5 million increase for Regulation and Technology.

The conference mark provides \$296.6 million for OSM, which is \$615,000 more than the enacted and \$56.2 million less than the request. The conference mark provides \$108.4 million for the Regulation and Technology program, a \$3.0 million increase over the enacted and \$527,000 less than the request. The conference mark directs OSM to use \$1.0 million to contract with the National Research Council of the National Academy of Sciences for a coal study to be completed within two years.

The conference mark provides \$188.2 million for the AML program, which is \$55.7 million less than the request level and \$2.4 million less than the enacted amount. AML grants to States and Tribes are funded at \$149.6 million, even with the request level. The conference mark does not provide \$53.0 million for the proposed payout for certified States under the AML program. The conference mark includes a provision that extends OSM’s authority to collect the fee for abandoned mine land reclamation until June 30, 2005.

The conference mark retains language limiting funding for minimum program States to \$1.5 million and provides Maryland special flexibility. The conference mark also continues funding the Appalachian Clean Streams Initiative at an amount up to \$10.0 million. The conference mark includes requested bill language to allow funds available for the TIPS program to be used to transfer title for certain computer devices to State and tribal regulatory and reclamation programs.

**Office of Insular Affairs**

\$000	<u>04 Enacted</u>	<u>05 Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conf.</u>	Conf +/- <u>04 Enacted</u>	Conf +/- <u>05 Request</u>
Assistance to Territories	75,744	72,935	74,935	74,255	75,581	-163	+2,646
Compact of Free Association	<u>6,379</u>	<u>5,941</u>	<u>5,499</u>	<u>5,400</u>	<u>5,450</u>	<u>-929</u>	<u>-491</u>
Total	82,123	78,876	80,434	79,655	81,031	-1,092 -1.3%	+2,155 +2.7%

The 2005 President’s Budget requested \$78.9 million in current funding for the Office of Insular Affairs, including \$72.9 million for Assistance to Territories and \$5.9 million for Compact of Free Association. The conference provides \$81.0 million in current funding, providing \$2.2 million above the request.

The conference provides \$75.6 million for Territorial Assistance, including \$1.0 million for water system rehabilitation in the CNMI; \$1.0 million for Marshall Islands Health Care; and \$1.0 million for payments to replace the Prior Service Trust Fund. Conference also provides an additional \$320,000 to expand the Continuing Judicial Court Education and Court Administrative Improvement Project that is conducted in cooperation with the Pacific Islands Committee of the Judicial Council of the Ninth Circuit.

Conference funds the American Samoa grants and Northern Mariana Island/Covenant grants at the request levels of \$22.8 million and \$27.7 million, respectively.

Conference report language directs the Department to work with the Prior Service Benefits Board of Directors to reach an agreement no later than October 1, 2005 on various aspects of the Fund. The conferees direct the OIA to provide \$750,000 to the Close Up Foundation.

Within the \$5.5 million provided for Compact of Free Association, the conference provides an additional \$500,000 above the request level for Enewetak support. The request for Federal Services is reduced by \$942,000.

The conference managers also direct the Department to prepare, in consultation with the Interagency Group on Insular Affairs, an implementation plan to rehabilitate the water system in the CNMI, based on a comprehensive water infrastructure study completed by the Army Corps of Engineers.

### Departmental Offices

	\$000					Conf +/-	
	04 Enacted	05 Budget	House	Senate	Conf	04 Enacted	05 Request
Dept. Mgmt.	78,060	80,548	79,551	80,108	75,541	-2,519	-5,007
FBMS	11,556	18,555	13,500	1,500	14,052	+2,496	-4,503
Fleet Reduc.	<u>0</u>	<u>0</u>	<u>-13,500</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Subtotal, DM	89,616	99,103	79,551	81,608	89,593	-23	-9,510
Grant	4,938	0	0	0	4,931	-7	+4,931
Fleet Reduc.	0	0	0	0	-3,000	-3,000	-3,000
PILT	224,697	226,000	226,000	230,000	226,805	+2,108	+805
Solicitor	49,753	53,453	51,356	53,053	51,656	+1,903	-1,797
OIG	38,272	39,400	37,655	38,100	37,275	-997	-2,125
NRDA	<u>5,564</u>	<u>5,818</u>	<u>5,818</u>	<u>5,818</u>	<u>5,737</u>	<u>+173</u>	<u>-81</u>
Total	412,840	423,774	400,380	408,579	412,997	+157	-10,777
						0.0%	-2.5%

Overall, the 2005 President's budget for Departmental Offices requested \$423.8 million. This included \$179.2 million for the Offices of the Secretary, Solicitor, Inspector General, and other centralized services supporting management of the Department. The 2005 budget also included \$18.6 million for the Financial and Business Management System,

an increase of \$7.0 million over the 2004 funding level, and \$226.0 million for PILT, an increase of \$1.3 million over the 2004 level.

**Departmental Management:**

For Departmental Management, the President's budget request of \$99.1 million continued strategic investments to address important Department-wide needs, including:

- \$18.6 million for the Financial and Business Management System;
- \$800,800 for implementation of the Enterprise Services Network;
- \$550,000 for four positions to further enhance the law enforcement and security program;
- \$503,200 for Take Pride in America;
- \$388,100 for financial statement audit costs;
- \$83,400 for the Indirect Cost Negotiation Team;
- \$38,200 to construct American embassy compounds worldwide;
- \$32,000 to support the Administration's e-government initiatives; and
- \$68,400 for changes in fixed costs.

The conference provided \$89.6 million, a decrease of \$9.5 million from the request and \$23,000 less than the 2004 enacted level. The conference funded requested increases for the financial statement audit costs, ESN, Indirect Cost Negotiation Team, e-government initiatives, and fixed costs. The conference did not provide the increases requested for the Take Pride in America program or the embassy construction initiatives. The conference provided \$148,000 for one new law enforcement position, reducing the law enforcement request by \$402,000. However, these increases totaling \$1.5 million are more than offset by a \$3.0 million reduction to the Departmental Management appropriation.

The conference again funds a \$4.9 million grant for Kendall County, Illinois land acquisition. The conference funds the Financial and Business Management System at \$14.1 million, a decrease of \$4.5 million from the request. A transfer of \$13.5 million from the Central Hazardous Materials Fund unobligated balances will partially fund this project.

In addition, the conference includes a \$3.0 million reduction under DM that is to be allocated to bureau fleet management programs.

**Payments in Lieu of Taxes:**

For the Payments in Lieu of Taxes program, the budget included \$226.0 million, an increase of \$1.3 million over the 2004 enacted level. The conference funds the program at \$226.8 million, an increase of \$805,000 above the budget and \$2.1million above FY 2004.

**Natural Resource Damage Assessment and Restoration Program:**

For the Natural Resource Damage Assessment and Restoration program, the budget included \$5.8 million. The conference funds the program at \$5.7 million.

**Office of the Solicitor:**

For the Office of the Solicitor, the President's budget requested \$53.4 million including the following increases:

- \$1.1 million for Paralegal and support positions and support for legal staff in the Legal Services Division;
- \$1.9 million for fixed costs;
- \$421,000 for general administration and information technology; and
- \$254,000 for training, audits, and evaluation in the Office of Ethics.

The conference mark funds the Solicitor at \$51.7 million, a reduction of \$1.8 million below the request, but \$1.9 million above the 2004 enacted. The conference reduces the request for the Legal Services Division by \$324,000 for support positions and \$49,000 in support for legal staff. General Administration program changes are reduced by \$442,000, including reductions of \$400,000 for computers and \$42,000 for support for legal staff. The request for the Office of Ethics is reduced by \$254,000 for training, audit and evaluation program changes.

**Office of the Inspector General:**

For the Office of the Inspector General, the budget request was \$39.4 million, which included the following increases:

- \$1.0 million for fixed costs;
- \$300,000 for 2 FTE for the new ON TARGET initiative, one each in Audit and Investigations divisions;
- \$1.05 million for an additional 7 FTEs in the Audit divisions with non-traditional auditor backgrounds; and
- \$600,000 for IT standardization.

The conference mark funds the Office of the Inspector General at \$37.3 million, a reduction of \$2.1 million below the request and nearly \$1.0 million below the 2004 enacted level. The conference mark includes reductions to the Audits division request of \$550,000, including a \$100,000 reduction for non-traditional audit staff and \$450,000 for additional FTEs. The conference includes reductions for the Investigations division request of \$250,000 for law enforcement equipment replacement, \$150,000 for a contract specialist, and \$150,000 for a FTE for the On-Target Initiative. The conference reduces the request for administration by \$608,000, including reductions of \$300,000 for FTEs for IT, and \$200,000 for IT standardization accreditation and equipment.

## MAJOR LEGISLATIVE LANGUAGE ITEMS

### Title I – General Provisions, Department of the Interior

Title I of the Interior and Related Agencies division of the Consolidated Appropriations Act contains a number of legislative provisions, including the following:

**Administrative Authorities.** As proposed by the House, the conference bill makes permanent three longstanding general provisions concerning use of appropriated funds. These provisions permit use of appropriated funds for operation of warehouses, garages, shops, and similar facilities (§103), for purchase of uniforms (§105), and for contracts for services or rentals for periods not in excess of 12 months beginning at any time during the fiscal year (§106).

**Outer Continental Shelf Moratoria.** As requested in the President's budget, the conference agreement continues the moratoria on OCS oil and gas activities in the areas under the Presidential moratoria. (§§107-109)

**Entrance Fee.** The conference bill prohibits reduced entrance fee programs to accommodate non-local travel through park units, but permits the Secretary to regulate local non-recreational passage through NPS units, allowing for individual units to develop guidelines and permits for such activities. (§110)

**Advance Payments to Indian Tribes, Tribal Organizations, and Tribal Consortia.** The conference agreement continues a provision requiring that any advance payments of funds provided under contracts, grants, or annual funding agreements be invested in obligations or securities guaranteed or insured by the United States or deposit accounts that are insured by the United States. (§111)

**Unobligated Balances for Trust Reform.** The conference bill continues a provision that allows appropriations and unobligated balances under the Bureau of Indian Affairs and Office of the Special Trustee to be made available for expenditure or transfer for Indian trust management and reform activities, other than historical accounting. (§112)

**Hiring of Indian Probate Judges.** The conference bill continues a provision that allows the Secretary to appoint Indian probate judges. (§113)

**Redistribution of TPA Funds.** The conference bill continues a provision allowing the Secretary to redistribute TPA funding, with a 10 percent limitation on reducing any single Tribe's base funding. (§114)

**Postsecondary Schools.** The conference bill continues a requirement that the funds for BIA postsecondary schools be allocated among the schools proportionate to the unmet need, as determined by the funding formula. (§115)

**Huron Cemetery (KS).** As proposed in the President's budget, conference bill continues a provision making the Secretary of the Interior responsible for ensuring that the Huron Cemetery in Kansas City, Kansas, is used only for religious and cultural uses that are compatible with the use of the land as a cemetery and burial ground. (§116)

A related item (§128) provides that nothing in §134 of the 2002 Interior Appropriations Act affects the decision in *Sac and Fox Nation v. Norton*, 240 F.3d 1250 (10th Cir. 2001). Section 134 dealt with the authority of the Secretary of the Interior to determine whether tribal land is “Indian land” for purposes of the Indian Gaming Regulatory Act. This section was retained in the President’s budget.

**Twin Cities.** The conference bill continues language proposed in the budget to allow conveyance of properties at the Twin Cities Research Center and retention of receipts related to use of these properties. (§117)

**Sheldon and Hart NWR.** The conference bill includes language requested in the budget to allow FWS to use helicopters and motor vehicles for management of wild horses and burros at the refuge. (§119)

**Mine Claim Fees.** The conference bill language sets mine claim maintenance and location fees at the levels in effect immediately prior to a rule adopted by the Department on July 1, 2004, until the Department has (1) established a nationwide tracking system to determine and address the length of time from submission of a plan of operations to mine on public lands to final approval and (2) filed a report providing detailed information on the length of time it takes the Department to approve proposed mining plans of operations and recommending steps to reduce current delays. The rule adopted on July 1, 2004 increased claim maintenance fees from \$100 to \$126. (§120)

**Land Acquisition Grants.** The conference bill provides that NPS land acquisition funds for Shenandoah Valley Battlefields National Historic District and Ice Age National Scenic Trail may be used for grants to a State, local government, or any other land management for the acquisition of lands without regard to any restriction in the LWCF Act of 1965. (§121)

**Carlsbad Caverns.** The conference bill continues the limitation on the use of funds for a concessions contract permitting or requiring the removal of the underground lunchroom at Carlsbad Caverns NP. The budget proposed to eliminate this provision. (§122)

**Bridge Demolition.** The conference agreement continues a provision prohibiting the use of funds to demolish of a bridge between Jersey City, New Jersey, and Ellis Island or to prevent pedestrian use of the bridge, as long as pedestrian use is consistent with generally accepted safety standards. The President’s budget proposed to discontinue the provision. (§123)

**Special Master/Court Monitor.** The conference bill continues a provision that precludes the Departments of Interior, Treasury, and Justice from compensating the Special Master and the Special Master-Monitor appointed by the United States District Court for the District of Columbia in the *Cobell v. Norton* litigation at an annual rate that exceeds 200 percent of the higher SES rate of pay for the Washington-Baltimore locality pay area. (§124)

**Employee Attorney Fees.** The conference bill continues a provision that allows the Secretary to use discretionary funds to pay private attorney fees and costs for employees and former employees of the Department of the Interior reasonably incurred in connection with *Cobell v. Norton*. (§125)

**Mass Marking.** The conference bill continues a provision requiring FWS to implement a system of mass marking of salmon intended for harvest that are released from Federally operated or funded hatcheries with a mark that can be readily identified by commercial and recreational fishers. (§126)

**Midway Atoll.** The conference bill continues a provision that allows the transfer of funds from Departmental Management to FWS for operational needs at Midway Atoll NWR airport. (§127)

**Lake Powell.** The conference bill continues a provision precluding the Department from studying or implementing a plan to drain Lake Powell or reduce the level of the lake below the range of water levels required for operation of the Glen Canyon dam. (§129)

**Indian Gaming.** The conference bill includes a provision capping the imposition of fees by the Indian Gaming Commission in 2006 at \$12 million. (§130)

**Tribal Trust Demonstration Project.** The conference bill continues a provision that allows the Department to provide funds to specified Tribes for a trust demonstration project and adds a new proviso clarifying the application Self-Determination Act formulas. (§131)

**Temporary Nonrenewable Grazing Permits.** The conference bill includes a provision renewing temporary nonrenewable grazing permits in the BLM Jarbidge Field Office, notwithstanding any other provision of law, including NEPA. (§132)

**UNLV Research Foundation.** The conference bill includes a provision that amends Section 702(b)(2) of the Clark County Conservation of Public Land and Natural Resources Act of 2002, P.L. 107-282, to allow the UNLV Research Foundation to keep proceeds from the sale of land that was conveyed to it in that Act. (§134)

**SMCRA.** The conference bill extends the authority of OSM to collect the AML coal reclamation fee until June 30, 2005. Authority for the fee was to expire on September 30, 2004, but had been kept temporarily in effect under 2005 continuing resolutions. (§135)

**Ellis, Governors and Liberty Islands.** The conference bill authorizes the Secretary to acquire lands, waters, or interests therein in order to operate and maintain facilities in support of transportation and accommodation of visitors to Ellis, Governors, or Liberty Islands, by donation or with appropriated funds, including franchise fees, or by exchange. The provision also authorizes the Secretary to negotiate and enter into leases, subleases, concession contracts or other agreements for the use of such facilities. (§136)

**Ernest F. Hollings Basin National Wildlife Refuge.** The conference bill renames the ACE Basin National Wildlife Refuge in South Carolina the Ernest F. Hollings Basin National Wildlife Refuge (§137)

**Flood Plan Map, Edisto Island, South Carolina.** The conference bill includes a provision removing limitations on federal expenditures or financial assistance under section 5 of the Coastal Barrier Resources Act, or limitations on flood insurance in section 1321(a) of the National Flood Insurance Act, on lots 15, 16, 25 and 29 within the Jeremy Cay Subdivision on Edisto Island, South Carolina (§138)

**Kaweah Project, Sequoia National Park.** The conference bill includes a new provision resolving a boundary encroachment on lands of the Union Pacific Railroad Company in Tipton, California, and requiring the Secretary to permit continued use and occupancy of certain privately owned cabins in the Mineral King Valley in Sequoia NP and continued use of portions of Sequoia NP lands for an existing hydroelectric project. (§139)

**Gaylord A. Nelson Apostle Islands National Lakeshore Wilderness Act.** The conference agreement includes legislation designating lands within the Apostle Islands National Lakeshore in the State of Wisconsin as wilderness. The wilderness area is named by the legislation for former Senator Gaylord Nelson. (§140)

**Mojave National Preserve.** The bill authorizes continuation of the Clark Mountain grazing allotment within the Mojave National Preserve. (§141)

**Wild Horses and Burros.** The conference bill includes a provision requiring the Secretary to sell excess animals. The provision defines excess animals as those more than 10 years of age and those that have been offered unsuccessfully for adoption at least three times. Proceeds from such sales would be credited to the Management of Lands and Resources account as an offsetting collection to be used for adopting wild horses and burros. (§142).

In addition, conference bill deletes the longstanding proviso in MLR account appropriations language prohibiting the use of appropriated funds for the destruction of healthy, unadoptable, animals.

**Migratory Bird Treaty Reform Act.** The conference bill includes the Migratory Bird Treaty Reform Act of 2004, which excludes species not native to the United States from application of certain provisions of the MBTA. (§143)

**Clark County Nevada.** The conference bill provides for transfer of public land in Clark County, Nevada to the Veterans Affairs Department for construction of a medical facility. (§144)

**Cumberland Island Wilderness Boundary Adjustment.** The conference agreement includes a new provision amending section 2 of P.L. 97-250 to adjust the boundary of the Cumberland Island Wilderness and to authorize tours of the Cumberland Island National Seashore. (§145)

**NPS Winter Rules** The conference bill requires that the NPS final winter use rules for Yellowstone National Park, Grand Teton National Park and the Rockefeller Parkway published in Part VII of the Federal Register for November 10, 2004, shall be in force and effect for the 2004-2005 winter use season commencing on or about December 15, 2004. (§146)

### **Title III – General Provisions (Bill-wide)**

Title III of the Interior bill contains a number of legislative provisions, including the following:

**Assessments, Charges, or Billings.** The conference bill continues an expanded provision that limits the use of assessments and directs that no assessments, charges, or billings may be levied against programs funded in the bill unless advance notice is presented to and approval is provided by the appropriations committees. (§305)

**Mine Patent Moratorium.** As requested in the President’s budget, the conference bill continues the mine patent moratorium for an additional year. (§306)

**Contract Support Costs.** The conference bill continues a provision stating that the amount appropriated for contract support costs is the total amount available, and that tribes may use the tribal priority allocations to cover unmet indirect costs. (§308)

**Government-wide Administrative Functions.** The conference bill continues a provision that disallows the use of funds to support government-wide administrative functions unless justified in the budget and approved by the appropriations subcommittees. (§313)

**Jobs in the Woods.** The legislation continues a provision allowing the Secretaries of the Interior and Agriculture to limit competition for Jobs in the Woods contracts to local individuals and entities in historically timber dependant communities. (§314)

**Answering Machines.** The conference bill continues a provision first included in the 2003 Interior Appropriations Act that precludes the use of funds to operate telephone answering machines during core business hours unless an option is provided that enables callers to promptly reach an individual on-duty. (§316)

**National Monuments.** The conference bill continues a prohibition on the use of funds to conduct mineral preleasing, leasing, and related activities within the boundaries of a national monument established pursuant to the Antiquities Act, as such boundaries existed on January 20, 2001, except where such activities are allowed under the Presidential proclamation establishing the monument. (§321)

**Reciprocal Agreements for Firefighters.** As requested in the President’s budget, the conference bill includes a provision providing liability coverage to foreign firefighters. (§324)

**Declarations of Taking.** The conference bill includes a provision limiting the use of funds for the filing of declarations of taking or complaints in condemnation without

approval of the Committees on Appropriations. The provision does not apply to funds appropriated to implement the Everglades National Park Protection Act of 1989 or to funds appropriated for Federal assistance to the State of Florida to acquire lands for Everglades restoration purposes. (§329).

**Competitive Sourcing.** The conference bill imposes a limit of \$3.25 million on Department of the Interior competitive sourcing studies for 2005. (§332).

**Overhead Charges.** The conference bill includes a provision that requires that all overhead charges, deductions, reserves or holdbacks from programs be presented in the budget and approved by the Committees. (§333)

**E-Government.** The conference agreement includes a provision that precludes agencies funded in the Interior bill from providing funds to the managing partners of the SAFECOM, or Disaster Management e-government projects. (§334)

**Cooperative Agreements with the Colorado State Forest Service.** The conference bill extends to the Secretary of the Interior, for purposes of BLM lands in Colorado, authority currently provided to the Secretary of Agriculture in Section 331 of the 2001 Interior Appropriations Act. Section 331 authorizes the Secretary of Agriculture to permit the Colorado State Forest Service, through cooperative agreements or contracts (including sole source contracts), to perform watershed restoration and protection services (such as hazardous fuels reduction treatments) on National Forest System lands when similar and complementary services are being performed by the State Forest Service on adjacent State or private lands. (§336)

**National Recreation Reservation Service.** The conference bill prohibits any entity entering into a contract with the United States to operate NRRS (as solicited by WO-04-06vm) from using a contact center located outside the United States or a reservation agent who does not live in the U.S. Reservation agents are also prohibited from telecommuting from a location outside of the United States. (§338)

**Eastern Nevada Landscape Coalition.** The conference bill requires the Bureau of Land Management to enter into a cooperative agreement with the ENLC for the Great Basin Restoration Project, including hazardous fuels reduction treatments. The bill exempts this cooperative agreement from the requirements of the Federal Grants and Cooperative Agreements Act, exempting BLM requirements that it request for proposals and undertake a competitive selection process. (§341)

**Seward, Alaska Interagency Center.** The conference agreement provides for the use of previously appropriated funds for the acquisition of lands for the construction of the Seward, Alaska Interagency Center. (§344)

### **Miscellaneous Division**

Division J of the Consolidated Appropriations Act includes several authorizing programs or projects for the Department of the Interior.

**Veterans Memorial Designation.** The Mt. Soledad Veterans Memorial within the Soledad Natural Park in Dan Diego, California is designated as a unit of the National Park System to honor veterans of the United States Armed Forces.

**225<sup>th</sup> Anniversary of American Revolution.** The Secretary is directed to establish a program to be known as the 225<sup>th</sup> Anniversary of the American Revolution Commemoration. Appropriations of \$500,000 each of fiscal years 2004-2009 are authorized to carry out this program. The program is to include all NPS units determined to pertain to the American Revolution.

**National Aviation Heritage Area.** The National Aviation Heritage Area Act designates the National Aviation Heritage Area to complement and enhance the aviation-related resources within the National Park Service, especially in the Dayton Aviation National Historical Park, Ohio. The Act also authorizes the Secretary to conduct a special resource study to update the study required under the Dayton Aviation Heritage Preservation Act of 1992 and to detail alternatives for incorporating the Wright Company factory as a unit of Dayton Aviation Heritage National Historical Park.

**Oil Region National Heritage Area.** The Oil Region National Heritage Area Act establishes the Oil Region National Heritage Area in northwestern Pennsylvania. Oil Heritage Region, Inc. is designated as the management entity for the heritage area and the Secretary is directed to enter into a compact that organization.

**Mississippi Gulf Coast National Heritage Area.** The Mississippi Gulf Coast National Heritage Area Act establishes a heritage area encompassing a six-county area in southern Mississippi. The Mississippi Department of Marine Resources is designated in coordinating entity for the heritage area.

**Recreation Fees.** The Federal Lands Recreation Enhancement Act provides for a ten-year authorization for a recreation fee program for the National Park Service, the Bureau of Land Management, the Fish and Wildlife Service, the Bureau of Reclamation, and the U.S. Forest Service. This legislation replaces the recreation fee demonstration program first authorized in the 1996 Consolidated Omnibus Appropriations Act and extended several times since.

**Snake River Water Rights Settlement.** The Snake River Water Rights Act ratifies an agreement between the Nez Perce Tribe of Idaho, the United States, and the State of Idaho to resolve water rights claims in the Snake River Basin made by the tribe. The settlement increases the amount of water used for the benefit of wildlife, transfers certain federal lands to the tribe, authorizes appropriations to trust funds designed to help the tribe manage aquatic resources, builds a domestic water supply system, and protects and restores aquatic habitats.

The BIA portion of the settlement authorizes \$60.1 million for the Nez Perce Tribe Water and Fisheries Fund to be funded from 2007 through 2013, and \$23.0 million to the Nez Perce Tribe Domestic Water Supply Fund to be funded between 2007 and 2011. The annual amounts are specified in the bill and vary from year to year.

The BOR portion of the settlement includes a one-time payment to local governments of \$2.0 million to mitigate for the change of use of water acquired by BOR.

The FWS portion of the settlement authorizes payments of \$2.5 million for each of fiscal years 2007 through 2011 to the Nez Perce Tribe Salmon and Clearwater River Basins Habitat Account, and payments of \$5.1 million for each of fiscal years 2007 through 2011 for the Idaho Salmon and Clearwater River Basins Habitat Account.

Finally, the settlement requires the transfer of BLM land to the Nez Perce Tribe. The maximum value of the land to be transferred is not to exceed \$7.0 million.

**Cold Bay Alaska.** The Miscellaneous Division also includes a provision making available \$15 million appropriated in 1999 for improvements to the airstrip at Cold Bay, Alaska available to complete a road and dock to facilitate travel from Cold Bay to King Salmon. The provision does not change the substantive provisions of the 1999 appropriations act concerning the road and dock.

## Legislative History

### House Bill – H.R. 4568/Report 108-542

#### **House Subcommittee**

The House Subcommittee reported the bill on June 3, 2003, unanimously approving the measure.

#### **House Committee**

The House Committee reported the bill on June 9, with 3 amendments, by voice vote. Amendments were offered in Committee action on the following:

- **Fire Supplemental Funding** - Chairman Young made a motion to adjust the Subcommittee allocations to include \$1 billion in emergency fire funding. Title IV provides \$500 million for 2004 and 2005 in the event that suppression funds are needed. The motion was approved by unanimous consent.
- **Jurisdictional Changes** - Chairman Young moved to adopt the jurisdictional changes including the move of DOE's weatherization program to HHS. The motion was passed on voice vote.
- **Park Base** – Congressman Dicks offered an amendment to add \$45 million to park base to be redirected from other parks programs. Chairman Taylor opposed the amendment and asked that it be withdrawn, suggesting instead that park management needs to be improved. Congressman Dicks agreed to withdraw the amendment with assurances that the Committee would work toward an additional increase of \$25 million for park base funding.
- **Conservation Spending** - Congressman Obey offered an amendment to increase funding for land and water conservation programs by \$228 million, including \$171 million for land acquisition and \$56 million for Forest Legacy to restore funding consistent with the President's budget. Congressman Sam Farr argued on behalf of restoring land acquisition funding for Pinnacles National Monument, a project that has been in the works for many years and has finally reached the stage where the landowners are willing to sell. Congressman Doolittle argued against the

amendment because of the need to improve the management of existing parks and not expand the system. The amendment was defeated on a voice vote.

- **USGS EROS Data Center** - Congressman Lewis proposed a language amendment on the USGS EROS data center relating to archiving information that was adopted without objection.
- **Arkansas Refuges** - Congressman Berry proposed an amendment addressing management of Arkansas refuges that was adopted without objection.
- **Great Lakes Cooperative Geological Mapping** - Congressman Kirk gave a colloquy on the value of Great Lakes cooperative mapping.

### **House Floor Action**

The House took up the 2005 Interior and Related Agencies appropriations bill (H.R. 4568) on June 16. The House adopted a rule (H.Res.674) governing consideration of the bill by a vote of 428 to 1. On June 17 after acting on a number of amendments, which are summarized below, the House passed the bill by a vote of 334 to 86.

- The House adopted an amendment proposed by Mrs. Slaughter increasing funding for the National Endowment for the Arts by \$10 million and the National Endowment for the Humanities by \$3.5 million with offsetting reductions from Interior vehicle fleet funding. The amendment was adopted by a recorded vote of 241 to 185.
- The House adopted, by a voice vote, an amendment by Mr. Hunter prohibiting the use of recreation fee demonstration project funding to cover the costs of any biological monitoring for an endangered or threatened species or potentially endangered or threatened species.
- Mr. Rahall offered an amendment that would have placed a limitation on funds used to adversely affect the integrity of Indian sacred sites. The amendment was defeated by a roll call vote of 209 to 215.
- The House considered an amendment by Mr. Hensarling of Texas that would have limited to \$50 million spending by the Department on web sites. Chairman Taylor opposed the amendment on the basis that the appropriations subcommittee is already working with the Department to improve the management of IT programs and the potential impacts of such a limitation to industry and the public that use these web sites. Congressman Hensarling withdrew his amendment.
- An amendment by Mr. Flake of Arizona to increase PILT by \$15 million was defeated. Mr. Flake's amendment included an offset from the Smithsonian Institution. The vote on the amendment was 94 to 332.
- The House defeated an amendment by Mr. Hinchey prohibiting the use of funds to kill bison in the Yellowstone National Park herd. The vote on the amendment was 202 to 215.
- The House defeated an amendment by Mr. Holt of New Jersey to prohibit recreational snowmobile use in Yellowstone National Park, the John D. Rockefeller Jr. Memorial Parkway, and Grand Teton National Park. The vote on the amendment was 198 to 223.
- A point of order was sustained against an amendment by Mr. Weiner requiring that the Statute of Liberty be reopened by July 31 to the level of public access available before 9/11. Chairman Taylor objected that the amendment would constitute legislation in an appropriations bill. After the Chair sustained the point of order, the House adopted by a voice vote an amendment by Mr. Dicks and Mr. Peterson to

require the Secretary to provide a report on the status of reopening the Statute of Liberty. The report would be due 30 days after enactment of the Interior bill.

- The House defeated an amendment by Mr. Sanders to limit the amount of oil in the Strategic Petroleum Reserve to 647 million barrels. The vote on the amendment was 152 to 267. The amendment would have resulted in suspending delivery of MMS RIK oil to the SPR.

### **Senate Bill – S.2804/Report 108-341**

#### **Senate Subcommittee**

The Senate Subcommittee approved the bill on June 23, 2004.

#### **Senate Committee**

The Senate Committee reported the bill on September 14, 2004 after adopting two amendments. The measure was adopted on voice vote.

The Committee adopted the following managers' amendments:

- Senator Bennett to move funding between Utah projects;
- Senator Burns technical changes to supplemental fire funding, elimination of 2004 supplemental fire funding, report language on firefighting aircraft, report language on clean coal technology research, bill language modifications on RIK administrative costs, technical corrections to the Indian Land and Water Claims account;
- Senator Byrd report language on the New River Gorge Parkway Authority and the New River Gorge education center;
- Senator Campbell funding for the Indian Arts and Craft Board;
- Senator Craig bill language on Forest Service Salmon River lodges;
- Senator Dorgan technical modifications to efficiency standards and report language on SIDS;
- Senator Durbin report language on Lincoln Home NHS and Lincoln Memorial;
- Senator Hollings to move \$1.5 million between DOE projects;
- Senator Hutchison to move funding between Texas land acquisition projects and to reallocation MMS and USGS funds;
- Senator Inouye funds for James Campbell NWR land acquisition;
- Senator Landrieu to strike report language on SAT and Abbeville Theater, reallocate funding for land acquisition, and modify conservation language;
- Senator Leahy report language on Pittsford NFH and bill language on NPS authority to acquire security screening sites for the Statue of Liberty, Governors Island, and Ellis Island;
- Senator Reid to modify the conveyance to UNLV and contracting authority for Eastern Nevada Landscape Coalition;
- Senator Stevens to move funding between Alaska NPS construction projects, bill language on the Doyon land exchange, Forest Service Elfin Cove conveyance, bill language revising alcohol prevention funds, bill language making permanent the prohibition on native villages pulling funds from native regional health organizations, bill language allowing Barrow hospital construction funds to be used for land acquisition, bill language providing authority for facilities construction on land owned by Norton Sound Regional Health Corporation, and bill language on the Seward Interagency Center.

Senator Bond proposed to strike Section 338 of the bill proposing a 40 million acre-feet minimal water-in-storage for the Pick-Sloan Missouri River Basin System. The motion to strike the provision failed on a role call vote of 9 to 14.

Senator Byrd offered an amendment to extend the AML coal fee authority for nine months. The Committee unanimously agreed to the measure, which would extend the authority through June 30, 2005.

**Omnibus Bill – H.R. 4818/House Report 108-792**

The Congress approved an omnibus appropriations bill on Saturday, November 20, 2004, including the 2005 Interior and Related Agencies Appropriations bill, the Energy and Water Development bill, and seven other appropriations bills. The House passed the bill by a vote of 344 to 51. The Senate passed the bill by a vote of 65 to 30.

**Technical Notes**

The Committees’ scoring differs from OMB scoring by a net \$52.1 million. The Conference bill includes four current mandatory accounts that OMB does not include in its discretionary totals - BLM's Range Improvements (\$10.0m), BLM's Miscellaneous Trust (\$12.4m), OIA's Assistance to Territories (\$27.7m) and Compact Assistance (\$2.0m).

All amounts are current dollars. All years referred to are fiscal years unless otherwise noted.

Comparisons of House action in this document are to 2004 enacted to date appropriations (including supplemental appropriations) and the 2005 President’s budget as scored by Congressional Appropriations Committees, as amended. The Committees’ scoring of 2004 and the 2005 President’s budget differs somewhat, with the result that comparisons in this document to the President’s budget do not in all instances match comparisons in the budget.

OMB Budget Totals Compared with Conference Totals, reflecting Across the Board Reduction:

	<i>2004 Enacted</i>	<i>2005 Budget</i>	<i>2005 Conference</i>
<i>OMB Scoring</i>	\$9,695,763	\$9,919,174	\$9,703,711
<i>Committee Scoring</i>	\$9,747,888	\$9,971,299	9,755,836

## Department of the Interior - FY 2005 Congressional Tracking

(dollars in millions)

	2003 Actual	2004 Enacted	2005 Request	House Full	Senate	Conf w/ ATBs	Conf chg from 2004		Conf chg from Req	
							\$	%	\$	%
Bureau of Land Management	1,011	1,010	1,016	990	1,020	985,843	-24	-2.4%	-30	-3.0%
Wildland Firefighting	875	784	743	743	743	732,776	-51	-6.5%	-10	-1.4%
Title IV Supplemental				[200,000]	[100,000]	[98,611]				
Minerals Management Service	170	170	179	179	178	173,831	4	2.1%	-5	-2.7%
Office of Surface Mining	329	296	353	303	301	296,590	1	0.2%	-56	-15.9%
U.S. Geological Survey	919	938	920	944	939	935,738	-2	-0.2%	16	1.7%
Fish and Wildlife Service	1,264	1,303	1,326	1,263	1,309	1,292,729	-11	-0.8%	-33	-2.5%
National Park Service	2,242	2,259	2,361	2,268	2,360	2,315,793	57	2.5%	-45	-1.9%
Bureau of Indian Affairs	2,267	2,306	2,254	2,335	2,276	2,297,497	-8	-0.4%	44	1.9%
Department Management 1/	73	95	99	93	95	94,524	0	0.0%	-5	-4.6%
PILT	219	225	226	226	230	226,805	2	0.9%	1	0.4%
Office of Insular Affairs	97	82	79	80	80	81,031	-1	-1.3%	2	2.7%
Solicitor	47	50	53	51	53	51,656	2	3.8%	-2	-3.4%
Office of Inspector General	35	38	39	38	38	37,275	-1	-2.6%	-2	-5.4%
Office of the Special Trustee	140	187	248	196	196	193,540	6	3.3%	-54	-21.9%
Land Consolidation Pilot	8	22	70	42	50	34,514	13	59.0%	-35	-50.7%
NRDAR (Restoration Office)	6	6	6	6	6	5,737	0	3.1%	0	-1.4%
Working Capital Fund rescission		-20					20	-100.0%	0	0
Special Foreign Currency rescission		-1					1	-100.0%	0	0
Slaughter amendment - vehicle fleet				-14		-3,000	-3		-3	
<b>Subtotal, Interior and Related Agencies</b>	<b>9,702</b>	<b>9,748</b>	<b>9,971</b>	<b>9,744</b>	<b>9,875,304</b>	<b>9,755,836</b>	<b>8</b>	<b>0.1%</b>	<b>-215</b>	<b>-2.2%</b>
Bureau of Reclamation	937	943	922	973		964,921	22	2.3%	43	4.6%
Central Utah Project Completion Act	36	38	46	48		47,625	10	25.4%	1	2.9%
<b>TOTAL</b>	<b>10,675</b>	<b>10,729</b>	<b>10,940</b>	<b>10,765.3</b>		<b>10,768,382</b>	<b>40</b>	<b>0.4%</b>	<b>-172</b>	<b>-1.6%</b>

Interior bill atb .594..... -58,732  
Omnibus atb .80..... -86,422

\* FY 2005 excludes \$100m DoD and disaster supplementals.

1/ FY 2004 for Department Management includes: S&E account at \$78.4m; \$4.97m one-time grant to Kendall Co, Ill.; and \$11.624m for FBMS. FY 2005 enacted includes \$14.2 for FBMS offset by balance rescission in BLM Chzmat. Includes \$5m for Kendal Co.

**Department of the Interior**  
**KEY BUDGET NUMBERS:**  
(total current budget authority, 000's of dollars)

	FY 2003 Actual	FY 2004 Enacted	Amended FY 2005 Budget			Conf w/ ATBs	Conf chg from	
				House Full	Senate		2004 Enacted	2005 Request
<b>DOI Total Including BOR</b>	<b>10,674,509</b>	<b>10,728,712</b>	<b>10,939,898</b>	<b>10,765,308</b>		<b>10,768,382</b>		
<b>Interior &amp; Related Agencies Only</b>	<b>9,701,958</b>	<b>9,747,888</b>	<b>9,971,299</b>	<b>9,744,451</b>	<b>9,875,304</b>	<b>9,755,836</b>	<b>7,948</b>	<b>-215,463</b>
BIA/Special Trustee Programs	2,415,220	2,514,827	2,571,461	2,573,118	2,522,383	2,525,551	10,724	-45,910
<b>Land Management Ops - composed of</b>	<b>3,505,241</b>	<b>3,589,131</b>	<b>3,671,778</b>	<b>3,689,723</b>	<b>3,705,631</b>	<b>3,671,956</b>	<b>82,825</b>	<b>178</b>
BLM Operations	931,524	945,201	953,520	951,958	969,247	944,687	-514	-8,833
FWS Operations	931,466	956,482	950,987	970,494	966,265	963,629	7,147	12,642
NPS Operations	1,564,330	1,609,561	1,686,067	1,686,067	1,688,915	1,683,564	74,003	-2,503
USPP	77,921	77,887	81,204	81,204	81,204	80,076	2,189	-1,128
Wildland Fire Management	875,152	783,593	743,099	743,099	743,099	732,576	-51,017	-10,523
Repayment funding (included above)	[225,000]	[98,416]						
Title IV Supp. For 04 & 05 - under certain conditions				[200,000]	[100,000]	[98,611]		
<b>Federal Land Acquisition - composed of</b>	<b>183,091</b>	<b>103,228</b>	<b>153,336</b>	<b>33,000</b>	<b>134,545</b>	<b>103,331</b>	<b>103</b>	<b>-50,005</b>
Land Acquisition, BLM	33,233	18,371	24,000	4,500	22,850	11,192	-7,179	-12,808
Land Acquisition, FWS	72,893	38,122	45,041	12,500	49,864	37,005	-1,117	-8,036
Land Acquisition, NPS	73,984	41,767	84,295	16,000	61,831	55,134	13,367	-29,161
Land Acquisition, Schiwitz/Quinault	2,981	4,968					-4,968	0
<b>Grant and Payment Programs *</b>	<b>575,647</b>	<b>627,194</b>	<b>690,862</b>	<b>606,429</b>	<b>637,050</b>	<b>614,981</b>	<b>-12,213</b>	<b>-75,881</b>
State Land Acquisition and Assistance	97,363	93,829	93,829	91,500	94,000	91,215	-2,614	-2,614
Private Landowner and Stewardship, FWS*	49,675	37,038	60,000	20,000	36,500	28,597	-8,441	-31,403
State and Tribal Wildlife Grants	64,577	69,137	80,000	67,500	75,000	69,028	-109	-10,972
North American Wetlands	38,309	37,532	54,000	38,000	38,000	37,472	-60	-16,528
Cooperative Endangered Species	80,474	81,596	90,000	81,596	82,600	80,462	-1,134	-9,538
Cooperative Conservation Initiative	[91,444]	[103,959]	[129,479]	[90,855]	[114,178]	[88,818]		
Multi-National Species Fund	4,769	5,531	9,500	5,900	5,700	5,719	188	-3,781
Neotropical Migratory Bird Grants	2,981	3,951		4,400	4,000	3,944	-7	3,944
Urban Parks and Recreation	298	301	0	0	0	0	-301	0
Historic Preservation Grants	68,552	73,582	77,533	71,533	71,250	71,739	-1,843	-5,794
DOI PILT	218,570	224,697	226,000	226,000	230,000	226,805	2,108	805
<b>Interior Construction - composed of</b>	<b>740,171</b>	<b>750,319</b>	<b>641,593</b>	<b>709,654</b>	<b>659,257</b>	<b>686,220</b>	<b>-64,099</b>	<b>44,627</b>
BLM Construction	11,898	13,804	6,476	15,000	8,976	11,340	-2,464	4,864
FWS Construction	54,073	59,808	22,111	48,400	37,136	52,658	-7,150	30,547
NPS Construction	328,212	329,880	329,880	297,628	330,019	303,092	-26,788	-26,788
BIA Construction	345,988	346,827	283,126	348,626	283,126	319,130	-27,697	36,004
<i>Y 2004 Congressional action includes \$4,965 for BIA Indian Land &amp; Water Settlements (Quinault, WA)</i>								
Interior Science	919,273	937,984	919,788	944,498	939,486	935,738	-2,246	15,950
Departmental Offices (w/o OST & PILT)	257,752	253,772	258,095	241,314	256,734	255,973	2,201	-2,122
<i>FY04 excludes FBMS, RCP rescission, Kendall County pass-through</i>								
Minerals Management	170,311	170,296	178,680	178,680	178,280	173,831	3,535	-4,849
Surface Mining	328,781	295,975	352,768	303,011	300,768	296,590	615	-56,178
<i>153 transfer to UMWA in above/\$33m add'l for Certification in above</i>	[33,779]		[53,000]	[0]	[0]	[0]		
NPS National Recreation and Preservation	61,266	61,773	37,736	53,077	63,023	60,973	-800	23,237
Water Management (BOR/CUPCA)	972,551	980,824	968,599	1,020,857		1,012,546	31,722	43,947
All other programs including FBMS	16,041	6,623	35,229	17,474	18,174	17,246	10,623	-17,983

Rescission of \$49.9 million in net Grant Total.

**FY 2005 Federal LWCF**

(\$ in Thousands)

ATTACHMENT 3

11/24/04

Bureau of Land Management

<u>LWCF Acquisition</u>	<u>State</u>	<u>President's Budget</u>	<u>House</u>	<u>Senate</u>	<u>Conference</u>
<b>BLM TOTAL</b>		<b>24,000</b>	<b>4,500</b> <sup>a/</sup>	<b>22,850</b>	<b>11,192</b>
Acq. Mgt/ Land Exchange Processing		3,000	3,000	3,000	2,958
Land Exchange Equalization Payments		500	500	500	
Emergency/Inholdings/Relocation		1,500	1,000	1,500	1,479
<b>Line-Item Projects</b>		<b>19,000</b>	<b>0</b>	<b>17,850</b>	<b>6,755</b>
<b><u>President's Line-Item Request for BLM</u></b>					
Agua Fria National Monument	AZ	500		b/	
California Wilderness	CA	1,000		750	740
Canyons of the Ancients National Monument	CO	1,000			
Chain-of-Lakes RMA/Lewis & Clark NHT	MT	3,500		3,500	3,451
Colorado Canyons National Conservation Area	CO	1,500		1,500	1,479
El Malpais National Conservation Area	NM	500		c/	
Grande Ronde National Wild and Scenic River	OR	1,000		500	493
Henrys Lake ACEC	ID	1,000		750	740
Lower Salmon River ACEC	ID	1,000			
North Platte River SRMA	WY	800			
Rio Grande National Wild and Scenic River	NM	2,700		2,700	2,662
Sandy River/Oregon National Historic Trail	OR	1,500		1,000	986
Santa Rosa and San Jacinto Mts. Nat'l Monument	CA	1,000		1,000	
Upper Snake/South Fork Snake River	ID	2,000			
<b>Subtotal, President's BLM Line-Item Request</b>		<b>19,000</b>	<b>0</b>	<b>11,700</b>	<b>10,551</b>
<b><u>Congressional Add-On Projects</u></b>					
Blackfoot Challenge	MT			5,000	4,931
Boise Foothills ACEC	ID			1,000	986
Hells Canyon Complex/Snake River Breaks ERMA (Swede's Landing)	OR			150	
					<b>148</b>
<b>Subtotal, Congressional Add-Ons</b>			<b>0</b>	<b>6,150</b>	<b>6,065</b>
<b>Use of Unobligated Balances</b>					<b>-9,861</b>
<b>Total BLM Line-Item Projects</b>				<b>17,850</b>	<b>6,755</b>

a/ Within available funds, BLM should continue to work on the Washington State land exchange.

b/ The Committee directs unobligated balances within the State of Arizona to be used for Agua Fria NM. Senate Report, p. 12.

c/ Unobligated balances from Kasha-Katuwe Tent Rocks NM may be used for EL Malpais NCA. Senate Report, p. 12.

d/ Managers expect acquisitions to be consistent with Federal appraisal standards and no more than fair market value. Conference Report, p. 6.

**FY 2005 Federal LWCF**  
(\$ in Thousands)

ATTACHMENT 3  
11/24/04

Fish and Wildlife Service

LWCF Acquisition	State	President's Budget	House	Senate	Conference
<b>FWS TOTAL</b>		<b>45,041</b>	<b>12,500</b>	<b>49,864</b>	<b>37,005 a/</b>
Land Acquisition Management		8,365	8,000	8,365	8,249
CAM		2,000	2,000	2,000	1,972
Emergencies and Hardships		2,000	1,000	1,500	986
Inholdings		2,500	1,000	1,500	1,479
Exchanges		1,000	500	1,750	1,726
Line-Item Projects		29,176	0	34,749	22,593

**President's Line-Item Request for FWS**

Alaska Peninsula NWR	AK	121		121	b/
Baca NWR	CO	2,600		3,400	3,353
Balcones Canyonlands NWR	TX	400		900	887
Big Muddy NWR	MO	750		500	
Cache River NWR	AR	850		850	690
Cypress Creek NWR	IL	127		127	
Dakota Tallgrass Prairie WMA	ND/SD	650		650	641
Edwin B Forsythe NWR	NJ	750			
Erie NWR	PA	250			
Great White Heron NWR	FL	750		750	740
Laguna Atascosa NWR	TX	1,000			
Lower Rio Grande Valley NWR	TX	600		1,500	986
Northern Tallgrass Prairie NWR	MN/IA	500		500	493
Northern Boundary Area of the Quinault Indian Reservation	WA	10,000 c/			
San Diego NWR	CA	1,000		1,000	986
Silvio Conte NF&WR	NH/VT/CT	1,000		1,250 d/	986
St. Marks NWR	FL	1,000		1,000	
Upper Klamath Lake NWR	OR	4,578 e/			
Upper Mississippi River NW&FR	MN/WI/IA/IL	500		400	394
Yukon River Delta NWR	AK	1,750		1,000	986
<b>Subtotal, FWS Line-Item Request</b>		<b>29,176</b>	<b>0</b>	<b>13,948</b>	<b>11,143</b>

**Congressional Add-On Projects**

Archie Carr NWR	FL			711	701
Back Bay NWR	VA			1,000	690
Black Bayou Lake NWR	LA			625	616
Cahaba NWR	AL			550	542
Canaan Valley NWR	WV			190	
Cape Romain NWR	SC			900	838
Chickasaw NWR	TN			750	740
Eastern Shore NWR	VA				493
Great Swamp NWR	NJ				493
James Campbell NWR	HI			2,000	1,972 f/
Lake Umbagog NWR	NH			1,500	1,479
Lower Hatchie NWR	TN			1,150	740
Massasoit NWR	MA			575	567
Middle Mississippi River NWR (Wilkinson Island)	MO			1,300	1,282
Palmyra Atoll NWR				600	592
Patoka NWR	IN			500	247
Rachel Carson NWR	ME			1,000	493
Red River NWR	LA			250	
Rhode Island Refuge Complex	RI			500	493
Tensas NWR	LA			2,000	1,972
Togiak NWR	AK			2,000	1,479
Waccamaw NWR	SC			2,000	1,233
Walkill NWR	NJ			700	690
<b>Subtotal, Congressional Add-Ons</b>			<b>0</b>	<b>20,801</b>	<b>18,352</b>

**Use of Unobligated Balances**

-6,903

**Total FWS Line-Item Projects**

34,749

22,593

a/ Conference bill language makes technical modification to the Senate Report language earmarking \$750,000 for the Yukon Flats NWR/Doyon land exchange in Alaska; and retains Senate bill language prohibiting funds in this Act or any other to be used for acquisition of land to be part of the Deep Fork NWR in Oklahoma. Conference Report, p. 16.

b/ Acquisitions shall be funded out of the inholdings account. Conference Report, p. 16

c/ Bill language is proposed to allow FWS to pass the funds through to the Tribe.

d/ Of the funds for the Silvio Conte NWR, not less than \$750,000 should be allocated to the Pondichery.

e/ This acquisition is not currently within the authorized project boundary.

f/ Lands acquired must be within authorized refuge boundary. Conference Report, p. 16.

**FY 2005 Federal LWCF**  
(\$ in Thousands)

ATTACHMENT 3  
11/24/04

National Park Service

LWCF Acquisition	State	President's Budget	House	Senate	Conference
<b>NPS TOTAL</b>		<b>84,295</b>	<b>16,000</b>	<b>61,831</b>	<b>55,134</b>
Acquisition Administration		10,511	10,000	10,511	10,365
Emergency/ Hardships		4,000	3,000	3,000	2,465
Inholdings/ Exchanges		4,000	3,000	3,000	2,465
Line-Item Projects		65,784	0	45,320	39,839

**President's Line-Item Request for NPS**

Big Cypress National Preserve (Collier Mineral Rgts.)	FL	40,000			
Big Thicket National Preserve	TX	4,541		4,541	4,478
Civil War Battlefields (Grants)	Multi	5,000		5,000	4,931 <sup>a/</sup>
Flight 93 National Memorial	PA	2,214		2,000	
Fort Clatsop National Monument	OR	6,250		5,000	4,931
National Capital Parks	DC	2,479		2,479	2,445
Pinnacles National Monument	CA	5,300			2,564
<b>Subtotal, President's NPS Line-Item Request</b>		<b>65,784</b>	<b>0</b>	<b>19,020</b>	<b>19,347</b>

**Congressional Add-On Projects**

Appalachian National Scenic Trail (High Top Mtn.)	VA			2,100	1,361
Blue Ridge Parkway (Roanoke)	VA				740
Congaree NP	SC			6,000	5,917
Cumberland Gap NHP (Fern Lake)	KY			1,000	986
Guilford Courthouse NMP	NC			500	247
Harpers Ferry NHP	WV				2,860
Ice Age NST	WI			1,000	986 <sup>b/</sup>
Jean Lafitte NHP & Pres	LA			500	
Mojave Npres (relocation)	CA			1,600	1,578
Mount Rainier NP	WA				986
New Jersey Pinelands Reserve	NJ			500	
New River Gorge NSR	WV			2,000	1,972
Niobrara NSR (easements)	NE			500	197
Pu'uhonua o Honaunau NHP	HI			4,600	4,536
Shenandoah Valley Battlefields NHD	VA				1,479 <sup>b/</sup>
Sleeping Bear Dunes NL	MI			2,000	1,479
Valley Forge NMP	PA			2,000	1,479
Wilson's Creek NB	MO				4,437
Wrangell-St. Elias NP	AK				1,479
<b>Subtotal, Congressional Add-Ons</b>			<b>0</b>	<b>26,300</b>	<b>32,719</b>

Use of Unobligated Balances

-12,228

**Total NPS Line-Item Projects**

**45,320      39,839**

<sup>a/</sup> Bill language provides that \$250,000 will be available for transfer to the National Recreation and Preservation account. Conference Report, p. 8.

<sup>b/</sup> Funds may be used for a grant to a State, local government, or any other land management for the acquisition of lands without regard to any restrictions in the LWCF Act of 1965. Bill, Section 121.

**TOTAL, DOI LWCF**

**153,336      33,000      134,545      103,331**

**FY 2005 Construction  
(Excluding BOR)**  
(\$ in Thousands)

**Bureau of Land Management**

Construction Project	State	President's Request	House	Senate	Conference <sup>a/</sup>
<b>BLM TOTAL</b>		<b>6,476</b>	<b>15,000</b>	<b>8,976</b>	<b>11,340</b>
<b>President's Line-Item Request</b>					
Amboy Crater Recreation Site	CA	315	315	315	311
Bridgeport Bridge, Phase II	CO	470	470	470	463
Browns Park/Massey Junction/Buck Canyon Recreation Sanitation	UT	184	184	184	181
Campbell Creek Science Center Security/Safety Improvements	AK	426	426	426	420
Cleveland Lloyd Dinosaur Quarry, Phase II	UT	560	560	560	552
Crowley Jordan Road Repair, Phase II	NV	308	308	308	304
Hell Roaring Rims Campground	UT	509	509	509	502
Kelly Island Campground Reconstruction/Group Site Expansion	ID	453	453	453	447
New 500 Head Wild Horse & Burro Corrals, Phase II	AZ	960	960	960	947
Salida East Recreation Site	CO	166	166	166	164
San Pedro Riparian NCA Education Amphitheater	AZ	101	101	101	100
Scab Creek Road & Campground, Phase III	WY	200	200	200	197
South Dunes Operations Center, Phase II	CA	896	896	896	884
Trappers Route Recreation Sites, Phase I	WY	84	84	84	83
Vale District Facilities Security Upgrades	OR	567	567	567	559
Wedge Overlook Site	UT	277	277	277	273
<b>President's BLM Line-Item Projects</b>		<b>6,476</b>	<b>6,476</b>	<b>6,476</b>	<b>6,386</b>
<b>Congressional Add-On Projects</b>					
Additional Projects to be Specified by BLM			8,524 <sup>b/</sup>		1,996
California Trail Interpretive Center, Elko County	NV			1,000	1,479 <sup>d/</sup>
Sand Hollow Recreation Area (MOU)	UT			750	740
White Sandy Beach, Hauser Lake	MT			750	740
<b>Subtotal, Congressional Add-Ons</b>			<b>8,524</b>	<b>2,500</b>	<b>4,954</b>
<b>Total BLM Line-Item Projects</b>			<b>15,000</b>	<b>8,976</b>	<b>11,340</b>

a/ Managers are concerned about the relatively low level of funding for BLM construction and urge the Administration to place more emphasis on providing adequate funding for large deferred maintenance construction projects on public lands. Conference Report, p. 5.  
b/ BLM is to provide a list of projects addressing high priority deferred maintenance construction projects that improve recreation facilities and public access by December 31, 2004 to the Committee. House Report, p. 18.  
c/ Completes the DOI contribution to this project. Conference Report, p. 5.

FY 2005 Construction  
(Excluding BOR)  
(\$ in Thousands)

Fish and Wildlife Service

Construction Project	State	President's Request	House	Senate	Conference
<b>FWS TOTAL</b>		<b>22,111</b>	<b>48,400</b>	<b>37,136</b>	<b>52,658</b>
Service-Wide Projects					
Core Engineering Services					
Cost Allocation Methodology (CAM)		6,117	6,117	6,117	6,032
Seismic Safety Program		3,151	3,151	3,151	3,107
Environmental Compliance Management		200	200	200	197
Waste Prevention, Recycling, and Environmental Management Systems		1,400	1,400	1,400	1,381
Line Item Projects		150	150	150	148
		<b>11,093</b>	<b>37,382</b>	<b>26,118</b>	<b>41,793</b>
<b>President's Line-Item Request</b>					
Arapaho NWR, Muskrat Dam [p/d/cc]	CO	800	800	800	789
Bridge Safety Inspections		575	575	575	567
Craig Brook NFH, Wastewater Treatment Compliance - Phase II [d/ic]	ME	1,950	1,950	1,950	1,923
Dam Safety Program and Inspections		730	730	730	720
Division of Safety, Security and Aviation, Replacement of Survey Aircraft - Phase II	VA	1,000	1,000	1,000	986
Fish Springs NWR, Seismic Safety Rehab of Six Buildings - Phase I [p/d]	UT	115	115	115	113
Green Lake NFH, Wastewater Treatment Compliance - Phase I [p/d]	ME	658	658	658	649
King Salmon Administrative Site, Seismic Safety Rehab of Office/Storage Building - Phase I [p/d]	AK	65	65	65	64
Klamath Basin NWR Complex, Water Supply and Management - Phase V [c]	CA	1,000	1,000	1,000	986
Lacreek NWR, Little White Water River Dam - Phase III [cc]	SD	4,200	4,200	4,200	4,142
Total, President's FWS Line-Item Request		<b>11,093</b>	<b>11,093</b>	<b>11,093</b>	<b>10,939</b>
<b>Congressional Add-On Projects</b>					
ACE Basin Wildlife Refuge, Maintenance Facility	SC			850	
Alaska Sealife Center, Seabird Research Facility	AK			500	493
Aichafalaya NWR, Bridge Repair and Improvements	LA		300		
Bavou Sauvage NWR [p/d]	LA				
Big Branch Marsh NWR, Storage Facility	LA		285	350	296
Bombay Hook NWR, Administrative Bldg & Visitors Center	DE			350	a/
Chase Lake & Arrowood NWRs, Joint Interpretive Center [p/d]	ND			300	296
Clark R Bavin Forensics Laboratory, Renovation/Upgrade Facility [cc]	OR		6,682		2,645 b/
Clark's River NWR, Maintenance Facility [cc]	KY			750	740
Deep Fork NWR, Visitor Center	OK			840	
Eastern MA NWR Complex (Great Meadows), Visitor Center and Administration Building [p/d/c]	MA		3,177 d/		3,133
Garrison NFH, Hatchery Renovation, Three Ponds [cc]	ND			300	296
Hanford Reach NM, Visitor Center	WA			1,000	740 d/
Kenai NWR, Visitor Center, Water and Sewer Lines	AK		883 d/		2,071
Kodiak NWR, Administrative & Visitor Center	AK			500	e/
Midway Atoll NWR, Electrical System Replacement [cc]	Pacific		2,700 f/		2,662
Midway Atoll NWR, Replace Wastewater Treatment System with Septic Fields [cc]	Pacific		500 f/		493
National Conservation Training Center, Waterline Construction [cc]	WV			600	592
Nevada Refugees, Large Game Guzzlers	NV			100	a/
Northeast Fishery Center, Raceway Rehabilitation and Tank Installation	PA		795		784 b/
Northwest Power Planning Area, Fish Screens, etc.	WA/OR		3,000		1,972
Ohio River Islands NWR, Headquarters & Visitor Contact Station Improvements [cc]	WV			835	823
Oketoneke NWR, Environmental Education Facility [p/d/cc]	GA			600	592
Pocosin Lakes NWR, Center for the Sounds, Expansion and Exhibits	NC		1,000		
Service-wide, Visitor Contact Facilities	Multi		5,000		3,944
Service-wide, Field and Laboratory Testing of Fishway Designs	Multi		300		i/
Sevilleta NWR, Laboratory Construction	NM			3,000	2,958 j/
Silvio O. Conte NWR, Nulhexan Div. Visitor Contact Station [cc]	VA			2,000	1,972
Togiak NWR, Visitor Center [p/d]	AK				296 k/
Togue Replacement, Replace Fish Stocking Vessel [cc]	Multi				740
Tutalain NWR, Visitors Center and Administration Building [p/d]	OR		1,667 f/		690
White Sulphur Springs NEM, Wild Fish Propagation Center [p/d/cc]	WV			650	641
World Birding Center, Administrative Building/ Visitor Center	TX			1,000	992 l/
Yukon Delta NWR, Joint Administration/ Visitor Center	AK			500	986
Subtotal, Congressional Add-Ons			<b>26,289</b>	<b>15,025</b>	<b>30,854</b>
<b>Total FWS Line-Item Projects</b>			<b>37,382</b>	<b>26,118</b>	<b>41,793 m/</b>

a/ The Bombay Hook NWR administrative/visitor center in Delaware should be incorporated into the Service's priority system and as appropriate, be considered within this fund. Conference Report, p. 14.  
b/ Bill language includes statutory language allowing for a single contract for the full scope of Laboratory renovation. Conference Report, p. 13.  
c/ FWS should continue to use standard designs for the visitor centers and should request fund for the first 3 projects on the priority list. House Report, p. 29.  
d/ The FWS total contribution will not exceed \$3.0 million. Conference Report, p. 14.  
e/ FWS should expedite progress in locating a site and commencing construction in FY 2005 and provide a definitive cost estimate to complete the project. Conference Report, p. 14.  
f/ These improvements will significantly reduce the cost of operation at Midway, including the cost of airport operations. FWS should work with FAA to leverage FAA funds for completion of these important projects and for fuel farm improvements. House Report, p. 29.  
g/ Operations and maintenance funding should be used for large game gas guzzlers on Nevada refuges. Conference Report, p. 14.  
h/ Funds should be supplemented with cost sharing from other benefiting parties. Conference Report, p. 14.  
i/ Funding is not provided since FWS should work with USGS to determine the appropriate bureau and appropriate means to fund this effort. Conference Report, p. 14.  
j/ Construction should not exceed \$6.6 million. With FY 2005 funds, FWS has received \$4.5 million. Conference Report, p. 14.  
k/ The visitor center in Dillingham, Alaska will be located adjacent to the airport to maximize contact with the public and should be similar in size to the visitor center operated by FWS in King Salmon. Conference Report, pps. 14-15.  
l/ Represents second of three payments. The remaining amount will not exceed \$1.1 million. Conference Report, p. 14.  
m/ FWS should develop standardized designs for maintenance facilities so that requirements can be categorized, priorities established, and most critical needs funded. Conference Report, p. 13.

FY 2005 Construction  
(Excluding BOR)  
(\$ in Thousands)

National Park Service

Construction Project	State	President's Request	House	Senate	Conference
<b>NPS TOTAL</b>		<b>329,880</b>	<b>297,628 a/</b>	<b>330,019</b>	<b>303,092</b>
Special Programs					
Emergency and Unscheduled		2,500	4,000	4,000	3,944
Housing Replacement		8,000	8,000	8,000	7,889
Dam Safety		2,700	2,700	2,700	2,662
Seismic Safety		1,500			
Equipment Replacement		32,100	32,100	38,344	37,811
Subtotal, Special Programs		53,800	53,800	53,044	52,307
Construction Planning		21,220	21,220 b/	21,220	20,925
Construction Program Management and Operations					
Denver Service Center Operations		16,458	16,458	16,458	16,229
Associate Director, Park Planning, Facilities and Lands		1,016	1,016	1,016	1,002
Regional Office Capacity		9,890	9,890	9,890	9,753
General Management Planning		13,313	13,313	13,313	13,128
Line-Item Projects		214,183	181,931	215,078	189,748

President's Line-Item Request

Allegheny Portage Railroad National Historic Site, Rehab Historic Trace Corridor Trail	PA	861	861	861	849
Apostle Islands National Lakeshore, Restore Raspberry Island Light Station	WI	1,136	1,136	1,136	1,120
Big Bend National Park, Replace Chisos Basin Water Supply	TX	2,000	2,000	2,000	1,972
Big Cypress National Preserve, Rehab Off-Road Vehicle Trails (Completion)	FL	569	d/	569	561
Boston Harbor Islands NRA, Construct Floating Docks to Provide Safe Access to Little Brewster Island	MA	800		800	d/
Boston NHP, Rehabilitate Building 5	MA	2,963			
Boston NHP, Rehab Building 125	MA	1,187	1,187	1,187	1,171
Boston NHP, Rehab Commandant's House	MA	774		774	763
Cane River Creole National Historical Park, Stabilize and Preserve Magnolia Plantation Structures	LA	1,068	1,068	1,068	1,053
Chattahoochee River National Recreation Area, Reduce Resource Damage by Providing River Recreation Access	GA	2,125	2,125	2,125	2,095
Chesapeake and Ohio Canal NHP, Repair/Rehab Great Falls Visitor Center and Facilities	MD	1,776	1,776	1,776	d/
Crater Lake NP, Rehab Historic Cafeteria Building and Relocate Rim Parking	OR	8,741		8,741	8,620
Cumberland Island National Seashore, Stabilize Dungeness Ruins	GA	1,285	1,285		1,267
Delaware Water Gap National Recreation Area, Replace Depew Recreation Site	NJ	2,298	2,298	2,298	
Denali National Park & Preserve, Replace Eielson Visitor Center	AK	7,420		7,420	7,317
Everglades NP, Modify Water Delivery System (On-Going)	FL	8,077	8,077	8,077	7,965 h/
Fire Island National Seashore, Rehabilitate Sailors Haven Marina and Ferry Dock	NY	2,374	2,374		2,341
Fire Island National Seashore, Replace Western Entrance Ranger Station and Construct Restrooms	NY	735		735	d/
Flight 93 National Memorial	PA	806	806	806	795 g/
Fort Larned National Historic Site, Correct Structural Problems in Old Commissary	KS	869	869	869	857
Fort Larned National Historic Site, Stabilize and Restore North Officers' Quarters	KS	1,114		1,114	d/
Fort Washington Park, Stabilize Fort Washington (Completion)	MD	3,660		3,660	3,609
Frederick Law Olmsted National Historic Site, Upgrade Life/Safety Systems and Rehab Historic Structures	MA	2,011	2,011	2,011	1,983
Grand Teton National Park, Construct a New Visitor Center at Moose (Completes)	WY	5,000		5,000	4,931
Great Smoky Mountain National Park, Replace Smokemont Water and Sewer with Municipal System	NC	2,171	2,171		2,141
Hampton National Historic Site, Install Environmental Controls in Hampton Mansion	MD	1,546	1,546	1,546	1,525
Hot Springs NP, Rehab Bathhouses for Adaptive Reuse (On-Going)	AR	4,989		4,989	4,920
Independence National Historical Park, Construct Security Fence and Screening Structure	PA	2,000			
Kalauapapa National Historical Park, Preserve Historic Buildings, Correct Safety Problems	HI	3,928		3,928	3,873
Klondike Gold Rush National Historical Park, Construct Historic Support Center and Protect Museum Collections	AK	739	739	739	729
Lassen Volcanic National Park, Replace Dilapidated Ski Chalet to Improve Visitor Services	CA	10,051	10,051	10,051	9,911
Manassas National Battlefield Park, Rehab Historic Brawner Farm for Visitor Use	VA	2,317	2,317	2,317	2,285
Martin Luther King, Jr., National Historic Site, Restore Ebenezer Baptist Church, Phase II	GA	2,459	2,459	2,459	2,425
Monocacy National Battlefield, Relocate Flood-Prone Visitor Center to Best Farm	MD	3,539	3,539	3,539	3,490
Olympic NP, Remove Salmon Obstructions/Construct Bridges	WA	1,940	1,940	1,940	1,913
Olympic NP, Restoration of Elwha River Ecosystem (On-Going)	WA	26,950	26,950	15,000	13,263
Organ Pipe Cactus National Monument, Construct Vehicle Barrier	AZ	6,600	6,600	6,600	6,508
Petersburg National Battlefield, Consolidate, Rehabilitate, and Replace Park Maintenance Facilities	VA	812	812	812	801
Pinnacles National Monument, Relocate and Replace Flood-Prone West Side Maintenance & Visitor Facilities	CA	4,610		4,610	N/
Point Reyes National Seashore, Coastal Watershed Restoration and Enhancement	CA	2,077	2,077	2,077	d/
Point Reyes National Seashore, Restore Lifeboat Station Marina Railway	CA	1,885	1,885	1,885	1,859
Pu'uhonua o Honaunau NHP, Remove/Replace Administrative Buildings from Archeological Site	HI	1,112	1,112	1,112	1,097
Rock Creek Park, Preserve and Protect Meridian Hill Park	DC	3,007	3,007	3,007	2,965
San Francisco Maritime NHP, Repair Historic Sala Burton Maritime Museum Building	CA	4,183	4,183		
Saugus Iron Works National Historic Site, Rehab Resources for Accessibility and Safety	MA	1,283	1,283	1,283	d/
Washington Office, Hurricane Isabel and Other Storm Recovery (Service-wide)	WASO	14,000	14,000	14,000	13,806
Weir Farm National Historic Site, Replace Maintenance, Curatorial and HQ Facilities	CT	3,536		3,536	3,487
Western Arctic National Parklands, Construct NW Alaska Heritage Center and Administrative Headquarters	AK	14,708	14,708	10,708	2,465
White House, Structural & Utility Rehab for the Executive Residence (On-Going)	DC	9,938	9,938	9,938	9,800
Wolf Trap Farm Park, Replace Main Gate Facility at Filene Center, Phase I	VA	4,120			
Wrangell-St. Elias National Park & Preserve, Construct Museum to Preserve and Interpret AHTNA Culture	AK	1,135		1,135	1,119
Yellowstone National Park, Replace Existing Court Facilities With a New Courthouse (Scheduled per Court Deadline)	WY	2,655		2,655	2,618
Yellowstone National Park, Replace Madison Wastewater Facilities	WY	3,956	3,956	3,956	d/
Yellowstone NP, Reconstruct the West Entrance Station (Completion)	WY	1,487	1,487	1,487	1,466
Yellowstone NP, Replace Administrative Snowcoaches & Improve Support Infrastructure (Completion)	WY	1,000	1,000	1,000 j/	986
Yellowstone NP, Restore Old House at Old Faithful Inn, Phase II	WY	9,801	9,801	9,801	9,645
<b>Total, President's NPS Line-Item Request</b>		<b>214,183</b>	<b>155,434</b>	<b>179,137</b>	<b>154,385</b>

FY 2005 Construction  
(Excluding BOR)  
(\$ in Thousands)

National Park Service (Continued)

Construction Project	State	President's Request	House	Senate	Conference
<b>Congressional Add-On Projects</b>					
Blue Ridge Parkway, Hemphill Knob Visitor Center	NC		3,000		2,958
Cane River Creole NHP, Planning for Curatorial Facility	LA			182	99 <i>y</i>
Cumberland Island NS, Plum Orchard	GA		264		260
Cuyahoga NRA, Rehabilitation of Various Historic Structures	OH		2,500		2,465
Dayton Aviation NHP, Huffman Prairie Hangar	OH		650	650	641
Dayton Aviation NHP, Wright-Dunbar Plaza, Accessibility and Plaza	OH				271 <i>y</i>
Delaware Water Gap NRA, Cabin Replacement	PA		1,000 <i>y</i>		690 <i>m</i>
George Washington Carver NM, Rehabilitation and Expansion (Completion)	MO		1,200	3,187	3,143
George Washington Memorial Parkway, General Maintenance/Rehab Along Parkway	VA		300		296
Gettysburg NMP, Visitor Center	PA		5,000		4,931
Gettysburg NMP, Wills House Completion	PA			5,759	5,679
Great Smoky Mountains NP, Institute at Tremont	TN			500 <i>n</i>	493 <i>y</i>
Harpers Ferry NHP, Rehab Bldg. 82, the Jackson House	WV			233	49
Harpers Ferry NHP, Planning for Restoration of Amory Yard	WV			2,342	444
Homestead National Monument of America, Visitor Center	NE		2,500	1,112	1,097
Jean Lafite NHP & Pres, Ft. Jackson	LA			293	
John H. Chafee Blackstone River Valley NHC	LA			750	493
Kenai Fjords NP, Multi-Agency Center	AK			500	937
L.Q.C. Lamar House NHL	MS			500 <i>n</i>	493 <i>y</i>
Lincoln Library, Continue Library/Museum Construction	IL		5,000	1,000	4,931
Little Rock Central High School, Design Visitor Facility	AR			733	723
Moccasin Bend NAD, Erosion and Development Concept Plan, Planning	TN		400 <i>n</i>		394 <i>y</i>
Morris Thompson Cultural and Visitors Center	AK			6,000	5,917
Natchez Trace Parkway	MS			1,000	<i>y</i>
New Bedford Whaling NSR, Corson Building	MA			3,000	2,958
New River Gorge NSR	WV			1,850	2,243
San Francisco Maritime NHP, C. A. Thayer Vessel	CA				2,094
Saratoga NHP, Victory Woods Planning for Visitor Access	NY		295 <i>n</i>		291
Shenandoah NP, Old Rag, Parking Lot & Connecting Trail	VA			600	592 <i>y</i>
Southwest Pennsylvania Heritage Commission	PA		2,500		2,465
Timucuan Ecological and Historic Preserve, Kingsley Plantation House/Kitchen House Work	FL		388		383
Tuskegee Airmen NHS, Continue Federal Project Planning/Site Development /Utilities	AL		1,500		986
Utah Public Lands Artifact Preservation Act	UT			5,000	4,931
Vicksburg NMP, Pemberton House	MS			750	740
Subtotal, Congressional Add-Ons			26,497	35,941	55,085
Use of Unobligated Balances					-19,722
Total NPS Line-Item Projects			181,931	215,078	189,748 <i>m</i>

- a/ A temporary moratorium is placed on all partnership construction projects in excess of \$5.0 million, excluding Flight 93 Memorial, without written approval from the House and Senate Committees on Appropriations. This restriction applies to both new projects and those already under consideration. Partners cannot fund planning and design of a project that has not been approved by the Committees. House Report, p. 51.
- b/ Within funds, NPS is to initiate pre-design work for the restoration of Bodie Island Lighthouse at Cape Hatteras NS. House Report, p. 49.
- c/ Before funding is recommended, this project must go before the Development Advisory Board. Any request that seriously deviates from the \$1.9 million estimate provided last year will put the funding of the project in jeopardy. House Report, p. 49.
- d/ Committee strongly encourages resubmission in FY 2006. Conference Report, p. 30.
- e/ Funds not provided due to various delays in awarding contracts. Conference Report, p. 30.
- f/ Conference agreement includes Senate provision regarding how funds are provided. Conference Report, p. 28.
- g/ Partnership language included in the House and Senate Reports is reinforced by the Conference Managers. Partnership projects that have not follow the interim guidance, the requirements of Director's Order 21, or been reviewed by the Development Advisory Board, will not be considered for approval by the Committees. Conference agreement includes House provision regarding Flight 93 NMemorial. Conference Report, pps. 28-29.
- h/ Supplanted by an urgent land acquisition need. Conference Report, p. 30.
- i/ Funding up to \$500,000 may be used for outreach and promotional efforts to educate the public about visitation opportunities and winter activities.
- j/ The scope and cost of this facility are subject to further refinement using the NPS planning model but are expected to be less than the \$3.0 million project previously proposed as a partnership with the university. Conference Report, p. 29.
- k/ Partnership language included in the House and Senate Reports is reinforced by the Conference Managers. Partnership projects that have not follow the interim guidance, the requirements of Director's Order 21, or been reviewed by the Development Advisory Board, will not be considered for approval by the Committees. Conference Report, p. 28-29.
- l/ The Committee expects NPS and partner to undertake collaborative efforts in FY 2005 within funds provided to get clear agreement about future development of the site, costs, and fund raising strategies. Committee understands the estimate for rehabilitation of the cabins and to support existing program levels is \$2.5 million. Any larger development must be non-Federally funded. The \$300,000 in FY 2004 funds may be used for rehabilitation and improvements to existing cabins. House Report, pps. 49-50.
- m/ Funds provided consistent with direction provided in House report. NPS is to report to the Managers by February 1, 2005 on a plan and schedule for expenditure of funds for FY 2005. Conference Report, p.28.
- n/ The Committee included \$500,000 to initiate planning and predesign for the proposed redevelopment at Tremont. Funds are to be matched by non-Federal sources. Senate Report, p.29.
- o/ Funding for L.A.C. Laminar House is to be matched with non-Federal funds. Senate Report, p. 29.
- p/ Conference agreement includes Senate provision earmarking fund from the Historic Preservation Fund (funds must be matched). Conference Report, p. 28.
- q/ NPS must use the visitor facility-planning model to determine an appropriate sized facility that can be operated and maintained given foreseeable budget constraints. The local friends group is encouraged to participate actively in the planning process. House Report, p. 50.
- r/ Addressed in park operations. Conference Report, p. 30.
- s/ Phase II implementation of visitor access and site improvement is expected to be ready for construction in FY 2006 at an estimated cost of \$300,000, exclusive of road and parking improvements which are to be contributed by non-Federal funds. House Report, p. 50.
- u/ Conference agreement includes Senate provision regarding construction at Old Rag Mountain trail. Conference Report, p. 28.
- v/ Bill language modifies House partnership language by removing the requirement for "written" approval from the Committees. Approval by both the House and Senate still applies. Conference Report, p. 28.

**FY 2005 Construction  
(Excluding BOR)**  
(\$ in Thousands)

**Bureau of Indian Affairs**

Construction Project	State	President's Request	House	Senate	Conference
<b>BIA TOTAL</b>		<b>283,126</b>	<b>348,626</b>	<b>283,126</b>	<b>319,130</b>
Education Construction					
Replacement School Construction		78,537	137,037	78,537	105,550
Replacement Schools		[68,546]	[127,046]	[68,546]	[95,698]
Advance Planning and Design		[9,991]	[9,991]	[9,991]	[9,853]
Employee Housing Repair		3,081	3,081	3,081	3,038
Tribal Demonstration Program		9,926	9,926 <sup>a/</sup>	9,926	12,253 <sup>b/</sup>
Facilities Improvement & Repair (FI&R)		137,539	144,539	137,539	142,531
Major FI&R		[78,537]	[85,537]	[78,537]	[84,349]
Other FI&R		[59,002]	[59,002]	[59,002]	[58,183]
Subtotal, Education		229,083	294,583	229,083	263,373
Public Safety and Justice Construction		4,985	4,985	4,985	7,381 <sup>c/</sup>
Resources Management Construction		40,857	40,857	40,857	40,289
General Administration Construction		8,201	8,201	8,201	8,087

**President's BIA Line-Item Requests**

<b>Replacement School Construction Projects</b>					
Beclabito Day School, Navajo Region					
Bread Springs Day School, Navajo Region	NM				
Chemawa Indian School Dormitory Replacement, Northwest Region	NM				
Leupp Boarding School, Navajo region	OR				
Ojo Encino Day School, Navajo Region	AZ				
Additional Schools from the February 24, 2004 Letter to Committees	NM				
Subtotal Replacement School Construction Projects			[+58,500]		[+27,013] <sup>d/</sup>
		68,546	127,046	68,546	95,698
<b>Major Facilities Improvement &amp; Repair (FI&amp;R) Projects</b>					
Greasewood Springs Boarding School, Navajo Region					
Winslow Dormitory, Navajo Region	AZ				
Nay Ah Shing School, Midwest Region	AZ				
Northern Cheyenne Tribal School (Busby), Rocky Mountain Region	MT				
Tate Tope School, Great Plains Region	MT				
Additional Funds	ND				
Subtotal, Major Facilities Improvement and Repair			[+7,000]		[+4,992] <sup>d/</sup>
		25,557	32,557	25,557	30,549

<sup>a/</sup> Bill language provides \$4.5 million for the Eastern Band of Cherokee education facility at the Ravensford tract. House Report, p. 76.

<sup>b/</sup> Conference provides \$4.5 million to the Eastern Band of the Cherokee education facility at Ravensford tract in NC, \$4.0 million for the Sac and Fox Meskwaki settlement school in IA, and \$4.0 million for the Twin Buttes elementary school on the Fort Berthold reservation in ND. Conference Report, p. 41.

<sup>c/</sup> The managers urge the Department to address the operations and maintenance of detention centers in future budget submissions. Conference Report, p. 42.

<sup>d/</sup> The first school on the 2004 Priority List is estimated to cost \$15 million, the second is \$13 million. The total of the two schools exceed the increase provided by the Congress, and new estimates will raise these current estimates. Discussions will be held to determine the most effective distribution of additional funds provided by the Congress.

<b>TOTAL, DOI CONSTRUCTION</b>		<b>641,593</b>	<b>709,654</b>	<b>659,257</b>	<b>686,220</b>
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Everglades Restoration  
dollars in thousands

Bureau/Account/Activity	2001 Enacted	2002 Enacted	2003 Enacted	2004 Enacted	2005 Request	2005 Conference
<b>U.S. Geological Survey</b>						
Investigations and Research	8,553	8,636	7,847	7,847	7,847	7,738
Biological Research	0	0	0	0	0	0
Everglades Science	0	0	0	0	0	0
<b>Subtotal, USGS</b>	<b>8,553</b>	<b>8,636</b>	<b>7,847</b>	<b>7,847</b>	<b>7,847</b>	<b>7,738</b>
<b>U.S. Fish and Wildlife Service</b>						
Ecological Services	2,554	3,205	5,866	5,832	5,905	5,823
Refuges and Wildlife	3,706	3,706	3,682	9,784	4,906	4,838
Fisheries	100	100	99	98	100	99
Law Enforcement	636	636	632	628	636	627
Land Acquisition	10,975	8,500	2,484	0	750	740
<b>Subtotal, FWS</b>	<b>17,971</b>	<b>16,147</b>	<b>12,763</b>	<b>16,342</b>	<b>12,297</b>	<b>12,126</b>
<b>National Park Service</b>						
ONPS/Park Management	23,389	23,635	23,874	23,991	24,780	24,436
Everglades Research	6,194	4,000	3,974	3,937	3,937	3,882
CERP Implementation	2,497	5,544	5,513	5,463	5,463	5,387
Task Force	1,316	1,325	1,320	1,308	1,308	1,290
Construction/Modified Water	8,980	19,199	9,935	12,830	8,077	7,965
LWCF Transfer	(53,796)	0	0	-5,000	0	0
LWCF/Fed. Land Acquisition	2,075	18,800	2,782	1,800	41,800	0
LWCF/Land Acq. for State of FL	11,974	15,000	14,924	0	0	0
<b>Subtotal, NPS</b>	<b>56,425</b>	<b>87,503</b>	<b>62,322</b>	<b>44,329</b>	<b>85,365</b>	<b>42,960</b>
<b>Bureau of Indian Affairs</b>						
Seminole/Micosukee Water Study	396	396	393	391	393	388
Seminole Everglades Restoration	0	0	0	148	0	148
<b>Subtotal, BIA</b>	<b>396</b>	<b>396</b>	<b>393</b>	<b>539</b>	<b>393</b>	<b>535</b>
<b>Total DOI</b>	<b>83,345</b>	<b>112,682</b>	<b>83,325</b>	<b>69,057</b>	<b>105,902</b>	<b>63,359</b>

## Footnotes:

FY 1998 column includes Title V funds appropriated to the Department and transferred to FWS.  
 FY 2001 CERP implementation includes approximately \$1.7 million in funds reprogrammed from Everglades Research.  
 In a previous version of this table, the Task Force funds were not included, or included within Park Management, before FY 2000.  
 Bill and report language allows NPS to redirect prior year land acquisition funds to the Modified Water Deliveries Project.  
 FY 2004 NPS CERP includes \$750,000 for space rental costs funded in External Administrative Costs.  
 FY 2004 bill and report language directs NPS to transfer \$5.0 million in prior year land acquisition funds to the FWS.  
 FY 2005 Conference level for ONPS/Park Management will be adjusted to include add'l funding for park operations.  
 FY 2006 funding for FWS/Land Acquisition has not yet been approved.  
 FY 2006 funding for ONPS/Park Management and CERP implementation based on initial analysis. Funding will be adjusted to accurately spread uncontrollable cost increases.  
 FY 2006 funding for NPS Construction/Mod Water and Fed. Land Acquisition for Collier TBD.



UNITED STATES  
DEPARTMENT OF THE INTERIOR  
Director of Budget

CONFERENCE ACTION  
ON THE  
FISCAL YEAR 2005 ENERGY AND WATER DEVELOPMENT APPROPRIATIONS BILL  
DEPARTMENT OF THE INTERIOR HIGHLIGHTS

*The House of Representatives passed the 2005 Energy and Water Development Appropriations Act on June 25, 2004, by a vote of 370 to 16. The Senate Appropriations Committee never reported a bill and the bill was not considered by the full Senate.*

*The House passed the conference agreement on the 2005 Energy and Water Development Appropriations Act as part of the Consolidated Appropriations Act on Saturday, Nov. 20, 2004, by a vote of 344 to 51. The Senate passed the conference agreement by a vote of 65 to 30. Subject to a modification made to the bill by the Senate, the legislation is pending approval by the House.*

### **Funding Overview**

The conference funds the 2005 Energy and Water Development Appropriations Act within Division C of the 2005 Consolidated Appropriation Act. Department of the Interior programs are funded at \$1.0 billion, an increase of \$31.7 million over the 2004 level, an increase of \$9.9 million over the President's 2005 request, and an increase of \$43.9 million over the President's 2005 request, as amended. This includes \$964.9 million for Bureau of Reclamation accounts and \$47.6 million for the Central Utah Project Completion account.

The Energy and Water Development Appropriations Act does not include an across-the-board decrease as in the Interior and Related Agencies Appropriations Act. The Bureau of Reclamation and the Central Utah Project are subject only to the 0.8 percent reduction in the Consolidated Appropriations Act. Across-the-board reductions for Reclamation and CUPCA total \$7.4 million and \$384,000, respectively.

### **Bureau of Reclamation**

Conference action provides \$964.9 million for Reclamation accounts, \$22.0 million above the 2004 level, \$8.6 million above the President's 2005 budget request, and \$42.6 million over the 2005 request, as amended.<sup>1</sup> In the discussion below, the 0.8 percent ATB reduction has been applied to all funding levels.

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<sup>1</sup> The 2005 budget request of \$956.3 million was amended to reflect legislation that allowed for use of the Judgment Fund to pay the remaining funds due the plaintiffs in the settlement of *Sumner Peck Ranch Inc. v. Bureau of Reclamation*. This budget amendment reduced the funding request for the Bureau of Reclamation to \$922.3 million by reducing the request for the San Luis Unit of the CVP by \$34.0 million.

Funds provided for Water and Related Resources, Reclamation's primary operating account, total \$852.6 million, \$166,000 above 2004, \$24.1 million above the 2005 President's request, and \$58.1 million above the budget request, as amended. The conference increases the level of underfinancing (allowance for slippage of construction projects) to \$64.0 million, which is \$2.9 million more than 2004 enacted and \$27.4 million more than the 2005 request level.

The conference funds Water 2025 at \$19.3 million, which is \$11.8 million above 2004 enacted and \$656,000 below the President's request. Bill language authorizes Reclamation to enter into grants and cooperative agreements to implement Water 2025. Within the Statement of the Managers, the conferees explain that the reduction to Water 2025 does not reflect the strong support for this effort. Of the amount for Water 2025, \$2.0 million is earmarked for the Desert Research Institute and \$1.8 million is earmarked for the Middle Rio Grande Conservancy District.

Animas LaPlata is funded at the President's request level of \$52.0 million. When the ATB reduction of 0.8 percent is applied, the project is funded at \$51.6 million, which is \$4.8 million above 2004 enacted and \$416,000 below the 2005 President's request. Bill language provides that the Secretary may forgive the obligation of the non-Indian sponsors for the \$163.0 million increase in estimated total project costs that occurred in 2003.

The Safety of Dams program is funded at \$63.0 million, which is \$4.2 million below 2004 enacted, and \$1.0 million below the 2005 request.

Site security is funded at the President's request of \$43.2 million. When the ATB reduction of 0.8 percent is applied Site Security is funded at \$42.9 million, which is \$15.0 million above 2004 enacted and \$346,000 below the 2005 President's request. The Statement of Managers prohibits the Commissioner from initiating the reimbursement of security costs (guards and surveillance) until the Congress provides direction to do so. By May 1, 2005, Reclamation is to provide a report to the conference with a breakout of planned reimbursable and non-reimbursable security costs by region.

The conference funds the Middle Rio Grande project at \$28.9 million, which is \$3.4 million below the 2004 level and \$10.9 million above the President's request. The increase in funding is entirely earmarked in the Statement of the Managers, with a requirement that Reclamation submit a detailed spending plan for approval, prior to obligation of the 2005 funds. Reclamation is also to submit a spending plan with the 2006 President's budget request. Included within the 2005 increase is \$5.0 million for repair of the Middle Rio Grande levees.

Klamath is funded at \$26.8 million, \$3.7 million above 2004 and \$1.8 million above the President's request. The additional funds are for the water bank program. Within available funds, \$992,000 is for water quality multi-probe and flow measurement instrumentation.

The ESA Conservation/ Recovery Program is funded by the conferees at \$12.4 million, which is \$792,000 above 2004 enacted and \$100,000 below the 2005 President's request. The Columbia/ Snake Rivers Salmon Recovery program is funded at the President's

request level of \$17.5 million. When the ATB reduction of 0.8 percent is applied, the project is funded at \$17.4 million, which is \$3.9 million above 2004 enacted and \$140,000 below the 2005 President's budget request.

The Columbia Basin Project is funded by the conferees at \$15.1 million, which is \$6.7 million above 2004 enacted and \$122,000 below the 2005 President's request.

The conference funds rural water projects at \$88.2 million, which is \$13.3 million above 2004 enacted levels and \$20.7 million above the President's budget request figures do not include the non-rural water components of the Garrison Diversion Unit and the Mid-Dakota projects). Only the Mid-Dakota Project is funded below the 2005 request (-\$140,000). Within the funding for Mni Wiconi, up to \$160,000 may be used to replace water trucks for the Ogallala Sioux. The conference funds the rural water component of the rural water projects at the following levels:

- Mni Wiconi: \$31.3 million
- Mid-Dakota: \$16.9 million
- Garrison: \$11.1 million
- Fort Peck/ Dry Prairie: \$6.9 million
- Lewis and Clark: \$18.6 million
- North Central Montana: \$992,000
- Perkins County: \$2.5 million

The Central Valley Project (CVP) is funded at \$145.6 million overall, which is \$12.1 million above 2004 enacted, \$17.3 million below the President's 2005 request, and \$16.7 million above the President's 2005 request, as amended. Consistent with the 2005 amended budget request, the conference does not provide for the \$34.0 million payment of settlement costs in the case of *Sumner Peck Ranch Inc. v. Bureau of Reclamation* in the San Luis Unit of the CVP because of the availability of the Judgment Fund.

The CVP Replacement, Additions and Extraordinary Maintenance program is funded at \$19.9 million, which is \$6.3 million above 2004 enacted and \$3.3 million below the President's 2005 request. Within the CVP, \$7.5 million has been provided in support of California Bay-Delta Restoration including:

- \$992,000 for Miscellaneous Project Programs to acquire water and groundwater storage (Environmental Water Account);
- \$496,000 for Delta Division Oversight to continue Planning and Management Activities for the CALFED Program Implementation Plan; and
- \$992,000 million each to the Delta, Sacramento River and Shasta Divisions for planning and studies for increased storage at the Los Vaqueros and Sites reservoirs and the Shasta Dam raise.

The Yakima River Basin projects are funded at \$19.6 million, \$167,000 below the 2004 level and \$1.3 million above the 2005 request level. The additional funding is to continue work on the feasibility study options for additional water storage in the Yakima River Basin. The Salton Sea Research Project is funded at \$2.2 million, which is \$1.4 million below 2004 enacted and \$1.2 million above the 2005 President's request.

Title XVI – Water Reclamation & Reuse is funded at \$25.7 million, which is \$2.7 million below 2004 enacted and \$14.2 million above the President's request. Water Resource

Investigations/ Studies are funded at \$22.9 million, a decrease of \$2.6 million from 2004 enacted and \$10.7 million over the President's 2005 request. Significant increases from the 2005 President's budget include:

- +\$1.6 million for the Halfway Wash Project study;
- +\$1.6 million for the Lower Rio Grande Water Resources Study; and
- +\$4.5 million for the San Gabriel Basin Restoration project.

Science and Technology is funded at \$15.8 million, which is \$1.5 million above 2004 enacted and \$6.3 million above the 2005 President's request. The increase has been provided for desalination efforts for research and development of new, advance technologies to create new additional water supplies using desalination and related technologies. Within funds provided, \$3.5 million is for continuation of the Tularosa, New Mexico National Desalination Research Center.

The conference does not provide the \$15.0 million requested in the account for the California Bay-Delta Restoration Program (CALFED). As stated above, \$7.5 million is provided within CVP projects to support the activities within CALFED.

The conference funds the Central Valley Project Restoration Fund at \$54.6 million and, consistent with the President's request, provides no funding for the Loan Program. The Policy and Administration account is funded at the President's request of \$58.2 million. When the ATB reduction of 0.8 percent is applied, P&A is funded at \$57.7 million, which is \$2.5 million above 2004 enacted and \$465,000 below the 2005 President's request.

### **Central Utah Project**

The conference provides \$47.6 million for completion of the Central Utah Project, \$9.7 million above the 2004 level and \$1.4 million above the President's budget. The additional funding is for construction activities of the Utah Water Conservancy District.

The conference does not contain the language in the President's request that transferred the responsibility from DOE to DOI to make the annual payment to the Utah Reclamation Mitigation and Conservation Commission. However the funding level in the DOI CUPCA request was not correspondingly reduced to reflect the fact that the responsibility to make the payment remains with DOE.

Language within the WAPA section of the Energy and Water Appropriations Act requires, as in previous years, transfer of \$6.2 million from DOE to the DOI Utah Reclamation Mitigation and Conservation Commission. The result is that the net funds available to the Commission will be \$21.7 million, \$6.2 million above the President's 2005 request.

### **Bill/ Report Language**

As previously stated, Section 206 authorizes Reclamation to enter into grants and cooperative agreements to implement Water 2025 and Section 207 provides that the Secretary may forgive the obligation of the non-Indian sponsors relative to the \$163.0 million increase in estimated total project costs that occurred in 2003.

Section 208 provides authority to extend water contracts in the State of Montana.

The conference does not accept the Administration's proposal to directly fund Bureau of Reclamation hydropower operation and maintenance through power revenues. In the 2005 request, the Administration sought to reclassify receipts from mandatory to discretionary to offset current appropriations.

The 2005 President's budget proposed deleting language contained in the 2004 enacted bill that required underfinancing to be prorated across all projects. The conferees do not accept this and require underfinancing in 2005 to be prorated across all projects, as was the case for 2004.

The Snake River Water Rights Act of 2004, included within the Miscellaneous Division of the Consolidated Appropriations Act, resolves some of the longest outstanding issues with respect to the Snake River Basin Adjudication in Idaho. The Act authorizes appropriations of \$2.0 million for a 1-time payment to local water jurisdictions to mitigate for the change of use of water acquired by the Bureau of Reclamation.

The Federal Lands Recreation Enhancement Act, also included within the Miscellaneous Division of the Consolidated Appropriations Act, authorizes the Rec Fee Demo program for 10 years. The Bureau of Reclamation is included in the list of participating Federal land management agencies.

**Conference Action  
on the  
Energy and Water Development Appropriations Bill  
Department of the Interior Programs**  
*(current budget authority, \$000's)*

Bureau/Account/Project	2004	2005						
		Request	Request as amended	House	Conf	Conf w/ .8% ATB	Conf w/ ATB vs 2004 Enact	Conf w/ ATB vs 2005 Amend
<b>Bureau of Reclamation</b>								
<b>Water &amp; Related Resources</b>								
Animas La Plata	46,736	52,000	52,000	52,000	52,000	51,584	4,848	-416
Central Arizona Project	30,642	34,087	34,087	34,087	34,087	33,814	3,172	-273
Central Valley Project	133,488	162,870	128,870	144,333	146,733	145,559	12,071	16,689
Colorado-Big Thompson	9,939	10,961	10,961	10,961	10,961	10,873	934	-88
Colo River Basin Salinity Control	22,328	23,120	23,120	23,601	23,216	23,030	702	-90
Colo River Storage Project	12,776	13,842	13,842	13,842	13,585	13,476	700	-366
Columbia Basin Project	8,405	15,268	15,268	15,268	15,268	15,146	6,741	-122
ESA Conservation/Recovery	25,053	29,964	29,964	29,964	1,995	29,724	4,671	-240
Fryingpan-Arkansas Project	5,477	5,307	5,307	5,307	5,307	5,265	-212	-42
Klamath Project	23,096	25,000	25,000	29,000	27,000	26,784	3,688	1,784
Lower Colo River Operations	12,423	15,322	15,322	15,322	15,322	15,199	2,776	-123
Middle Rio Grande	32,338	18,000	18,000	18,000	29,150	28,917	-3,421	10,917
Native American Programs	20,531	20,403	20,403	20,403	20,403	20,240	-291	-163
Pick Sloan Missouri Basin	36,487	39,608	39,608	39,608	39,608	39,291	2,804	-317
Rural Water Supply Projects	74,935	67,500	67,500	71,500	88,957	88,245	13,310	20,745
Salton Sea	3,595	1,000	1,000	3,500	2,250	2,232	-1,363	1,232
Safety of Dams	67,133	63,978	63,978	63,978	63,478	62,970	-4,163	-1,008
Water 2025	7,550	20,000	20,000	20,000	19,500	19,344	11,794	-656
Water Reclamation/Reuse	28,382	11,530	11,530	18,035	25,896	25,689	-2,693	14,159
Water Resource Investigations	25,509	12,216	12,216	28,020	23,139	22,954	-2,555	10,738
Yakima River Basin	19,754	18,245	18,245	19,745	19,745	19,587	-167	1,342
Yuma Area Project	21,958	22,226	22,226	22,226	22,226	22,048	90	-178
Bureauwide Programs	94,442	95,645	95,645	97,645	104,291	102,415	7,973	6,770
All Other Projects/Programs	89,462	86,985	86,985	89,301	119,359	92,212	2,750	5,227
Scheduled Program	852,439	865,077	831,077	885,646	923,476	916,600	64,161	85,523
ATB reduction 0.8% [Amount]						[-7,408]		
ATB reduction 0.59% [Amount]	[-5059]							
Underfinancing	[-61078]	-36,601	-36,601	-25,646	-63,995	-63,995	-2,917	-27,394
Total W&RR Request	852,439	828,476	794,476	860,000	859,481	852,605	166	58,129
Loan Program	199	0	0	0	0	0	-199	0
Policy & Administration	55,197	58,153	58,153	58,153	58,153	57,688	2,490	-465
CVP Restoration Fund	39,548	54,695	54,695	54,695	54,695	54,628	15,080	-67
Working Capital Fund	-4,525	0	0	0	0	0	4,525	0
CALFED		15,000	15,000	0	0	0	0	-15,000
Total, Reclamation Accounts	942,858	956,324	922,324	972,848	972,329	964,921	22,063	42,597
<b>Central Utah Project</b>								
CUP Completion Account	28,598	30,806	30,806	32,540	32,540	32,280	3,682	1,474
Utah Mitigation Account	9,367	15,469	15,469	15,469	15,469	15,345	5,978	-124
Total, CUP Accounts	37,965	46,275	46,275	48,009	48,009	47,625	9,660	1,350
<b>Total, DOI</b>	<b>980,823</b>	<b>1,002,599</b>	<b>968,599</b>	<b>1,020,857</b>	<b>1,020,338</b>	<b>1,012,546</b>	<b>31,722</b>	<b>43,947</b>