U.S. Department of the Interior
Office of the Secretary

Central Utah Project Completion Act
FY 2022 Budget Justification
Central Utah Project Completion Act

FY 2022 Budget Estimates

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## FY 2022
### Central Utah Project Completion Act Budget Summary
(Thousands of dollars)

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<th>Item</th>
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### Permanent Appropriation
#### Title IV - Utah Reclamation Mitigation and Conservation Account
Planned Expenditure of Interest in FY 2022
(Thousands of dollars)

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1/ In FY 2014, the Mitigation Commission was allowed to access interest from their Investment Account for mitigation activities. The account was established by Title IV of Central Utah Project Completion Act (P.L. 102-575), which authorized the creation of a trust account (Account) in the U.S. Treasury, to provide an ongoing source of funds for the Utah Reclamation Mitigation and Conservation Commission (Mitigation Commission) for 1) mitigation and conservation projects that were authorized in Titles II and III of the Act, and 2) mitigation and conservation projects that were unknown at the date of enactment but would become necessary as CUP water development features authorized in Title II of the Act were designed and/or constructed over time.
CENTRAL UTAH PROJECT COMPLETION ACT OFFICE
FY 2022 Overview

The Central Utah Project (CUP) was originally authorized in 1956 as a participating project of the Colorado River Storage Project. The CUP was planned by the Bureau of Reclamation (Reclamation), and construction began on the project in 1966. For planning purposes, the CUP was originally divided into six units. The Bonneville Unit was the largest and last of the CUP units to be established. Reclamation continued the planning and construction of the CUP until October 30, 1992, when the Central Utah Project Completion Act (CUPCA), Public Law 102-575, Titles II-VI, was enacted which amended the Colorado River Storage Project Act (CRSPA).

CUPCA provides for the orderly completion of the CUP by increasing the appropriations ceiling and authorizing features and measures for the delivery of water for municipal, industrial, and irrigation purposes; water conservation; wildlife mitigation; and in-stream flows. CUPCA also provides for cost-sharing of project costs, establishes a water conservation program, allows local entities to construct project features, and requires compliance with environmental laws. CUPCA established a partnership arrangement among the Department of the Interior (Interior), the Central Utah Water Conservancy District (CUWCD), the Utah Reclamation Mitigation and Conservation Commission (Mitigation Commission), and the Ute Indian Tribe. The CUWCD was given the responsibility for completing the water conveyance facilities and the Mitigation Commission was tasked with completing the environmental mitigation. To implement CUPCA, Interior established a small office in Provo, Utah (CUPCA Office) under the direction of the Assistant Secretary for Water and Science to oversee the completion of the project and the activities of the CUWCD and the Mitigation Commission; and the Ute Indian Rights Settlement.

The CUPCA program supports the Secretary's and Administration's goals through continued investments to create jobs, support renewable energy, conserve lands and waters, and continue implementation of the Ute Tribe Settlement, with a focus on equity and environmental justice. The following areas are important examples of how the CUPCA program continues to support Interior’s mission and goals.

Making investments to support the Administration’s goal of creating millions of family-supporting and union jobs: The Utah Lake System is being implemented to provide municipal and industrial water to communities. This budget provides for the continued construction of the Spanish Fork – Santaquin Pipeline, part of the Utah Lake System. This pipeline is a 60-inch cement mortar coated/cement mortar encased steel pipeline being constructed in south Utah County. Funding will provide for continued oversight and construction of the Utah Lake System pipelines to deliver water to over 240,000 people for municipal and industrial use. Utah has experienced several years of water shortages. Construction of the Spanish Fork – Santaquin Pipeline of the Utah Lake System will provide water to the ten rural communities of south Utah County. This water will be delivered to the growing population in the Wasatch Front, one of the fastest growing areas in the Nation. Work on the Utah Lake System creates employment for family-supporting and union jobs.

Identifying steps to accelerate responsible development of renewable energy on public lands and waters: The CUPCA program includes two existing power plants: Jordanelle Hydroelectric and Olmsted Hydroelectric which have a combined capacity of 24 MW of generation to serve communities of Utah. Additional hydroelectric power facilities will be constructed at the Diamond Fork area with a capacity of 50 MW of generation, once the Utah Lake System is complete and delivering the full water supply. These hydroelectric power facilities utilize project water for power generation.
Working to conserve at least 30% each of our lands and waters by the year 2030: The Utah Lake System restores water to streams such as Hobble Creek, which had not previously seen water in the late summer for over seventy years. In the Provo River, water is provided not only during the June sucker spawning period in the spring but also in the late summer, which is typically dry from late July through September. The CUPCA program is implementing projects that restore the environment and promote outdoor recreation experiences. The Provo River Delta Restoration Project (PRDRP) will provide habitat for the threatened June sucker as well as new opportunities for bird watching, canoeing, and fishing. The Lower Duchesne River Wetlands Restoration Project (LDRWRP) provides tribal sovereignty, self-governance, and recreational opportunities for the Ute Tribe. This work restores and protects biodiversity, recovery of endangered and threatened species and helps in conserving 30% of America’s lands and waters by 2030.

Strengthening the government-to-government relationship with sovereign Tribal nations: CUPCA authorized the Ute Indian Rights Settlement. The funding for the settlement has been fully appropriated, and annual CUPCA funding allows for Interior to implement the settlement. Projects undertaken in partnership with the Ute Tribe include water quality studies at Bottle Hollow Reservoir and wetland mitigation through the LDRWRP. Funding will also support the Ute Tribe Big Springs Fish Hatchery which allows the Tribe to maintain its own fishery program, promoting sovereignty and self-governance.

Centering equity and environmental justice: Funding for the Utah Lake System will continue construction for water conveyance to rural communities in south Utah County. The Ute Tribe Settlement and annual operation and maintenance funding continues to provide for the Ute Tribe’s farming and fish and wildlife projects in recognition of Interior’s trust responsibilities.

Good Accounting Obligation in Government Act Report
The Good Accounting Obligation in Government Act (GAO-IG Act, P.L. 115-414) enacted January 3, 2019, requires that Agencies report the status of each open audit recommendation issued more than one year prior to the submission of the Agency’s annual budget justification to Congress. The Act requires Agencies to include the current target completion date, implementation status, and any discrepancies on closure determinations.

The Department of the Interior leadership takes audit follow-up very seriously and considers our external auditors, to include the Government Accountability Office (GAO) and Office of the Inspector General, valued partners in not only improving the Department’s management and compliance obligations but also enhancing its programmatic and administrative operations. As stewards of taxpayer resources, the Department applies cost-benefit analysis and enterprise risk management principles in recommendation implementation decisions. The Department’s GAO-IG Act Report is available at the following link:
https://www.doi.gov/cj
Detailed performance information for 2020, 2021, and 2022 is included in this justification.

**Land Certification:** All land certifications for the authorized projects are complete.

**Project Cost Allocation:** Project cost allocations ratios have been calculated and are documented in the 2004 Final Supplement to the 1988 Definite Plan Report for the Bonneville Unit.

**Benefit-Cost Ratios:** The project has a benefit cost ratio of 1.27 using a 50-year period of analysis and the project planning interest rate of 3.125% and ratio of 0.71 using the 2004 rate of 5.625% from the Economic and Environmental Principles and Guidelines for Water and Related Land Resources Implementation Studies.

**Status of Repayment Contract:** Repayment of the reimbursable costs is required in existing contracts with the CUWCD. Amendments or supplemental contracts will be negotiated as necessary. The water users are under contract to repay the remaining portion of the CUP based on the amount of water delivered. A block notice making 22,000 acre-feet available for delivery was issued October 2020. CUWCD pre-paid the obligation for this block of water on October 29, 2020.

**Other Information:** Utah Lake System – Overall planning and NEPA documents were completed in 2004. Activities now include updated NEPA documents, designs, specifications, land acquisition, and construction of facilities to deliver project water, conserved water, and meet environmental needs along the populated Wasatch Front. Construction began in 2007.

**Appropriation Ceiling:** Appropriation ceilings remaining as of October 2020 are:

- Title II (Sec. 202 to 207) $251,362,397
- Title II (Sec. 201(a)(1)), Sec. 8 of CRSP 9,836,432
- Title II (Sec. 201(a)(1)), Sec. 5 of CRSP 0
- Title II (Sec. 201(c)) 0
- Title III $70,202,100
- P.L. 84-485, P.L. 92-370, P.L. 100-563 0

**Total** $331,400,929
Central Utah Project Completion Act Account

LOCATION: The project is located in Utah’s Bonneville and Uinta Basins, in Uintah, Duchesne, Wasatch, Summit, Utah, Salt Lake, and Juab Counties.

DESCRIPTION/JUSTIFICATION: The 2022 Request provides funding to continue the partnership with Central Utah Water Conservancy District in the ongoing construction of the Utah Lake System facilities. Interior’s required program oversight activities and endangered species recovery program implementation will continue.


PERFORMANCE IMPROVEMENT: This project is aligned with the Department of the Interior’s goals and priorities.

Completion Data: As of September 2020, work authorized by CUPCA is 76 percent complete. The major projects presently under construction are:

The Utah Lake Drainage Basin Water Delivery System, Spanish Fork Canyon – Santaquin Pipeline; North Fork Siphon Replacement; and Provo River Delta Restoration Project.

Fiscal Year 2022 Planned Program Performance

Central Utah Project Completion Account

The 2022 Budget provides $20.0 million. Of this amount, $15.0 million will be expended from this account and $5.0 million will be transferred to the Utah Reclamation Mitigation and Conservation Account for use by the Mitigation Commission.

Utah Lake Drainage Basin Water Delivery System – The 2022 Budget requests $9.9 million. The Utah Lake System construction began in the summer of 2007 and includes 55 miles of large diameter (60-inch to 96-inch) welded steel, cement mortar lined and cement mortar coated pipelines and hydroelectric facilities. The pipelines consist of Spanish Fork Canyon Pipeline; Mapleton – Springville Pipeline; Spanish Fork Canyon – Provo Reservoir Pipeline; Spanish Fork Canyon – Santaquin Pipeline; and the Santaquin – Mona Pipeline. Of these pipelines, the Spanish Fork Canyon Pipeline, Mapleton – Springville Pipeline, and Spanish Fork Canyon – Provo Reservoir Pipeline are complete. The Spanish Fork Canyon – Santaquin Pipeline is under construction and the Santaquin – Mona Pipeline remains to be constructed.

The primary purpose of the Utah Lake System is to deliver 60,000 acre-feet of municipal and industrial water to over 240,000 people in Salt Lake and Utah Counties to meet contractual commitments with local water users. The Spanish Fork Canyon – Provo Reservoir Pipeline provides 22,000 acre-feet of water to Salt Lake County. The Spanish Fork Canyon – Santaquin Pipeline will provide 30,000 acre-feet to the
rural communities of south Utah County. In addition to municipal and industrial use, the Utah Lake System will deliver an annual average of 16,000 acre-feet and 8,500 acre-feet of water for fish and wildlife purposes to the Provo River and Hobble Creek respectively, during the months of July through September. This water was acquired as conserved water under Section 207 of CUPCA. The Utah Lake System provides hydroelectric power generation, a clean renewable energy. Completion of the pipelines will initiate repayment to the United States for that portion of the construction and allow for future hydroelectric power to be developed.

Fish and Wildlife – An integral part of CUP development is endangered species recovery and fish and wildlife activities. The Fish and Wildlife Conservation Projects budget is $3.6 million and includes operation and maintenance rate increases. The mitigation of detrimental impacts on endangered species is a condition of the operation of the entire CUP. Under the Endangered Species Act, and in accordance with CUPCA Titles II and III and Fish and Wildlife Service Biological Opinions, Interior has committed to the recovery of the June sucker that exists only in Utah Lake. These commitments are documented in the 1999 Diamond Fork System Environmental Impact Statement (EIS) and 2004 Utah Lake Drainage Basin Water Delivery System EIS Records of Decision. These commitments include participation in the June Sucker Recovery Implementation Program and funding for hatchery operation and maintenance, water delivery, and recovery monitoring. Water acquired for the spawning and rearing of the June sucker is being achieved primarily through the implementation of water conservation measures under the Water Management Improvement Program where saved water is provided for in-stream flows. Due to the efforts of Interior and partner entities, the June sucker was moved from endangered to threatened status in February 2021.

Secretarial Responsibilities – The 2022 Budget includes $1.5 million for use by Interior to carry out the responsibilities of the Secretary and for other activities required by CUPCA. Secretarial responsibilities include program oversight, the Ute Tribal Settlement, fish and wildlife development, and endangered species recovery. The CUPCA Office provides for construction and existing facilities inspection and contract formalization and oversight to ensure the interest of the United States is fulfilled and provides for the review and preparation of planning and environmental documents. The CUPCA Office continues to work with the Ute Tribe to implement authorized projects and to finalize the settlement compact as mandated by Title V of CUPCA.

### SUMMARIZED FINANCIAL DATA
#### (thousands of dollars)

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WORK PROPOSED FOR FY 2022:

Central Utah Project Completion Account

Utah Lake Drainage Basin Water Delivery System
Activities include continued construction of the Spanish Fork Canyon – Santaquin Pipeline. Once the entire Utah Lake System is complete, it will provide a water supply for over 240,000 people in Salt Lake and Utah counties. Water will be delivered to streams for recreation, fisheries, habitat, wetlands, and endangered species and will also be used for hydroelectric power generation. Block notices making water available for delivery to south Utah County will be issued. These block notices will initiate payment of a portion of the CUWCD repayment obligation. $9,900

Fish & Wildlife Conservation Projects
Funds will provide for the cost of operating and maintaining hatchery facilities under Section 313(c) of CUPCA and to pay the costs of delivering water acquired for in stream flows. In addition, funds will be used to provide for the June Sucker Recovery Implementation Program and mitigation and conservation projects as required by Section 314(c) of CUPCA. The increase is due to an operation and maintenance rate increase charged by the CUWCD and for delivery of additional water for the threatened June sucker. $3,550

Program Administration
Funds will be used to provide oversight of the CUWCD, Mitigation Commission, and Ute Tribe, and to otherwise carry out the responsibilities of CUPCA. The CUPCA Office provides for construction and existing facilities inspection, and contract formalization and oversight to ensure the interest of the United States is being met and provide for the review and preparation of planning and environmental documents. $1,550

Total, Central Utah Project Completion Account $15,000
LOCATION: The project is located in Utah’s Bonneville and Uinta Basins, in Uintah, Duchesne, Wasatch, Summit, Utah, Salt Lake, and Juab Counties.

DESCRIPTION/JUSTIFICATION: CUPCA provides for completion of the CUP by increasing the appropriation ceilings and authorizing features and measures for the delivery of water for municipal, industrial, and irrigation purposes; water conservation; wildlife mitigation and monitoring; and in-stream flows. Under CUPCA, the CUWCD was given the responsibility for completing the water conveyance and water conservation facilities, and the Mitigation Commission was tasked with completing the mitigation and conservation activities.


PERFORMANCE IMPROVEMENT: This project is aligned with the Department of the Interior’s goals and priorities.

Fiscal Year 2022 Planned Program Performance

Utah Reclamation Mitigation and Conservation Account

The 2022 Budget includes $5.0 million to be transferred to the Utah Reclamation Mitigation and Conservation Account for use by the Mitigation Commission. These funds will be used to implement the mitigation and conservation projects for fish, wildlife, and recreation needed to complete mitigation measures committed to in pre-1992 Reclamation planning documents, and those authorized in Title III which include:

Provo River/Utah Lake Fish and Wildlife – The 2022 Budget continues work in recovering the threatened June sucker. June sucker recovery projects include the PRDRP (for June sucker spawning and rearing habitat and ecological restoration). Construction of PRDRP began in 2020. The Mitigation Commission will implement several other projects to help recover the June sucker, a threatened fish species, through participation in the June Sucker Recovery Implementation Program including reconstruction of Provo River and Hobble Creek diversions.

Diamond Fork Fish and Wildlife – Activities include the restoration of stream and riparian areas in Diamond Fork Canyon following completion of the Diamond Fork System in consultation with Interior, CUWCD, Fish and Wildlife Service, Forest Service, and Utah Department of Wildlife Resources. Ongoing monitoring of water quality, geophysical and biological responses within the drainage, establishment of an optimum hydrologic regime, and studies to determine the instream flow levels to establish healthy aquatic habitats and stable stream banks will also be supported in 2022.

Duchesne/Strawberry Rivers Fish and Wildlife – Activities in 2022 include continued support of the LDRWRP to mitigate for CUP impacts on trust resources of the Ute Indian Tribe and development of the
Riverdell Wetlands for mitigation of the Duchesne River Area Canal Rehabilitation (DRACR). The Mitigation Commission will continue to participate in sage grouse population monitoring efforts in the Uintah Basin. Funding will also be used for improvements to the Strawberry River upstream of Strawberry Reservoir and to plan and implement mitigation for prior effects of the DRACR.

CRSP/Statewide Fish, Wildlife and Recreation – Statewide activities include conservation of native species, especially cutthroat trout, least chub and leatherside, which are priority projects that span several CUPCA affected watersheds.

Operations, Management, Maintenance and Rehabilitation – Funding provides for continued operations of the Mitigation Commission and partner agencies; management, maintenance and replacement of items associated with wildlife mitigation/management areas; wetlands preserves; river restoration corridors; monitoring and mitigation of potential bird aircraft collisions associated with the PRDRP; stream gauging; water quality monitoring to ensure commitments are met; and contract costs for services and utilities.
SUMMARIZED FINANCIAL DATA
(Thousands of dollars)

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<th>Activity</th>
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WORK PROPOSED FOR FY 2022:

Utah Reclamation Mitigation and Conservation Commission

Section 201(a)(1) Mitigation Measures
Mitigation measures include development of wetlands along the lower Duchesne River as part of a mitigation commitment for wetlands impacts from the Duchesne River Area Canal Rehabilitation project (DRACR); recovery actions for the threatened June sucker including the development of the PRDRP. $4,000

Title III – Fish and Wildlife, Recreation, Mitigation, and Conservation
Title III authorizations supplement or complement the funding available through Title II of CUPCA. CUPCA established 43 mitigation and conservation projects within Title III, which have been organized into several watershed-based programs. The Mitigation Commission has now established over 100 environmental mitigation actions, some in conjunction with the CUWCD or Interior. $1,000

Total, Utah Reclamation Mitigation and Conservation Commission $5,000
LOCATION: The CUP is located in central and northeastern Utah.

DESCRIPTION/JUSTIFICATION: The Central Utah Project is composed of several member units. The largest unit is the Bonneville Unit, which is primarily responsible for developing the water supplies of the Colorado River Drainage for diversion and use in the Bonneville Basin of the Great Basin. The Bonneville Unit is composed of the Starvation Collection System, the Strawberry Aqueduct and Collection System, the Diamond Fork System, the Municipal and Industrial System, and the Utah Lake Drainage Basin Water Delivery System.

On October 30, 1992, CUPCA, Titles II through VI of Public Law 102-575, was enacted. CUPCA raised the Bonneville Unit appropriations ceiling; required local non-Federal cost sharing of project capital costs; authorized certain water conservation and wildlife mitigation projects; allowed local entities to construct certain project features under the direction of the Secretary; and required the CUWCD to enter into a binding agreement with the Secretary to be considered a "Federal Agency" for purposes of compliance with all Federal fish, wildlife, recreation, and environmental laws. CUPCA also created the Mitigation Commission to provide planning and spending authority under Titles II and III for fish and wildlife mitigation and enhancement among the Federal and State fish, wildlife, and recreation agencies. CUPCA transferred authority for planning, funding, and implementing Title II and III funds (under CUPCA) and Section 8 funds (under CRSPA for the Bonneville Unit only) to the Mitigation Commission. Title II and Title III authorized the Mitigation Commission to expend appropriated funds for various mitigation and conservation projects.

Title IV of CUPCA authorized the creation of a trust account in the U. S. Treasury, the purpose of which is to provide an ongoing source of funds for the Mitigation Commission for:

(1) Mitigation and conservation projects that were authorized in Titles II and III of the Act; and

(2) Mitigation and conservation projects that were unknown at the date of enactment but would become necessary as CUP water development features authorized in Title II of the Act were designed and/or constructed over time.

Pursuant to Title IV of the Act, the Account is comprised of (A) contributions to build up an initial principal within the Account, plus (B) interest that would be earned on the principal during an initial period of years. Annual contributions from the Department of the Interior, the Central Utah Water Conservancy District, and the State of Utah were specified over an initial eight year period; an annual contribution from the Western Area Power Administration of the Department of Energy continued through Fiscal Year 2013.

Beginning in Fiscal Year 2014, the interest on the principal is no longer required to be re-invested into the principal of the Account and, instead, is directly available either for Mitigation Commission expenditure or, upon the Mitigation Commission’s discretion, for re-investment into the principal. Funding available through Titles II and III of the Act has not enabled implementation of the required and planned programs of the Mitigation Commission. Therefore, the Mitigation Commission has decided to utilize funding from interest earned on the Account to support and supplement required and planned programs and projects.

SUMMARIZED FINANCIAL DATA
(thousands of dollars)

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Funding estimates in this table include sequestration adjustments.

WORK PROPOSED FOR FY 2022: The Commission implements its program on a watershed basis. Three watershed programs will be funded with Title IV Account interest earnings in 2022.

Diamond Fork Fish and Wildlife

Two significant studies were completed on the Diamond Fork drainage fish and wildlife resources. One study recommended instream flow regimes for Sixth Water and Diamond Fork creeks ecosystem restoration and maintenance. The other identified needs for and opportunities for man-made interventions in Diamond Fork Creek to promote improved fish and riparian habitat and stream function. NEPA analysis will be completed in FY 2021 and implementation of the recommendations from the two studies will begin in FY 2022.

Provo River/Utah Lake Fish and Wildlife

Recovering the threatened June sucker is vital for ongoing and future development and management of CUP water supplies. Implementation of activities by the Mitigation Commission is coordinated with the June Sucker Recovery Implementation Program with support from the Department of the Interior, and other agencies. Projects to achieve June sucker recovery include the Provo River Delta Restoration Project (for June sucker spawning and rearing habitat and ecological restoration). Construction of the project began in FY 2020. In 2022 funding is for the second year of construction of approved PRDRP features. Included is monitoring and mitigation of potential bird-aircraft strikes at Provo Airport associated with PRDRP. The Mitigation Commission will implement several other projects to help recover the June sucker, a threatened fish species, through participation in the June Sucker Recovery Implementation Program. Specific projects in 2022 include payment to Central Utah Water Conservancy District of $165,000 for costs attributable to operation, maintenance, replacement, and reserve charges for Bonneville Unit water acquired by the Commission and delivered for instream flows in Provo River. The Commission also establishes and manages the Utah Lake Wetlands Preserve and the middle Provo River Restoration corridor in Heber Valley with Title IV Account interest.

Central Utah Project Completion Act-12
Duchesne/Strawberry Rivers Fish and Wildlife

Activities in 2022 include support for ongoing efforts to conserve sage grouse in areas around Strawberry Reservoir. Enlargement of Strawberry Reservoir under the CUP eliminated four leks used by male sage grouse for strutting and attraction of females. The Dollar Ridge Fire severely damaged the Strawberry River and portions of its watershed acquired and managed for fish and wildlife mitigation for Bonneville Unit impacts. Title IV funds are needed to supplement funds and continue to partner with other agencies in rehabilitation efforts. $158

Agency Administration, Operations, Management, Maintenance and Rehabilitation

Continues operations of the Mitigation Commission and partner agencies’ management, maintenance and replacement of items associated with wildlife mitigation/management areas, wetlands preserves, river restoration corridors, terrestrial conservation and mitigation sites, stream gauging, and water quality monitoring to ensure commitments are met, and contract costs for services and utilities. $2,450

Total Mitigation Commission Program $7,566
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Central Utah Project Completion Act-14
Central Utah Project Completion Account

For carrying out activities authorized by the Central Utah Project Completion Act, $21,000,000, to remain available until expended, of which $1,800,000 shall be deposited into the Utah Reclamation Mitigation and Conservation Account for use by the Utah Reclamation Mitigation and Conservation Commission: Provided, That of the amount provided under this heading, $1,500,000 shall be available until September 30, 2023, for expenses necessary in carrying out related responsibilities of the Secretary of the Interior: Provided further, That for fiscal year 2022, of the amount made available to the Commission under this Act or any other Act, the Commission may use an amount not to exceed $1,500,000 for administrative expenses. (Energy and Water Development and Related Agencies Appropriations Act, 2021.)