

Federal Subsistence Board

1011 East Tudor Road, MS 121 Anchorage, Alaska 99503 - 6199



FOREST SERVICE

FISH and WILDLIFE SERVICE BUREAU of LAND MANAGEMENT NATIONAL PARK SERVICE BUREAU of INDIAN AFFAIRS

OSM 20112.DM

AUG 31 2020

Nanci Morris Lyon, Chair Bristol Bay Subsistence Regional Advisory Council 1011 E. Tudor Road, M/S 121 Anchorage, Alaska 99503 6199

Dear Chairwoman Lyon,

The Federal Subsistence Board (Board) met on April 20-23 and April 27, 2020 via teleconference to consider proposed changes to Federal subsistence management regulations for the harvest of wildlife on Federal public lands in Alaska. This letter provides a report on the actions taken by the Board on Wildlife Proposals (WP) and Wildlife Closure Reviews (WCR) affecting residents of the Kodiak/Aleutians Region.

Section 805(c) of the Alaska National Interest Lands Conservation Act (ANILCA) provides that the Board will accept the recommendations of a Subsistence Regional Advisory Council (Council) regarding take unless, (1) the recommendation is not supported by substantial evidence, (2) the recommendation violates recognized principles of fish and wildlife conservation, or (3) adopting the recommendation would be detrimental to the satisfaction of subsistence needs. When a Council's recommendation is not adopted, the Board is required by Secretarial regulation to set forth the factual basis and reasons for the decision.

Out of 54 proposals submitted, one proposal (**WP20-21**) was withdrawn by the proponent. The Board agreed with the recommendations of the Councils, in whole or with modifications, on 48 of 54 proposals. The Board deferred **WP20-26**, which would allow for the use of snowmachines to assist in positioning wolves or wolverines in Units 9B, 9C, 17B, and 17C, until its summer 2020 work session. Furthermore, the Board accepted the recommendations of the Councils on all 17 WCR's, voting to maintain status quo on 13 of them. Details of these actions and the Board deliberations are contained in the meeting transcriptions. Copies of the transcripts may be obtained by calling the toll free number 1-800-478-1456, and are available online at the Federal Subsistence Management Program website, https://www.doi.gov/subsistence.

The Board uses a consensus agenda on those proposals where there is agreement among the affected Council(s), a majority of the Interagency Staff Committee, and the Alaska Department of Fish and Game concerning a proposed regulatory action. These proposals were deemed non-controversial and did not require a separate discussion. The consensus agenda contained three proposals affecting the Bristol Bay Region, for which the Board deferred to the Bristol Bay Subsistence Regional Advisory Council (Council) recommendations as follows: the Board adopted **WP20-28/29** requesting that the bull moose

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season be extended by 5 days and add an antlerless moose season in Unit 17A; and **WP20-31** requesting that the harvest limit for ptarmigan in Unit 9 be decreased, and to shorten the season. The Board rejected statewide proposal **WP20-08**, requiring traps or snares to be marked with a name or state identification number.

The remaining two proposals affecting the Bristol Bay Region appeared on the non-consensus agenda; however, on these proposals the Board took action consistent with the Council's recommendations. The Board adopted **WP20-27** requesting a unit-specific regulation for Unit 17 allowing use of a snowmachine to assist in the taking of a caribou. The Board rejected **WP20-30** requesting that the Alaska hare season in Unit 9 be shortened and to reduce the harvest limit.

The Board's action on the one WCR for the region was also consistent with the Council's recommendations. The Board *adopted* WCR20-04/06 with the OSM modification to rescind the Federal public lands closure in the portion of Unit 9C draining into the Naknek River from the north and Graveyard Creek and Coffee Creek, and to retain the Federal public lands closures in Unit 9C remainder and Unit 9E.

The Board appreciates the Council's active involvement in, and diligence with, the regulatory process. The ten Councils continue to be the foundation of the Federal Subsistence Management Program, and the stewardship shown by the Council chairs and their representatives at the Board meeting was truly admirable.

If you have any questions regarding the summary of the Board's actions, please contact Donald Mike, Council Coordinator, at 907-786-3629 or donald_mike@fws.gov.

Sincerely,

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Anthony Christianson Chair

Enclosure

 cc: Federal Subsistence Board Bristol Bay Subsistence Regional Advisory Council members Susan Detwiler, Assistant Regional Director, Office of Subsistence Management Thomas Doolittle, Deputy Assistant Regional Director, Office of Subsistence Management Lisa Maas, Acting Policy Coordinator, Office of Subsistence Management Tom Kron, Acting Council Coordination Division Supervisor, Office of Subsistence Management Donald Mike, Subsistence Council Coordinator, Office of Subsistence Management Interagency Staff Committee Administrative Record

FEDERAL SUBSISTENCE BOARD 805(c) REPORT

April 20-24 and April 27, 2020 Via teleconference, Alaska

Section 805(c) of the Alaska National Interest Lands Conservation Act provides that the "Secretary ... shall consider the report and recommendations of the regional advisory councils concerning the taking of fish and wildlife on the public lands within their respective regions for subsistence uses." The Secretary has delegated authority to issue regulations for the take of fish and wildlife to the Federal Subsistence Board (Board). Pursuant to this language in Section 805(c), the Board defers to the Subsistence Regional Advisory Councils' (Council) recommendations. However, Section 805(c) also provides that the Board "may choose not to follow any recommendations which [it] determines is not supported by substantial evidence, violates recognized principles of fish and wildlife conservation, or would be detrimental to the satisfaction of subsistence needs." The purpose of this report is to detail how the Board's action differed from the Councils' recommendations based on these criteria.

BRISTOL BAY REGION WILDLIFE PROPOSALS (WP)

WP20-26

DESCRIPTION: WP20-26 requests that Federally qualified subsistence users be allowed to use a snowmachine to position wolves, and wolverines for harvest on Bureau of Land Management (BLM) lands in Units 9B, 9C, 17B, and 17C, provided the animals are not shot from a moving snowmachine. Submitted by: Bristol Bay Subsistence Regional Advisory Council.

COUNCIL RECOMMENDATIONS:

Bristol Bay Subsistence Regional Advisory Council - Support

Yukon-Kuskokwim Delta Subsistence Regional Advisory Council – Support

Western Interior Alaska Subsistence Regional Advisory Council-Support

BOARD ACTION: Defer until the August 2020 Board meeting.

JUSTIFICATION: The Board discussed the challenges of implementing this regulation only on BLM lands in the region, which would create a disconnect in Federal regulations on adjoining National Park Service and U.S. Fish and Wildlife Service lands. To avoid confusion and regulatory complexity, the Board suggested the Bristol Bay Subsistence Regional Advisory Council resumes their working group discussions with their public and Tribal partners and works with the Office of Subsistence Management (OSM) and Interagency Staff Committee to develop clear regulatory language that may be acceptable across all Federal lands in the region. The Board will defer taking action on this proposal until the August 2020 Board meeting at which time they will discuss further details on this issue provided by the Bristol Bay Subsistence Regional Advisory Council working group.