



United States Department of the Interior

OFFICE OF THE SECRETARY
Washington, DC 20240

DOI WILDLAND FIRE PROGRAM POLICY MEMORANDUM No. 2024-003

To: Director, Bureau of Land Management
Director, National Park Service
Director, U.S. Fish and Wildlife Service
Director, Bureau of Indian Affairs
Commissioner, Bureau of Reclamation
Director, U.S. Geological Survey

From: Jeffery Rupert, Director, Office of Wildland Fire/C.L.

Subject: Guidance for Fiscal Year 2024 Budget Allocations during the First and Second Continuing Resolutions (Public Laws 118-15 and 118-22)

Due Date: Does not apply.

Effective Date: Immediately on approval

Expiration Date: Remains in effect unless rescinded or modified.

Purpose: This Policy Memorandum (PM) provides information and direction regarding budget allocations for Department of the Interior (DOI) Wildland Fire Management (WFM) programs and activities for Fiscal Year (FY) 2024 from funding made available by [Public Law \(P.L.\) 118-15, the Continuing Appropriations Act, 2024 and Other Extensions Act](#) (a.k.a. the first Continuing Resolution [CR] of FY 2024) and [P.L. 118-22, the Further Continuing Appropriations and Other Extensions Act, 2024](#) (a.k.a. the second CR of FY 2024). The direction in this PM is consistent with the direction provided by DOI Wildland Fire Program PM No. 2024-001, Guidance for Initial Fiscal Year 2024 Budget Allocations and Spend Plans for Fuels Management, Burned Area Rehabilitation, and Carryover Funding (Public Law 118-15, the Continuing Appropriations Act, 2024 and Other Extensions Act).

Background: P.L. 118-15 authorized continuing appropriations for FY 2024 from October 1 through November 17, 2023, and P.L. 118-22 extended appropriations for Interior through February 2, 2024. The first and second CRs include language that makes available as part of the daily base rate for Interior WFM during the CR period \$429.0 million appropriated as disaster relief emergency supplemental funding for FY 2023 (\$45.3 million for Preparedness and \$383.7 million for Suppression Operations). The CR amounts associated with this 2023 disaster relief funding are designated as emergency funding.

In addition, P.L. 118-15 and P.L. 118-22 stipulate that the CR funding is available for the federal wildland firefighter base salary increase (a.k.a. pay supplements) provided under section 40803(d)(4)(B)

of Public Law 117-58 (a.k.a. the “Bipartisan Infrastructure Law,” or BIL). The CR funding may be apportioned up to the rate for operations necessary to continue to fund these pay supplements.

Coordination: The Office of Wildland Fire (OWF) consulted bureaus and offices participating in Interior’s WFM program in developing the allocations and directions covered by this PM.

Scope: This PM applies to budget allocations and execution for the Bureau of Indian Affairs (BIA), the Bureau of Land Management (BLM), the National Park Service (NPS), the U.S. Fish and Wildlife Service (FWS), OWF, and any other bureaus or offices that receive WFM funding from the FY 2024 CRs.

Existing Policy Affected:

[DOI Wildland Fire Program PM No. 2024-001](#), Guidance for Initial Fiscal Year 2024 Budget Allocations and Spend Plans for Fuels Management, Burned Area Rehabilitation, and Carryover Funding (Public Law 118-15, the Continuing Appropriations Act, 2024 and Other Extensions Act), including its attachments

Authority: [Departmental Manual Part 620 Wildland Fire Management](#), P.L. 118-15, and P.L. 118-22

Timeframe: This PM applies to the requirements of, and funding made available by, P.L. 118-15 (the first CR of FY 2024) and P.L. 118-22 (the second CR of FY 2024). The first CR of FY 2024 appropriated funding for the period of October 1, 2023, through November 17, 2023—a period of 48 days, which is 13.11 percent of FY 2024. The second CR of FY 2024 extended appropriations through February 2, 2024—a total period of 125 days during FY 2024, which is 34.15 percent of the fiscal year (see Attachment 1).

Policy:

Budget Allocations: Bureaus and offices must follow the CR terms and provisions outlined in the September 30, 2023, memorandum from the Director of DOI’s Office of Budget, [“Guidance for FY 2024 Funds Execution Under H.R. 5860, the Continuing Appropriations Act, 2024 and Other Extensions Act”](#) (see also the other attachments to [DOI Wildland Fire Program PM No. 2024-001](#), which are accessible via the DOI website [here](#)).

Under the terms of the first and second CRs of FY 2024, bureaus and offices must manage funding consistent with appropriations enacted for FY 2023 and should not assume the enactment of full-year FY 2024 funding levels requested in the President’s FY 2024 budget or in [H.R. 4821](#) (which the House of Representatives passed November 3, 2023) or [S. 2605](#) (which the Senate Committee on Appropriations reported to the full Senate July 27, 2023). Bureaus and offices should manage prudently during the CR periods to maintain ongoing activities in a manner that does not “impinge on final funding prerogatives,” per direction in the POB memorandum.

WFM bureaus and offices should execute the amounts provided by the CRs in a manner that maximizes budgetary flexibility, consistent with law and guidelines, for the period following the second CR. Bureaus and offices should keep in mind that full-year appropriations for FY 2024 may be reductions from the FY 2023 full-year enacted levels, and Congress may not provide the President’s budget request

funding levels for some or any WFM activities.

Total allocation amounts for the first and second CRs of FY 2024 are provided in Table 1 (see below). Funding provided by the CRs is only available through February 2, 2024. If there were to be a lapse in appropriations February 3, any unobligated balances of CR funding would not remain available for obligation unless Congress stipulated otherwise. Accordingly, all WFM bureaus and offices should closely monitor program expenditures during the CR periods and return any projected unallocated funds to OWF timely for potential re-allocation to other bureaus and offices for the implementation of high priority work. If a bureau needs additional funding to accomplish high priority work during the CRs, please notify OWF so an additional allocation can be made from existing available resources.

OWF notifies bureaus of Treasury transaction numbers once transfers are completed. Bureaus and offices should obligate funding consistent with policy guidance, including the guidance provided below.

Budget Guidance: Please contact OWF if you anticipate high priority needs through February 2, 2024, that your bureau or office cannot meet using the funds allocated in Table 1 and other available funding, including balances of funding carried over from FY 2023 to FY 2024.

In addition to the requirements of [DOI Wildland Fire Program PM No. 2024-001](#) and its attachments (accessible via the DOI website [here](#)), the following budget guidance and direction applies:

- Pay Supplements for Wildland Firefighters: CR funding should be used for pay supplements for federal wildland firefighters (as authorized by BIL Section 40803(d)(4)) and tribal wildland firefighters.
- Facilities Construction and Maintenance: During the first and second CRs, \$3,415,000 in new funding is available for Facilities Construction and Maintenance. However, OWF is allocating no funding for facilities at this time, and no minimum funding is necessary to continue these operations. OWF will reserve this funding in the WFM Parent account for any high priority needs that may arise during the CR period.

Table 1
Approved Allocations of Funding from
Public Laws 118-15 and 118-22, the
First and Second Continuing Resolutions of FY 2024
(Dollars in thousands/ A)

Activity or Subactivity	BIA	BLM	FWS	NPS	OWF	WFM Parent Account	Total by Activity or Subactivity
Preparedness (Regular)	17,800	62,800	12,650	13,780	4,910	18,450	130,390
Preparedness (Disaster Relief)	0	0	0	0	0	15,484	15,484
Suppression Operations (Disaster Relief)	0	0	0	16,000	0	115,019	131,019
Fuels Management	22,268	32,000	10,000	11,000	350	8,733	84,351
Burned Area Rehabilitation	2,579	2,557	974	880	0	0	6,990
Joint Fire Science Program	0	200	0	0	0	1,337	1,537
Facilities Construction and Maintenance/ B	0	0	0	0	0	3,415	3,415
Total by Bureau or Account	42,647	97,557	23,624	41,660	5,260	162,438	373,186

A/ Allocations are rounded to the nearest thousand dollars for presentation in this table.

B/ No funding is being allocated for Facilities Construction and Maintenance during the CR period. The CR funding for this subactivity is in the WFM Parent account.

Contacts: For more information, you may contact the following people regarding:

- Budget allocations: Stephen Elmore or Kimberly Salvasser
- Wildland firefighters' pay supplements: Joe Majewski
- Fuels Management: Kristy Swartz
- Burned Area Rehabilitation: Kristy Swartz

CC: Interior WFM Executives
Interior WFM Directors
Interior WFM Budget Staff

Attachment:

- 1 – Interior Table for P.L. 118-22, the second CR of FY 2024

Attachment 1

FY 2024 DOI Formulation

Dollars in thousands

BUREAUS/OFFICES

Days in CR = 48
Days in FY 2024 = 366
48/366 = 13.11%

Days in CR = 111
Days in FY 2024 = 366
111/366 = 30.33%

Days in CR = 125
Days in FY 2024 = 366
125/366 = 34.15%

0.1311

0.3033

0.3415

ACCOUNTS	2023 Enacted	2024 President's Budget	2024 House Mark	2024 Senate Mark	2024 CR Annual Rate of Operations	2024 CR Daily Rate through 11/17/2023	2024 CR Daily Rate through 1/19/2024 (Energy and Water Bill)	2024 CR Daily Rate through 2/2/2024 (Interior Bill)
BUREAU OF LAND MANAGEMENT								
Management of Lands and Resources.....	1,368,969	1,497,069	1,180,645	1,371,619	1,368,969	179,472		467,503
Mining Law Administration.....	[39,696]	[42,696]	[35,000]	[42,696]	39,696	5,204		[13,556]
Communication Site Fee.....	[2,000]	[2,000]	[2,000]	[2,000]	2,000	262		[683]
Oil & Gas Inspection Fees.....	[0]	[51,020]	[0]	[0]	0	0		[0]
Oregon and California Grant Lands.....	120,334	132,741	60,000	121,334	120,334	15,776		41,094
Range Improvements [Mandatory].....	10,000	9,430	10,000	10,000	10,000	1,311		3,415
Service Charges, Deposits, and Forfeitures.....	30,000	37,687	30,000	30,000	30,000	3,933		10,245
SCDF Offsetting Receipts.....	(30,000)	(37,687)	(30,000)	(30,000)	(30,000)	(3,933)		(10,245)
Total, Current Appropriations, Federal Funds.....	1,499,303	1,639,240	1,250,645	1,502,953	1,499,303	196,559		512,012
Miscellaneous Trust Fund [Mandatory].....	26,000	30,000	26,000	26,000	26,000	3,409		8,879
Total, BLM	1,525,303	1,669,240	1,276,645	1,528,953	1,525,303	199,968		520,891
Total, BLM, with Offsetting Collections.....	1,566,999	1,764,956	1,313,645	1,573,649	1,566,999	205,434		535,130
BUREAU OF OCEAN ENERGY MANAGEMENT								
Ocean Energy Management.....	182,960	211,242	154,000	163,960	182,960	23,986		62,481
Offsetting Collections.....	[37,000]	[56,968]	[56,000]	[56,000]	37,000	4,851		[12,636]
BOEM Decommissioning Account.....	0	0	0	1,000	0	0		0
Total Current Appropriations.....	182,960	211,242	154,000	164,960	182,960	23,986		62,481
Total Appropriation, with Offsetting Collections.....	219,960	268,210	210,000	220,960	219,960	28,837		75,117
BUREAU OF SAFETY AND ENVIRONMENTAL ENFORCEMENT								
Offshore Safety and Environmental Enforcement.....	156,886	175,846	144,000	147,886	156,886	20,568		53,577
Offsetting Collections.....	[19,000]	[28,926]	[28,000]	[28,000]	19,000	2,491		[6,489]
Inspection Fees.....	[38,000]	[50,736]	[38,000]	[38,000]	38,000	4,982		[12,977]
Oil Spill Research.....	15,099	15,099	15,099	15,099	15,099	1,979		5,156
Total Current Appropriations.....	171,985	190,945	159,099	162,985	171,985	22,547		58,733
Total Appropriation, with Offsetting Collections.....	228,985	270,607	225,099	228,985	228,985	30,020		78,199
OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT								
Regulation and Technology.....	121,026	127,301	108,923	121,026	121,026	15,867		41,330
Permit Fees.....	[40]	[40]	[40]	[40]	40	5		[14]
Civil Penalties.....	[100]	[100]	[100]	[100]	100	13		[34]
Abandoned Mine Reclamation Fund.....	168,904	174,555	170,000	168,904	168,904	22,143		57,681
Total, Current Appropriations.....	289,930	301,856	278,923	289,930	289,930	38,010		99,011
Total Appropriation, with Offsetting Collections.....	290,070	301,996	279,063	290,070	290,070	38,028		99,059

ACCOUNTS	2023 Enacted	2024 President's Budget	2024 House Mark	2024 Senate Mark	2024 CR Annual Rate of Operations	2024 CR Daily Rate through 11/17/2023	2024 CR Daily Rate through 1/19/2024 (Energy and Water Bill)	2024 CR Daily Rate through 2/2/2024 (Interior Bill)
BUREAU OF RECLAMATION								
Water and Related Resources.....	1,787,151	1,301,012	1,693,366	1,773,497	1,787,151	234,295	542,043	
Policy and Administration.....	65,079	66,794	65,079	66,794	65,079	8,532	19,738	
Central Valley Project Restoration Fund.....	45,770	48,508	48,508	48,508	45,770	6,000	13,882	
California Bay-Delta Restoration.....	33,000	33,000	33,000	33,000	33,000	4,326	10,009	
Total, Current Appropriations.....	1,931,000	1,449,314	1,839,953	1,921,799	1,931,000	253,153	585,672	
CENTRAL UTAH PROJECT COMPLETION ACT								
Central Utah Project Completion Act.....	18,000	14,906	18,350	14,906	18,000	2,360	5,459	
Utah Reclamation Mitigation and Conservation.....	5,000	4,650	4,650	4,650	5,000	656	1,517	
Total, Current Appropriations.....	23,000	19,556	23,000	19,556	23,000	3,016	6,976	
GEOLOGICAL SURVEY								
Surveys, Investigations and Research.....	1,497,178	1,785,509	1,347,460	1,515,452	1,497,178	196,280		511,286
FISH AND WILDLIFE SERVICE								
Resource Management.....	1,555,684	1,854,058	1,340,019	1,586,086	1,555,684	203,950		531,266
Damage Recovery Provision.....	0	1,000	0	0	0	0		0
Construction.....	29,904	50,951	15,000	29,904	29,904	3,920		10,212
Coop Endangered Species Conservation Fund.....	24,564	23,702	22,000	24,564	24,564	3,220		8,389
National Wildlife Refuge Fund.....	13,228	0	13,228	13,228	13,228	1,734		4,517
North American Wetlands Conservation Fund.....	50,000	50,000	48,500	50,150	50,000	6,555		17,075
Neotropical Migratory Birds Conservation Fund.....	5,100	9,910	5,000	5,100	5,100	669		1,742
Multinational Species Conservation Fund.....	21,000	22,000	20,000	21,000	21,000	2,753		7,172
State and Tribal Wildlife Grants.....	73,812	76,612	72,612	73,812	73,812	9,677		25,207
Total, Current Appropriations.....	1,773,292	2,088,233	1,536,359	1,803,844	1,773,292	232,478		605,580
NATIONAL PARK SERVICE								
Operation of the National Park System.....	2,923,424	3,189,757	2,654,000	2,935,004	2,923,424	383,261		998,349
Transfer to African American History Commission.....	(3,300)	(3,300)	(2,500)	(3,300)	(3,300)	(433)		(1,127)
Transfer from Medical Services Fund.....	[2,000]	[2,000]	[2,000]	[2,000]	2,000	262		[683]
Centennial Challenge	15,000	15,000	15,000	15,000	15,000	1,967		5,123
Rescission of Unobligated Balances.....	0	0	0	(5,000)	0	0		0
National Recreation and Preservation.....	92,512	95,217	80,000	93,433	92,512	12,128		31,593
Historic Preservation Fund.....	204,515	177,900	175,400	195,166	204,515	26,812		69,842
Construction and Major Maintenance	239,803	286,625	114,600	232,862	239,803	31,438		81,893
Rescission of Unobligated Balances.....	0	0	0	(9,500)	0	0		0
Land Acquisition and State Assistance.....	0	0	0	0	0	0		0
Rescission of Unobligated Balances.....	0	0	0	(100,000)	0	0		0
Total, Current Appropriations.....	3,475,254	3,761,199	3,039,000	3,356,965	3,475,254	455,606		1,186,800

ACCOUNTS	2023 Enacted	2024 President's Budget	2024 House Mark	2024 Senate Mark	2024 CR Annual Rate of Operations	2024 CR Daily Rate through 11/17/2023	2024 CR Daily Rate through 1/19/2024 (Energy and Water Bill)	2024 CR Daily Rate through 2/2/2024 (Interior Bill)
BUREAU OF INDIAN AFFAIRS								
Operation of Indian Programs.....	1,906,998	2,257,637	2,010,574	1,934,548	1,906,998	250,007		651,240
Contract Support Costs	328,000	431,388	342,000	342,000	328,000	43,001		112,012
Payments for Tribal Leases	30,000	82,500	64,000	64,000	30,000	3,933		10,245
Indian Land Consolidation.....	8,000	30,500	0	8,000	0	0		0
Tribal Land Acquisition.....	0	12,000	0	0	0	0		0
Construction.....	153,309	199,814	153,309	154,809	153,309	20,099		52,355
Indian Land & Water Claim Set. & Misc. Payments to Indians.....	825	976	825	976	825	108		282
Indian Guaranteed Loan Program Account.....	13,884	15,461	11,744	14,884	13,884	1,820		4,741
Total, Current Appropriations.....	2,441,016	3,030,276	2,582,452	2,519,217	2,433,016	318,968		830,875
BUREAU OF INDIAN EDUCATION								
Operation of Indian Education Programs.....	1,133,552	1,194,389	1,131,617	1,136,725	1,133,552	148,609		387,108
Education Construction.....	267,887	416,212	267,887	270,326	267,887	35,120		91,483
Total, Current Appropriations.....	1,401,439	1,610,601	1,399,504	1,407,051	1,401,439	183,729		478,591
DEPARTMENTAL OFFICES								
DEPARTMENTAL MANAGEMENT								
Salaries and Expenses.....	121,589	143,850	52,984	127,983	121,589	15,940		41,523
Appraisal and Valuation Services Office.....	14,295	14,958	14,958	14,295	14,295	1,874		4,882
<i>Indian Country</i>	14,295	14,958	14,958	14,295	14,295	1,874		4,882
Total, Current Appropriations, with transfers, without supplemental.....	135,884	158,808	67,942	142,278	135,884	17,814		46,405
OFFICE OF INSULAR AFFAIRS								
Assistance to Territories.....	120,357	120,796	107,857	114,357	120,357	15,779		41,102
Compact of Free Association.....	8,463	1,463	1,463	3,463	8,463	1,109		2,890
Total, Current Appropriations.....	128,820	122,259	109,320	117,820	128,820	16,888		43,992
OFFICE OF THE SOLICITOR								
Salaries & Expenses.....	101,050	111,898	90,945	97,950	101,050	13,248		34,509
OFFICE OF INSPECTOR GENERAL								
Salaries & Expenses.....	67,000	83,970	64,000	67,000	67,000	8,784		22,881
BUREAU OF TRUST FUNDS ADMINISTRATION								
Federal Trust Programs.....	111,272	109,098	104,176	104,176	111,272	14,588		37,999

	2023 Enacted	2024 President's Budget	2024 House Mark	2024 Senate Mark	2024 CR Annual Rate of Operations	2024 CR Daily Rate through 11/17/2023	2024 CR Daily Rate through 1/19/2024 (Energy and Water Bill)	2024 CR Daily Rate through 2/2/2024 (Interior Bill)
ACCOUNTS								
Department Wide Programs								
Wildland Fire Management.....	663,786	1,325,886	1,097,443	284,470	663,786	87,022		226,683
Cap Adjustment.....	[340,000]	[350,000]	[350,000]	[350,000]	[340,000]	[44,574]		[116,110]
"Shifted Base" Supplemental.....					[429,000]	[56,242]		[146,504]
Natural Resources Revenue.....	174,934	185,403	157,440	174,934	174,934	22,934		59,740
Working Capital Fund.....	112,198	142,897	89,758	112,198	112,198	14,709		38,316
Payments in Lieu of Taxes.....	515,000	535,000	515,000	515,000	515,000	67,517		175,873
Central Hazardous Materials Fund.....	10,064	10,116	9,000	10,064	10,064	1,319		3,437
Energy Community Revitalization Program.....	5,000	30,000	5,000	5,000	5,000	656		1,708
Natural Resources Damage Assessment and Restoration.....	8,037	8,388	7,750	8,037	8,037	1,054		2,745
Total, Current Appropriations, w/o cap adjustment and "Shifted Base".....	1,489,019	2,237,690	1,881,391	1,109,703	1,489,019	195,211		508,502
Total, Current Appropriations, with cap adjustment and "Shifted Base".....	1,829,019	2,587,690	2,231,391	1,459,703	2,258,019	296,027		771,116
DEPARTMENT OF THE INTERIOR								
- Total Current Budget Authority -								
Bureau of Land Management.....	1,525,303	1,669,240	1,276,645	1,528,953	1,525,303	199,968	0	520,891
Bureau of Ocean Energy Management.....	182,960	211,242	154,000	164,960	182,960	23,986	0	62,481
Bureau of Safety and Environmental Enforcement.....	171,985	190,945	159,099	162,985	171,985	22,547	0	58,733
Office of Surface Mining Reclamation and Enforcement.....	289,930	301,856	278,923	289,930	289,930	38,010	0	99,011
Bureau of Reclamation.....	1,931,000	1,449,314	1,839,953	1,921,799	1,931,000	253,153	585,672	0
Central Utah Project Completion Act.....	23,000	19,556	23,000	19,556	23,000	3,016	6,976	0
Geological Survey.....	1,497,178	1,785,509	1,347,460	1,515,452	1,497,178	196,280	0	511,286
Fish and Wildlife Service.....	1,773,292	2,088,233	1,536,359	1,803,844	1,773,292	232,478	0	605,580
National Park Service.....	3,475,254	3,761,199	3,039,000	3,356,965	3,475,254	455,606	0	1,186,800
Bureau of Indian Affairs.....	2,441,016	3,030,276	2,582,452	2,519,217	2,433,016	318,968	0	830,875
Bureau of Indian Education.....	1,401,439	1,610,601	1,399,504	1,407,051	1,401,439	183,729	0	478,591
Departmental Management.....	135,884	158,808	67,942	142,278	135,884	17,814	0	46,405
Office of Insular Affairs.....	128,820	122,259	109,320	117,820	128,820	16,888	0	43,992
Office of the Solicitor.....	101,050	111,898	90,945	97,950	101,050	13,248	0	34,509
Office of Inspector General.....	67,000	83,970	64,000	67,000	67,000	8,784	0	22,881
Bureau of Trust Funds Administration.....	111,272	109,098	104,176	104,176	111,272	14,588	0	37,999
Department wide Programs, without Cap Adjustment.....	1,489,019	2,237,690	1,881,391	1,109,703	1,489,019	195,211	0	508,502
Total, DOI Current, w/o cap adjustment and "Shifted Base".....	16,745,402	18,941,694	15,954,169	16,329,639	16,737,402	2,194,274	592,648	5,048,536
Total, DOI Current, w cap adjustment and "Shifted Base".....	17,085,402	19,291,694	16,304,169	16,679,639	17,506,402	2,295,090	592,648	5,311,150