

DEPARTMENTAL MANUAL




TRANSMITTAL SHEET

PART 511 DM 1,2,3,4,7 and 8	SUBJECT INTERGOVERNMENTAL RELATIONS	RELEASE NUMBER 3130 Through 3135
FOR FURTHER INFORMATION, CONTACT Office of Acquisition and Property Management	Coordination with State and Local Governments	DATE JAN 24 1997

EXPLANATION OF MATERIAL TRANSMITTED:

This Departmental release, 511 DM 1, 2, 3, 7, 8, and Appendix 1 of 511 DM 4 revises selected chapters of Part 511 DM 1-8. This release contains the policy, procedures and guidelines regarding cooperation with State and local governments in the evaluation, review, and coordination of Federal assistance programs and projects. The regulations implementing Executive Order 12372, "Intergovernmental Review of Federal Programs," were published in the Federal Register on Friday, June 24, 1983, (48 FR 29224) and are codified at 43 CFR Part 9. Highlights of these chapters are as follows.

1. Chapter 1 identifies the applicable programs covered by the issuance and the designated offices of responsibility. It requires bureaus and offices to designate, where appropriate, an Intergovernmental Review Coordinator (IRC). A number of minor editorial changes have been made to this revised chapter.
2. Chapter 2 describes the procedures for use of State processes which have been designed by the State. A number of minor editorial changes have been made and Appendix 2 has been eliminated from this revised Chapter.
3. Chapter 3 describes the procedures to be used in communicating with State and local officials. A minor editorial change was made to the revised chapter.
4. Chapter 4 describes the requirements for bureau and office review and acceptance of Federally-required State plans. No changes were made to the chapter, however, a change was made to the title of one of the programs listed in Appendix 1.
5. Chapter 7 requires that existing notification, coordination, and review mechanisms be used to the maximum extent possible for compliance with the National Environmental Policy Act (NEPA). To the extent feasible, the Department will work with States to integrate handling of this requirement with the official State process. Several minor editorial changes were made to this chapter.
6. Chapter 8 includes revised bureau and office statements describing activities covered. Appendix 5 and Illustration 1, Departmental Form DI-711 were eliminated.


Assistant Secretary of the Interior

SEE REVERSE FOR FILING INSTRUCTIONS

FILING INSTRUCTIONS:

Remove:

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(3 sheets)

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Department of the Interior Departmental Manual

Effective Date: 1/24/97

Series: Intergovernmental Relations

Part 511: Coordination with State and Local Governments

Chapter 1: General

Originating Office: Office of Acquisition and Property Management

511 DM 1

1.1 Purpose. This Part establishes policies and procedures for bureau and office compliance with Executive Order 12372, "Intergovernmental Review of Federal Programs", as amended, and the Department's implementing regulations under 43 CFR Part 9.

1.2 Applicability. In accordance with the requirements of 43 CFR § 9.3, the programs determined by the Department to be eligible for coverage are subject to the requirements of this Part.

1.3 Responsibility. To assure that opportunities for intergovernmental consultation continue to be provided for Departmental programs to the maximum extent possible, it is appropriate and necessary to arrange for staff responsibility throughout the Department.

A. The Office of Acquisition and Property Management is responsible, on behalf of the Assistant Secretary - Policy, Management and Budget, for Departmental oversight and coordination related to implementation of the Intergovernmental Coordination Act of 1968 and Executive Order 12372, as amended.

B. The Secretary's Field Special Assistants, which may be established from time to time, shall provide assistance in the coordination of programs and policies of the Secretary. (See 110 DM 3.)

C. Bureaus and offices which have programs affected by Executive Order 12372 are responsible for fully implementing all applicable requirements of this Part. In addition, bureaus and offices shall:

(1) as appropriate, designate bureau or office headquarters Intergovernmental Review Coordinator(s) (IRC)(s) with responsibility for liaison and communication on all matters pertaining to this Part between the bureau and with the State single point of contact. This list is maintained by the Office of Management and Budget and as provided by them, is issued by and is available from the Office of Acquisition and Property Management (PAM). The IRC(s) shall also be responsible for liaison with PAM and for maintaining a current list of appropriate programs;

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(2) as appropriate, designate regional, area, or State office IRC(s) with responsibility to implement all requirements of this Part for individual bureau or office programs;

(3) provide information concerning IRC designations, addresses, and phone numbers, to PAM when changes are made. Bureaus shall also inform designated State single points of contact, areawide agencies, regional, State and local entities of the IRC(s) authorized to assist them; and

(4) as appropriate, bureau/office IRC(s) will consult with, and seek advice of, other affected Federal departments and agencies according to internal bureau/office procedures.

1.4 Procedures. Bureaus and offices shall establish procedures necessary to fully implement the requirements of this Part. Codified regulations of bureaus and offices should include reference to Executive Order 12372, as amended.

1.5 Related Instructions. The following Department directives relate to the policies and procedures in this Part and provide detailed guidance and instructions in each subject area:

- A. 505 DM - Grants Administration
- B. 507 DM 1 - Catalog of Federal Domestic Assistance
- C. 702 DM 1 - Coordination Procedures
- D. 101 DM 1 - Organization Management, Policy and Responsibilities
- E. 516 DM 1-7 - National Environmental Policy Act of 1969

Department of the Interior Departmental Manual

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Series: Intergovernmental Relations

Part 511: Coordination with State and Local Governments

Chapter 2: State Process Review System

Originating Office: Office of Acquisition and Property Management

511 DM 2

2.1 Purpose. This chapter establishes procedures for bureau and office use of State processes for programs which States have chosen to use under the process.

2.2 Development of State Process. A State may identify or develop an official process for reviewing and commenting on Federal financial assistance programs and provide the Office of Management and Budget (OMB) with the appropriate assurances. Once the initial assurance is provided to OMB, a State may change its process simply by notifying OMB of changes in the single point of contact and/or informing the Department of changes (additions, deletions, etc.) in the list of programs or activities it wants covered under the process.

2.3 Selection of Programs and Activities the State Wants Covered by its Process. A State can choose from the list of programs determined by the Department to be eligible for coverage, programs and activities which it wishes to cover under its process. The State sends a list of the programs it wants covered by its process to OMB.

A. Following notification from OMB, the Office of Acquisition and Property Management (PAM) is responsible for transmitting this information to designated IRC(s) in each bureau or office. The IRC(s) are responsible for further dissemination of the information to all appropriate levels throughout their bureau or office organization.

B. A State may notify the Department or the bureau/office of changes in its selections of programs or activities at any time. When such notification is received by the Department, it shall be transmitted by PAM to the designated IRCs who shall further disseminate it as necessary throughout the bureau or office. When such notification is received by the bureau or office, a copy of the notification shall be provided to PAM after bureau/office dissemination.

C. Bureau IRCs are responsible for assuring that when a change is made in program or activity selections by a State, the State submits an assurance that local elected officials were consulted regarding the change.

D. If necessary, in order to ensure adequate notice prior to the effective date of any change, bureaus or offices may establish deadlines by which States are required to inform them of changes in their program selections. These deadlines shall be included in codified program regulations.

2.4 Use of a State's Process.

A. Bureaus and offices shall establish procedures to fully use a State's process to review and communicate with State and local elected officials on proposed awards in accordance with 43 CFR §§ 9.6 and 9.7.

B. Procedures for using a State's process shall include consideration of the following factors:

(1) Consistency with existing statutory requirements to assure:

(a) in the case of projects under programs covered by this Part located in the coastal zone, as defined in the Coastal Zone Management Act of 1972, that the State agency responsible for administration of the approved program for the management of the coastal zone, is given opportunity to review the project for its relationship to and its consistency with that program;

(b) pursuant to Section 102(2)(C) of the National Environmental Policy Act of 1969, that appropriate State, multistate, areawide, or local agencies which are authorized to develop and enforce environmental standards are informed of, and are given opportunity to review and comment on, major proposals having significant environmental effects for which Federal assistance is sought;

(c) public agencies charged with enforcing or furthering the objectives of State and local civil rights laws are provided an opportunity to review and comment on the civil rights aspects of the project for which assistance is sought;

(d) compliance with any other statutory requirements; and

(e) the appropriate amount of time for review is included.

(2) When a change has been made regarding the program selection, OMB or the Department received assurances from a State that local elected officials were consulted during the adoption of the process.

(3) Existence of procedures to notify the bureau or office of the programs the State wishes to cover under its process.

(4) Existence in the State process of a requirement that, where applicable, regional and areawide entities are notified after being notified by the Department of a proposed action concerning a program or activity that has been selected for the State process.

(5) Existence in the State process of a requirement for delegation of review, coordination, and communication activities with the bureau.

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Series: Intergovernmental Relations

Part 511: Coordination with State and Local Governments

Chapter 3: Communication with State/Local Officials Concerning Dept.'s Programs/Activities

Originating Office: Office of Acquisition and Property Management

511 DM 3

3.1 Purpose. This chapter establishes procedures to be used by bureaus and offices to communicate with State and local officials concerning bureau and office programs and activities under 43 CFR §§ 9.7 and 9.8.

3.2 Program and Activity Coverage. Bureaus and offices are required to communicate with State and local elected officials, through the official State process, as early in a program planning cycle as is reasonably feasible to explain specific plans and actions. For programs and activities not selected by a State for coverage under its process or for those States which have not adopted a process, the bureau or office IRC shall provide notice to directly affected State, areawide, regional, and local entities in the State by publication in the **Federal Register** or other appropriate means.

3.3 Providing an Opportunity to Comment. Bureau and office regulations and procedures shall provide an opportunity for comments on proposed awards under State processes or from State, areawide, regional and local officials in accordance with the requirements of 43 CFR § 9.8.

3.4 Receipt and Response to Intergovernmental Comments and Concerns.

A. Bureau and office procedures shall fully implement the requirements of 43 CFR §§ 9.9 and 9.10. These procedures shall include a listing of the program official(s) authorized to take the actions listed in 43 CFR § 9.10(a)(1)-(3).

B. In accordance with 43 CFR § 9.9(c), State, areawide, regional and local officials and entities may submit comments either to the applicant or to the Department (bureau) if a State has not established a process, or is unable to submit a consensus or State process recommendation. Before acceptance of such comments, bureau and office procedures shall require verification that a State has no process or that notification was given that a State process recommendation or consensus recommendation would not be submitted.

C. Under 43 CFR § 9.9(d), State, areawide, regional and local officials and entities may also submit comments either to the applicant or to the Department if a program or activity

was not selected for a State process. Before accepting such comments, bureau and office procedures shall require verification that the program or activity has not been selected for the State's process.

D. Whether comments are provided through a single point of contact by the applicant or directly to the Department (bureau), bureaus and offices shall take action to assure that comments which are not required to be accommodated will be considered.

E. A copy of each written explanation of a nonaccommodation made under 43 CFR § 9.10(a)(3) shall be forwarded to the Office of Acquisition and Property Management at the time it is sent to the single point of contact. The Office of Acquisition and Property Management shall maintain a central file of all nonaccommodations.

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Series: Intergovernmental Relations

Part 511: Coordination with State and Local Governments

Chapter 4: Simplification, Consolidation, or Substitution of Federally Required State Plans

Originating Office: Office of Acquisition and Property Management

511 DM 4

4.1 Purpose. This Chapter establishes requirements for bureau and office review and acceptance of Federally required State plans under 43 CFR § 9.12(b).

4.2 Applicability. Programs identified in Appendix 1 as requiring State plans will be subject to the requirements of this Chapter.

4.3 Procedures. Bureaus and offices shall establish procedures for review and acceptance of State plans that a State has simplified, consolidated, or substituted in order to determine if the plan's contents meet all applicable Federal requirements. The procedures shall provide for:

- A. consultation with State officials, after bureau reviews, to make necessary changes;
- B. use of any existing delegations of approval authority for State plans; and
- C. review of existing statutes which authorize the State plan to determine all Federal requirements.

4.4 Coordination of Efforts. The Office of Acquisition and Property Management shall, as necessary, contact bureau and office IRCs to coordinate efforts associated with a State's attempts to simplify, consolidate, or substitute State plans.

State Plans Eligible for Modification
Under Executive Order 12372

- 15.252.....Abandoned Mine Land Reclamation Program.
- 15.605.....Sport Fish Restoration.
- 15.611.....Wildlife Restoration.
- 15.904.....Historic Preservation Fund Grants-in-Aid.
- 15.916.....Outdoor Recreation-Acquisition, Development and Planning

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Series: Intergovernmental Affairs

Part 511: Coordination with State and Local Governments

Chapter 7: Environmental Impact

Originating Office: Office of Acquisition and Property Management

511 DM 7

7.1 Background. The Department's procedures for compliance with the National Environmental Policy Act (NEPA) adopt the regulations of the Council on Environmental Quality (CEQ) and are included in 516 DM 1-7, National Environmental Policy Act of 1969. This chapter complements those procedures.

7.2 Procedures. Based on 516 DM 1.5, bureaus and offices will use to the maximum extent possible existing notification, coordination and review mechanisms.

A. Executive Order 12372 Process - To the extent feasible, the Department will work with States to integrate handling of the NEPA consultative process with the official State review process.

(1) When the State has agreed to incorporate the review of NEPA documents in its process, the State will designate the single point of contact with responsibility for: (a) assuring that appropriate State, metropolitan, regional and local agencies authorized to develop and enforce environmental standards are informed of such projects, and (b) serving as the focal point for obtaining information and comments on Federal and Federally assisted projects.

(2) In the case of major Federal actions significantly affecting the quality of the human environment, bureaus and offices will send copies of environmental impact statements to the State single point of contact for review and comment. These actions may be Federal assistance projects, direct Federal development projects, or Federal leases, licenses or permits.

(3) In the case of Federal assistance projects, applicants may be required to submit to the State single point of contact an analysis of the anticipated environmental effects of the proposed project. Applicants are made aware of this requirement by bureau distributed application materials, in preapplication conferences, or in response to inquiries regarding application procedures.

B. No Executive Order 12372 Process - If a State has not established a process, or the program or activity has not been selected for a State process, the bureau or office is

responsible for assuring that requirements for managing the NEPA process are met in accordance with 516 DM.

C. Other Environmental Review and Consultation Requirements - Bureaus and offices should refer to a list of related environmental review and consultation requirements which is published as a supplementary directive by the Office of Environmental Policy and Compliance.

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Part 511: Coordination with State and Local Governments

Chapter 8: Direct Federal Development, Leases, Licenses, and Permits

Originating Office: Office of Acquisition and Property Management

511 DM 8

8.1 Purpose. The purpose of this chapter is to:

A. Provide State and local governments with information on projected Federal development to facilitate coordination with State, areawide, and local plans and programs. Such information includes leases, licenses, permits for the use of lands administered by the Department, and the protection, acquisition, use and disposal of land.

B. Provide bureaus and offices with information on the relationship of proposed direct Federal development projects, leases, licenses, permits, and related activities to State, areawide, and local plans and programs; and to assure maximum feasible consistency of Federal developments with State, areawide, and local plans and programs.

8.2 Coordination. 43 CFR § 9.3 of the Department's Final Rule refers to a list of programs and activities that have existing consultation processes. When a State chooses to cover these programs and activities, the State must agree to adopt those existing processes. Under the OMB Circular A-95 system, the Department's policy was to provide State and area clearinghouses with information about plans or proposed actions early enough so that their views might be considered in making our decisions. The Department proposes to continue this arrangement when possible. This coordination procedure aims at fostering centralized decisions while providing State and area clearinghouses with important information on the Department's land use plans and proposals. Existing consultation processes which use other entities within the State will also be continued.

A. Bureaus and offices should continue existing agreements with State and area clearinghouses when such agreements clarify and aid the processes of review. Such agreements may assist all parties by limiting the volume of transactions subject to review to those most useful to State and local planning. Copies of these agreements will be filed in the regional or equivalent field office, sent to the Secretary's Field Special Assistant if applicable, and be readily available to the public. Elements of agreements which are of special concern include the timing of the reviews and the Federal response to clearinghouse comments. Criteria useful in selecting transactions for clearinghouse review are:

- (1) the probable effect on the need for State or local government to plan public services in or near the site of the Department's action;
- (2) consistency of the Department's action with State or local laws or ordinances, plans, programs, or projects;
- (3) geographic areas of particular importance for State or area clearinghouses; and
- (4) actions which once undertaken cannot be readily halted or reversed.

B. Bureaus opting to enter into agreements with State and area clearinghouses will publish statements describing the various transactions executed by the bureau which affect development, leases, licenses, and permits. This information is published as appendixes to this chapter for use by clearinghouses in requesting review of and comments on proposed actions (see 511 DM 8.3).

C. Each bureau or office which has actions covered by this chapter and which chooses to enter into agreements with State and area clearinghouses will develop a model memorandum of agreement for use by its field offices (regional, area, etc.) These model agreements should include proposed clearance arrangements for such actions.

D. Bureaus which choose not to enter into agreements with State and area clearinghouses must, as a matter of routine practice, inform all cognizant area and State clearinghouses or other entities of all proposed or planned actions covered by this chapter (see 511 DM 8.4 below).

E. Procedures to be adopted by bureaus under this chapter, whether or not they are made a part of a State or area clearinghouse agreement, will observe any timing constraints for review and notification. This includes matters such as:

- (1) the point in the proposed action or project planning at which the clearinghouse will be contacted;
- (2) the minimum time clearinghouses will be afforded to review the proposed action;
- (3) the minimum information to be provided to the clearinghouse; and
- (4) procedures for notifying clearinghouses on actions to be taken where the bureau or office is deciding contrary to the advice or recommendations of the clearinghouse.

8.3 Bureau Statements. Each bureau listed below will publish as an Appendix to this chapter a statement of the types of development projects or proposed actions covered by this chapter, and as prescribed in 511 DM 8.2B. Internal bureau instructions for such projects or actions will include a description of the existing consultation process. The Appendix numbers assigned to each bureau are as follows:

- A. Bureau of Reclamation (Appendix 1)
- B. Bureau of Land Management (Appendix 2)
- C. National Park Service (Appendix 3)
- D. Fish and Wildlife Service (Appendix 4)

8.4 Guidelines. There are no minimum levels in terms of size or dollar amounts concerning what projects, leases, licenses, or permits will be coordinated. The procedure relates to the construction of roads; lodge facilities; laboratories; recreation facilities; leases for mineral development; grazing and timber cutting; rights of way; permits; the acquisition of land through gift, purchase, or other means; and the sale or exchange of Federally owned land. Procedures call for:

A. consulting at the earliest practicable stage in project or development planning on the relationship of the proposed action to the development plans and programs of the State, area, or locality in which it is to be located. In the case of the National Capital Region, such consultation should be undertaken in cooperation with the National Capital Planning Commission;

B. assuring that the proposed action is consistent or compatible with State, areawide, and local development plans and programs identified in the course of such consultation. Explanation of any necessary inconsistency or incompatibility will be provided in writing, to the appropriate clearinghouses;

C. providing State, areawide, and local agencies, which are authorized to develop and enforce environmental standards, with adequate opportunity to review such Federal plans and proposed actions pursuant to section 102(2)(C) of the National Environmental Policy Act of 1969. Any comments of such agencies will accompany the environmental impact statement submitted by the Federal agency. (See 511 DM 7, Environmental Impact); and

D. providing the State agency responsible for administration of the approved program for the management of the coastal zone an opportunity to review plans prior to the proposed action. This provision applies to those projects or land use actions which are located in the coastal zone as defined by a State's Coastal Zone Management Plan. (See Departmental Manual, Coordination Procedures, 702 DM 1.)

APPENDIX 1

BUREAU OF RECLAMATION

Direct Federal Development - Investigations

The Bureau of Reclamation Federal resources management and development program is basically limited to the 17 westernmost contiguous States under the provisions of the Reclamation Act of 1902 and subsequent amendments. Investigation of management actions include distribution of:

1. Notice of Initiation of Investigation
2. Appraisal study (level B)
3. Feasibility report

Congressional authorization for a feasibility study (level C) is based on Congressional hearings and authorization for each specific project.

A public involvement plan is typically developed and followed to explain the planning study's goals and the range of options to be considered during the study, and to receive information from the public about the views, opinions, and interests of individuals and groups favoring or opposing the potential action being investigated, so that such feedback can be considered and dealt with as the investigation planning process.

Environmental statements accompany feasibility reports.

Congressional appropriations are obtained annually for specific investigations.

Direct Federal Development - Construction

Each Federal project is specifically authorized by the Congress for construction following public hearings. The act includes authority to accomplish project purposes, and further notification to clearinghouses should not be necessary. Title to all constructed works and rights-of-way is vested in the United States. Such constructed works include dams, power plants, pumping plants, canals, laterals, pipelines, and physical support structures.

Direct Federal Development Water and Lands Operations

Following construction, the operation and maintenance of the project facility may be accomplished by the Bureau of Reclamation. However, under contract provisions, such operation and maintenance usually is turned over to the repaying (contracting) entity. Activities necessary to operation and maintenance include: repair of project facilities; acquisition of land or interests in land required for project purposes; disposal of excess lands;

and issuance of permits, licenses, or leases for a variety of purposes on retained lands.

For transactions involving land acquisition, disposal, permits, licenses, and leases, which occur during the operation and maintenance of the project, the responsible Regional Director will cooperate with State clearinghouses by notification of such transactions, allowing the prescribed time for review before final action.

APPENDIX 2

BUREAU OF LAND MANAGEMENT

In the discharge of its responsibilities for managing the public lands, the Bureau of Land Management:

1. constructs facilities such as office buildings, warehouses, telecommunication relay stations, supply yards, roads and trails, recreation facilities, fences, water retention facilities, and stock water facilities;
2. sells tracts of public lands;
3. grants lands to States;
4. issues mineral prospecting permits and leases on public or acquired lands;
5. records mining claims and issues patents;
6. makes land exchanges;
7. leases land;
8. holds timber sales;
9. grants permits for cutting firewood;
10. issues lease or permits for grazing domestic livestock;
11. holds mineral materials sales;
12. grants free use permits for minerals materials;
13. adjudicates rights-of-way applications;
14. nominates areas for inclusion in the National Trails System, the National Wild and Scenic River System, the National Wilderness System, the Natural Landmarks program, and the National Register of Historic Places;
15. processes applications for the withdrawal or reservation of public lands for such Federal purposes as defense, reclamation, public works, natural area;
16. surveys and resurveys the public lands;

17. issues recreation permits;
18. provides, and receives, wildfire protection in cooperation with State and local governments;
19. coordinates and receives assistance in law enforcement matters including trespass;
20. acquires lands (in fee) or interests in land (easements) for various purposes including acquisitions under special acts;
21. conducts in connection with range management and watershed conservation brush control and grass seeding and reseeding projects;
22. protects and manages wild, free-roaming horses and burros;
23. prepares environmental assessments and environmental impact statements with respect to public land policies and programs and reviews such analyses and statements which other Federal agencies prepare;
24. conducts habitat management projects and programs for aquatic and terrestrial wildlife including game, non-game, and threatened and endangered species and devises programs of wildlife habitat protection and mitigation;
25. develops land use plans; and
26. protects cultural and historic properties.

The Bureau of Land Management maintains State Offices in the following States: Alaska, Arizona, California, Colorado, Idaho, Montana (includes North Dakota and South Dakota), Nevada, New Mexico (includes Oklahoma), Oregon (includes Washington), Utah, and Wyoming (includes Nebraska and Kansas).

For States bordering the Mississippi on the west and for States east of the Mississippi the Bureau of Land Management maintains an Eastern States Office in Alexandria, Virginia.

APPENDIX 3

NATIONAL PARK SERVICE

Bureau Statement

The fundamental mission of the National Park Service, as expressed in the language of the National Park Service Act, is "to promote and regulate the use of the Federal areas known as national parks, monuments, and reservations, hereinafter specified, by such means and measures as conform to the fundamental purpose of said parks, monuments and reservations, which purpose is to conserve the scenery and the natural and historic objects and the wildlife therein and to provide for the enjoyment of the same in such manner and by such means as will leave them unimpaired for the enjoyment of future generations". The National Park System presently consists of 369 natural, historical, cultural and recreational areas.

The National Park Service administers the Land and Water Conservation Fund program which was established in 1964 as a funding source for Federal acquisition of public park and recreation lands and for grants-in-aid to State and local governments for the acquisition and development of outdoor recreation areas. The Fund is also designed to stimulate, through its planning and matching requirements, greater non-Federal and private investments in the provision and maintenance of outdoor recreation facilities. A second National Park Service administered program is designed to assist in the revitalization of urban park and recreation systems. The Urban Park and Recreation Recovery program provides grants and technical assistance to local governments in urban areas for the rehabilitation of existing recreation facilities. The program also provides assistance to demonstrate innovative approaches to improve park system management and recreation opportunities and to plan for the overall revitalization of community recreation systems.

The National Park Service also exercises, within delegated limits, the authority of the Secretary in matters related to the preservation of historic and cultural resources of the Nation. This responsibility includes maintenance of the National Register of Historic Places and the administration of the Historic Preservation Certification program for Federal tax benefits. These functions are enhanced by administration of a grants-in-aid program to the States, Territories, and the National Trust for Historic Preservation for statutory responsibilities pertaining to survey, inventory, and protection of historic properties. The Service also issues Antiquities Act Permits on Federal lands, and administers a program of coordination and assistance in Federal responsibilities and activities in the preservation and salvage of historic resources.

Additionally, it administers the Historic American Buildings Survey and the Historic American Engineering Record programs, maintains registers of natural and environmental education landmarks, and supports studies to identify significant historic and natural areas.

In exercising these responsibilities, the National Park Service:

- acquires lands and interests in land for authorized and established areas of the National Park System by purchase, exchange, donation, condemnation, and by transfer from other Federal agencies;
- constructs such park and recreation facilities as visitor information centers, parking and concessioner facilities, sanitation systems, roads and trails, and maintenance facilities;
- prepares Environmental Impact Statements and environmental assessments where applicable, and reviews the environmental statements and, assessments prepared by other agencies for impacts on the National Park System and other areas of jurisdiction and expertise;
- undertakes mission-oriented research related to natural, historical and cultural resources;
- negotiates contracts for the salvage of historical and cultural resources affected by Federal programs and activities;
- negotiates concession contracts and establishes new concession facilities, including the modification of existing facilities, in designated park areas;
- issues the following types of permits: right-of-way, scientific-collecting, special-use for the use of real property (land, including assets and resources or utilities); and Antiquity Act.

With respect to these actions and activities that frequently affect the interests of other organizations, the National Park Service exchanges information and technical assistance with other levels of government and with other nations. These efforts provide mutual benefits and contribute significantly to the accomplishment of the National Park Service mission.

APPENDIX 4

U.S. FISH AND WILDLIFE SERVICE

The U.S. Fish and Wildlife Service administers 504 units in the National Wildlife Refuge System, plus 149 waterfowl production areas, totalling 92 million acres in the system. Of this, 76 million acres are in Alaska.

In the discharge of its responsibilities, the U.S. Fish and Wildlife Service:

- constructs or modifies hatcheries and refuge facilities, including office buildings, residences, laboratories, recreation facilities, water-control structures, and special purpose structures;
- acquires by purchase, easement, or exchange, wetlands and other suitable habitat for migratory birds, endangered species, and other wildlife.
- grants permits and enters into cooperative agreements for use of lands under Service control. Included are grazing, timber harvest, farming, and concession contracts, as well as agreements with States for operation of Service management units;
- issues permits and easements for rights-of-way;
- constructs visitor information and environmental education centers;
- constructs roadways, dikes, and dams;
- constructs sewerage facilities for domestic and hatchery effluent needs;
- issues permits for the import-export of regulated wildlife and plants, including interstate shipment of injurious wildlife;
- issues permits for the taking, or banding of migratory birds including falconry permits and eagle permits; and
- conducts a variety of support research at laboratories and field stations through cooperative agreements.